OF THE STATE OF KANSAS

DIRECT TESTIMONY OF MARK A. RUELLE **WESTAR ENERGY** DOCKET NO. 16-KCPE-___--ACQ 1 I. INTRODUCTION Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS. 2 Mark A. Ruelle, 818 South Kansas Avenue, Topeka, Kansas 3 Α. 4 66612. BY WHOM AND IN WHAT CAPACITY ARE YOU EMPLOYED? Q. 5 6 A. Westar Energy, Inc. and its wholly-owned subsidiary, Kansas Gas 7 and Electric Company (together as "Westar"), as President and Chief Executive Officer. 8 PLEASE DESCRIBE YOUR EDUCATION AND BUSINESS Q. 9 10 EXPERIENCE. 11 Α. I hold bachelors and masters degrees in economics. I have worked 12 in the utility industry for over 30 years, with 25 of those 30 years working at Westar and residing in this community. I started at 13

1		Westar in 1986 as a regulatory economist, worked in numerous
2		other positions, then resigned in early 1997.
3		Prior to rejoining Westar in 2003, I worked as Chief Financial
4		Officers, and briefly as president of a large utility operating
5		subsidiary of a Nevada-based integrated electric and natural gas
6		utility.
7		In early 2003, I returned to Westar as Executive Vice
8		President and Chief Financial Officer and held that position for
9		about eight years until becoming President, and shortly thereafter
10		Chief Executive Officer in 2011.
11	Q.	HAVE YOU TESTIFIED BEFORE THIS OR OTHER
12		REGULATORY BODIES IN THE PAST?
13	A.	Yes.
14		II. PURPOSE AND SUMMARY OF TESTIMONY
15	Q.	WHAT IS THE PURPOSE OF YOUR TESTIMONY?
16	A.	My testimony addresses policy considerations relevant to the Joint
17		Application (Application) being filed with the Commission for the
18		approval of Great Plains Energy Incorporated's (GPE) acquisition of
19		Westar (the "Transaction"). Specifically, my testimony will:
20		Provide background about Westar and our operations;
21		2. Discuss some of the considerations that led to this
22		Application;
23		3. Explain the process Westar went through to develop and
24		approve the Merger Agreement:

4. Demonstrate that the Transaction has appropriately balanced competing issues consistent with the public interest, with a focus on our customers, employees, the communities in which we serve and the State of Kansas.

My perspective on these matters is, necessarily, more from Westar than GPE, but because of the similarities of our two companies, I suspect much of my testimony will apply equally to both companies.

Q. PLEASE SUMMARIZE YOUR TESTIMONY.

Α.

Since last fall, Westar has been considering the possibility of combining with another company. We initiated this process because we realized that in our industry, a larger energy company would be better suited to manage costs, regulatory risks and decreasing sales, while modernizing the grid and serving our customers. By starting and managing the process ourselves, we were able to plan and execute a process and select the best partner under the circumstances – GPE – that not only agreed to provide significant value for our shareholders, but also agreed to conditions designed to provide important assurances for our employees, our communities, and the state and local economies. My testimony will demonstrate how the Transaction is in the public interest from the perspective of the benefits that will result for the

major stakeholders – customers, shareholders, Kansas, local communities, and our employees.

Q. AS WESTAR'S PRESIDENT AND CEO, WHAT ARE YOUR PERSONAL SENTIMENTS ABOUT THE PROPOSED TRANSACTION WITH GPE?

A. I have mixed emotions.

This is probably the hardest thing I will ever do in my career; certainly the hardest to this point. Just because it may be a logical next step doesn't make it easy. What we know today as "Westar" is a company with a legacy stretching back for a century or more. The idea that it exists no more as an independent NYSE-traded public company feels like a tremendous loss. But when looked at through the lens of history and not just sentiment, the company Westar is today already is nothing but an interim culmination of a series of prior utility consolidations; each one, no doubt, having involved gut-wrenching decisions to balance important competing tensions of its day.

I've had the privilege of leading Westar for just a few years. I have many more years left to fulfill my career. It might have been possible for me simply to push aside considerations of size, circumstance, timing and value that I will testify about here, and hope that we could nurse the status quo for a little while longer. But

had I done so, I do not believe I would have been acting in a manner consistent with my responsibilities.

In one sense, in having GPE as our partner, I feel a sense of relief. For Westar to have taken this next step, and not knowing ahead of time with whom we might be combining and on what terms was unsettling, to say the least. This is a small town, even a small state, and it's been my home for decades. The fact that it turned out to be a combination with our next door neighbor, someone familiar to us and our state, and who shares similar commitments to its communities and employees was a sense of relief, both personally and I hope for others in our state.

Nobody goes down the path Westar has without a lot of soul searching, confirming, reconfirming and still questioning. Certainly that was the experience of our Westar board of directors. The process we went through to get here, the Transaction that has resulted, and the Application we have before you I am confident are in the public interest, and I respectfully ask you to approve it as quickly as you can consistent with appropriate due process. Any time longer than what is absolutely necessary only adds risk and uncertainty to a combination that is good for our customers and good for Kansas.

III. OVERVIEW OF WESTAR'S OPERATIONS

Q. DESCRIBE WESTAR.

Westar is a Kansas corporation and an investor-owned vertically integrated Kansas public utility. Westar and its wholly owned subsidiary, Kansas Gas and Electric Company (KGE), are engaged in the business of providing electric service to retail and wholesale customers, with the origins of that business stretching back more than a century. As the chart attached as Exhibit MR-1 demonstrates, the Westar that exists today is the result of about a hundred prior business combinations that occurred over the past century. Although this proposed combination is certainly much larger than the prior ones in terms of absolute scale of the two parties, it is, in effect, another step along that same path.

Α.

