# THE STATE CORPORATION COMMISSION OF THE STATE OF KANSAS

In the Matter of the General Investigation to	)	
Examine Issues Surrounding Rate Design	)	Docket No. 16-GIME-403-GIE
for Distributed Generation Customers.	)	

## PETITION TO INTERVENE

COMES NOW, the Citizens' Utility Ratepayer Board ("CURB") and petitions the Corporation Commission of the State of the Kansas ("Commission") for intervention in the above-captioned case pursuant to K.S.A. 66-1223 and K.S.A. 77-521(a). In support of its petition, CURB states and alleges as follows:

- 1. On March 11, 2016, the Staff of the State Corporation Commission ("Staff") filed a Motion to Open Docket to request a general investigation to examine various issues surrounding rate design for distributed generation customers.
  - 2. CURB is composed of five volunteer board members.<sup>1</sup>
- 3. CURB has specific statutory authority to "represent residential and small commercial ratepayers before the state corporation commission" and to "function as an *official intervenor in cases* filed with the state corporation commission." CURB's authority and role as the official intervenor in cases filed with the Commission has been recognized by the Kansas Supreme Court.<sup>4</sup>

<sup>&</sup>lt;sup>1</sup> K.S.A. 66-1222(a).

<sup>&</sup>lt;sup>2</sup>K.S.A. 66-1223(a).

<sup>&</sup>lt;sup>3</sup> K.S.A. 66-1223(b).

<sup>&</sup>lt;sup>4</sup> K.S.A. 66-1223(b). See, Citizens' Utility Ratepayer Board v. Kansas Corporation Comm'n, 24 Kan. App.2d 63, 68, rev. den. 262 Kan. 959 (1997) ("CURB v. KCC"). See also, Farmland Industries, Inc. v. Kansas Corp. Comm'n, 29 Kan. App.2d 1031, 1047-48, 37 P.3d 640 (2001) ("The bulk of current customers otherwise entitled to receive refunds are statutorily represented by CURB. See K.S.A. 66-1223(a)")

CURB also has specific statutory authority to seek judicial review of Commission orders and decisions on behalf of residential and small commercial ratepayers. <sup>5</sup>

- 4. CURB's express statutory authority referenced above reflects the intent of the Legislature that CURB should participate in cases filed with the Commission. This fulfills the requirement under K.S.A. 77-521(a)(2) because CURB "qualifies as an intervener under any provision of law."
- 5. The residential and small commercial ratepayers whose interests CURB represents will be bound by any Commission order or activity in this proceeding. The rates paid and the services received by residential and small commercial ratepayers arising out of or in connection with Staff's request for a general investigation to examine various issues surrounding rate design for distributed generation customers may be substantially affected by any Commission order or activity in this proceeding.
- 6. The representation of CURB's interests in this proceeding by existing parties is inadequate. No other party to this proceeding is authorized to (a) represent residential and small commercial ratepayers before the Commission, (b) function as the statutory official intervenor in cases filed with the Commission, or (c) seek judicial review of Commission orders and decisions on behalf of residential and small commercial ratepayers. While Commission Staff may have authority to investigate, evaluate, testify and offer exhibits on behalf of the *general public* pursuant to a definition contained in a Commission regulation, <sup>6</sup> Staff does not represent residential and small commercial ratepayers and is expressly denied the right to appeal Commission orders. <sup>7</sup>

<sup>&</sup>lt;sup>5</sup> K.S.A. 66-1223.

