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**LARRY W. LOOS**  
**KANSAS CITY POWER & LIGHT COMPANY**  
**DOCKET NO. 10-KCPE<sup>415</sup>-RTS**

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**BEFORE THE STATE CORPORATION COMMISSION  
OF THE STATE OF KANSAS**

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**DIRECT TESTIMONY OF**

**LARRY W. LOOS**

**ON BEHALF OF  
KANSAS CITY POWER & LIGHT COMPANY**

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**IN THE MATTER OF THE APPLICATION OF  
KANSAS CITY POWER & LIGHT COMPANY  
TO MODIFY ITS TARIFFS TO CONTINUE THE  
IMPLEMENTATION OF ITS REGULATORY PLAN**

**DOCKET NO. 10-KCPE-\_\_\_\_-RTS**

**QUALIFICATIONS**

1 **Q. Please state your name and business address.**

2 A. Larry W. Loos, 11401 Lamar, Overland Park, KS 66211.

3 **Q. What is your occupation?**

4 A. I am an engineer and consultant employed by Black & Veatch Corporation (Black &  
5 Veatch). I currently serve as a Director in Black & Veatch's Enterprise Management  
6 Solutions Division.

7 **Q. How long have you been with Black & Veatch?**

8 A. Black & Veatch has employed me continuously since 1971.

9 **Q. What is your educational background?**

10 A. I am a graduate of the University of Missouri at Columbia, with a Bachelor of Science  
11 Degree in Mechanical Engineering and a Masters Degree in Business Administration.

1 **Q. Are you a registered professional engineer?**

2 A. Yes, I am a registered Professional Engineer in the state of Kansas, as well as the states  
3 of Iowa, Colorado, Indiana, Missouri, Louisiana, Nebraska, and Utah.

4 **Q. To what professional organizations do you belong?**

5 A. I am a member of the American Society of Mechanical Engineers, the National Society  
6 of Professional Engineers, the Missouri Society of Professional Engineers, and the  
7 Society of Depreciation Professionals.

8 **Q. What is your professional experience?**

9 A. I have been responsible for numerous engagements involving electric, gas, and other  
10 utility services. Clients served include both investor-owned and publicly owned utilities;  
11 customers of such utilities; and regulatory agencies. During the course of these  
12 engagements, I have been responsible for the preparation and presentation of studies  
13 involving cost classification, cost allocation, cost of service, allocation, rate design,  
14 pricing, financial feasibility, weather normalization, normal degree-days, cost of capital,  
15 valuation, depreciation, and other engineering, economic and management matters.

16 **Q. Please describe Black & Veatch.**

17 A. Black & Veatch has provided comprehensive construction, engineering, consulting, and  
18 management services to utility, industrial, and governmental clients since 1915. We  
19 specialize in engineering and construction associated with utility services including  
20 electric, gas, water, wastewater, telecommunications, and waste disposal. Service  
21 engagements consist principally of investigations and reports, design and construction,  
22 feasibility analyses, cost studies, rate and financial reports, valuation and depreciation  
23 studies, reports on operations, management studies, and general consulting services.

1 Present engagements include work throughout the United States and numerous foreign  
2 countries. Including professionals assigned to affiliated companies, Black & Veatch  
3 currently employs approximately 10,000 people.

4 **Q. Have you previously appeared as an expert witness?**

5 A. Yes, I have. I have presented expert witness testimony before this Commission (“KCC”  
6 or “Commission”) on a number of occasions. I have also testified before the Federal  
7 Energy Regulatory Commission (“FERC”) and regulatory bodies in the states of  
8 Colorado, Illinois, Indiana, Iowa, Missouri, Minnesota, New Mexico, New York, North  
9 Carolina, Pennsylvania, South Carolina, Texas, Utah, Vermont, and Wyoming. I have  
10 also presented expert witness testimony before District Courts in Colorado, Iowa, Kansas,  
11 Missouri, and Nebraska; and before the Courts of Condemnation in Iowa and Nebraska. I  
12 have also served as a special advisor to the Connecticut Department of Public Utility  
13 Control.

### **INTRODUCTION**

14 **Q. For whom are you testifying in this matter?**

15 A. I am testifying on behalf of Kansas City Power & Light Company (“KCP&L” or  
16 “Company”).

17 **Q. What is the purpose of your direct testimony?**

18 A. KCP&L asked me to recommend the most appropriate basis for functionally classifying  
19 and allocating production and transmission related costs between jurisdictions (Missouri,  
20 Kansas, and FERC). In this regard, KCP&L requested that I focus on the allocation of  
21 fixed production and transmission costs, margin associated with off-system sales, and  
22 environmental control costs.

1 **Q. Have you previously submitted testimony on behalf of KCP&L regarding these**  
2 **issues?**

3 A. Yes, I have. I filed direct, rebuttal, and surrebuttal testimony in KCP&L's most recent  
4 Missouri rate case, Case No. ER-2009-0089.

5 **Q. Is your testimony in the instant case similar to that you submitted to the Missouri**  
6 **Public Service Commission ("MPSC") in that Missouri rate case?**

7 A. Yes, it is.

8 **Q. Does the stipulation and agreement approved by the Commission in Docket No. 04-**  
9 **KCPE-1025-GIE ("1025 S&A") provide that the parties agree to use the**  
10 **12 coincident peak demand method ("12CP") to allocate production and**  
11 **transmission plant and corresponding costs to the Kansas jurisdiction during the**  
12 **term of that agreement?**

13 A. Yes, I believe it does. I understand that the instant case is the final rate case controlled by  
14 the 1025 S&A and that KCP&L's future rate filings are not subject to that agreement.

15 The purpose of my testimony in this case is not to propose a change in the allocation  
16 methodology, other than for off-system sales margins as discussed later in my testimony.  
17 The purpose of my testimony is to inform the Commission of the method that KCP&L  
18 plans to propose to the MPSC in the Missouri case, which will be filed in the near future,  
19 and to provide a preview of what KCP&L plans to propose in a future rate case before  
20 this Commission.

1 **Q. In KCP&L’s prior rate cases, how were production and transmission fixed costs**  
2 **allocated?**

3 A. I understand that historically fixed production and transmission cost in Kansas have been  
4 allocated based on the average of the twelve-monthly coincident peak demands (“12CP”).  
5 This is different from the four-monthly coincident peak demand (“4CP”) allocation basis  
6 that the MPSC has directed KCP&L use in its recent Missouri rate cases. In its 2006  
7 Missouri rate case (Case No. ER-2006-0314), KCP&L proposed, but the MPSC rejected,  
8 using a 12CP allocator. Instead, the Commission adopted a 4CP allocation of production  
9 and transmission fixed (capacity) cost.

10 **Q. In KCP&L’s prior rate cases, how have margins associated with off-system sales**  
11 **been allocated?**

12 A. I understand that as a result of the Stipulation and Agreement approved by the  
13 Commission in Docket No. 07-KCPE-905-RTS (“905 S&A”) the “unused energy  
14 allocator” in KCP&L’s Energy Cost Adjustment rider was used as the basis to credit off-  
15 system sales margin to Kansas jurisdictional customers.

16 In KCP&L’s Missouri rate case No. ER-2006-0314, the Company proposed to  
17 allocate margin associated with off-system sales on “unused energy.” The MPSC  
18 rejected KCP&L’s proposal in favor of an energy allocator. In that case, I understand,  
19 much of the argument opposing the use of the unused energy allocator was that it is not  
20 an industry recognized method for allocating off-system sales margins, nor had it ever  
21 been accepted for purposes of allocating off-system sales margins. As I will  
22 subsequently discuss, in addition to the fact that the unused energy allocator is not an

1 industry-recognized method, detailed investigation demonstrates that the premise upon  
2 which it is based is invalid and the resulting allocation factor simply does not make sense.

3 In KCP&L's most recent Missouri rate case, No. ER-2009-0089, the Company  
4 allocated off-system sales margin, based on my recommendation, in the same manner as  
5 the fixed costs associated with the generation resources KCP&L uses to generate the  
6 energy sold off-system. The case was settled; therefore, the issue was not resolved.

7 **Q. In KCP&L's prior rate cases, how were costs associated with environmental control**  
8 **allocated?**

9 A. Based on my reading of KCC and MPSC orders and discussion with KCP&L  
10 professionals, in the Company's prior cases, the allocation of pollution control related  
11 costs was not an issue. Examination of the Company's jurisdictional cost study shows  
12 that the Company classified the fixed capital and operating costs associated with  
13 pollution control equipment as capacity-related. The Company classified variable  
14 operating costs associated with commodities (consumables such as limestone) used in  
15 pollution control equipment, the cost of purchasing allowances, and the revenues realized  
16 from the sale of allowances as energy-related. In Kansas, a 12CP allocator (4CP in  
17 Missouri) has been used to allocate capacity-related costs and energy deliveries (adjusted  
18 for losses) to allocate energy-related costs. In the Company's most recent Missouri rate  
19 case, the Company recommended classifying these costs as energy-related and allocating  
20 them based on energy deliveries adjusted for losses.

1 **Q. Does use of the different allocation factors in Kansas and Missouri jurisdictions**  
2 **result in any problem?**

3 A. Yes, it does. For multi-jurisdictional utilities, the use of different jurisdictional allocation  
4 bases usually results in the Company either not recovering its entire revenue requirement  
5 or over recovering its revenue requirement. This result (over or under recovery) is  
6 determined through the consequences of the actions of the Commissions. KCP&L does  
7 not recover its entire revenue requirement because of the different allocation bases.

8 The Missouri jurisdiction operates at a higher load factor than the other jurisdictions  
9 (Kansas and FERC). A 12CP capacity (demand) allocator will nearly always allocate  
10 less cost to the lower load factor jurisdiction than use of a 4CP allocator. Likewise, the  
11 unused energy allocator allocates a higher portion of off-system sales margin to the lower  
12 load factor jurisdiction than an energy allocator will. Neither the unused energy allocator  
13 nor the energy allocator are appropriate for allocating off-system sales margins.

14 The Company fails to recover about \$5.6 million in costs because Kansas uses the  
15 unused energy allocator while Missouri uses the energy allocator to allocate off-system  
16 sales margins.<sup>1</sup> The use of the unused energy allocator results in a higher overall level of  
17 margins allocated to the lower load factor jurisdiction than the use of an energy allocator  
18 and vice versa.<sup>2</sup> Additionally, KCP&L returning approximately 105.33 percent<sup>3</sup> of its  
19 off-system sales margin to customers because of the different allocation of off-system

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<sup>1</sup> I develop these amounts in Schedule LWL2010-5, Sheet 2, based on test period cost levels after adjustment for the added investment at Iatan.

<sup>2</sup> An unused energy allocation of off-system sales margin will result in a higher level of margin allocated to the lower load factor jurisdiction (Kansas). An energy allocation of off-system sales margin will result in a higher level of margin allocated to the higher load factor jurisdiction (Missouri). Since off-system sales and sales margins are credited to cost of service the overall level of cost allocated to the jurisdiction is reduced.

<sup>3</sup> This and the following amounts are based on test period costs adjusted to reflect the added investment at Iatan.



1 sales margin (unused energy in Kansas and energy in Missouri). By that I mean that for  
2 every dollar of off-system sales margin that that the Company makes from selling off-  
3 system sales, it costs the Company \$1.05, or a loss of five cents on the dollar. This does  
4 not make any sense and serves as an economic disincentive for the Company to pursue  
5 off-system sales.

6 The use of a 12CP allocator results in an allocation to the Kansas jurisdiction of about  
7 \$4.4 million less than use of a 4CP allocator.

8 The effect of the different allocation methods used in Kansas and Missouri results in  
9 the Company failing to recover nearly \$9.7 million of total revenue requirement. This  
10 under recovery results in the Company actually earning (all other factors being equal)  
11 less than the authorized return on equity.

12 **Q. What recommendations are you proposing in this case to address these allocation**  
13 **deficiencies?**

14 A. While I believe that the 12CP methodology is not to be addressed in this proceeding, I  
15 recommend that the “unused energy” allocator be changed to reflect the appropriate  
16 allocation methodology. I recommend that margins be allocated on the same basis as the  
17 fixed costs of the generating stations use to generate the energy used to make those sales.

18 **Q. In prior responses, you refer to “fixed” costs and to “demand” costs. Is there a**  
19 **difference?**

20 A. Yes, there is. “Fixed” costs represent costs that do not tend to vary because of changes in  
21 sales levels. For the most part, I consider electric utility costs fixed, except for fuel,  
22 fuel-related costs, purchased power energy charges, and some consumables used in  
23 environmental control equipment. I define demand (or capacity) related costs to be those

1 costs (predominantly fixed) which by their nature are related to, and are appropriately  
2 allocated based on, some measure of customers' maximum demand (12CP or 4CP).

3 Variable costs on the other hand are those costs that I do not consider fixed. Variable  
4 costs tend to vary in response to changes in sales. I define energy-related costs as those  
5 costs (whether fixed or variable) which by their nature are related to, and are  
6 appropriately allocated based on sales.

7 **Q. In your prior response, you refer to alternative allocation and classification bases.**  
8 **What do you mean by classification?**

9 A. Jurisdictional allocations involve a three-step process even though many practitioners  
10 only show one. The first step is the functionalization of cost based on the nature of the  
11 cost. The functions typically used in jurisdictional cost allocations include categories  
12 such as production (power supply), transmission, and direct assignment. These broad  
13 functions may be further separated into "sub-functional" components such as base,  
14 intermediate, and peaking resources.

15 The second step involves the classification of functional costs into capacity, energy,  
16 customer, and other costs. These functionally classified costs correspond to the basic  
17 allocation factors used to allocate cost.

18 The final step is the application of appropriate capacity, energy, customer, or other  
19 allocation factors to the functionally classified costs. Many applications, collapse this  
20 three-step process into just one-step, by allocating costs associated with individual  
21 accounts on some basis. This one-step process usually works reasonably well; however,  
22 when a plant or operation and maintenance expense account includes costs associated

1 with more than one function or classification, this one-step process can become  
2 somewhat cumbersome.

3 **Q. How do you organize the balance of your direct testimony?**

4 A. I will first outline considerations and criteria, which I believe one should objectively use  
5 to evaluate the reasonableness and equity of alternative allocation and classification  
6 bases. Based on these considerations and criteria, I will then evaluate the merits of a  
7 number of allocation bases for allocating and/or classifying:

8 1) Margin associated with off-system sales;

9 2) Pollution control related costs;

10 3) Boiler maintenance;

11 4) Capacity-related power supply costs; and

12 5) Transmission system costs

13 I will also address the merits of alternative measures of maximum demand (4CP and  
14 12CP) for the KCP&L system.

15 I conclude my prepared direct testimony with recommendations for allocating costs to  
16 jurisdictions in this and future rate cases.

17 **Q. Do you sponsor any Schedules?**

18 A. Yes, I do. I sponsor the following Schedules:

19 • Schedule LWL2010-1 – Generating Station Cost Characteristics – Example

20 • Schedule LWL2010-2 – Characteristics of KCP&L Generating Stations

21 • Schedule LWL2010-3 – KCP&L Smoothed Hourly Load Curve

22 • Schedule LWL2010-4 – Transmission and Power Supply Revenue Requirements

23 • Schedule LWL2010-5 – Impact of Current Allocation Methods

- 1 • Schedule LWL2010-6 – Alternative Measures of Maximum Demand
- 2 • Schedule LWL2010-7 – Impact of 4CP Capacity Cost Allocator
- 3 • Schedule LWL2010-8 – Impact of Properly Classifying and Allocating Off-
- 4 System Sales Margin
- 5 • Schedule LWL2010-9 – Impact of Properly Classifying and Allocating Off-
- 6 System Sales Margin and Environmental Costs
- 7 • Schedule LWL2010-10 – Impact of Properly Classifying and Allocating Off-
- 8 System Sales Margin, Environmental Costs, and Boiler Maintenance
- 9 • Schedule LWL2010-11 – Impact of Single CP and 12CP Allocation of Power
- 10 Supply Capacity-Related Costs
- 11 • Schedule LWL2010-12 – Summary of Allocation Results
- 12 • Schedule LWL2010-13– Impact of Recommended Method

13 **Q. Do you sponsor the jurisdictional allocation proposed by the Company in this case?**

14 A. No, I do not. My testimony is limited to the reasonableness of alternative allocation (and  
15 classification and functionalization) bases. Based on the considerations I outline, I  
16 recommend the bases to functionally classify and allocate costs in this case. Company  
17 witness John P. Weisensee uses the bases I recommend to allocate costs to jurisdictions  
18 in this case.