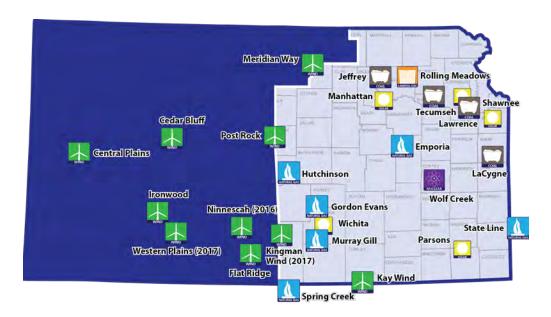
Westar is a transmission-owning member of the Southwest Power Pool, Inc. (SPP) and a market participant in the SPP Integrated Marketplace. Our retail electric rates are—and will continue to be – regulated by the Commission and our wholesale and transmission rates are – and will continue to be – regulated by the Federal Energy Regulatory Commission (FERC). We have almost 8,000 MW of electric generating resources powered by coal, uranium, natural gas, wind and landfill gas.

Q. DESCRIBE THE AREA SERVED BY WESTAR.

A. Our service territory, broadly defined, is approximately 10,000 square miles, running roughly from the eastern border of Kansas – other than the more immediate Kanas City metro area – west to

Salina and south to the Hutchinson and Wichita areas. Figure 2 below shows an approximation of our service area and the location of our generating facilities, recognizing that many of the more rural areas are not served at retail by us, but by electric cooperatives and smaller publicly owned utilities, many of whom we serve at wholesale.

Figure 2

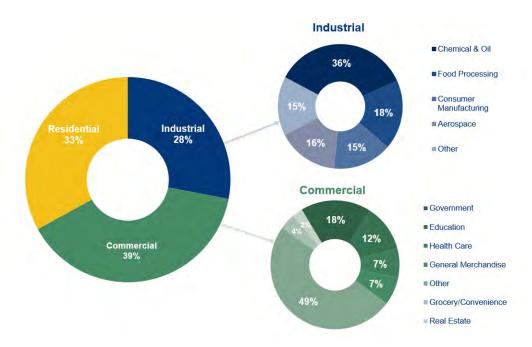


Q. HOW MANY RETAIL CUSTOMERS DOES WESTAR SERVE?

A. We serve nearly 702,000 customers, all in Kansas. Figure 3 below reflects the mix of energy sales among residential, commercial, and industrial customers.

1 Figure 3

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IV. RATIONALE FOR THE TRANSACTION

- Q. WHAT WERE WESTAR'S PRIMARY CONSIDERATIONS
 BEFORE HEADING DOWN THIS PATH?
- A. Mostly, we had to deal with size, circumstances, timing and value.

Q. WHAT SIZE AND SCALE CONSIDERATIONS DID YOU CONSIDER?

Size matters in this industry. Virtually no other industry is this capital intensive. Single, complex pieces of equipment can cost hundreds of millions of dollars; some a billion or more. With that capital intensity comes significant fixed costs. Scale matters, in that a company's ability to spread those fixed costs over a large customer base reduces the prices for those who pay those costs; that is, our customers. But with scale comes more complexity. No

longer do companies have a few customers that they can know by name and handle on a personal basis, but rather, efficiency across scale requires yet more complex systems. With that added complexity, come more economies of scale. Though it may not sound like it, much of what I just described is progress.

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In that context, it's not surprising then, that consolidation in our industry has continued, with the result being fewer companies serving more customers.

As we considered the rising cost environment, coupled with the fact that we collect our revenues based primarily on the volume of electricity sales; sales that are, at best, pretty flat, maybe even declining, the inevitable conclusion was to expect more price increases. As we considered different ways to moderate future price increases, size and scale became an obvious tool to consider. Pooling resources with another company would allow Westar to be part of a more efficient company and spread costs over a larger platform to the benefit of customers in the form of reduced future rate increases. If we can deliver expected financial results without so much reliance on future rate increases, that's a win-win. There is one thing probably everyone reading this testimony can agree on, and that's nobody likes price increases. I am confident the scale resulting from this Transaction will reduce the size of necessary future rate increases, which is good for customers and our state's

economy, as energy costs are a key factor in the costs of producing virtually everything in our state.

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Q. WHAT WERE SOME OF THE CIRCUMSTANCES WESTAR CONSIDERED IN HEADING DOWN THIS PATH?

We considered whether it was likely that sales would soon or ever pick up. We saw nothing to suggest it will. We considered whether it was likely that we could soon bring about significant change in the method by which we recover our costs, to make revenue less reliant on electricity sales. We found little evidence to suggest that would change enough, fast enough. We considered whether the high cost and pressures of environmental regulation might abate. Everywhere we looked, we saw evidence to the contrary. longer was it just the EPA and environmental activists pushing their agendas, but it was moving into other areas as well - tax securities disclosure, preferences, customer expectations, shareholder demands, etc. We considered whether any new or more stringent regulations might be imposed that likely would raise our costs. Daily we read about threats and concerns over the reliability and security of the power grid, with statements that utilities and regulators are not doing enough. I believe the combined company can address these concerns and manage costs better than the companies standing alone.

Q. THOSE ALL SOUND PRETTY NEGATIVE. WERE THERE ANY POSITIVE CIRCUMSTANCES YOU CONSIDERED THAT HELPED LEAD YOU DOWN THIS PATH?

A. Yes, many. We don't consider ourselves victims to these circumstances, but we do know that it's our responsibility to manage through them, and we have tools and choices with which to do so.

One very positive circumstance is that within the energy industry, we knew Westar is respected and perceived as a well-managed and governed company, operating in a good market and operating under regulation that most consider reasonable. We were pretty confident that if we allowed ourselves to consider being consolidated, it would not be difficult to find interested, qualified suitors.

Market conditions were right for Westar to choose our own path forward, rather than potentially react to someone else's plan. By taking the actions we have, we were able to choose a path that we think is best for stakeholders – customers, employees, investors, communities, and our state. By running a competitive process, where each party was responding to the criteria we determined to be most important, we achieved the best result.

Q. BUT WESTAR INITIATED THIS PROCESS ON ITS OWN INITIATIVE. WHY WOULD YOU START A PROCESS THAT RESULTS IN THE COMPANY BEING SOLD?

