THE STATE CORPORATION COMMISSION OF THE STATE OF KANSAS

In the Matter of the Investigation of Matthias W.)	
Schroeder of Hunter, Kansas, Regarding the)	
Violation of the Motor Carrier Safety Statutes, Rules)	Docket No. 19-TRAM-051-PEN
and Regulations, and the Commission's Authority to)	Docket No. 19-1 KAM-031-1 EN
Impose Penalties, Sanctions and/or the Revocation of)	
Motor Carrier Authority.)	

DIRECT TESTIMONY

OF

GARY DAVENPORT

ON BEHALF OF

THE STATE CORPORATION COMMISSION

OF THE STATE OF KANSAS

January 7, 2019

1	Q.	Please state your name.
2	A.	Gary Davenport.
3	Q.	Are you employed?
4	A.	Yes.
5	Q.	Who is your employer?
6	A.	The Kansas Corporation Commission.
7	Q.	Where is your employer located?
8	A.	1500 Southwest Arrowhead Road, Topeka, Kansas 66604.
9	Q.	How long have you been employed at the Kansas Corporation Commission?
10	A.	Eleven years.
11	Q.	What is your current position with the Kansas Corporation Commission?
12	A.	I am the Deputy Director of the Commission's Transportation Division.
13	Q.	Please summarize your educational and professional background.
14	A.	I have a Bachelor of Arts degree in education from Wichita State University. I
15		worked as a professional over-the-road truck driver for nine years delivering
16		goods throughout the lower 48 states. Prior to coming to the Commission in May
17		2008, I worked for the Kansas Motor Carriers Association (KMCA) for 19 years
18		as the Director of Safety and Risk Management.
19		While at KMCA, I was responsible for all motor carrier safety compliance
20		training for the members, including: commercial driver's license (CDL); drug and
21		alcohol testing, including supervisor and collector training; driver qualification
22		requirements; general safety requirements; hours of service requirements;
23		maintenance requirements, including daily inspection and annual inspection;

1		vehicle and load securement requirements; and all aspects of compliance with the
2		U.S. Department of Transportation (USDOT) Pipeline and Hazardous Materials
3		Administration (PHMSA) hazardous materials regulations. I also performed
4		cursory compliance reviews on motor carriers who wanted to check their
5		compliance with the Federal Motor Carrier Safety Regulations (FMCSRs).
6		I also received my Certified Director of Safety (CDS) from the North
7		American Transportation Management Institute (NATMI) and am a certified
8		instructor for NATMI certification courses.
9	Q.	Have you previously testified before this Commission?
10	A.	Yes.
11	Q.	What is the purpose of your testimony in this proceeding?
12	A.	The purpose of my testimony is to explain the Commission's jurisdiction as it
13		pertains to Matthias W. Schroeder of Hunter, Kansas.
14	Q.	What is your understanding of Mr. Schroeder's reasons for requesting this
15		hearing?
16	A.	Based on the request for hearing that Mr. Schroeder filed, he questions the Order
17		Suspending Intrastate Motor Carrier Operations claiming he did not know about
18		the penalty or did not receive the Penalty Order. A true and correct copy of the
19		Mr. Schroeder's Request for Hearing is attached to this testimony as Davenport
20		Attachment "A."
21	Q.	Based on your understanding of Mr. Schroeder's Request for Hearing, is he
22		challenging any of the violations in the Penalty Order issued by the
23		Commission on August 9, 2018?

1	A.	No. His Request for Hearing does not challenge the validity of anything in the
2		penalty order. His Request for Hearing was filed in response to the Commission's
3		November 20, 2018, Order Suspending Intrastate Motor Carrier Operations. His
4		Request for Hearing challenges the validity of the Out of Service designation
5		based on his claims he was unaware of the Penalty Order.
6	Q.	Did the Transportation Division send Mr. Schroeder copies of his
7		Compliance Review and Penalty Order?
8	A.	Yes. On multiple occasions Staff sent Mr. Schroeder correspondence regarding
9		his Compliance Review, his Penalty Order and the fines that were due as a result
10		of the Penalty Order.
11		Let me review all of Staff's attempts to correspond with Mr. Schroeder:
12		1.) On June 21, 2018, Special Investigator (SI) Gregory Askren conducted
13		an in-person compliance review at Mr. Schroeder's home.
14		2.) On June 26, 2018, SI Askren texted, phoned and emailed Mr.
15		Schroeder to follow up on the compliance review. SI Askren received
16		no response from Mr. Schroeder or his son.
17		3.) On June 28, 2018, SI Askren sent a copy of Part A and Part B of his
18		review, along with a twenty-seven page document detailing how Mr.
19		Schroeder could remediate his motor carrier operations. The envelope
20		was addressed to Mr. Schroeder's P.O. Box. The envelope was
21		returned to sender marked Unclaimed on July 21, 2018. Staff then
22		resubmitted the envelope and it was again returned to sender marked

1.	Unclaimed on July 30, 2018. A true and correct copy of the returned
2	envelope is attached hereto as Davenport Attachment "B."
3	4.) On August 9, 2018, the Commission sent via certified mail a Penalty
4	Order to Mr. Schroeder's P.O. Box. On August 10, 201, the Penalty
5	Order was returned to sender marked Unclaimed on August 28, 2018.
6	The Penalty Order was then resent via regular U.S. mail to Mr.
7	Schroeder's P.O. Box on September 17, 2018. It was not returned. A
8	true and correct copy of the returned envelope is attached hereto as
9	Davenport Attachment "C."
10	5.) Pursuant to K.S.A. 77-531(b), "service by mail is complete upon
11	mailing." Staff established a service date of September 20, 2018 and
12	set a payment due date of October 22, 2018.
13	6.) On October 29, 2018, a collection letter was sent to Mr. Schroeder at
14	his P.O. Box. The Collection letter detailed the amount owed and set a
15	deadline of "ten days" to send payment. The collection letter was not
16	returned.
17	7.) On November 13, 2018, Staff filed its Motion to Suspend Intrastate
18	Motor Carrier Operations, which was served at the email address on
19	record for Mr. Schroeder.
20	8.) On November 20, 2018, the Commission issued its Order Suspending
21	Intrastate Motor Carrier Operations, which was served via certified
22	mail to Mr. Schroeder's P.O. Box.