19 In this regard, I must emphasize that for evaluation purposes, I develop an  
20 estimate of transmission and power supply revenue requirements for the sole purpose of  
21 estimating the implications of various allocation and classification scenarios. The use of  
22 these estimated revenue requirements is solely for measuring the relative impact of  
23 alternatives. The allocation presented by Mr. Weisensee represent the definitive

1 recommendation of the Company based on the Company's claimed total revenue  
2 requirement.

3 **Q. What recommendations do you provide Mr. Weisensee?**

4 A. I recommend the following in this case:

- 5 1) Allocate energy-related power supply costs based on energy deliveries adjusted for  
6 losses.
- 7 2) Classify and allocate the margin associated with off-system sales on the same basis as  
8 the fixed costs of the generating stations used to generate the energy used to make  
9 those sales; and
- 10 3) Classify and allocate transmission cost based on the classification and allocation of  
11 power supply fixed cost.

12 Furthermore, I plan to recommend the following in connection with the Company's  
13 upcoming filing in Missouri. Depending on the outcome of that case, I plan to  
14 recommend in KCP&L's next rate filing before this Commission, the following:

- 15 1) Allocate capacity-related power supply costs based on each jurisdiction's contribution  
16 to the system peak demands during the four summer months, that is, on a 4CP basis;
- 17 2) Classify the fixed and operating costs associated with steam plant environmental  
18 control equipment as energy-related and allocate accordingly;
- 19 3) Classify the non-labor cost of steam plant boiler maintenance expense as variable and  
20 allocate based on energy deliveries adjusted for losses.

21 As I previously indicated, KCP&L agreed to use the 12CP allocator in the 1025 S&A.  
22 As a result, I understand KCP&L will not propose to change the 12CP allocation basis in  
23 this case. Because of the implication of changes in the classification of costs on the level

1 of costs allocated to Kansas jurisdictional customers, I recommend a change only in the  
2 method to allocate off-system sales margin in this case. Based on my analysis, I expect  
3 the Company to recommend a different classification of environmental costs in KCP&L's  
4 next case in conjunction with a change to the 4CP allocation basis.

### **CONSIDERATIONS AND CRITERIA**

5 **Q. What criteria do you use to evaluate the reasonableness of jurisdictional**  
6 **allocations?**

7 A. The criteria that I use include:

- 8 1) Taken as a whole, is the resulting allocation fair?
- 9 2) Does the allocation approach reasonably consider the “cost drivers” associated with  
10 the specific items allocated?
- 11 3) Does the allocation treat various cost elements consistently?
- 12 4) Does the allocation unreasonably affect or unjustly “enrich” one or more jurisdictions  
13 or the utility?
- 14 5) Are the data required to develop the allocation reasonably available?
- 15 6) Will the allocation basis produce relatively stable results from one period to the next?
- 16 7) Are the results unduly disruptive?

17 FAIRNESS

18 **Q. How do you evaluate the fairness of an allocation?**

19 A. Generally, most people consider an allocation that recognizes both the nature of costs and  
20 the cost drivers to be fair. I generally agree, provided the nature of the cost and the cost  
21 drivers are indeed fully recognized.

1           Regardless of the nature of costs and cost drivers, an allocation that does not permit  
2 the utility a reasonable opportunity to earn its allowed rate of return, I believe is patently  
3 unfair. KCP&L currently finds itself in this situation.

4 **Q. Are there certain costs that the Kansas Commission allows KCP&L to recover that**  
5 **other jurisdictions do not?**

6 A. Yes, there are. There are also costs other jurisdictions allow that the Kansas Commission  
7 does not.

8           The fact that one commission may deny recovery of a specific cost is not the issue I  
9 address. The issue I address is the opportunity for the Company to recover fully all of the  
10 costs for which the jurisdiction does permit recovery. The true test of this issue is  
11 whether the sum of the allocation factors used by the various jurisdictions to allocate a  
12 cost (recoverable by all jurisdictions) equals 100 percent.

13 **Q. Do you believe that because the MPSC uses a 4CP allocation basis, the Kansas**  
14 **Commission should adopt a 4CP allocation in the interest of keeping the Company**  
15 **whole?**

16 A. No, I do not. Nor do I expect the MPSC to adopt a 12CP allocation basis solely to keep  
17 the Company whole.

18           I do believe, however, that when either commission (Kansas or Missouri) evaluates  
19 allocation alternatives, one consideration should be whether using that allocation allows  
20 (or increases the probability that) the Company will recover all of its costs. After all,  
21 whether it is Kansas or Missouri making the allocation, it is the same total pool of cost.  
22 The allocation of that pool of cost needs to be such that the Company recovers 100  
23 percent of it. Otherwise, the Company does not have a reasonable opportunity to earn the

1 rate of return the Commission finds just and reasonable. Conversely, the allocation  
2 should not result in the Company over-recovering its costs.

### 3 CONSIDERATION OF COST DRIVERS

4 **Q. You refer to “cost drivers.” What do you mean by this term?**

5 A. “Cost drivers” represent those factors which tend to influence cost levels. For example,  
6 sales of energy drive fuel costs. As sales increase, fuel costs increase. However, fuel  
7 costs also depend on the mix of the generating units used (the cost drivers) to generate  
8 energy. This mix generally relates to overall load levels, time of day, season, availability  
9 of generating units, etc.

10 **Q. What cost drivers should the Commission consider in evaluating alternative  
11 allocation bases?**

12 A. Many costs are dependent on multiple factors. A classic example is in the natural gas  
13 pipeline industry, where historically the FERC recognized that “pipelines are built to  
14 supply service not only on the few peak days but on all days throughout the year. In  
15 proving the economic feasibility of the project in certificate proceedings, reliance is  
16 placed upon the annual as well as the peak deliveries.”<sup>4</sup> FERC continues to recognize  
17 distance of haul, as well as capacity considerations in setting pipeline rates.

18 In the electric industry, one generally considers that transmission system costs are  
19 dependent on the capability (capacity) of the transmission system to move power. As a  
20 result, normally, transmission system costs are typically classified as capacity and are  
21 allocated on some basis solely related to the maximum system demand<sup>5</sup>.

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<sup>4</sup> Consolidated Gas Supply Corp. v. FPC, 520 F.2d 1176.

<sup>5</sup> Unless otherwise specified, my use of the term maximum system demand includes any allocation basis that reflects coincidental peak demands, whether single coincident peak (“1CP”), 4CP, or 12CP. Likewise, unless otherwise specified, my reference to coincidental peak allocation bases refers to 1CP, 4CP, and 12CP



1 **Q. Does use of a CP-based allocator recognize transmission system “cost drivers”?**

2 A. Yes, in large part. The size of the conductor, capacity of substations, equipment ratings,  
3 and other elements that contribute to costs are designed in consideration of the capacity  
4 necessary to meet maximum load requirements placed on those elements to move power  
5 and energy. However, to some extent, capacity requirements depend on the “foot-print”  
6 of the transmission system. As the size of the “foot-print” increases, costs increase  
7 because of the additional distances (length of conductor and associated line losses) that  
8 are required to interconnect the system. Thus, transmission system costs depend in part  
9 on the proximity of generating stations and interconnections to load centers.

10 With regard to electric generating facilities, the classification of 100 percent of fixed  
11 power supply costs to capacity and allocation on the basis of coincidental peak allocators  
12 (whether 1CP, 4CP, or 12CP), is based on the assumption that the sole determinant of the  
13 fixed costs of electric generation is the capacity of the generating stations used to serve  
14 customers. This fails to recognize other cost drivers. Electric utilities, such as KCP&L  
15 require a mix of generating resources to meet customers’ power and energy requirements  
16 economically and reliably. KCP&L’s mix includes nuclear, coal-fired steam, wind, and  
17 combustion turbine (combined-cycle and simple-cycle) based generating resources. Each  
18 type of generating station has different fixed and variable cost characteristics. The  
19 different fixed and variable cost characteristics allow electric utilities to manage cost  
20 while meeting customers’ requirements. The capacity to meet customers’ maximum  
21 demands (plus allowance for reserves) drives (determines) the combined capacity of all  
22 power supply resources (generation and purchases) needed. The mix of the various types

---

allocators.

1 of generating station capacity depends not on the total capacity required but how most  
2 economically to meet customers' annual energy requirements.

3 **Q. Can you demonstrate how an electric utility can minimize costs through the mix of**  
4 **generating station capacity while meeting system capacity and energy**  
5 **requirements?**

6 A. Yes, I can, through use of a simplified example. I show this example in Schedule  
7 LWL2010-1. In Schedule LWL2010-1, I assume in my example that there are two types  
8 of generating equipment available. One is a base load resource, such as a large coal-fired  
9 steam generating station. The other is a peaking resource, such as a simple cycle  
10 combustion turbine ("CT") generating unit.

11 In Schedule LWL2010-1, I assume that construction costs for base load and peaking  
12 resources amount to \$1,500 and \$500 per kW installed, respectively (Sheet 1, Line 2). I  
13 further assume that variable costs amount to \$0.015 and \$0.120 per kWh, respectively  
14 (Line 5).

15 To calculate annual fixed cost (Line 4), I apply an "all-in fixed charge rate" (Line 3)  
16 to the capital cost associated with each type of generating resource. This all-in fixed  
17 charge rate includes allowance for all fixed costs including depreciation, return, taxes,  
18 and fixed operation and maintenance expenses. I use a higher fixed charge rate for the  
19 base load resource to recognize the higher fixed operating costs relative to a peaking  
20 resource (simple cycle CT). As I show on Line 4 of Sheet 1, given these assumptions, the  
21 annual fixed costs associated with the base load resource is \$300 per kW-year. The  
22 annual fixed cost for the peaking resource is \$90 per kW-year.

1 I then calculate the total annual cost at various assumed capacity factors. Based on  
2 the estimated cost levels I use, I show in Sheet 1 (Lines 6 through 17) annual cost per kW  
3 of capacity at various capacity factors. On Lines 18 through 29, I show the annual cost  
4 per kWh. I plot these values in the graphs I show to the right of the tabular data.

5 **Q. What do these graphs show?**

6 A. The upper graph shows the total annual cost per kW (Y-axis) at various capacity factors  
7 (X-axis) for both the base load and peaking resource. The lower graph shows the annual  
8 cost per kWh. In both curves, I show (based on my assumed cost levels) that when  
9 operating at capacity factors lower than about 22.5 percent<sup>6</sup> (2,000 hours) the peaking  
10 unit represents the least cost resource. Conversely, so long as the unit operates at a  
11 capacity factor higher than about 22.5 percent, the base load resource represents the least  
12 cost option.

13 **Q. How do you minimize cost under your example?**

14 A. In Schedule LWL2010-1, Sheet 2, I show a simplified illustrative load duration curve. A  
15 load duration curve shows the number of hours (X-axis) that load equals or exceeds a  
16 specific level (Y-axis), over a specified period (typically one year). In my previous  
17 example, I find that the peaking plant operated at less than 2,000 hours is more  
18 economical than the base load plant operated at less than 2,000 hours. My illustrative  
19 load duration curve shows that the load exceeds 600 MW, 2,000 hours during the year.  
20 Therefore, I minimize cost with 600 MW of base load capacity and 400 MW of peaking  
21 capacity. Based on my assumed cost levels, total plant costs in my example would

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<sup>6</sup> 2,000 hours divided by 8,760 hours = 22.83%

Base Load      \$300/kW + \$0.015/kWh \*2,000 hours = \$330/kW

Peaking         \$90/kW + \$0.120/kWh \* 2,000 hours = \$330/kW

1 amount to \$1.1 billion ( $\$1,500/\text{kW} * 600 \text{ MW} + \$500/\text{kW} * 400 \text{ MW}$ ) and total annual  
2 fixed and variable cost would amount to \$327.79 million.

3 **Q. Can you demonstrate that this mix represents the minimum cost?**

4 A. Yes, I can. In Schedule LWL2010-1, Sheet 3, I show an example of construction cost  
5 and annual costs (fixed and variable) to serve a 1,000 MW system peak. In my example,  
6 I assume 600, 700, and 500 MW of base load resources and 400, 300, and 500 MW of  
7 peaking resources. In each of these three scenarios total capacity amounts to 1,000 MW.  
8 As I show in Sheet 3, Line 12, total annual costs amount to \$327.79 million when 600  
9 MW of base load and 400 MW of peaking resources are used. This annual cost increases  
10 by about 1 percent to \$330.42 million if 700 MW of base load and 300 MW of peaking  
11 resources are used (Scenario 2, Lines 14 through 21). If 500 MW each of base load and  
12 peaking capacity are used, the annual cost in my example increases by about 4 percent to  
13 \$339.66 million (Scenario 3, Lines 22 through 29).

14 **Q. Does your example recognize real world considerations?**

15 A. Yes, it does. Admittedly, I use a simple example whereas actual conditions include a  
16 number of complicating factors I did not attempt to model. Some of these complicating  
17 factors include:

- 18 1) Reserve requirements;
- 19 2) Implications of existing resources (sunk costs);
- 20 3) Implications of adding resources in “lumps;”
- 21 4) Inability to exactly match the capacity required with installed capacity;
- 22 5) Uncertainty associated with actual construction and operating costs; and
- 23 6) Uncertainty associated with future load (annual and peak) growth.

1            Though my simple example does not capture all the dynamics of power supply  
2            planning, it does capture the implications of the fundamental trade-off in costs between  
3            base load and peaking resources.

4    **Q.    What conclusions do you reach based on the example you show in Schedule**  
5            **LWL2010-1?**

6    A.    With regard to the economic selection of generating resources, both system maximum  
7            demand and capacity factor are cost drivers. Coincident peak demand drives the total  
8            capacity required (in my simplified example, 1,000 MW) regardless of the cost  
9            characteristics of the generating resources. Capacity factor drives the mix of generating  
10           resources (in my example, 600 MW of base and 400 MW of peaking). This generation  
11           mix minimizes total cost by:

- 12           1) Trading off higher fixed cost against lower variable cost for generating resources  
13               operated at higher capacity factor, and
- 14           2) Trading off lower fixed cost against higher variable cost for generating resources  
15               operated at lower capacity factor.

16           CONSISTENCY

17    **Q.    What do you mean by internally consistent allocations?**

18    A.    Very simply, interrelated costs must be allocated on a consistent basis. I will address this  
19           concept more fully in connection with my discussion of the classification of off-system  
20           sales margins and environmental costs.

21           UNJUST ENRICHMENT

1 **Q. How can an allocation unreasonably “enrich” one jurisdiction?**

2 A. This represents an element of fairness. Jurisdiction A is unjustly enriched when costs  
3 reasonably associated with serving that jurisdiction (say for example, Missouri) are  
4 assigned through the allocation process to Jurisdiction B (say for example, Kansas). This  
5 approach results in either Jurisdiction B or the Company subsidizing Jurisdiction A.

6 AVAILABILITY OF DATA

7 **Q. Why is the availability of data a consideration in the evaluation of alternative**  
8 **allocation bases?**

9 A. The ability to allocate costs fairly and accurately requires reliable data. When data are  
10 not available, reasonable results can sometimes be achieved through synthesis. More  
11 often, the allocation needs to be modified to accommodate data limitations.

12 On the other hand, the fact that data reliable or accurate to the fifth decimal point may  
13 not be available is no reason to abandon an allocation approach. When reasonable  
14 unbiased estimates can be made upon which to develop relative relationships, those  
15 estimates should be relied upon. In many instances, relative relationships are known, but  
16 cannot be measured absolutely. I believe that it is much more important to recognize and  
17 accommodate known relationships than it is to measure these relationships to the nearest  
18 penny.

19 A case in point is the simple example I present in Schedule LWL2010-1. Whether  
20 the cost of base load generation is \$1,500 per kW, \$1,250 per kW, or \$2,000 per kW does  
21 not affect the conclusion reached. We may not know exactly what base load or peaking  
22 resources cost; however, we do know that the capital cost of base load resources  
23 substantially exceeds the capital cost of peaking resources, and conversely, that the

1 variable cost of peaking resources substantially exceeds the variable cost of base load  
2 resources.

