# BEFORE THE STATE CORPORATION COMMISSION OF THE STATE OF KANSAS

In the Matter of the Application of Great Plains	)	
Energy Incorporated, Kansas City Power &	)	
Light Company and Westar Energy, Inc. for	)	Docket No. 18-KCPE-095-MER
Approval of the Merger of Westar Energy, Inc.	)	
and Great Plains Energy Incorporated.	)	

## SIERRA CLUB'S LIST OF CONTESTED ISSUES

Pursuant to the Commission's November 28, 2017 Order, Sierra Club hereby submits its List of Contested Issues, and identifies the following issues that are in dispute between Sierra Club and the Joint Applicants:

1. As Sierra Club witness Karl R. Rábago stated in his Direct Testimony, the complexity of the proposed merger entails a significant risk of a merger process that does not promote the public interest. Mergers frequently promise that the costs and burdens will be overcome by savings associated with efficiencies and increased company scale. Yet, without firm merger commitments to back those promises, there is an inadequate basis for finding that the merger will likely promote the public interest. Therefore, the Commission should condition any approval of the proposed merger on measures designed to maximize the likelihood that the merger would promote the public interest as it relates to maximizing the use of Kansas' energy resources, decreasing the possibility of economic waste, and properly accounting for the environmental impacts of the proposed merger and the resource plan that accompanies it.

- 2. Specifically, the Commission should require the Applicants to develop and adopt additional merger commitments as a condition of any approval of the merger. These commitments should include:
  - a. A firm date-certain commitment to close the Westar coal- and gas-fired power plants slated for early retirement.
  - b. A commitment to review the Applicants' existing generation fleet for more retirement opportunities through a substantially improved IRP process.
  - c. A firm date-certain commitment to construct additional renewable energy generation of significant total size.
  - d. A commitment to initiate a comprehensive, transparent, parallel integrated resource planning process for the combined companies, in both Missouri and Kansas, and to make provisions for stakeholders to submit a reasonable number of alternative development scenarios for evaluation in the planning effort. The Commission should require the Applicants to commit to the development and publication of a full-featured IRP that reflects stakeholder inputs on alternative scenarios, full documentation of assumptions and scenario analyses against a wide range of alternative assumptions, a full assessment of a wide range of distributed energy resources (including distributed generation, demand response, energy efficiency, grid modernization, electricity storage, and other resources), and a comprehensive review of the potential to retire and, if necessary, replace all old, poorly utilized, and inefficient fossil-fuel generators.
  - e. A commitment to expand energy efficiency program efforts and customer energy efficiency education, and to develop a plan to cost-effectively achieve efficiency

improvement across the combined service territories. Incremental energy efficiency achievements have the potential to produce local, economic, and environmental benefits.

- f. A commitment to offer green power programs to customers in all classes.
- g. A commitment to develop pilot projects for shared or community generation projects.
- h. A commitment to develop and implement a demonstration program for gridconnected energy storage.
- i. A commitment to develop and seek regulatory approvals for implementation of a grid modernization plan, and to provide funding for a Value of Solar study to be managed by the Commission staff.
- j. A commitment to refrain from implementing any new tariffs or rate designs adversely impacting development and adoption of distributed energy resources, including distributed generation for the next five years following any approval of the Application.

Dan Zmijewski, Bar No. 21275 9229 Ward Parkway, Suite 370

Kansas City, Missouri 64114

(816) 333-4379 phone

(816) 523-5667 fax

 $\underline{dan@drzlawfirm.com}$ 

## **VERIFICATION**

STATE OF MISSOURI	)
	) ss
COUNTY OF JACKSON	)

I, Daniel R. Zmijewski, of lawful age and being duly sworn, state and affirm the following: that I am counsel for Sierra Club; I have read and reviewed the above and foregoing List of Contested Issues; and the contents thereof are true and correct to the best of my information, knowledge, and belief.

Daniel R. Zmijewski

SUBSCRIBED AND SWORN before me this 7th day of March, 2018.

My commission expires:

6/6/21

ERIN M. FORD
Notary Public, Notary Seal
State of Missouri
Jackson County
Commission # 13490979
My Commission Expires 06-06-2021

#### CERTIFICATE OF SERVICE

I, the undersigned, do hereby certify that on this 7th day of March, 2018, a true and correct copy of the above and foregoing Sierra Club's List of Contested Issues was electronically delivered to the following individuals:

MICHAEL E. AMASH, ATTORNEY BLAKE & UHLIG PA SUITE 475 NEW BROTHERHOOD BLDG 753 STATE AVE. KANSAS CITY, KS 66101 MEA@BLAKE-UHLIG.COM

MARTIN J. BREGMAN BREGMAN LAW OFFICE, L.L.C. 311 PARKER CIRCLE LAWRENCE, KS 66049 mjb@mjbregmanlaw.com

