# BEFORE THE STATE CORPORATION COMMISSION

# OF THE STATE OF KANSAS

In the Matter of the Application of Black Hills/Kansas	)	
Gas Utility Company, LLC, d/b/a Black Hills Energy,	)	
for Approval of the Commission to Make Certain	)	Docket No. 25-BHCG-298-RTS
Changes in its Rates for Natural Gas Service.	)	

# PREFILED DIRECT TESTIMONY OF

DARREN PRINCE MANAGER, REGULATORY & RATES

ON BEHALF OF

KANSAS MUNICIPAL GAS AGENCY

May 9, 2025

# TABLE OF CONTENTS

PART I - QUALIFICATIONS	1
PART II - SUMMARY OF DIRECT TESTIMONY	2
PART III - REVIEW OF COMPANY'S CCOSS AND RATE DESIGN	2

# PART I - QUALIFICATIONS

- 2 Q. Please state your name and business address.
- 3 A. Darren Prince, 6300 West 95<sup>th</sup> Street, Overland Park, KS 66212
- 4 Q. What is your profession?

1

- 5 A. Manager, Regulatory & Rates at Kansas Municipal Energy Agency (KMEA) and Kansas
- 6 Municipal Gas Agency (KMGA).
- 7 Q. What is your educational background?
- 8 A. I have a Bachelor of Arts and a Master of Arts in Economics from the University of Missouri-Kansas City.
- 10 Q. What is your professional background?
- 11 A. I was employed by the Kansas Corporation Commission (KCC) from May of 2016 to June 12 of 2019. At the KCC, I worked as a Senior Research Economist, in the Economic Public
- Policy and Planning Section within the Utilities Division. My responsibilities at the KCC
- included conducting economic analyses in a variety of dockets, including matters related
- to compliance dockets, contracts, energy efficiency, rate cases, and special contract rates.
- As part of these responsibilities, I also supplied oral and written testimony, and/or report
- and recommendations to the Commission for assigned dockets.
- In June of 2019, I accepted a position with KMEA as the Manager, Regulatory and Rates.
- In this position, I conduct rate analyses for our Members. This work includes reviewing
- 20 historical revenues and expenses, capital expenditures, projection of future revenue
- 21 requirements, determination of needed revenue/rate adjustments, cost of service analyses,
- rate design analyses and recommendations, parallel generation policy review, and energy
- cost adjustment policy review. Additionally, my responsibilities include monitoring and
- 24 participating in regulatory matters at the KCC and the Federal Energy Regulatory

	Testii	mony of Darren Prince, page 2
1		Commission (FERC) that affect KMEA and KMGA Members, and staying apprised of
2		Southwest Power Pool (SPP) activities.
3		
4	Q.	Have you previously presented testimony before the Kansas Corporation
5		Commission ("KCC" or "Commission")?
6	A.	Yes. As a member of KCC Staff, I provided testimony in Docket Nos. 16-KCPE-446-
7		TAR, 16-KGSG-491-RTS, 18-WSEE-328-RTS, 18-KCPE-480-RTS, 18-KGSG-560-
8		RTS, 18-KG&E-303-CON, and 19-EPDE-223-RTS. As an employee of KMEA, I
9		provided testimony in Docket No. 19-SPEE-240-MIS.
10		
11		PART II - SUMMARY OF DIRECT TESTIMONY
12	Q.	What is the purpose of your testimony in this proceeding?
13	A.	The purpose of my testimony is to provide an overview of my review of Black Hills/Kansas
14		Gas Utility Company, LLC's (Black Hills or Company) Class Cost of Service Study
15		(CCOSS) and rate design proposal as it pertains to KMGA Members that are served under
16		the Small Volume Transportation Service Tariff (SVTS) and Large Volume Transportation
17		Service Tariff (LVTS), and to provide KMGA's support for the treatment of negotiated
18		rate revenues.
19		PART III – REVIEW OF COMPANY'S CCOSS AND RATE DESIGN
20	SVS	CCOSS Results and Proposed Rates
21	Q.	Did Kansas Municipal Gas Agency (KMGA) conduct a separate CCOSS?
22	A.	No.
23	Q.	Did the Company provide a CCOSS?
24	A.	Yes, the CCOSS is provided in the Direct Testimony of Ethan J. Fritel (Fritel Direct).

