THE STATE CORPORATION COMMISSION OF THE STATE OF KANSAS

	Dwight D. Keen, Chair, Shari Feist Albrecht Susan K. Duffy
In the Matter of a General Investigation	on)
for the City of Chanute, Kansas to Sh	low)
Cause Why this Commission Should)
Not Initiate Sanctions and Fines and/	or) Docket No. 20
Suspend, Cancel, or Revoke Any)

Authority the Carrier Currently Holds.

Docket No. 20-CHNE-210-SHO

ORDER TO SHOW CAUSE

)

The above-captioned matter comes before the State Corporation Commission of the State of Kansas (Commission) for consideration and determination. Having examined its files and record, and being duly advised in the premises, the Commission finds and concludes as follows:

1. The Commission has broad supervisory authority over all telecommunications public utilities in the state of Kansas and has duty to inquire into any violation of law by a telecommunications public utility and its officers, agents and employees.¹

2. The City of Chanute, Kansas (Chanute) is a municipality with a population of approximately 9,054 citizens. On May 7, 2015, it was designated as an Eligible Telecommunications Carrier (ETC) in thirty-seven Kansas census blocks in Docket No. 15-CHNE-413-ETC. The designation was based on the Federal Communications Commission (FCC) provisionally selecting Chanute to receive \$508,467 in Rural Broadband Experiment (RBE) funds to deploy broadband in the census blocks where it was granted authority.

¹ K.S.A. 2018 Supp. 66-1,195.

3. The FCC's Wireline Competition Bureau removed Chanute from further consideration for RBE funding, because it missed the deadlines for submitting a letter of credit commitment letter and ETC designation documentation. Chanute did not receive RBE funding, but continued to submit annual ETC certification filings through 2018. However, in 2019, the City of Chanute failed to file for ETC certification by July 1, 2019, when due, and did not respond to Commission Staff's efforts to determine why Chanute had not filed its ETC certification.

4. The FCC requires ETCs to submit specific information to the states, the Universal Service Administration Company (USAC), and the FCC under 47 C.F.R. § 54.313 by July 1st of each year. In addition, states wanting ETCs to receive federal high-cost program support must file annual certifications with the USAC and the FCC stating the funds in the preceding calendar year and the following calendar year are used solely for the provision, maintenance and upgrading of facilities and services intended to receive support.²

5. The Commission opened a docket to collect the information to be submitted to the USAC and FCC on April 11, 2019.³ As noted, Chanute did not submit its ETC certification for 2019 and did not respond to Staff follow up on the status of any filing Chanute might make.

6. On October 17, 2019, the Commission Staff (Staff) submitted a Report and Recommendation, which is attached and incorporated by reference, regarding Chanute's failure to submit its ETC certification for 2019 as required by the Commission in Docket No. 19-GIMT-399-GIT. Based on the Staff analysis, the Commission finds the Staff's recommendation to open a proceeding to require Chanute to show cause why this Commission should not initiate sanctions and fines and cancel, suspend or revoke its telecommunications authority is appropriate. Consequently, the Commission determines that a Show Cause Docket should be opened, and

² 47 C.F.R. § 54.314 and 47 U.S.C. § 254(e).

³ Docket No. 19-GIMT-399-GIT.

Chanute be given the opportunity to respond to the Staff Report and Recommendation of October 17, 2019.

IT IS THEREFORE, BY THE COMMISSION ORDERED THAT:

A. The City of Chanute shall show cause, within thirty (30) days of receipt of this Order, why it should not be subject to sanctions and fines and its Eligible Telecommunications Carrier authority should not be cancelled, suspended and/or revoked.

B. Any party may file and serve a petition for reconsideration pursuant to the requirements and time limits established by K.S.A. 77-529(a)(1).⁴

C. The Commission retains jurisdiction over the subject matter and parties for the purpose of entering such further orders as it may deem necessary.

BY THE COMMISSION IT IS SO ORDERED.

Keen, Chair; Albrecht, Commissioner; Duffy, Commissioner

Dated: _____

Lynn M. Ref

Lynn M. Retz Executive Director

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⁴ K.S.A. 66-118b; K.S.A. 77-503(c); and K.S.A. 77-531(b).

