

BEFORE THE CORPORATION COMMISSION

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IN THE MATTER OF THE APPLICATION]
OF KANSAS GAS SERVICE, A DIVISION]
OF ONE GAS, INC. FOR ADJUSTMENT]
OF ITS NATURAL GAS RATES IN THE]
STATE OF KANSAS]

KCC Docket No. 16-KGSG-491-RTS

DIRECT TESTIMONY OF

DR. J. RANDALL WOOLRIDGE

RE: COST OF CAPITAL

ON BEHALF OF

THE CITIZENS' UTILITY RATEPAYER BOARD

September 7, 2016

**Kansas Gas Services Company
Docket No. 16-KGSG-491-RTS**

**Direct Testimony of
Dr. J. Randall Woolridge**

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1 **Q. PLEASE STATE YOUR FULL NAME, ADDRESS, AND OCCUPATION.**

2 A. My name is J. Randall Woolridge, and my business address is 120 Haymaker Circle,
3 State College, PA 16801. I am a Professor of Finance and the Goldman, Sachs & Co.
4 and Frank P. Smeal Endowed University Fellow in Business Administration at the
5 University Park Campus of the Pennsylvania State University. I am also the Director
6 of the Smeal College Trading Room and President of the Nittany Lion Fund, LLC. A
7 summary of my educational background, research, and related business experience is
8 provided in Appendix A.

9

10 **I. SUBJECT OF TESTIMONY AND SUMMARY OF RECOMMENDATIONS**

11

12 **Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY IN THIS PROCEEDING?**

13 A. I have been asked by the Citizens Utility Ratepayer Board (“CURB”) to provide an
14 opinion as to the overall fair rate of return or cost of capital for the regulated gas
15 distribution services of Kansas Gas Services (“KGS”) and to evaluate KGS’s rate of
16 return testimony in this proceeding.

17 **Q. HOW IS YOUR TESTIMONY ORGANIZED?**

18 A. First, I review my cost of equity recommendation for KGS, highlight several factors that
19 have changed since the Company’s last rate case, and discuss the primary areas of
20 contention between KGS’s rate of return position and my position. Second, I provide an
21 assessment of capital costs in today’s capital markets. Third, I discuss the selection of a
22 proxy group of gas distribution companies for estimating the market cost of equity for
23 KGS. Fourth, I present my recommendations for the Company’s capital structure and

1 debt cost rate. Fifth, I provide an overview of the concept of the cost of equity capital,
2 and then estimate the equity cost rate for KGS. Finally, I critique the Company's rate of
3 return analysis and testimony.

4
5 **A. Overview**

6
7 **Q. WHAT COMPRISES A UTILITY'S "RATE OF RETURN"?**

8 A. A company's overall rate of return consists of three main categories: (1) capital
9 structure (i.e., ratios of short-term debt, long-term debt, preferred stock and common
10 equity); (2) cost rates for short-term debt, long-term debt, and preferred stock; and
11 (3) common equity cost, otherwise known as return on equity ("ROE").

12
13 **Q. WHAT IS A UTILITY'S ROE INTENDED TO REFLECT?**

14 A. An ROE is most simply described as the allowed rate of profit for a regulated
15 company. In a competitive market, a company's profit level is determined by a
16 variety of factors, including the state of the economy, the degree of competition a
17 company faces, the ease of entry into its markets, the existence of substitute or
18 complementary products/services, the company's cost structure, the impact of
19 technological changes, and the supply and demand for its services and/or products.
20 For a regulated monopoly, the regulator determines the level of profit available to the
21 utility. The United States Supreme Court established the guiding principles for
22 establishing an appropriate level of profitability for regulated public utilities in two

1 cases: (1) *Bluefield* and (2) *Hope*.¹ In those cases, the Court recognized that the fair
2 rate of return on equity should be: (1) comparable to returns investors expect to earn
3 on investments with similar risk; (2) sufficient to assure confidence in the company's
4 financial integrity; and (3) adequate to maintain the company's credit and to attract
5 capital.

6 Thus, the appropriate ROE for a regulated utility requires determining the
7 market-based cost of capital. The market-based cost of capital for a regulated firm
8 represents the return investors could expect from other investments, while assuming
9 no more and no less risk. The purpose of all of the economic models and formulas in
10 cost of capital testimony (including those presented later in my testimony) is to
11 estimate, using market data of similar-risk firms, the rate of return equity investors
12 require for that risk-class of firms in order to set an appropriate ROE for a regulated
13 firm.

14
15 **Q. PLEASE REVIEW THE COMPANY'S PROPOSED RATE OF RETURN.**

16 A. KGS witness Dr. Bruce H. Fairchild recommends a capital structure of 45.00% long-
17 term debt and 55.0% common equity. He has proposed a long-term debt cost rate of
18 3.95% and a common equity cost rate of 10.0%. The Company's overall rate of
19 return recommendation is 7.28%.

20

¹ *Federal Power Commission v. Hope Natural Gas Co.*, 320 U.S. 591 (1944) ("*Hope*") and *Bluefield Water Works and Improvement Co. v. Public Service Commission of West Virginia*, 262 U.S. 679 (1923) ("*Bluefield*").

1 **Q. PLEASE REVIEW YOUR RECOMMENDATIONS REGARDING THE**
2 **APPROPRIATE MARKET-BASED RATE OF RETURN FOR KGS.**

3 A. My rate of return recommendation is provided in Exhibit JRW-1.

4 I show that the company's proposed capital structure includes a higher
5 common equity ratio and lower financial risk than gas distribution companies.
6 Therefore, I have used a capital structure consisting of 50% long-term debt and 50%
7 common equity.

8 To determine an appropriate ROE for KGS, I have applied the Discounted
9 Cash Flow ("DCF") model and the Capital Asset Pricing Model ("CAPM") to a
10 proxy group of publicly-held gas distribution companies ("Gas Proxy Group"). This
11 group is identical to Dr. Fairchild's group. My analysis indicates an equity cost rate
12 of 8.50% is appropriate for KGS.

13 Using my capital structure and debt and equity cost rates, my overall rate of
14 return recommendations for KGS is 6.23%.

15

16 **B. KGS' Last Rate Case**

17

18 **Q. PLEASE REVIEW THE OUTCOME OF THE COMPANY'S LAST RATE**
19 **CASE.**

20 A. On December 5, 2012, the Commission issued a final order approving a settlement
21 between KGS, Commission staff, and CURB in Docket no. 12-KGSG-835-RTS.
22 The Settlement provided for a rate increase of \$28 million but did not specify a
23 capital structure, ROE, or overall rate of return.

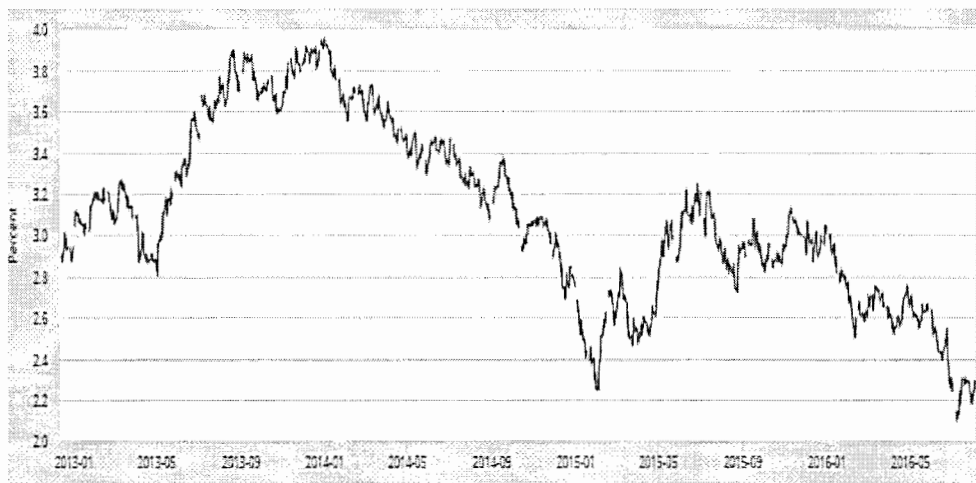
1 **Q. WHAT HAS CHANGED IN CAPITAL MARKETS SINCE 2012?**

2 A. Interest rates and capital costs have decreased in reaction to Federal Reserve
3 monetary policy and changes in the economy. Figure 1 shows the 30-Year Treasury
4 yield over the 2012-2016 time period. At the end of 2012, 30-Year Treasury Yield
5 was in the 3.0% range. This yield increased to 4.0% in 2013 due to economic gains
6 and in anticipation of the Federal Open Market Committee (“FOMC”) unwinding it’s
7 Quantitative Easing III (“QEIII”). But, after QEIII was ended in January of 2014, the
8 30-Year Treasury yield declined to below 2.5% over the next year. Interest rates
9 increased in 2015 to above 3.0% in anticipation of an increase in the federal funds
10 rate. In December 2015, the Federal Reserve did increase its target rate for federal
11 funds to 0.25 to 0.5 percent from 0.0 percent to 0.25 percent. Nonetheless, interest
12 rates have since declined to below 2.5% in 2016. These yields have declined
13 primarily to continued slow economic growth and low inflation.

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Figure 1
30-Year Treasury Yield
2013-2016

Source: <https://research.stlouisfed.org/fred2/series/DGS30>



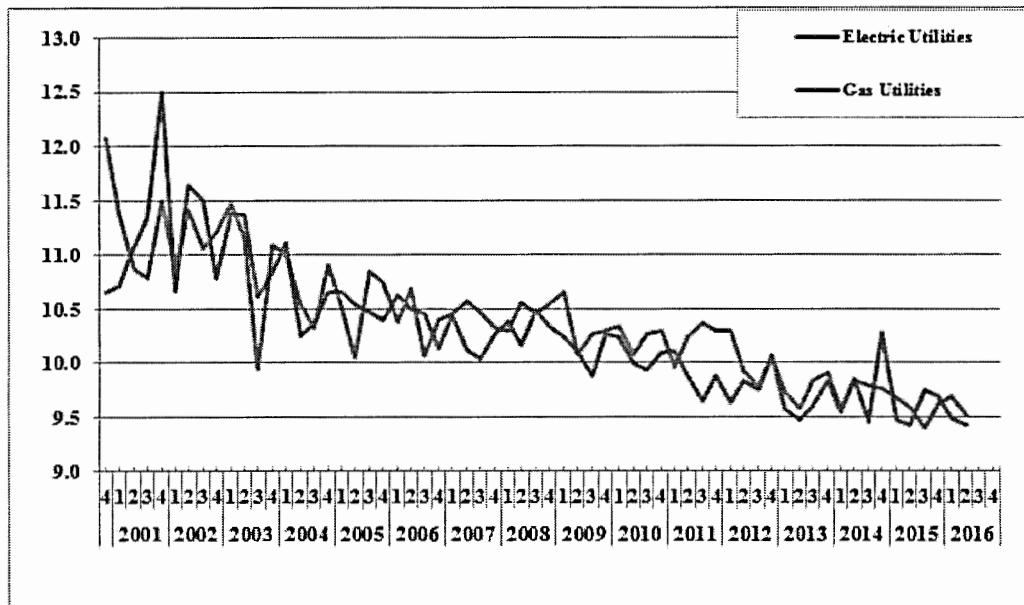
19

1 Q. HAVE THE AUTHORIZED ROES FOR GAS DISTRIBUTION COMPANIES
2 INCREASED OR DECREASED SINCE 2012?

3 A. Authorized ROEs for gas distribution companies have decreased since the Company's
4 last rate case. As shown in Figure 2, the authorized ROEs for gas distribution
5 companies have decreased in recent years. These authorized ROEs were 9.94% in
6 2012, 9.68% in 2013, 9.78% in 2014, 9.60% in 2015, and 9.45% in the first half of
7 2016, according to Regulatory Research Associates.²

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Figure 2
Authorized ROEs for Electric Utility and Gas Distribution Companies
2000-2016



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² *Regulatory Focus*, Regulatory Research Associates, various dates.

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C. Summary of Rate of Return Issues

Q. PLEASE SUMMARIZE DR. FAIRCHILD’S RATE OF RETURN ON COMMON EQUITY RECOMMENDATION.

A. In arriving at a proposed common equity cost rate of 10.0%, Dr. Fairchild has employed the DCF and the CAPM approaches to group of gas distribution companies. He has also used Risk Premium (“RP”) and Comparable Earnings (“CE”) approaches to estimate an equity cost rate for KGS.

Q. PLEASE INITIALLY ADDRESS THE DIFFERENCES BETWEEN THE ALTERNATIVE ASSUMPTIONS REGARDING CAPITAL MARKET CONDITIONS BETWEEN YOUR EQUITY COST RATE ANALYSES AND DR. FAIRCHILD’S?

A. Dr. Fairchild and I have significantly different opinions regarding capital market conditions. Dr. Fairchild’s analyses and ROE results and recommendations reflect the assumption of higher interest rates and capital costs. I review current market conditions and conclude that interest rates and capital costs are at historically low levels and are likely to remain low for some time. Moreover, I show that the interest rates forecasts used by Dr. Fairchild in his CAPM and RP models costs have been wrong for a decade.

1 **Q. WHAT ARE THE DIFFERENCES BETWEEN YOUR DCF MODEL AND DR.**
2 **FAIRCHILD'S DCF MODEL?**

3 A. Dr. Fairchild has employed the traditional constant-growth DCF model. Dr. Fairchild
4 reports a DCF equity cost rate range of 8.50% to 9.50%. There are two primary
5 errors in Dr. Fairchild's DCF analyses. First, Dr. Fairchild's DCF growth rate range
6 of 5.5% to 6.5% is overstated, in part because he has subjectively eliminated low-end
7 DCF growth rates; Second, even with those eliminations and low growth rate range,
8 he has given his DCF results very little weight in arriving at his 10.0% ROE
9 recommendation.

10 I have also used a traditional constant-growth DCF model. In developing a
11 growth rate for my DCF model, I have reviewed thirteen growth rate measures
12 including historic and projected growth rate measures and have evaluated growth in
13 dividends, book value, and earnings per share. I give primary weight to analysts'
14 projected EPS growth rates.

15

16 **Q. PLEASE DISCUSS THE DIFFERENCES BETWEEN YOUR APPLICATION**
17 **OF THE CAPM AND THAT OF DR. FAIRCHILD.**

18 A. The CAPM approach requires an estimate of the risk-free interest rate, beta, and the
19 market or equity risk premium. The major area of disagreement involves the
20 measurement and magnitude of the market or equity risk premium. Dr. Fairchild uses
21 a historic risk premium of 7.00% and a projected market risk premium of 8.39%. Dr.
22 Fairchild's market risk premium estimates are excessive and do not reflect current
23 market fundamentals. As I discuss in my testimony, there are a number of empirical

1 issues with using historical stock and bond returns to estimate an expected market
2 risk premium. Dr. Fairchild's projected equity risk premium uses analysts' EPS
3 growth rate projections to compute an expected market return and market risk
4 premium. These EPS growth rate projections and the resulting expected market
5 returns and risk premiums include unrealistic assumptions regarding future economic
6 and earnings growth and stock returns. Dr. Fairchild has also employed a size
7 premium in his CAPM equity cost rate.

8 As I highlight in my testimony, there are three procedures for estimating a
9 market or equity risk premium – historic returns, surveys, and expected return
10 models. In my CAPM, I have used an equity risk premium of 5.5%, which: (1)
11 factors in all three approaches to estimating an equity premium; and (2) employs the
12 results of many studies of the equity risk premium. As I note, my market risk
13 premium reflects the market risk premiums: (1) determined in recent academic
14 studies by leading finance scholars; (2) employed by leading investment banks and
15 management consulting firms; and (3) found in surveys of companies, financial
16 forecasters, financial analysts, and corporate CFOs.

17
18 **Q. WHAT ARE THE ERRORS WITH DR. FAIRCHILD'S RP MODEL?**

19 A. Dr. Fairchild also uses a RP model to support his DCF and CAPM analyses. His risk
20 premium is based on the historical relationship between the long-term utility yields
21 and authorized ROEs for gas distribution companies. There are several problems with
22 this approach. First and foremost, this approach is a gauge of commission behavior
23 and not investor behavior. Capital costs are determined in the market place through

1 the financial decisions of investors and are reflected in such fundamental factors as
2 dividend yields, expected growth rates, interest rates, and investors' assessment of the
3 risk and expected return of different investments. Regulatory commissions evaluate
4 capital market data in setting authorized ROEs, but also take into account other
5 utility- and rate case-specific information. As such, Dr. Fairchild's RP approach and
6 results reflect other factors used by utility commissions in authorizing ROEs in
7 addition to capital costs. This may especially be true when the authorized ROE data
8 includes the results of rate cases that are settled and not fully litigated. Second, the
9 methodology produces an inflated measure of the risk premium because the approach
10 uses historic authorized ROEs and utility yields, and the resulting risk premium is
11 applied to projected bond yields. Finally, the risk premium is inflated as a measure of
12 an investor's required risk premium since gas distribution companies have been
13 selling at market-to-book ratios in excess of 1.0. This indicates that the authorized
14 rates of return have been greater than the return that investors require. In other
15 words, customers have been paying too much for too long.

16
17 **Q. HOW DO DR. FAIRCHILD'S RP ESTIMATES COMPARE TO THE**
18 **ACTUAL STATE-LEVEL AUTHORIZED ROES FOR GAS DISTRIBUTION**
19 **COMPANIES NATIONWIDE?**

20 A. Dr. Fairchild's RP equity cost rate estimates for gas distribution companies range
21 from 9.49% to 9.69%. These figures overstate actual state-level authorized ROEs.
22 As noted above. The average authorized ROE for gas distribution companies for the

1 first six months of 2016 is 9.45%.³

2

3 **Q. PLEASE ADDRESS DR. FAIRCHILD'S CE APPROACH?**

4 A. Dr. Fairchild has also used a CE approach in which he averages *Value Line's*
5 projected ROE for his proxy gas companies. I show that this approach, which is not
6 market-based, does not provide a reliable estimate of KGS' cost of equity capital.

7

8 **Q. PLEASE SUMMARIZE THE PRIMARY DIFFERENCES IN POSITIONS**
9 **REGARDING THE COMPANY'S COST OF CAPITAL.**

10 A. The most significant areas of disagreement in measuring KGS's cost of capital are:
11 1. The Company's proposed capital structure has more equity and less financial risk
12 than other gas companies. As a result, I have used a capital structure consisting of
13 50% long-term debt and 50% common equity;
14 2. Dr. Fairchild assessment of capital market conditions is flawed. In providing
15 guidance on capital costs and in estimating KGS's ROE, he has relied upon
16 economists' interest rate forecasts. Despite dire and unfounded predictions of rising
17 interest rates over the past decade, long-term interest rates and capital costs are still at
18 historically low levels. As I discuss below, there are strong indicators from my
19 assessment study of global capital markets that long-term capital costs will remain
20 low;
21 3. Dr. Fairchild's DCF equity cost rate estimates are biased and are not reflected in
22 his 10% ROE recommendation. In particular, (1) his DCF growth rate range of 5.5%

³ *Regulatory Focus*, Regulatory Research Associates, July, 2016. The electric utility authorized ROEs exclude the authorized ROEs in Virginia which include generation adders.

1 to 6.5% is overstated, in part because he has subjectively eliminated low-end DCF
2 growth rates. This leads to an inflated DCF equity cost rate; and (2) even despite
3 these eliminations and his overstated growth rate range, he has given his DCF results
4 very little weight in arriving at his 10.0% ROE recommendation;

5 4. The historic and projected market or equity risk premiums in Dr. Fairchild's
6 CAPM approach are not empirically sound and are not reflective of current market
7 conditions and prospective earnings and economic growth; and

8 5. Dr. Fairchild's CE approach does not provide market-based estimate of KGS' cost
9 on common equity capital.

12 II. CAPITAL COSTS IN TODAY'S MARKETS

14 A. Historical Interest Rates and Capital Costs

16 **Q. PLEASE DISCUSS LONG-TERM INTEREST RATES AND CAPITAL COSTS**
17 **IN U.S. MARKETS.**

18 A. Long-term capital cost rates for U.S. corporations are a function of the required
19 returns on risk-free securities plus a risk premium. The risk-free rate of interest is the
20 yield on long-term U.S. Treasury bonds. The yields on 10-year U.S. Treasury bonds
21 from 1953 to the present are provided on Panel A of Exhibit JRW-2.⁴ These yields

⁴ In my discussion of historic interest rates, I use the yields on 10-year Treasury bonds because the 30-year Treasury bond did not trade for a number of years in the 2000s. I do use the 30-year Treasury yield for my CAPM analysis.

1 peaked in the early 1980s and have generally declined since that time. These yields
2 fell to below 3.0% in 2008 as a result of the financial crisis. From 2008 until 2011,
3 these rates fluctuated between 2.5% and 3.5%. In 2012, the yields on 10-year
4 Treasuries declined from 2.5% to 1.5% as the Federal Reserve initiated its
5 Quantitative Easing III (“QEIII”) program to support a low interest rate environment.
6 These yields increased from mid-2012 to about 3.0% as of December of 2013 on
7 speculation of a tapering of the Federal Reserve’s QEIII policy. Since that time, the
8 Federal Reserve has ended the QEIII program and has increased the federal funds
9 rate. Nonetheless, due to slow economic growth and low inflation, the ten-year
10 Treasury yield has declined and is now about 1.6%.

11 Panel B on Exhibit JRW-2 shows the differences in yields between ten-year
12 Treasuries and Moody’s Baa-rated bonds since the year 2000. This differential
13 primarily reflects the additional risk premium required by bond investors for the risk
14 associated with investing in corporate bonds as opposed to obligations of the U.S.
15 Treasury. The difference also reflects, to some degree, yield curve changes over
16 time. The Baa rating is the lowest of the investment grade bond ratings for corporate
17 bonds. The yield differential hovered in the 2.0% to 3.5% range until 2005, declined
18 to 1.5% until late 2007, and then increased significantly in response to the financial
19 crisis. This differential peaked at 6.0% at the height of the financial crisis in early
20 2009 due to tightening in credit markets, which increased corporate bond yields, and
21 the “flight to quality,” which decreased Treasury yields. The differential subsequently
22 declined and bottomed out at 2.4%. The differential has since increased to the 3.25%
23 range.

1 **Q. YOU MENTIONED RISK PREMIUM BEING REFLECTED AS THE**
2 **DIFFERENTIAL BETWEEN THE TEN-YEAR TREASURIES AND**
3 **MOODY'S BAA-RATED BONDS. PLEASE EXPLAIN WHAT THE RISK**
4 **PREMIUM IS AND HOW IT AFFECTS YOUR ANALYSIS?**

5 A. The risk premium is the return premium required by investors to purchase riskier
6 securities. The risk premium required by investors to buy corporate bonds is
7 observable based on yield differentials in the markets. The market risk premium is
8 the return premium required to purchase stocks as opposed to bonds. The market or
9 equity risk premium is not readily observable in the markets (like bond risk
10 premiums) since expected stock market returns are not readily observable. As a
11 result, equity risk premiums must be estimated using market data. There are
12 alternative methodologies to estimate the equity risk premium, and these alternative
13 approaches and equity risk premium results are subject to much debate. One way to
14 estimate the equity risk premium is to compare the mean returns on bonds and stocks
15 over long historical periods. Measured in this manner, the equity risk premium has
16 been in the 5% to 7% range.⁵ Studies by leading academics indicate, however, that
17 the forward-looking equity risk premium is actually in the 4% to 6% range. These
18 lower equity risk premium results are in line with the findings of equity risk premium
19 surveys of CFOs, academics, analysts, companies, and financial forecasters.

20
21 **Q. WHAT ABOUT INTEREST RATES ON LONG-TERM UTILITY BONDS?**

22 A. Panel A of Exhibit JRW-3 provides the yields on A-rated public utility bonds. These

⁵ See Exhibit JRW-11, p. 5-6.

1 yields peaked in November 2008 at 7.75% and henceforth declined significantly.
2 These yields declined to below 4.0% in mid-2013, and then increased with interest
3 rates in general to the 4.85% range as of late 2013. These rates dropped significantly
4 during 2014 due to economic growth concerns and were bottomed out below 4.0% in
5 the first quarter of 2015. They increased with interest rates in general to 4.4% in the
6 summer of 2015, and have since declined to below 4.0% due to continued low
7 economic growth and inflation.

8 Panel B of Exhibit JRW-3 provides the yield spreads between long-term A-
9 rated public utility bonds relative to the yields on 20-year U.S. Treasury bonds.
10 These yield spreads increased dramatically in the third quarter of 2008 during the
11 peak of the financial crisis and have decreased significantly since that time. The yield
12 spreads between 20-year U.S. Treasury bonds and A-rated utility bonds peaked at
13 3.4% in November 2008, declined to about 1.5% in the summer of 2012 as investor
14 return requirements declined. The differential has gradually increased in recent years,
15 and is now about 1.75%.

16
17 **B. The Outlook for Interest Rates and Capital Costs**

18
19 **Q. WHY ARE CAPITAL MARKET CONDITIONS AND THE OUTLOOK FOR**
20 **INTEREST RATES AND CAPITAL COSTS IMPORTANT IN THIS CASE?**

21 **A.** As discussed above, a company's rate of return is its overall cost of capital. Capital
22 costs, including the cost of debt and equity financing, are established in capital
23 markets and reflect investors' return requirements on alternative investments based on

1 risk and capital market conditions. These capital market conditions are a function of
2 investors' expectations concerning many factors, including economic growth,
3 inflation, government monetary and fiscal policies, and international developments,
4 among others. In the wake of the financial crisis, much of the focus in the capital
5 markets has been on the interaction of economic growth, interest rates, and the
6 actions of the Federal Reserve. In addition, as illustrated in the United Kingdom's
7 June 24th vote to leave the European Union ("BREXIT"), capital markets are global
8 and capital costs are impacted by global events.