1	Q.	Can you tell us why you assigned a compliance review to SI Askren to
2		conduct on Mr. Schroeder's operations?
3	A.	Mr. Schroeder was referred to the Transportation Division for a review after he
4		was assessed a civil penalty on a roadside inspection and he failed to pay it after
5		several notices.
6	Q.	Please explain this Commission's jurisdiction generally as it relates to motor
7		carriers.
8	A.	Pursuant to K.S.A. 2017 Supp. 66-1,108b, the Commission "is given full power,
9		authority and jurisdiction to supervise and control motor carriers, as defined in 49
10		C.F.R. 390.5, as in effect on July 1, 2017 or any later version as established in
11		rules and regulations adopted by the state corporation commission, doing business
12		or procuring business in Kansas, and is empowered to do all things necessary and
13		convenient for the exercise of such power, authority and jurisdiction." Through
14		K.S.A. 2017 Supp. 66-1,112, the Commission is vested with broad power and
15		authority in its duty to license, supervise and regulate every public motor carrier
16		of property, household goods, or passengers in Kansas.
17		Furthermore, K.S.A. 2017 Supp. 66-1,111 provides that:
18 19 20 21 22		"[N]o public motor carrier of property or passengers or private motor carrier of property or local cartage carrier shall operate any motor vehicle for the transportation of either persons or property on any public highway in this state except in accordance with the provisions of this act, and amendments thereto, and other applicable laws."
23		K.A.R. 82-4-1(z) defines a "motor carrier" as "any corporation, limited liability
24		company, partnership, limited liability partnership, or individual subject to the
25		provisions of the motor carrier laws of Kansas and under the jurisdiction of the
26		Kansas corporation commission"

1		Further, K.A.R. 82-4-3f adopts 49 C.F.R. 390.5's definition of "Employer." The
2		FMCSA defines "employer" as any person engaged in a business affecting
3		interstate commerce who owns or leases a commercial motor vehicle in
4		connection with that business, or assigns employees to operate it, but such terms
5		does not include the United States, any State, any political subdivision of a State,
6		or an agency established under a compact between States approved by the
7		Congress of the United States."
8	Q.	How do the Commission's statutes and regulations apply to Mr. Schroeder?
9		With specific respect to Mr. Schroeder, K.S.A. 2017 Supp. 66-1,108(f) defines
10		"public motor carrier of property" as any person who undertakes for hire to
11		transport the property of others by commercial motor vehicle, from place to place
12		the property other than household goods of others who may choose to employ or
13		contract with the motor carrier.
14		"Commercial motor vehicle" is defined in K.A.R. 82-4-1(f) as:
15 16 17 18 19 20 21 22 23 24 25 26 27		 (1) A vehicle that has a gross vehicle weight rating or gross combination weight rating, or a gross vehicle weight or gross combination weight, of 4,536 kg (10,001 pounds) or more, whichever is greater; (2) a vehicle designed or used to transport more than eight passengers, including the driver, for compensation; (3) a vehicle that is designed or used to transport more than 15 passengers, including the driver, and is not used to transport passengers for compensation; or (4) a vehicle used in transporting material found by the secretary of transported in a quantity requiring placarding according to
28		regulations prescribed by the secretary under 49 C.F.R. Part 172 as adopted in K.A.R. 82-4-20.

1	Q.	Mr. Davenport, based on the information in this docket, do you believe that
2		Mr. Schroeder is a motor carrier subject to this Commission's jurisdiction
3		and authority?
4	A.	Yes. Based upon the information in this docket, I have concluded that Mr.
5		Schroeder is a public motor carrier of property that operates commercial motor
6		vehicles in intrastate commerce.
7	Q.	Why do you believe Matthias Schroeder is a public motor carrier of property
8		and therefore subject to this Commission's jurisdiction and authority?
9	A.	Mr. Schroeder is a public motor carrier because he utilizes commercial motor
0		vehicles to transport property for compensation. According to the Kansas
1		Highway Patrol Driver/Vehicle Inspection Reports (DVIRs) KSHP92450646,
2		KSHP03792582 and KSHP92450712 (True and correct copies of these
13		inspections are attached hereto as Davenport Attachment "D"), the commercial
14		motor vehicles operated by Mr. Schroeder all had a Gross Combined Vehicle
15		Weight Rating (GCVWR) over the 10,001 pound threshold. When the combined
16		vehicle weight rating exceeds the 10,001 pound threshold it is to be classified as a
17		commercial motor vehicle as defined in K.A.R. 82-4-1(f)(1). SI Askren, in both
18		his testimony and in the Compliance Review attached to his testimony, stated that
19		Mr. Schroeder transported silage and manure for compensation. This is reflected
20		on the inspection reports as well. DVIR# KSHP92450646 states the Mr.
21		Schroeder's vehicle's cargo was "Silage," and DVIR# KSHP03792582 states the
22		cargo was "Manure."

1	Q.	Please list the elements necessary for a person or business to be classifie	d as a
2		motor carrier.	

3 A. A "motor carrier" is defined by K.A.R. 82-4-1(z) as any corporation, limited 4 liability company, partnership, limited liability partnership, or individual subject 5 to the provisions of the motor carrier laws of Kansas and under the jurisdiction of 6 the Kansas Corporation Commission. They must use motor vehicles that meet the 7 definition of a commercial motor vehicle in the furtherance of a commercial 8 enterprise; meaning they must conduct or procure business in Kansas. The 9 specific definition and elements of a public motor carrier are detailed in my 10 testimony, above.

Q. Does Mr. Schroeder satisfy those elements?

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A. Yes. Mr. Schroeder provides transportation of property for compensation by commercial motor vehicle.

Prior to being subject to the Kansas Corporation Commission's jurisdiction, a business entity must be a motor carrier. As evidenced by the inspection reports and SI Askren's testimony and Compliance Review, Mr. Schroeder was operating as a motor carrier as defined by K.A.R. 82-4-1(z). Furthermore, as evidenced by the inspections, Mr. Schroeder was utilizing vehicles that met the definition of a "commercial motor vehicle" pursuant to K.A.R. 82-4-1(f)(1). The combined weight of the vehicles inspected meets the regulatory definition of a commercial motor vehicle. Therefore, Mr. Schroeder was operating a commercial motor vehicle.