Α.

We started a process that we had the ability to control on our terms, but we were not the only ones to think about it. Westar has been a pretty regular object of confidential, unsolicited interest. There was reason to believe a process might happen even if Westar had not initiated a process itself and in that situation, we may have lost the ability to negotiate the terms we felt important, for stakeholders other than just shareholders. I will explain further with a hypothetical example:

Let's say you were one of the folks on our board of directors. You would be paid to look after shareholders. If you're a board member, you would have a "legal obligation" to look out for shareholders. Now, I'm not saying directors don't care about the company – you, me, our customers, our service obligations and our communities – because they do. I'm just talking about the narrow view under securities law ... "legal duties" as a board member.

Now let's say we're all just going about our business – taking care of our customers, watching out for one another, running our power plants, putting up lines, paying our shareholders their dividends – then one day, out of the blue – some company comes in with a huge dollar offer for our shareholders. For arguments

sake, let's say they had offered \$60, the same value we have in this Transaction, and that this came about when we were trading in the mid \$40s, or so. But let's also add that maybe this party wasn't so keen about making any commitments to our employees and our communities. Or, that they had an aggressive and unusual regulatory plan in mind, or wanted to push all the transaction risk onto us.

In this hypothetical example, the only information to you as a board member would be:

* \$60 vs., say \$45; and

* The "unsolicited" takeover wouldn't give us any assurances about other important things we care about – like our employees and our communities.

At this point, you, as a board member, would face a tough dilemma and would be in a very difficult situation if you turned the offer down. Sure, directors have the right to "just say 'no", but shareholders get pretty impatient with those kinds of directors at annual meetings in which directors are elected. While all this might be going on, we still have a company to manage; electricity to make, power to keep flowing and customers to take care of, amidst huge distraction.

That is the reason Westar chose this path – taking the bull by the horns, running our own competitive process, with the time, place and partner of our choosing. We negotiated not just a

for our people and other things we care about deeply with a company open and supportive to that approach. They, too, care about their employees and communities.

Q. DID WESTAR START THIS PROCESS BECAUSE IT RECEIVED AN UNSOLICITED "BEAR HUG" LETTER, OR SIMILAR?

A.

7 A. No. This was initiated by Westar. However, we were mindful that such an imposition could have occurred.

Q. WHAT WERE THE CRITERIA YOU DEEMED MOST IMPORTANT WHEN EVALUATING BIDS?

Value, and certainty of value for our shareholders, and providing assurances to our customers, communities and employees that would clearly demonstrate the transaction to be in the public interest, and therefore likely gain the Commission's approval. Given the huge, lengthy distractions and regulatory risks associated with utility mergers, we also wanted circumstances and incentives that suggested a high probability of closing the Transaction, so that none of this would be for naught.

Q. DID GPE MEET THOSE CRITERIA?

A. Yes. Every one of them. Responding as they did, we were able to choose the right partner rather than risk Westar becoming an outpost for some far-flung conglomerate. At first the idea of some absentee owner sounds kind of easy. "Gee, maybe they'll give us

great value and then just leave things as they are?" But that's not why people buy things...to leave them just as they are. Any tenant will share how frustrating it can be with an absentee landlord.

For no other company would Kansas have been such an important part of that company as will be the case with GPE; a known, familiar, regional—even local—company acquiring the other. After the Transaction, GPE will have almost 950,000 out of its more than 1.5 million customers in Kansas. This alone will ensure that they continue to invest in and retain employees in the state. This is a contrast to other bidders for whom the percentage of customers in Kansas would have been small.

Working to integrate our company into GPE is the next logical step for Westar and for Kansas. It will make the company more resilient and, with GPE as our new parent, represents a huge commitment to Kansas' future for the combined company. The questions, I believe, are not just about "why" and "whether" to accommodate consolidation, but more about "how" and "when."

Q. TELL US MORE ABOUT WHY IT IS YOU CHOSE NOW, AS TO TIMING?

A. A lot of that is in the circumstances, I described above, but a couple of other important things – totally unrelated to one another – helped answer the question of "why now?"

First, is that utilities are trading at pretty high values. The reason for that is low interest rates. That meant that the value for our shareholders is good, and that with a combination could be even better, yet there were assurances that a buyer could finance the transaction on acceptable terms. Maybe those conditions will persist, maybe they won't, but we felt it important to capture those advantages.

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Another element to timing has to do with the demographics of our workforce. We are still on the front end of a period in which we are experiencing huge natural attrition as so many baby boomers have reached retirement age. Our guess is that we have at least a half dozen more years of these elevated levels of natural retirements. After that, our workforce will be significantly younger. As a result, the efficiencies that also entail needing fewer employees can be accomplished without laying off those employees, as many of them will leave on their own terms in the normal course and simply not be backfilled. Were we to do this same transaction 10 years from now, the effects on our workforce could be much more difficult.

V. THE TRANSACTION

Q. WHAT WERE THE STEPS IN PURSUING THE TRANSACTION?

Having the facts and circumstances just described earlier, our board began more seriously to consider the merits of potentially pursuing a strategic transaction. Wanting to be better advised about such matters and to hear other opinions, late last year we hired a strategic advisor, Guggenheim, to provide information and analysis to the board about utility industry developments generally, but certainly related to consolidation. After entering into a confidentiality agreement, we started guiet discussions with a single party. When that process didn't bear fruit, in late February we decided to conduct a competitive process. Through our advisors, we sought potential interest from other companies. As a result of that step, we signed confidentiality agreements with a number of those parties. Once that occurred the interested companies had the ability to access more information. Five companies submitted non-binding indications of interest in April. We invited all of them to pursue more detailed due diligence and inquiry. Following that due diligence, three companies provided further indications of interest in Over Memorial Day weekend, we negotiated the late May. definitive agreement that Westar and GPE's boards of directors unanimously approved.

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This was a thoughtful, measured, competitive process with decision points along the way as to whether to continue the process or not. It was a competitive process and, pursuant to the agreements they signed with us, the identity and specific information about the other participants must remain confidential. However, additional information regarding the process will be made

available to all parties when Westar files its proxy statement, in July
 in advance of seeking shareholder approval.