### 3 STABILITY

4 **Q. Why do you consider it important that the allocation produce relatively stable**  
5 **results?**

6 A. Once an allocation basis is established and adopted by all jurisdictions, that method  
7 should continue to be applied until circumstances change. Allocations that produce  
8 substantially different results from year to year may result in substantial shifts in costs  
9 that are unduly disruptive and inherently inequitable to customers and the Company.  
10 Further, changes in jurisdictional allocation bases should not be unduly disruptive to  
11 customers in any jurisdiction.

### **KCP&L POWER SUPPLY**

12 **Q. Did you use Company cost levels to evaluate the implications of the alternatives you**  
13 **evaluate?**

14 A. Yes, I did. In order to evaluate the impacts of alternative allocation and classification  
15 basis, I developed the total revenue requirement associated with the Company's power  
16 supply and transmission functions. To develop this revenue requirement, I rely on the  
17 Company's 2008 operating results using a 7.86 percent return on rate base. I separated  
18 the revenue requirement into nuclear, steam, wind, other generation, purchased power,  
19 and off-system sales sub-functions.

20 As I previously discussed, I developed this revenue requirement for the sole  
21 purpose of evaluating the impacts of alternative allocation basis. The Company's

1 claimed revenue requirement and jurisdictional allocation is sponsored by Mr.  
2 Weisensee.

3 **Q. Does the addition of generating resources over time affect the economics of power**  
4 **supply?**

5 A. Yes, it does. The ultimate mix of resources reflects the evolution of KCP&L's growth in  
6 load and generation. As KCP&L added resources, the economics, load, forecast load  
7 growth, and other factors at the time of planning for an addition controlled the decision of  
8 the size and kind of generation asset KCP&L should add at each point in time.

9 **Q. Have you prepared a schedule that shows some of these different characteristics?**

10 A. Yes, I have. In Schedule LWL2010-2, Sheet 1, I show data related to each of KCP&L's  
11 generating resources that I obtained from KCP&L's 2008 FERC Form 1.

12 **Q. Do you have any observations based on examination of the information you show in**  
13 **Schedule LWL2010-2, Sheet 1?**

14 A. Yes, I do. These are:

- 15 1) For the most part, the original cost per kW (Line 20) of the Wolf Creek Nuclear  
16 Station and the Spearville Wind Farm are more than three times the original cost (per  
17 kW) of the other generating resources. I expect this high original cost because of the  
18 technologies involved and the recent construction of the Spearville facility.
- 19 2) The variable cost for Wolf Creek (\$4.57 MWh) and Spearville (zero) are less than  
20 half the lowest variable cost (Iatan Unit 1, \$10.88 per MWh) of the other plants.
- 21 3) The original cost associated with Hawthorn Unit 5 is considerably in excess of what I  
22 expect given its date of initial installation, and the original cost of the other steam



1 plants. This much higher cost relative to other steam generating units is attributable  
2 to the explosion and rebuild of the unit in 2001.

3 In Schedule LWL2010-2, Sheet 2 I have prepared a graph that shows on a relative  
4 basis:

- 5 1) The original cost per kW of capacity;
- 6 2) The variable cost per kWh actually generated; and
- 7 3) The capacity factor for each station.

8 In order to place values into perspective, and manage scale, I show the values for  
9 each plant relative to the KCP&L average. For example, the fuel cost at Iatan Unit 1  
10 amounts to \$10.88 per MWh (Schedule LWL2010-2, Sheet 1, Line 24 Column E),  
11 whereas the system average fuel cost amounts to \$13.03 per MWh (Line 24, Column P).  
12 Thus, Iatan Unit 1 fuel cost amounts to 83 percent of the system average ( $10.88 / 13.03 =$   
13  $83\%$ ). This 83 percent value is what I show in Schedule LWL2010-2, Sheet 2.

14 **Q. Based on examination of the information you show in Schedule LWL2010-2, do you**  
15 **reach any conclusions?**

16 A. Yes, I do. In Schedule LWL2010-2, I demonstrate that based on KCP&L's power supply  
17 cost and operating characteristics:

- 18 1) KCP&L's original cost varies dramatically from about \$100 per kW (Northeast) to  
19 \$2,300 per kW (Wolf Creek).
- 20 2) The construction costs of KCP&L's steam generation amounts to about \$542 per kW  
21 (Sheet 1, Column E, Line 17) which amounts to over 2 times the \$252 per kW  
22 associated with KCP&L's CT plants.<sup>7</sup> With the exception of the Northeast internal

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<sup>7</sup> In my testimony, unless otherwise indicated, my reference to combustion turbine based resources includes KCP&L's simple-cycle units, as well as the internal combustion units (Northeast), and the combined-cycle

1 combustion units, the CT plants were placed into service within the last 9 years. On  
2 the other hand, the steam plants are generally over 30 years old. If the implications of  
3 inflation are eliminated the cost of the steam plants would be 3 to 4 times that of the  
4 CT's.

5 **3)** KCP&L's variable cost varies even more dramatically from zero for Spearville, to  
6 \$4.57 per MWh for nuclear generation to about \$150 per MWh for Hawthorn Units  
7 7 & 8. For KCP&L's CT based generation, variable costs amount to about \$75.00 per  
8 MWh or over five times the variable costs of KCP&L's steam-fired generating plants  
9 of about \$14.16 per MWh.

10 **4)** Variable costs (\$/kWh) tend to decline as plant costs (\$/kW) increase. Other  
11 generating plant (CT) variable costs are over five times that of steam plant variable  
12 costs whereas current steam plant construction costs about three to four times that of  
13 the CT based plants.

14 **5)** Capacity factor for the various resources tends to increase as construction (fixed)  
15 costs increase and variable costs decrease.

16 The inescapable conclusion based on the information shown in Schedule LWL2010-1  
17 and confirmed in Schedule LWL2010-2 is that there is a trade-off between fixed and  
18 variable costs. The variable costs associated with high capital cost generating resources  
19 are substantially less than from lower capital cost resources. KCP&L incurs high capital  
20 costs in order to have resources available to meet capacity requirements as well as to  
21 generate energy economically. KCP&L incurs the higher variable costs as a trade off

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units (Hawthorn 6 and 9). All of these CT resources are gas-fired, except for the internal combustion units at Northeast which are oil-fired.

1 against the lower capital costs associated with resources needed solely to meet peak  
2 period requirements.

3 As I show on Line 13, the capacity factor of KCP&L's steam plants (66.91%) is over  
4 20 times that of the CT based plants (2.93%).

5 In simple terms, KCP&L incurred high capital costs to make energy (MWhs).  
6 Conversely, KCP&L did not incur these high capital costs to make MWs (meet peak  
7 period requirements) because other lower cost resources are available to use relatively  
8 infrequently to meet those needs. In other words, KCP&L pays a premium for generating  
9 resources that can generate energy economically.

10 **Q. Can you further demonstrate this concept?**

11 A. Yes, I can by reference to Schedule LWL2010-3. Schedule LWL2010-3 consists of three  
12 sheets. In Sheet 1, I show KCP&L's actual load duration curve. In this graph, I show:

- 13 1) Load associated with Kansas (lower curve);
- 14 2) Load associated with Missouri (immediately above Kansas);
- 15 3) Total native load (center curve); and
- 16 4) Total load including off-system sales (upper curve).

17 Note that native load is equal to Kansas plus Missouri. Note also, that sales to the  
18 FERC jurisdiction is too small to show on the scale used in Schedule LWL2010-3. While  
19 not evident in the graph, there is a small increase in the difference between Missouri and  
20 Kansas load as native load decreases. This is evidence of the somewhat lower load factor  
21 for sales in Kansas.

1 **Q. Do the load curves you show in Schedule LWL2010-3 represent actual deliveries by**  
2 **KCP&L during 2008?**

3 A. Yes, they do. I did however average hourly loads over certain ranges in order to  
4 “smooth” the curves. In preparing these curves, I first ranked native load from highest to  
5 lowest. For the hour with the highest native load, I plot the Kansas, Missouri, total native  
6 load, and total load.<sup>8</sup> For the hour with the second highest native load, I plot the Kansas  
7 load and total load. I do this for each of the 8,784 hours in 2008, averaging values over  
8 various ranges in order to eliminate some of the hourly variations (noise) from the graph.  
9 The resulting load curves are an accurate representation of the hourly Kansas, Missouri,  
10 and total loads corresponding to the duration of native load.

11 **Q. What do you show in Schedule LWL2010-3, Sheet 2?**

12 A. In Sheet 2, I start with the native load and total load curves I show in Sheet 1. To those  
13 curves, I add generation from KCP&L’s various power stations. The order, in which I  
14 show the various resources, corresponds to how well hourly generation from that station  
15 correlates to the total hourly native load. This “stacking” order generally corresponds  
16 from lowest to highest variable cost (highest to lowest fixed and construction cost.)

17 For example, I show Wolf Creek and Spearville as the bottom curve. As a wind farm,  
18 Spearville is unable to follow load. Hourly generation from the Wolf Creek nuclear unit  
19 has the lowest correlation to KCP&L’s hourly native load. In 2008, Wolf Creek was  
20 connected to load 7,271 hours. The average load amounted to 549 MW during those  
21 7,271 hours. The maximum load amounted to 568 MW. In 2008, the Wolf Creek plant

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<sup>8</sup> Total native load is equal to the sum of sales to Kansas, Missouri, and FERC jurisdictional customers. Total load is equal to native load and non-firm energy sold off-system.

1 operated solely as a base load resource, it did not generate in response to changes in  
2 native load demands.

3 Above Wolf Creek and Spearville, I show Iatan Unit 1. The output from Iatan Unit 1  
4 has a very low correlation with native load. When connected to load Iatan Unit 1  
5 operated at an 87.8 percent capacity factor. Thus, I consider Iatan Unit 1 to also to  
6 operate as a base load resource.

7 Above Iatan Unit 1, I plot LaCygne Units 1 and 2 and Hawthorn Unit 5. These plants  
8 correlate somewhat with native load, Montrose has a higher correlation, and the other  
9 generating resources and purchases have the highest correlation.

10 Based on the stacking order I show in Sheet 2, I conclude that:

- 11 • Wolf Creek, Spearville, and Iatan Unit 1 operate as base load resources;
- 12 • LaCygne Units 1 and 2 and Hawthorn Unit 5 operate as base/intermediate load  
13 resources;
- 14 • Montrose and purchases operate somewhere between intermediate and peaking  
15 resources; and
- 16 • CT based generation represents peaking resources that KCP&L relies on to meet  
17 native load in excess of capacity from base and intermediate load units.

18 **Q. What do you show in Sheet 3?**

19 A. Sheet 3 is the same as Sheet 2 except that I have included the generation mix and the  
20 dispatch of Iatan Unit 2. Sheet 3 depicts load duration curves forecast for 2010.

## IMPACT OF CURRENT ALLOCATION BASES

1   **Q.    Have you evaluated the implications of the different allocation bases used in Kansas**  
2   **and Missouri?**

3    A.    Yes, I have. To do so, I developed an estimate of KCP&L's total revenue  
4    requirement for its power supply and transmission functions based on 2008 operations  
5    and a 7.86 percent return on rate base.<sup>9</sup> I summarize this development in Schedule  
6    LWL2010-4. In this schedule, I show that total fixed cost (revenue requirement)  
7    associated with power supply amounts to \$436.17 million and total power supply variable  
8    cost amounts to \$235.72 million (Line 24). Both of these values represent revenue  
9    requirements net of revenues associated with off-system sales. I also show the revenue  
10   requirement associated with the transmission function amounts to \$61.71 million  
11   (Column D).

12           These estimated values are before adjustment for the implication on revenue  
13   requirements of the improvements at Iatan Unit 1 and the addition of Iatan Unit 2 to rate  
14   base. In Sheet 2 of Schedule LWL2010-4, I show the adjustments I estimate to revenue  
15   requirements to reflect the improvements at Iatan Unit 1 and the addition of Iatan Unit 2.

16           In Schedule LWL2010-5, Sheet 1 using the unadjusted revenue requirement levels I  
17   develop for evaluation purposes in Schedule LWL2010-4, Sheet 1, the allocation of cost  
18   (prior to adjustments for Iatan Units 1 and 2) to the various jurisdictions (Kansas,

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<sup>9</sup> As I previously discussed, I developed this revenue requirement solely for the purpose of evaluating the impact of alternative allocation and classification scenarios. Mr. Weisensee is responsible for sponsoring the Company's claimed revenue requirement.

1 Missouri, and FERC) based on the allocation basis currently employed by each  
2 jurisdiction.<sup>10</sup>

3 In Lines 1 through 11, I summarize revenue requirements by type of generation,  
4 along with the credit for off-system sales<sup>11</sup>. As shown, the total power supply revenue  
5 requirement prior to the credit for off-system sales amounts to \$885.52 million. Of this  
6 \$885.52 million, \$518.65 million represents fixed costs and \$366.87 million represents  
7 variable costs. After crediting revenues from off-system sales of \$213.63 million net  
8 revenue requirements amount to \$671.89 million. Of the \$213.63 million of revenues  
9 from off-system sales, \$131.15 million represents the out-of-pocket or variable cost  
10 associated with generating the energy sold. The balance (\$82.49 million) represents the  
11 margin (revenues in excess of cost) associated with off-system sales. This margin  
12 represents a contribution to power supply fixed costs. I therefore credit the variable  
13 portion of revenues from off-system sales to variable cost and margin from off-system  
14 sales I have classified separately in recognition of the unused energy allocator used in  
15 Kansas.

16 On Lines 12 through 15, I show the allocation to the Kansas jurisdiction using the  
17 allocation basis recently used in Kansas. This allocation includes the allocation of:

- 18 1) Fixed (capacity-related) transmission and power supply costs based on the average of  
19 the 12 monthly coincident peak demands (12CP),
- 20 2) Variable (energy-related) costs based on energy deliveries, and

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<sup>10</sup> The Company has not had a FERC rate case recently. For the FERC jurisdiction, I use a 12CP capacity cost allocator and allocate off-system sales margin based on the 12CP allocator.

<sup>11</sup> In the balance of my testimony, my reference to off-system sales and off-system sales margins, include miscellaneous revenues of \$25,541, see Schedule LWL2010-4, Sheet 1, Lines 22, 23, and 33, and Sheet 2, Line 13.

1           **3) Margin associated with off-system sales based on “unused energy.”**

2           On Lines 16 through 19, I show the allocation to the Missouri jurisdiction using the  
3 allocation basis recently used in Missouri. This allocation includes the allocation of:

4           **1) Fixed (capacity-related) transmission and power supply costs based on the average of**  
5           the 4 summer month coincident peak demands (4CP),

6           **2) Variable (energy-related) costs based on energy deliveries, and**

7           **3) Margin associated with off-system sales based on energy deliveries.**

8           On Lines 20 through 23, I show the allocation of costs to the FERC jurisdiction  
9 allocating fixed costs and off-system sales margin using a 12CP allocator and allocating  
10 variable costs based on energy deliveries.

11           On Lines 27 through 37, I show the derivation of the various allocation factors that I  
12 use in Lines 12 through 23.

13 **Q. Do you reach any conclusions based on review of Schedule LWL2010-5?**

14 A. Yes, I do. As I show on Line 25, because of the different allocation methods employed  
15 by the Kansas and Missouri jurisdictions, KCP&L fails to recover over \$9,000,000 of its  
16 revenue requirement.

17 **Q. What do you show in Sheet 2 of Exhibit LWL2010-5?**

18 A. Sheet 2 is identical to Sheet 1 except that the total revenue requirement includes an  
19 estimate of the costs associated with the improvements at Iatan and the allocation factors  
20 reflect weather normalized sales for the 12-month period ended August 31, 2009. As I  
21 show on Line 25, after the addition of this investment, the unrecovered amount increases  
22 from \$9 million to \$9.7 million. Clearly, the different allocation methods used in Kansas



1 and Missouri represent a problem to KCP&L and increase with the addition of Iatan 2  
2 plant.