1		In Kansas, motor carriers are subject to the Kansas Corporation
2		Commission's jurisdiction if they are engaged in a commercial enterprise. K.S.A.
3		2017 Supp. 66-1,108b gives the Commission the authority and jurisdiction to
4		supervise and control motor carriers doing business or procuring business in
5		Kansas. As evidenced by the inspections, Mr. Schroeder transported goods
6		interstate in Kansas.
7		Mr. Schroeder, in his statements to SI Askren at his compliance review,
8		stated that he employed drivers and utilized vehicles in his business. Therefore,
9		he meets the definition of an "employer" pursuant to 49 C.F.R. 390.5.
10		Based on the available evidence, Mr. Schroeder satisfies every element
11		necessary to be considered a motor carrier.
		•
12	Q.	Is Mr. Schroeder subject to the safety rules and regulations of the
12 13	Q.	
	Q. A.	Is Mr. Schroeder subject to the safety rules and regulations of the
13		Is Mr. Schroeder subject to the safety rules and regulations of the Commission?
13 14		Is Mr. Schroeder subject to the safety rules and regulations of the Commission? Yes. Based on the motor carrier documents we were able to review, Matthias
131415		Is Mr. Schroeder subject to the safety rules and regulations of the Commission? Yes. Based on the motor carrier documents we were able to review, Matthias Schroeder is exempt from the Commission's economic regulation—the
13141516		Is Mr. Schroeder subject to the safety rules and regulations of the Commission? Yes. Based on the motor carrier documents we were able to review, Matthias Schroeder is exempt from the Commission's economic regulation—the requirement to obtain Commission operating authority—under K.S.A. 66-
1314151617		Is Mr. Schroeder subject to the safety rules and regulations of the Commission? Yes. Based on the motor carrier documents we were able to review, Matthias Schroeder is exempt from the Commission's economic regulation—the requirement to obtain Commission operating authority—under K.S.A. 66-1,109(w) and (t) because the carrier hauls silage and manure. To the extent that
13 14 15 16 17 18		Is Mr. Schroeder subject to the safety rules and regulations of the Commission? Yes. Based on the motor carrier documents we were able to review, Matthias Schroeder is exempt from the Commission's economic regulation—the requirement to obtain Commission operating authority—under K.S.A. 66-1,109(w) and (t) because the carrier hauls silage and manure. To the extent that Mr. Schroeder transports grain for hire, he would not fall under any exemption for
13 14 15 16 17 18		Is Mr. Schroeder subject to the safety rules and regulations of the Commission? Yes. Based on the motor carrier documents we were able to review, Matthias Schroeder is exempt from the Commission's economic regulation—the requirement to obtain Commission operating authority—under K.S.A. 66-1,109(w) and (t) because the carrier hauls silage and manure. To the extent that Mr. Schroeder transports grain for hire, he would not fall under any exemption for that activity and would then be subject to KCC economic regulations pursuant to

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1	Q.	Can you briefly summarize the types of regulations which would apply to
2		Mr. Schroeder under the Commission's safety regulations?

- 3 A. K.S.A. 2017 Supp. 66-1,129(a) states that, "no public motor carrier of property, 4 household goods or passengers or private motor carrier of property shall operate 5 or allow the operation of any motor vehicle on any public highway in this state, 6 except within the provisions of the rules and regulations adopted by the 7 commission." The Commission's safety regulations are found at K.A.R. 82-4-1 et 8 seq., and they include Federal Motor Carrier Safety Regulations of general 9 applicability, safety fitness procedures, driver qualification files regulation, hours 10 of service regulations, and inspection, repair and maintenance regulations.
 - Q. Can you explain the differences between a public motor carrier, a for-hire motor carrier, and a private motor carrier?
- 13 A. A public motor carrier and a for-hire motor carrier is a person or business that 14 holds itself out to transport the property of others for compensation. "Public" and 15 "for-hire" denote the same type of operation, and the classification is used 16 interchangeably. 49 C.F.R. § 390.5, as adopted by K.A.R. 82-4-3f, defines 17 "private motor carrier" as, "a person who provides transportation of property or 18 passengers, by commercial motor vehicle, and is not a for-hire motor carrier." A 19 private motor carrier only transports their own property or supplies, and does not 20 hold themselves out for-hire. Aside from those differences, they remain subject to 21 identical commercial motor vehicle and commerce requirements described above.

1	Q.	Despite those differences, are public motor carriers, for-hire motor carriers,
2		and private motor carriers subject to the Commission's authority and
3		jurisdiction?
4	A.	Yes.
5	Q.	Mr. Schroeder told SI Askren he felt that farmers should be exempt from
6		KCC regulations. Is there an exemption available to farmers?
7	A.	Yes, Kansas statute allows for certain exemptions for a farmer transporting their
8		own products to market. K.S.A. 66-1,129(c)(1) states that certain motor carrier
9		regulations do not apply for an intrastate commercial trip in the following
10		circumstances:
11 12 13 14 15 16 17 18 19 20 21 22		"(c) The provisions of 49 C.F.R. parts 390-399 adopted by reference in the rules and regulations of the commission shall not apply to the following, while engaged in the carriage of intrastate commerce: (1) The owner of livestock or producer of farm products transporting livestock of such owner or farm products of such producer to market in a motor vehicle of such owner or producer, or the motor vehicle of a neighbor on the basis of barter or exchange for service or employment, or to such owner or producer transporting supplies for the use of such owner or producer in or producer, or in the motor vehicle of a neighbor on the basis of barter or exchange for service or employment"
23		For interstate purposes, the FMCSA defines a "farmer" very narrowly as well. 49
24		C.F.R. 390.5 states a farmer is "any person who operates a farm or is directly
25		involved in the cultivation of land, crops or livestock which $-(1)$ are owned by
26		that person; or (2) are under the direct control of that person." Simply being
27		considered a farmer does not grant a motor carrier an exemption, however. The
28		farmer's operation must involve "covered farm vehicles," to avail themselves of
29		any applicable exemptions. Whether a farmer is operating a "covered farm