ANDREW J ZELLERS, GEN COUNSEL/VP REGULATORY AFFAIRS BRIGHTERGY, LLC
1712 MAIN ST 6TH FLR
KANSAS CITY, MO 64108
andy.zellers@brightergy.com

GLENDA CAFER, ATTORNEY CAFER PEMBERTON LLC 3321 SW 6TH ST TOPEKA, KS 66606 glenda@caferlaw.com

TERRI PEMBERTON, ATTORNEY CAFER PEMBERTON LLC 3321 SW 6TH ST TOPEKA, KS 66606 terri@caferlaw.com

CARY CATCHPOLE, Accountant/Economist CITIZENS' UTILITY RATEPAYER BOARD 1500 SW ARROWHEAD RD TOPEKA, KS 66604 c.catchpole@curb.kansas.gov THOMAS J. CONNORS, Attorney at Law CITIZENS' UTILITY RATEPAYER BOARD 1500 SW ARROWHEAD RD TOPEKA, KS 66604 tj.connors@curb.kansas.gov

TODD E. LOVE, ATTORNEY CITIZENS' UTILITY RATEPAYER BOARD 1500 SW ARROWHEAD RD TOPEKA, KS 66604 t.love@curb.kansas.gov

DAVID W. NICKEL, CONSUMER COUNSEL CITIZENS' UTILITY RATEPAYER BOARD 1500 SW ARROWHEAD RD TOPEKA, KS 66604 D.NICKEL@CURB.KANSAS.GOV

SHONDA RABB CITIZENS' UTILITY RATEPAYER BOARD 1500 SW ARROWHEAD RD TOPEKA, KS 66604 s.rabb@curb.kansas.gov

DELLA SMITH
CITIZENS' UTILITY RATEPAYER BOARD
1500 SW ARROWHEAD RD
TOPEKA, KS 66604
d.smith@curb.kansas.gov

DOROTHY BARNETT CLIMATE & ENERGY PROJECT PO BOX 1858 HUTCHINSON, KS 67504-1858 barnett@climateandenergy.org

JONATHAN LESSER CONTINENTAL ECONOMICS, INC. 6 REAL PLACE SCANDIA PARK, NM 87047 jlesser@continentalecon.com

DANIEL R. ZMIJEWSKI DRZ LAW FIRM 9229 WARD PARKWAY STE 370 KANSAS CITY, MO 64114 dan@drzlawfirm.com

SHANNON FISK, ATTORNEY EARTHJUSTICE 1617 JOHN F KENNEDY BLVD SUITE 1675 PHILADELPHIA, PA 19103 sfisk@earthjustice.org

SARAH STEELE GILMORE & BELL, P.C. ONE MAIN PLACE 100 NORTH MAIN, STE. 800 WICHITA, KS 67202 ssteele@gilmorebell.com

DARRELL MCCUBBINS, BUSINESS MANAGER IBEW LOCAL UNION NO. 1464 1760 UNIVERSAL AVENUE KANSAS CITY, MO 64120 kwhiteman@ibew1464.org

DAVID PINON, BUSINESS MANAGER IBEW LOCAL UNION NO. 1613 6900 EXECUTIVE DR SUITE 180 KANSAS CITY, MO 64120 local1613@earthlink.net

JOHN GARRETSON, BUSINESS MANAGER IBEW LOCAL UNION NO. 304 3906 NW 16TH STREET TOPEKA, KS 66615 johng@ibew304.org

RANDY ADAMS, BUSINESS MANAGER IBEW LOCAL UNION NO. 412 1760 UNIVERSAL AVENUE KANSAS CITY, MO 64120 business.manager@ibew412.org

JOHN KRAJEWSKI, PRESIDENT J K ENERGY CONSULTING LLC 650 J STREET STE 108 LINCOLN, NE 68508 jk@jkenergyconsulting.com

ALAN I. ROBBINS, ATTORNEY JENNINGS, STROUSS & SALMON, P.L.C 1350 I Street, NW Suite 810 WASHINGTON, DC 20005 arobbins@jsslaw.com

DEBRA D. ROBY, ATTORNEY JENNINGS, STROUSS & SALMON, P.L.C 1350 I Street, NW Suite 810 WASHINGTON, DC 20005 droby@jsslaw.com

ANDREA I. SARMENTERO GARZON JENNINGS, STROUSS & SALMON, P.L.C 1350 I Street, NW Suite 810 WASHINGTON, DC 20005 asarmentero@jsslaw.com

SUSAN ALIG, ASSISTANT COUNSEL KANSAS CITY KANSAS BOARD OF PUBLIC UTILITIES 701 N 7TH STREET KANSAS CITY, KS 66101 salig@wycokck.org