9
10 **Q. WHAT IS DR. FAIRCHILD'S ASSESSMENT OF THE CAPITAL MARKETS**
11 **ENVIRONMENT?**

12 A. Between pages 8-11 of his testimony, Dr. Fairchild discusses the capital markets
13 environment. Dr. Fairchild argues that market data and economists' projections
14 indicate that long-term interest rates are going to increase and uses these projections
15 in his CAPM and RP equity cost rate analyses.

16
17 **Q. PLEASE EXPLAIN YOUR CONCERNS REGARDING DR. FAIRCHILD'S**
18 **CONCLUSION OF HIGHER LONG-TERM INTEREST RATES?**

19 A. In the last couple years, with the end of the Federal Reserve's QEIII program as well
20 as the Federal Reserve's December 16, 2015 decision to raise the federal funds rate,
21 there have been forecasts of higher long-term interest rates. However, these forecasts
22 have proven to be wrong. For example, after the announcement of the end of QEIII
23 program, all the economists in Bloomberg's interest rate survey forecasted interest

1 rates would increase in 2014, and 100% of the economists were wrong. According to
2 the *Market Watch* article:⁶

3 The survey of economists' yield projections is generally skewed
4 toward rising rates — only a few times since early 2009 have a
5 majority of respondents to the Bloomberg survey thought rates
6 would fall. But the unanimity of the rising rate forecasts in the
7 spring was a stark reminder of how one-sided market views can
8 become. It also teaches us that economists can be universally
9 wrong.

10
11 Two other financial publications have produced studies on how economists consistently
12 predict higher interest rates, yet the economists have been wrong. The first publication,
13 entitled “How Interest Rates Keep Making People on Wall Street Look Like Fools,”
14 evaluated economists' forecasts for the yield on ten-year Treasury bonds at the
15 beginning of the year for the last ten years.⁷ The results demonstrated that
16 economists consistently predict that interest rates will go higher, and interest rates
17 have not fulfilled those predictions.

18 The second study tracked economists' forecasts for the yield on 10-Year
19 Treasury bonds on an ongoing basis from 2010 until 2015.⁸ The results of this study,
20 which was entitled “Interest Rate Forecasters are Shockingly Wrong Almost All of
21 the Time,” are shown in Figure 3 and demonstrate how economists continually
22 forecast that interest rates are going up; however, they do not. Indeed, as Bloomberg
23 has reported, economists' continued failure in forecasting increasing interest rates has
24 caused the Federal Reserve Bank of New York to stop using the interest rate

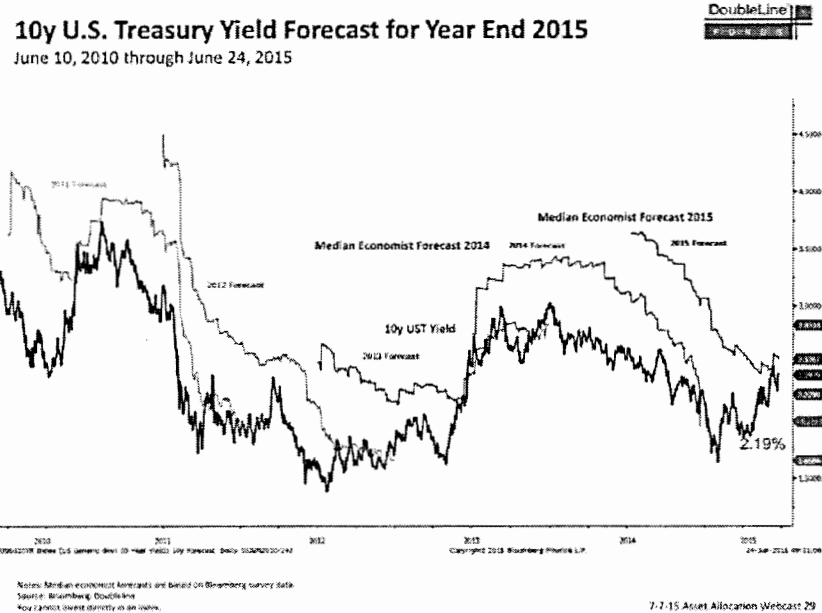
⁶ Ben Eisen, “Yes, 100% of economists were dead wrong about yields, *Market Watch*,” October 22, 2014 <http://www.marketwatch.com/story/yes-100-of-economists-were-dead-wrong-about-yields-2014-10-21>.

⁷ Joe Weisenthal, “How Interest Rates Keep Making People on Wall Street Look Like Fools,” Bloomberg.com, March 16, 2015. <http://www.bloomberg.com/news/articles/2015-03-16/how-interest-rates-keep-making-people-on-wall-street-look-like-fools>.

⁸ Akin Oyedele, “Interest Rate Forecasters are Shockingly Wrong Almost All of the Time,” *Business Insider*, July 8, 2015. <http://www.businessinsider.com/interest-rate-forecasts-are-wrong-most-of-the-time-2015-7>.

1 estimates of professional forecasters in the Bank's interest rate model due to the
2 unreliability of those forecasters' interest rate forecasts.⁹

3
4 **Figure 3**
5 **Economists' Forecasts of the 10-Year Treasury Yield**
6 **2010-2015**



7
8 Source: Akin Oyedele, "Interest Rate Forecasters are Shockingly Wrong Almost All of the Time," *Business*
9 *Insider*, July 8, 2015. [http://www.businessinsider.com/interest-rate-forecasts-are-wrong-most-of-the-time-2015-](http://www.businessinsider.com/interest-rate-forecasts-are-wrong-most-of-the-time-2015-7)
10 7.

11
12 **Q. PLEASE REVIEW THE FEDERAL RESERVE'S DECISION TO RAISE THE**
13 **FEDERAL FUNDS RATE IN DECEMBER 2015.**

14 A. On December 16, 2015, the Federal Reserve decided to increase the target rate for
15 federal funds to 0.25 to 0.50 percent. The federal funds rate is set by the Federal
16 Reserve and is the borrowing rate applicable to the most creditworthy financial

⁹ Susanne Walker and Liz Capo McCormick, "Unstoppable \$100 Trillion Bond Market Renders Models Useless," Bloomberg.com (June 2, 2014). <http://www.bloomberg.com/news/2014-06-01/the-unstoppable-100-trillion-bond-market-renders-models-useless.html>.

1 institutions when they borrow and lend funds overnight to each other.¹⁰ In the
2 release, the FOMC included the following observations:¹¹

3 The Committee currently expects that, with gradual adjustments in the
4 stance monetary policy, economic activity will continue to expand at a
5 moderate pace and labor market indicators will continue to strengthen.
6 Overall, taking into account domestic and international developments,
7 the Committee sees the risks to the outlook for both economic activity
8 and the labor market as balanced. Inflation is expected to rise to 2
9 percent over the medium term as the transitory effects of declines in
10 energy and import prices dissipate and the labor market strengthens
11 further. The Committee continues to monitor inflation developments
12 closely.

13
14 This increase comes after the range was kept in the 0.0 to 0.25 percent range for over
15 five years in order to spur economic growth in the wake of the financial crisis. The
16 move occurred almost two years after the end of QEIII program, the Federal's
17 Reserve's bond buying program. The Federal Reserve has been cautious in its
18 approach to scaling its monetary intervention, and has paid close attention to a
19 number of economic variables, including GDP growth, retail sales, consumer
20 confidence, unemployment, the housing market, and inflation. While the Federal
21 Reserve has cited improvements in many areas of the economy, it has expressed
22 concern with the low inflation rate – below the Federal Reserve's target of 2.0%.

23
24 **Q. HOW DID LONG-TERM INTEREST RATES REACT TO THE FEDERAL**
25 **RESERVE'S DECISION TO INCREASE THE FEDERAL FUND RATE?**

26 A. The yields on long-term Treasury bonds decreased. The FOMC's decision to
27 increase the federal fund rate range was highly anticipated in the markets.
28 Nonetheless, as shown in the Figure 4, at the 2:00 PM announcement of the increase

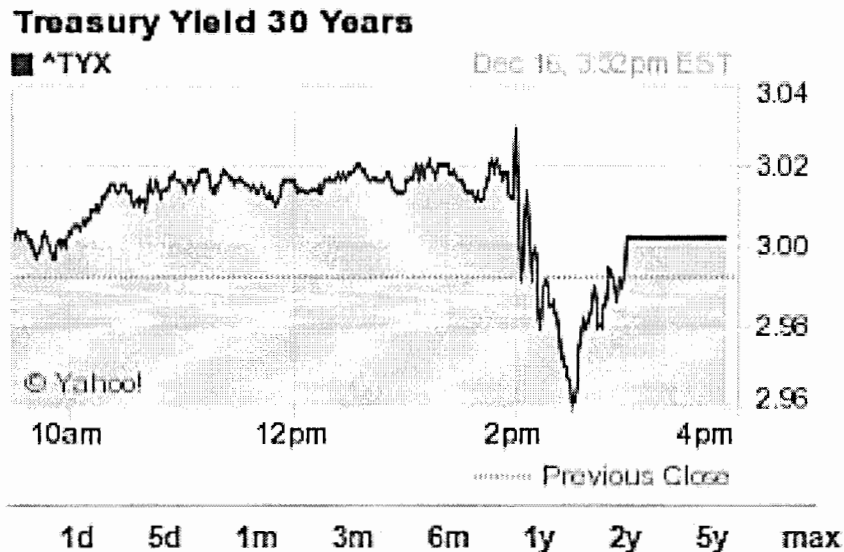
¹⁰ <http://www.investopedia.com/terms/f/federalfundrate.asp>.

¹¹ Board of Governors of the Federal Reserve System, *FOMC Statement* (Dec. 16, 2015).

1 in the Federal Funds rate, the yield on 30-Year U.S. Treasury bonds actually
2 decreased!

3 **Figure 4**

4 **Intra-Day 30-Year Treasury Yields**
5 **December 16, 2015**
6 **Source: www.Yahoo.com**



7
8

9 **Q. WHAT HAS HAPPENED TO THE YIELD ON 30-YEAR U.S. TREASURY**
10 **BOND SINCE THAT DECEMBER 16 DECISION?**

11 A. The yield on 30-Year Treasury bonds continued to decline in 2016 and are below
12 2.50%. They declined further on June 24th with the United Kingdom's BREXIT
13 referendum outcome. Such events illustrate that interest rates and capital costs are a
14 function of global market developments and events. And while U.S. interest rates and
15 capital cost are still at historically low levels, the fact that global investors bought
16 U.S. Treasuries due to BREXIT indicates U.S. Treasuries have favorable expected
17 returns relative to the government securities of other major countries, such as Britain,
18 Germany, and Japan.

1 **Q. HOW WILL INTEREST RATES AND COST OF CAPITAL BE AFFECTED**
2 **BY ECONOMIC FACTORS IN THE LONG TERM?**

3 A. In the long run, the key drivers of economic growth measured in nominal dollars are
4 population growth, the advancement and diffusion of science and technology, and
5 currency inflation. Although we experienced rapid economic growth during the “post-
6 war” period (the 63 years that separated the end of World War II and the 2008
7 financial crisis), the post-war period is not necessarily reflective of expected future
8 growth. It was marked by a near-trebling of global population, from under 2.5 billion
9 to approximately 6.7 billion. Over the succeeding 63 years, according to U.N.
10 projections, the global population will grow considerably more slowly, reaching
11 approximately 10.3 billion in 2070. With population growth slowing, life
12 expectancies lengthening, and post-war “baby boomers” reaching retirement age,
13 median ages in developed-economy nations have risen and continue to rise. The
14 postwar period was also marked by rapid catch-up growth as Europe, Japan, and
15 China recovered from successive devastations and, regions such as India and China
16 have leapfrogged technologies that had been developed over a much longer period in
17 earlier-industrialized nations. That period of rapid catch-up growth is coming to an
18 end. For example, although China remains one of the world’s fastest-growing regions,
19 its growth is now widely expected to slow substantially. This convergence of
20 projected growth in the former “second world” and “third world” towards the slower
21 growth of the nations that have long been considered “first world” is illustrated in this

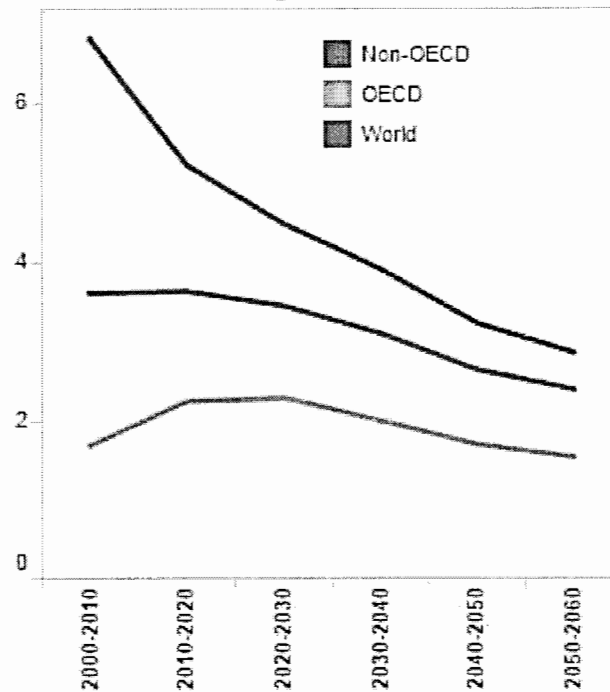
1 “key findings” chart published by the Organization for Economic Co-operation and
2 Development:¹²

3
4

Figure 5 Projected Global Growth

Global growth will slow from 3.6% in 2010-2020 to 2.4% in 2050-2060 and will be increasingly driven by innovation and investment in skills.

Global economic growth will slow
% average annual rate



5

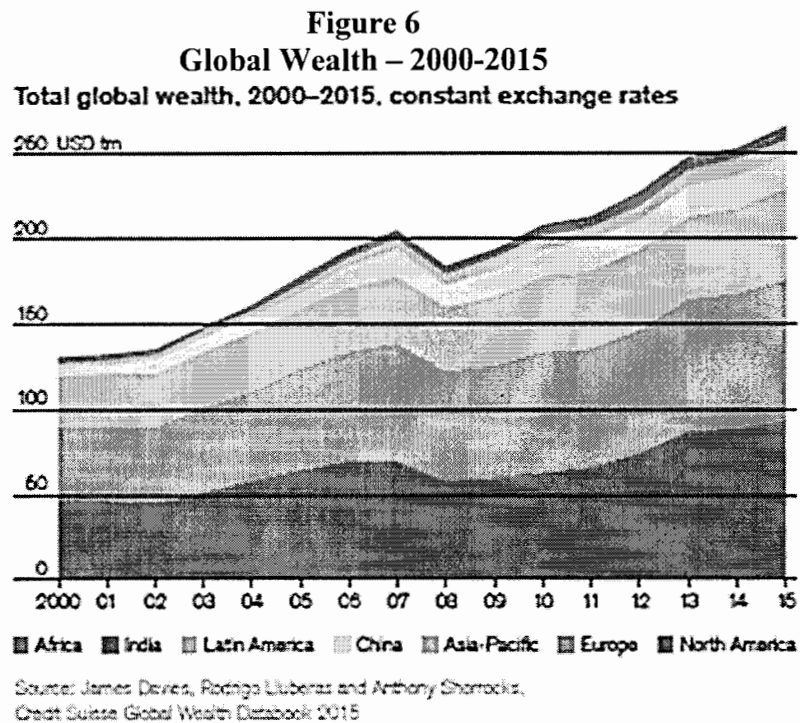
6 As to dollar inflation, it has declined to far below the level it reached in the
7 1970s. The Federal Reserve targets a 2% inflation rate, but its policies have been
8 unable to achieve even that level of inflation. Indeed, inflation has been below the
9 Federal Reserve’s target rate for over four years due to a number of factors, including
10 slow global economic growth, slack in the economy, and declining energy and
11 commodity prices. The slow pace of inflation is also reflected in the decline in

¹² See <http://www.oecd.org/eco/outlook/lookingto2060.htm>.

1 forecasts of future inflation. The Energy Information Administration's ("EIA's")
2 annual Energy Outlook includes in its nominal GDP growth projection a long-term
3 inflation component, which the EIA projects at only 1.8% per year for its forecast
4 period through 2040.¹³

5 All of this translates into slowed growth in annual economic production and
6 income, even when measured in nominal rather than real dollars. Meanwhile, the
7 stored wealth that is available to fund investments has continued to rise. According to
8 the most recent release of the Credit Suisse global wealth report, global wealth has
9 more than doubled since the turn of this century, notwithstanding the temporary
10 setback following the 2008 financial crisis:

11
12



13

¹³ See EIA Annual Energy Outlook 2015, Table 20 (available at http://www.eia.gov/forecasts/aeo/tables_ref.cfm).

1 These long-term trends mean that overall, and relative to what had been the
2 post-war norm, the world now has more wealth chasing fewer opportunities for
3 investment rewards. Ben Bernanke, the former Chairman of the Federal Reserve,
4 called this phenomenon a “global savings glut.”¹⁴ Like any other liquid market,
5 capital markets are subject to the law of supply and demand. With a large supply of
6 capital available for investment and relatively scarce demand for investment capital, it
7 should be no surprise to see the cost of investment capital decline and, therefore,
8 interest rates remaining low.

9

10 **Q. ON THE ISSUE ON THE FEDERAL RESERVE AND LONG-TERM**
11 **INTEREST RATES, PLEASE HIGHLIGHT FORMER FEDERAL RESERVE**
12 **CHAIRMAN BEN BERNANKE’S RECENT TAKE ON THE LOW INTEREST**
13 **RATES IN THE U.S.**

14 A. Mr. Bernanke addressed the issue of the continuing low interest rates in his weekly
15 Brookings Blog. Mr. Bernanke indicated that the focus should be on real and not
16 nominal interest rates and noted that, in the long term, these rates are not determined
17 by the Federal Reserve:¹⁵

18 If you asked the person in the street, “Why are interest rates so
19 low?,” he or she would likely answer that the Fed is keeping them
20 low. That’s true only in a very narrow sense. The Fed does, of
21 course, set the benchmark nominal short-term interest rate. The
22 Fed’s policies are also the primary determinant of inflation and
23 inflation expectations over the longer term, and inflation trends
24 affect interest rates, as the figure above shows. But what matters

¹⁴ Ben S. Bernanke, *The Global Saving Glut and the U.S. Current Account Deficit* (Mar. 10, 2005), available at <http://www.federalreserve.gov/boarddocs/speeches/2005/200503102/>.

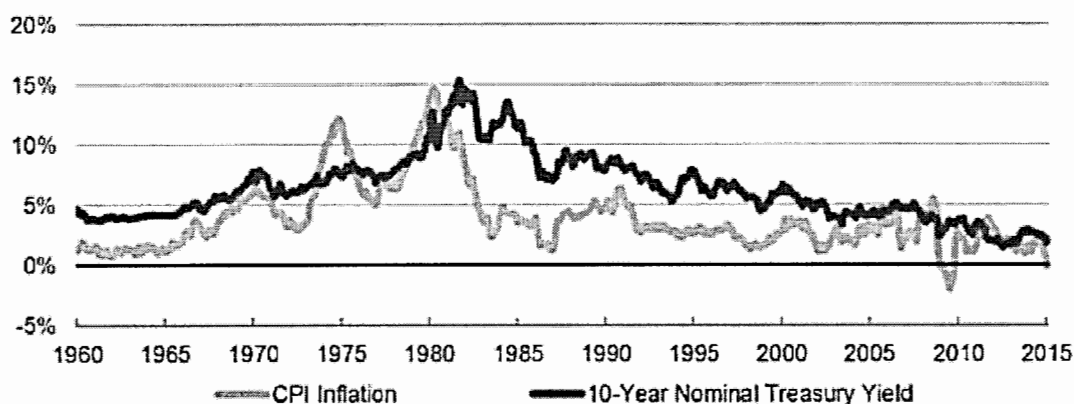
¹⁵ Ben S. Bernanke, “Why are Interest Rates So Low,” Weekly Blog, Brookings, March 30, 2015. www.brookings.edu/blogs/ben-bernanke/posts/2015/03/30-why-interest-rates-so-low.

1 most for the economy is the real, or inflation-adjusted, interest rate
2 (the market, or nominal, interest rate minus the inflation rate). The
3 real interest rate is most relevant for capital investment decisions,
4 for example. The Fed's ability to affect real rates of return,
5 especially longer-term real rates, is transitory and limited. Except in
6 the short run, real interest rates are determined by a wide range of
7 economic factors, including prospects for economic growth—not by
8 the Fed.

9
10 Mr. Bernanke also addressed the issue about whether low-interest rates are a
11 short-term aberration or a long-term trend:¹⁶

12 Low interest rates are not a short-term aberration, but part of a long-
13 term trend. As the figure below shows, ten-year government bond
14 yields in the United States were relatively low in the 1960s, rose to
15 a peak above 15 percent in 1981, and have been declining ever
16 since. That pattern is partly explained by the rise and fall of
17 inflation, also shown in the figure. All else equal, investors demand
18 higher yields when inflation is high to compensate them for the
19 declining purchasing power of the dollars with which they expect to
20 be repaid. But yields on inflation-protected bonds are also very low
21 today; the real or inflation-adjusted return on lending to the U.S.
22 government for five years is currently about minus 0.1 percent.

23
24 **Figure 7**
25 **Interest Rates and Inflation**
26 **1960-Present**



Source: Federal Reserve Board, BLS.

BROOKINGS

27
¹⁶ Ben S. Bernanke, "Why are Interest Rates So Low," Weekly Blog, Brookings, March 30, 2015. <http://www.brookings.edu/blogs/ben-bernanke/posts/2015/03/30-why-interest-rates-so-low>.

1 **Q. CAN YOU PLEASE PROVIDE THE COMMISSION WITH YOUR OPINION**
2 **REGARDING THE FUTURE OUTLOOK FOR INTEREST RATES AND**
3 **CAPITAL COSTS?**

4 A. I believe that U.S. Treasuries offer an attractive yield, relative to those of other major
5 governments around the world, which will attract capital to the U.S. and keep U.S.
6 interest rates down. There are several factors driving this conclusion.

7 First, the economy has been growing for over five years, and, as noted above,
8 the Federal Reserve sees continuing strength in the economy. The labor market has
9 improved, with the July, 2016 U.S. unemployment now down to 4.9%.¹⁷

10 Second, interest rates remain at historically low levels and are likely to remain
11 low. There are two factors driving the continued lower interest rates: (1) inflationary
12 expectations in the U.S. remain low and remain below the FOMC's target of 2.0%;
13 and (2) global economic growth – including Europe where growth is stagnant and
14 China where growth is slowing significantly. As a result, while the yields on long-
15 term U.S. Treasury bonds are low by historical standards, these yields are well above
16 the government bond yields in Germany, Japan, and the United Kingdom. Thus, U.S.
17 Treasuries offer an attractive yield relative to those of other major governments
18 around the world, thereby attracting capital to the U.S. and keeping U.S. interest rates
19 down.

20
21
22

¹⁷ Bureau of Labor Statistics, available at <http://www.bls.gov/news.release/laus.nr0.htm>.

1 **Q. WHAT DO YOU RECOMMEND THE COMMISSION DO REGARDING**
2 **THE FORECASTS OF HIGHER INTEREST RATES AND CAPITAL COSTS?**

3 A. I suggest that the Commission set an equity cost rate based on current market cost rate
4 indicators and not speculate on the future direction of interest rates. As the above
5 studies indicate, economists are always predicting that interest rates are going up, and
6 yet they are almost always wrong. Obviously, investors are well aware of the
7 consistently wrong forecasts of higher interest rates, and therefore place little weight on
8 such forecasts. Investors would not be buying long-term Treasury bonds or utility
9 stocks at their current yields if they expected interest rates to suddenly increase, thereby
10 producing higher yields and negative returns. For example, consider a utility that pays a
11 dividend of \$2.00 with a stock price of \$50.00. The current dividend yield is 4.0%. If,
12 as Dr. Fairchild suggests, interest rates and required utility yields increase, the price of
13 the utility stock would decline. In the example above, if higher return requirements led
14 the dividend yield to increase from 4.0% to 5.0% in the next year, the stock price would
15 have to decline to \$40, which would be a -20% return on the stock. Obviously, investors
16 would not buy the utility stock with an expected return of -20% due to higher dividend
17 yield requirements.

18 In sum, it is practically impossible to accurately forecast rates and prices of
19 investments that are determined in the financial markets, such as interest rates, and
20 prices for stocks and commodities. For interest rates, I have never seen a study that
21 suggests one forecasting service is consistently better than others or that interest rate
22 forecasts are consistently better than just assuming the current interest rate will be the
23 rate in the future. As discussed above, investors would not be buying long-term

1 Treasury bonds or utility stocks at their current yields if they expected interest rates to
2 suddenly increase, thereby producing higher yields and negative returns.

3
4
5 **III. PROXY GROUP SELECTION**

6
7 **Q. PLEASE DESCRIBE YOUR APPROACH TO DEVELOPING A FAIR RATE**
8 **OF RETURN RECOMMENDATION FOR KGS.**

9 A. To develop a fair rate of return recommendation for KGS, I have evaluated the return
10 requirements of investors on the common stock of a proxy group of publicly-held gas
11 distribution companies.

