

BEFORE THE STATE CORPORATION COMMISSION  
OF THE STATE OF KANSAS

In the Matter of the Application of The Empire       )  
District Electric Company for an Order               )  
Approving Amendment No. 1 to the                    )  
Renewable Resource Energy Purchase                )  
Agreement with Elk River Windfarm, LLC.           )

Docket No. 26-EPDE-137-CON

**PETITION TO INTERVENE AND MOTION FOR PROTECTIVE ORDER,  
DISCOVERY ORDER AND ORDER ASSESSING COST**

COMES NOW, the Citizens' Utility Ratepayer Board ("CURB") and petitions the Corporation Commission of the State of the Kansas ("Commission") for intervention in the above-captioned case pursuant to K.S.A. 66-1223 and K.S.A. 77-521(a). In support of its petition and motion, CURB states and alleges as follows:

1. On October 31, 2025, The Empire District Electric Company, d/b/a Liberty ("Empire") filed an application with the Kansas Corporation Commission for an order approving Amendment No. 1 to the Renewable Resource Energy Purchase Agreement with Elk River Windfarm, LLC.

2. CURB is composed of five volunteer board members.<sup>1</sup>

3. CURB has specific statutory authority to "represent residential and small commercial ratepayers before the state corporation commission"<sup>2</sup> and to "function as an *official intervenor in cases* filed with the state corporation commission."<sup>3</sup> CURB's authority and role as the official intervenor in cases filed with the Commission has been recognized by the Kansas Supreme Court.<sup>4</sup>

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<sup>1</sup> K.S.A. 66-1222(a).

<sup>2</sup> K.S.A. 66-1223(a).

<sup>3</sup> K.S.A. 66-1223(b).

<sup>4</sup> K.S.A. 66-1223(b). See, *Citizens' Utility Ratepayer Board v. Kansas Corporation Comm'n*, 24 Kan. App.2d 63, 68, rev. den. 262 Kan. 959 (1997) ("*CURB v. KCC*"). See also, *Farmland Industries, Inc. v. Kansas Corp. Comm'n*, 29 Kan.App.2d 1031, 1047-48, 37 P.3d 640 (2001) ("The bulk of current customers otherwise entitled to receive refunds are *statutorily represented* by CURB. See K.S.A. 66-1223(a)")

CURB also has specific statutory authority to seek judicial review of Commission orders and decisions on behalf of residential and small commercial ratepayers.<sup>5</sup>

4. CURB's express statutory authority referenced above reflects the intent of the Legislature that CURB should participate in cases filed with the Commission. This fulfills the requirement under K.S.A. 77-521(a)(2) because CURB "qualifies as an intervener under any provision of law."

5. The residential and small commercial ratepayers whose interests CURB represents will be bound by any Commission order or activity in this proceeding. The rates paid and the services received by residential and small commercial ratepayers may be substantially affected by any Commission order or activity in this proceeding with respect to Empire's proposed order for approving Amendment No. 1 to the Renewable Resource Energy Purchase Agreement with Elk River Windfarm, LLC, as described in its application.

6. The representation of CURB's interests in this proceeding by existing parties is inadequate. No other party to this proceeding is authorized to (a) specifically represent residential and small commercial ratepayers before the Commission, (b) function as the statutory official intervenor in cases filed with the Commission, or (c) seek judicial review of Commission orders and decisions on behalf of residential and small commercial ratepayers. While Commission Staff may have authority to investigate, evaluate, testify and offer exhibits on behalf of the *general public* pursuant to a definition contained in a Commission regulation,<sup>6</sup> Staff does not specifically represent

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<sup>5</sup> K.S.A. 66-1223.

<sup>6</sup> Staff's authority to represent the general public is not specifically authorized by statute, but merely referenced in the definition section of Commission regulations. K.A.R. 82-1-204(q) ("Technical staff may conduct investigations and otherwise evaluate issues raised, and may testify and offer exhibits on behalf of the *general public*." ) (emphasis added).

residential and small commercial ratepayers and is expressly denied the right to appeal Commission orders.<sup>7</sup>

7. Accordingly, CURB has a substantial and vital interest in the outcome of this proceeding which cannot be adequately represented by any other party. Pursuant to K.S.A. 77-521(a)(2), CURB qualifies as an intervenor (a) under provision of law and (b) because the rights, duties, privileges, immunities, or other legal interests of residential and small commercial ratepayers may be substantially affected by this proceeding.<sup>8</sup>

8. CURB's requested intervention is in the interests of justice and will not impair the orderly and prompt conduct of the proceedings.<sup>9</sup>

9. CURB therefore requests that the Commission grant CURB's Petition to Intervene and allow CURB to participate fully in this docket, including but not limited to the right to conduct discovery, file pleadings and testimony, present oral argument, and fully participate in any scheduled hearings.