<sup>&</sup>lt;sup>6</sup> Staff's authority to represent the general public is not specifically authorized by statute, but merely referenced in the definition section of Commission regulations. K.A.R. 82-1-204(q) ("Technical staff may conduct investigations and

7. Accordingly, CURB has a substantial and vital interest in the outcome of this proceeding which cannot be adequately represented by any other party. Pursuant to K.S.A. 77-521(a)(2), CURB qualifies as an intervenor (a) under provision of law and (b) because the rights, duties, privileges, immunities, or other legal interests of residential and small commercial ratepayers may be substantially affected by this proceeding. <sup>8</sup>

8. CURB's requested intervention is in the interests of justice and will not impair the orderly and prompt conduct of the proceedings. 9

9. CURB therefore requests that the Commission grant CURB's Petition to Intervene and participate fully in this docket, including but not limited to the right to conduct discovery, file pleadings and testimony, present oral argument, and fully participate in any scheduled hearings.

10. In addition to undersigned counsel, please include the following CURB representatives with all electronic notices, pleadings, and correspondence regarding this Application as follows:

Shonda Smith
Office Manager
Citizens' Utility Ratepayer Board
1500 SW Arrowhead Road
Topeka, KS 66604

Email: sd.smith@curb.kansas.gov

Della Smith Administrative Specialist Citizens' Utility Ratepayer Board 1500 SW Arrowhead Road Topeka, KS 66604 Email: d.smith@curb.kansas.gov

WHEREFORE, CURB respectfully requests the Commission grant its Petition for Intervention in this Docket.

<sup>&</sup>lt;sup>8</sup> K.S.A. 77-521(a)(2).

<sup>9</sup> K.S.A. 77-521(a)(3).

Respectfully submitted,

David W. Nickel, #11170

Consumer Counsel

Citizens' Utility Ratepayer Board

1500 SW Arrowhead Road

Topeka, KS 66604 (785) 271-3200

(785) 271-3116 Fax

## **VERIFICATION**

STATE OF KANSAS	)	
	)	ss:
COUNTY OF SHAWNEE	)	

I, David W. Nickel, of lawful age and being first duly sworn upon my oath, state that I am an attorney for the Citizens' Utility Ratepayer Board; that I have read and am familiar with the above and foregoing document and attest that the statements therein are true and correct to the best of my knowledge, information, and belief.

David W. Nickel

SUBSCRIBED AND SWORN to before me this 7<sup>th</sup> day of April, 2016.

DELLA J. SMITH
Netary Public - State of Kansas
My Appl. Expires January 26, 2017

Notary Public

My Commission expires: 01-26-2017.

#### CERTIFICATE OF SERVICE

#### 16-GIME-403-GIE

I, the undersigned, hereby certify that a true and correct copy of the above and foregoing document was served by electronic service on this 7<sup>th</sup> day of April, 2016, to the following parties:

JAMES G. FLAHERTY, ATTORNEY ANDERSON & BYRD, L.L.P. 216 S HICKORY PO BOX 17 OTTAWA, KS 66067 jflaherty@andersonbyrd.com

MARTIN J. BREGMAN BREGMAN LAW OFFICE, L.L.C. 311 PARKER CIRCLE LAWRENCE, KS 66049 mjb@mjbregmanlaw.com

ANDREW J ZELLERS, GEN COUNSEL/VP REGULATORY AFFAIRS BRIGHTERGY, LLC 1617 MAIN ST 3RD FLR KANSAS CITY, MO 64108 andy.zellers@brightergy.com

DOROTHY BARNETT CLIMATE & ENERGY PROJECT PO BOX 1858 HUTCHINSON, KS 67504-1858 barnett@climateandenergy.org

ARON CROMWELL CROMWELL ENVIRONMENTAL, INC. 615 VERMONT ST LAWRENCE, KS 66044 ACROMWELL@CROMWELLENV.COM

BRYAN OWENS, ASSISTANT DIRECTOR OF PLANNING & REGULATORY EMPIRE DISTRICT INDUSTRIES, INC. 602 JOPLIN PO BOX 127 JOPLIN, MO 64802-0127 bowens@empiredistrict.com

C. EDWARD PETERSON, ATTORNEY FINNEGAN CONRAD & PETERSON LC 1209 PENNTOWER OFFICE CENTER 3100 BROADWAY KANSAS CITY, MO 64111 ed.peterson2010@gmail.com