12
13 **Q. PLEASE DESCRIBE YOUR PROXY GROUP OF GAS DISTRIBUTION**
14 **COMPANIES.**

15 A. My Gas Proxy Group consists of eight natural gas distribution companies. These
16 companies include: Atmos Energy, Chesapeake Utilities, New Jersey Resources,
17 Northwest Natural Gas Company, South Jersey Industries, Southwest Gas, Spire',
18 Inc., and WGL Holdings.

19 Summary financial statistics for the proxy group are listed in Exhibit JRW-4.¹⁸

20 The median operating revenues and net plant among members of the Gas Proxy
21 Group are \$1,835.7 and \$2,715.8, respectively. The group's median receives 63% of
22 revenues from regulated gas operations, has an A- average issuer credit rating from

¹⁸ In my testimony, I present financial results using both mean and medians as measures of central tendency. However, due to outliers among means, I have used the median as a measure of central tendency.

1 Standard & Poor's and an A3 long-term rating from Moody's, a current common
2 equity ratio of 52.6%, and an earned return on common equity of 10.1%.

3
4
5 **IV. CAPITAL STRUCTURE RATIOS AND DEBT COST RATES**

6
7 **Q. WHAT IS KGS' PROPOSED CAPITAL STRUCTURE AND SENIOR
8 CAPITAL COST RATES FOR RATEMAKING PURPOSES?**

9 A. Dr. Fairchild has proposed a capital structure that includes 45.00% long-term debt
10 and 55.00% common equity and a long-term debt cost rate of 3.95%. To support his
11 45%/55% capital structure, Dr. Fairchild cites: (1) One Gas' 40%/60% debt to equity
12 capital structure; and (2) the 40%/60% debt to equity capital structure that other
13 divisions of One Gas have agreed to in settlements in OK and TX.

14 **Q. WHAT ARE THE AVERAGE CAPITALIZATION RATIOS OF THE GAS
15 PROXY GROUP?**

16 A. Panel B of page 1 of Exhibit JRW-4 shows that the average of the quarterly
17 capitalization ratios for the Gas Proxy Group. The individual company data is provided
18 on page 2 of Exhibit JRW-5. The average capitalization ratios are 11.24% short-term
19 debt, 38.67% long-term debt, 0.13% preferred stock, and 48.79% common equity.

20 It should be noted that these capitalization ratios include total debt which
21 consists of both short-term and long-term debt. The Company has not included any
22 short-term debt in its proposed capitalization. But, as this study suggests, gas distribution

1 companies do use short-term debt on a regular basis. Hence, in assessing financial risk
2 and an appropriate common equity ratio, short-term debt must be included because, just
3 like long-term debt, short-term has a higher claim on the assets and earnings of the
4 company and requires timely payment of interest and repayment of principal.

5
6 **Q. WHAT CAPITALIZATION RATIOS ARE YOU RECOMMENDING FOR**
7 **KGS?**

8 A. Based on my study of the capitalization ratios off the Gas Proxy Group, I am using a
9 capitalization of 50% long-term debt and 50% common equity. This is summarized in
10 Panel C of page 1 of Exhibit JRW-5.

11
12 **Q. WHAT SENIOR DEBT CAPITAL COST RATE ARE YOU USING**

13 A. I will use the Company's proposed long-term debt cost rate of 3.95%.

14
15
16 **V. THE COST OF COMMON EQUITY CAPITAL**

17
18 **A. Overview**

19 **Q. WHY MUST AN OVERALL COST OF CAPITAL OR FAIR RATE OF**
20 **RETURN BE ESTABLISHED FOR A PUBLIC UTILITY?**

21 A. In a competitive industry, the return on a firm's common equity capital is determined
22 through the competitive market for its goods and services. Due to the capital
23 requirements needed to provide utility services and the economic benefit to society

1 from avoiding duplication of these services, some public utilities are monopolies.
2 Because of the lack of competition and the essential nature of their services, it is not
3 appropriate to permit monopoly utilities to set their own prices. Thus, regulation
4 seeks to establish prices that are fair to consumers and, at the same time, sufficient to
5 meet the operating and capital costs of the utility (i.e., provide an adequate return on
6 capital to attract investors).

7
8 **Q. PLEASE PROVIDE AN OVERVIEW OF THE COST OF CAPITAL IN THE**
9 **CONTEXT OF THE THEORY OF THE FIRM.**

10 A. The total cost of operating a business includes the cost of capital. The cost of
11 common equity capital is the expected return on a firm's common stock that the
12 marginal investor would deem sufficient to compensate for risk and the time value of
13 money. In equilibrium, the expected and required rates of return on a company's
14 common stock are equal.

15 Normative economic models of a company or firm, developed under very
16 restrictive assumptions, provide insight into the relationship between firm
17 performance or profitability, capital costs, and the value of the firm. Under the
18 economist's ideal model of perfect competition, where entry and exit are costless,
19 products are undifferentiated, and there are increasing marginal costs of production,
20 firms produce up to the point where price equals marginal cost. Over time, a long-run
21 equilibrium is established where price equals average cost, including the firm's
22 capital costs. In equilibrium, total revenues equal total costs, and because capital
23 costs represent investors' required return on the firm's capital, actual returns equal

1 required returns, and the market value must equal the book value of the firm's
2 securities.

3 In the real world, firms can achieve competitive advantage due to product
4 market imperfections. Most notably, companies can gain competitive advantage
5 through product differentiation (adding real or perceived value to products) and by
6 achieving economies of scale (decreasing marginal costs of production). Competitive
7 advantage allows firms to price products above average cost and thereby earn
8 accounting profits greater than those required to cover capital costs. When these
9 profits are in excess of that required by investors, or when a firm earns a return on
10 equity in excess of its cost of equity, investors respond by valuing the firm's equity in
11 excess of its book value.

12 James M. McTaggart, founder of the international management consulting
13 firm Marakon Associates, described this essential relationship between the return on
14 equity, the cost of equity, and the market-to-book ratio in the following manner:¹⁹

15 Fundamentally, the value of a company is determined
16 by the cash flow it generates over time for its owners,
17 and the minimum acceptable rate of return required by
18 capital investors. This "cost of equity capital" is used
19 to discount the expected equity cash flow, converting it
20 to a present value. The cash flow is, in turn, produced
21 by the interaction of a company's return on equity and
22 the annual rate of equity growth. High return on equity
23 (ROE) companies in low-growth markets, such as
24 Kellogg, are prodigious generators of cash flow, while
25 low ROE companies in high-growth markets, such as
26 Texas Instruments, barely generate enough cash flow to
27 finance growth.

¹⁹ James M. McTaggart, "The Ultimate Poison Pill: Closing the Value Gap," *Commentary* (Spring 1986), p.3.

1 A company's ROE over time, relative to its cost of
2 equity, also determines whether it is worth more or less
3 than its book value. If its ROE is consistently greater
4 than the cost of equity capital (the investor's minimum
5 acceptable return), the business is economically
6 profitable and its market value will exceed book value.
7 If, however, the business earns an ROE consistently
8 less than its cost of equity, it is economically
9 unprofitable and its market value will be less than book
10 value.

11 As such, the relationship between a firm's return on equity, cost of equity, and
12 market-to-book ratio is relatively straightforward. A firm that consistently earns a
13 return on equity above its cost of equity will see its common stock sell at a price
14 above its book value. Conversely, a firm that consistently earns a return on equity
15 below its cost of equity will see its common stock sell at a price below its book value.

16

17 **Q. PLEASE PROVIDE ADDITIONAL INSIGHTS INTO THE RELATIONSHIP**
18 **BETWEEN RETURN ON EQUITY (ROE) AND MARKET-TO-BOOK**
19 **RATIOS.**

20 A. This relationship is discussed in a classic Harvard Business School case study entitled
21 "Note on Value Drivers." On page 2 of that case study, the author describes the
22 relationship very succinctly:²⁰

23

24

25

26

²⁰ Benjamin Esty, "Note on Value Drivers," Harvard Business School, Case No. 9-297-082, April 7, 1997.

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For a given industry, more profitable firms – those able to generate higher returns per dollar of equity– should have higher market-to-book ratios. Conversely, firms which are unable to generate returns in excess of their cost of equity should sell for less than book value.

<i>Profitability</i>	<i>Value</i>
<i>If ROE > K</i>	<i>then Market/Book > 1</i>
<i>If ROE = K</i>	<i>then Market/Book = 1</i>
<i>If ROE < K</i>	<i>then Market/Book < 1</i>

To assess the relationship by industry, as suggested above, I performed a regression study between estimated ROE and market-to-book ratios using natural gas distribution, electric utility, and water utility companies. I used all companies in these three industries that are covered by *Value Line* and have estimated ROE and market-to-book ratio data. The results are presented in Panels A-C of Exhibit JRW-6. The average R-squares for the electric, gas, and water companies are 0.78, 0.63, and 0.49, respectively.²¹ This demonstrates the strong positive relationship between ROEs and market-to-book ratios for public utilities.

Q. WHAT ECONOMIC FACTORS HAVE AFFECTED THE COST OF EQUITY CAPITAL FOR PUBLIC UTILITIES?

A. Exhibit JRW-7 provides indicators of public utility equity cost rates over the past decade.

Page 1 shows the yields on long-term A-rated rated public utility bonds. These yields decreased from 2000 until 2003, and then hovered in the 5.50%-6.50%

²¹ R-square measures the percent of variation in one variable (e.g., market-to-book ratios) explained by another variable (e.g., expected ROE). R-squares vary between zero and 1.0, with values closer to 1.0 indicating a higher relationship between two variables.

1 range from mid-2003 until mid-2008. These yields spiked up to the 7.75% range with
2 the onset of the financial crisis, and remained high and volatile until early 2009.
3 These yields declined to about 4.0% in the last half of 2012, increased to almost 5.0%
4 in late 2013, and have declined to below 4.0% in 2016.

5 Page 2 provides the dividend yields for the Gas Proxy Group over the past
6 decade. The dividend yields for this group have declined slightly over the decade.
7 The Gas Proxy Group yields declined from the year 2000 to 2007, bottomed out at
8 3.75% in 2007, increased to 4.2% in 2009, and have since declined to about 3.0% as
9 of 2015.

10 Average earned returns on common equity and market-to-book ratios for the
11 Gas Proxy Group are on page 3 of Exhibit JRW-7. For the group, earned returns on
12 common equity peaked at about 12.0% in 2006 and have since declined to about
13 10.0%. Over the past decade, the average market-to-book ratios for this group have
14 ranged from 1.50X to 1.80X, with a 2015 reading of 1.78X.

15
16 **Q. WHAT FACTORS DETERMINE INVESTORS' EXPECTED OR REQUIRED**
17 **RATE OF RETURN ON EQUITY?**

18 A. The expected or required rate of return on common stock is a function of market-wide
19 as well as company-specific factors. The most important market factor is the time
20 value of money as indicated by the level of interest rates in the economy. Common
21 stock investor requirements generally increase and decrease with like changes in
22 interest rates. The perceived risk of a firm is the predominant factor that influences
23 investor return requirements on a company-specific basis. A firm's investment risk is

1 often separated into business and financial risk. Business risk encompasses all factors
2 that affect a firm's operating revenues and expenses. Financial risk results from
3 incurring fixed obligations in the form of debt in financing its assets.

4

5 **Q. HOW DOES THE INVESTMENT RISK OF UTILITIES COMPARE WITH**
6 **THAT OF OTHER INDUSTRIES?**

7 A. Due to the essential nature of their service, as well as their regulated status, public
8 utilities are exposed to a lesser degree of business risk than other, non-regulated
9 businesses. The relatively low level of business risk allows public utilities to meet
10 much of their capital requirements through borrowing in the financial markets,
11 thereby incurring greater than average financial risk. Nonetheless, the overall
12 investment risk of public utilities is below most other industries.

13 Exhibit JRW-8 provides an assessment of investment risk for 97 industries as
14 measured by beta, which according to modern capital market theory, is the only
15 relevant measure of investment risk. These betas come from the *Value Line*
16 *Investment Survey*. The betas range from a high of 1.62 for the petroleum
17 (producing) industry to a low of 0.68 for electric utilities (Eastern U.S.). The study
18 shows that the investment risk of utilities is very low. In fact, the lowest betas are for
19 electric utilities (Eastern U.S., Central U.S., and Western U.S.), natural gas utility,
20 and water utility. The average betas for electric, water, and gas utility companies are
21 0.72, 0.74, and 0.71, respectively. As such, the cost of equity for utilities is among
22 the lowest of all industries in the U.S.

23

1 **Q. HOW CAN THE EXPECTED OR REQUIRED RATE OF RETURN ON**
2 **COMMON EQUITY CAPITAL BE DETERMINED?**

3 A. The costs of debt and preferred stock are normally based on historical or book values
4 and can be determined with a great degree of accuracy. The cost of common equity
5 capital, however, cannot be determined precisely and must instead be estimated from
6 market data and informed judgment. This return to the stockholder should be
7 commensurate with returns on investments in other enterprises having comparable
8 risks.

9 According to valuation principles, the present value of an asset equals the
10 discounted value of its expected future cash flows. Investors discount these expected
11 cash flows at their required rate of return that, as noted above, reflects the time value
12 of money and the perceived riskiness of the expected future cash flows. As such, the
13 cost of common equity is the rate at which investors discount expected cash flows
14 associated with common stock ownership.

15 Models have been developed to ascertain the cost of common equity capital
16 for a firm. Each model, however, has been developed using restrictive economic
17 assumptions. Consequently, judgment is required in selecting appropriate financial
18 valuation models to estimate a firm's cost of common equity capital, in determining
19 the data inputs for these models, and in interpreting the models' results. All of these
20 decisions must take into consideration the firm involved as well as current conditions
21 in the economy and the financial markets.

22

1 **Q. HOW DO YOU PLAN TO ESTIMATE THE COST OF EQUITY CAPITAL**
2 **FOR THE COMPANY?**

3 A. I rely primarily on the discounted cash flow (“DCF”) model to estimate the cost of
4 equity capital. Given the investment valuation process and the relative stability of the
5 utility business, I believe that the DCF model provides the best measure of equity cost
6 rates for public utilities. It is my experience that this Commission has traditionally
7 relied on the DCF model. I have also performed a capital asset pricing model
8 (“CAPM”) study; however, I give these results less weight because I believe that risk
9 premium studies, of which the CAPM is one form, provide a less reliable indication
10 of equity cost rates for public utilities.

11

12

B. DCF Analysis

13

14 **Q. PLEASE DESCRIBE THE THEORY BEHIND THE TRADITIONAL DCF**
15 **MODEL.**

16 A. According to the DCF model, the current stock price is equal to the discounted value
17 of all future dividends that investors expect to receive from investment in the firm.
18 As such, stockholders’ returns ultimately result from current as well as future
19 dividends. As owners of a corporation, common stockholders are entitled to a *pro*
20 *rata* share of the firm’s earnings. The DCF model presumes that earnings that are not
21 paid out in the form of dividends are reinvested in the firm so as to provide for future
22 growth in earnings and dividends. The rate at which investors discount future
23 dividends, which reflects the timing and riskiness of the expected cash flows, is

1 interpreted as the market's expected or required return on the common stock.
2 Therefore, this discount rate represents the cost of common equity. Algebraically, the
3 DCF model can be expressed as:

$$4 \quad P = \frac{D_1}{(1+k)^1} + \frac{D_2}{(1+k)^2} + \dots + \frac{D_n}{(1+k)^n}$$

7
8 where P is the current stock price, D_n is the dividend in year n, and k is the cost of
9 common equity.

10
11 **Q. IS THE DCF MODEL CONSISTENT WITH VALUATION TECHNIQUES**
12 **EMPLOYED BY INVESTMENT FIRMS?**

13 A. Yes. Virtually all investment firms use some form of the DCF model as a valuation
14 technique. One common application for investment firms is called the three-stage
15 DCF or dividend discount model ("DDM"). The stages in a three-stage DCF model
16 are presented in Exhibit JRW-9, Page 1 of 2. This model presumes that a company's
17 dividend payout progresses initially through a growth stage, then proceeds through a
18 transition stage, and finally assumes a maturity (or steady-state) stage. The dividend-
19 payment stage of a firm depends on the profitability of its internal investments which,
20 in turn, is largely a function of the life cycle of the product or service.

- 21 1. Growth stage: Characterized by rapidly expanding sales, high profit
22 margins, and an abnormally high growth in earnings per share. Because of
23 highly profitable expected investment opportunities, the payout ratio is low.
24 Competitors are attracted by the unusually high earnings, leading to a decline
25 in the growth rate.

1 2. Transition stage: In later years, increased competition reduces profit
2 margins and earnings growth slows. With fewer new investment
3 opportunities, the company begins to pay out a larger percentage of earnings.

4 3. Maturity (steady-state) stage: Eventually, the company reaches a
5 position where its new investment opportunities offer, on average, only
6 slightly attractive ROEs. At that time, its earnings growth rate, payout ratio,
7 and ROE stabilize for the remainder of its life. The constant-growth DCF
8 model is appropriate when a firm is in the maturity stage of the life cycle.

9
10 In using this model to estimate a firm's cost of equity capital, dividends are
11 projected into the future using the different growth rates in the alternative stages, and
12 then the equity cost rate is the discount rate that equates the present value of the
13 future dividends to the current stock price.

14
15 **Q. HOW DO YOU ESTIMATE STOCKHOLDERS' EXPECTED OR REQUIRED**
16 **RATE OF RETURN USING THE DCF MODEL?**

17 A. Under certain assumptions, including a constant and infinite expected growth rate,
18 and constant dividend/earnings and price/earnings ratios, the DCF model can be
19 simplified to the following:

$$P = \frac{D_1}{k - g}$$

20
21
22
23
24 where D_1 represents the expected dividend over the coming year and g is the expected
25 growth rate of dividends. This is known as the constant-growth version of the DCF

1 model. To use the constant-growth DCF model to estimate a firm's cost of equity,
2 one solves for k in the above expression to obtain the following:

3
4
$$k = \frac{D_1}{P} + g$$

5
6

7 **Q. IN YOUR OPINION, IS THE CONSTANT-GROWTH DCF MODEL**
8 **APPROPRIATE FOR PUBLIC UTILITIES?**

9 A. Yes. The economics of the public utility business indicate that the industry is in the
10 steady-state or constant-growth stage of a three-stage DCF. The economics include
11 the relative stability of the utility business, the maturity of the demand for public
12 utility services, and the regulated status of public utilities (especially the fact that their
13 returns on investment are effectively set through the ratemaking process). The DCF
14 valuation procedure for companies in this stage is the constant-growth DCF. In the
15 constant-growth version of the DCF model, the current dividend payment and stock
16 price are directly observable. However, the primary problem and controversy in
17 applying the DCF model to estimate equity cost rates entails estimating investors'
18 expected dividend growth rate.

19

20 **Q. WHAT FACTORS SHOULD ONE CONSIDER WHEN APPLYING THE DCF**
21 **METHODOLOGY?**

22 A. One should be sensitive to several factors when using the DCF model to estimate a
23 firm's cost of equity capital. In general, one must recognize the assumptions under
24 which the DCF model was developed in estimating its components (the dividend

1 yield and the expected growth rate). The dividend yield can be measured precisely at
2 any point in time; however, it tends to vary somewhat over time. Estimation of
3 expected growth is considerably more difficult. One must consider recent firm
4 performance, in conjunction with current economic developments and other
5 information available to investors, to accurately estimate investors' expectations.

6
7 **Q. WHAT DIVIDEND YIELDS HAVE YOU REVIEWED?**

8 A. I have calculated the dividend yields for the companies in the proxy group using the
9 current annual dividend and the 30-day, 90-day, and 180-day average stock prices.
10 These dividend yields are provided on page 2 of Exhibit JRW-10. For the Gas Proxy
11 Group, the median dividend yields using the 30-day, 90-day, and 180-day average
12 stock prices range from 2.7% to 2.9%. Given this range, I use 2.80% as the dividend
13 yield for the Gas Proxy Group.

14 **Q. PLEASE DISCUSS THE APPROPRIATE ADJUSTMENT TO THE SPOT**
15 **DIVIDEND YIELD.**

16 A. According to the traditional DCF model, the dividend yield term relates to the
17 dividend yield over the coming period. As indicated by Professor Myron Gordon,
18 who is commonly associated with the development of the DCF model for popular use,
19 this is obtained by: (1) multiplying the expected dividend over the coming quarter by
20 4, and (2) dividing this dividend by the current stock price to determine the
21 appropriate dividend yield for a firm that pays dividends on a quarterly basis.²²

²² *Petition for Modification of Prescribed Rate of Return*, Federal Communications Commission, Docket No.

1 In applying the DCF model, some analysts adjust the current dividend for
2 growth over the coming year as opposed to the coming quarter. This can be
3 complicated, because firms tend to announce changes in dividends at different times
4 during the year. As such, the dividend yield computed based on presumed growth
5 over the coming quarter as opposed to the coming year can be quite different.
6 Consequently, it is common for analysts to adjust the dividend yield by some fraction
7 of the long-term expected growth rate.

8
9 **Q. GIVEN THIS DISCUSSION, WHAT ADJUSTMENT FACTOR DO YOU USE**
10 **FOR YOUR DIVIDEND YIELD?**

11 A. I adjust the dividend yield by one-half (1/2) of the expected growth so as to reflect
12 growth over the coming year.

13
14 **Q. PLEASE DISCUSS THE GROWTH RATE COMPONENT OF THE DCF**
15 **MODEL.**

16 A. There is much debate as to the proper methodology to employ in estimating the
17 growth component of the DCF model. By definition, this component is investors'
18 expectation of the long-term dividend growth rate. Presumably, investors use some
19 combination of historical and/or projected growth rates for earnings and dividends per
20 share and for internal or book value growth to assess long-term potential.

1 **Q. WHAT GROWTH DATA HAVE YOU REVIEWED FOR THE PROXY**
2 **GROUP?**

3 A. I have analyzed a number of measures of growth for companies in the proxy group. I
4 reviewed *Value Line*'s historical and projected growth rate estimates for earnings per
5 share ("EPS"), dividends per share ("DPS"), and book value per share ("BVPS"). In
6 addition, I utilized the average EPS growth rate forecasts of Wall Street analysts as
7 provided by Yahoo, Reuters and Zacks. These services solicit five-year earnings
8 growth rate projections from securities analysts and compile and publish the means
9 and medians of these forecasts. Finally, I also assessed prospective growth as
10 measured by prospective earnings retention rates and earned returns on common
11 equity.

12
13 **Q. PLEASE DISCUSS HISTORICAL GROWTH IN EARNINGS AND**
14 **DIVIDENDS AS WELL AS INTERNAL GROWTH.**

15 A. Historical growth rates for EPS, DPS, and BVPS are readily available to investors
16 and are presumably an important ingredient in forming expectations concerning
17 future growth. However, one must use historical growth numbers as measures of
18 investors' expectations with caution. In some cases, past growth may not reflect
19 future growth potential. Also, employing a single growth rate number (for example,
20 for five or ten years) is unlikely to accurately measure investors' expectations, due to
21 the sensitivity of a single growth rate figure to fluctuations in individual firm
22 performance as well as overall economic fluctuations (i.e., business cycles).
23 However, one must appraise the context in which the growth rate is being employed.

1 According to the conventional DCF model, the expected return on a security is equal
2 to the sum of the dividend yield and the expected long-term growth in dividends.
3 Therefore, to best estimate the cost of common equity capital using the conventional
4 DCF model, one must look to long-term growth rate expectations.

5 Internally generated growth is a function of the percentage of earnings
6 retained within the firm (the earnings retention rate) and the rate of return earned on
7 those earnings (the return on equity). The internal growth rate is computed as the
8 retention rate times the return on equity. Internal growth is significant in determining
9 long-run earnings and, therefore, dividends. Investors recognize the importance of
10 internally generated growth and pay premiums for stocks of companies that retain
11 earnings and earn high returns on internal investments.

12
13 **Q. PLEASE DISCUSS THE SERVICES THAT PROVIDE ANALYSTS' EPS**
14 **FORECASTS.**

15 A. Analysts' EPS forecasts for companies are collected and published by a number of
16 different investment information services, including Institutional Brokers Estimate
17 System ("I/B/E/S"), Bloomberg, FactSet, Zacks, First Call and Reuters, among others.
18 Thompson Reuters publishes analysts' EPS forecasts under different product names,
19 including I/B/E/S, First Call, and Reuters. Bloomberg, FactSet, and Zacks publish their
20 own set of analysts' EPS forecasts for companies. These services do not reveal: (1) the
21 analysts who are solicited for forecasts; or (2) the identity of the analysts who actually
22 provide the EPS forecasts that are used in the compilations published by the services.
23 I/B/E/S, Bloomberg, FactSet, and First Call are fee-based services. These services

1 usually provide detailed reports and other data in addition to analysts' EPS forecasts.
2 Thompson Reuters and Zacks do provide limited EPS forecasts data free-of-charge on
3 the internet. Yahoo finance (<http://finance.yahoo.com>) lists Thompson Reuters as the
4 source of its summary EPS forecasts. The Reuters website (www.reuters.com) also
5 publishes EPS forecasts from Thompson Reuters, but with more detail. Zacks
6 (www.zacks.com) publishes its summary forecasts on its website. Zack's estimates are
7 also available on other websites, such as msn.money (<http://money.msn.com>).