1	vehicle" is decided on a case by case basis. One trip may qualify depending on
2	the cargo, destination or origin and the operator, while another situation may not.
3	49 C.F.R. 390.5 defines a covered farm vehicle as follows:
4	•Travels in the State in which the vehicle is registered or in another State;
5	•Is operated by an owner or operator of a farm or ranch, or by a family
6	member or employee of the owner or operator;
7	•Transports agricultural commodities, livestock, machinery or supplies to
8	or from a farm or ranch;
9	•Has a license plate or some other means specified by the State that
10	identifies it as a farm vehicle;
11	•Is not used in for-hire motor carrier operations (but for-hire operations
12	do not include use of a vehicle owned and operated by a tenant farmer to
13	transport the landlord's portion of the crops under a crop-share
14	agreement);
15	•[From § 390.39] Is not transporting hazardous materials that require
16	placarding, and either of the following: Has a GVW or GVWR
17	(whichever is greater) of 26,001 or less, in which case the CFV
18	exemptions in § 390.39 apply anywhere in the United States
19	°Has a GVW or GVWR (whichever is greater) of more than 26,001
20	pounds and travels within the State where it is registered or, if traveling
21	out of the State where it is registered, stays within a 150 air miles of the
22	owner or operator's farm or ranch.

1	Q.	Do the motor carrier operations of Mr. Schroeder meet the intrastate farm
2		exemption or the interstate definition of a "covered farm vehicle" that would
3		exempt him from the regulations Staff alleges he has violated?
4	A.	Not for any of the trips relied on in the Penalty Order. Mr. Schroeder's operations
5		in those roadside inspections did not involve the transportation of his own farm
6		product or livestock from his farm to market. Additionally, he has not
7		demonstrated that his operations meet the definition of a "covered farm vehicle."
8		Namely, Mr. Schroeder admitted to SI Askren and has roadside inspections that
9		evidence he operates for-hire. Mr. Schroeder's motor carrier operations involve
10		transporting property for others. The covered farm vehicle definition refers to
11		farmers or employees of farmers who are transporting products of their own farm
12		to and from market. Mr. Schroeder, from his own statements made during the
13		compliance review and also as evidenced by the roadside inspections, does not
14		limit his motor carrier operations to exempt farm activities.
15	Q.	What authority grants the Commission the ability to place motor carriers out
16		of service?
17	A.	K.S.A. 66-1,129a states that the "Commission, at any time for good cause shown,
18		may suspend the operation of any motor carrier subject to economic or safety
19		rules and regulations adopted by the commission." Further K.S.A. 66-1,142b(h)
20		states that "the commission is granted the power, by general order or otherwise, to
21		prescribe reasonable rules and regulations for the assessment of administrative
22		civil penalties and sanctions for violations of any statute, commission orders or
23		rules and regulations adopted by the commission." K.S.A 66-1,108 defines a

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1	"public motor carrier of property" as "any person who undertakes for hire to
2	transport by commercial motor vehicle, from place to place, the property other
3	than household goods to others who may choose to employ or contract with the
4	motor carrier." Mr. Schroeder's operations as a public motor carrier of property
5	makes him a motor carrier under the jurisdiction of the Commission.

Q. On what grounds did Staff base its November 13, 2018, Motion to Suspend Intrastate Motor Carrier Operations?

Staff filed the motion due to Mr. Schroeder's failure to comply with the Commission's Penalty Order, which required Mr. Schroeder to pay a \$4,100 civil penalty, among other things. Mr. Schroeder's failure to pay this civil penalty after repeated attempts to contact by the Transportation Division, through texts, emails, and phone calls from SI Askren, and multiple mailings through U.S. mail by Staff, was an intentional violation of a Commission Order. Pursuant to K.S.A. 66-1,129a, the Commission "at any time for good cause shown, may suspend the operation of any motor carrier subject to economic or safety rules and regulations adopted by the commission." Staff believes Mr. Schroeder's non-compliance with the Commission's August 9, 2018, Penalty Order was more than adequate grounds for an out-of-service order to be issued.

Q. Why is failure to comply with the Commission's August 9, 2018, Penalty Order a violation that should result in an out-of-service order being issued?

A. Non-compliance with a Commission Order is a serious violation of the Commission's safety regulations. Failure to come into compliance and/or pay a Commission ordered civil penalty is indicative of reckless and unsafe motor

- carrier operations that can put the motoring public at risk. Mr. Schroeder was found to be in violation of serious safety regulations and statutes in the compliance review conducted by SI Askren. Instead of cooperating with SI Askren, Mr. Schroeder disrupted and ignored repeated contacts to complete the review and come into compliance. After the issuance of the August 9, 2018, Penalty Order, Mr. Schroeder continued that pattern of non-compliance. Staff filed its motion to put Mr. Schroeder out-of-service because it believes Mr. Schroeder's continued non-compliance puts the motoring public at risk. One of the inspections the compliance review was based on, DVIR# KSHP03792582, is a post-crash inspection. Mr. Schroeder's continued inability to come to terms with the safety regulations that apply to him has already proved dangerous. Allowing his motor carrier operations to continue in the face of these repeated violations was not an option for the Transportation Division.
- Q. Based on your experience with the Commission policies and practices as it applies to the issuance of civil penalties, do you believe the out-of-service order as well as the civil penalty in the Penalty Order is fair and consistent with Kansas law and Commission practices?
- 18 A. Yes, I believe the recommended civil penalty and out-of-service order were fair 19 and consistent with Kansas law and Commission practices.
- Q. Is there anything you would like to add to aid the Commission in its decisionmaking?
- A. I believe the violations alleged in the Commission's August 9, 2018, Penalty
 Order and the Out of Service Designation put in place by the Commission's

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November 20, 2018, Order should remain in place. Staff has made great efforts to bring Mr. Schroeder into compliance despite his non-cooperation throughout this process. SI Askren met with Mr. Schroeder at his place of business and offered to walk him through the process necessary to achieve compliance and was rebuffed throughout his review. SI Askren further gave Mr. Schroeder multiple opportunities to supplement his review prior to its completion, but received no responses or participation from Mr. Schroeder. Staff then attempted multiple times to send both the Compliance Review and the Penalty Order to Mr. Schroeder by certified mail and finally by regular mail. The fact that documents sent by regular mail were never returned is a strong indication that Mr. Schroeder received the documents. Additionally, Mr. Schroeder made no arguments in his Request for Hearing establishing a basis for removing the Out of Service designation, let alone for dismissing any of the violations alleged in the Penalty Order. It is my belief that the Penalty Order and the Out of Service Designation should remain in place until such time that Mr. Schroeder comes into compliance with Kansas motor carrier regulations.