Utilities Division 1500 SW Arrowhead Road Topeka, KS 66604-4027

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Laura Kelly, Governor

REPORT AND RECOMMENDATION UTILITIES DIVISION

- TO: Chair Dwight D. Keen Commissioner Shari Feist Albrecht Commissioner Susan K. Duffy
- **FROM:** Christine Aarnes, Chief of Telecommunications & SPP Affairs Jeff McClanahan, Director of Utilities
- **DATE:** October 17, 2019

SUBJECT: Docket No. 20-CHNE-<u>210</u>-SHO

In the Matter of a General Investigation for the City of Chanute, Kansas to Show Cause Why this Commission Should Not Initiate Sanctions and Fines and/or Suspend, Cancel, or Revoke and Fines and Cancel, Suspend and Revoke Any Authority the Carrier Currently Holds.

EXECUTIVE SUMMARY:

The City of Chanute (Chanute) failed to make its annual eligible telecommunications carrier (ETC) certification filing, in accordance with the Commission's April 11, 2019 Order in Docket No. 19-GIMT-399-GIT. Staff recommends the Commission open a proceeding requiring Chanute to show cause why this Commission should not initiate sanctions or fines and cancel, suspend or revoke any authority the carrier currently holds.

BACKGROUND:

On March 13, 2015, Chanute filed an Application with the Commission requesting ETC status in thirty-seven census blocks in Kansas. Chanute requested ETC status in order to be eligible to receive Rural Broadband Experiment (RBE) funds from the Federal Communications Commission (FCC). The FCC provisionally selected Chanute on March 4, 2014, to receive \$508,467 in RBE funds to deploy broadband in the designated census blocks in Kansas. The Commission granted the Application in an Order dated May 7, 2015.

The FCC's Wireline Competition Bureau announced on September 15, 2015, that it removed Chanute from further consideration for RBE funding because it "missed both the May 4th letter of credit commitment letter submission deadline and the June 2nd ETC designation documentation



submission deadline."¹ According to the Universal Service Administrative Company (USAC) high-cost disbursement tool, Chanute has not received any RBE funding and does not appear authorized to do so.²

Despite not being eligible to receive RBE funding from the FCC, Chanute has continued to submit its annual ETC certification filings with the Commission, as required. However, this year, Chanute failed to file it annual ETC certification filing by the July 1, 2019, due date and failed to respond to any of Staff's contact attempts regarding Chanute's annual ETC certification filing.

ANALYSIS:

The FCC requires ETC to submit specific information as outlined in 47 C.F.R. § 54.313 to the states, the USAC, tribal governments (where relevant), and the FCC by July 1st of each year. In addition, pursuant to 47 C.F.R. § 54.314 and 47 U.S.C. § 254(e), states that want ETCs in their state to receive funding pursuant to the federal high-cost program must file an annual certification with USAC and the FCC stating that all federal high-cost support provided to such carriers within that state was used in the preceding calendar year and will be used in the following calendar year only for the provision, maintenance, and upgrading of facilities and services for which the support is intended.

The Commission opened Docket No. 19-GIMT-399-GIT in an April 11, 2019 Order to collect the required information. As discussed, Chanute failed to make its required filing and failed to respond to Staff's repeated contact attempts to determine that status of the filing.

RECOMMENDATION:

As indicated above, Chanute failed to file its annual ETC certification filing, as required by the Commission's April 11, 2019 Order in Docket No. 19-GIMT-399-GIT. Staff recommends the Commission open a proceeding requiring Chanute to show cause why this Commission should not initiate sanctions or fines and cancel, suspend or revoke any authority the carrier currently holds.

¹ FCC Public Notice, DA 15-1024, Rel. September 15, 2015.

² <u>https://www.usac.org/hc/tools/disbursements/default.aspx</u>, last viewed October 16, 2019.

CERTIFICATE OF SERVICE

20-CHNE-210-SHO

I, the undersigned, certify that a true copy of the attached Order has been served to the following by means of

electronic service on 11/14/2019

JEFF CANTRELL, CITY MANAGER CITY OF CHANUTE 101SOUTH LINCOLN MEMORIAL BLDG, PO BOX 907 CHANUTE, KS 66720 jcantrell@chanute.org FRANK A. CARO, JR., ATTORNEY POLSINELLI PC 900 W 48TH PLACE STE 900 KANSAS CITY, MO 64112 Fax: 816-753-1536 fcaro@polsinelli.com

WALKER HENDRIX, LITIGATION COUNSEL KANSAS CORPORATION COMMISSION 1500 SW ARROWHEAD RD TOPEKA, KS 66604 Fax: 785-271-3354 w.hendrix@kcc.ks.gov

> /S/ DeeAnn Shupe DeeAnn Shupe