8
9 **Q. PLEASE PROVIDE AN EXAMPLE OF THESE EPS FORECASTS.**

10 A. The following example provides the EPS forecasts compiled by Reuters for Atmos
11 Energy Corp. (stock symbol "ATO"). The figures are provided on page 2 of Exhibit
12 JRW-9. The top line shows that six analysts have provided EPS estimates for the
13 quarter ending June 30, 2016. The mean, high, and low estimates are \$.059, \$0.61,
14 and \$0.56, respectively. The second line shows the quarterly EPS estimates for the
15 quarter ending September 30, 2016 of \$0.33 (mean), \$0.38 (high), and \$0.28 (low).
16 Lines three and four show the annual EPS estimates for the fiscal years ending
17 September 2016 (\$3.29 (mean), \$3.34 (high), and \$3.20 (low)) and September 2017
18 ((\$3.52 (mean), \$3.57 (high), and \$3.45 (low))). The quarterly and annual EPS
19 forecasts in lines 1-4 are expressed in dollars and cents. As in the ATO case shown
20 here, it is common for more analysts to provide estimates of annual EPS as opposed
21 to quarterly EPS. The bottom line shows the projected long-term EPS growth rate,
22 which is expressed as a percentage. For ATO, two analysts have provided long-term

1 EPS growth rate forecasts, with mean, high, and low growth rates of 7.30%, 7.60%,
2 and 7.00%, respectively.

3
4 **Q. WHICH OF THESE EPS FORECASTS IS USED IN DEVELOPING A DCF**
5 **GROWTH RATE?**

6 A. The DCF growth rate is the long-term projected growth rate in EPS, DPS, and BVPS.
7 Therefore, in developing an equity cost rate using the DCF model, the projected long-
8 term growth rate is the projection used in the DCF model.

9
10 **Q. WHY DO YOU NOT RELY EXCLUSIVELY ON THE EPS FORECASTS OF**
11 **WALL STREET ANALYSTS IN ARRIVING AT A DCF GROWTH RATE FOR**
12 **THE PROXY GROUP?**

13 A. There are several issues with using the EPS growth rate forecasts of Wall Street
14 analysts as DCF growth rates. First, the appropriate growth rate in the DCF model is
15 the dividend growth rate, not the earnings growth rate. Nonetheless, over the very
16 long-term, dividend and earnings will have to grow at a similar growth rate.
17 Therefore, consideration must be given to other indicators of growth, including
18 prospective dividend growth, internal growth, as well as projected earnings growth.
19 Second, a recent study by Lacina, Lee, and Xu (2011) has shown that analysts' three-
20 to five-year earnings growth rate forecasts are not more accurate at forecasting future
21 earnings than naïve random walk forecasts of future earnings.²³ Employing data over

²³ M. Lacina, B. Lee & Z. Xu, "An Evaluation of Financial Analysts and Naïve Methods in Forecasting Long-term Earnings", Kenneth D. Lawrence, Ronald K. Klimberg (ed.), Emerald Group Publishing Limited, *Advances in Business and Management Forecasting (Vol. 8)*, pp. 77-101.

1 a twenty-year period, these authors demonstrate that using the most recent one year's
2 EPS figure to forecast EPS in the next 3-5 years proved to be just as accurate as using
3 the EPS estimates from analysts' long-term earnings growth rate forecasts. In the
4 authors' opinion, these results indicate that analysts' long-term earnings growth rate
5 forecasts should be used with caution as inputs for valuation and cost of capital
6 purposes. Finally, and most significantly, it is well known that the long-term EPS
7 growth rate forecasts of Wall Street securities analysts are overly optimistic and
8 upwardly biased. This has been demonstrated in a number of academic studies over
9 the years. This issue is discussed at length in Exhibit JRW-16, Appendix B of this
10 testimony. Hence, using these growth rates as a DCF growth rate will provide an
11 overstated equity cost rate. On this issue, a study by Easton and Sommers (2007)
12 found that optimism in analysts' growth rate forecasts leads to an upward bias in
13 estimates of the cost of equity capital of almost 3.0 percentage points.²⁴

14

15 **Q. IS IT YOUR OPINION THAT STOCK PRICES REFLECT THE UPWARD**
16 **BIAS IN THE EPS GROWTH RATE FORECASTS?**

17 A. Yes, I believe that investors are well aware of the bias in analysts' EPS growth rate
18 forecasts, and therefore, stock prices reflect the upward bias.

19

20 **Q. HOW DOES THAT AFFECT THE USE OF THESE FORECASTS IN A DCF**
21 **EQUITY COST RATE STUDY?**

22 A. According to the DCF model, the equity cost rate is a function of the dividend yield and

²⁴ Peter D. Easton & Gregory A. Sommers, *Effect of Analysts' Optimism on Estimates of the Expected Rate of Return Implied by Earnings Forecasts*, 45 J. ACCT. RES. 983-1015 (August 2006).

1 expected growth rate. Since stock prices reflect the bias, it would affect the dividend
2 yield. In addition, the DCF growth rate needs to be adjusted downward from the
3 projected EPS growth rate to reflect the upward bias.

4
5 **Q. PLEASE DISCUSS THE HISTORICAL GROWTH OF THE COMPANIES IN**
6 **THE PROXY GROUP, AS PROVIDED BY *VALUE LINE*.**

7 A. Page 3 of Exhibit JRW-10 provides the 5- and 10-year historical growth rates for
8 EPS, DPS, and BVPS for the companies in the proxy group, as published in the *Value*
9 *Line Investment Survey*. The median historical growth measures for EPS, DPS, and
10 BVPS for the Gas Proxy Group, as provided in Panel A, range from 3.5% to 6.5%,
11 with an average of 5.3%.

12
13 **Q. PLEASE SUMMARIZE *VALUE LINE'S* PROJECTED GROWTH RATES**
14 **FOR THE COMPANIES IN THE PROXY GROUP.**

15 A. *Value Line's* projections of EPS, DPS and BVPS growth for the companies in the
16 proxy group are shown on page 4 of Exhibit JRW-10. As stated above, due to the
17 presence of outliers, the medians are used in the analysis. For the Gas Proxy Group,
18 as shown in Panel A of page 4 of Exhibit JRW-10, the medians range from 4.8% to
19 6.5%, with an average of 5.5%.

20 Also provided on page 4 of Exhibit JRW-10 are the prospective sustainable
21 growth rates for the companies in the proxy group as measured by *Value Line's*
22 average projected retention rate and return on shareholders' equity. As noted above,

1 sustainable growth is a significant and a primary driver of long-run earnings growth.

2 For the Gas Proxy Group, the median prospective sustainable growth rate is 5.0%.

3

4 **Q. PLEASE ASSESS GROWTH FOR THE PROXY GROUP AS MEASURED BY**
5 **ANALYSTS' FORECASTS OF EXPECTED 5-YEAR EPS GROWTH.**

6 A. Yahoo, Zacks, and Reuters collect, summarize, and publish Wall Street analysts'
7 long-term EPS growth rate forecasts for the companies in the proxy group. These
8 forecasts are provided for the companies in the proxy group on page 5 of Exhibit
9 JRW-10. I have reported both the mean and median growth rates for the group. The
10 mean/median of analysts' projected EPS growth rates for the Gas Proxy Group are
11 5.7%/5.6%. Since there is considerable overlap in analyst coverage between the three
12 services, and not all of the companies have forecasts from the different services, I have
13 averaged the expected five-year EPS growth rates from the three services for each
14 company to arrive at an expected EPS growth rate by company.

15

16 **Q. PLEASE SUMMARIZE YOUR ANALYSIS OF THE HISTORICAL AND**
17 **PROSPECTIVE GROWTH OF THE PROXY GROUP.**

18 A. Page 6 of Exhibit JRW-10 shows the summary DCF growth rate indicators for the
19 proxy group.

20 The historical growth rate indicators for the Gas Proxy Group imply a baseline
21 growth rate of 5.3%. The average of the projected EPS, DPS, and BVPS growth rates
22 from *Value Line* is 5.5%, and *Value Line's* projected sustainable growth rate is 5.0%.

23 At the high end of the range for the Gas Proxy Group are the projected EPS growth

1 rates of Wall Street analysts, which are 5.7% and 5.6% as measured by the mean and
2 median growth rates. The overall range for the projected growth rate indicators is
3 5.0% to 5.7%. Giving more weight to the projected EPS growth rate of Wall Street
4 analysts, I believe that a growth rate of 5.6% is appropriate. This growth rate figure
5 is clearly in the upper end of the range of historic and projected growth rates for the
6 Gas Proxy Group.

7
8 **Q. BASED ON THE ABOVE ANALYSIS, WHAT ARE YOUR INDICATED**
9 **COMMON EQUITY COST RATES FROM THE DCF MODEL FOR THE**
10 **PROXY GROUP?**

11 A. My DCF-derived equity cost rates for the group are summarized on page 1 of Exhibit
12 JRW-10 and in the table below.

13 **Table 1**
14 **DCF Results**

	Dividend Yield	1 + ½ Growth Adjustment	DCF Growth Rate	Equity Cost Rate
Gas Proxy Group	2.80%	1.028	5.60%	8.50%

15
16 The DCF calculation for my Gas Proxy Group is the 2.80% dividend yield,
17 times the 1 and ½ growth adjustment factor of 1.028, plus the DCF growth rate of
18 5.60%, which results in an equity cost rate of 8.50%.

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C. Capital Asset Pricing Model

Q. PLEASE DISCUSS THE CAPITAL ASSET PRICING MODEL (“CAPM”).

A. The CAPM is a risk premium approach to gauging a firm’s cost of equity capital. According to the risk premium approach, the cost of equity is the sum of the interest rate on a risk-free bond (R_f) and a risk premium (RP), as in the following:

$$k = R_f + RP$$

The yield on long-term U.S. Treasury securities is normally used as R_f . Risk premiums are measured in different ways. The CAPM is a theory of the risk and expected returns of common stocks. In the CAPM, two types of risk are associated with a stock: firm-specific risk or unsystematic risk, and market or systematic risk, which is measured by a firm’s beta. The only risk that investors receive a return for bearing is systematic risk.

According to the CAPM, the expected return on a company’s stock, which is also the equity cost rate (K), is equal to:

$$K = (R_f) + \beta * [E(R_m) - (R_f)]$$

Where:

- K represents the estimated rate of return on the stock;
- $E(R_m)$ represents the expected return on the overall stock market. Frequently, the ‘market’ refers to the S&P 500;
- (R_f) represents the risk-free rate of interest;
- $[E(R_m) - (R_f)]$ represents the expected equity or market risk premium—the excess return that an investor expects to receive above the risk-free rate for investing in risky stocks; and
- *Beta*—(β) is a measure of the systematic risk of an asset.

1 To estimate the required return or cost of equity using the CAPM requires
2 three inputs: the risk-free rate of interest (R_f), the beta (β), and the expected equity or
3 market risk premium [$E(R_m) - (R_f)$]. R_f is the easiest of the inputs to measure – it is
4 represented by the yield on long-term U.S. Treasury bonds. β , the measure of
5 systematic risk, is a little more difficult to measure because there are different
6 opinions about what adjustments, if any, should be made to historical betas due to
7 their tendency to regress to 1.0 over time. And finally, an even more difficult input to
8 measure is the expected equity or market risk premium ($E(R_m) - (R_f)$). I will discuss
9 each of these inputs below.

10

11 **Q. PLEASE DISCUSS EXHIBIT JRW-11.**

12 A. Exhibit JRW-11 provides the summary results for my CAPM study. Page 1 shows
13 the results, and the following pages contain the supporting data.

14

15 **Q. PLEASE DISCUSS THE RISK-FREE INTEREST RATE.**

16 A. The yield on long-term U.S. Treasury bonds has routinely been viewed as the risk-
17 free rate of interest in the CAPM. The yield on long-term U.S. Treasury bonds, in
18 turn, has been considered to be the yield on U.S. Treasury bonds with 30-year
19 maturities.

20

21 **Q. WHAT RISK-FREE INTEREST RATE ARE YOU USING IN YOUR CAPM?**

22 A. As shown on page 2 of Exhibit JRW-11, the yield on 30-year U.S. Treasury bonds has
23 been in the 2.25% to 4.0% range over the 2013–2016 time period. The 30-year

1 Treasury yield is currently neat the lower end of this range. Given the recent range of
2 yields and the possibility of higher interest rates, I use 4.0% as the risk-free rate, or
3 R_f , in my CAPM.

4
5 **Q. WHAT BETAS ARE YOU EMPLOYING IN YOUR CAPM?**

6 A. Beta (β) is a measure of the systematic risk of a stock. The market, usually taken to
7 be the S&P 500, has a beta of 1.0. The beta of a stock with the same price movement
8 as the market also has a beta of 1.0. A stock whose price movement is greater than
9 that of the market, such as a technology stock, is riskier than the market and has a
10 beta greater than 1.0. A stock with below average price movement, such as that of a
11 regulated public utility, is less risky than the market and has a beta less than 1.0.
12 Estimating a stock's beta involves running a linear regression of a stock's return on
13 the market return.

14 As shown on page 3 of Exhibit JRW-11, the slope of the regression line is the
15 stock's β . A steeper line indicates that the stock is more sensitive to the return on the
16 overall market. This means that the stock has a higher β and greater-than-average
17 market risk. A less steep line indicates a lower β and less market risk.

18 Several online investment information services, such as Yahoo and Reuters,
19 provide estimates of stock betas. Usually these services report different betas for the
20 same stock. The differences are usually due to: (1) the time period over which β is
21 measured; and (2) any adjustments that are made to reflect the fact that betas tend to
22 regress to 1.0 over time. In estimating an equity cost rate for the proxy groups, I am
23 using the betas for the companies as provided in the *Value Line Investment Survey*.

1 As shown on page 3 of Exhibit JRW-11, the median beta for the companies in the
2 Gas Proxy Group is 0.75.

3
4 **Q. PLEASE DISCUSS THE MARKET RISK PREMIUM (“MRP”).**

5 A. The MRP is equal to the expected return on the stock market (e.g., the expected return
6 on the S&P 500, $E(R_m)$ minus the risk-free rate of interest (R_f)). The MRP is the
7 difference in the expected total return between investing in equities and investing in
8 “safe” fixed-income assets, such as long-term government bonds. However, while
9 the MRP is easy to define conceptually, it is difficult to measure because it requires
10 an estimate of the expected return on the market - $E(R_m)$. As is discussed below,
11 there are different ways to measure $E(R_m)$, and various studies have come up with
12 significantly different magnitudes for $E(R_m)$. As Merton Miller, the 1990 Nobel Prize
13 winner in economics indicated, $E(R_m)$ is very difficult to measure and is one of the
14 great mysteries in finance.²⁵

15
16 **Q. PLEASE DISCUSS THE ALTERNATIVE APPROACHES TO ESTIMATING**
17 **THE MRP.**

18 A. Page 4 of Exhibit JRW-11 highlights the primary approaches to, and issues in,
19 estimating the expected MRP. The traditional way to measure the MRP was to use
20 the difference between historical average stock and bond returns. In this case,
21 historical stock and bond returns, also called *ex post* or backward looking returns,

²⁵ Merton Miller, “The History of Finance: An Eyewitness Account,” *Journal of Applied Corporate Finance*, 2000, P. 3.

1 were used as the measures of the market's expected return also known as the *ex ante*
2 or forward-looking expected return. This type of historical evaluation of stock and
3 bond returns is often called the "Ibbotson approach" after Professor Roger Ibbotson,
4 who popularized this method of using historical financial market returns as measures
5 of expected returns. Most historical assessments of the equity risk premium suggest
6 an equity risk premium range of 5% to 7% above the rate on long-term U.S. Treasury
7 bonds. However, this can be a problem because: (1) *ex post* returns are not the same
8 as *ex ante* expectations; (2) market risk premiums can change over time, increasing
9 when investors become more risk-averse and decreasing when investors become less
10 risk-averse; and (3) market conditions can change such that *ex post* historical returns
11 are poor estimates of *ex ante* expectations.

12 The use of historical returns as market expectations has been criticized in
13 numerous academic studies as discussed later in my testimony. The general theme of
14 these studies is that the large equity risk premium discovered in historical stock and
15 bond returns cannot be justified by the fundamental data. These studies, which fall
16 under the category "Ex Ante Models and Market Data," compute *ex ante* expected
17 returns using market data to arrive at an expected equity risk premium. These studies
18 have also been called "Puzzle Research" after the famous study by Mehra and
19 Prescott in which the authors first questioned the magnitude of historical equity risk
20 premiums relative to fundamentals.²⁶

21 In addition, there are a number of surveys of financial professionals regarding
22 the MRP. There have also been several published surveys of academics on the equity

²⁶ Rajnish Mehra & Edward C. Prescott, "The Equity Premium: A Puzzle," *Journal of Monetary Economics*, 145 (1985).

1 risk premium. *CFO Magazine* conducts a quarterly survey of CFOs, which includes
2 questions regarding their views on the current expected returns on stocks and bonds.
3 Over 500 CFOs normally participate in the survey.²⁷ Questions regarding expected
4 stock and bond returns are also included in the Federal Reserve Bank of
5 Philadelphia’s annual survey of financial forecasters, which is published as the *Survey*
6 *of Professional Forecasters*.²⁸ This survey of professional economists has been
7 published for almost fifty years. In addition, Pablo Fernandez conducts annual
8 surveys of financial analysts and companies regarding the equity risk premiums they
9 use in their investment and financial decision-making.²⁹

10
11 **Q. PLEASE PROVIDE A SUMMARY OF THE MARKET RISK PREMIUM**
12 **STUDIES.**

13 A. Derrig and Orr (2003), Fernandez (2007), and Song (2007) have completed the most
14 comprehensive reviews to date of the research on the MRP.³⁰ Derrig and Orr’s study
15 evaluated the various approaches to estimating MRPs, as well as the issues with the
16 alternative approaches and summarized the findings of the published research on the
17 MRP. Fernandez examined four alternative measures of the MRP – historical,

²⁷ See Duke/CFO Magazine Global Business Outlook Survey, www.cfosurvey.org.

²⁸ Federal Reserve Bank of Philadelphia, *Survey of Professional Forecasters (Feb, 2016)*. The Survey of Professional Forecasters was formerly conducted by the American Statistical Association (“ASA”) and the National Bureau of Economic Research (“NBER”) and was known as the ASA/NBER survey. The survey, which began in 1968, is conducted each quarter. The Federal Reserve Bank of Philadelphia, in cooperation with the NBER, assumed responsibility for the survey in June 1990.

²⁹ Pablo Fernandez, Alberto Ortiz and Isabel Fernandez Acin, “Market Risk Premium used in 71 countries in 2016: A survey with 6,932 answers,” May 9, 2016.

³⁰ See Richard Derrig & Elisha Orr, “Equity Risk Premium: Expectations Great and Small,” Working Paper (version 3.0), Automobile Insurers Bureau of Massachusetts, (August 28, 2003); Pablo Fernandez, “Equity Premium: Historical, Expected, Required, and Implied,” IESE Business School Working Paper, (2007); Zhiyi Song, “The Equity Risk Premium: An Annotated Bibliography,” CFA Institute, (2007).

1 expected, required, and implied. He also reviewed the major studies of the MRP and
2 presented the summary MRP results. Song provides an annotated bibliography and
3 highlights the alternative approaches to estimating the MRP.

4 Page 5 of Exhibit JRW-11 provides a summary of the results of the primary
5 risk premium studies reviewed by Derrig and Orr, Fernandez, and Song, as well as
6 other more recent studies of the MRP. In developing page 5 of Exhibit JRW-11, I
7 have categorized the studies as discussed on page 4 of Exhibit JRW-11. I have also
8 included the results of studies of the “Building Blocks” approach to estimating the
9 equity risk premium. The Building Blocks approach is a hybrid approach employing
10 elements of both historical and *ex ante* models.

11
12 **Q. PLEASE DISCUSS PAGE 5 OF EXHIBIT JRW-11.**

13 A. Page 5 of JRW-11 provides a summary of the results of the MRP studies that I have
14 reviewed. These include the results of: (1) the various studies of the historical risk
15 premium, (2) *ex ante* MRP studies, (3) MRP surveys of CFOs, financial forecasters,
16 analysts, companies and academics, and (4) the Building Blocks approach to the
17 MRP. There are results reported for over thirty studies, and the median MRP is
18 4.63%.

19
20 **Q. PLEASE HIGHLIGHT THE RESULTS OF THE MORE RECENT RISK**
21 **PREMIUM STUDIES AND SURVEYS.**

22 A. The studies cited on page 5 of Exhibit JRW-11 include every MRP study and survey I
23 could identify that was published over the past decade and that provided an MRP

1 estimate. Most of these studies were published prior to the financial crisis. In
2 addition, some of these studies were published in the early 2000s at the market peak.
3 It should be noted that many of these studies (as indicated) used data over long
4 periods of time (as long as fifty years of data) and so were not estimating an MRP as
5 of a specific point in time (e.g., the year 2001). To assess the effect of the earlier
6 studies on the MRP, I have reconstructed page 5 of Exhibit JRW-11 on page 6 of
7 Exhibit JRW-11; however, I have eliminated all studies dated before January 2, 2010.
8 The median for this subset of studies is 5.03%.

9
10 **Q. GIVEN THESE RESULTS, WHAT MRP ARE YOU USING IN YOUR CAPM?**

11 A. Much of the data indicates that the market risk premium is in the 4.0% to 6.0% range.
12 Several recent studies (such as Damodaran, American Appraisers, Duff & Phelps,
13 Duarte and Rosa, and the CFO Survey) have suggested an increase in the market risk
14 premium. Therefore, I will use 5.5%, which is in the upper end of the range, as the
15 market risk premium or MRP.

16
17 **Q. IS YOUR *EX ANTE* MRP CONSISTENT WITH THE MRPS USED BY**
18 **CFOS?**

19 A. Yes. In the June 2016 CFO survey conducted by *CFO Magazine* and Duke
20 University, which included approximately 450 responses, the expected 10-year MRP
21 was 4.55%.³¹

22

³¹ Duke/CFO Magazine Global Business Outlook Survey, www.cfosurvey.org, June, 2016.

1 **Q. IS YOUR EX ANTE MRP CONSISTENT WITH THE MRPS OF**
2 **PROFESSIONAL FORECASTERS?**

3 A. The financial forecasters in the previously referenced Federal Reserve Bank of
4 Philadelphia survey projected both stock and bond returns. In the February 2016
5 survey, the median long-term expected stock and bond returns were 5.34% and
6 3.44%, respectively. This provides an *ex ante* MRP of 1.90% (5.34% minus 3.44%).
7 As such, my MRP is larger than that forecasted by the professional forecasters.

8
9 **Q. IS YOUR EX ANTE MRP CONSISTENT WITH THE MRPs OF FINANCIAL**
10 **ADVISORS?**

11 A. Yes. Duff & Phelps is a well-known valuation and corporate finance advisor that
12 publishes extensively on the cost of capital. As of 2016, Duff & Phelps
13 recommended using a 5.5% MRP for the U.S.³²

14
15 **Q. WHAT EQUITY COST RATE IS INDICATED BY YOUR CAPM ANALYSIS?**

16 A. The results of my CAPM study for the proxy group are summarized on page 1 of
17 Exhibit JRW-11 and in the table below.

18 **Table 2**
19 **CAPM Results**
20 $K = (R_f) + \beta * [E(R_m) - (R_f)]$

	Risk-Free Rate	Beta	Equity Risk Premium	Equity Cost Rate
Gas Proxy Group	4.0%	0.75	5.5%	8.1%

21

³²<http://www.duffandphelps.com/insights/publications/cost-of-capital/index>.

1 For the Gas Proxy Group, the risk-free rate of 4.0% plus the product of the beta of
2 0.75 times the equity risk premium of 5.5% results in an 8.1% equity cost rate.

3

4 **D. Equity Cost Rate Summary**

5

6 **Q. PLEASE SUMMARIZE YOUR EQUITY COST RATE STUDY.**

7 A. My DCF and CAPM analyses for the Gas Proxy Group indicate equity cost rates of
8 8.50% and 8.10%, respectively.

9

10

11

Table 3
Equity Cost Rate Results

	DCF	CAPM
Gas Proxy Group	8.50%	8.10%

12 **Q. GIVEN THESE RESULTS, WHAT IS YOUR ESTIMATED EQUITY COST**
13 **RATE FOR THE GROUP?**

14 A. Given these results, I conclude that the appropriate equity cost rate for companies in
15 my Gas Proxy Group is in the 8.10% to 8.50% range. However, since I rely primarily
16 on the DCF model, I am using the upper end of the range as the equity cost rate.
17 Therefore, I conclude that the appropriate equity cost rate for KGS is 8.50%.

18

19 **Q. PLEASE INDICATE WHY AN 8.50% RETURN IS APPROPRIATE FOR KGS**
20 **AT THIS TIME.**

21 A. There are a number of reasons why an 8.50% return on equity is appropriate and fair
22 for KGS in this case.

1 First, as shown in Exhibit JRW-8, the utility industry is one of the lowest risk
2 industries in the U.S. as measured by beta. As such, the cost of equity capital for this
3 industry is amongst the lowest in the U.S., according to the CAPM.

4 Second, as shown in Exhibits JRW-2 and JRW-3, capital costs for utilities, as
5 indicated by long-term bond yields, are still at historically low levels. Furthermore,
6 as previously discussed, interest rates and utility bond yields have decreased since the
7 Federal Reserve ended its QEIII program in October, 2014.