Q. Does this conclude your testimony?

18 A. Yes

STATE OF KANSAS)
) ss.
COUNTY OF SHAWNEE)

VERIFICATION

Gary Davenport, being duly sworn upon his oath deposes and states that he is the Deputy Director for the Transportation Division of the Kansas Corporation Commission of the State of Kansas, that he has read and is familiar with the foregoing *Direct Testimony*, and attests that the statements contained therein are true and correct to the best of his knowledge, information and belief.

Gary Davenport

Deputy Director of Transportation State Corporation Commission of the

State of Kansas

Subscribed and sworn to before me this *L* day of January, 2019.

Notary Public - State of Kansas My Appt. Expires (-30-22

Vicki D. Jacobsen Notary Public

My Appointment Expires: June 30, 2022





Docket No. 19-TRAM-051-PEN

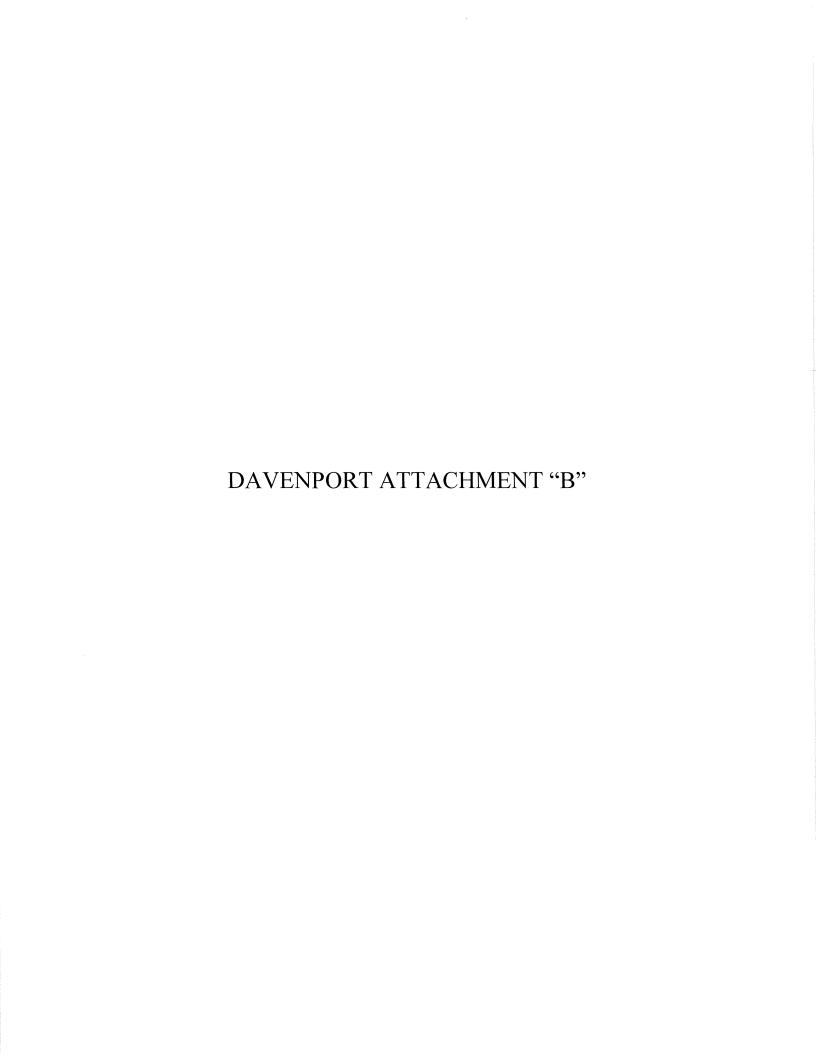
Fax Cover Sheet

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COMPANY:	DATE: (2/8/18
FAX NUMBER: 3-271-3/24	TOTAL NUMBER OF PAGES INCLUDING COVER
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☐ Signature Confirmation
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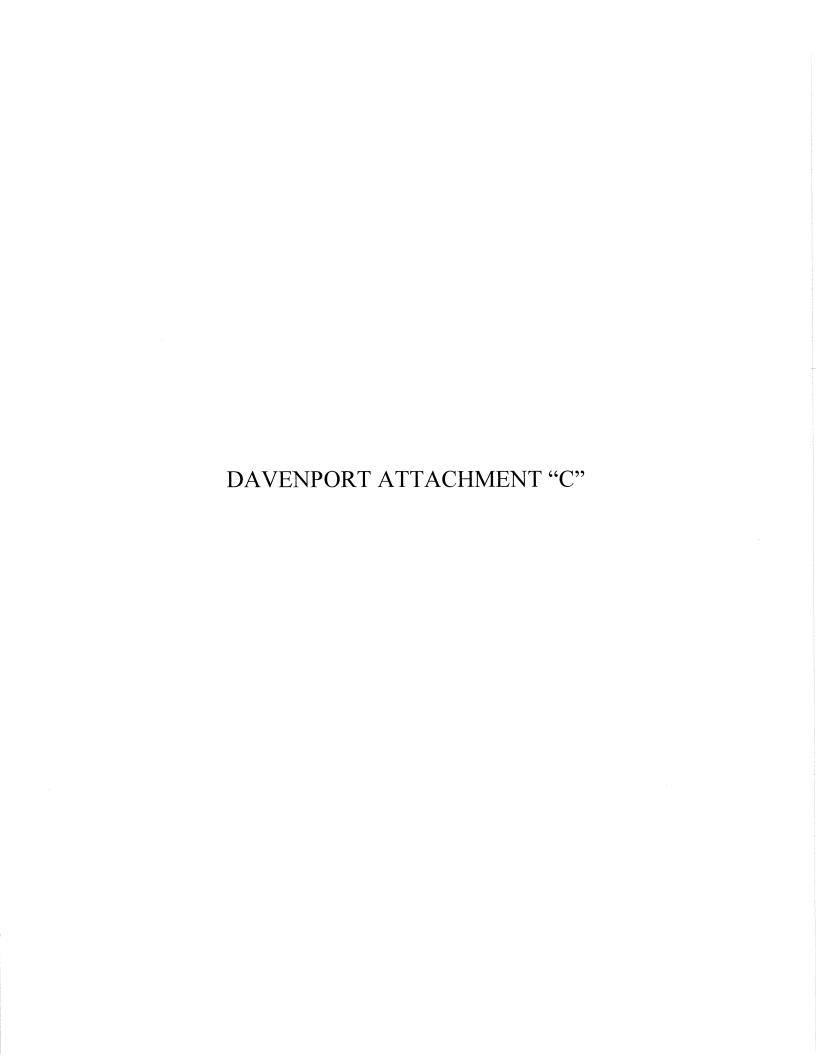
1500 SW Arrowhead Road Topeka, KS 66604-4027