**CAPACITY COST ALLOCATOR – 1CP vs 4CP vs 12CP**

3 **Q. You show in Schedule LWL2010-5, Sheet 2, that the difference in capacity cost**  
4 **allocator results in unrecovered transmission cost of nearly \$0.31 million and**  
5 **unrecovered power supply fixed cost of \$3.78 million. Have you evaluated the**  
6 **merits of KCP&L using a 4CP versus a 12CP allocator?**

7 A. Yes, I have. I prepared Schedule LWL2010-6 to aid in evaluating the merits of  
8 alternative measures of maximum demand. I refer to the 4CP and 12CP allocators as  
9 measures of maximum demand. As I will discuss later, in addition to the merits of the  
10 4CP versus 12CP allocators, I believe that the traditional manner in which costs are  
11 classified as capacity should be re-evaluated.

12 **Q. Please describe Schedule LWL2010-6.**

13 A. Schedule LWL2010-6 consists of three sheets that show monthly maximum coincident  
14 demands and corresponding monthly deliveries to native load customers. Sheet 1 shows  
15 monthly coincident peak demands for 2008 and the number of hours that load equals or  
16 exceeds that level. Sheet 2 shows monthly coincident peak demands for 2008 and  
17 monthly deliveries by jurisdiction. Sheet 3 shows monthly coincident peak demands for  
18 the 2006, 2007, and 2008 calendar years along with monthly energy deliveries to native  
19 load customers.

20 **Q. Do you have any observations based on examination of the information you show in**  
21 **Sheet 1?**

22 A. Yes, I do. These observations include:

- 1           **1)** Clearly, in 2008, any measure of maximum coincidental demand must include August  
2                           and July.
- 3           **2)** To a lesser degree, coincidental demands in June, and to a somewhat lesser degree  
4                           September, can reasonably be included as measures of maximum demand.
- 5           **3)** The maximum coincident demand in May might be considered unusually high.<sup>12</sup>
- 6           **4)** The maximum coincident demands during the winter months (December, January,  
7                           and February) fall in a relatively small range 25 to 30 percent below the maximum  
8                           demands during July and August.
- 9           **5)** Demands during the spring and fall months (except for May) are considerably below  
10                          those during the winter and summer.
- 11          **6)** Demands during the eight months other than June through August never exceed the  
12                          accredited capacity of the Company's base load generating resources. This means  
13                          that except during outages, peaking capacity is not required to meet native load  
14                          during the non-summer months.
- 15          **7)** Demands during the four summer months equal or exceed accredited capacity in the  
16                          Company's base load resources 258 hours or about nine percent of the time.

17           Based on the foregoing, I believe that the measure of maximum demand reasonably  
18           includes the four summer months of June through September. While demands during  
19           June and September are somewhat less than July and August, I recall electric utilities in  
20           the area on very rare occasion experienced their annual peak demand during these two  
21           months.

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<sup>12</sup> Considering the weather patterns in mid to late May in the Kansas city area and the low load factor, the coincident demand for May is pexpected.

1 **Q. What observation do you make on examination of Sheet 2?**

2 A. In Sheet 2, I include coincident peak demands and monthly deliveries by jurisdiction for  
3 2008. In this sheet, I focus on monthly load factors. System load factor during the four  
4 summer months ranges in the low 60 percent range (59.45 to 65.81 percent). Except for  
5 May, system load factor during the other months exceeds 73 percent.

6 Based on these load factors, I again believe that the measure of maximum demand  
7 reasonably includes the four summer months. Maximum demands in the non-summer  
8 months do not reasonably belong with the four summer months.

9 **Q. What observation do you make on examination of Sheet 3?**

10 A. In Sheet 3, I include coincident peak demands and monthly deliveries for the 2006  
11 through 2008 calendar years. I also show monthly deliveries to native load customers  
12 and the rank, from highest to lowest, of the three-year average.

13 Based on my examination, I have grouped months into the four summer months (June  
14 through September) the three winter months (December through February) and the  
15 remaining five months.

16 Some observations include:

- 17 **1)** System load factor during the four summer months ranges in the low 60 percent range  
18 (59.45 to 65.81 percent).
- 19 **2)** In 2006 and 2007, the annual system maximum demand occurred in July instead of  
20 August as it did in 2008.
- 21 **3)** While the average maximum demand in September is somewhat lower than the other  
22 three summer months, in 2007, the maximum demand in September was only 13

1           percent below the annual maximum. In 2006 and 2008, the September demand was  
2           16 to 18 percent below the maximum.

3           **4)** The average maximum in September is about 15 percent less than July, where as  
4           during the three winter months it is 23 to 34 percent less. During the other months,  
5           except for May, the maximum demand is 30 to 44 percent less than July.

6           **5)** The average monthly load factors also distinguish the four summer months from the  
7           remainder of the year. During the summer months monthly load factor ranges from  
8           56 to 66 percent whereas for the other months (except May), load factor ranges from  
9           63 to 80 percent.

10           KCP&L is clearly a summer peaking utility. Summer demands dominate. As a  
11           result, I believe that the only reasonable measure of maximum demand is the average of  
12           the four monthly coincident peaks. As an indication of the dominance of the four  
13           summer months, the average monthly demand during July and August, exceeds the  
14           maximum coincidental demand during March and April.

15   **Q.   Have you evaluated the impact on the Kansas jurisdiction of using a 4CP allocation**  
16   **basis?**

17   A.   Yes, I have. I show the impact of the 4CP allocation to the Kansas jurisdiction in  
18   Schedule LWL2010-7 based on 2008 revenue requirements adjusted to reflect the  
19   improvements at Iatan Units 1 and 2. In Schedule LWL2010-7 I show the allocation to  
20   the Kansas jurisdiction using the 12 CP in Lines 11 through 19. On Lines 20 through 28,  
21   I show the allocation using the 4CP allocator. As I show in this schedule, using the 12CP  
22   allocator, Kansas is responsible for 45.64 percent of power supply costs. This increases  
23   to 46.18 percent if the 4CP allocator is used.

1           This means that based on the fixed power supply cost I estimate of \$751.4 million  
2 (before credit for off-system sales), Kansas customers are responsible for 45.64 percent  
3 or \$342.95 million of the total estimated power supply fixed cost. Using a 4CP allocator  
4 this increases to \$347.03 million (46.18 percent).

### **OFF-SYSTEM SALES**

5 **Q. How were margins associated with off-system sales allocated in the prior Kansas**  
6 **case?**

7 A. Consistent with the 905 S&A, the margins were allocated based on “unused sales”.

8 **Q. What is the philosophical basis for using unused sales to allocate off-system**  
9 **margins?**

10 A. First, it is important to understand what off-system sales margins represent. Off-system  
11 margins are revenues, derived from the sale of power and energy off-system, in excess of  
12 KCP&L’s out-of-pocket cost of generating or purchasing the energy sold off-system.  
13 These margins represent a contribution to the fixed cost of the generation resources used  
14 to make such sales.

15           Through the demand allocator, each jurisdiction is allocated power supply fixed costs  
16 in proportion to the capacity cost allocator (4CP or 12CP). Margins realized from off-  
17 system sales represent a contribution to the fixed cost of the generating resources paid for  
18 by native load customers.

19           Following the unused energy allocation basis, these credits to fixed costs are allocated  
20 in proportion to “available energy,” where “available energy” represents the total  
21 capacity paid for by a jurisdiction less the average energy used by that jurisdiction.

1           The unused energy allocator is premised on the presumption that as native load  
2 declines, available energy increases and hence off-system sales increase. However, as I  
3 demonstrate in Schedule LWL2010-3, Sheet 2, that presumption does not appear valid.  
4 The level of off-system sales does not increase in proportion to the decline in native load.

5           Thus, the fundamental underlying premise supporting the unused energy allocator is  
6 not validated.

7 **Q. Is the use of an unused energy allocaor a recognized method to allocate cost?**

8 A. No, it is not. I am unaware of any instance where this method has been employed in any  
9 state by any utility or Commission, except in the instant case. In some instances an  
10 energy allocator is used to allocate off-system sales and sales margins. In other instances  
11 off-system sales margins are allocated as I recommend here. That is the margin is  
12 allocated on the same basis or in proportion to the fixed costs of the generating units used  
13 to generate the electricity sold.

14           Further, the magnitude of KCP&L's off-system sales and sales margins is  
15 considerably greater than for most electric utilities. In addition, the relative balance of  
16 the two predominant jurisdictions is also somewhat unusual. Both of these characteristics  
17 tend to increase the importance of jurisdictional allocations to KCP&L and its customers.

18 **Q. In lieu of an unused energy allocator, what do you recommend?**

19 A. The unused energy allocator is premised on the concept that each jurisdiction is charged  
20 fixed costs in proportion to the maximum use of capacity by that jurisdiction. Off-system  
21 sales margin represents a contribution to the fixed cost of that capacity. Hence, the more  
22 direct (and certainly more equitable) method to allocate these off-system sales margins is

1 in proportion to the allocation of fixed costs to each jurisdiction associated with the  
2 generating resources used to generate the energy sold off-system.

3 Examination of Schedule LWL2010-3 Sheet 2 and Sheet 3 (along with the detail  
4 underlying the graphs shown in those two sheets) shows that KCP&L makes off-system  
5 sales primarily from its coal-fired steam generating stations. In fact, based on load levels  
6 adjusted to reflect Iatan Unit 2 in the dispatch, 97.5 percent of non-firm off-system sales  
7 are made from KCP&L's coal-fired steam generating resources. KCP&L makes nearly  
8 all of the remaining 2.5 percent from its gas-fired CT based resources. Since nearly all  
9 sales are made from KCP&L's coal-fired generation, I recommend that margin from off-  
10 system sales be allocated in the same manner as steam plant fixed costs.

11 **Q. Do you believe an unused energy allocator is reasonable for purposes of allocating**  
12 **off-system sales margins between Missouri and Kansas?**

13 A. No, I do not. While at first blush the unused energy allocator may appear reasonable, on  
14 further study as I have presented above and will further discuss, it becomes evident that  
15 its use is not appropriate.

16 **Q. What factor determines whether an allocation of these sales margins is reasonable?**

17 A. The most critical factor for assessing the reasonableness of the classification and  
18 allocation of margin from off-system sales is the extent it is internally consistent with the  
19 allocation basis used to allocate fixed costs associated with the Company's generating  
20 resources.

21 The credit (revenues) from off-system sales consists of two components. One is the  
22 recovery of the out-of-pocket costs associated with generating the energy sold off-system.  
23 The second is the revenues in excess of out-of-pocket cost (margin). This margin

1 represents a contribution toward the fixed costs of the Company's generating resources.  
2 The allocation of this sales margin must align with the allocation of fixed production  
3 costs in order for the allocation to be reasonable. Subsidization results if this allocation  
4 does not align with the allocation of the fixed production costs these margins are intended  
5 to offset.

6 **Q. In your opinion, did the parties err when they agreed to use of the unused energy**  
7 **allocator to allocate margins associated with off-system sales in the 905 S&A?**

8 A. Yes, I do. I believe that KCP&L proposed the unused energy allocator without sufficient  
9 study of its implications and reasonableness. Since the unused energy allocator allocates  
10 more off system sales margins (and hence lower overall costs) to the Kansas jurisdiction,  
11 the other parties may not have devoted the resources to study its reasonableness. Based  
12 on the analysis that I present here, I believe that the unused energy allocator is not an  
13 appropriate method for allocating off-system sales margins.

14 The result in both Missouri and Kansas is that the allocation of off-system sales  
15 margins does not align with the responsibility for power supply fixed costs. This  
16 problem is magnified because Missouri allocates these margins based on energy sales,  
17 while Kansas uses the unused energy allocator.

18 **Q. Have you evaluated the implications of the allocation of these sales margins?**

19 A. Yes, I have. In Schedule LWL2010-8, I show the impact of the classification and  
20 allocation of off-system sales margin to the Kansas jurisdiction when this sales margin is  
21 allocated on the same basis as the fixed costs of the power supply resources from which  
22 the energy sold off system is generated. In Schedule LWL2010-8, I use the adjusted  
23 revenue requirement levels I summarize in Schedule LWL2010-4, Sheet 2, In Lines 1



1 through 10, I summarize revenue requirements by type of generation, along with the  
2 credit for off-system sales<sup>13</sup>. As shown, the total revenue requirement prior to the credit  
3 for off-system sales amounts to \$1.032 billion. Of this \$1.032 billion, \$751.45 million  
4 represents fixed costs and \$281.38 million represents variable costs. After crediting  
5 revenues from off-system sales of \$205.34 million net revenue requirements amount to  
6 \$827.48 million. Of the \$205.34 million of revenues from off-system sales,  
7 \$100.89 million represents the out-of-pocket or variable cost associated with generating  
8 the energy sold. The balance (\$104.45 million) represents the margin (revenues in excess  
9 of cost) associated with off-system sales. This margin represents a contribution to power  
10 supply fixed costs. I therefore credit the variable portion of revenues from off-system  
11 sales to variable cost and margin from off-system sales to fixed power supply revenue  
12 requirements.

13 On Lines 11 through 19, I show the allocation of power supply costs to the Kansas  
14 jurisdiction, if I allocate margin associated with off-system sales based on unused energy.  
15 This is the treatment resulting from application of the 905 S&A. As I show on Line 17,  
16 this treatment results in a total credit for off-system sales revenues of \$92.56 million  
17 applicable to the Kansas jurisdiction. Following this treatment, I allocate a total of  
18 \$369.59 million or 44.66 percent of total power supply related costs to the Kansas  
19 jurisdiction.

20 On Lines 20 through 28, I show the allocation of power supply costs to the Kansas  
21 jurisdiction if I classify margin associated with off-system sales correctly as capacity-

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<sup>13</sup> In the balance of my testimony, my reference to off-system sales and off-system sales margins includes miscellaneous revenues of \$25,541, see Schedule LWL2010-4, Sheet 1, Lines 22, 23, and 33, and Sheet 2, Line 13.

1 related and allocate capacity-related costs using the 4CP.<sup>14</sup> As I show in Line 26, this  
2 treatment results in a total credit for off-system sales revenues of \$90.98 million  
3 applicable to the Kansas jurisdiction. Following this treatment, I allocate a total of  
4 \$375.26 million or 45.35 percent of total power supply related costs to the Kansas  
5 jurisdiction.

6 On Lines 29 through 37, I show the development of the capacity and energy  
7 allocation factors I use.

8 **Q. What are the implications of allocating margin associated with off-system sales  
9 based on “unused energy”?**

10 A. Margins associated with off-system sales represent revenues less out-of-pocket costs.  
11 The “unused energy” allocator will allocate 47.70 percent of these margins to the Kansas  
12 jurisdiction, even though the Kansas jurisdiction is allocated only 46.18 percent  
13 (45.64 percent using the 12CP allocator) of fixed power supply costs. The issue with the  
14 allocation of power supply costs is nearly always limited to two issues: how should peak  
15 period demands be measured (e.g. 4CP or 12CP), and how much of the total should be  
16 allocated on the basis of peak period demands versus how much is allocated on the basis  
17 of energy.

18 Thus, the allocation of power supply costs should fall within the range of these  
19 two allocation bases. There is no reasonable basis for the allocation of these margins to  
20 exceed the allocation of the fixed costs associated with the generation resources used to  
21 generate the energy sold.

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<sup>14</sup> In Schedule LWL2010-8, I classify all fixed production costs as demand related and allocate them using the 4CP allocator. In this instance, the 4CP allocator when applied to production related fixed costs, is the same as the production plant allocation basis.

## ENVIRONMENTAL COSTS

1   **Q.   What are environmental costs?**

2   A.   As I use the term in my testimony, environmental costs represent all costs (fixed and  
3       variable) associated with the capital and operation and maintenance of equipment used in  
4       the Company's coal-fired steam generating stations to reduce, control, or monitor plant  
5       emissions. These costs include:

6       1) Fixed investment costs (depreciation, return, and taxes) associated with:

- 7       •     Flue gas desulphurization (FGD or scrubbers) equipment;
- 8       •     Selective catalytic reduction (SCR) equipment;
- 9       •     Other NO<sub>x</sub> control equipment;
- 10      •     Particulate control equipment; and
- 11      •     Facilities, equipment, land, and improvements associated with the disposal of  
12         products produced by the equipment identified above;

13      2) Variable costs associated with consumables used by the facilities and equipment  
14         listed in 1) above;

15      3) Fixed operation and maintenance expenses associated with the operation and  
16         maintenance of the facilities and equipment listed in 1) above;

17      4) Allowances purchased; and

18      5) Allowances sold (credit).