8 Third, as previously indicated, the authorized ROEs for gas distribution
9 companies have gradually decreased in recent years. These authorized ROEs were
10 9.94% in 2012, 9.68% in 2013, 9.78% in 2014, 9.60% in 2015, and 9.45% in the first
11 half of 2016, according to Regulatory Research Associates.³³ In my opinion, these
12 authorized ROEs have lagged behind capital market cost rates. This has been
13 especially true in recent years as some state commissions have been reluctant to
14 authorize ROEs below 10%. However, the trend has been lower towards lower
15 ROEs, and the norm now is below ten percent. Hence, I believe that my
16 recommended ROE reflects our present historically low capital cost rates, and these
17 low capital cost rates are finally being recognized by state utility commissions.

18
19 **Q. PLEASE DISCUSS YOUR RECOMMENDATION IN LIGHT OF A RECENT**
20 **MOODY'S PUBLICATION.**

21 A. In 2015, Moody's published an article on utility ROEs and credit quality. In the
22 article, Moody's recognizes that authorized ROEs for electric and gas companies are

³³ *Regulatory Focus*, Regulatory Research Associates, various dates.

1 declining due to lower interest rates.³⁴

2 The credit profiles of US regulated utilities will remain intact over
3 the next few years despite our expectation that regulators will
4 continue to trim the sector's profitability by lowering its authorized
5 returns on equity (ROE). Persistently low interest rates and a
6 comprehensive suite of cost recovery mechanisms ensure a low
7 business risk profile for utilities, prompting regulators to scrutinize
8 their profitability, which is defined as the ratio of net income to
9 book equity. We view cash flow measures as a more important
10 rating driver than authorized ROEs, and we note that regulators can
11 lower authorized ROEs without hurting cash flow, for instance by
12 targeting depreciation, or through special rate structures.
13

14 Moody's indicates that even with the lower authorized ROEs, electric and gas
15 companies are earning ROEs of 9.0% to 10.0%; however, these lower authorized
16 ROEs are not impairing their credit profiles and are not deterring them from raising
17 record amounts of capital. With respect to authorized ROEs, Moody's recognizes
18 that utilities and regulatory commissions are having trouble justifying higher ROEs in
19 the face of lower interest rates and cost recovery mechanisms.³⁵

20 Robust cost recovery mechanisms will help ensure that US
21 regulated utilities' credit quality remains intact over the next few
22 years. As a result, falling authorized ROEs are not a material credit
23 driver at this time, but rather reflect regulators' struggle to justify
24 the cost of capital gap between the industry's authorized ROEs and
25 persistently low interest rates. We also see utilities struggling to
26 defend this gap, while at the same time recovering the vast majority
27 of their costs and investments through a variety of rate mechanisms.
28

29 Overall, this article further supports the prevailing/emerging belief that lower
30 authorized ROEs are unlikely to hurt the financial integrity of utilities or their ability

³⁴ Moody's Investors Service, "Lower Authorized Equity Returns Will Not Hurt Near-Term Credit Profiles," March 10, 2015, p. 3.

³⁵ Moody's Investors Service, "Lower Authorized Equity Returns Will Not Hurt Near-Term Credit Profiles," March 10, 2015, p. 2.

1 to attract capital.

2

3 **Q. DO YOU BELIEVE THAT YOUR 8.50% ROE RECOMMENDATION**
4 **MEETS *HOPE* AND *BLUEFIELD* STANDARDS?**

5 A. Yes. As previously noted, according to the *Hope* and *Bluefield* decisions, returns on
6 capital should be: (1) comparable to returns investors expect to earn on investments
7 with similar risk; (2) sufficient to assure confidence in the company's financial
8 integrity; and (3) adequate to maintain the company's credit and to attract capital.
9 While my recommendation is below the average authorized ROEs for gas companies,
10 it reflects the downward trend in authorized and earned ROEs of gas companies. As
11 highlighted in the Moody's publication cited above, despite authorized and earned
12 ROEs below 10%, the credit quality of electric and gas companies has not been
13 impaired and, in fact, has improved because utilities are raising approximately \$50
14 billion per year in capital. Major positive factors in the improved credit quality of
15 utilities are regulatory ratemaking mechanisms. Therefore, I do believe that my ROE
16 recommendation meets the criteria established in the *Hope* and *Bluefield* decisions.

17

18

19

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23

1 **VI. CRITIQUE OF KGS'S RATE OF RETURN TESTIMONY**

2

3 **Q. PLEASE SUMMARIZE DR. FAIRCHILD'S RATE OF RETURN**
4 **RECOMMENDATION FOR KGS.**

5 A. The Company has proposed a capital structure that includes 45.00% long-term debt
6 and 55.00% common equity. KGS witness Dr. Fairchild recommends a common
7 equity cost rate 10.00%.

8

9 **Q. WHAT ISSUES DO YOU HAVE WITH THE COMPANY'S COST OF**
10 **CAPITAL POSITION?**

11 A. The most significant areas of disagreement in measuring KGS's cost of capital are:

12 1. The Company's proposed capital structure has more equity and less financial risk
13 than other gas companies. As a result, I have used a capital structure consisting of
14 50% long-term debt and 50% common equity;

15 2. Dr. Fairchild assessment of capital market conditions is flawed. In providing
16 guidance on capital costs and in estimating KGS's ROE, he has relied upon
17 economists' interest rate forecasts. Despite dire and unfounded predictions of rising
18 interest rates over the past decade, long-term interest rates and capital costs are still at
19 historically low levels. As I discuss below, there are strong indicators from my
20 assessment study of global capital markets that long-term capital costs will remain
21 low;

22 3. Dr. Fairchild's DCF equity cost rate estimates are biased and are not reflected in
23 his 10% ROE recommendation. In particular, (1) his DCF growth rate range of 5.5%

1 to 6.5% is overstated, in part because he has subjectively eliminated low-end DCF
2 growth rates. This leads to an inflated DCF equity cost rate; and (2) even despite
3 these eliminations and his overstated growth rate range, he has given his DCF results
4 very little weight in arriving at his 10.0% ROE recommendation;

5 4. The historic and projected market or equity risk premiums in Dr. Fairchild's
6 CAPM approach are not empirically sound and are not reflective of current market
7 conditions and prospective earnings and economic growth; and

8 5. Dr. Fairchild's CE approach does not provide market-based estimate of KGS' cost
9 on common equity capital.

10

11 **Q. PLEASE REVIEW DR. FAIRCHILD'S EQUITY COST RATE APPROACHES**
12 **AND RESULTS.**

13 A. Dr. Fairchild uses his eight-company gas distribution company proxy group and
14 employs DCF, CAPM, RP, and CE equity cost rate approaches. Dr. Fairchild's equity
15 cost rate estimates for KGS are summarized in Exhibit JRW-13. Based on these
16 figures, he concludes that the appropriate equity cost rate for the Company is 10.00%.

17

18 **A. DCF Approach**

19

20 **Q. PLEASE SUMMARIZE DR. FAIRCHILD'S DCF ESTIMATES.**

21 A. On pages 17-24 of his testimony and in Schedules BHF-1 - BHF-4, Dr. Fairchild
22 develops an equity cost rate by applying the DCF model to his gas Group. Dr.
23 Fairchild's DCF results are summarized in Panel A of Exhibit JRW-13. In the

1 traditional DCF approach, the equity cost rate is the sum of the dividend yield and
2 expected growth. Dr. Fairchild computes a dividend yield using the stock prices of the
3 proxy companies as of February, 2016, and uses *Value Line* projected dividend for each
4 company over the next twelve months. For the DCF growth rate, Dr. Fairchild employs
5 the projected EPS growth of Wall Street analysts as compiled by I/B/E/S and Zack's,
6 *Value Line*'s projected EPS growth rate. He also reviews *Value Line*'s projected as well
7 as five- and ten- year historic growth rates for EPS, DPS and stock price. Based on
8 these figures, he estimates a DCF growth rate in the range of 5.5% to 6.5%. With a
9 dividend yield of 3.0% and an expected growth rate of 5.5% to 9.5%, his DCF equity
10 cost rate for KGS is in the range of 8.5% to 9.5%.

11
12 **Q. WHAT ARE THE ERRORS IN DR. FAIRCHILD'S DCF ANALYSES?**

13 A. The primary issues in Dr. Fairchild's DCF analyses are: (1) his DCF growth rate range
14 of 5.5% to 6.5% is overstated, in part because he has subjectively eliminated low-end
15 DCF growth rates, and (2) even with his DCF growth rate inflated range and
16 associated equity cost rates, he has given his DCF results very little weight in arriving
17 at his 10.0% ROE recommendation;

18
19 1. The Inflated DCF Growth Rate Range of 5.5% to 6.5%
20
21

22 **Q. PLEASE ADDRESS DR. FAIRCHILD'S DCF GROWTH RATE RANGE OF**
23 **5.5% TO 6.5%.**

24 A. A significant error with Dr. Fairchild's constant- growth DCF equity cost rate analysis is
25 his DCF growth rate range of 5.5% to 6.5%. He reports projected EPS growth rates of

1 5.9% from *Value Line*, 5.3% from I/B/E/S/, and 5.7% from Zacks. He also reports
2 projected DPS and BVPS growth rates of 4.8% and 4.6% from *Value Line*. These
3 projected growth rates suggest a DCF growth rate in the range of 5.5%. His one
4 projected higher figure is his projected sustainable growth rate of 7.4%. However, this
5 growth rate is inflated by a 16.7% growth rate for Chesapeake. Since this figure is
6 clearly an outlier, the average or mean is distorted. In such cases, the median is used as
7 measure of central tendency. The median sustainable growth rate for the group is 5.8%.
8 As such, his DCF growth rate range of 5.5% to 6.5% is not supported by the projected
9 data for the proxy group. A projected DCF growth rate of 5.5%, with a resulting DCF
10 equity cost rate of 8.5%, is more reflective of the data.

11
12
13 2. The Low Weight Give the DCF Results
14
15
16

17 **Q. HOW MUCH WEIGHT HAS DR. FAIRCHILD GIVEN HIS DISTORTED DCF**
18 **RESULTS?**

19 A. Very little. A review of his equity cost rate results in Exhibit JRW-13 indicates that Dr.
20 Fairchild must have given extremely high weight to his projected CAPM and CE results.
21 However, as discussed below, these two approaches are based on faulty economic
22 assumptions and therefore do not provide a reliable measure of KGS' cost of equity
23 capital.
24

1 **B. CAPM Approach**

2
3 **Q. PLEASE DISCUSS DR. FAIRCHILD'S CAPM.**

4 A. On pages 24-29 of his testimony and Schedules BHF-5 – BHF-6, Dr. Fairchild estimates
5 an equity cost rate by applying a CAPM model to his proxy group. The CAPM
6 approach requires an estimate of the risk-free interest rate, beta, and the equity risk
7 premium. Dr. Fairchild uses a current 30-Year Treasury bond yield of 2.62%, an
8 average *Value Line* Beta of 0.76, and two market risk premium measures (a historical
9 market risk premium of 7.00% and a projected market risk premium of 8.39. He also
10 adds a size premium of 1.49%. Dr. Fairchild's CAPM results are summarized in Panel
11 B of page 1 of Exhibit JRW-13. Based on these figures, he finds a CAPM equity cost
12 rate range from 9.40% to 10.46%.

13
14 **Q. WHAT ARE THE ERRORS IN DR. FAIRCHILD'S CAPM ANALYSES?**

15 A. The primary errors in Dr. Fairchild's CAPM analyses are: (1) the historical and
16 projected market risk premiums; and (2) the size adjustment.

17
18 1. Historical Market Risk Premium

19
20 **Q. PLEASE REIVEW DR. FAIRCHILD'S HISTORICAL MARKET RISK**
21 **PREMIUM.**

22 A. Dr. Fairchild's historical risk premium of 7.0% is computed as the difference between
23 the arithmetic mean stock return minus the long-term government bond return over

1 the 1926-2015 time period as published by Morningstar.

2

3 **Q. PLEASE ADDRESS THE ISSUES INVOLVED IN USING HISTORICAL**
4 **STOCK AND BOND RETURNS TO COMPUTE A FORWARD-LOOKING**
5 **OR *EX ANTE* RISK PREMIUM.**

6 A. As previously discussed, it is common to compute a market risk premium as the
7 difference between historic stock and bond returns. But, it is well-known and well-
8 studied that using historical returns to measure an *ex ante* equity risk premium is
9 erroneous and overstates the true market or equity risk premium.³⁶ This approach
10 produces differing results depending on several factors, including the measure of
11 central tendency used, the time period evaluated, and the stock and bond market
12 index employed. In addition, there are a myriad of empirical problems in the
13 approach, which result in historical market returns producing inflated estimates of
14 expected risk premiums. Among the errors are the U.S. stock market survivorship
15 bias (the “Peso Problem”), the company survivorship bias (only successful companies
16 survive – poor companies do not survive), the measurement of central tendency (the
17 arithmetic versus geometric mean), the historical time horizon used, the change in
18 risk and required return over time, the downward bias in bond historical returns, and
19 unattainable return bias (the Ibbotson procedure presumes monthly portfolio

³⁶ These issues are addressed in a number of studies, including: Aswath. Damodaran, “Equity Risk Premiums (ERP): Determinants, Estimation and Implications – The 2015 Edition” NYU Working Paper, 2015, pp. 32-5; See Richard Roll, “On Computing Mean Returns and the Small Firm Premium,” *Journal of Financial Economics*, pp. 371-86, (1983); Jay Ritter, “The Biggest Mistakes We Teach,” *Journal of Financial Research* (Summer 2002); Bradford Cornell, *The Equity Risk Premium* (New York, John Wiley & Sons), 1999, pp. 36-78; and J. P. Morgan, “The Most Important Number in Finance,” p. 6.

1 rebalancing).³⁷ The bottom line is that there are a number of empirical problems in
2 using historical stock and bond returns to measure an expected equity risk premium.

3
4 2. Projected Market Risk Premium

5
6 **Q. PLEASE ASSESS DR. FAIRCHILD’S MARKET RISK PREMIUM DERIVED**
7 **FROM APPLYING THE DCF MODEL TO THE S&P 500.**

8 A. Dr. Fairchild develops an expected market risk premium by: (1) applying the DCF
9 model to the S&P 500 to get an expected market return; and (2) subtracting the risk-free
10 rate of interest. Dr. Fairchild’s estimated market return of 11.01% for the S&P 500
11 equals the sum of the dividend yield of 2.67% and expected EPS growth rate of
12 8.34%. The expected EPS growth rate is the average of the expected EPS growth
13 rates from *Value Line*, I/B/E/S, and Zacks. The primary error in this approach is Dr.
14 Fairchild’s expected DCF growth rate. As previously discussed, the expected EPS
15 growth rates of Wall Street analysts are upwardly biased. In addition, as explained
16 below, the projected growth rate is inconsistent with economic and earnings growth
17 in the U.S.

18
19
20

³⁷ These issues are addressed in a number of studies, including: Aswath. Damodaran, “Equity Risk Premiums (ERP): Determinants, Estimation and Implications – The 2015 Edition” NYU Working Paper, 2015, pp. 32-5; See Richard Roll, “On Computing Mean Returns and the Small Firm Premium,” *Journal of Financial Economics*, pp. 371-86, (1983); Jay Ritter, “The Biggest Mistakes We Teach,” *Journal of Financial Research* (Summer 2002); Bradford Cornell, *The Equity Risk Premium* (New York, John Wiley & Sons), 1999, pp. 36-78; and J. P. Morgan, “The Most Important Number in Finance,” p. 6.

1 **Q. BEYOND YOUR PREVIOUS DISCUSSION OF THE UPWARD BIAS IN**
2 **WALL STREET ANALYSTS' EPS GROWTH RATE FORECASTS, IS**
3 **THERE OTHER EVIDENCE THAT INDICATES THAT DR. FAIRCHILD'S**
4 **S&P 500 GROWTH RATE IS EXCESSIVE?**

5 A. Yes. A long-term EPS growth rate of 8.34% is not consistent with historic as well as
6 projected economic and earnings growth in the U.S for several reasons: (1) long-term
7 EPS and economic growth, as measured by GDP, is about one-third lower than Dr.
8 Fairchild's projected EPS growth rate of 8.34%; (2) more recent trends in GDP
9 growth, as well as projections of GDP growth, suggest slower economic and earnings
10 growth in the future; and (3) over time, EPS growth tends to lag behind GDP growth.

11 The long-term economic, earnings, and dividend growth rate in the U.S. has
12 only been in the 5% to 7% range. I performed a study of the growth in nominal GDP,
13 S&P 500 stock price appreciation, and S&P 500 EPS and DPS growth since 1960.
14 The results are provided on page 1 of Exhibit JRW-14, and a summary is given in the
15 Table 4.

16 **Table 4**
17 **GDP, S&P 500 Stock Price, EPS, and DPS Growth**
18 **1960-Present**

Nominal GDP	6.58%
S&P 500 Stock Price	6.69%
S&P 500 EPS	6.64%
S&P 500 DPS	<u>5.76%</u>
Average	6.42%

19
20 The results are presented graphically on page 2 of Exhibit JRW-14. In sum,
21 the historical long-run growth rates for GDP, S&P EPS, and S&P DPS are in the 5%
22 to 7% range. By comparison, Dr. Fairchild's long-run growth rate projection of

1 8.34% is overstated. These estimates suggest that companies in the U.S. would be
2 expected to: (1) increase their growth rate of EPS by almost 50% in the future and (2)
3 maintain that growth indefinitely in an economy that is expected to grow at about
4 one-half of his projected growth rates.

5

6 **Q. DO MORE RECENT DATA SUGGEST THAT THE U.S. ECONOMY**
7 **GROWTH IS FASTER OR SLOWER THAN THE LONG-TERM DATA?**

8 A. The more recent trends suggest lower future economic growth than the long-term
9 historic GDP growth. The historic GDP growth rates for 10-, 20-, 30-, 40- and 50-
10 years, is presented in Panel A of page 3 of Exhibit JRW-14 and in Table 5 below.

11

12

Table 5
Historic GDP Growth Rates

10-Year Average - 2006-2015	3.28%
20-Year Average - 1996-2015	4.36%
30-Year Average - 1986-2015	4.87%
40-Year Average - 1976-2015	6.19%
50-Year Average - 1966-2015	6.65%

13

14

15

These data clearly suggest that nominal GDP growth in recent decades has slowed to the
16 4.0% to 5.0% area.

17

18

19 **Q. ARE THE LOWER GDP GROWTH RATES OF RECENT DECADES**
20 **CONSISTENT WITH THE FORECASTS OF GDP GROWTH?**

21 A. Yes. A lower range is also consistent with long-term GDP forecasts. There are several
22 forecasts of annual GDP growth that are available from economists and government
23 agencies. These are listed on page 3 of Exhibit JRW-14. Economists, in the February

1 2016 *Survey of Professional Forecasters*, forecasted the mean 10-year nominal GDP
2 growth rate to be 4.5%.³⁸ The U.S. Energy Information Administration (“EIA”), in its
3 projections used in preparing *Annual Energy Outlook*, forecasted long-term GDP
4 growth of 4.4% for the period 2013-2040.³⁹ The Congressional Budget Office
5 (“CBO”), in its forecasts for the period 2015 to 2040, projected a nominal GDP
6 growth rate of 4.1%.⁴⁰ Finally, the Social Security Administration (“SSA”), in its
7 Annual OASDI Report, projected a nominal GDP growth rate of 4.4% for the period
8 2013-2090.⁴¹ These four forecasts and projections of GDP growth from economists
9 and government agencies range from 4.1% to 4.5%.

10

11 **Q. WHY IS GDP GROWTH RELEVANT IN YOUR CRITIQUE OF DR.**
12 **FAIRCHILD’S USE OF THE LONG-TERM EPS GROWTH RATES IN**
13 **DEVELOPING A MARKET RISK PREMIUM FOR HIS CAPM?**

14 A. Because, as indicated in recent research, the long-term earnings growth rates of
15 companies are limited to the growth rate in GDP.

16

17 **Q. PLEASE HIGHLIGHT THE RESEARCH ON THE LINK BETWEEN**
18 **ECONOMIC AND EARNINGS GROWTH AND EQUITY RETURNS.**

19 A. In 2010, Brad Cornell of the California Institute of Technology published a study on
20 GDP growth, earnings growth, and equity returns. He finds that long-term EPS

³⁸ Federal Reserve Bank of Philadelphia, *Survey of Professional Forecasters* (Feb, 2016).

³⁹U.S. Energy Information Administration, *Annual Energy Outlook*.

http://www.eia.gov/forecasts/aeo/tables_ref.cfm Table 20.

⁴⁰Congressional Budget Office, *The 2016 Long-term Budget Outlook*, July 2016.

www.cbo.gov/publication/51129.

⁴¹ Social Security Administration, 2016 Annual Report of the Board of Trustees of the Old-Age, Survivors, and Disability Insurance (OASDI) Program. http://www.ssa.gov/oact/tr/2016/X1_trLOT.html

1 growth in the U.S. is directly related to GDP growth, with GDP growth providing an
2 upward limit on EPS growth. In addition, he finds that long-term stock returns are
3 determined by long-term earnings growth. He concludes with the following
4 observations:⁴²

5 The long-run performance of equity investments is fundamentally linked to
6 growth in earnings. Earnings growth, in turn, depends on growth in real GDP.
7 This article demonstrates that both theoretical research and empirical research
8 in development economics suggest relatively strict limits on future growth. In
9 particular, real GDP growth in excess of 3 percent in the long run is highly
10 unlikely in the developed world. In light of ongoing dilution in earnings per
11 share, this finding implies that investors should anticipate real returns on U.S.
12 common stocks to average no more than about 4–5 percent in real terms.
13

14 Given current inflation in the 2% to 3% range, the results imply nominal
15 expected stock market returns in the 7% to 8% range. As such, Dr. Fairchild's
16 projected earnings growth rates and implied expected stock market returns and equity
17 risk premiums are not indicative of the realities of the U.S. economy and stock
18 market. As such, his expected CAPM equity cost rates are significantly overstated.
19

20 **Q. PLEASE PROVIDE A SUMMARY ASSESSMENT OF DR. FAIRCHILD'S**
21 **PROJECTED EQUITY RISK PREMIUM DERIVED FROM EXPECTED**
22 **MARKET RETURNS.**

23 A. Dr. Fairchild's market risk premium derived from his DCF application to the S&P
24 500 is inflated due to errors and bias in his study. Investment banks, consulting firms,
25 and CFOs use the equity risk premium concept every day in making financing,
26 investment, and valuation decisions. On this issue, the opinions of CFOs and financial

⁴² Bradford Cornell, "Economic Growth and Equity Investing," *Financial Analysts Journal* (January- February, 2010), p. 63.

1 forecasters are especially relevant. CFOs deal with capital markets on an ongoing
2 basis since they must continually assess and evaluate capital costs for their
3 companies. They are well aware of the historical stock and bond return studies of
4 Ibbotson. The CFOs in the June 2016 *CFO Magazine* – Duke University Survey of
5 over almost 450 CFOs shows an expected return on the S&P 500 of 6.30% over the
6 next ten years. In addition, the financial forecasters in the February 2016 Federal
7 Reserve Bank of Philadelphia survey expect an annual market return of 5.34% over
8 the next ten years. With a more realistic equity or market risk premium, the
9 appropriate equity cost rate for a public utility should be in the 8.0% to 9.0% range
10 and not in the 10.0% to 11.0% range.

11 12 4. Size Adjustment

13 14 **Q. PLEASE DISCUSS DR. FAIRCHILD'S SIZE ADJUSTMENT.**

15 A. Dr. Fairchild includes a size adjustment of 1.49% in his CAPM approach for the size
16 of the companies in the utility group. This adjustment is based on the historical stock
17 market returns studies as performed by Morningstar (formerly Ibbotson Associates).
18 There are numerous errors in using historical market returns to compute risk
19 premiums. These errors provide inflated estimates of expected risk premiums.
20 Among the errors are survivorship bias (only successful companies survive – poor
21 companies do not) and unattainable return bias (the Ibbotson procedure presumes
22 monthly portfolio rebalancing). The net result is that Ibbotson's size premiums are
23 poor measures for risk adjustment to account for the size of a utility.

1 In addition, Professor Annie Wong has tested for a size premium in utilities
2 and concluded that, unlike industrial stocks, utility stocks do not exhibit a significant
3 size premium.⁴³ As explained by Professor Wong, there are several reasons why such a
4 size premium would not be attributable to utilities. Utilities are regulated closely by
5 state and federal agencies and commissions, and hence, their financial performance is
6 monitored on an ongoing basis by both the state and federal governments. In addition,
7 public utilities must gain approval from government entities for common financial
8 transactions such as the sale of securities. Furthermore, unlike their industrial
9 counterparts, accounting standards and reporting are fairly standardized for public
10 utilities. Finally, a utility's earnings are predetermined to a certain degree through the
11 ratemaking process in which performance is reviewed by state commissions and other
12 interested parties. Overall, in terms of regulation, government oversight, performance
13 review, accounting standards, and information disclosure, utilities are much different
14 than industrials, which could account for the lack of a size premium.

15
16 **Q. PLEASE DISCUSS THE RESEARCH ON THE SIZE PREMIUM IN**
17 **ESTIMATING THE EQUITY COST RATE.**

18 A. As noted, there are errors in using historical market returns to compute risk
19 premiums. With respect to the small firm premium, Richard Roll (1983) found that
20 one-half of the historic return premium for small companies disappears once biases
21 are eliminated and historic returns are properly computed. The error arises from the

⁴³ Annie Wong, "Utility Stocks and the Size Effect: An Empirical Analysis," *Journal of the Midwest Finance Association*, pp. 95-101, (1993).