Service Requested

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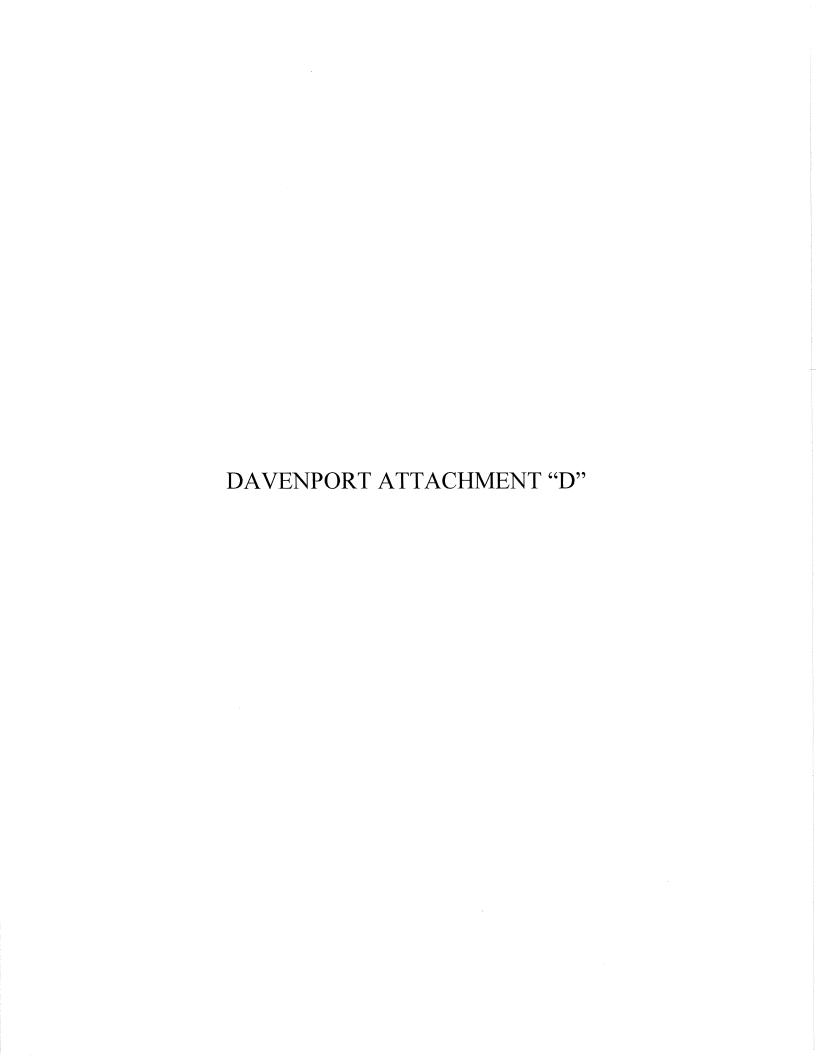






ENDER: COMPLETE THIS SECTION Complete items 1, 2, and 3. Print your name and address on the reverse so that we can return the card to you. Attach this card to the back of the mailpiece, or on the front if space permits. Q-nsl-PEN MATTHIAS W. SCHROEDER, OWNER MATTHIAS W. SCHROEDER PO BOX 1 HUNTER, KS 67452	GOMPLETE THIS SECTION ON A. Signature X B. Received by (Printed Name) ddress different fro ir delivery address	☐ Agent ☐ Addressee C. Date of Delivery om item 17 ☐ Yes below: ☐ No	1. 0574 5636		Haster PRETICURSE BASING DE 102018 SOOR 25
9590 9402 2589 6336 9046 27	5)	☐ Registered Mail™ ☐ Registered Mail Restricted	ansas Corporation Commissio SEP 14 2018 Diffice of Litigation Counsel	Kensas Corners SF9 1 Office of Litts a	Stan Commission के भारत won Counsel
1st 8/13/18 2nd 8/15/18 Rewin 8/28/18 Mailed 9-17-18 Service dan 9-20	-18	Erstu Erstu Erste Erste Greene	152	See	·