ROBERT J. HACK, LEAD REGULATORY COUNSEL KANSAS CITY POWER & LIGHT COMPANY ONE KANSAS CITY PL, 1200 MAIN ST (64105) PO BOX 418679 KANSAS CITY, MO 64141-9679 ROB.HACK@KCPL.COM

DARRIN R. IVES, SENIOR DIRECTOR, REGULATORY AFFAIRS KANSAS CITY POWER & LIGHT COMPANY ONE KANSAS CITY PL, 1200 MAIN ST (64105) PO BOX 418679 KANSAS CITY, MO 64141-9679 darrin.ives@kcpl.com ROGER W. STEINER, CORPORATE COUNSEL KANSAS CITY POWER & LIGHT COMPANY ONE KANSAS CITY PL, 1200 MAIN ST (64105) PO BOX 418679 KANSAS CITY, MO 64141-9679 roger.steiner@kcpl.com

MARY TURNER, COMPLAINTS KANSAS CITY POWER & LIGHT COMPANY ONE KANSAS CITY PL, 1200 MAIN ST (64105) PO BOX 418679 KANSAS CITY, MO 64141-9679 MARY.TURNER@KCPL.COM

MICHAEL DUENES, LITIGATION COUNSEL KANSAS CORPORATION COMMISSION 1500 SW ARROWHEAD RD TOPEKA, KS 66604-4027 m.duenes@kcc.ks.gov

SAMUEL FEATHER, OFFICE OF GENERAL COUNSEL KANSAS CORPORATION COMMISSION 1500 SW ARROWHEAD RD TOPEKA, KS 66604-4027 s.feather@kcc.ks.gov

AMBER SMITH, CHIEF LITIGATION COUNSEL KANSAS CORPORATION COMMISSION 1500 SW ARROWHEAD RD TOPEKA, KS 66604-4027 a.smith@kcc.ks.gov

KELLY J. KAUFFMAN KAUFFMAN & EYE 4840 Bob Billings Pkwy, Ste. 1000 Lawrence, KS 66049-3862 kelly@kauffmaneye.com

JACOB J SCHLESINGER, ATTORNEY KEYS FOX & WIEDMAN LLP 1400 16TH ST 16 MARKET SQUARE, STE 400 DENVER, CO 80202 JSCHLESINGER@KFWLAW.COM

ANNE E. CALLENBACH, ATTORNEY POLSINELLI PC 900 W 48TH PLACE STE 900 KANSAS CITY, MO 64112 acallenbach@polsinelli.com

FRANK A. CARO, ATTORNEY POLSINELLI PC 900 W 48TH PLACE STE 900 KANSAS CITY, MO 64112 fcaro@polsinelli.com

### **CERTIFICATE OF SERVICE**

#### 16-GIME-403-GIE

JAMES BRUNGARDT, REGULATORY AFFAIRS ADMINISTRATOR SUNFLOWER ELECTRIC POWER CORPORATION 301 W. 13TH PO BOX 1020 (67601-1020) HAYS, KS 67601 JBRUNGARDT@SUNFLOWER.NET

MARK D. CALCARA, GENERAL COUNSEL SUNFLOWER ELECTRIC POWER CORPORATION 301 W. 13TH PO BOX 1020 (67601-1020) HAYS, KS 67601 MCALCARA@SUNFLOWER.NET

TAYLOR P. CALCARA, ATTORNEY WATKINS CALCARA CHTD. 1321 MAIN ST STE 300 PO DRAWER 1110 GREAT BEND, KS 67530 TCALCARA@WCRF.COM

CATHRYN J. DINGES, SENIOR CORPORATE COUNSEL WESTAR ENERGY, INC. 818 S KANSAS AVE PO BOX 889 TOPEKA, KS 66601-0889 cathy.dinges@westarenergy.com

Della Smith

Administrative Specialist