1 assumption of monthly portfolio rebalancing and the serial correlation in historic
2 small firm returns.⁴⁴

3 In a more recent paper, Ching-Chih Lu (2009) estimated the size premium
4 over the long-run. Lu acknowledges that many studies have demonstrated that
5 smaller companies have historically earned higher stock market returns. However, Lu
6 highlights that these studies rebalance the size portfolios on an annual basis. This
7 means that at the end of each year the stocks are sorted based on size, split into
8 deciles, and the returns are computed over the next year for each stock decile. This
9 annual rebalancing creates the problem. Using a size premium in estimating a CAPM
10 equity cost rate requires that a firm carry the extra size premium in its discount factor
11 for an extended period of time, not just for one year, which is the presumption with
12 annual rebalancing. Through an analysis of small firm stock returns for longer time
13 periods (and without annual rebalancing), Lu finds that the size premium disappears
14 within two years. Lu's conclusion with respect to the size premium is that "a small
15 firm should not be expected to have a higher size premium going forward sheerly
16 because it is small now":⁴⁵

17 However, an analysis of the evolution of the size premium will show
18 that it is inappropriate to attach a fixed amount of premium to the cost
19 of equity of a firm simply because of its current market capitalization.
20 For a small stock portfolio which does not rebalance since the day it
21 was constructed, its annual return and the size premium are all
22 declining over years instead of staying at a relatively stable level.
23 This confirms that a small firm should not be expected to have a
24 higher size premium going forward sheerly because it is small now.
25

⁴⁴ See Richard Roll, "On Computing Mean Returns and the Small Firm Premium," *Journal of Financial Economics*, pp. 371-86, (1983).

⁴⁵ Ching-Chih Lu, "The Size Premium in the Long Run," 2009 Working Paper, SSRN abstract no. 1368705.

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C. Risk Premium (“RP”) Approach

Q. PLEASE DISCUSS DR. FAIRCHILD’S RP APPROACH.

A. On pages 29-32 of his testimony and in Schedule BHF-7, Dr. Fairchild develops an equity cost rate by applying the RP model to his gas group. Dr. Fairchild estimates equity cost rates of 9.49% and 9.69% for his gas group. Dr. Fairchild develops an equity cost rate by: (1) regressing the annual authorized returns on equity for gas distribution companies from the 1980 to 2015 time period Moody’s long-term public utility bond yields; and (2) adding the appropriate risk premiums established in (1) to current a Moody’s long-term public utility bond yield of 4.11%.

Q. WHAT ARE THE ISSUES WITH DR. FAIRCHILD’S URP APPROACH?

A. The issues include the base yield as well as the measurement and magnitude of the risk premium.

1. Base Interest Rate

Q. PLEASE DISCUSS THE BASE YIELD OF DR. FAIRCHILD’S URP ANALYSIS.

A. The base yield in Dr. Fairchild’s RP analyses is the prospective yield on long-term, ‘Baa’ rated public utility bonds. This is erroneous because using the yield on these securities inflates the required return on equity for the Company in two ways: (1) long-term bonds are subject to interest rate risk, a risk which does not affect common stockholders since dividend payments (unlike bond interest payments) are not fixed but

1 tend to increase over time; and (2) the base yield in Dr. Fairchild's risk premium study is
2 subject to credit risk since it is not default risk-free like an obligation of the U.S.
3 Treasury. As a result, its yield-to-maturity includes a premium for default risk and
4 therefore, is above its expected return. Hence, using a bond's yield-to-maturity as a base
5 yield results in an overstatement of investors' return expectations.

6 7 2. Risk Premium

8 9 **Q. WHAT ARE THE ISSUES WITH DR. FAIRCHILD'S RISK PREMIUM?**

10 A. The most important issue is that Dr. Fairchild's risk premium is not necessarily
11 applicable to measure utility investors' required rate of return. Dr. Fairchild's RP
12 approach is a gauge of *commission* behavior, not *investor* behavior. Capital costs are
13 determined in the market place through the financial decisions of investors and are
14 reflected in such fundamental factors as dividend yields, expected growth rates,
15 interest rates, and investors' assessment of the risk and expected return of different
16 investments. Regulatory commissions evaluate capital market data in setting
17 authorized ROEs, but also take into account other utility- and rate case-specific
18 information in setting ROEs. As such, Dr. Fairchild's approach and results reflects
19 other factors such as capital structure, credit ratings and other risk measures, service
20 territory, capital expenditures, energy supply issues, rate design, investment and
21 expense trackers, and other factors used by utility commissions in determining an
22 appropriate ROE in addition to capital costs. This may be especially true when, due
23 to the inherent compromises and trade-offs upon which settlements are made, the

1 authorized ROE data includes the results of rate cases that are settled and not fully
2 litigated.

3 Finally, Dr. Fairchild's methodology produces an inflated required rate of
4 return since utilities have been selling at a market-to-book ratios in excess of 1.0 for
5 many years. This indicates that the authorized rates of return have been greater than
6 the return that investors require. The relationship between ROE, the equity cost rate,
7 and market-to-book ratios was explained earlier in this testimony. In short, a market-
8 to-book ratio above 1.0 indicates a company's ROE is above its equity cost rate.
9 Therefore, the risk premium produced from the study is overstated as a measure of
10 investor return requirements and produced an inflated equity cost rate.

11
12 **D. Comparable Earnings ("CE") Approach**

13
14 **Q. PLEASE DISCUSS DR. FAIRCHILD'S EXPECTED EARNINGS ANALYSIS.**

15 A. At pages 32-33 of his testimony and in Schedule BHF-8, Dr. Fairchild estimates an
16 equity cost rate ranging from 10.5% to 11.2% for his gas group using the CE
17 approach. His methodology simply involves using the projected ROE for the
18 companies in the proxy group for the years 2016-2019-21 as estimated by *Value Line*.
19 This approach is fundamentally flawed for several reasons. First, these ROE results
20 include the profits associated with the unregulated operations of the utility proxy
21 group. As shown in Exhibit JRW-4, the gas group only receives 63% of revenues
22 from regulated operations. More importantly, since Dr. Fairchild has not evaluated
23 the market-to-book ratios for these companies, they cannot indicate whether the past

1 and projected returns on common equity are above or below investors' requirements.
2 As shown in Exhibit JRW-4, the average market-to-book ratio for the gas group is
3 2.2X. This is a clear evidence that these projected returns on common equity are
4 above the returns that investors' require.

5

6 **Q DOES THIS CONCLUDE YOUR TESTIMONY?**


7 A. Yes, it does.

VERIFICATION

COMMONWEALTH OF PENNSYLVANIA)

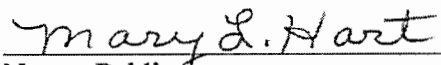
COUNTY OF CENTRE) ss:

Dr. J. Randall Woolridge, being duly sworn upon his oath, deposes and states that he is a consultant for the Citizens' Utility Ratepayer Board, that he has read the above and foregoing document, and, upon information and belief, states that the matters therein appearing are true and correct.



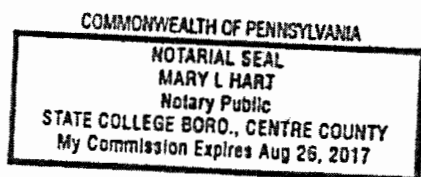
Dr. J. Randall Woolridge

SUBSCRIBED AND SWORN to before me this 6 day of September, 2016.



Notary Public

My Commission expires: Aug 26, 2017



APPENDIX A

Qualifications of Dr. J. Randall Woolridge

Appendix A
Educational Background, Research, and Related Business Experience
J. Randall Woolridge

J. Randall Woolridge is a Professor of Finance and the Goldman, Sachs & Co. and Frank P. Smeal Endowed Faculty Fellow in Business Administration in the College of Business Administration of the Pennsylvania State University in University Park, PA. In addition, Professor Woolridge is Director of the Smeal College Trading Room and President and CEO of the Nittany Lion Fund, LLC.

Professor Woolridge received a Bachelor of Arts degree in Economics from the University of North Carolina, a Master of Business Administration degree from the Pennsylvania State University, and a Doctor of Philosophy degree in Business Administration (major area-finance, minor area-statistics) from the University of Iowa. He has taught Finance courses including corporation finance, commercial and investment banking, and investments at the undergraduate, graduate, and executive MBA levels.

Professor Woolridge's research has centered on empirical issues in corporation finance and financial markets. He has published over 35 articles in the best academic and professional journals in the field, including the *Journal of Finance*, the *Journal of Financial Economics*, and the *Harvard Business Review*. His research has been cited extensively in the business press. His work has been featured in the *New York Times*, *Forbes*, *Fortune*, *The Economist*, *Barron's*, *Wall Street Journal*, *Business Week*, *Investors' Business Daily*, *USA Today*, and other publications. In addition, Dr. Woolridge has appeared as a guest to discuss the implications of his research on CNN's *Money Line*, CNBC's *Morning Call* and *Business Today*, and Bloomberg's *Morning Call*.

Professor Woolridge's stock valuation book, *The StreetSmart Guide to Valuing a Stock* (McGraw-Hill, 2003), was released in its second edition. He has also co-authored *Spinoffs and Equity Carve-Outs: Achieving Faster Growth and Better Performance* (Financial Executives Research Foundation, 1999) as well as a textbook entitled *Basic Principles of Finance* (Kendall Hunt, 2011).

Professor Woolridge has also consulted with corporations, financial institutions, and government agencies. In addition, he has directed and participated in university- and company-sponsored professional development programs for executives in 25 countries in North and South America, Europe, Asia, and Africa.

Over the past twenty-five years Dr. Woolridge has prepared testimony and/or provided consultation services in regulatory rate cases in the rate of return area in following states: Alaska, Arizona, Arkansas, California, Colorado, Connecticut, Delaware, Florida, Hawaii, Indiana, Kansas, Kentucky, Maryland, Massachusetts, Missouri, Montana, Nebraska, New Hampshire, New Jersey, New Mexico, New York, North Carolina, Ohio, Oklahoma, Pennsylvania, South Carolina, Texas, Utah, Vermont, Virginia, Washington, West Virginia, Wisconsin, and Washington, D.C. He has also testified before the Federal Energy Regulatory Commission.

J. Randall Woolridge

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302 Business Building
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University Park, PA 16802
814-865-1160

Home Address

120 Haymaker Circle
State College, PA 16801
814-238-9428

Academic Experience

Professor of Finance, the Smeal College of Business Administration, the Pennsylvania State University (July 1, 1990 to the present).

President, Nittany Lion Fund LLC, (January 1, 2005 to the present)

Director, the Smeal College Trading Room (January 1, 2001 to the present)

Goldman, Sachs & Co. and Frank P. Smeal Endowed University Fellow in Business Administration (July 1, 1987 to the present).

Associate Professor of Finance, College of Business Administration, the Pennsylvania State University (July 1, 1984 to June 30, 1990).

Assistant Professor of Finance, College of Business Administration, the Pennsylvania State University (September, 1979 to June 30, 1984).

Education

Doctor of Philosophy in Business Administration, the University of Iowa (December, 1979). Major field: Finance.

Master of Business Administration, the Pennsylvania State University (December, 1975).

Bachelor of Arts, the University of North Carolina (May, 1973) Major field: Economics.

Books

James A. Miles and J. Randall Woolridge, *Spinoffs and Equity Carve-Outs: Achieving Faster Growth and Better Performance* (Financial Executives Research Foundation), 1999

Patrick Cusatis, Gary Gray, and J. Randall Woolridge, *The StreetSmart Guide to Valuing a Stock* (2nd Edition, McGraw-Hill), 2003.

J. Randall Woolridge and Gary Gray, *The New Corporate Finance, Capital Markets, and Valuation: An Introductory Text* (Kendall Hunt, 2003).

Research

Dr. Woolridge has published over 35 articles in the best academic and professional journals in the field, including the *Journal of Finance*, the *Journal of Financial Economics*, and the *Harvard Business Review*.

EXHIBITS

JRW-1 THRU JRW-14

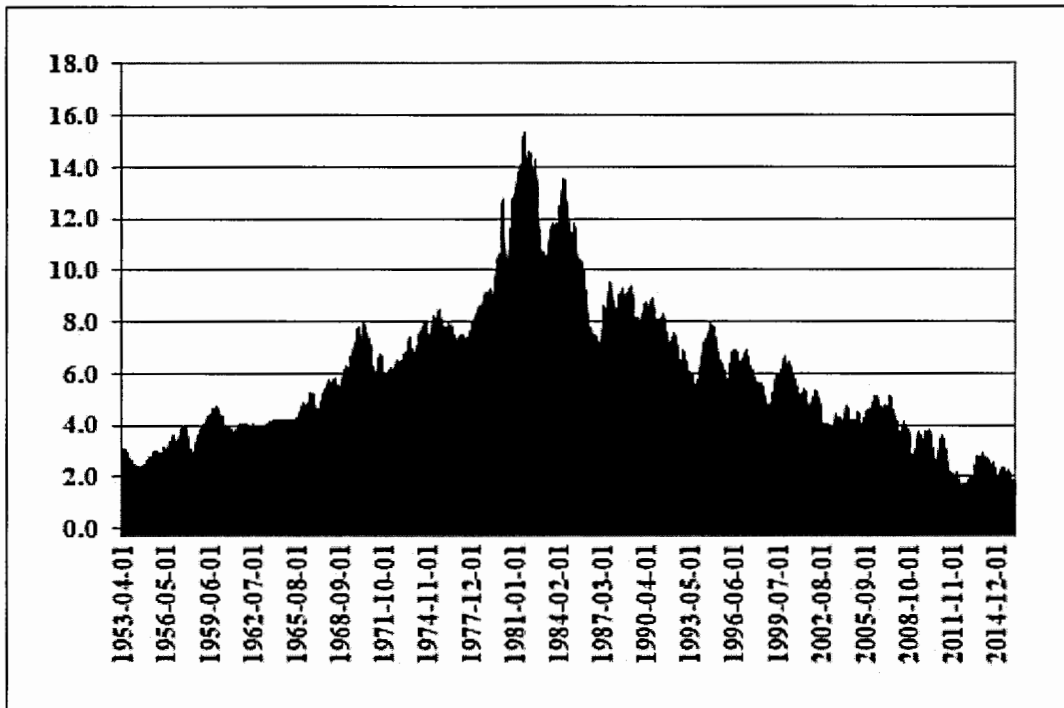
Exhibit JRW-1

Kansas Gas Service
Recommended Cost of Capital

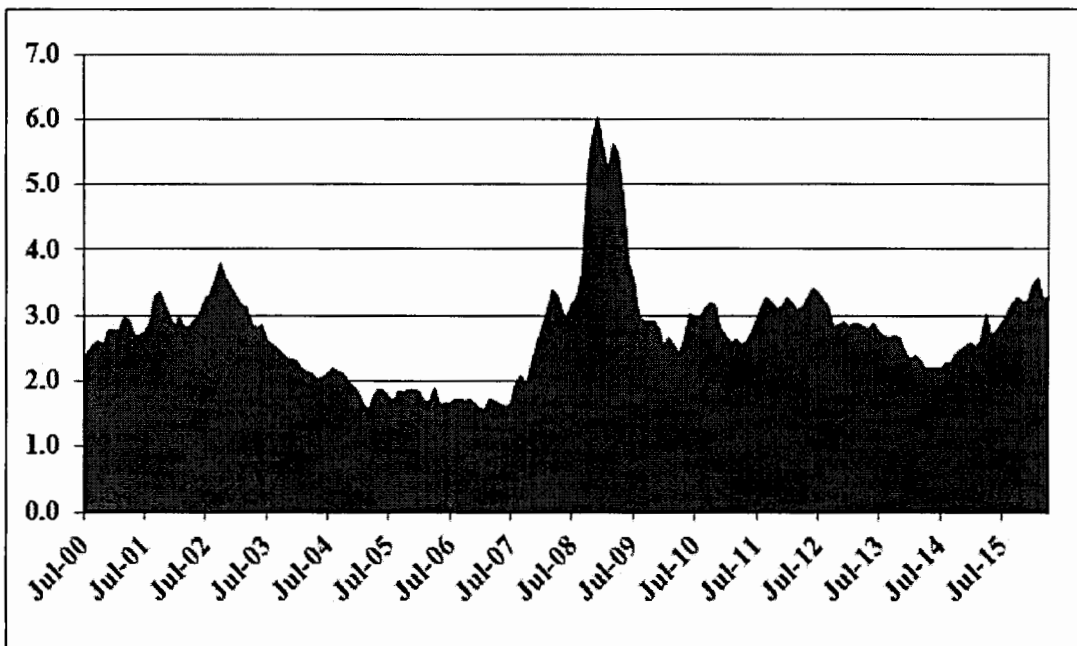
Capital Source	Capitalization Ratio	Cost Rate	Weighted Cost Rate
Long-Term Debt	50.00%	3.95%	1.98%
Common Equity	50.00%	8.50%	4.25%
Total	100.00%		6.23%

Exhibit JRW-2

Panel A
Ten-Year Treasury Yields
1953-Present

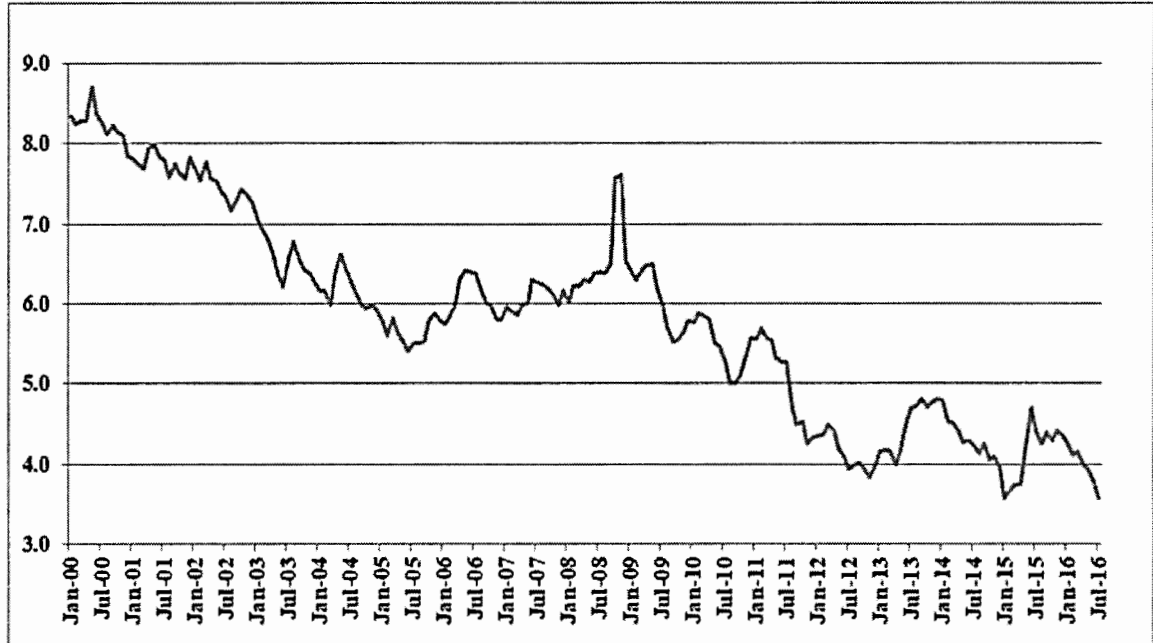


Panel B
Long-Term Moody's Baa Yields Minus Ten-Year Treasury Yields
2000-Present

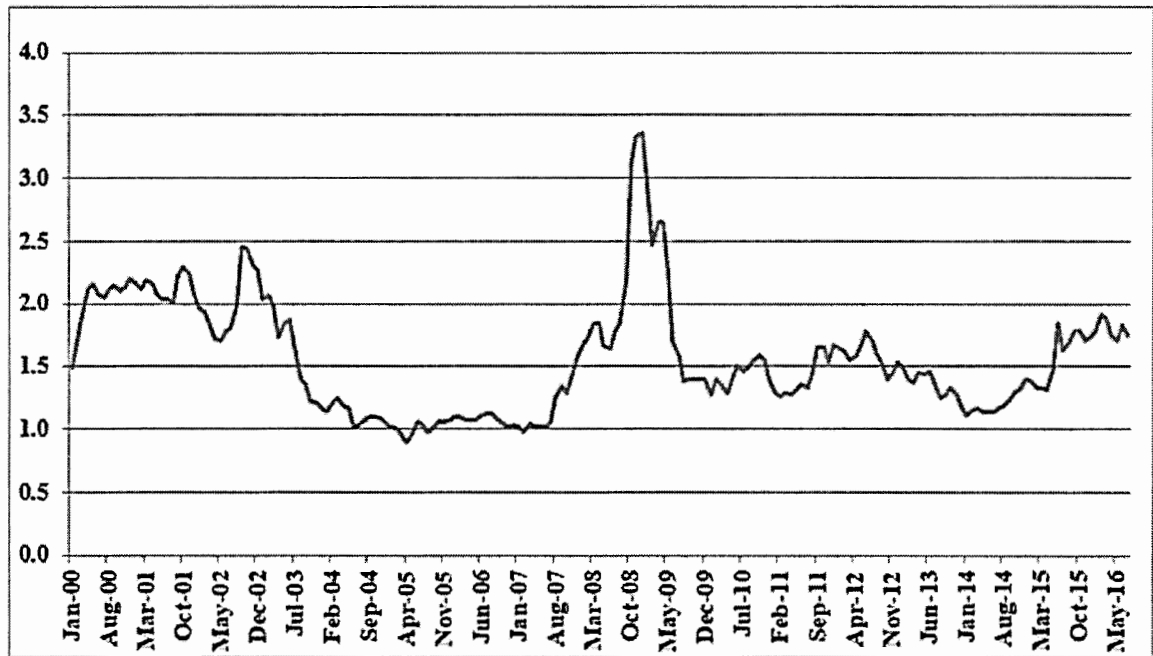


Source: Federal Reserve Bank of St. Louis, FRED Database.

Exhibit JRW-3
Panel A
Long-Term, A-Rated Public Utility Yields



Panel B
Long-Term, A-Rated Public Utility Yields minus -Twenty-Year Treasury Yields



Source: Mergent Bond Record, Federal Reserve Bank of St. Louis, FRED Database.

Exhibit JRW-4

Kansas Gas Service
Summary Financial Statistics for Proxy Groups

Gas Proxy Group											
Company	Operating Revenue (\$mil)	Percent Gas Revenue	Net Plant (\$mil)	Market Cap (\$mil)	S&P Issuer Credit Rating	Moody's Long Term Rating	Pre-Tax Interest Coverage	Primary Service Area	Common Equity Ratio	Return on Equity	Market to Book Ratio
Atmos Energy Corporation (NYSE-ATO)	3,381.8	71	7,839.4	7.77	A-	A2	5.4	LA,KY,TX,MS,CO,KS,KY	52.0	10.0	2.32
Chesapeake Utilities Corporation (NYSE-CPK)	435.5	54	881.2	0.90	NR	NR	7.7	DE,MD,FL	53.1	11.7	2.44
New Jersey Resources Corp. (NYSE-NJR)	1,915.2	31	2,242.7	3.16	A-	A1	7.5	NJ	54.5	10.1	2.61
Northwest Natural Gas Co. (NYSE-NWN)	717.7	97	2,196.7	1.65	A	Aa2	3.5	OR,WA	51.5	7.8	2.04
South Jersey Industries, Inc. (NYSE-SJI)	909.7	50	2,478.2	2.15	A+	A3	6.4	NJ	43.6	11.6	1.96
Southwest Gas Corporation (NYSE-SWX)	2,460.7	58	3,929.0	3.53	BBB+	A2	4.1	AZ,NV,CA	53.5	8.8	2.13
Spire, Inc. (NYSE-SR)	1,756.2	97	2,953.3	1.68	BBB+	A3	4.2	MO,AL	41.8	8.7	1.81
WGL Holdings, Inc. (NYSE-WGL)	2,357.9	45	3,832.5	31.58	A+	A3	5.7	DC,MD,VA	53.3	11.9	2.60
Mean	1,741.8	63	3,294.1	6.6	A-	A3	5.6		50.4	10.1	2.24
Median	1,835.7	56	2,715.8	2.7	A-	A3	5.6		52.6	10.1	2.23

Data Source: AUS Utility Reports, July, 2016; Pre-Tax Interest Coverage and Primary Service Territory are from Value Line Investment Survey, 2016

Exhibit JRW-4

Kansas Gas Service
Value Line Risk Metrics

Gas Proxy Group

Company	Beta	Financial Strength	Safety	Earnings Predictability	Stock Price Stability
Atmos Energy Corporation (NYSE-ATO)	0.75	A	1	90	95
Chesapeake Utilities Corporation (NYSE-CPK)	0.60	B++	2	95	85
New Jersey Resources Corp. (NYSE-NJR)	0.80	A+	1	60	85
Northwest Natural Gas Co. (NYSE-NWN)	0.65	A	1	90	95
South Jersey Industries, Inc. (NYSE-SJI)	0.80	A	2	80	90
Southwest Gas Corporation (NYSE-SWX)	0.75	B++	3	80	90
Spire, Inc. (NYSE-SR)	0.70	B++	2	85	100
WGL Holdings, Inc. (NYSE-WGL)	0.75	A	1	75	90
Mean	0.73	A	1.6	82	91

Data Source: *Value Line Investment Survey*, 2016.