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DRIVER/VEHICLE EXAMINATION REPORT Report Number: KSHP037,92582 Kansas Highway Patrol MOTOR CARRIER SAFETY ASSISTANCE Inspection Date: 03/17/2018) Start: 10:10 AM CT End: 10:53 AM CT 700 SW Jackson, Ste 704 Topeka, KS 66603 Inspection Level: I - Full Phone: (785)296-7189 Fax: (785)296-2858 HM Inspection Type: None Driver: DOERING, DUSTIN D 7 MATTHIAS W SCHROEDER State: KŠ License#: **HUNTER, KS, 67452** Date of Bir USDOT: 2508525 Phone CoDriver: MC/MX#: Fax#: (License#: State: State#: Date of Birth: Location: GRAY COUNTY - 069 Milepost: Shipper: SPANDET DAIRY Highway: K23/U50 JCT Origin: CIMARRON, KS Bill of Lading: NONE Destination: CIMARRON,KS Cargo: MANŪRE County: **VEHICLE IDENTIFICATION** Unit Type Make Year State Plate TORD, 1979 - KS :: 335HNK GWWR CVSA# Issued # OOS Sticker EquipmentID 50000 0750.7 302291, 22500 <2 ST RVKQ.2010 KS 607647</p> **BRAKE ADJUSTMENTS** Axle # 3 Right 2.1/2 NOR INOF Left **INOP** 3 3 INOP. INOP C-20 C-30 Chamber C-30 C-30 **VIOLATIONS** VerifyCrash
N N IRP Apportioned Tag or Registration Violation Section Type Unit QOS Citation # 392,2IRP 396.17C Operating a CMV without proof of a periodic inspection N N 393.48A F 1 N Ν Inoperative/defective brakes 393.48A ۴ N N N 1 Inoperative/defective brakes 393.47E F N N N Clamp or Roto type brake out-of-adjustment 393,47E F 1 N N N Clamp or Roto type brake out-of-adjustment 393.47E F N 1 N Ν Clamp or Roto type brake out-of-adjustment 393.47E N N Clamp or Roto type brake out-of-adjustment 393.47F N N Clamp or Roto type brake out-of-adjustment 395.3A1BOS Y 13 N BRAKES OUT OF SERVICE: The number of defective brakes is equal to or greater than 20 percent of the service brakes on the vehicle or combination 393.51 Υ u N No or defective brake warning device 393.9H N N Inoperable head lamps 393.9 F Ν N N Inoperable Required Lamp 393.9TS F N 1 N N Inoperative turn signal 393.25F N N N Stop lamp violations 393,9T F N N N Inoperable tall lamp 396,17C F 2 N N N Operating a CMV without proof of a periodic inspection 393.48A 2 N N N Inoperative/defective brakes

HazMat: No HM transported

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393.48A

393.48A

393.48A

393.9TS

393.9TS

393.25F

383.23A2

392.2C

Placard:

Cargo Tank:



Inoperative/defective brakes

Inoperative/defective brakes

Inoperative/defective brakes

Operating a CMV without a CDL

Fallure to obey traffic control device

Inoperative turn signal

inoperative turn signal

Stop lamp violations

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DRIVER/VEHICLE EXAMINATION REPORT

700 SW Jackson, S Topeka, KS 66603	SAFETY ASSISTANCE	Report Number: KSHP03792582 Inspection Date: 03/17/2018 Start: 10:10 AM CT End: 10:53 AM CT Inspection Level: I - Full HM Inspection Type: None			
Special Checks:	Alcohol/Controlled Substance Check Conducted by Local Jurisdiction Size and Weight Enforcement eScreen Inspection	X	Traffic Enforcement PASA Conducted Inspection Drug Interdiction Search		Post Crash Inspection PBBT Inspection
light and t-bone a p	y Sheriffs Office is working the accide assenger car. This carrier is for hire o All other violations were civil assess	per			
SERVICE". No person a ALL out of service defec	ty contained in Title 49, CFR; K.S.A. 66-1,129; nd/or carrier shall permit and/or require the rem ts have been corrected. This Out of Service cor report. Driver Initials	οVa	of the "OUT OF SERVICE" sticke	rs or the operat	tion of this motor vehicle until
person and/or carrier shi	ty contained in Title 49, CFR; K.S.A. 66-1,129, all permit and/or require this driver to operate a of a Civil Penalty being issued against the Car	ny c	ommercial vehicle until: has a valid	class A cdl. Th	
NOTE TO MECHANIC Signature Of Repairer X	: The undersigned certifies that all mechanical		cts listed on this report HAVE BEE Facility: Date		D at the time of signature.

Report Prepared By: Badge #: 0379 H. Bradley

Copy Received By. DUSTIN DOERING



DRIVER/VEHICLE EXAMINATION REPORT

Kansas Highway Patro MOTOR CARRIER SAI 700 SW Jackson, Ste Topeka, KS 66603 Phone: (785)296-7189	FETY ASSISTANCE 704		Report Number: KSHP92450712 "; Inspection Date: 10/23/2017 Start: 1:02 PM CT End: 1:41 PM C Inspection Level: II - Walk-Around HM Inspection Type: None	т	
MATTHIAS W SCHRON HUNTER, KS, 67452		Driver(DENNIS, TRE License#: Date of Bir	VOR: L	State: KS	
USDOT: 2508525 MC/MX#: State#: Location: GRAY COUI	Phone Fax#: (CoDriver: License#: Date of Birth: Milepost: E Shipper: N	State:		
Highway: CR 13 County:		ROAD Origin: INGALLS,KS Destination: CIMARRON,KS	Bill of Lading: N/A Cargo: NONE		
VEHICLE IDENTIFICA Unit Type Make Year S 1 TR INTL 1974	tate Plate Equipment	ID <u>VIN</u> <u>GVW</u>		icker	
BRAKE ADJUSTMENT	I'S: No brake measureme	nts required for level II or level I	11		
VIOLATIONS Section Type Ur 383.23A2 F D 385.301A F 1 396.17C F 1 390.21B F 1 392.9AA1 F 1	N N N N N N N N N N N N N N N N N N N	rash Violations Discovered N Operating a CMV without a CDL N Falling to register with FMCSA to o N Operating a CMV without proof of N Carrier name and/or USDOT Num N Operating without the Required	obtain a USDOT number a periodic inspection iber not displayed as required		
HazMat: No HM transp	orted	Placa	rd: Cargo Tank:		
X	Alcohol/Controlled Substand Conducted by Local Jurisdid Size and Weight Enforceme eScreen Inspection	ction PASA Conducted I	nspection PBBT Inspection	ction	
SERVICE". No person and/or	r carrier shall permit and/or requive been corrected. This Out of	uire the removal of the "OUT OF SERV	y declare the above marked unit(s) as "OUT OF ICE" stickers or the operation of this motor vehi essment of a Civil Penalty being Issued against	cle until	
person and/or carrier shall pe	ermit and/or require this driver t		y declare TREVOR DENNIS "OUT OF SERVIC gets a cdl. and company gets authority. This C idicated on this report. Driver Initials		
		mechanical defects listed on this report	HAVE BEEN CORRECTED at the time of signal page:	ilura.	
// DRIVER: THIS FORM I	S REQUIRED TO BE RETURI or acknowledged PRIOR TO R YS to the Motor Carrier Division	NED TO THE CARRIER BY REGULATI RE-DISPATCH and then certified by a re to of the KANSAS HIGHWAY PATROL B	ON. **//** *CARRIER CERTIFICATION: All defe esponsible carrier official who must sign below. I t the address listed at the top of this form. Date:	RETURN	
Report Prepared By: R. Jantz	Badge #: 9245	Copy Received I TREVOR DENN	By: IS		
X		X			
		,			