19   **Q.   What do you recommend as the basis to classify and allocate these environmental  
20       costs?**

21   A.   Environmental costs, both fixed and variable, should be allocated on a basis that  
22       recognizes the nature of these costs.

1 **Q. What is the nature of these costs?**

2 A. KCP&L incurs environmental control costs in connection with the generation of  
3 electricity from its coal-fired steam generating stations. KCP&L does not incur these  
4 costs in order to supply power to customers for four hours or even twelve hours a year.<sup>15</sup>  
5 As I discussed previously, the cost of this equipment relates to the need by customers for  
6 economical energy. As a result, these costs are energy-related and should be allocated  
7 accordingly.

8 **Q. Are there any factors that demonstrate the energy-related nature of these costs?**

9 A. Yes, there are. In lieu of incurring capital costs to control emissions, KCP&L could  
10 purchase allowances. The cost of purchasing allowances is directly related to the kWh  
11 generated because for each additional kWh generated, KCP&L would need to purchase  
12 an additional fraction of an allowance.

13 **Q. Have you evaluated the implications of classifying environmental costs as energy?**

14 A. Yes, I have. In Schedule LWL2010-9, I show the impact of the classification and  
15 allocation of environmental costs based on energy sales to the Kansas jurisdiction.  
16 Lines 1 through 24 of Schedule LWL2010-9 are identical to Lines 1 through 19 of  
17 Schedule LWL2010-8 with the exception that I have split the revenue requirement  
18 associated with steam generation into fixed environmental costs and other steam  
19 generation costs. In this regard, I estimate that fixed environmental costs amount to  
20 24.44 percent of total steam fixed costs.

21 I show in Lines 25 through 37, of Schedule LWL2010-9 the classification and  
22 allocation of fixed environmental costs based on annual energy sales. In this allocation, I

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<sup>15</sup> As I previously discussed in connection with Schedule LSL2010-6, Sheet 1, in 2008, native load exceeded accredited base load capacity in only 258 hours.

1 have used the 4CP allocation factor and have classified the margin on off-system sales as  
2 capacity-related, and allocated accordingly.

3 **Q. Line 22 of Schedule LWL2010-8 shows capacity-related off-system sales margin of**  
4 **\$104.45 million whereas, Line 29 of Schedule LWL2010-9 shows capacity-related**  
5 **off-system sales margin of \$78.93 million. Why are these credits different?**

6 A. Recall that I recommend allocating the margin associated with off-system sales on the  
7 same basis as the fixed costs associated with the resource(s) supplying the power and  
8 energy sold. In Schedules LWL2010-7 and LWL2010-8, I classify all power supply  
9 fixed costs as capacity-related and allocate these capacity costs based on coincidental  
10 peak demand (4CP). In Schedule LWL2010-9 however, I do not classify all power  
11 supply fixed costs as demand-related. In Schedule LWL2010-9 (Line 28), I classify  
12 \$118.31 million of fixed power supply costs (environmental) as energy-related. During  
13 2008 (adjusted to reflect the addition of Iatan Unit 2), the credit for off-system sales  
14 margin amounts to 21.57 percent of total steam plant fixed costs. I have therefore  
15 classified off-system sales margin equal to 21.57 percent of the fixed environmental costs  
16 as energy-related. This treatment recognizes that I have now classified certain fixed costs  
17 as energy-related, and that associated off-system sales margin should follow. The  
18 remaining margin associated with off-system sales (\$78.93 million) I classify as capacity-  
19 related.

20 On Lines 25 through 37, I show the allocation of power supply costs to the Kansas  
21 jurisdiction using the 4CP allocator and classifying fixed environmental cost as energy  
22 related and margin associated with off-system sales on the same basis as fixed power

1 supply costs. As I show in Line 37, this results in allocating 44.92 percent  
2 (\$371.71 million) of power supply costs to the Kansas jurisdiction.

### **BOILER MAINTENANCE**

3 **Q. How are expenses associated with boiler maintenance usually allocated?**

4 A. These maintenance expenses are usually considered fixed, classified as demand-related,  
5 and allocated based on peak demands.

6 **Q. Do you agree with this treatment?**

7 A. No. I believe that for the most part, boiler maintenance activities represent a variable  
8 cost. By variable cost, I mean costs that tend to change in response to the energy  
9 generated by steam produced by the boiler.

10 **Q. Please explain.**

11 A. Boiler maintenance requirements (and to some degree boiler life) tend to vary depending  
12 on the total steam produced. One of the biggest factors that affect the need for  
13 maintenance relates to erosion of boiler tubes from the inside by the water and steam  
14 flowing through them and from the outside by the particles of combustion and flue gas.  
15 As a result, in large part, maintenance requirements depend on the total energy generated.

16 **Q. Do you consider all boiler maintenance expenses variable in nature?**

17 A. No, I do not. Boiler maintenance consists of KCP&L labor and non-labor components  
18 (materials and non-KCP&L labor). The KCP&L labor component represents the cost of  
19 KCP&L employees performing maintenance activities. This labor cost is relatively fixed  
20 since the employees used to perform boiler maintenance activities are involved in other  
21 activities during periods when the boiler is not undergoing maintenance.

1           The other component relates to maintenance contracts and materials used in  
2 maintenance activities. These costs relate directly to the need for maintenance and if  
3 maintenance were not required, these costs would not be incurred.

4 **Q. Why do you consider this maintenance cost variable?**

5 A. With regard to both the boiler and turbine, one of the principal needs for maintenance  
6 relates to erosion. Erosion is the process of weakening a material (in this case steel)  
7 because of material, water, and products of combustion wearing it away. In order to keep  
8 this equipment running, maintenance is required to replace eroded boiler tubes and  
9 turbine vanes. Much like the automobile manufacturers' requirement to change oil in  
10 cars based on mileage, boiler and turbine manufacturers typically base maintenance  
11 schedules and maintenance contracts on the number of hours connected to load.

12           Manufacturers also base maintenance schedules and contracts on the number of starts  
13 a plant undergoes. Starting and stopping plants introduces thermal stresses due to the  
14 heating and cooling of parts. These thermal stresses also increase maintenance  
15 requirements. Because of the frequent starts and stops experienced by peaking facilities,  
16 the number of starts tends to govern maintenance requirements of peaking equipment.

17           For large steam plants operated as base load resources, it is the number of hours  
18 loaded that controls the need for maintenance. Base load units are not subject to frequent  
19 starts. Thus, these activities (boiler maintenance) are properly related to the energy  
20 produced by steam generating units and should be allocated accordingly.

1 **Q. Are there energy-related maintenance requirements associated with power supply**  
2 **equipment other than boilers?**

3 A. Yes, to some degree. Manufacturers typically base maintenance schedules associated  
4 with steam turbines and CTs on the number of starts and/or number of hours connected to  
5 load. Since KCP&L uses its CT based equipment to meet peaking requirements,  
6 maintenance of these peaking units is based on the number of starts, hence appropriately  
7 allocated based on peak period demands. With regard to steam plants, maintenance  
8 associated with equipment other than boilers is relatively minor.

9 I therefore recommend that non-labor boiler maintenance costs be classified as energy  
10 and allocated based on energy sales.

11 **Q. Have you evaluated the implications of classifying the non-labor component of**  
12 **boiler maintenance expenses on energy?**

13 A. Yes, I have. In Schedule LWL2010-10, I show the impact of the classifying and  
14 allocating of the non-labor portion of boiler maintenance expenses as energy-related and  
15 allocate such expenses based on energy deliveries. The schedule also reflects recognition  
16 of the nature of the margin on off-system sales and environmental costs and uses the 4CP  
17 allocator.

18 Lines 1 through 27 of Schedule LWL2010-10 are identical to Lines 1 through 19 of  
19 Schedule LWL2010-7 with the exception that I have split the gross revenue requirement  
20 associated with steam generation into boiler maintenance, environmental cost, and other.

21 I show on Lines 28 through 34, of Schedule LWL2010-10 the classification of the  
22 non-labor portion of boiler maintenance expenses (\$22.48 million) as energy-related.



1 As with Schedule LWL2010-9, because of changing the classification of fixed power  
2 supply costs, the classification of margin on off-system sales changes accordingly.

3 On Lines 35 through 42, I show the allocation of power supply costs to the Kansas  
4 jurisdiction, if I classify the non-labor portion of boiler maintenance and fixed  
5 environmental cost as energy, allocate margin associated with off-system sales on the  
6 same basis as fixed power supply costs, and use the 4CP allocator. As I show on Line 42,  
7 this treatment results in allocating 44.84 percent of power supply costs to the Kansas  
8 jurisdiction.

### **CAPACITY-RELATED POWER SUPPLY COSTS**

9 **Q. What are capacity-related power supply costs?**

10 A. When I refer to capacity-related power supply costs, I am referring to fixed costs that are  
11 allocated on some basis that recognizes maximum demands placed on the system. Peak  
12 demands whether 1CP, 4CP, 12CP, or NCP (non-coincident peak demands) are measures  
13 of maximum demand usually used to allocate capacity-related costs. The KCC has used  
14 12CP method in KCP&L's prior rate case, whereas Missouri uses the 4CP method.  
15 Based on my analysis of actual KCP&L load levels, I recommend use of the 4CP method  
16 in Kansas as well.

17 **Q. Have you evaluated the implications of using these various coincidental peak  
18 allocation bases?**

19 A. Yes, I have. In Schedules LWL2010-7, LWL2010-8, LWL2010-9, and LWL2010-10, I  
20 show the impact of using the coincident peak demand for the four summer months to  
21 allocate capacity-related costs. In Schedule LWL2010-11, I show the impact of using the

1 contribution to the maximum annual peak demand (1CP, Sheet 1) and the contribution to  
2 each month's maximum demand (12CP, Sheet 2).

3 **Q. What are the implications of using the 1CP method?**

4 A. As I show in Schedule LWL2010-11, Sheet 1, Line 14, using a single CP allocator and  
5 assuming an unused energy allocation of off-system sales and a capacity allocation of  
6 environmental and boiler maintenance cost, the cost responsibility allocated to the Kansas  
7 jurisdiction amounts to \$373.03 million, or 45.08 percent of the total power supply net  
8 revenue requirement.

9 Assuming the allocation recognizes the nature of off-system sales, environmental  
10 cost, and boiler maintenance, the cost responsibility allocated to the Kansas jurisdiction  
11 amounts to \$369.59 million (Line 29), or 44.66 percent of the total power supply net  
12 revenue requirement.

13 **Q. What are the implications of using the 12CP method?**

14 A. As I show in Schedule LWL2010-11, Sheet 2, Line 14, assuming an unused energy  
15 allocation of off-system sales and a capacity allocation of environmental and boiler  
16 maintenance costs, the cost responsibility allocated to the Kansas jurisdiction amounts to  
17 \$369.59 million, or 44.66 percent of the total power supply net revenue requirement.

18 Assuming the allocation recognizes the nature of 1) off-system sales,  
19 2) environmental cost, and 3) boiler maintenance, the cost responsibility allocated to the  
20 Kansas jurisdiction using the 12CP allocator amounts to \$368.13 million (Line 29), or  
21 44.49 percent of the total power supply net revenue requirement.

1 **Q. Which of these approaches do you consider most applicable?**

2 A. I previously stated that I believe that the 4CP method best reflects the load characteristics  
3 and cost drivers of KCP&L. I also presented the analysis that I relied on to reach that  
4 conclusion.

5 **Q. Earlier in your testimony, you indicated that to reasonably allocate power supply  
6 cost, the allocation must recognize the fact that KCP&L pays a premium for  
7 generating resources that can generate energy economically. Does the 4CP  
8 allocation basis you recommend, explicitly recognize this premium?**

9 A. No, it does not. Neither does the 1CP or 12CP allocation basis. However, by properly  
10 classifying and allocating environmental control costs based on energy deliveries some  
11 recognition of the premium paid for resources that can generate energy economically is  
12 included in the allocation.

### **SUMMARY OF ALTERNATIVES**

13 **Q. Have you summarized the results of the various approaches you discussed?**

14 A. Yes, I have. In Schedule LWL2010-12, I show this summary.

15 As I show in Schedule LWL2010-12, the Kansas jurisdictional responsibility for  
16 power supply costs based on the 8 approaches I discuss range from  
17 44.49 (\$368.13 million) to 45.35 percent (\$375.26 million). If the 4CP approach is used  
18 and the nature of the off-system sales margin, environmental costs and boiler  
19 maintenance is recognized, the Kansas cost responsibility amounts to 44.84 percent.

20 **Q. Do you believe that the 4CP method produces reasonable results?**

21 A. Yes, it does, provided some recognition is given to the premium paid for generating  
22 resources that can generate energy economically. Using the 4CP method and properly

1 treating of off-system sales margin, environmental, and boiler maintenance costs,  
2 provides some recognition and results in a Kansas jurisdictional responsibility of  
3 44.84 percent. This represents total costs allocated to the Kansas jurisdiction of \$371.04  
4 million, an increase of \$1.45 million or 0.39 percent above the level reflected in the  
5 method underlying the existing rates.

6 By properly treating off-system sales, environmental cost, and non-labor boiler  
7 maintenance and using the 4CP, in both Kansas and Missouri, will eliminate the  
8 \$9.71 million revenue shortfall KCP&L experiences due to the different allocation bases.  
9 Kansas customers would pick up \$1.78 million or 18 percent of the total shortfall.

10 Because of the settlement reached in the 1025 S&A, the Company cannot recommend  
11 a change from the 12CP approach. However, maintaining the 12CP method and properly  
12 classifying and allocating off-system margin would slightly reduce the under collection  
13 the Company presently experiences. I therefore recommend in this case, using a 12CP  
14 allocator and classifying off-system sales margin as a fixed cost and allocating it in the  
15 same manner as the fixed costs associated with the generating resources used to generate  
16 the energy sold off-system. I further recommend that depending upon the results in  
17 Missouri regarding the classification of environmental costs and boiler maintenance that  
18 in KCP&L's next rate case before this Commission these costs be classified as energy in  
19 conjunction with the adoption of a 4CP allocation basis.

20 **Q. Have you evaluated the impact of your recommendation in this case?**

21 A. Yes, I do so in Schedule LWL2010-13. This Schedule shows based on the adjusted 2008  
22 revenue requirements the implications of the recommendation, I plan to make in  
23 KCP&L's upcoming Missouri rate filing. As I show, use of the 4CP capacity cost

1 allocator to allocate fixed transmission, power supply costs, and off-system sales  
2 margins, and classifying environmental and boiler maintenance as energy related, results  
3 in the allocation of \$399.54 million to the Kansas jurisdiction. This represents a \$1.78  
4 million increase over the level that is allocated following the current method of \$397.76  
5 million as I show in Schedule LWL2010-5, Sheet 2.

### **ALLOCATION OF TRANSMISSION SYSTEM COSTS**

6 **Q. How are transmission system costs usually allocated?**

7 A. Transmission costs are typically allocated based on capacity requirements. Most often,  
8 the basis used to allocate transmission system costs is the same as the allocator used for  
9 production fixed costs.

10 **Q. Do you believe this treatment reasonable?**

11 A. Yes, allocating transmission system cost based on the allocation of power supply fixed  
12 costs has merit. The transmission system serves to link power supply to the load centers.  
13 To the extent that power supply costs are considered energy-related, transmission costs  
14 should be treated similarly.

15 The benefit of transmission is two-fold. First, the transmission system tends to  
16 reinforce the distribution system. Second, the transmission system serves to link  
17 remotely located large central station generating plants to load centers. These large  
18 stations are often remotely located due to the difficulty in siting them near major load  
19 centers. The primary benefit of these large stations is the relatively low cost of energy  
20 produced. To the degree the transmission system serves to connect the large generating  
21 stations to load centers, the allocation of transmission system costs should recognize the

1 benefits of those stations. Therefore, I recommend that transmission system costs be  
2 allocated based on the allocation of fixed power supply costs.

### **RECOMMENDED ALLOCATION BASES**

3 **Q. Based on your investigation in this case, what jurisdictional allocation bases do you**  
4 **recommend the Commission adopt?**

5 A. Because of the 1025 S&A, I limit my recommendations in this case to the classification  
6 and allocation of off-system sales margins in the same manner as the fixed costs of the  
7 generating units used to generate the energy sold off-system.