10. In addition to undersigned counsel, please include the following CURB representatives with all electronic notices, pleadings, and correspondence regarding this Application as follows:

Shonda Rabb  
Public Service Administrator  
Citizens' Utility Ratepayer Board  
1500 SW Arrowhead Road  
Topeka, KS 66604  
Email: [shonda.rabb@ks.gov](mailto:shonda.rabb@ks.gov)

Della Smith  
Senior Administrative Specialist  
Citizens' Utility Ratepayer Board  
1500 SW Arrowhead Road  
Topeka, KS 66604  
Email: [della.smith@ks.gov](mailto:della.smith@ks.gov)

11. Discovery responses may contain confidential information. CURB is requesting the

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<sup>7</sup> K.A.R. 82-1-204(i)(3).

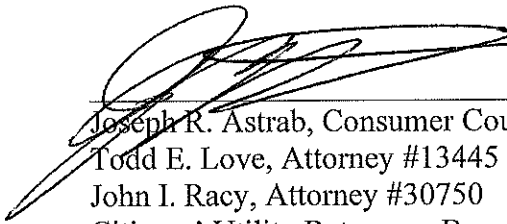
<sup>8</sup> K.S.A. 77-521(a)(2).

<sup>9</sup> K.S.A. 77-521(a)(3).

Commission issue a Protective Order and Discovery Order in this docket to allow CURB and its consultant access to the full information contained in this filing. CURB is requesting an Order Assessing Cost in this docket.

WHEREFORE, CURB respectfully requests the Commission grant its Petition for Intervention and Motion for Protective Order, Discovery Order and Order Assessing Cost in this Docket.

Respectfully submitted,



\_\_\_\_\_  
Joseph R. Astrab, Consumer Counsel #26414  
Todd E. Love, Attorney #13445  
John I. Racy, Attorney #30750  
Citizens' Utility Ratepayer Board  
1500 SW Arrowhead Road  
Topeka, KS 66604  
(785) 271-3200  
[Joseph.Astrab@ks.gov](mailto:Joseph.Astrab@ks.gov)  
[Todd.Love@ks.gov](mailto:Todd.Love@ks.gov)  
[John.I.Racy@ks.gov](mailto:John.I.Racy@ks.gov)

**VERIFICATION**

STATE OF KANSAS

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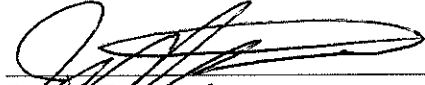
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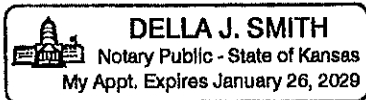
COUNTY OF SHAWNEE

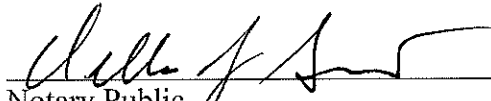
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I, Joseph R. Astrab, of lawful age and being first duly sworn upon my oath, state that I am an attorney for the Citizens' Utility Ratepayer Board; that I have read and am familiar with the above and foregoing document and attest that the statements therein are true and correct to the best of my knowledge, information, and belief.

  
\_\_\_\_\_  
Joseph R. Astrab

SUBSCRIBED AND SWORN to before me this 4<sup>th</sup> day of November, 2025.



  
\_\_\_\_\_  
Notary Public

My Commission expires: 01-26-2029.

**CERTIFICATE OF SERVICE**

26-EKCE-141-TAR

I, the undersigned, hereby certify that a true and correct copy of the above and foregoing document was served by electronic service on this 4<sup>th</sup> day of November, 2025, to the following:

JAMES G. FLAHERTY, ATTORNEY  
ANDERSON & BYRD, L.L.P.  
216 S HICKORY  
PO BOX 17  
OTTAWA, KS 66067-0017  
[jflaherty@andersonbyrd.com](mailto:jflaherty@andersonbyrd.com)

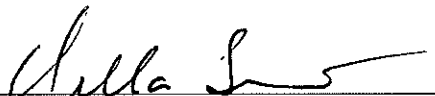
DIANA CARTER, DIRECTOR OF LEGAL  
SERVICES  
EMPIRE DISTRICT ELECTRIC  
COMPANY  
602 S JOPLIN AVE  
JOPLIN, MO 64801  
[Diana.Carter@libertyutilities.com](mailto:Diana.Carter@libertyutilities.com)

ANGELA CLOVEN, COORDINATOR,  
RATES AND REGULATORY AFFAIRS  
THE EMPIRE DISTRICT ELECTRIC  
COMPANY  
PO BOX 127  
602 S JOPLIN AVENUE

JOPLIN, MO 64802-0127  
[Regulatory.Information@libertyutilities.com](mailto:Regulatory.Information@libertyutilities.com)

BRETT W. BERRY, LITIGATION  
COUNSEL  
KANSAS CORPORATION  
COMMISSION  
1500 SW ARROWHEAD RD  
TOPEKA, KS 66604  
[Brett.Berry@ks.gov](mailto:Brett.Berry@ks.gov)

PATRICK HURLEY, CHIEF LITIGATION  
COUNSEL  
KANSAS CORPORATION  
COMMISSION  
1500 SW ARROWHEAD RD  
TOPEKA, KS 66604  
[Patrick.Hurley@ks.gov](mailto:Patrick.Hurley@ks.gov)

  
Della Smith  
Senior Administrative Specialist