25

Q.

Did you review the Company's CCOSS?

## Testimony of Darren Prince, page 3

- 1 A. Yes I did, at a high level, as it pertains to SVTS and LVTS customer classes.
- Q. Did the Company's CCOSS separate the types of customers within the Small Volume
  Service (SVS) and Large Volume Service (LVS) classes?
  - A. No. The SVS class includes both Firm Sales and Transportation customers. Similarly, the LVS class includes Firm Sales, Interruptible Sales, and Transportation customers.
- 6 Q. Please describe the CCOSS results for the SVS customer class.
- 7 A. The Company's rate of return (ROR) under current rates, for the SVS customer class is 6.05%.
- 9 Q. What does a 6.05% ROR imply?
- A. To understand the implications, the overall ROR that the Company is targeting needs to be known, and in this case, the Company is targeting an overall ROR of 7.63%<sup>1</sup>. For explanatory purposes, the 7.63% requested ROR is assumed to be correct. A 6.05% ROR would imply the SVS class is underearning and a revenue increase is needed.
  - Q. Does this mean the customers served under the SVTS Tariff within the SVS customer class ROR is 6.05%?
- A. No, it does not. The ROR for the aggregated SVS customer class is 6.05% but that does mean that the ROR for SVTS customers is the same. For example, in Docket No. 21-BLCG-418-RTS (21-418 Docket), the Company's CCOSS ROR for the SVS customer class was 6.03%, but in the Direct Testimony of Justin Prentiss<sup>2</sup>, the SVS customer class

25

4

5

14

15

20

21

22

23

24

<sup>&</sup>lt;sup>1</sup> Direct Testimony of Thomas D. Stevens, Pg. 3, Ln. 10-17

<sup>&</sup>lt;sup>2</sup> Docket No.21-BCHG-418-RTS, Direct Testimony Prepared by Justin Prentiss, Pg. 11, Table 1: Staff's CCOS And Class Rate Base Allocation. (Docket No. 21-BCHG-418-RTS, Prentiss Direct)

1		was separated into Firm and Transportation customers, the ROR for SVFS customers was
2		3.55% while the ROR for SVTS customers was 18.49%.
3	Q.	Does this imply the SVTS customers are overearning in the current docket?
4	A.	Yes. Given that the overall SVS ROR in the 21-418 Docket was 6.03% and the current
5		overall SVS ROR is 6.05%, it is reasonable to assume that the difference in ROR between
6		the Small Volume Firm/Sales and Small Volume Transportation customers has remained
7		relatively the same as seen in the 21-418 Docket.
8	Q.	Is the Company proposing to increase the SVTS customers base rates?
9	A.	Yes. The Company is proposing to increase rates by \$50,062 which is a 3.3% <sup>3</sup> increase.
10	Q.	Should the SVTS customers base rates be increased?
11	A.	No, they should not unless the Company can confirm that the SVTS customers are
12		underearning. If the SVTS customers are not underearning, the base rates for that group
13		of customers should not increase.
14	LVS	CCOSS Results and Proposed Rates
15	Q.	Please describe the CCOSS results for the LVS customer class.
16	A.	The Company's ROR for the LVS? customer class is 15.97%.
17	Q.	What does a 15.97% ROR imply?
18	A.	The application of an ROR across customer classes is the same. Therefore, a customer
19		class with a 15.97% ROR, with an overall requested ROR of 7.63%, means the customer
20		class is overearning.
21		
22		
23		
24		
25	<sup>3</sup> Dire	ct Testimony Prepared by Ethan J. Fritel, Exhibit EJF – 15, Revenues, Column G, Line 28.