Q. DESCRIBE THE AGREEMENT.

A. The Agreement contemplates Westar becoming a wholly-owned subsidiary of GPE – GPE will be acquiring Westar – with Westar becoming a GPE subsidiary alongside KCP&L. There will be no change in the Westar-KGE legal structure, but of course, Westar's public shareholders will be replaced by one shareholder, GPE. KGE will remain a wholly owned subsidiary of Westar.

Under the agreement, Westar shareholders will receive \$60 per share of total consideration for each share of Westar common stock held, consisting of \$51 in cash and \$9 in GPE common stock. The precise value of the stock, outside of a +/-7.5% movement in GPE's share price, could be slightly more or less than \$9 at the time of close, although due to the relatively small portion of the consideration being in stock, the total value for Westar shareholders is unlikely to be significantly different than the nominal \$60 per share price.

Q. WILL ANY OF YOUR CURRENT BOARD MEMBERS BE JOINING THE NEW COMPANY'S BOARD?

A. GPE has agreed to nominate one of our current directors to its board. GPE has not determined who it will ask to serve, but we

agreed in principle that it should be one who knows Kansas well
and understands the interests most important to Kansans.

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Q. WHAT FURTHER APPROVALS ARE NEEDED BEFORE THE TRANSACTION BECOMES EFFECTIVE?

In addition to approval from the Commission, we also need to obtain approval from the FERC, both GPE's and Westar's shareholders, and the Nuclear Regulatory Commission. There is still some discussion as to whether the approval of the Missouri Public Service Commission will be required, but that is a possibility, as well. My understanding is that GPE is seeking clarity on Missouri approval and that a determination is likely very soon. In addition, the companies must satisfy the early termination or expiration of the waiting period under the Hart-Scott-Rodino premerger filing requirements.

Q. DOES WESTAR STILL EXPECT TO FILE AN ABBREVIATED RATE CASE IN THE FALL OF 2016?

Yes. We will be filing that case as agreed to at the culmination of our last rate case, and as planned to incorporate costs related to grid resiliency improvements, the final costs of the environmental project at La Cygne Generating Station, costs related to capital projects at the Wolf Creek Nuclear Generating Station, and costs related to the conclusion of our Environmental Cost Recovery Rider into rates, because it is no longer in effect for future periods. It has

been a long, costly, but very effective process, and I am pleased to say that we do not presently anticipate any additional, huge environmental projects. At this time, we also plan to proceed with our next general rate case filing as previously contemplated, which we expect would be sometime in mid-2018.

Q. WHAT ATTRIBUTES MAKE GPE THE RIGHT PARTNER FOR WESTAR?

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First, the two companies have a lot in common. We are the two largest investor-owned electric utilities serving in Kansas. We already have long-standing relationships working together to manage three of our largest assets, which we jointly own. We have contiguous territories, with nearly adjacent facilities in a few cases. We operate similar major computing platforms. We are both members in SPP. Both of us are subject to the jurisdiction of this Commission.

Second, Westar and KCP&L share a common vision for our customers, employees, investors, and the communities we serve. As you see on the wall when you walk in our Topeka headquarters, Westar has stated its mission: "We power lives – one home, one business, one community at a time – with safe, clean, reliable electricity and the highest dedication to customer care." Our vision of building trust and confidence means "taking to heart the needs of those we serve – our customers, employees, investors and

communities." And our core values are safety, integrity, accountability, and adaptability.

Similarly, when describing its culture and its aspirations, KCP&L has stated that they "bring an essential service to those who count on electricity we deliver." KCP&L indicates that "our highest purpose is to improve life in the communities we serve. We're not just delivering electricity, we're delivering a way of life . . . We provide safe, reliable power and customer-focused energy solutions. We achieve that goal through operational excellence, innovation, and a diverse, engaged workforce."

The common ground between our companies and our approach to serving our customers and communities is clear and I'm confident will make the combination of the two companies even better. An illustration of this commitment has already begun when shortly after the announcement both Terry Bassham, GPE's chairman, president and CEO, and I together reached out to community leaders, legislators, business owners, and employees to listen and answer questions. His message to them is the same message you see in his and my testimony. Also, as described in Mr. Bassham's testimony, GPE and Westar have similar levels of employees that volunteer and serve on non-profit and community Boards – about 150 each, and similar company policies that lend support for those activities.

No doubt we have many small differences between our companies, but in the things that matter most, it's pretty hard to imagine a better fit.

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Q. DIDN'T THE COMPANIES ATTEMPT TO MERGE IN THE PAST, AND WEREN'T THOSE EFFORTS UNSUCCESSFUL? WHY IS IT DIFFERENT THIS TIME?

Those were very different circumstances. It was even a different century. Both companies had different management teams. And an important difference is that those earlier attempts were launched without invitation by the other; exactly the kind of difficult process I described above and that Westar worked to avoid. In the present case, each company has welcomed the interest of the other and has come to this point without compulsion by the other. It is a "friendly deal", in M&A parlance.

Q. WHY WILL THE COMBINED COMPANY BE BETTER THAN THE TWO COMPANIES SEPARATELY?

Each company has had a greater degree of success in some areas than the other that can now be shared throughout the combined company. For example, Westar has a history of success with public/private partnerships, especially related to security and cyber security. That best practice will be used to benefit KCP&L and its customers, too. Westar has also had great success with its safety record, being nationally recognized for safety, and we eagerly wish

to share those best practices. We are particularly proud of our reputation with Kansas and federal environmental regulators and the collaborative, constructive solutions we have pursued together in a tense, even difficult environment.

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On the other hand, while we are proud of our customer relations, KCP&L has had even greater success in satisfying its customers, with great service, more energy efficiency programs, and more customer-owned solar generation. Their reputation with their customers exceeds even ours.