ANGELA LAWSON, SENIOR COUNSEL KANSAS CITY KANSAS BOARD OF PUBLIC UTILITIES 540 MINNESOTA AVENUE KANSAS CITY, KS 66101-2930 alawson@bpu.com

ROBERT J. HACK, LEAD REGULATORY COUNSEL KANSAS CITY POWER & LIGHT COMPANY ONE KANSAS CITY PL, 1200 MAIN ST 31ST FLOOR (64105) PO BOX 418679 KANSAS CITY, MO 64141-9679 ROB.HACK@KCPL.COM

DARRIN R. IVES, VICE PRESIDENT, REGULATORY AFFAIRS KANSAS CITY POWER & LIGHT COMPANY

ONE KANSAS CITY PL, 1200 MAIN ST 31ST FLOOR (64105) PO BOX 418679 KANSAS CITY, MO 64141-9679 darrin.ives@kcpl.com

ROGER W. STEINER, CORPORATE COUNSEL KANSAS CITY POWER & LIGHT COMPANY ONE KANSAS CITY PL, 1200 MAIN ST 31ST FLOOR (64105) PO BOX 418679 KANSAS CITY, MO 64141-9679 roger.steiner@kcpl.com

NICOLE A. WEHRY, SENIOR REGULTORY COMMUNICATIONS SPECIALIST KANSAS CITY POWER & LIGHT COMPANY ONE KANSAS CITY PL, 1200 MAIN ST 31ST FLOOR (64105) PO BOX 418679 KANSAS CITY, MO 64141-9679 NICOLE.WEHRY@KCPL.COM

ANTHONY WESTENKIRCHNER, SENIOR PARALEGAL KANSAS CITY POWER & LIGHT COMPANY ONE KANSAS CITY PL, 1200 MAIN ST 31ST FLOOR (64105) PO BOX 418679 KANSAS CITY, MO 64141-9679 anthony.westenkirchner@kcpl.com

BRIAN G. FEDOTIN, DEPUTY GENERAL COUNSEL KANSAS CORPORATION COMMISSION 1500 SW ARROWHEAD RD TOPEKA, KS 66604-4027 b.fedotin@kcc.ks.gov

DUSTIN KIRK, DEPUTY GENERAL COUNSEL KANSAS CORPORATION COMMISSION 1500 SW ARROWHEAD RD TOPEKA, KS 66604-4027 d.kirk@kcc.ks.gov

MICHAEL NEELEY, LITIGATION COUNSEL KANSAS CORPORATION COMMISSION 1500 SW ARROWHEAD RD TOPEKA, KS 66604-4027 m.neeley@kcc.ks.gov

AMBER SMITH, CHIEF LITIGATION COUNSEL

KANSAS CORPORATION COMMISSION 1500 SW ARROWHEAD RD TOPEKA, KS 66604-4027 a.smith@kcc.ks.gov

MARK DOLJAC, DIR RATES AND REGULATION KANSAS ELECTRIC POWER CO-OP, INC. 600 SW CORPORATE VIEW (66615) PO BOX 4877 TOPEKA, KS 66604-0877 MDOLJAC@KEPCO.ORG

WILLIAM G. RIGGINS, GENERAL COUNSEL KANSAS ELECTRIC POWER CO-OP, INC. 600 SW CORPORATE VIEW (66615) PO BOX 4877 TOPEKA, KS 66604-0877 briggins@kepco.org

JAMES GING, DIRECTOR ENGINEERING SERVICES KANSAS POWER POOL 100 N BROADWAY STE L110 WICHITA, KS 67202 jging@kpp.agency

LARRY HOLLOWAY, ASST GEN MGR OPERATIONS KANSAS POWER POOL 100 N BROADWAY STE L110 WICHITA, KS 67202 lholloway@kpp.agency

ROBERT V. EYE, ATTORNEY AT LAW KAUFFMAN & EYE 4840 Bob Billings Pkwy, Ste. 1010 Lawrence, KS 66049-3862 BOB@KAUFFMANEYE.COM

ASHLEY M. BOND, ATTORNEY KENNETH HOLMBOE 1730 RHODE ISLAND AVENUE NW SUITE 700 WASHINGTON, DC 20036-3155 amb@duncanallen.com

KENNETH M. HOLMBOE, ATTORNEY AT LAW

KENNETH HOLMBOE 1730 RHODE ISLAND AVENUE NW SUITE 700 WASHINGTON, DC 20036-3155 kh@duncanallen.com

GREGG D. OTTINGER, ATTORNEY KENNETH HOLMBOE 1730 RHODE ISLAND AVENUE NW SUITE 700 WASHINGTON, DC 20036-3155 GDO@DUNCANALLEN.COM

JOHN MICHAEL ADRAGNA MCCARTER ENGLISH, LLP 1015 15TH STREET, NW 12TH FLOOR WASHINGTON, DC 20005 jadragna@mccarter.com