Testimony of Darren Prince, page 4

23

24

25

<sup>4</sup> Docket No. 21-BCHG-418-RTS, Prentiss Direct, Pg. 11, Table 1: Staff's CCOS and Class Rate Base Allocation

## Testimony of Darren Prince, page 6

- 1 A. Negotiated rates are for customers with special contracts. They are negotiated because the 2 customer is capable of receiving transportation services from more than one natural gas 3 company. The contract rates are set at what it would cost for the customer to leave the 4 Company's system and connect to another natural gas company capable of meeting the gas 5 transportation needs of the customer. What is the Company proposing for customers with negotiated rates? 6 Q. 7 The Company is proposing to remove negotiated rate revenues since the special contract A. rate revenues are recovered outside base rates.<sup>5</sup> 8 9 Q. How does the Company propose to remove the negotiated rate revenue? 10 A. The Company removes the negotiated rate revenue from base revenues in Adjustment IS-
- 6 and adds the negotiated rate revenue to other revenues.
  - A. Yes, since the customers have a special contract with the Company the revenues should be removed from base rate revenue. The Company's decision to negotiate new rates is not in the purview of this docket.

Do you agree with the Company's treatment of negotiated rate revenue?

- 16 Q. Does this conclude your testimony?
- 17 A: Yes, it does.

18

12

13

14

15

Q.

19

20

21

22

23

24

25

<sup>&</sup>lt;sup>5</sup> Direct Testimony Prepared by Samantha K. Johnson, pg. 35, Ln. 21-22

<sup>&</sup>lt;sup>6</sup> Direct Testimony Prepared by Samantha K. Johnson, pg. 35-36, Ln. 21-22 & 1-2.

STATE OF KANSAS	
	) s
COLINTY OF IOHNSON	)

#### VERIFICATION

Darren Prince, being duly sworn upon his oath deposes and states that he is the Manager of Regulatory & Rates of the Kansas Municipal Gas Agency, that he has read and is familiar with the foregoing *Direct Testimony* and attests that the statements contained therein are true and correct to the best of his knowledge, information, and belief.

Darren Prince

Manager, Regulatory & Rates Kansas Municipal Gas Agency

Subscribed and sworn before me this  $\underline{Q}$  day of May, 2025.



My Appointment Expires:

March 9, 2027

### **CERTIFICATE OF SERVICE**

I, the undersigned, hereby certify that a true and correct copy of the above and foregoing *Direct Testimony* was electronically served on this 9<sup>th</sup> day of May 2025, to the following named persons appearing on the Commission's service list last modified on April 29, 2025:

AARON BAILEY, ASST GENERAL COUNSEL KANSAS CORPORATION COMMISSION 1500 SW ARROWHEAD RD TOPEKA, KS 66604 aaron.bailey@ks.gov

PHOENIX Z. ANSHUTZ, ATTORNEY PENNER LOWE LAW GROUP, LLC 245 N WACO STREET, STE 125 WICHITA, KS 67202 panshutz@pennerlowe.com

PATRICK HURLEY, CHIEF LITIGATION KANSAS CORPORATION COMMISSION 1500 SW ARROWHEAD RD TOPEKA, KS 66604 patrick.hurley@ks.gov

JOSEPH R. ASTRAB, ATTORNEY CITIZENS' UTILITY RATEPAYER BOARD 1500 SW ARROWHEAD RD. TOPEKA, KS 66604 j.astrab@curb.kansas.gov

TODD E. LOVE, ATTORNEY CITIZENS' UTILITY RATEPAYER BOARD 1500 SW ARROWHEAD RD. TOPEKA, KS 66604 t.love@curb.kansas.gov

DELLA SMITH
CITIZENS' UTILITY RATEPAYER BOARD
1500 SW ARROWHEAD RD.
TOPEKA, KS 66604
d.smith@curb.kansas.gov

SHONDA RABB CITIZENS' UTILITY RATEPAYER BOARD 1500 SW ARROWHEAD RD. TOPEKA, KS 66604 s.rabb@curb.kansas.gov

JAMES G. FLAHERTY, ATTORNEY ANDERSON & BYRD, L.L.P. 216 S HICKORY PO BOX 17 OTTAWA, KS 66067-0017 jflaherty@andersonbyrd.com

NICK SMITH, MANAGER – REG. & FINANCE BLACK HILLS/KANSAS GAS UTILITY COMPANY LLC D/B/A Black Hills Energy 601 NORTH IOWA STREET LAWRENCE, KS 66044 nick.smith@blackhillscorp.com

JEFFREY DANGEAU, ASSOCIATE G.C.
BLACK HILLS/KANSAS GAS UTILITY
COMPANY, LLC D/B/A BLACK HILLS ENERGY
655 EAST MILLSAP DRIVE, STE. 104
PO BOX 13288
FAYETTEVILLE, AR 72703-1002
jeff.dangeau@blackhillscorp.com

