

**THE STATE CORPORATION COMMISSION
OF THE STATE OF KANSAS**

Before Commissioners: Andrew J. French, Chairperson
Dwight D. Keen
Annie Kuether

In the Matter of the Application of Vero)
Fiber Networks, LLC for a Certificate of) Docket No. 25-VFNT-365-COC
Convenience and Authority to Provide Local)
Exchange and Interexchange)
Telecommunications Service in the State of)
Kansas.)

ORDER APPROVING CERTIFICATE OF CONVENIENCE APPLICATION

The above-captioned matter comes before the State Corporation Commission of the State of Kansas (“Commission”) for consideration and determination. Having examined its files and records, the Commission finds and concludes:

1. On March 28, 2025, Vero Fiber Networks, LLC (hereafter referenced as Vero Fiber or Company) filed its Application for Certificate of Convenience and Authority (COC) to provide Resold and Facilities-Based Local Exchange (CLEC) and Interexchange Telecommunication Services (IXC) within the state of Kansas.

2. On June 18, 2025, Vero Fiber filed an amended application to indicate the company was seeking certification only for IXC services in the state of Kansas.

3. Commission Staff (Staff) submitted a Report and Recommendation (R&R), dated June 26, 2025, in regard to the Application. Staff’s R&R is attached hereto and made a part hereof by reference.

4. K.S.A. 66-131 states: “No common carrier or public utility...shall transact business in the state of Kansas until it shall have obtained a certificate from the corporation commission

that public convenience will be promoted by the transaction of said business and permitting said applicants to transact the business of a common carrier or public utility in this state.”

5. Pursuant to K.S.A 66-2005(w), telecommunications carriers seeking a certificate of convenience and necessity must demonstrate the technical, managerial and financial viability and the ability to meet quality of service standards established by the Commission.

6. Vero Fiber is a Colorado limited liability company that is properly registered with the Kansas Secretary of State’s Office as a Foreign Limited Liability Company with a status of active and in good standing.¹

7. Vero Fiber seeks certification to provide facilities-based and resold IXC services within the state of Kansas. The company’s services will primarily be point-to-point transmission services, which will mainly include Ethernet and Wavelength service but also private line service. Vero Fiber does not have current plans to provide switched voice services to customers in Kansas.²

8. Based on Staff’s R&R the Commission finds that Vero Fiber has the technical, managerial, and financial viability to provide IXC services in Kansas and, to the extent that the company's presence in Kansas would increase consumer options for services, the general public would benefit from Commission approval of this application.³

9. Based on Staff’s R&R, the Commission finds and directs Vero Fiber to do the following:

- a. Register with Vantage Point Solutions (VPS), the Kansas Universal Service Fund (KUSF) Administrator, within 30 days of an Order granting the

¹ Staff’s R&R at p. 2.
² *Id.*
³ *Id.*

Company's Application, and make the appropriate KUSF remittance and payment election via the Company Identification and Operations Form.

- b. Within 30 days of generating Kansas assessable revenue, the Company shall submit the relevant Carrier Remittance Worksheets and assessment payments to VPS.
- c. Notify the Commission immediately of any change in address or contact telephone numbers or email addresses, to timely file annual interrogatories, and to maintain current registration with the Kansas Secretary of State's Office.
- d. Pay all Commission and KUSF assessments in a timely manner

10. The Commission adopts Staff's R&R as additional findings in this matter.

11. The Commission therefore concludes that Vero Fiber's Application for a certificate to provide the identified services in Kansas is reasonable.

THEREFORE, THE COMMISSION ORDERS:

A. Vero Fiber Networks, LLC's request for a Certificate of Convenience and Necessity and Authority to Provide Interexchange Telecommunications Services in the state of Kansas is approved.

B. Vero Fiber Networks, LLC must register with Vantage Point Solutions, the Kansas Universal Service Fund Administrator, within 30 days of an Order granting the Company's Application, and make the appropriate KUSF remittance and payment election via the Company Identification and Operations Form. Within 30 days of generating Kansas assessable revenue, the Company shall submit the relevant Carrier Remittance Worksheets and assessment payments to VPS.⁴

⁴ *Id.*

C. Vero Fiber Networks, LLC is directed to notify the Commission immediately of any change in address or contact telephone numbers or email addresses, file timely annual interrogatories, maintain current registration with the Kansas Secretary of State's Office, and pay all Commission and Kansas Universal Service Fund assessments in a timely manner.⁵

D. Any party may file and serve a petition for reconsideration pursuant to the requirements and time limits established by K.S.A. 77-529(a)(1).⁶

BY THE COMMISSION IT IS SO ORDERED.

French, Chairperson; Keen, Commissioner; Kuether, Commissioner

Dated: 07/03/2025



Celeste Chaney-Tucker
Executive Director

AAL

⁵ *Id.*

⁶ K.S.A. 66-118b; K.S.A. 77-503(c); K.S.A. 77-531(b).