KIMBERLY BRICKELL FRANK MCCARTER ENGLISH, LLP 1015 15TH STREET, NW 12TH FLOOR WASHINGTON, DC 20005 kfrank@mccarter.com

WILLIAM DOWLING, VP ENGINEERING & ENERGY SUPPLY MIDWEST ENERGY, INC.
1330 CANTERBURY ROAD
PO BOX 898
HAYS, KS 67601-0898
BDOWLING@MWENERGY.COM

ROBERT MUIRHEAD, REGULATORY-VICE-PRES CUSTOMER SERVICE MIDWEST ENERGY, INC.
1330 Canterbury Rd
PO Box 898
Hays, KS 67601-0898
bmuirhead@mwenergy.com

ANNE E. CALLENBACH, ATTORNEY POLSINELLI PC 900 W 48TH PLACE STE 900 KANSAS CITY, MO 64112

# acallenbach@polsinelli.com

FRANK A. CARO, ATTORNEY POLSINELLI PC 900 W 48TH PLACE STE 900 KANSAS CITY, MO 64112 fcaro@polsinelli.com

BORIS STEFFEN RMS US LLP 1861 INTERNATIONAL DRIVE SUITE 400 MCLEAN, VA 22102 boris.steffen@rsmus.com

SUNIL BECTOR, ATTORNEY SIERRA CLUB 2101 WEBSTER, SUITE 1300 OAKLAND, CA 94312-3011 sunil.bector@sierraclub.org

ANDREW J. FRENCH, ATTORNEY AT LAW SMITHYMAN & ZAKOURA, CHTD. 7400 W 110TH ST STE 750 OVERLAND PARK, KS 66210-2362 andrew@smizak-law.com

JAMES P. ZAKOURA, ATTORNEY SMITHYMAN & ZAKOURA, CHTD. 7400 W 110TH ST STE 750 OVERLAND PARK, KS 66210-2362 jim@smizak-law.com

RENEE BRAUN, CORPORATE PARALEGAL, SUPERVISOR SUNFLOWER ELECTRIC POWER CORPORATION 301 W. 13TH PO BOX 1020 (67601-1020) HAYS, KS 67601 RBRAUN@SUNFLOWER.NET

JAMES BRUNGARDT, MANAGER, REGULATORY RELATIONS SUNFLOWER ELECTRIC POWER CORPORATION 301 W. 13TH PO BOX 1020 (67601-1020) HAYS, KS 67601

# JBRUNGARDT@SUNFLOWER.NET

DAVIS ROONEY, VICE PRESIDENT AND CFO SUNFLOWER ELECTRIC POWER CORPORATION 301 W. 13TH PO BOX 1020 (67601-1020) HAYS, KS 67601 HROONEY@SUNFLOWER.NET

AL TAMIMI, VICE PRESIDENT, TRANSMISSION PLANNING AND POLICY SUNFLOWER ELECTRIC POWER CORPORATION 301 W. 13TH PO BOX 1020 (67601-1020) HAYS, KS 67601 atamimi@sunflower.net

AMY FELLOWS CLINE, ATTORNEY TRIPLETT, WOOLF & GARRETSON, LLC 2959 N ROCK RD STE 300 WICHITA, KS 67226 amycline@twgfirm.com

TIMOTHY E. MCKEE, ATTORNEY TRIPLETT, WOOLF & GARRETSON, LLC 2959 N ROCK RD STE 300 WICHITA, KS 67226 TEMCKEE@TWGFIRM.COM

MARK D. CALCARA, ATTORNEY WATKINS CALCARA CHTD. 1321 MAIN ST STE 300 PO DRAWER 1110 GREAT BEND, KS 67530 MCALCARA@WCRF.COM

TAYLOR P. CALCARA, ATTORNEY WATKINS CALCARA CHTD. 1321 MAIN ST STE 300 PO DRAWER 1110 GREAT BEND, KS 67530 TCALCARA@WCRF.COM

CATHRYN J. DINGES, SENIOR CORPORATE COUNSEL WESTAR ENERGY, INC. 818 S KANSAS AVE PO BOX 889 TOPEKA, KS 66601-0889 cathy.dinges@westarenergy.com

JEFFREY L. MARTIN, VICE PRESIDENT, REGULATORY AFFAIRS WESTAR ENERGY, INC.
818 S KANSAS AVE
PO BOX 889
TOPEKA, KS 66601-0889
JEFF.MARTIN@WESTARENERGY.COM

DAVID L. WOODSMALL WOODSMALL LAW OFFICE 308 E HIGH ST STE 204 JEFFERSON CITY, MO 65101 david.woodsmall@woodsmalllaw.com

Daniel R. Zmijewski