8 In the case KCP&L plans to file in Missouri in the next couple of months, and  
9 depending on the outcome of that case, in KCP&L's next case before this Commission, I  
10 plan to recommend the following:

- 11 1) Allocate capacity-related power supply costs based on each jurisdiction's contribution  
12 to the four summer month coincident peak demands (4CP).
- 13 2) To avoid the subsidization of customers by KCP&L or other jurisdictions, classify the  
14 margin associated with off-system sales in the same manner as the fixed costs  
15 associated with KCP&L's generating resources used to generate the energy sold off-  
16 system.
- 17 3) Classify production costs related to environmental protection and control as energy-  
18 related and allocate accordingly.
- 19 4) Classify boiler maintenance expense excluding KCP&L labor as energy-related and  
20 allocate accordingly.
- 21 5) Classify and allocate transmission system costs on the same basis as the classification  
22 and allocation of fixed production related costs.

1 Q. **Does this conclude your prepared direct testimony?**

2 A. Yes, it does.

**BEFORE THE STATE CORPORATION COMMISSION  
OF THE STATE OF KANSAS**

In the Matter of the Application of Kansas City     )  
Power & Light Company to Modify Its Tariffs to    )  
Continue the Implementation of Its Regulatory Plan )     Docket No. 10-KCPE-\_\_\_-RTS

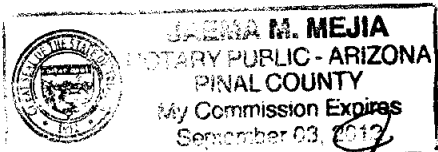
**AFFIDAVIT OF LARRY W. LOOS**

**STATE OF ARIZONA**     )  
  ) ss  
**COUNTY OF PINAL**     )

Larry W. Loos, being first duly sworn, deposes and says that he is the witness who sponsors the accompanying testimony entitled, "Direct Testimony of Larry W. Loos"; that said testimony and schedules were prepared by him and/or under his direction and supervision; that if inquiries were made as to the facts in said testimony and schedules, he would respond as therein set forth; and that the aforesaid testimony and schedules are true and correct to the best of his knowledge.

*Larry W. Loos*  
\_\_\_\_\_  
Larry W. Loos

Subscribed and sworn before me this 8<sup>th</sup> day of December, 2009.



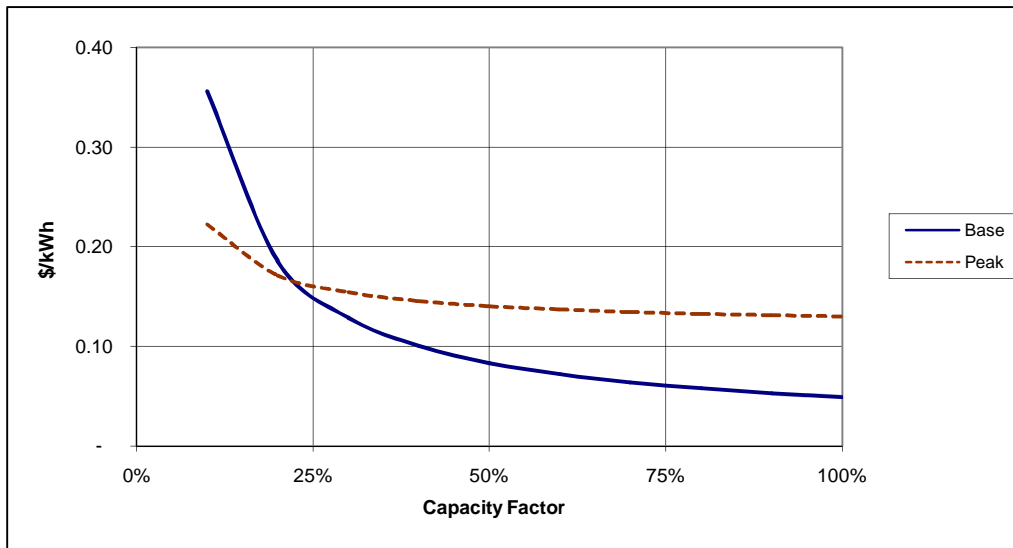
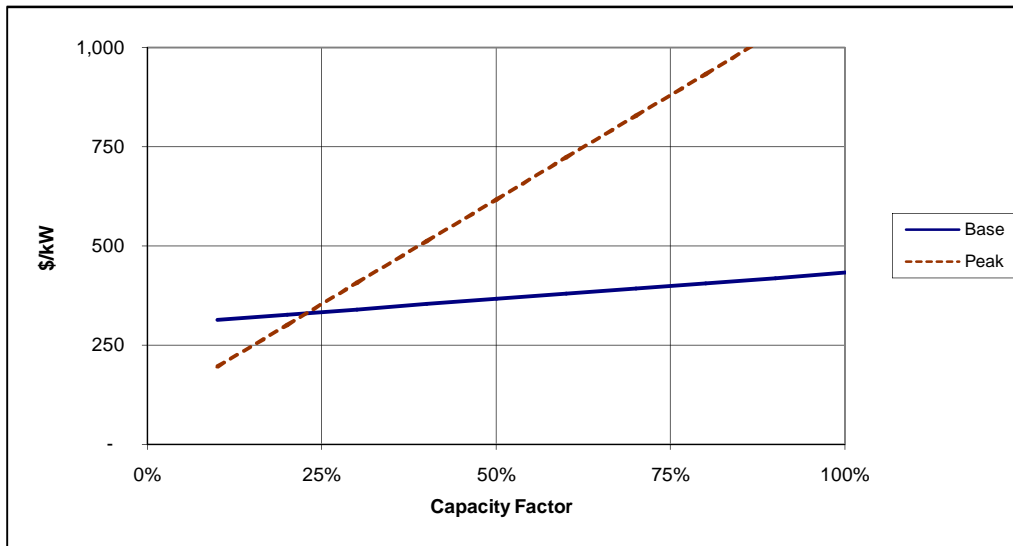
*Jaema M. Mejia*  
\_\_\_\_\_  
Notary Public

My commission expires: 7-3-12



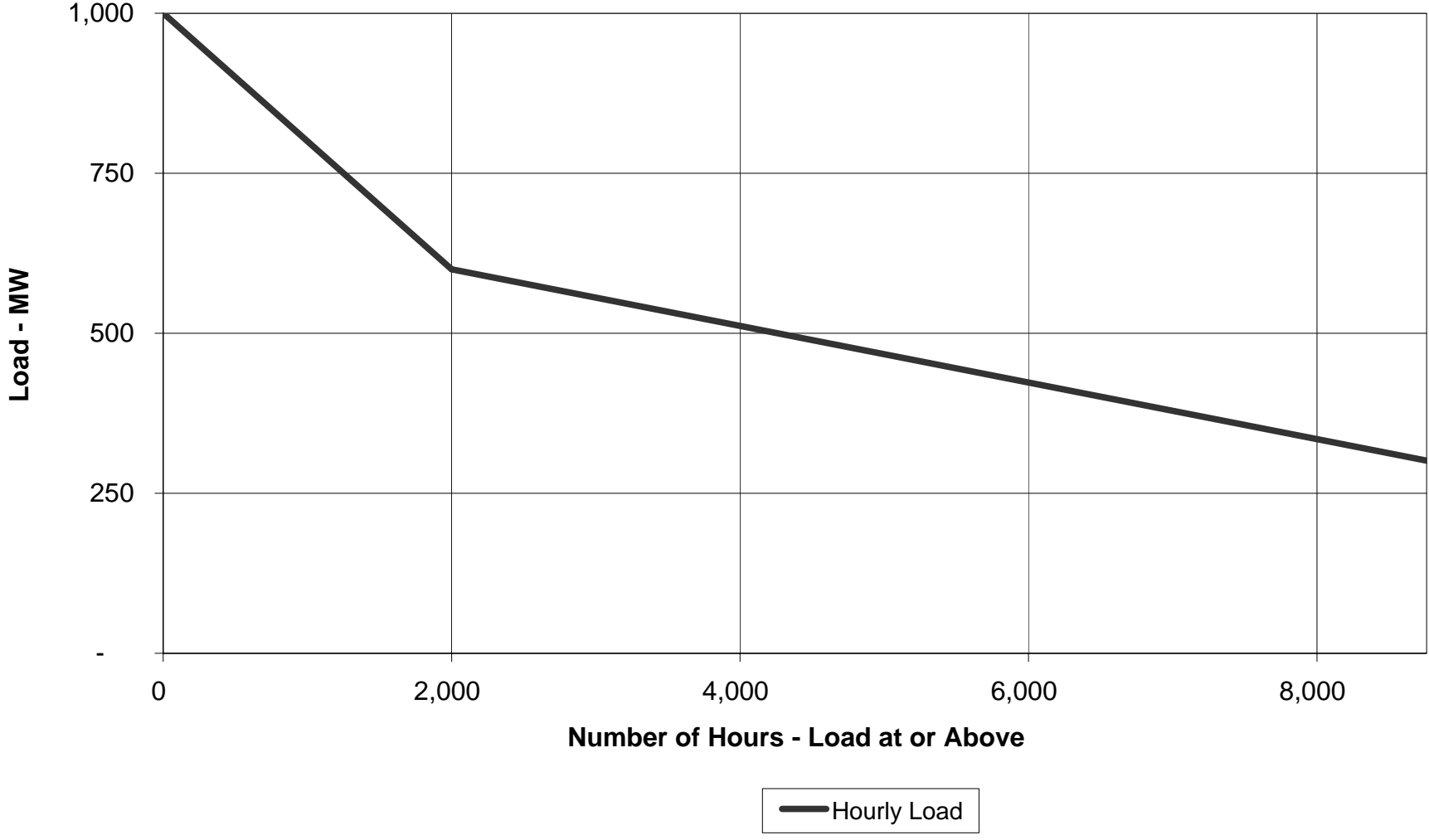
### Kansas City Power Light Company Generating Station Cost Characteristics Example

Line No.	[A] Description	[B] Base Resource	[C] Peaking Resource
1	Cost Characteristics - Estimated		
2	Construction Cost - \$/kW	1,500	500
3	Annual Fixed Charge Rate	20%	18%
4	Annual Fixed Costs - \$/kW	300	90
5	Variable Operating Cost - \$/kWh	0.0150	0.1200
6	Annual Cost - \$/kW		
7	Capacity Factor		
8	10%	313	195
9	20%	326	301
10	30%	340	406
11	40%	353	512
12	50%	366	617
13	60%	379	722
14	70%	392	828
15	80%	405	933
16	90%	419	1,039
17	100%	432	1,144
18	Annual Cost - \$/kWh		
19	Capacity Factor		
20	10%	0.36	0.22
21	20%	0.19	0.17
22	30%	0.13	0.15
23	40%	0.10	0.15
24	50%	0.08	0.14
25	60%	0.07	0.14
26	70%	0.06	0.13
27	80%	0.06	0.13
28	90%	0.05	0.13
29	100%	0.05	0.13



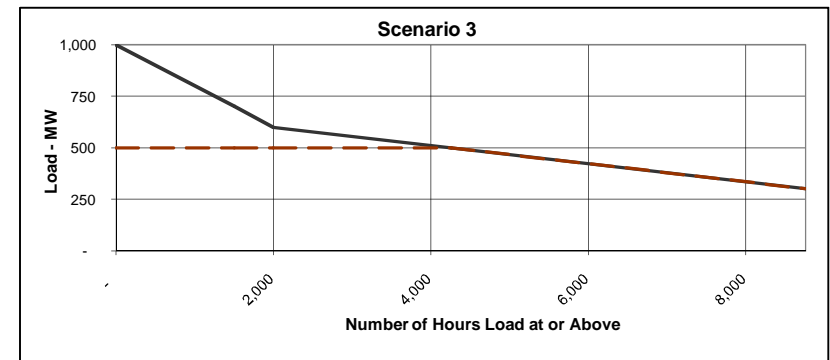
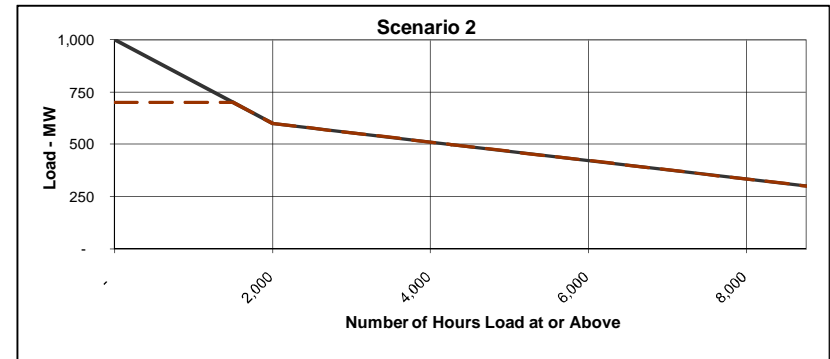
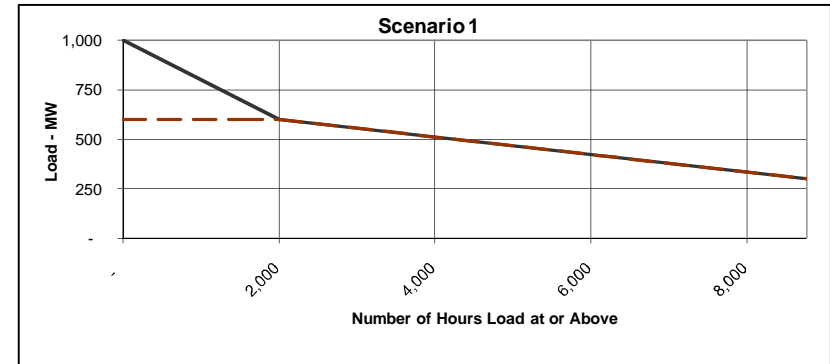
# Kansas City Power & Light Company Hourly Load Curve Example

Schedule LWL2010-1  
Sheet 2



**Kansas City Power Light Company  
Generating Station Cost Characteristics  
Example of Uneconomic Generation Mix**

	[A]	[B]	[C]	[D]
Line No.	Description	Base Resource	Peaking Resource	Total
1	Cost Characteristics			
2	Construction Cost - \$/kW	1,500	500	
3	Annual Fixed Charge Rate	20%	18%	
4	Annual Fixed Costs - \$/kW	300	90	
5	Variable Operating Cost - \$/kWh	0.0150	0.1200	
6	Scenario 1			
7	Capacity -MW	600	400	1,000
8	Energy - MWH	4,252,750	400,000	4,652,750
9	Capacity Factor	80.69%	11.38%	52.97%
10	Fuel Cost	63,791,250	48,000,000	111,791,250
11	Fixed Costs	180,000,000	36,000,000	216,000,000
12	Total Cost - \$	243,791,250	84,000,000	327,791,250
13	Unit Cost - \$/kWh	0.0573	0.2100	0.0705
14	Scenario 2			
15	Capacity -MW	700	300	1,000
16	Energy - MWH	4,427,750	225,000	4,652,750
17	Capacity Factor	72.01%	8.54%	52.97%
18	Fuel Cost	66,416,250	27,000,000	93,416,250
19	Fixed Costs	210,000,000	27,000,000	237,000,000
20	Total Cost - \$	276,416,250	54,000,000	330,416,250
21	Unit Cost - \$/kWh	0.0624	0.2400	0.0710
22	Scenario 3			
23	Capacity -MW	500	500	1,000
24	Energy - MWH	3,939,700	713,050	4,652,750
25	Capacity Factor	89.70%	16.24%	52.97%
26	Fuel Cost	59,095,500	85,566,000	144,661,500
27	Fixed Costs	150,000,000	45,000,000	195,000,000
28	Total Cost - \$	209,095,500	130,566,000	339,661,500
29	Unit Cost - \$/kWh	0.0531	0.1831	0.0730