Of course, bigger isn't ALWAYS better, but in this business it's almost always less expensive. Good service delivered at a lower cost than either of the companies could do individually, I suspect will be perceived as "better" in most of our customers' minds.

VI. THE TRANSACTION IS IN THE PUBLIC INTEREST

Q. WHAT IS THE STANDARD FOR COMMISSION APPROVAL OF THE TRANSACTION?

The Commission has authority to determine whether the Transaction is in the public interest. Historically, the Commission has applied a 12 factor test to make this determination. GPE witness Darrin Ives will summarize how the application addresses each of the 12 factors, but I will focus my illustration of benefits through a discussion of each key stakeholder group – customers, employees, shareholders, communities, and the State of Kansas.

Q. HOW WILL THE TRANSACTION BENEFIT CUSTOMERS?

A.

In today's environment with relatively flat sales, rising customer expectations, increasing environmental standards, and increased security threats to the power grid, energy companies must become more efficient to keep energy costs affordable. This transaction creates a company with the size, management expertise, and positioning to do just that. Because so many of our costs are fixed, and not related to size, a larger platform over which to spread those costs is favorable to prices.

Customers will benefit from the efficiencies and cost savings that will be achieved over time as a result of combining the two companies. Moreover, GPE's approach, which is much different than the regulatory approach taken by Westar when KG&E was acquired, is substantially simpler and more favorable for customers. Unlike that earlier transaction that spawned the 12 factors the Commission will consider, in this case GPE is not asking that rates be set to recover the premium being paid, or even the transaction costs necessary to consummate the transaction. This is a huge compromise to remove cost and risk from customers, and frankly, one of the reasons we chose GPE as our partner. Their approach should significantly lower any barriers to a finding that the public interest is being served, as it removes any costs of the Transaction from being our customers' responsibility.

While looking to obtain these efficiencies and cost savings, both companies also have a shared commitment to great service, while providing safe, clean, reliable, and affordable energy to customers. Additionally, the combined companies will have broader management expertise and a deeper pool of talent from which to draw.

Q. WHAT ASSURANCES DO YOU HAVE THAT GPE WILL, IN

FACT, DRAW FROM THAT LARGER TALENT POOL AND

INCLUDE SOME OF WESTAR'S LEADERSHIP?

- 10 A. In my experience, the best indicator of someone's future behavior is
 11 their past behavior. GPE has recent acquisition experience and in
 12 that experience I found them willing to draw on both companies'
 13 talent pools.
- 14 Q. HOW WILL THE COST SAVINGS YOU MENTIONED BE
 15 REFLECTED IN CUSTOMERS' RATES?
 - A. As I just noted, GPE is not requesting recovery of any acquisition premium or transaction costs. As a result, customers will not incur any additional costs as a result of the Transaction. However, as discussed in the Direct Testimony of Darrin Ives, customers will receive the efficiency benefits and resulting cost savings in the prices they pay, when the Commission resets the revenue requirement for each utility at the time of each future rate review. For customers to get this benefit, there is nothing special, novel or

unusual, no new ratemaking tools or techniques required. The simplicity and transparency of this approach is part of its attractiveness. We expect Westar to file its next general rate case sometime in mid-2018, about a year after the Transaction would likely close. Any net savings achieved during the first year after the closing would be reflected in the test year numbers for that rate case, the benefits of which will be passed on to customers when the new rates become effective.

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Q. HOW DO YOU VIEW GPE'S DECISION NOT TO REQUEST RECOVERY OF THE ACQUISITION PREMIUM FROM CUSTOMERS?

GPE's regulatory approach is perhaps the most striking and unusual aspect of this deal. It means that GPE's and Westar's customers will receive the benefits of this transaction – which will be significant – without having to pay for the cost of the Transaction. When the KPL/KGE merger occurred, KPL requested recovery of the acquisition premium and the Commission authorized recovery of a portion of that amount. This resulted in a time-intensive process – for the companies and the Commission and its Staff – of tracking savings that drug on for years. GPE's willingness to not seek recovery of the acquisition premium or transaction costs when setting rates is a remarkable and large

benefit for customers, the Commission, and the parties to thedocket.

3 Q. WHAT WILL HAPPEN TO CAPITAL COSTS AFTER THE 4 MERGER?

Α.

Very little, if anything. As GPE witness Mr. Bryant testifies, GPE, and more importantly its utility company subsidiaries will continue to enjoy investment grade ratings. At the subsidiary level, very little will change in the capital structures of the operating companies, and I surmise their ratings will be very similar if not identical to what they are today. I believe the larger size and greater liquidity will favor the combined company. As an example, just two weeks ago — and two weeks after the announcement — we were able to issue bonds at the lowest interest rate in our modern history, at a point where uncertainty about this proposed Transaction was still at its greatest. Customers will receive those benefits at our next rate review.

Q. WHAT IS IT THAT MADE YOU CONFIDENT IN GPE'S FINANCING PLAN AND PROJECTED SAVINGS CALCULATIONS?

A. GPE has obtained firm interim financing commitments for the entire amount of the purchase price, and has permanent financing already arranged for a sizeable portion of it.

Its advisor and principal banker, Goldman Sachs, has committed to finance the entire transaction until permanent financing is in place. Goldman Sachs is among the most sophisticated financial advisors in the world, and didn't get that way by being naïve or careless or generous.

The independent ratings agencies themselves have analyzed the plan and have indicated that when that plan is in place the companies will enjoy the indicated investment grade ratings.

Mr. Bryant testifies to this in more detail.

During the due diligence process, Westar reviewed GPE's financial model and savings calculations, including GPE's confidential forecast and savings assumptions, and developed an understanding of the process GPE used and became comfortable with the overall reasonableness of the assumptions, including the level of assumed savings that will result from the Transaction. We also did a review to determine the value of the stock component our shareholders would be receiving, which included a review of the financial viability of GPE after the Transaction. Our CFO and our team of advisors were able to ask any questions we wanted to and received satisfactory answers, or we would not have committed our shareholders to financing approximately \$1.3 billion of equity in this new combined company.