Kansas Highway Patrol MOTOR CARRIER SAFETY ASSISTANCE

DRIVER/VEHICLE EXAMINATION REPORT

MOTOR CĂRRIÉR SAFETY ASSISTANCE 700 SW Jackson, Ste 704 Topeka, KS 66603 Phone: (785)296-7189 Fax: (785)296-2858							Inspection Date: 09/05/2017 Start: 3:10 PM CT End: 4:38 PM CT Inspection Level: II - Walk-Around HM Inspection Type: None				
MATTHIAS W SCHROEDER HUNTER, KS, 67452 USDOT: 2508525 Phone#: (785)545-5							Driver: BUCHANAN, JOH License# Date of B 8 CoDriver: License#:	N.W		ate: KS	
MC/MX#: Fax#: (785)529-35 State#: Location: GRAY COUNTY - 069 Highway: U 50 County:)Z3=3:	Mi Or	Date of Birth: lepost: 101 Shipper: N/A igin: CIMARRON,KS stination: CIMARRON,KS	Bill of Lad Cargo: Sil	ling: N/A	ate.	
VEHICLE IDE Unit Type Mak 1 TR FOR	e Yea	r Sta	ite :	Plate Equi	uipme	nLID	VIN GVWR 35597 41000	CVSA#	Issued #	OOS Sticker	
BRAKE ADJU	STMI	ENTS	S:No I	orake meas	surem	ents	required for level II or level III				
VIOLATIONS Section 393,42A-BMAW	Iype F	Unit 1	oos	Citation#	Verify U	Crash N	Violations Discovered Brake - All wheels not equipped with	hrakae ae ranu	lrod		
393.25F	F	1	Y		U.	N.	Stop lamp violations	i biakus as iequ	acu.		
393.100A	F	1	Y		U	N	No or improper load securement				
393,9TS	F	1	Υ		u	N	Inoperative turn signal				
383.23A2	F	D	Υ	E001512006		N	Operating a CMV without a CDL				
393.9H	F	1	N		N	N	Inoperable head lamps				
396.17C	F	.1	Ν		N	N	Operating a CMV without proof of a per	riodic inspection			
393.23	F	1	N		N	N	Required lamp not powered by vehicle				
390.21B	F	.1	N		N	Ν	Carrier name and/or USDOT Number n	iot displayed as r	equired		
393.9TS	F	1	N		N	N	Inoperative turn signal				
392.2	F	1	N		N	N	Violation of Local Laws - Explain:				
393.95A	F	1	N		N	N	No/discharged/unsecured fire extinguis	her			
393.95F	F	1 :	N		N.	N	No / insufficient warning devices			over the hardware and the control of	
HazMat: No H	M trai	nspoi	rted			e-i-maga-a-i-a-	Placard:	nder wiederen werden der sie Stadt der S	Cargo Tai	nk:	
Special Check		Co X Si	onduci ze and	Controlled S ed by Local I Weight Ent Inspection	Jurisc	liction				ash Inspection nspection	
SERVICE". No pe	rson ar defect	nd/or c s have	arrier : e been	shall permit ar corrected. Th	id/or re	quire !	1,129; K.C.C. Reg. 82-4-3, I hereby dec the removal of the "OUT OF SERVICE" vice condition may result in the assessm	stickers or the op	eration of this	motor vehicle until	
person and/or car	rier sha	il perr	nit and	for require this	s drive	r to op	1,129; K.C.C. Reg. 82-4-3, I hereby decerate any commercial vehicle until: gets dicated on this report, Driver Initials	a cdl. This Out of	HANAN "OUT Service cond	OF SERVICE". No ition may result in the	
NOTE TO MECH Signature Of Repa	HANIC: airer X:	The u	ındersi	gned certifies	that al	l mech	anical defects listed on this report HAVE Facility: Date:	BEEN CORREC	CTED at the ti	me of signature.	
**** DRIVER: TH	IS FOR correct IN 15	RM IS ted or DAYS	REQU ackno	IRED TO BE wledged PRIC	RETUR	RNED RE-DI	TO THE CARRIER BY REGULATION. * SPATCH and then certifled by a respon to KANSAS HIGHWAY PATROL at the Title: Date	**//** *CARRIER sible carrier offici address listed at	al who must s	ign below. RETURN	



Report Number: KSHP92450646

Page 1 of 2

02508525 KS KSHP92450646

CERTIFICATE OF SERVICE

19-TRAM-051-PEN

I, the undersigned, certify that a true and correct copy of the above and foregoing Direct Testimony of Gary Davenport was placed in the United States mail, postage prepaid, or hand-delivered and/or e-mailed this 7th day of January, 2019, to the following:

MICHAEL DUENES, ASSISTANT GENERAL COUNSEL KANSAS CORPORATION COMMISSION 1500 SW ARROWHEAD RD TOPEKA, KS 66604 Fax: 785-271-3354 m.duenes@kcc.ks.gov AHSAN LATIF, LITIGATION COUNSEL KANSAS CORPORATION COMMISSION 1500 SW ARROWHEAD RD TOPEKA, KS 66604 Fax: 785-271-3354 a.latif@kcc.ks.gov

MATTHIAS W. SCHROEDER, OWNER MATTHIAS W. SCHROEDER PO BOX 1 HUNTER, KS 67452 schroeder74j@gmail.com

/s/ Vicki Jacobsen

Vicki Jacobsen