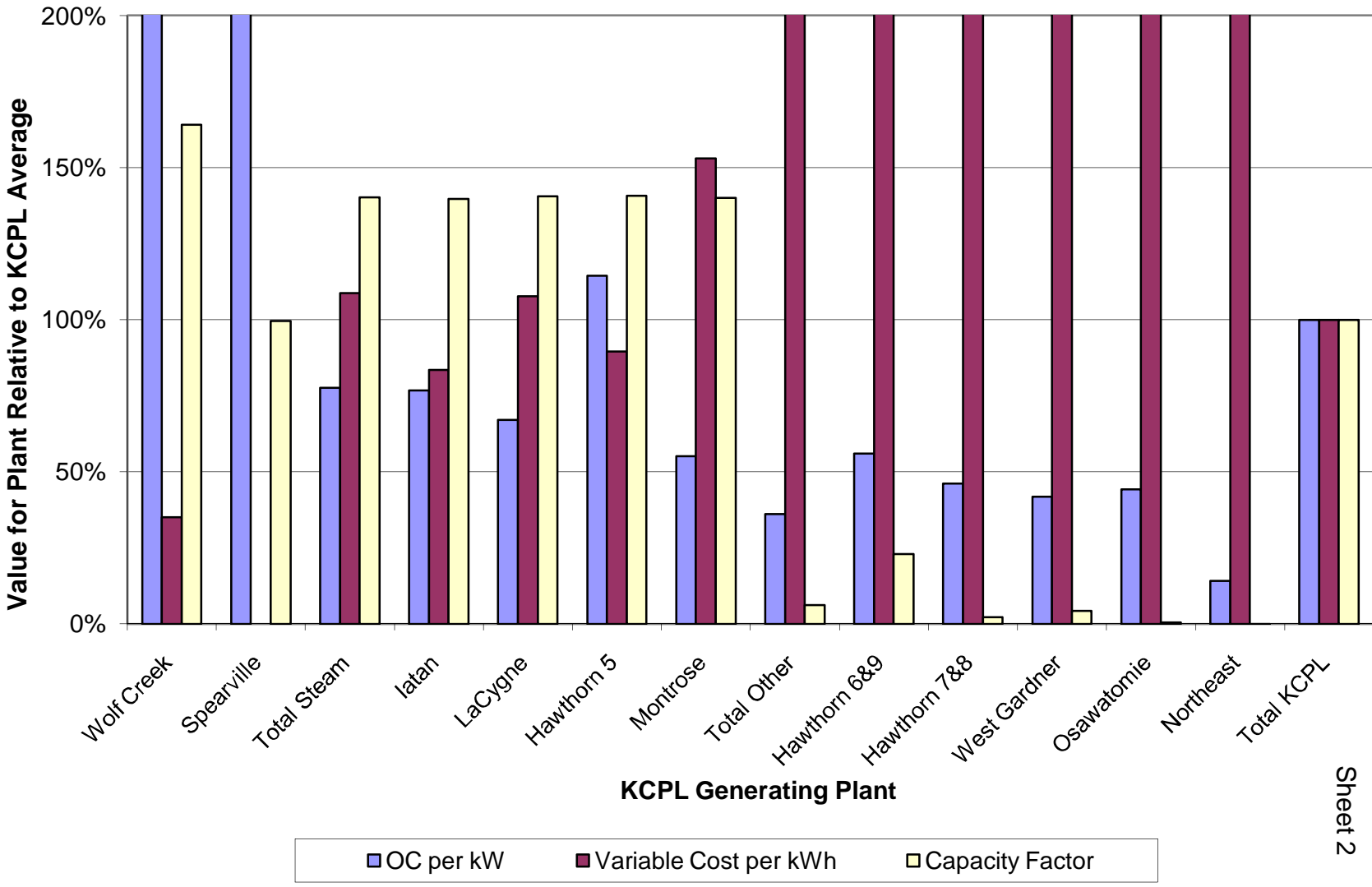


Kansas City Power Light Company  
 Characteristics of KCPL Generating Stations

	[A]	[B]	[C]	[D]	[E]	[F]	[G]	[H]	[I]	[J]	[K]	[L]	[M]	[N]	[O]	[P]
Line No.	Description	Reference	Wolf Creek	Spearville	Total Steam	Iatan	LaCygne	Hawthorn 5	Montrose	Total Other	Hawthorn 6&9	Hawthorn 7&8	West Gardner	Osawatomie	Northeast	Total KCPL
1	Plant Type	LN 1 Form 1	Nuclear	Wind		Steam	Steam	Steam	Steam		Combined Cycle	Gas Turbine	Gas Turbine	Gas Turbine	Internal Combustion	
2	Year Originally Constructed	LN 3 Form 1	1985	2006		1980	1973	1969	1958		2000	2000	2003	2003	1972	
3	Year Last Unit Was Installed	LN 4 Form 1	1985			1980	1977	1969	1964		2000	2000	2003	2003	1977	
4	Capacity															
5	Installed Capacity - MW	LN 5 Form 1	581	101	2,492	508	827	594	563	1,466	301	164	408	102	491	4,640
6	Net Peak Demand on Plant - MW	LN 6 Form 1	568	104	2,283	482	716	567	518	1,174	293	183	362	85	251	4,129
7	Accredited Capacity - MW	LN 32	545	15	2,238	456	709	563	510	1,250	266	151	308	76	449	4,048
8	Hours Connected to Load	LN 7 Form 1	7,271	8,784	7,669	6,666	7,995	7,227	8,561	973	3,747	319	493	40	84	5,527
9	Generation															
10	Gross		4,160,773	419,037	15,652,400	3,144,925	5,266,944	3,684,921	3,555,610	400,219	302,111	16,690	75,342	2,417	3,659	20,632,429
11	Net Generation - MWH	LN 12 Form 1	3,993,647	419,037	14,646,383	2,972,879	4,869,862	3,501,092	3,302,550	377,619	288,943	15,363	73,002	1,878	(1,567)	19,436,685
12	Connected Average - MW	LN 11 / LN 8	549.26	47.70	1,909.84	445.98	609.11	484.45	385.77	388.04	77.11	48.16	148.08	46.95	(18.66)	3,516.37
13	Capacity Factor	LN 12 / LN 5	94.54%	47.47%	76.64%	87.79%	73.65%	81.56%	68.52%	26.47%	25.62%	29.37%	36.29%	46.03%	-3.80%	75.79%
14	Annual Average - MW	LN 11 / 8784	454.65	47.70	1,667.39	338.44	554.40	398.58	375.97	42.99	32.89	1.75	8.31	0.21	(0.18)	2,212.74
15	Capacity Factor	LN 14 / LN 5	78.25%	47.47%	66.91%	66.62%	67.04%	67.10%	66.78%	2.93%	10.93%	1.07%	2.04%	0.21%	-0.04%	47.69%
16	Original Cost - \$	LN 17 Form 1	1,372,490,693	147,247,934	1,351,171,366	272,231,497	387,532,746	474,754,497	216,652,626	369,172,528	117,589,067	52,836,081	119,104,884	31,518,619	48,123,877	3,240,082,521
17	OC Per kW Installed - \$/kW	LN 16 / LN 5	2,362	1,465	542	536	469	799	385	252	391	322	292	309	98	698
18	Operating Expenses									31,453,374						
19	Fuel Cost - \$	LN 20 Form 1	18,244,344	-	207,407,971	32,344,968	68,319,392	40,878,363	65,865,248	27,660,082	16,103,436	2,248,957	8,395,264	284,335	628,090	253,312,397
20	Other Production Expenses - \$	LN 21 - LN 19	61,804,612	2,055,733	78,737,392	14,643,070	20,278,234	26,542,025	17,274,063	3,793,292	2,323,472	239,593	578,946	67,558	583,723	145,831,605
21	Total O&M Expenses - \$	LN 34 Form 1	80,048,956	1,496,309	286,145,363	46,988,038	88,597,626	67,420,388	83,139,311	31,453,374	18,426,908	2,488,550	8,974,210	351,893	1,211,813	399,144,002
22	Unit Cost									31,965,291						
23	Per kWh Generated (net)															
24	Fuel - \$/MWh	LN 19 / LN 11	4.57	-	14.16	10.88	14.03	11.68	19.94	73.25	55.73	146.39	115.00	151.40	171.66	13.03
25	Total O&M - \$/MWh	LN 21 / LN 11	15.48	4.91	5.38	4.93	4.16	7.58	5.23	10.05	8.04	15.60	7.93	35.97	159.53	7.50
26	Per kW Installed															
27	Other Expenses - \$/kW	LN 20 / LN 5	106.38	20.46	31.60	28.82	24.52	44.68	30.68	2.59	7.72	1.46	1.42	0.66	1.19	31.43
28	Primary Fuel	LN 34	Nuclear	Wind		Coal	Coal	Coal	Coal		Gas	Gas	Gas	Gas	Gas	
29	Heat Rate - BTU/kWh	LN 44 Form 1	10,339			10,066	10,294	10,182	10,765		8,704	15,265	13,912	17,275	(37,134)	

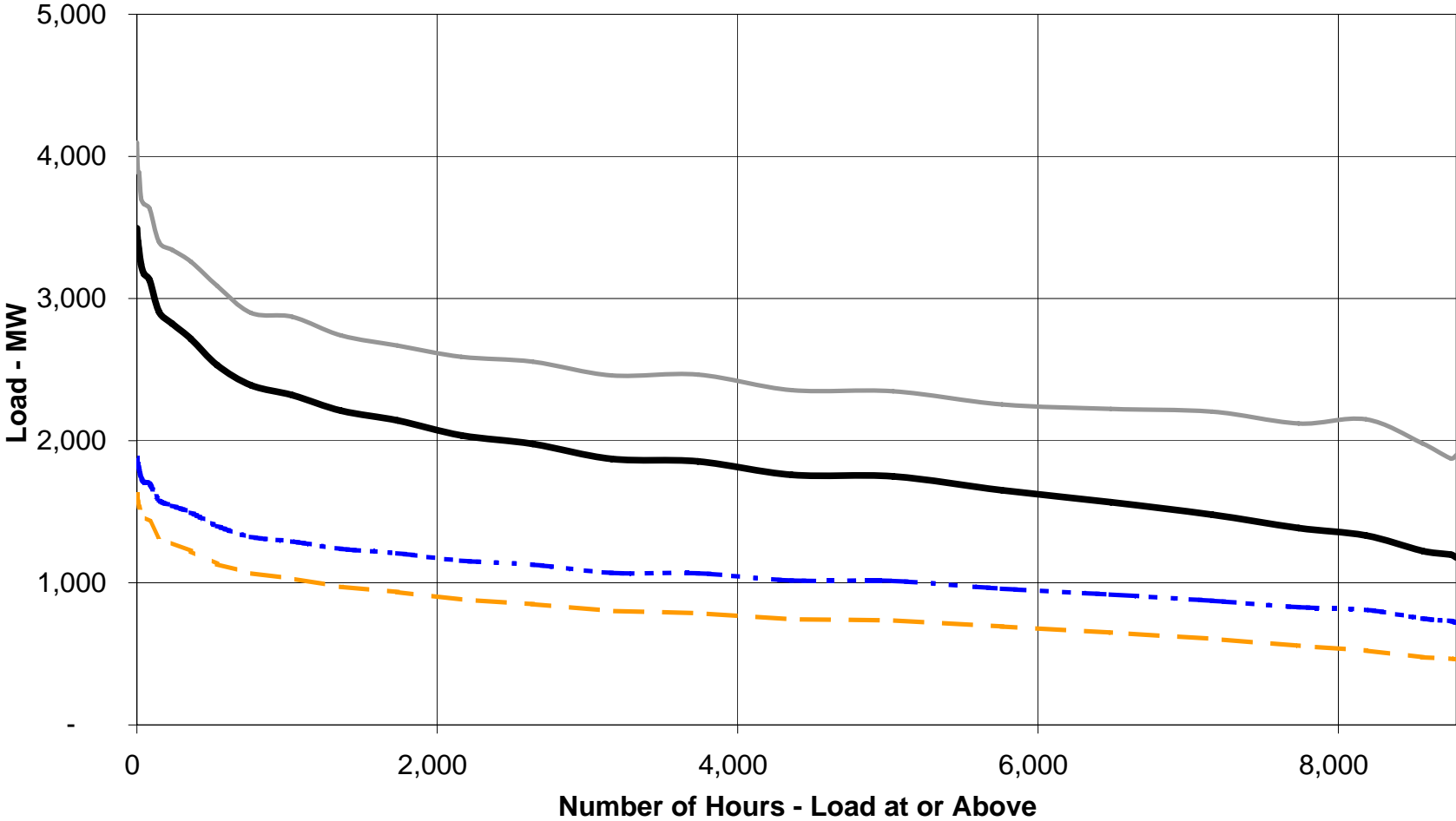
30 Reference:  
 31 All Data from KCPL FERC Form No. 1, Pages 402 and 403, Unless Otherwise Specified  
 32 LN 7 = Accredited Summer Capacity - Provided by KCPL  
 33 LN 15, COLs [E], [J], and [P]: Weighted Based on LN 5  
 34 LN 28: Based on Examination of FERC Form 1, Lines 36 through 44  
 35 COL [D]: FERC Form 1, Page 410 and 411  
 36 COL [C]: KCPL's 47% Interest  
 37 COL [F]: KCPL's 70% Interest  
 38 COL [G]: KCPL's 50% Interest  
 39 LN 24 & 25 - Column N - Northeast - Unit cost based on gross generation

# Kansas City Power & Light Company Comparison of Generating Plant Characteristics



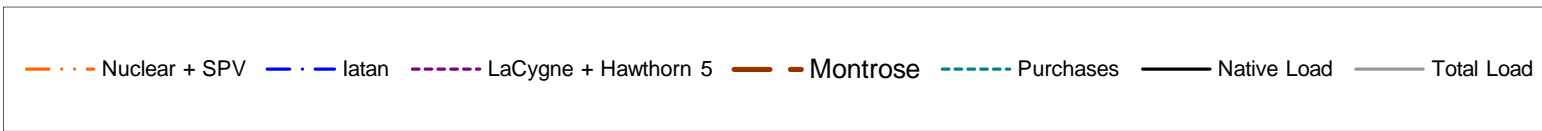
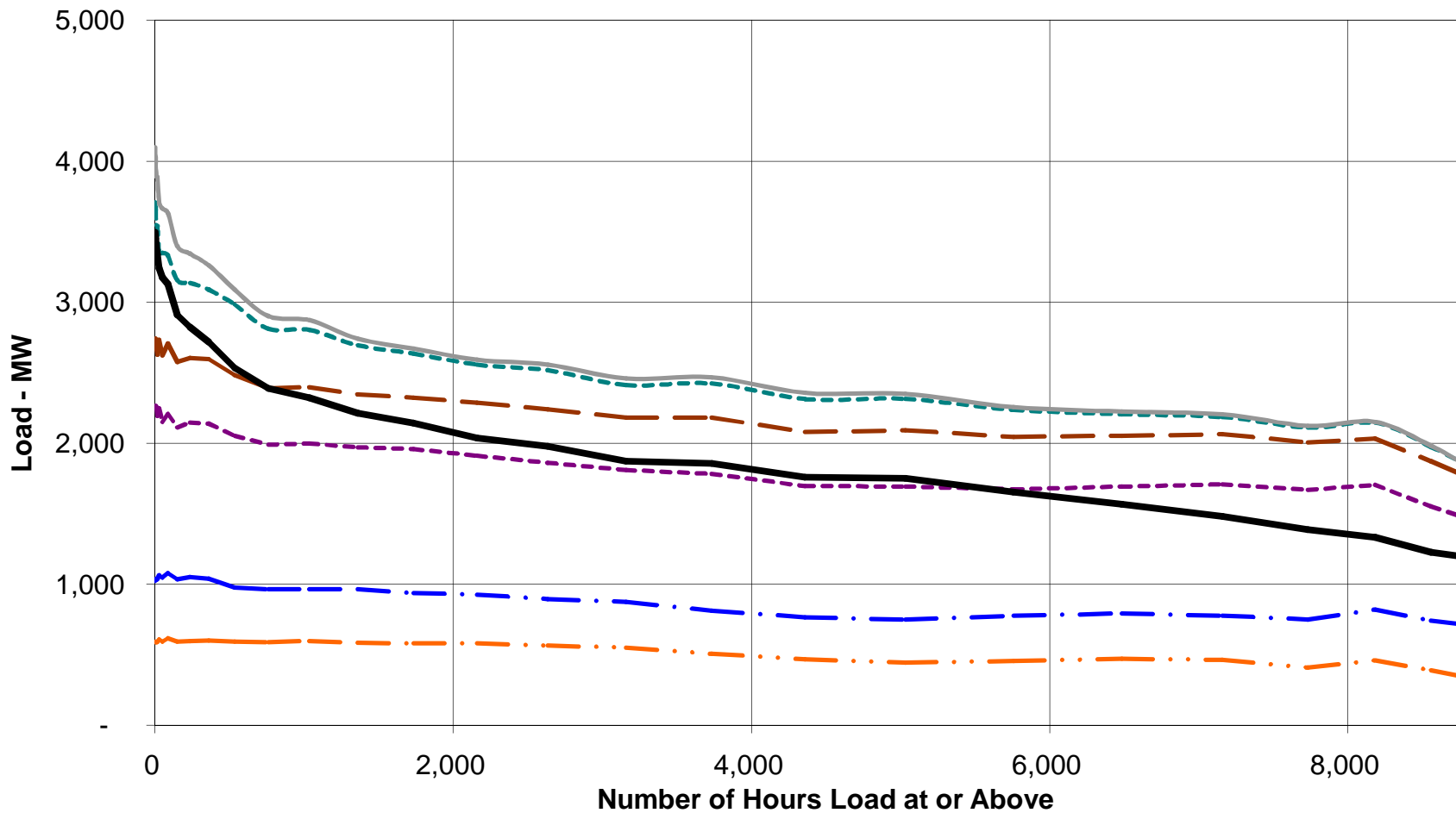
# KCPL Smoothed 2008 Hourly Load Curve

