## THE STATE CORPORATION COMMISSION OF THE STATE OF KANSAS

Before Commissioners: Andrew J. French, Chairperson

Dwight D. Keen Susan K. Duffy

In the Matter of Granite Telecommunications, )

LLC Requesting Penalty Waiver. ) Docket No. 22-GRTT-168-KSF

# ORDER ON GRANITE TELECOMMUNICATIONS, LLC'S REQUEST FOR WAIVER OF PENALTIES

The above-captioned matter comes before the State Corporation Commission of the State of Kansas (Commission) for consideration and decision. Having reviewed its files and records and being duly advised in the premises, the Commission makes the following findings:

- 1. On October 8, 2021, Granite Telecommunications, LLC (Granite) filed a letter<sup>1</sup> requesting the Commission waive \$50.71 of Kansas Universal Service Fund (KUSF) penalties it was assessed by the KUSF Administrator, Vantage Point Solutions (VPS), formerly GVNW Consulting, Inc. Granite was assessed a penalty associated with the 2<sup>nd</sup> Quarter 2021 Universal Service Fund true-up. In its letter, Granite stated that the quarterly true-up was filed electronically on July 14, 2021, and payment was mailed on the same day.<sup>2</sup>
- 2. Upon receipt of Granite's request, Commission Staff (Staff) commenced an investigation into the penalties. As part of its investigation, Staff requested VPS provide a Memorandum to detail Granite's compliance with its KUSF obligations.

<sup>&</sup>lt;sup>1</sup> Letter dated October 7, 2021, from Calvin Neztsosie (Waiver).

<sup>&</sup>lt;sup>2</sup> Waiver.

- 3. Staff submitted a Report and Recommendation (Staff's R&R) regarding Granite's request on October 26, 2021, filed in this Docket on October 27, 2021. Staff states that Granite's filing included a copy of its check, which shows it was dated July 14, 2021, one day prior to the due date. However, the bank did not receive the payment prior to the due date of July 15, 2021. Staff stated that for KUSF purposes, "the date of receipt, not mailing or post mark date, is the date upon which penalties are based...if Granite wanted to ensure that its payment was received the next day, it could have used overnight delivery or electronically remitted the payment." VPS assessed Granite three Delinquent penalties, with the second and third penalties totaling \$1.03.
- 4. The KUSF Administrator has been authorized to levy penalties since 1997.<sup>4</sup> The Commission most recently modified the penalties in September 2018.<sup>5</sup> The Commission requires VPS to levy the following penalties to providers that fail to timely register, file reports, and/or pay their KUSF contributions by the due date:
  - a. Late Filing Penalty is assessed when a company registers with the KUSF after the April 15<sup>th</sup> due date or reports revenue after the 15<sup>th</sup> of the month (or next business day if the 15<sup>th</sup> is a weekend or holiday). The Late Filing Penalty for registering with the KUSF after the due date is \$100 per month and the Late Filing Penalty for reporting revenue after the due date is 1% per month (12% annum) or \$100, whichever is greater.
  - b. Late Payment Penalty, assessed at 1% per month (12% annum) of the amount due to the KUSF, is levied when payment is received by the KUSF bank after the due date.
  - c. Delinquent Balance Penalty is assessed at 1% per month (12% annum) of the total outstanding KUSF balance, including assessment principle and penalties, as of the last day of the month. <sup>6</sup>

<sup>&</sup>lt;sup>3</sup> Staff's R&R at p 2.

<sup>&</sup>lt;sup>4</sup> Order Authorizing KUSF Administrator to Assess Late Payment Fee, Docket No. 190-492-U (94-GIMT-478-GIT), Feb. 19, 1997.

<sup>&</sup>lt;sup>5</sup> Order Modifying KUSF Penalties, Sept. 27, 2018, and Order Granting Petition of Southwestern Bell Telephone Company for Clarification and/or Reconsideration of Order Modifying Kansas Universal Service Fund Penalties, Docket No. 18-GIMT-084-GIT, Oct. 30, 2018.

<sup>&</sup>lt;sup>6</sup> Staff's R&R, p. 2-3.