ROB DANIEL, DIR. OF REGULATORY
BLACK HILLS/KANSAS GAS UTILITY
COMPANY, LLC D/B/A BLACK HILLS ENERGY
2287 COLLEGE ROAD
COUNCIL BLUFFS, IA 51503
rob.daniel@blackhillscorp.com

DOUGLAS LAW, ASSOCIATE G.C.
BLACK HILLS/KANSAS GAS UTILITY
COMPANY, LLC D/B/A BLACK HILLS ENERGY
2287 COLLEGE ROAD
COUNCIL BLUFFS, IA 51503
douglas.law@blackhillscorp.com

ALEX GOLDBERG, ATTORNEY EVERSHEDS SUTHERLAND (US) LLP 1196 S MONROE STREET DENVER, CO 80210

alexgoldberg@eversheds-sutherland.com

JAMES P ZAKOURA, ATTORNEY FOULSTON SIEFKIN LLP 7500 COLLEGE BOULEVARD, STE 1400 OVERLAND PARK, KS 66201-4041 jzakoura@foulston.com

MONTGOMERY ESCUE, CONSULTANT FREEDOM PIPELINE, LLC 3054 KINGFISHER POINT CHULUOTA, FL 32766 montgomery@escue.com

GLENDA CAFER, MORRIS LAING LAW FIRM MORRIS LAING EVANS BROCK & KENNEDY CHTD 800 SW JACKSON STE 1310 TOPEKA, KS 66612-1216 gcafer@morrislaing.com

WILL B. WOHLFORD, ATTORNEY
MORRIS LAING EVANS BROCK & KENNEDY
CHTD
300 N MEAD STE 200
WICHITA, KS 67202-2745
wwohlford@morrislaing.com

RICHARD L. HANSON RICHARD L. HANSON 16171 ROAD I LIBERAL, KS 67901 rlhanson@wbsnet.org

JENNIFER CHARNO NELSON, ATTORNEY
SEABOARD ENERGY KANSAS, LLC D/B/A
SEABOARD FOODS LLC
9000 W 67TH STREET
STE 200
MERRIAM, KS 66202

JENNIFER.NELSON@SEABOARDFOODS.COM

MOLLY E MORGAN, ATTORNEY FOULSTON SIEFKIN LLP 1551 N. Waterfront Parkway Suite 100 Wichita, KS 67206 mmorgan@foulston.com

DAVID N DITTEMORE FREEDOM PIPELINE, LLC 609 REGENT PARK DRIVE MT. JULIET, TN 37122-6391 d.dittemore28@gmail.com

KIRK HEGER FREEDOM PIPELINE, LLC 1901 UNIVERSITY DRIVE LAWRENCE, KS 66044 kirkheger@gmail.com

LUKE A. SOBBA, ATTORNEY
MORRIS LAING EVANS BROCK & KENNEDY
CHTD
800 SW JACKSON STE 1310
TOPEKA, KS 66612-1216
LSOBBA@MORRISLAING.COM

JARED R. JEVONS, ATTORNEY POLSINELLI PC 900 W 48TH PLACE STE 900 KANSAS CITY, MO 64112 JJEVONS@POLSINELLI.COM

LAURA PFLUMM CEREZO, ATTORNEY
SEABOARD ENERGY KANSAS, LLC D/B/A
SEABOARD FOODS LLC
9000 W 67TH STREET
STE 200
MERRIAM, KS 66202
LAURA.CEREZO@SEABOARDCORP.COM

DON KRATTENMAKER, Vice President WOODRIVER ENERGY, LLC 633 17th STREET, STE. 1410 DENVER, CO 80202 don.krattenmaker@woodriverenergy.com STACY WILLIAMS, SVP, General Counsel SYMMETRY ENERGY, LLC 1111 Louisiana St. Houston, TX 77002 Stacy.williams@symmetryenergy.com FRANK A. CARO, ATTORNEY POLSINELLI PC 900 W 48TH PLACE STE 900 KANSAS CITY, MO 64112 fcaro@polsinelli.com

|s| 7erri J. Pemberton

Terri J. Pemberton