Finally, a very sophisticated public pension manager, OCM Credit Portfolio LP, has also committed \$750 million to financing the Transaction. As a fiduciary for municipal employees, and one of the largest in Canada, they didn't do that without careful and thoughtful consideration.

Α.

Both companies recognize that this is a bold plan for GPE and one that requires deft execution. Still, there is ample evidence to suggest the financing plan is reasonable. These are not matters of opinion only. It is backed by the actions of sophisticated parties who have committed their companies to billions of dollars of investment in this new company. At the time of the KPL/KGE merger, that business combination was also seen as a big stretch; however, no objective follower of our industry today would suggest Kansas and Kansas customers are not better with those two companies combined.

Q. WILL CUSTOMERS SEE ANY CHANGE IN THE DAY TO DAY SERVICE THEY RECEIVE EITHER BEFORE OR AFTER THE TRANSACTION CLOSES?

No. Both Westar and GPE have committed to ensure that customers continue to receive the same safe, effective, efficient service they receive today. This is true for both the period leading up to the closing and after that time. Although a limited number of our employees are, of course, spending significant time working to

achieve the needed regulatory approvals to allow the Transaction to close and working to form best practices for the new combined operations, we have emphasized to all of our employees the need to remain focused and continue to perform their jobs as they always have. As a result, customers should see no change in the service they receive.

Α.

Over time we expect it to be even better, as we take those best practices and adopt them and start to see the efficiencies it creates.

Q. WHAT HAPPENS TO YOUR BUSINESS IN THE INTERIM, WHILE AWAITING APPROVALS?

Mostly it will be business as usual. I remind our people that they all had important jobs yesterday, they have those jobs today, and we have those same responsibilities into the future. Of course, we ask them to be mindful not to make important decisions today that could result in wasteful effort in the future, or give the combined company less flexibility when we integrate. For example, we have long needed to modernize an obsolete service center in Wichita. That multi-million dollar groundbreaking remains on schedule. The modernization of our field work system remains underway. Our grid resiliency and reliability pilot in Topeka and the rest of the Westar territory continues. We have scores of interns on site for the summer as we scout talent for the future. We remain enthusiastic

about our new downtown Topeka redevelopment and GPE
executives and their families will help us celebrate that in a couple
of days.

4 Q. WHAT IS THE EFFECT OF THE TRANSACTION FOR 5 WESTAR'S SHAREHOLDERS?

Α.

A. As I mentioned earlier, at closing, Westar's shareholders will receive \$51 per share in cash along with shares in the now larger GPE. Westar will cease to have public shareholders, as all Westar shares will then be owned by GPE.

10 Q. HOW WILL THE TRANSACTION BENEFIT THE STATE OF 11 KANSAS?

First, it should help Kansas ensure that its energy costs stay competitive. Energy is a key input into the entire economy, and keeping energy costs competitive is good for the Kansas economy. Second, our best estimate is that we have about 18,000 Kansas shareholders who hold about 10.5 million Westar shares. At closing, that means a cash injection into the state economy of over a half billion dollars, based on the \$51 per share that will come in cash. While much of that will likely be reinvested in some other investment, obviously some will circulate and recirculate as it is spent in our local economy. Importantly, the entire \$60 per share value is taxable. This means a large tax gain for Kansas coffers. There is no way precisely to estimate each shareholder's individual

tax basis, but if we assumed just for argument's sake that those shares were acquired ratably each January for the past 20 years, the weighted average tax basis might be only \$26.50, implying Kansas capital gains of about \$350 million, multiplied by the top tax rate for Kansas individuals, might mean something on the order of \$15 million or more for Kansas tax coffers.

Α.

No doubt there are advantages and disadvantages of a transaction that will ultimately result in fewer utility workers, but lower energy prices. A reasonable balancing of these interests acknowledges this tension, but also considers what the future might look like with some alternative future and set of risks than none of us can contemplate today.

It is also important to remember that there is no such thing as a status quo, for something always induces change, somewhere. In this case we've chosen to induce the change we believe to be best.

Q. WILL THE COMMISSION MAINTAIN ITS FULL REGULATORY OVERSIGHT FOLLOWING THE TRANSACTION?

Yes. The transaction will not change Westar's status as a regulated electric utility in Kansas. If anything, the convenience and simplicity of dealing with only one company for both operating units should make it easier, less costly, and therefore better. For example, we already enjoy this advantage due to the combination

of the former KPL and KG&E years ago, as a result of which the Commission and the parties deal with "Westar" for both.

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Q. WHAT IMPACT WILL THE TRANSACTION HAVE ON YOUR COMMUNITIES?

Of course, what we know is a chief concern is jobs. No doubt the combined company will be more efficient, and that means fewer utility jobs across both companies than exist with the two companies individually. What makes it harder is that while the tradeoff is lower energy costs in the future, the present concerns about ANY loss of jobs weighs heavily.

But for the reasons I've stated and others have testified, this is the most jobs-friendly transaction we could have negotiated. By choosing GPE as our partner, we were successful in achieving important assurances for jobs and our communities. GPE has agreed to retain a substantial and meaningful downtown Topeka headquarters and, for our communities, agreed to retain Westar's historic levels of community involvement and charitable giving. GPE also agreed to maintain existing benefits for Westar retirees.

Q. WHAT DO YOU MEAN WHEN YOU SAY THE AGREEMENT IS JOBS-FRIENDLY?

Part of what GPE is buying in this transaction is talented employees. The Agreement maintains our existing labor contracts. For our non-union employees, GPE has agreed to maintain existing

compensation levels and benefits for at least two years after closing. After that I suspect the former Westar employees will be GPE compensated like other employees and will compensation and benefits similar to their colleagues. GPE has also indicated that it is committed to attempting to achieve as much of any required staffing efficiencies as possible through natural attrition, enhanced by the favorable wave of retirements both companies are currently experiencing. Today, both Westar and KCP&L are facing 4-5% natural attrition per year due to retirements On the combined workforce, including Wolf of baby-boomers. Creek, that gives room to maneuver of about 250-300 jobs a year, with a significant head start possible given the time it takes to gain approval and close. If natural attrition doesn't fit every place, targeted voluntary reductions may also be offered. To provide employees further assurance, GPE has agreed to continue Westar's existing employee separation plan, even filling in a few gaps to cover employees who may not have earned the protections that longer service would have naturally provided.