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Andrew J. French, Chairperson
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Annie Kuether, Commissioner

Laura Kelly, Governor

**REPORT AND RECOMMENDATION
UTILITIES DIVISION**

TO: Andrew J. French, Chairperson
Dwight D. Keen, Commissioner
Annie Kuether, Commissioner

FROM: Drennan Dolsky, Telecommunications Analyst
Steve Garrett, Deputy Chief of Telecommunications
Janet Buchanan, Deputy Director of Utilities
Justin Grady, Director of Utilities

DATE: June 26, 2025

SUBJECT: Docket No. 25-VFNT-365-COC

In the Matter of the Application of Vero Fiber Networks, LLC for Certificate of Convenience and Authority to Provide Resold and Facilities-Based Local Exchange and Interexchange Telecommunications Services in the State of Kansas.

EXECUTIVE SUMMARY

On March 28, 2025, Vero Fiber Networks, LLC (Vero Fiber) filed an Application with the Kansas Corporation Commission (Commission) seeking a Certificate of Convenience and Authority (COC) to provide Resold and Facilities-Based Local Exchange (CLEC) and Interexchange Telecommunications (IXC) services within the state of Kansas. On June 18, 2025, Vero Fiber filed an Amended Application adjusting the initial Application to indicate that Vero Fiber was seeking certification only for IXC services in the state of Kansas.

The Commission Staff recommends approval of Vero Fiber's Application to provide IXC services in the state of Kansas.

BACKGROUND

The Commission derives its authority to supervise telecommunications public utilities from K.S.A. 66-1,188 and K.S.A. 66-2005(z). The Commission derives its authority to certificate and de-certificate public utilities from K.S.A. 66-131, which requires the Commission to review all certification and decertification Applications to determine whether the "public convenience" will be promoted by granting the request.

ANALYSIS

Vero Fiber is a Colorado limited liability company registered on October 13, 2017, with a parent company by the name of VFN Holdings, Inc (VFN Holdings) as a Delaware corporation.¹ The company is headquartered in Boulder, Colorado and is registered with the Kansas Secretary of State's office and is currently "active and in good standing."²

Vero Fiber seeks authority to provide facilities-based and resold interexchange telecommunications services throughout the state of Kansas. The company's services will primarily be point-to-point transmission services, which will mainly include Ethernet and Wavelength service but also private line service. Vero Fiber does not have current plans to provide switched voice services to customers in Kansas.³

The company's Application identified and provided biographies of its chairman and managing partner, Chief Financial Officer, Chief Technology Officer, Executive Vice President of Product and Strategy, Chief Executive Officer, Executive Vice President of Sales, and Chief Legal Officer. The company also provided a regulatory contact name and contact information. The company's management team has experience with accounting, telecommunications, technology, real estate, wireless communications, internet services, financial consulting, sales, and law.⁴ The management team has prior telecommunications experience with Zayo. Zayo Group, LLC is currently "active and in good standing" in Kansas.⁵ The company states that "Vero Fiber has one employee in the State of Kansas who works as an account manager providing support to the company's education on customers in Kansas and elsewhere across the Country. Responsibility for Kansas network operations will be handled by Applicant's current management team from its Boulder, Colorado location."⁶ Based on the information submitted and the investigation Staff has performed, the company appears to have the managerial, technical and financial ability to provide Interexchange Services in Kansas.

Vero Fiber submitted a signed Telecommunications Carrier Code of Conduct with its Application.⁷ The company doesn't have financial statements separate from the parent company, VFN Holdings. VFN Holdings' Income Statements and Balance Sheets for 2022, 2023, and 2024 were provided by Vero Fiber.⁸ Staff is satisfied that Vero Fiber is technically and financially capable of offering IXC services in the State of Kansas.

To the extent that the company's presence in Kansas will increase consumer options for services, Staff contends the general public would benefit from Commission approval of this Application.

¹ Application, ¶¶ 15, Exhibit F.

² Kansas Secretary of State Office, Business Entity Search, Vero Fiber, <https://www.sos.ks.gov/eforms/BusinessEntity/Search.aspx>, last viewed June 24, 2025.

³ Amended Application, Exhibit A, ¶ a.

⁴ Application, Exhibit B.

⁵ Kansas Secretary of State Office, Business Entity Search, Zayo Group, <https://www.sos.ks.gov/eforms/BusinessEntity/Search.aspx>, last viewed June 26, 2025.

⁶ *Id.*, Exhibit A, ¶ b.

⁷ *Id.*, Exhibit H.

⁸ *Id.*, Confidential Exhibit E.

RECOMMENDATION

Staff recommends approval of Vero Fiber's Application for an IXC Certification to provide Interexchange Services in the state of Kansas. Based on the findings discussed above, Staff contends it would be in the public interest of Kansans to grant this request.

The Commission should direct the company to register with Vantage Point Solutions (VPS), the Kansas Universal Service Fund (KUSF) Administrator, within 30 days of an Order granting the company's Application, through the appropriate KUSF remittance and payment election via the company Identification and Operations. Within 30 days of generating Kansas intrastate assessable retail revenue, the company shall submit the relevant Carrier Remittance Worksheets and assessment payments to VPS.

The company is reminded to notify the Commission immediately of any change in address or contact information, timely file Annual Interrogatories, maintain current registration with the Kansas Secretary of State's Office, and pay all Commission and KUSF assessments in a timely manner.

CERTIFICATE OF SERVICE

25-VFNT-365-COC

I, the undersigned, certify that a true copy of the attached Order has been served to the following by means of electronic service on 07/03/2025.

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/S/ KCC Docket Room

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