# BEFORE THE THE STATE CORPORATION COMMISSION OF THE STATE OF KANSAS

STATE CORPORATION COMMISSION

NOV 3 0 2001

In the Matter of the Investigation by the

Commission of the Adequacy of Quality of

Retail Service Provided by Kansas Electric

Public Utilities and the Prudence of

Developing Electric Service Quality

Standards

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Docket No. 02-GIME-365-GIE

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# STAFF'S RESPONSE TO ORDER OPENING DOCKET

Comes Now, the Staff of the State Corporation Commission of the State of Kansas ("Staff" and "Commission" respectively) and provides its initial position on the quality of service issues identified in the Commission's Order Opening Docket issued November 16, 2001. Staff appreciates opportunity to address retail service standards and recommends as follows:

# A. Substantive Quality of Service Issues.

- 1. <u>Continuity of electric service</u>. The Commission should consider whether the following are in the public interest: (1) measuring the reliability of retail service of its jurisdictional electric utilities, (2) using recognized industry standards to measure reliability, (3) reporting performance results, and (4) setting performance standards. Industry standards include indices to gauge the reliability of electric distribution service by measuring the frequency and duration of sustained and momentary electric service interruptions.
- 2. <u>Customer call center performance</u>. The Commission should consider whether the following are in the public interest: (1) measuring the performance of retail customer call center service of its jurisdictional electric utilities that operate central call centers, (2) using recognized industry call center performance standards to measure performance, including service levels,

abandoned call rates, average speed of answer, and connection transfer times among others, (3) reporting performance results, and (4) setting performance standards. Furthermore, to the extent that customer call centers rely on automated greeting systems and call distribution systems, the Commission should consider whether minimum requirements for greeting content, and prudent limits for responsiveness of systems to emergency calls are in the public interest.

- 3. <u>Meter reading performance</u>. The Commission should consider whether the following are in the public interest: (1) measuring the performance of reading retail customer meters, (2) reporting performance results, and (3) setting performance standards.
- 4. <u>Compliance with rules and regulations</u>. The Commission should consider whether the following are in the public interest: (1) measuring the performance of its jurisdictional electric utilities in complying with rules and regulations, (2) reporting performance results, and (3) setting performance standards. For instance, the Commission public affairs/consumer protection office tracks the number of violations discovered from customer complaints a statistic that may be used for performance measurement.
- 5. Other performance standards. The Commission should also consider other standards, where prudent. For example, electric utilities commonly offer public company websites, yet do not fully use this medium to share public information that would benefit their retail customers. The Commission should consider whether it is in the public interest for electric public utilities to offer public links to vital customer information, such as all retail service tariffs. Staff also recommends that other parties be provided an opportunity to suggest additional quality of service issues to be considered in this docket.
- 6. For all issues, the Commission should consider the practicality and prudence of developing standards of acceptable performance and requiring performance measurement and

reporting. Staff believes the Commission should consider industry standards that comport to aspects of performance or reliability in the public interest, and how these standards should be evaluated and reported (*e.g.*, actual performance, normalized performance, etc.).

#### **B.** Procedural Issues

- 7. The Commission's Order Opening Docket also requested Staff to propose a procedure to be followed in this docket. In that regard Staff proposes that all jurisdictional electric utilities be made parties to this docket and appropriately assessed according to K.S.A. 66-1501 *et. seq.*
- 8. Staff proposes that each substantive category of service should be investigated and addressed separately, until resolved by Commission. The investigation of each issue should commence with Staff's research and discovery, followed by a Staff summary of investigation and substantive position on the issues ("Staff's Summary"). Staffs' Summary may discuss performance measures used generally in the industry and by each company's management, an analysis of costs and benefits of their use, Staff's discussion of the appropriate course of action for developing standards, and any other information that Staff believes is appropriate. Staff recommends that no deadline be imposed on each Staff's summary, because it may hinder Staff's investigation and limit the quality of the Staff's Summary.
- 9. After each Staff's Summary is provided, Staff recommends that other parties be given an opportunity to file comments and/or a response to Staff's Summary. Thereafter, Staff proposes the Commission convene an informal, Commission moderated round table discussion of the parties to facilitate information gathering and discussion of the technical issues. Staff recommends the participating parties provide an appropriate technical expert for the topic considered at each round table discussion. Further proceedings would be dictated by the

Commission at the end of the tround table discussion. At the completion of the proceedings on one issue, the process would repeat itself until all quality of service issues are addressed.

10. Staff believes it is appropriate to address the issues separately because it would

afford all parties an ability to focus on the issue at hand and to invite only appropriate experts for

the current topic, without needlessly holding other experts idle while issues outside their field of

expertise are addressed.

11. The Commission's Order Opening Docket also determined that initial positions of

other parties are to be received within 15 days after receipt of Staff's Response. Staff has been

contacted by certain parties who have indicated they anticipate needing more time to file their

initial comments. If any party requests such an extension from the Commission, Staff has no

objection to allowing a reasonable extension of 30 days, for a total of 45 days, following the

filing of Staff's Response.

WHEREUPON, Staff respectfully requests that following the submission of initial

comments by other participating parties, the Commission enter its order scheduling further

proceedings and allowing Staff to immediately commence its research and investigation of the

matters as set forth above, to address whether implementation of quality of service standards for

Kansas electric public utilities is in the public interest.

Respectfully submitted,

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STATE OF KANSAS	)
	) ss.
COUNTY OF SHAWNEE	)

## **VERIFICATION**

Dana A. Bradbury, being duly sworn upon her oath deposes and states that she is an attorney for the Staff of the State Corporation Commission of the State of Kansas, that she has read and is familiar with the foregoing *Staff's Response To Order Opening Docket*, and that the statements contained therein are true and correct to the best of her knowledge, information and belief.

Dana A. Bradbury # 11939

Attorney for Commission Staff

Kansas Corporation Commission of the

State of Kansas

Subscribed and sworn to before me this 2 day of November, 2001.

PAMELA J. GRIFFETH
Notary Public - State of Kansas
My Appl. Expires 28 19.2003

Notary Public Hiffeth

My Appointment Expires:

## **CERTIFICATE OF SERVICE**

(02-GIME-365-GIE)

I, the undersigned, hereby certify that a true and correct copy of the above and foregoing was placed in the United States mail, postage prepaid, this day of November, 2001, addressed to the following, along with the attached list.

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