Value Line Risk Metrics

Beta

A relative measure of the historical sensitivity of a stock's price to overall fluctuations in the New York Stock Exchange Composite Index. A of 1.50 indicates a stock tends to rise (or fall) 50% more than the New York Stock Exchange Composite Index. The "coefficient" is derived from a regression analysis of the relationship between weekly percent-age changes in the price of a stock and weekly percentage changes in the NYSE Index over a period of five years. In the case of shorter price histories, a smaller time period is used, but two years is the minimum. Betas are adjusted for their long-term tendency to converge toward 1.00.

Financial Strength

A relative measure of of the companies reviewed by Value Line. The relative ratings range from A++ (strongest) down to C (weakest).

Safety Rank

A measurement of potential risk associated with individual common stocks. The Safety Rank is computed by averaging two other Value Line indexes the Price Stability Index and the Financial strength Rating. Safety Ranks range from 1 (Highest) to 5 (Lowest). Conservative investors should try to limit their purchases to equities ranked 1 (Highest) and 2 (Above Average) for Safety.

Earnings Predictability

A measure of the reliability of an earnings forecast. Earnings Predictability is based upon the stability of year-to-year comparisons, with recent years being weighted more heavily than earlier ones. The most reliable forecasts tend to be those with the highest rating (100); the least reliable, the lowest (5). The earnings stability is derived from the standard deviation of percentage changes in quarterly earnings over an eight-year period. Special adjustments are made for comparisons around zero and from plus to minus.

Stock Price Stability

A measure of the stability of a stock's price It includes sensitivity to the market (see Beta as well as the stock's inherent volatility. Value Line Stability ratings range from 1 (highest) to 5 (lowest).

Source: *Value Line Investment Analyzer*.

Capital Structure and Debt Cost Rate

Panel A - KGS Recommended Capital Structure and Debt Cost Rate

Capital Source	Capitalization Ratio	Cost Rate
Long-Term Debt	45.00%	3.95%
Common Equity	<u>55.00%</u>	
Total	100.00%	

Panel B - Proxy Group Average Quarterly Capitalization Ratios

Capital Source	Capitalization Ratio
Short-Term Debt	11.24%
Long-Term Debt	38.67%
Preferred Stock	0.13%
Common Equity	48.79%
Total	100.00%

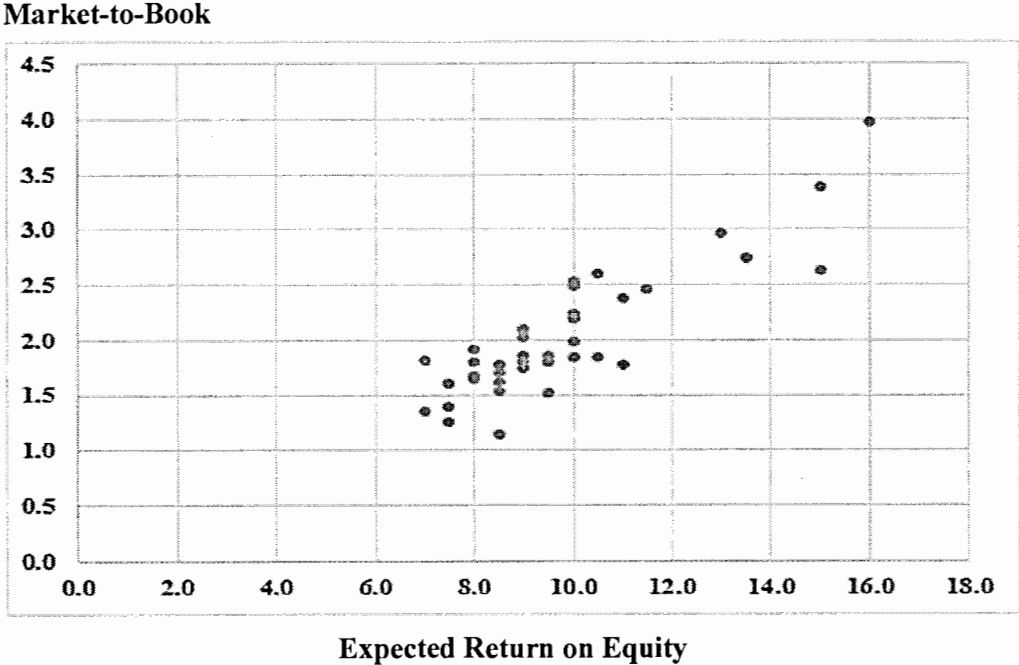
Panel C - CURB Recommended Capital Structure and Debt Cost Rate

Capital Source	Capitalization Ratio	Cost Rate
Long-Term Debt	50.00%	3.95%
Common Equity	<u>50.00%</u>	
Total	100.00%	

Kansas Gas Services
Capital Structure Ratios
Gas Proxy Group

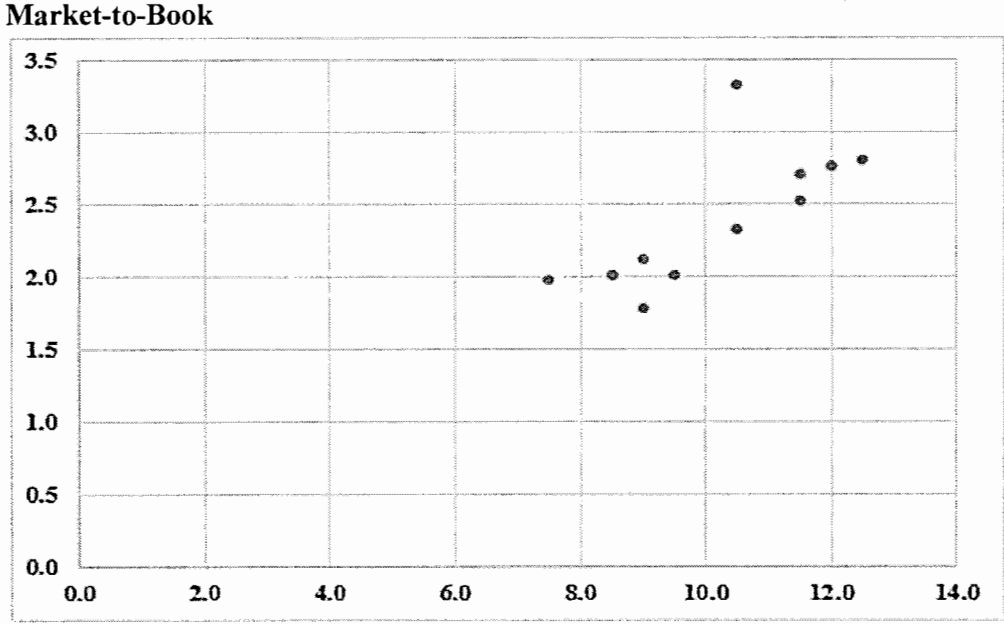
ATO					ATO					
	3/31/2016	12/31/2015	9/30/2015	6/30/2015		3/31/2016	12/31/2015	9/30/2015	6/30/2015	Average
Short Term Debt	626,929	763,236	457,927	251,977	Short Term Debt	9.8%	11.8%	7.5%	4.2%	8.3%
Long-Term Debt	2,455,559	2,455,474	2,455,388	2,455,303	Long-Term Debt	38.2%	37.8%	40.2%	41.3%	39.4%
Preferred Stock	0	0	0	0	Preferred Stock	0.0%	0.0%	0.0%	0.0%	0.0%
Common Equity	3,344,565	3,272,109	3,194,797	3,238,255	Common Equity	52.0%	50.4%	52.3%	54.5%	52.3%
Total	6,427,053	6,490,819	6,108,112	5,945,535	Total	100.0%	100.0%	100.0%	100.0%	100.0%
CPK					CPK					
	3/31/2016	12/31/2015	9/30/2015	6/30/2015		3/31/2016	12/31/2015	9/30/2015	6/30/2015	Average
Short Term Debt	181,905	182,548	136,232	103,840	Short Term Debt	25.8%	26.5%	21.1%	17.0%	22.6%
Long-Term Debt	148,602	149,340	155,909	156,247	Long-Term Debt	21.1%	21.6%	24.2%	25.6%	23.1%
Preferred Stock	0	0	0	0	Preferred Stock	0.0%	0.0%	0.0%	0.0%	0.0%
Common Equity	374,252	358,138	353,315	351,176	Common Equity	53.1%	51.9%	54.7%	57.5%	54.3%
Total	704,759	690,026	645,456	611,263	Total	100.0%	100.0%	100.0%	100.0%	100.0%
NJR					NJR					
	3/31/2016	12/31/2015	9/30/2015	6/30/2015		3/31/2016	12/31/2015	9/30/2015	6/30/2015	Average
Short Term Debt	217,918	273,837	110,279	89,021	Short Term Debt	9.6%	12.1%	5.4%	4.3%	7.8%
Long-Term Debt	844,391	848,206	843,595	847,521	Long-Term Debt	37.2%	37.4%	40.9%	41.1%	39.2%
Preferred Stock	0	0	0	0	Preferred Stock	0.0%	0.0%	0.0%	0.0%	0.0%
Common Equity	1,207,482	1,143,944	1,106,956	1,123,312	Common Equity	53.2%	50.5%	53.7%	54.5%	53.0%
Total	2,269,791	2,265,987	2,060,830	2,059,854	Total	100.0%	100.0%	100.0%	100.0%	100.0%
NWN					NWN					
	6/30/2016	3/31/2016	12/31/2015	9/30/2015		6/30/2016	3/31/2016	12/31/2015	9/30/2015	Average
Short Term Debt	181,258	207,193	317,127	247,149	Short Term Debt	11.7%	13.1%	18.9%	15.2%	14.7%
Long-Term Debt	570,045	569,745	576,700	621,700	Long-Term Debt	36.7%	36.0%	34.4%	38.2%	36.3%
Preferred Stock	0	0	0	0	Preferred Stock	0.0%	0.0%	0.0%	0.0%	0.0%
Common Equity	799,999	806,955	780,972	759,209	Common Equity	51.6%	50.9%	46.6%	46.6%	48.9%
Total	1,551,302	1,583,893	1,674,799	1,628,058	Total	100.0%	100.0%	100.0%	100.0%	100.0%
SR					SR					
	3/31/2016	12/31/2015	9/30/2015	6/30/2015		3/31/2016	12/31/2015	9/30/2015	6/30/2015	Average
Short Term Debt	253,600	377,100	418,000	291,400	Short Term Debt	6.7%	9.8%	11.1%	8.0%	8.9%
Long-Term Debt	1,851,600	1,851,500	1,771,500	1,736,400	Long-Term Debt	48.9%	48.4%	47.1%	47.8%	48.0%
Preferred Stock	0	0	0	0	Preferred Stock	0.0%	0.0%	0.0%	0.0%	0.0%
Common Equity	1,681,400	1,600,300	1,573,600	1,608,600	Common Equity	44.4%	41.8%	41.8%	44.2%	43.1%
Total	3,786,600	3,828,900	3,763,100	3,636,400	Total	100.0%	100.0%	100.0%	100.0%	100.0%
SJI					SJI					
	3/31/2016	12/31/2015	9/30/2015	6/30/2015		3/31/2016	12/31/2015	9/30/2015	6/30/2015	Average
Short Term Debt	434,474	551,862	516,102	544,823	Short Term Debt	16.9%	21.3%	21.5%	22.9%	20.9%
Long-Term Debt	1,046,968	1,006,394	937,391	859,491	Long-Term Debt	40.7%	38.8%	39.1%	36.2%	38.7%
Preferred Stock	0	0	0	0	Preferred Stock	0.0%	0.0%	0.0%	0.0%	0.0%
Common Equity	1,093,442	1,037,539	946,828	969,977	Common Equity	42.5%	40.0%	39.4%	40.9%	40.7%
Total	2,574,884	2,595,795	2,400,321	2,374,291	Total	100.0%	100.0%	100.0%	100.0%	100.0%
SWX					SWX					
	3/31/2016	12/31/2015	9/30/2015	6/30/2015		3/31/2016	12/31/2015	9/30/2015	6/30/2015	Average
Short Term Debt	48,596	37,475	19,865	20,050	Short Term Debt	1.6%	1.2%	0.6%	0.6%	1.0%
Long-Term Debt	1,388,968	1,551,204	1,540,364	1,521,683	Long-Term Debt	45.0%	48.7%	49.5%	49.2%	48.1%
Preferred Stock	0	0	0	0	Preferred Stock	0.0%	0.0%	0.0%	0.0%	0.0%
Common Equity	1,652,282	1,594,408	1,550,109	1,551,832	Common Equity	53.5%	50.1%	49.8%	50.2%	50.9%
Total	3,089,846	3,183,087	3,110,338	3,093,565	Total	100.0%	100.0%	100.0%	100.0%	100.0%
WGL					WGL					
	3/31/2016	12/31/2015	9/30/2015	6/30/2015		3/31/2016	12/31/2015	9/30/2015	6/30/2015	Average
Short Term Debt	403,469	619,992	420,504	259,836	Short Term Debt	13.4%	21.5%	16.0%	10.4%	15.3%
Long-Term Debt	1,194,251	945,582	944,201	950,494	Long-Term Debt	39.5%	32.8%	35.8%	37.9%	36.5%
Preferred Stock	28,200	28,200	28,200	28,200	Preferred Stock	0.9%	1.0%	1.1%	1.1%	1.0%
Common Equity	1,395,087	1,289,075	1,243,220	1,266,346	Common Equity	46.2%	44.7%	47.2%	50.6%	47.2%
Total	3,021,007	2,882,849	2,636,125	2,504,876	Total	100.0%	100.0%	100.0%	100.0%	100.0%
Average					Average					
					Short Term Debt	11.9%	14.6%	12.8%	10.3%	11.2%
					Long-Term Debt	38.4%	37.7%	38.9%	39.7%	38.7%
					Preferred Stock	0.1%	0.1%	0.1%	0.1%	0.1%
					Common Equity	49.6%	47.5%	48.2%	49.9%	48.8%
					Total	100.0%	100.0%	100.0%	100.0%	100.0%

**Exhibit JRW-6
Electric Utilities
Panel A**



Source: Value Line Investment Survey, 2016.

**Panel B
Gas Companies**

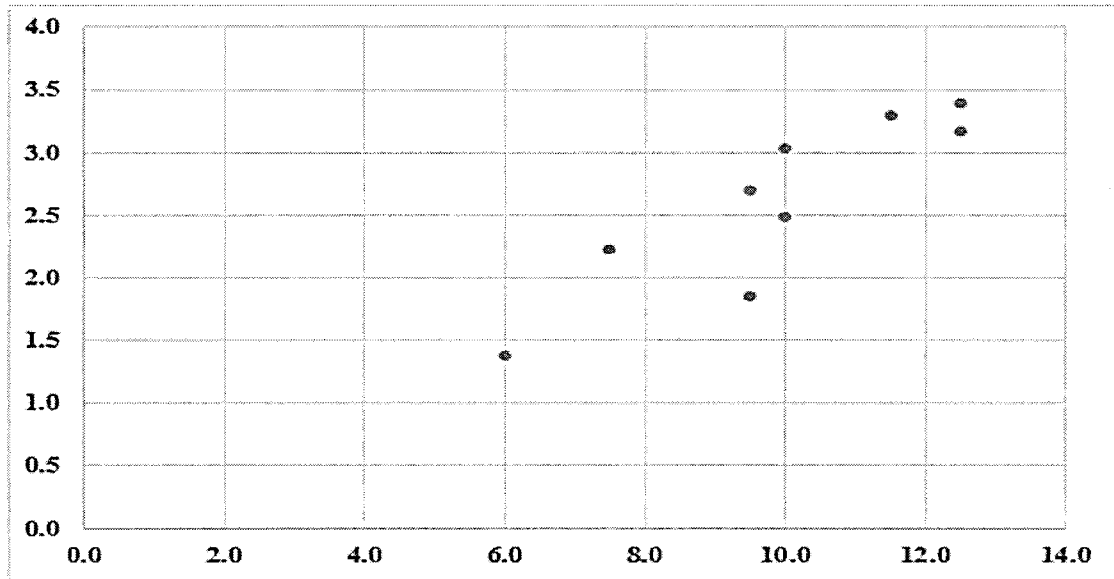


Source: Value Line Investment Survey, 2016.

The Relationship Between Expected ROE and Market-to-Book Ratios

Exhibit JRW-6
Water Companies
Panel C

Market-to-Book

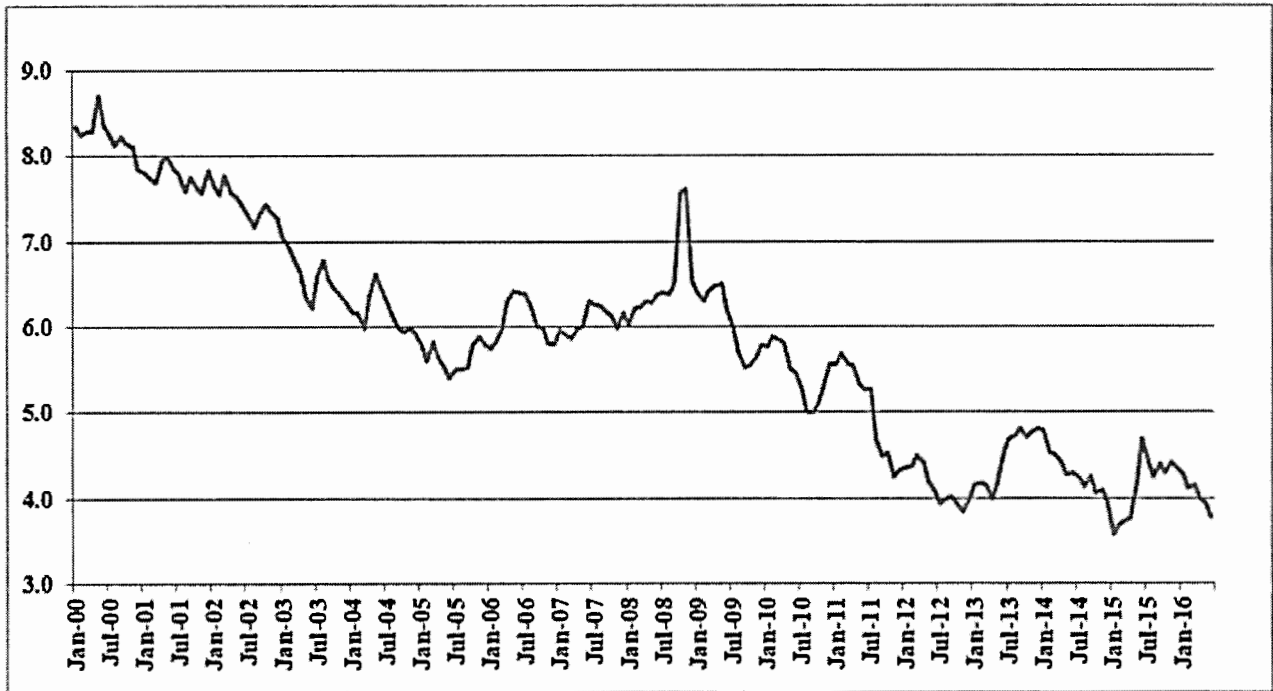


Expected Return on Equity

R-Square = .75, N=9

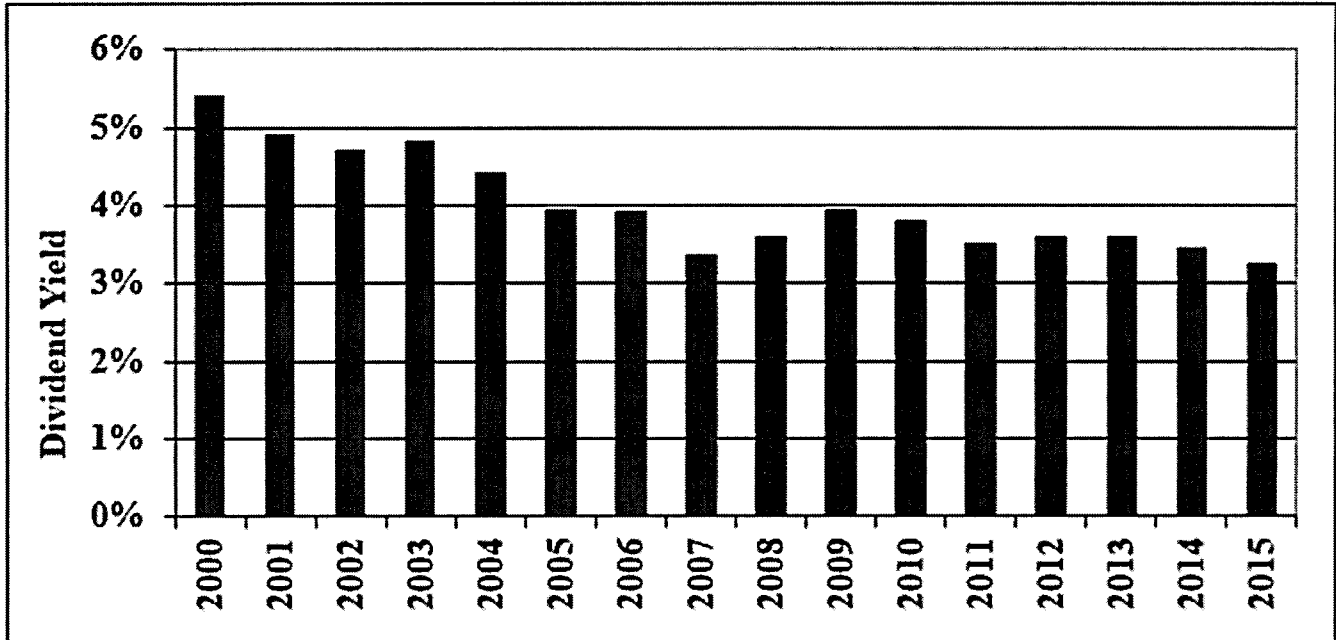
Source: *Value Line Investment Survey*, 2016.

Exhibit JRW-7
Long-Term 'A' Rated Public Utility Bonds



Data Source: Mergent Bond Record

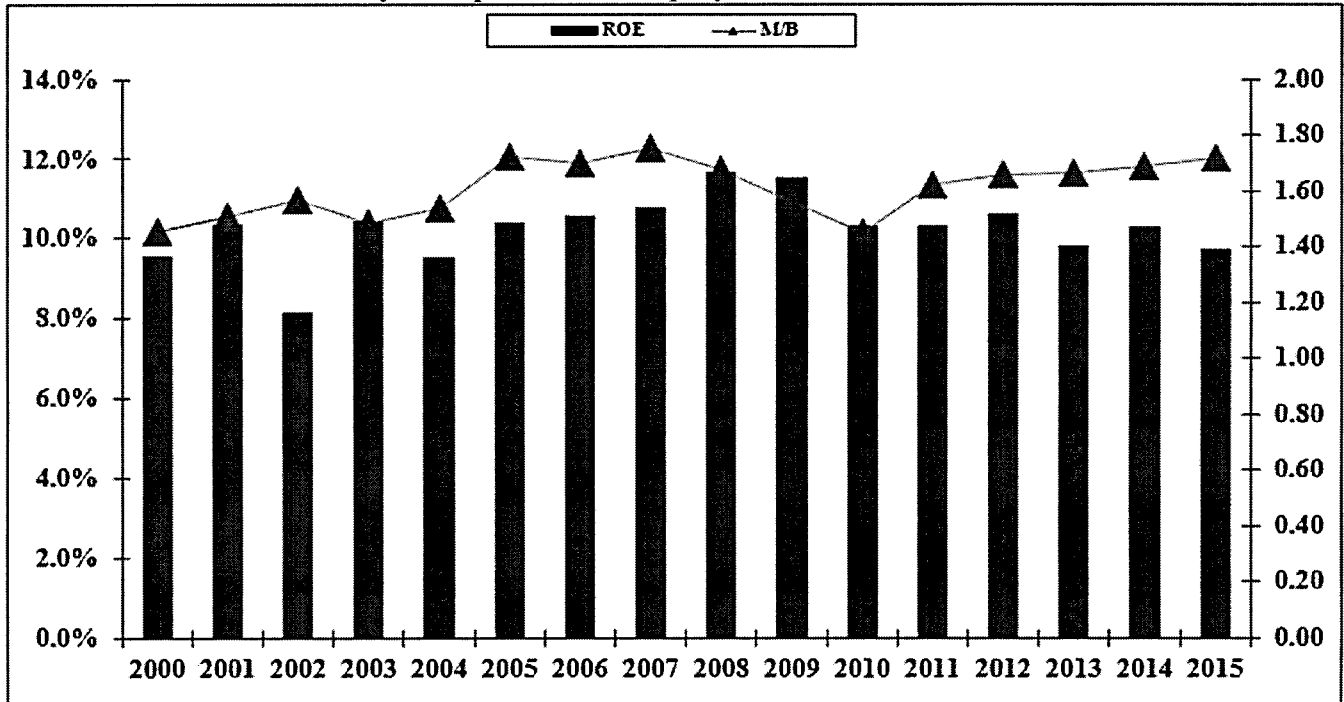
Exhibit JRW-7
Gas Proxy Group Dividend Yields



Data Source: Value Line Investment Survey.