- 5. In order to determine if a penalty reduction is appropriate, Staff looked to the Commission's penalty guidelines adopted in Docket No. 20-GIMT-086-GIT,<sup>7</sup> and discussed the Commission's guidelines for imposing penalties when a carrier fails to comply with KUSF obligations. The Commission considers a violation to have occurred on a monthly basis, unless the Commission determines a different treatment is warranted. <sup>8</sup>
- 6. Staff states the guidelines discussed above would be appropriate for evaluating the conduct of Granite in this Docket where Granite failed to comply with its KUSF requirements. As such, Staff utilized the guidelines in considering whether it would be appropriate for the Commission to reduce the KUSF administrative penalties assessed to Granite. Staff's evaluation recognized the following:
  - a. Granite mailed its assessment contribution on July 14, 2021, and it was received after the due date of July 15, 2021. Granite continues to owe \$51.22 in Delinquent Balance penalties.
  - b. Granite's actions did not result in substantial harm to the KUSF and/or contributors to the KUSF, including subscribers and did not result in substantial economic gain to the Company.
    - c. The Company also has a history of overall compliance. <sup>9</sup>
- 7. Based on the circumstances, Staff recommends the Commission deny Granite's request to waive all of its Delinquent Balance penalties and, instead, direct Granite to pay the \$50.19 Delinquent Balance penalty within 21 days of an Order. Staff also recommends the

<sup>&</sup>lt;sup>7</sup> Order Clarifying and Adopting KUSF Election Criteria and KUSF Administrative Penalties, Docket No. 20-GIMT-086 (Mar. 3, 2020).

<sup>&</sup>lt;sup>8</sup> Staff's R&R, p. 2-3.

<sup>&</sup>lt;sup>9</sup> Staff's R&R, p. 3.

Commission waive the September and October Delinquent Balance penalties for a total of \$1.03. 10

8. The Commission adopts Staff's analysis, as stated in its Report and Recommendation, filed October 27, 2021, and finds Granite's KUSF penalties should be reduced as recommended.

#### IT IS, THEREFORE, BY THE COMMISSION ORDERED THAT:

- A. Granite Inc.'s request to waive all KUSF penalties is denied.
- B. Granite Inc. is granted a reduction in KUSF penalties. The penalties owed by the Company are reduced from \$51.22 to \$50.19.
- C. Granite Inc. shall submit payment of the \$50.19 to the KUSF within twenty-one (21) days of this Order. If the Company fails to remit payment all penalties will be reinstated. VPS is directed to write-off the \$1.03 of additional Delinquent penalties.
- D. Any party may file and serve a petition for reconsideration pursuant to the requirements and time limits established by K.S.A. 77-529(a)(1).<sup>11</sup>

#### BY THE COMMISSION IT IS SO ORDERED.

French, Chairperson; Keen, Commissioner; Duffy, Commissioner

Dated: _	11/23/2021	
		Lynn M. Ret
		Lynn M. Retz
		Executive Director

<sup>&</sup>lt;sup>10</sup> *Id*.

<sup>&</sup>lt;sup>11</sup> K.S.A. 66-118b; K.S.A. 77-503(c); K.S.A. 77-531(b).

## **CERTIFICATE OF SERVICE**

### 22-GRTT-168-KSF

I, the undersigned, certify that a true copy of the attached Order has been served to the following by means of

electronic service on	
AHSAN LATIF, LITIGATION COUNSEL KANSAS CORPORATION COMMISSION 1500 SW ARROWHEAD RD TOPEKA, KS 66604 a.latif@kcc.ks.gov	CALVIN NEZTSOSIE, TAX COMPLIANCE TEAM LEAD GRANITE TELECOMMUNICATIONS, LLC 100 NEWPORT AVE EXT #1 QUINCY, MA 02171-1734 cneztsosie@granitenet.com
JOHN PRINNER, CFO GRANITE TELECOMMUNICATIONS, LLC 100 NEWPORT AVE EXT #1 QUINCY, MA 02171-1734 taxdept@granitenet.com	NICOLE STEPHENS, KUSF ADMINISTRATOR MANAGER VANTAGE POINT SOLUTIONS 2930 MONTVALE DRIVE SUITE B SPRINGFIELD, IL 62704 nicole.stephens@vantagepnt.com
JUDI USHIO, MIDWEST DIVISION MANAGER VANTAGE POINT SOLUTIONS 2930 MONTVALE DRIVE, SUITE B SPRINGFIELD, IL 62704 judi.ushio@vantagepnt.com	
	/S/ DeeAnn Shupe
	DeeAnn Shupe