THE STATE CORPORATION COMMISSION OF THE STATE OF KANSAS

In the Matter of a General Investigation)	
Regarding the Development of Distribution) Do	ocket No. 14-GIMG-514-GIG
Infrastructure for Natural Gas in Rural)	
Kansas.)	

PETITION TO INTERVENE

COMES NOW, the Citizens' Utility Ratepayer Board ("CURB") and petitions the Corporation Commission of the State of the Kansas ("Commission") for intervention in the above-captioned case pursuant to K.S.A. 66-1223 and K.S.A. 77-521(a). In support of its petition, CURB states and alleges as follows:

- 1. On May 13, 2014, the Commission Staff (Staff) filed a Report and Recommendation with the Commission to initiate a General Investigation regarding the development of distribution infrastructure for natural gas in rural Kansas. On June 12, 2014 the Commission issued an order opening the docket and setting the procedural schedule.
 - 2. CURB is composed of five volunteer board members.¹
- 3. CURB has specific statutory authority to "represent residential and small commercial ratepayers before the state corporation commission" and to "function as an *official intervenor in cases* filed with the state corporation commission." CURB's authority and role as the official intervenor in cases filed with the Commission has been recognized by the Kansas Supreme Court.

¹K.S.A. 66-1222(a).

²K.S.A. 66-1223(a).

³ K.S.A. 66-1223(b).

⁴ K.S.A. 66-1223(b). See, Citizens' Utility Ratepayer Board v. Kansas Corporation Comm'n, 24 Kan. App.2d 63, 68, rev. den. 262 Kan. 959 (1997) ("CURB v. KCC"). See also, Farmland Industries, Inc. v. Kansas Corp. Comm'n, 29 Kan. App.2d 1031, 1047-48, 37 P.3d 640 (2001) ("The bulk of current customers otherwise entitled to receive refunds are statutorily represented by CURB. See K.S.A. 66-1223(a)")

CURB also has specific statutory authority to seek judicial review of Commission orders and decisions on behalf of residential and small commercial ratepayers. ⁵

- 4. CURB's express statutory authority referenced above reflects the intent of the Legislature that CURB should participate in cases filed with the Commission. This fulfills the requirement under K.S.A. 77-521(a)(2) because CURB "qualifies as an intervener under any provision of law."
- 5. The residential and small commercial ratepayers whose interests CURB represents will be bound by any Commission order or activity in this proceeding. If approved, the proposal to promote the development of distribution infrastructure of natural gas in rural Kansas may substantially increase overall utility capital expenditures and expenses, which may affect the allocation of utility costs and the utility rates paid by the ratepayers CURB represents. CURB has a direct interest in ensuring that any changes in terms or conditions of service in this docket do not adversely affect the customers CURB represents, as well as ensuring that Staff's stated goal of developing a mechanism for recovery that assures no cross-subsidization of costs across customer classes is implemented in any policies approved by the Commission in this docket.
- 6. The representation of CURB's interests in this proceeding by existing parties is inadequate. No other party to this proceeding is authorized to (a) represent residential and small commercial ratepayers before the Commission, (b) function as the statutory official intervenor in cases filed with the Commission, or (c) seek judicial review of Commission orders and decisions on behalf of residential and small commercial ratepayers. While Commission Staff may have authority to investigate, evaluate, testify and offer exhibits on behalf of the *general public* pursuant to a

⁵ K.S.A. 66-1223.

definition contained in a Commission regulation, ⁶ Staff does not represent residential and small commercial ratepayers and is expressly denied the right to appeal Commission orders. ⁷

7. Accordingly, CURB has a substantial and vital interest in the outcome of this proceeding which cannot be adequately represented by any other party. Pursuant to K.S.A. 77-521(a)(2), CURB qualifies as an intervenor (a) under provision of law and (b) because the rights, duties, privileges, immunities, or other legal interests of residential and small commercial ratepayers may be substantially affected by this proceeding. ⁸

8. CURB's requested intervention is in the interests of justice and will not impair the orderly and prompt conduct of the proceedings. 9

9. CURB therefore requests that the Commission grant CURB's Petition to Intervene and participate fully in this docket, including but not limited to the right to conduct discovery, file pleadings and testimony, present oral argument, and fully participate in any scheduled hearings.

10. In addition to undersigned counsel, please include the following CURB representatives with all electronic notices, pleadings, and correspondence regarding this Application as follows:

Shonda Smith Office Manager Citizens' Utility Ratepayer Board 1500 SW Arrowhead Road Topeka, KS 66604

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⁶ Staff's authority to represent the general public is not specifically authorized by statute, but merely referenced in the definition section of Commission regulations. K.A.R. 82-1-204(q) ("Technical staff may conduct investigations and otherwise evaluate issues raised, and may testify and offer exhibits on behalf of the *general public*.") (emphasis added). ⁷ K.A.R. 82-1-204(i)(3).

⁸ K.S.A. 77-521(a)(2).

⁹ K.S.A. 77-521(a)(3).

WHEREFORE, CURB respectfully requests the Commission grant its Petition for Intervention in this Docket.

Respectfully submitted,

David Springe, Consumer Counsel #15619

Niki Christopher #19311

Citizens' Utility Ratepayer Board

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VERIFICATION

STATE OF KANSAS)	
)	ss:
COUNTY OF SHAWNEE)	

I, Niki Christopher, of lawful age and being first duly sworn upon my oath, state that I am an attorney for the Citizens' Utility Ratepayer Board; that I have read and am familiar with the above and foregoing document and attest that the statements therein are true and correct to the best of my knowledge, information, and belief.

Niki Christopher

SUBSCRIBED AND SWORN to before me this 13th day of June, 2014.

Notary Public//
DELLA J. SMITH

Notary Public - State of Kansas My Appt. Expires January 26, 2017

My Commission expires: 01-26-2017.

CERTIFICATE OF SERVICE

14-GIMG-514-GIG

I, the undersigned, hereby certify that a true and correct copy of the above and foregoing document was placed in the United States mail, postage prepaid, or hand-delivered this 13th day of June, 2014, to the following:

ROBERT A. FOX, SENIOR LITIGATION COUNSEL KANSAS CORPORATION COMMISSION 1500 SW ARROWHEAD RD TOPEKA, KS 66604-4027 **Hand Delivered**

Della Smith

Administrative Specialist