Exhibit JRW-7

Gas Proxy Group Return on Equity and Market-to-Book Ratios

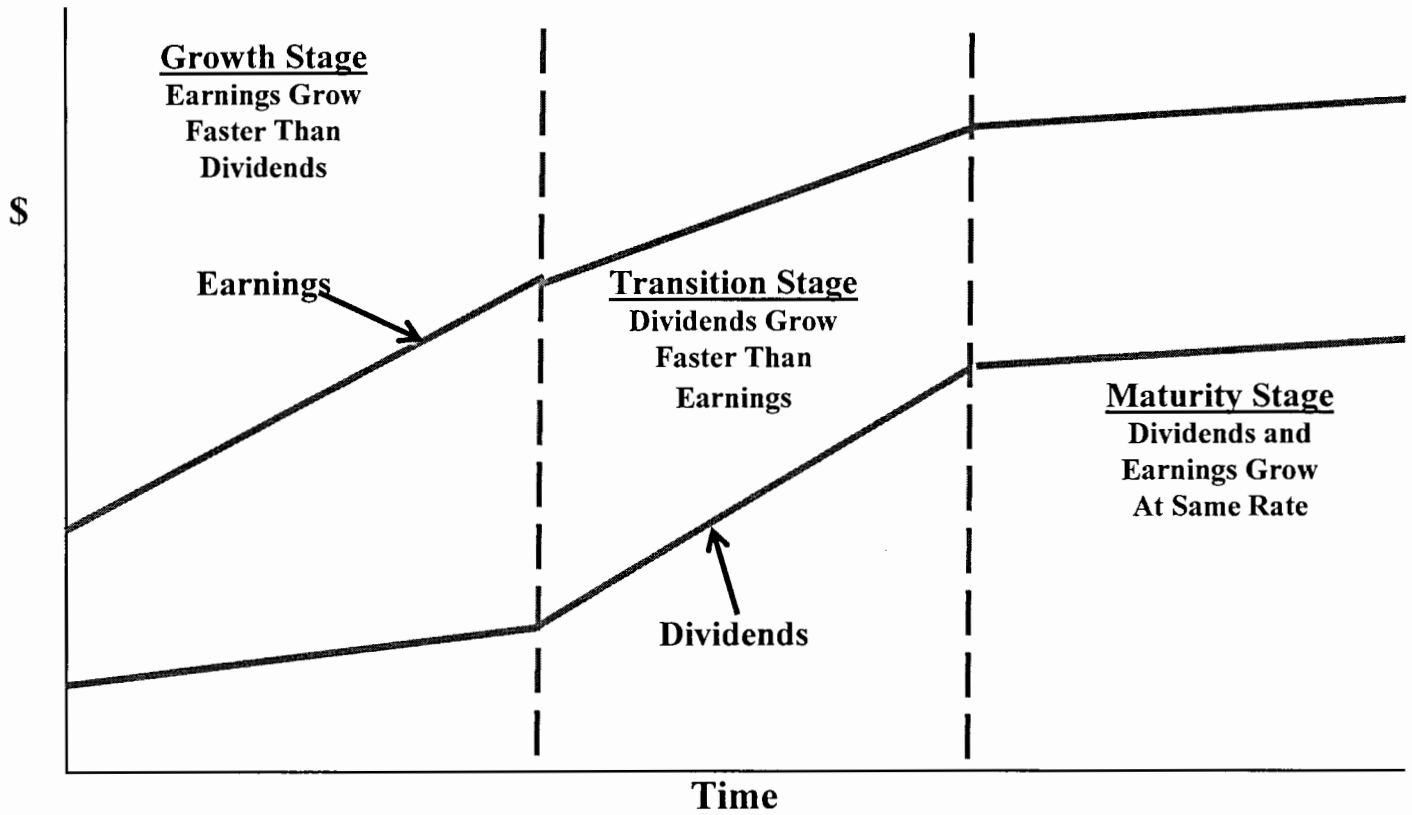


Data Source: Value Line Investment Survey.

Exhibit JRW-8

Industry Average Betas					
Industry Name	Beta	Industry Name	Beta	Industry Name	Beta
Petroleum (Producing)	1.62	Office Equip/Supplies	1.17	Foreign Electronics	1.01
Maritime	1.54	Furn/Home Furnishings	1.16	Retail (Softlines)	1.00
Homebuilding	1.48	Precision Instrument	1.16	Cable TV	0.99
Oilfield Svcs/Equip.	1.47	Entertainment	1.16	Information Services	0.99
Metals & Mining (Div.)	1.44	Advertising	1.16	Drug	0.99
Steel	1.43	Biotechnology	1.15	Healthcare Information	0.98
Natural Gas (Div.)	1.41	Trucking	1.15	Investment Co.(Foreign)	0.98
Metal Fabricating	1.36	Diversified Co.	1.14	Med Supp Non-Invasive	0.98
Auto Parts	1.35	Financial Svcs. (Div.)	1.14	Telecom. Utility	0.97
Heavy Truck & Equip	1.35	Computer Software	1.14	Precious Metals	0.97
Building Materials	1.34	Internet	1.14	R.E.I.T.	0.96
Engineering & Const	1.30	Newspaper	1.13	Med Supp Invasive	0.96
Hotel/Gaming	1.30	Apparel	1.13	Funeral Services	0.94
Railroad	1.30	Retail (Hardlines)	1.12	Environmental	0.94
Petroleum (Integrated)	1.29	Computers/Peripherals	1.12	Retail Store	0.93
Chemical (Diversified)	1.27	Educational Services	1.11	Restaurant	0.90
Insurance (Life)	1.26	Paper/Forest Products	1.10	Pharmacy Services	0.89
Electrical Equipment	1.26	Wireless Networking	1.10	Thrift	0.89
Public/Private Equity	1.26	Air Transport	1.09	Reinsurance	0.88
Power	1.25	Bank	1.09	Beverage	0.88
Chemical (Specialty)	1.25	Bank (Midwest)	1.08	Food Processing	0.86
Semiconductor	1.24	Recreation	1.07	Insurance (Prop/Cas.)	0.85
Oil/Gas Distribution	1.24	Medical Services	1.06	Investment Co.	0.85
Chemical (Basic)	1.22	Industrial Services	1.06	Household Products	0.84
E-Commerce	1.22	Retail Building Supply	1.06	Retail/Wholesale Food	0.80
Electronics	1.21	Pipeline MLPs	1.05	Tobacco	0.75
Human Resources	1.20	Packaging & Container	1.04	Electric Util. (Central)	0.75
Automotive	1.19	Toiletries/Cosmetics	1.04	Electric Utility (West)	0.74
Machinery	1.19	Shoe	1.02	Natural Gas Utility	0.74
Entertainment Tech	1.18	Retail Automotive	1.02	Water Utility	0.71
Semiconductor Equip	1.18	Telecom. Services	1.01	Electric Utility (East)	0.68
Telecom. Equipment	1.17	IT Services	1.01		
Publishing	1.171	Aerospace/Defense	1.01		

Exhibit JRW-9
DCF Model



Source: William F. Sharpe, Gordon J. Alexander, and Jeffrey V. Bailey, Investments (Prentice-Hall, 1995), pp. 590-91.

Exhibit JRW-9

DCF Model
Consensus Earnings Per Share Estimates
Atmos Energy Corp. (ATO)
www.reuters.com
7/29/2016

Line	Date	# of Estimates	Mean	High	Low
1	Quarter Ending Jun-16	8	0.59	0.61	0.56
2	Quarter Ending Sep-16	8	0.33	0.38	0.28
3	Year Ending Sep-16	11	3.29	3.34	3.20
4	Year Ending Sep-17	11	3.52	3.57	3.45
5	LT Growth Rate (%)	2	7.30	7.60	7.00

Exhibit JRW-10

**Kansas Gas Service
Discounted Cash Flow Analysis**

Gas Proxy Group

Dividend Yield*	2.80%
Adjustment Factor	<u>1.028</u>
Adjusted Dividend Yield	2.9%
Growth Rate**	<u>5.60%</u>
Equity Cost Rate	8.5%

* Page 2 of Exhibit JRW-10

** Based on data provided on pages 3, 4, 5, and
6 of Exhibit JRW-10

Exhibit JRW-10

Kansas Gas Service
 Monthly Dividend Yields

Panel A
 Gas Proxy Group

Company	Annual Dividend	Dividend Yield 30 Day	Dividend Yield 90 Day	Dividend Yield 180 Day
Atmos Energy Corporation (NYSE-ATO)	\$1.68	2.1%	2.2%	2.4%
Chesapeake Utilities Corporation (NYSE-CPK)	\$1.22	1.9%	2.0%	2.1%
New Jersey Resources Corp. (NYSE-NJR)	\$0.96	2.6%	2.6%	2.8%
Northwest Natural Gas Co. (NYSE-NWN)	\$1.87	2.9%	3.3%	3.5%
South Jersey Industries, Inc. (NYSE-SJI)	\$1.06	3.4%	3.6%	4.0%
Southwest Gas Corporation (NYSE-SWX)	\$1.80	2.3%	2.5%	2.8%
Spire, Inc. (NYSE-SR)	\$1.96	2.8%	3.0%	3.1%
WGL Holdings, Inc. (NYSE-WGL)	\$1.95	2.8%	2.9%	3.0%
Mean		2.6%	2.8%	3.0%
Median		2.7%	2.8%	2.9%

Data Sources: <http://quote.yahoo.com>, July 29, 2016.

Exhibit JRW-10
 Kansas Gas Service
 DCF Equity Cost Growth Rate Measures
Value Line Historic Growth Rates

Company	Gas Proxy Group <i>Value Line</i> Historic Growth					
	Past 10 Years			Past 5 Years		
	Earnings	Dividends	Book Value	Earnings	Dividends	Book Value
Atmos Energy Corporation (NYSE-ATO)	5.5	2.0	5.0	7.0	2.5	5.0
Chesapeake Utilities Corporation (NYSE-CPK)	8.0	3.5	9.0	10.0	5.0	8.0
New Jersey Resources (NYSE-NJR)	7.5	7.0	8.0	6.5	7.0	6.5
Northwest Natural Gas Co. (NYSE-NWN)	1.0	3.5	3.0	-5.0	3.0	2.5
South Jersey Industries, Inc. (NYSE-SJI)	7.0	9.0	8.0	4.0	9.5	8.5
Southwest Gas Corporation (NYSE-SWX)	8.5	6.0	5.5	10.0	9.0	5.5
Spire, Inc. (NYSE-SR)	3.0	2.5	7.5	-1.0	3.0	8.0
WGL Holdings, Inc. (NYSE-WGL)	2.5	3.0	4.0	2.5	3.5	2.5
Mean	5.4	4.6	6.3	4.3	5.3	5.8
Median	6.3	3.5	6.5	5.3	4.3	6.0
	Average of Median Figures =			5.3		

Data Source: *Value Line Investment Survey*.

Exhibit JRW-10

Kansas Gas Service
 DCF Equity Cost Growth Rate Measures
 Value Line Projected Growth Rates

Company	Value Line			Value Line		
	Projected Growth			Sustainable Growth		
	Est'd. '13-'15 to '19-'21*			Return on Equity	Retention Rate	Internal Growth
	Earnings	Dividends	Book Value			
Atmos Energy Corporation (NYSE-ATO)	6.5	6.5	3.5	11.5%	48.0%	5.5%
Chesapeake Utilities Corporation (NYSE-CPK)	8.5	6.0	6.5	13.0%	62.0%	8.1%
New Jersey Resources (NYSE-NJR)	1.5	3.0	6.5	11.0%	45.0%	5.0%
Northwest Natural Gas Co. (NYSE-NWN)	7.0	2.0	2.5	9.5%	35.0%	3.3%
South Jersey Industries, Inc. (NYSE-SJI)	3.0	6.5	8.0	8.0%	20.0%	1.6%
Southwest Gas Corporation (NYSE-SWX)	7.0	8.5	3.0	12.0%	48.0%	5.8%
Spire, Inc. (NYSE-SR)	9.0	3.5	4.5	10.0%	50.0%	5.0%
WGL Holdings, Inc. (NYSE-WGL)	3.5	2.5	6.0	9.5%	38.0%	3.6%
Mean	5.8	4.8	5.1	10.6%	43.3%	4.7%
Median	6.5	4.8	5.1	10.5%	46.5%	5.0%
Average of Median Figures =		5.5			Median =	5.0%

* 'Est'd. '13-'15 to '19-'21' is the estimated growth rate from the base period 2013 to 2015 until the future period 2019 to 2019

Data Source: Value Line Investment Survey.

Exhibit JRW-10

Kansas Gas Service
DCF Equity Cost Growth Rate Measures
Analysts Projected EPS Growth Rate Estimates

Gas Proxy Group

Company	Yahoo	Reuters	Zacks	Mean
Atmos Energy Corporation (NYSE-ATO)	7.3%	7.3%	6.6%	7.1%
Chesapeake Utilities Corporation (NYSE-CPK)	3.0%	NA	NA	3.0%
Laclede Group, Inc. (NYSE-LG)	6.5%	6.5%	6.5%	6.5%
New Jersey Resources (NYSE-NJR)	4.0%	4.0%	4.0%	4.0%
Northwest Natural Gas Co. (NYSE-NWN)	6.0%	NA	10.0%	8.0%
South Jersey Industries, Inc. (NYSE-SJI)	4.0%	4.0%	4.5%	4.2%
Southwest Gas Corporation (NYSE-SWX)	4.8%	4.8%	4.6%	4.7%
WGL Holdings, Inc. (NYSE-WGL)	8.0%	8.0%	7.3%	7.8%
Mean	5.4%	5.8%	6.2%	5.7%
Median	5.4%	5.6%	6.5%	5.6%

Data Sources: www.reuters.com, www.zacks.com, <http://quote.yahoo.com>, July, 2016.

Exhibit JRW-10

Kansas Gas Service
DCF Growth Rate Indicators

Gas Proxy Groups

Growth Rate Indicator	Gas Proxy Group
Historic <i>Value Line</i> Growth in EPS, DPS, and BVPS	5.3%
Projected <i>Value Line</i> Growth in EPS, DPS, and BVPS	5.5%
Sustainable Growth ROE * Retention Rate	5.0%
Projected EPS Growth from Yahoo, Zacks, and Reuters - Mean/Median	5.7/5.6%

Exhibit JRW-11

**Kansas Gas Service
Capital Asset Pricing Model**

Gas Proxy Group

Risk-Free Interest Rate	4.00%
Beta*	0.75
Ex Ante Equity Risk Premium**	5.50%
CAPM Cost of Equity	8.1%

* See page 3 of Exhibit JRW-11

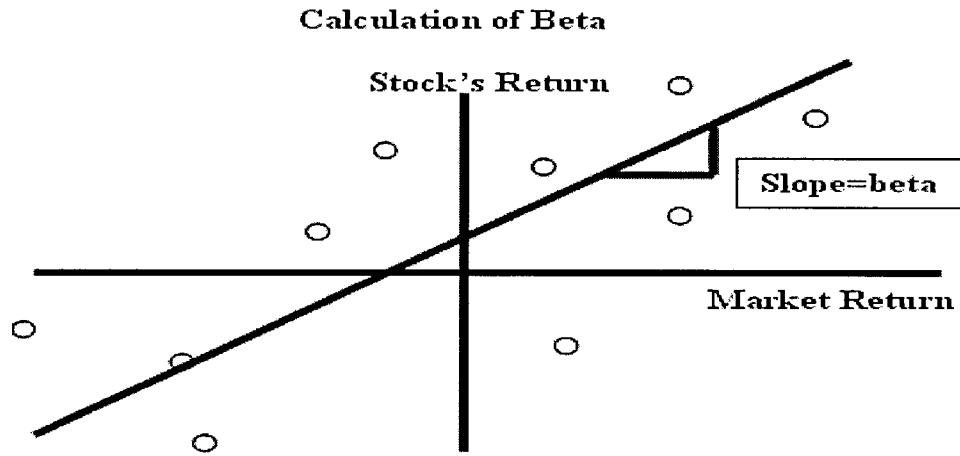
** See pages 5 and 6 of Exhibit JRW-11

Exhibit JRW-11

Thirty-Year U.S. Treasury Yields
2012-2016



Source: Federal Reserve Bank of St. Louis, FRED Database.



Gas Proxy Group

Company	Beta
Atmos Energy Corporation (NYSE-ATO)	0.75
Chesapeake Utilities Corporation (NYSE-CPK)	0.60
New Jersey Resources Corp. (NYSE-NJR)	0.80
Northwest Natural Gas Co. (NYSE-NWN)	0.65
South Jersey Industries, Inc. (NYSE-SJI)	0.80
Southwest Gas Corporation (NYSE-SWX)	0.75
Spire, Inc. (NYSE-SR)	0.70
WGL Holdings, Inc. (NYSE-WGL)	0.75
Mean	0.73
Median	0.75

Data Source: *Value Line Investment Survey*, 2016.

**Exhibit JRW-11
 Risk Premium Approaches**

	Historical Ex Post Returns	Surveys	Expected Return Models and Market Data
Means of Assessing The Market Risk Premium	Historical Average Stock Minus Bond Returns	Surveys of CFOs, Financial Forecasters, Companies, Analysts on Expected Returns and Market Risk Premiums	Use Market Prices and Market Fundamentals (such as Growth Rates) to Compute Expected Returns and Market Risk Premiums
Problems/Debated Issues	Time Variation in Required Returns, Measurement and Time Period Issues, and Biases such as Market and Company Survivorship Bias	Questions Regarding Survey Histories, Responses, and Representativeness Surveys may be Subject to Biases, such as Extrapolation	Assumptions Regarding Expectations, Especially Growth

Source: Adapted from Antti Ilmanen, "Expected Returns on Stocks and Bonds," *Journal of Portfolio Management*, (Winter 2003).

Kansas Gas Service's Recommended Rate of Return

Capital Source	Capitalization Ratio	Cost Rate	Weighted Cost Rate
Long-Term Debt	45.00%	3.95%	1.78%
Common Equity	55.00%	10.00%	5.50%
Total	100.00%		7.28%

Summary of Dr. Fairchild's ROE Results

Panel A

Equity Cost Rate Approaches and Results

Approach	Equity Cost Rate
DCF	8.5% - 9.5%
CAPM	9.4% - 10.5%
RP	9.5% - 9.7%
ROE Recommendation	10.00%

**Panel B
 DCF Results**

	DCF
Adjusted Dividend Yield	3.0%
Growth	5.5% - 6.5%
DCF Result	8.5% - 9.5%

**Panel C
 CAPM Results**

	Historical CAPM	Projected CAPM
Risk-Free Rate	2.62%	2.62%
Beta	0.76	0.76
Market Risk Premium	7.00%	8.39%
CAPM Result	7.91%	8.97%
Size Adjustment	1.49%	1.49%
Adjusted CAPM Result	9.40%	10.46%

**Panel D
 Risk Premium Results**

	Unadjusted RP	Adjusted RP
Base Yield	4.11%	4.11%
Risk Premium	5.38%	5.58%
RP Equity Cost Rate	9.49%	9.69%

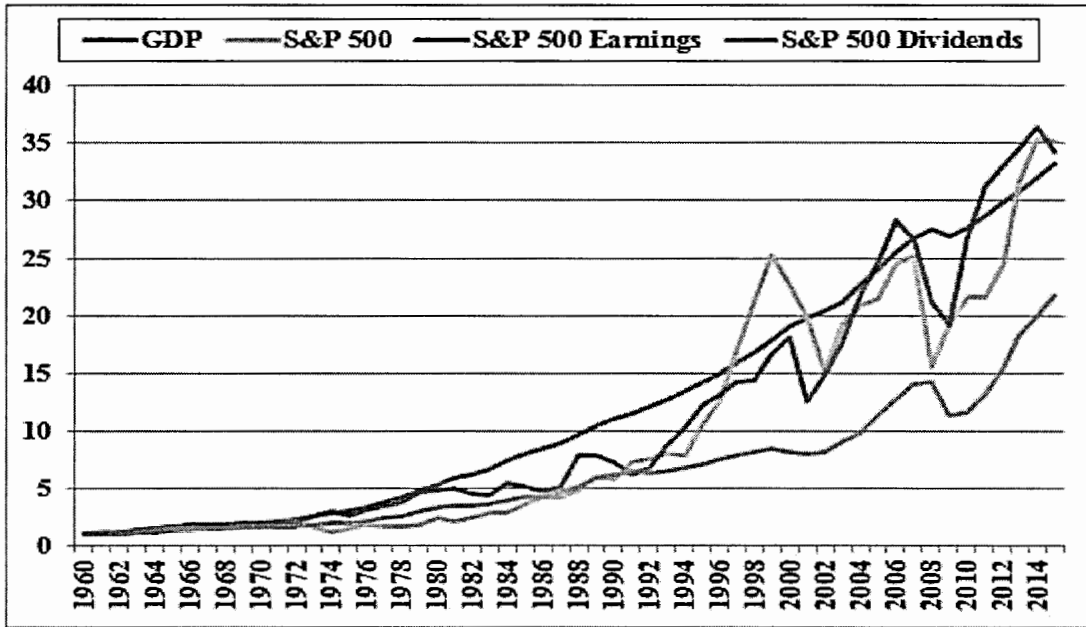
**Panel E
 Comparable Earnings Results**

	2016	2017	2019-21
LDC Average	10.50%	10.80%	11.20%

Growth Rates
GDP, S&P 500 Price, EPS, and DPS

	GDP	S&P 500	Earnings	Dividends	
1960	535.1	58.11	3.10	1.98	
1961	547.6	71.55	3.37	2.04	
1962	586.9	63.10	3.67	2.15	
1963	619.3	75.02	4.13	2.35	
1964	662.9	84.75	4.76	2.58	
1965	710.7	92.43	5.30	2.83	
1966	781.9	80.33	5.41	2.88	
1967	838.2	96.47	5.46	2.98	
1968	899.3	103.86	5.72	3.04	
1969	982.3	92.06	6.10	3.24	
1970	1049.1	92.15	5.51	3.19	
1971	1119.3	102.09	5.57	3.16	
1972	1219.5	118.05	6.17	3.19	
1973	1356.0	97.55	7.96	3.61	
1974	1486.2	68.56	9.35	3.72	
1975	1610.6	90.19	7.71	3.73	
1976	1790.3	107.46	9.75	4.22	
1977	2028.4	95.10	10.87	4.86	
1978	2278.2	96.11	11.64	5.18	
1979	2570.0	107.94	14.55	5.97	
1980	2796.8	135.76	14.99	6.44	
1981	3138.4	122.55	15.18	6.83	
1982	3313.9	140.64	13.82	6.93	
1983	3541.1	164.93	13.29	7.12	
1984	3952.8	167.24	16.84	7.83	
1985	4270.4	211.28	15.68	8.20	
1986	4536.1	242.17	14.43	8.19	
1987	4781.9	247.08	16.04	9.17	
1988	5155.1	277.72	24.12	10.22	
1989	5570.0	353.40	24.32	11.73	
1990	5914.6	330.22	22.65	12.35	
1991	6110.1	417.09	19.30	12.97	
1992	6434.7	435.71	20.87	12.64	
1993	6794.9	466.45	26.90	12.69	
1994	7197.8	459.27	31.75	13.36	
1995	7583.4	615.93	37.70	14.17	
1996	7978.3	740.74	40.63	14.89	
1997	8483.2	970.43	44.09	15.52	
1998	8954.8	1229.23	44.27	16.20	
1999	9510.5	1469.25	51.68	16.71	
2000	10148.2	1320.28	56.13	16.27	
2001	10564.6	1148.09	38.85	15.74	
2002	10876.9	879.82	46.04	16.08	
2003	11332.4	1111.91	54.69	17.88	
2004	12088.6	1211.92	67.68	19.41	
2005	12888.9	1248.29	76.45	22.38	
2006	13684.7	1418.30	87.72	25.05	
2007	14322.9	1468.36	82.54	27.73	
2008	14752.4	903.25	65.39	28.05	
2009	14414.6	1115.10	59.65	22.31	
2010	14798.5	1257.64	83.66	23.12	
2011	15379.2	1257.60	97.05	26.02	Average
2012	16027.2	1426.19	102.47	30.44	
2013	16498.1	1848.36	107.45	36.28	
2014	17183.5	2058.90	113.01	39.44	
2015	17803.4	2043.94	106.32	43.16	
Growth Rates	6.58	6.69	6.64	5.76	6.42

Long-Term Growth of GDP, S&P 500, S&P 500 EPS, and S&P 500 DPS



	GDP	S&P 500	S&P 500 EPS	S&P 500 DPS
Growth Rates	6.58%	6.69%	6.64%	5.76%

Panel A
Historic GDP Growth Rates

10-Year Average	3.28%
20-Year Average	4.36%
30-Year Average	4.87%
40-Year Average	6.19%
50-Year Average	6.65%

Calculated using GDP data on Page 1 of Exhibit JRW-14

Panel B
Projected GDP Growth Rates

	Time Frame	Projected Nominal GDP Growth Rate
Congressional Budget Office	2016-2026	4.1%
Survey of Financial Forecasters	Ten Year	4.5%
Social Security Administration	2016-2090	4.4%
Energy Information Administration	2013-2040	4.4%

Sources:

www.cbo.gov/publication/51129

http://www.eia.gov/forecasts/aeo/tables_ref.cfm Table 20

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CERTIFICATE OF SERVICE

16-KGSG-491-RTS

I, the undersigned, hereby certify that a true and correct copy of the above and foregoing document was served by electronic service on this 7th day of September, 2016, to the following:

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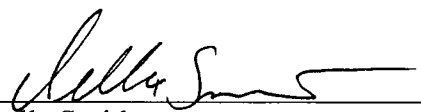
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