Q. WHAT MAKES YOU CONFIDENT THAT YOUR EMPLOYEES WILL BE TREATED FAIRLY AFTER THE TRANSACTION?

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¹ Contrary to what may be an impression, Wolf Creek is not just a power plant, but a "company" managed by the Wolf Creek Nuclear Operating Corporation, which necessarily engages in many non-nuclear corporate-type support functions.

As I testified earlier, in my experience, the best indicator of someone's future behavior is their past behavior. GPE has an excellent record of treating employees well; offering competitive compensation and benefits, working hard to assure that hard working people have good jobs, and in the rare cases where disruption is unavoidable, offering reasonable and competitive severance terms and compensation.

Α.

I know GPE cares every bit as much about their employees and their communities as we do.

- Q. WHY WOULDN'T IT BE NATURAL FOR GPE, SINCE IT'S "PAID" A PREMIUM FOR THE RIGHT TO DO SO, TO FOCUS JUST ON TOPEKA AND WESTAR TO GET THE EFFICIENCIES?
- A. That hasn't been their practice, and in this case we actually have a rare instance of GPE having only recently completed a similar adjacent acquisition where that wasn't the case.

Second, GPE will fail if that were to be the case. There simply are not enough savings given the size of this transaction were they to focus on only one part of the combined company. I know that already their folks too are being extra careful about taking steps today that would not be best for the combined company.

Were GPE to focus only on Westar for cost savings they would fail; for financial and operating reasons, and they would fail the common sense test in their communities.

Q. WHY DO YOU SAY THAT?

Α.

The utility business is unique. It's a business involving billions of dollars of fixed assets that cannot be relocated and that have very specialized purposes; no mobility; no secondary market. This isn't a business you can pick up and move if you don't like the market. It is a business that succeeds or fails based on the quality of the market it serves, and in my experience, how well the company is accepted by those it has the privilege of serving.

Mr. Bassham will tell you that some of what we "negotiated" in terms of assurances for our employees and our communities was to them, "sleeves out of the vest," as the old saying goes. In other words, it wasn't a hard ask, because to them, they gave up nothing, because it just made sense. Doing the right thing for business is usually just doing the right thing – at least that is how these two companies see it.

GPE has been completely transparent with our employees, our community leaders and with regulators that the combined companies will have fewer employees than GPE and Westar have today as separate companies. The words to describe what's likely to come that appear in this Application are the same words I heard

Mr. Bassham share in our employee meetings. They have committed to attempt to achieve efficiencies in the best way possible, and with the minimum of personal disruption. Mr. Bassham indicates in his testimony that GPE plans to achieve the needed staffing reductions, not just from Westar, not just in Kansas, but from both companies across both states.

As I've said, the best indication of someone's future behavior is their past performance and GPE's performance when it acquired Aquila is instructive in this situation. GPE achieved cost savings from staffing reductions at both the Aquila level and the GPE level. As GPE stated in a recent pleading filed with the Missouri Commission,

when GPE acquired Aquila, there were approximately 2,200 Aquila employees at the time of closing. As the acquisition was carried out, 105 Aquila employees were provided severance packages at closing; 1,091 Aquila employees received jobs with Black Hills Corporation, a partner to the transaction that acquired Aquila's non-Missouri utility assets at the time of the GPE closing; 920 Aquila employees became KCP&L employees at closing; and 86 Aquila employees received transitional employment contracts with either KCP&L or Black Hills at closing. As a result, less than 5% of Aquila's total workforce received severance packages at the close of the transaction . . .

Only 5% of Aquila's employees received severance as a result of the merger and it is likely that a portion of those employees took voluntary severance. As a result of the Aquila transaction, GPE improved its executive management team and the talent of its employees. For example, Scott Heidtbrink, GPE's current Chief Operating Officer, was with Aquila at the time of that transaction and remains with GPE today. The combination with Westar should have similar results and GPE will have deeper bench strength as a result.

Α.

Q. CAN THIS TRANSACTION BE SUCCESSFUL IF THERE WERE NO STAFFING REDUCTIONS AS A RESULT OF THE COMBINATION?

No. Moreover, I doubt any careful examination of such a hypothetical combined company would pass the test of having delivered efficient service, as I understand our obligation to be.

I'm not sure any utility company facing the circumstances we are could be successful if its sole interest were in maintaining and preserving the status quo. The status quo is illusory. For example, even today Westar has 90 fewer employees than it did just five years ago.

The old adage, "there is no free lunch" applies. We can have a more efficient utility in Kansas by combining these two companies, or we can prevent them from combining and potentially have a few more utility jobs – for maybe just a little while longer – until something else imposes difficult change.

1		We live in a world where everyone expects us to get more
2		efficient, somehow. The Transaction is just the best way to do that
3		right now.
4	Q.	BECAUSE THERE IS SO MUCH NATURAL EMOTION TIED UP
5		WITH JOBS, IT IS EASY TO FOCUS ONLY THERE. ARE
6		THERE SAVINGS THAT DON'T INVOLVE EFFICIENCIES BY
7		COMBINING WORKFORCES?
8	A.	Yes, many. Other witnesses will talk about supply chain savings,
9		that flow through all the material and supplies the company buys,
10		whether for maintenance or capital investments. Just eliminating
11		one set of public company costs saves money; only one set of
12		NYSE fees; only one board of directors.
13	Q.	WHAT ARE SOME KEY SIMILARITIES AND DIFFERENCES OF
14		APPROACH BETWEEN THE COMPANIES?
15	A.	GPE and Westar agree on a lot. We both are concerned – as I am
16		sure the Commission is - that customers are experiencing some
17		fatigue from the rising cost of electricity that has occurred over the
18		last several years primarily as a result of government mandates.
19		We also know that what drives those increases are legitimate costs
20		of doing business in a changing world.

We also agree that a combined company will be more efficient, and will result in smaller future rate increases than the companies standing alone. Where we differ is our respective roles

in bringing these two companies together, with one of us being the buyer and the other the seller.

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Recently, we've both seen and share concerns about record numbers of baseload plants - coal and nuclear, the most-job intensive way to make electricity - shut down across the nation. The estimates for coal plant closures just keep growing. 25,000 MW has been retired since 1995 and about another 15,000 MW is estimated to be retired by 2025. It wasn't many years ago people were talking about a nuclear renaissance and long license life extensions to 60, or maybe even 80 years. In just the past couple of years – even days – we've learned of more nuclear plant closures even as opportunity for extended license life remains. The localized economic benefit to the mostly rural economies hosting these plants can't be overstated. There are no certainties in the world, but efficiencies from this Transaction may be one of the things that keeps these big, rural baseload plants running – at least in Kansas.

VII. CONCLUSION

Q. WILL YOU OFFER CONCLUDING REMARKS?

In some sense consolidation is inexorable. We have gone from more than 100 electric utilities in the country to 50 in just a couple of decades. If this Transaction, or one like it, were to occur 8-10 years from now, it would happen to a younger workforce, not a workforce like we have today that affords us extraordinary flexibility

in achieving staffing reductions through natural attrition occurring from so many baby boomers retiring.

Business combinations are never seamless. It is never easy. But when planned and executed well, it is worth the tremendous effort, disruption, inconvenience, angst, and unfortunately, in a few cases, even upheaval.

Few in Kansas today, I believe, would suggest objectively that customers are not better off with KPL and KGE having combined years ago, even as some no doubt still yearn with nostalgia for a time and circumstances of the past.

This is just the next logical step. I say next logical step, because just as we no longer have the millions of family farms, tens of thousands of corner grocery stores, and hundreds of unique local department stores, gone are the days of our place name electric utilities. Consolidation has been a way of life, not just for our industry, but for most industries, and the demand for efficiency suggests it will continue into the future. So the questions are when, how and with whom, not whether. There are no more Cincinnati Gas & Electrics, Indianapolis Power and Lights, Toledo Edisons, Jersey Central Power and Lights, just as the companies that combined to form KG&E and KPL are no longer in existence separately but instead today are Westar, and with the necessary

- approvals, will be known, together with KCP&L, as something
 different still.
 Change, especially big change, is never easy. But
 sometimes it's the right thing to do, even the next logical step.
- 5 Q. THANK YOU.

BEFORE THE CORPORATION COMMISSION OF THE STATE OF KANSAS

In the Matter of the Application of Great Plains Energy Incorporated, Kansas City Power & Light Company, and Westar Energy, Inc. for approval of the Acquisition of Westar Energy, Inc. by Great Plains Energy Incorporated Docket No. 16-KCPE Docket No. 16-KCPE Plains Energy
AFFIDAVIT OF MARK A. RUELLE
STATE OF KANSAS)) ss COUNTY OF SHAWNEE)
Mark A. Ruelle, being first duly sworn on his oath, states:
1. My name is Mark A. Ruelle. I work in Topeka, Kansas, and I am employed by Westar
Energy, Inc. as President and Chief Executive Officer.
2. Attached hereto and made a part hereof for all purposes is my Direct Testimony on behalf
of Westar Energy, Inc. consisting of forty-two (42) pages and one exhibit, having been prepared in
written form for introduction into evidence in the above-captioned docket.
3. I have knowledge of the matters set forth therein. I hereby swear and affirm that my
answers contained in the attached testimony to the questions therein propounded, including any
attachments thereto, are true and accurate to the best of my knowledge, information and belief. Mark A. Ruelle
Subscribed and sworn before me this Aboday of Quel 2016. NOTARY PUBLIC-STATE OF KANSAS NANCY A. FIENHAGE My Apple Exp 312320 Notary Public

My commission expires: 323 2020

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WESTERN RESOURCES, INC.

THE KANSAS POWER AND LIGHT COMPANY

KANSAS GAS & ELECTRIC CO.





1950

The new Hutchinson Generating Station goes on line with two 40,000 kw natural gas-fired units.

A 4,800 horsepower compressor station is put into operation at Minneola.

A second, 30,000 kw unit is placed in operation at the Lawrence Generating Station.

Murray Gill Station, at 124,000 kw, is dedicated. It uses natural gas as its primary fuel.

Neosho Unit 3, 73,500 kw using natural gas as fuel, is completed.





1955 KG&E common stock listed on the New York Stock Exchange. Units 1 and 2 at Tecumseh are retired.

Murray Gill Unit 3 begins operation. The unit has a capacity of 113,600

A 77,000 kw unit, known as 7-9, is added to the Tecumseh Generating

1959

Fourth unit of Murray Gill Station is placed in service, bring capacity to 609,000 kw.

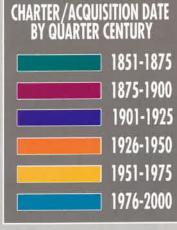
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1961

Gordon Evans Station goes on line with a 160,000 kw gas-fired unit.

1962

A 142,000 kw unit is place in operation at Tecumseh.

1965

Work begins on Kansas' first 345 kV electric transmission line. Running from Kansas City to the Oklahoma border, the line is completed in 1966. KPL and KG&E join 15 other electric utilities in construction of the Southwest Experimental Fast Oxide Reactor (SEFOR).

A 190,000 kw unit, number 4, is added at the Hutchinson Generating Station.





1967

KG&E requests water rights at John Redmond Reservoir for a nuclear power plant.

1968

The 110,000 kw Unit 4 at Lawrence Generating Station is equipped with the world's first limestone wet scrubber system to reduce sulfur emissions.

1971

Stock of The Gas Service Company is listed on the New York Stock Exchange.

A 333,000 kw unit, Lawrence Energy Center Unit 5, is completed.