Schedule LWL2010-3  
Sheet 1



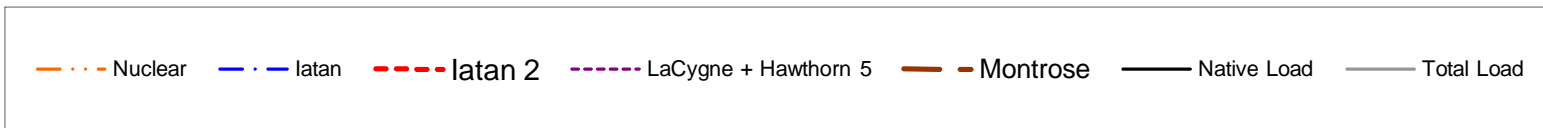
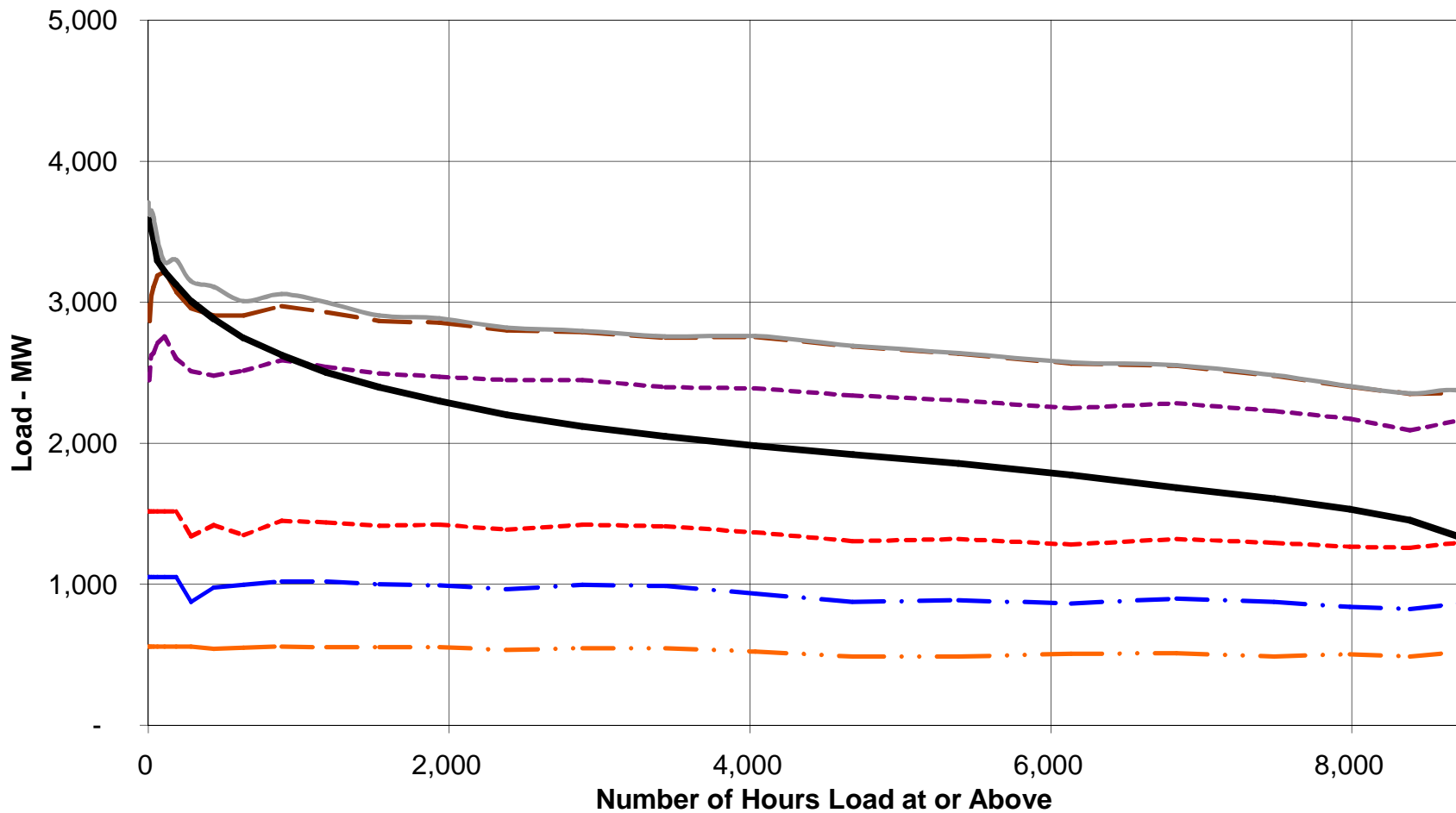
# KCPL 2008 Smoothed Hourly Generation

Schedule LWL2010-3  
Sheet 2



# KCPL 2010 Smoothed Hourly Generation

Schedule LWL2010-3  
Sheet 3





**Kansas City Power Light Company**  
**Power Supply Revenue Requirements Summary**  
**2008 Unadjusted**

Line No.	[A] Description	[B] Total KCPL \$	[C] Other \$	[D] Transmission \$	[E] [F] Power Supply	
					Fixed Cost \$	Variable Cost \$
1	Rate Base					
2	Electric Plant in Service	5,633,953,541	1,979,726,949	407,071,090	3,244,187,029	2,968,474
3	Accumulated Depreciation	(2,550,274,090)	(718,794,409)	(151,799,945)	(1,677,587,999)	(2,091,737)
4	Net Plant in Service	3,083,679,451	1,260,932,540	255,271,144	1,566,599,030	876,737
5	Working Capital	115,914,405	(2,127,254)	(1,504,620)	25,770,625	93,775,606
6	Other Rate Base Additions	37,949,174	25,996,155	567,358	10,727,969	657,692
7	Accumulated Deferred Income Taxes	(590,104,617)	(199,533,783)	(43,087,578)	(379,850,643)	32,367,387
8	Other Rate Base Reductions	(169,667,631)	(83,179,049)	-	-	(86,488,582)
9	Total Rate Base	2,477,770,782	1,002,088,608	211,246,304	1,223,246,982	41,188,841
10	Revenue Requirements					
11	Fuel	253,172,424	(1,345,306)	-	739,759	253,777,971
12	Purchased Power	125,784,180	-	-	8,969,483	116,814,697
13	Other O&M Expenses	411,354,427	126,964,612	33,831,254	245,917,643	4,640,918
14	Depreciation Expense	138,217,243	44,895,477	10,097,282	83,224,484	-
15	Amortization Expense	44,101,580	38,973,526	760,571	4,135,554	231,929
16	Interest on Customer Deposits	484,888	484,888	-	-	-
17	Taxes Other than Income Taxes	72,844,511	24,138,665	4,841,881	43,497,419	366,546
18	Return @ 7.8567%	194,670,230	78,731,491	16,597,023	96,107,284	3,236,097
19	State and Federal Income Taxes	56,511,422	26,255,338	6,393,415	36,060,725	(12,197,009)
20	Gross Revenue Requirements	1,297,140,906	339,098,691	72,521,425	518,652,350	366,871,149
21	Revenue Credits					
22	Miscellaneous Revenues	(18,221,709)	(7,383,010)	(10,813,158)	(25,541)	-
23	Off-System Sales	(213,606,478)	-	-	(82,459,979)	(131,146,499)
24	Net Revenue Requirements	1,065,312,718	331,715,681	61,708,267	436,166,831	235,724,650
25	Revenue Requirements by Type of Generation (Adjusted)					
26	Nuclear				194,427,647	22,712,445
27	Steam				243,914,238	213,723,257
28	Purchase Power				8,965,059	116,757,085
29	Wind				28,839,383	(14,905,471)
30	Subtotal				476,146,327	338,287,315
31	Other Generation (Peaking)				42,506,024	28,583,834
32	Gross Revenue Requirements				518,652,350	366,871,149
33	Off-System Sales (Includes Miscellaneous Revenues)				(82,485,520)	(131,146,499)
34	Net Revenue Requirements				436,166,831	235,724,650

**Kansas City Power Light Company**  
**Power Supply Revenue Requirements**  
**Detail by Plant**  
**2008 Adjusted**

Line No.	[A] Function/Plant	[B]			[C]			[D]			[E]			[F]			[G]			[H]			[I]			[J]		
		Unadjusted			Adjustments			Adjusted																				
		Total	Fixed	Variable	Total	Fixed	Variable	Total	Fixed	Variable	Total	Fixed	Variable	Total	Fixed	Variable	Total	Fixed	Variable	Total	Fixed	Variable						
		\$	\$	\$	\$	\$	\$	\$	\$	\$	\$	\$	\$	\$	\$	\$	\$	\$	\$	\$	\$	\$						
1	Nuclear	217,140,092	194,427,647	22,712,445	10,791,653	-	10,791,653	227,931,745	194,427,647	33,504,098																		
2	Wind	13,933,911	28,839,383	(14,905,471)	-	-	-	13,933,911	28,839,383	(14,905,471)																		
3	Steam																											
4	Iatan	77,916,489	44,501,695	33,414,794	282,980,478	240,256,383	42,724,095	360,896,967	284,758,078	76,138,889																		
5	LaCygne	127,830,996	57,542,455	70,288,541	(6,175,844)		(6,175,844)	121,655,152	57,542,455	64,112,696																		
6	Hawthorn 5	142,705,990	100,216,216	42,489,774	2,737,580		2,737,580	145,443,570	100,216,216	45,227,354																		
7	Montrose	109,184,019	41,653,871	67,530,148	(11,000,555)		(11,000,555)	98,183,464	41,653,871	56,529,593																		
8	Total Steam	457,637,495	243,914,238	213,723,257	268,541,658	240,256,383	28,285,275	726,179,153	484,170,621	242,008,532																		
9	Purchase Power	125,722,144	8,965,059	116,757,085	(116,176,650)	(7,458,914)	(108,717,736)	9,545,494	1,506,145	8,039,349																		
10	Subtotal	814,433,642	476,146,327	338,287,315	163,156,661	232,797,469	(69,640,808)	977,590,304	708,943,796	268,646,508																		
11	Other Generation (Peaking)	71,089,858	42,506,024	28,583,834	(15,852,259)	-	(15,852,259)	55,237,599	42,506,024	12,731,575																		
12	Gross Revenue Requirements	885,523,501	518,652,350	366,871,149	147,304,402	232,797,469	(85,493,067)	1,032,827,903	751,449,820	281,378,082																		
13	Off-System Sales	(213,632,019)	(82,485,520)	(131,146,499)	8,288,466	(21,966,395)	30,254,861	(205,343,553)	(104,451,915)	(100,891,638)																		
14	Net Revenue Requirements	671,891,482	436,166,831	235,724,650	155,592,868	210,831,074	(55,238,206)	827,484,350	646,997,905	180,486,444																		

**Kansas City Power Light Company  
Impact of Current Allocation Methods  
2008 Unadjusted**

Line No.	[A] Functional Revenue Requirements - Schedule LWL-4	[B] Total Production and Transmission \$	[C] Total Transmission \$	[D] Power Supply			[E] Off System Sales \$
				Total Production \$	Fixed Cost \$	Variable Cost \$	
1	Transmission	72,521,425	72,521,425				
2	Power Supply by Type of Generation						
3	Nuclear	217,140,092		217,140,092	194,427,647	22,712,445	
4	Steam	457,637,494		457,637,494	243,914,238	213,723,257	
5	Purchase Power	125,722,144		125,722,144	8,965,059	116,757,085	
6	Wind	13,933,911		13,933,911	28,839,383	(14,905,471)	
7	Subtotal	886,955,067	72,521,425	814,433,642	476,146,327	338,287,315	-
8	Other Generation (Peaking)	71,089,858		71,089,858	42,506,024	28,583,834	
9	Gross Revenue Requirements	958,044,925	72,521,425	885,523,500	518,652,350	366,871,149	-
10	Off-System Sales (Includes Miscellaneous Revenues)	(224,445,177)	(10,813,158)	(213,632,019)		(131,146,499)	(82,485,520)
11	Net Revenue Requirements	733,599,748	61,708,267	671,891,481	518,652,350	235,724,650	(82,485,520)

Allocation to Jurisdiction	Total Production and Transmission	Transmission Capacity	Power Supply			Off System Sales	
			Total	Capacity	Energy		
			\$	\$	\$	\$	
12	Allocation to Kansas						
13	Allocation Basis	LN 32		LN 32	LN 34	LN 36	
14	Allocation Factor	44.83%		44.83%	42.37%	46.68%	
15	Kansas Portion	321,557,315	27,665,102	293,892,213	232,522,660	99,875,238	(38,505,685)
16	Allocation to Missouri						
17	Allocation Basis	LN 30		LN 30	LN 34	LN 34	
18	Allocation Factor	53.55%		53.55%	57.01%	57.01%	
19	Missouri Portion	398,166,179	33,047,185	365,118,994	277,758,575	134,384,762	(47,024,344)
20	Allocation to FERC						
21	Allocation Basis	LN 32		LN 32	LN 34	LN 32	
22	Allocation Factor	0.66%		0.66%	0.62%	0.66%	
23	FERC Portion	4,766,502	409,242	4,357,259	3,439,645	1,464,650	(547,035)
24	Total Recovered	724,489,997	61,121,530	663,368,467	513,720,880	235,724,650	(86,077,063)
25	Total Unrecovered	9,109,751	586,737	8,523,014	4,931,471	-	3,591,544
26	Percent Unrecovered	1.24%	0.95%	1.27%	0.95%	0.00%	4.35%

Allocation Bases		Total	Kansas	Missouri	FERC
27	Coincident Peak Demand				
28	Single CP - MW	3,495	1,603	1,869	23
29	Capacity Responsibility	100.00%	45.88%	53.47%	0.65%
30	Four CP - Average MW	3,261	1,494	1,746	20
31	Capacity Responsibility	100.00%	45.83%	53.55%	0.62%
32	Twelve CP - Average MW	2,636	1,182	1,437	17
33	Capacity Responsibility	100.00%	44.83%	54.50%	0.66%
34	Annual Deliveries - MWH	16,219,965	6,872,310	9,246,874	100,781
35	Energy Responsibility	100.00%	42.37%	57.01%	0.62%
36	Unused Energy - MWH	21,595,155	10,080,997	11,364,154	150,005
37	Unused Energy Allocator	100.00%	46.68%	52.62%	0.69%

**Kansas City Power Light Company  
Impact of Current Allocation Methods  
2008 Adjusted**

Line No.	[A] Functional Revenue Requirements - Schedule LWL-4	[B] Total Production and Transmission	[C] Total Transmission	[D] Power Supply			
				[D] Total Production	[D] Fixed Cost	[E] Variable Cost	[F] Off System Sales
		\$	\$	\$	\$	\$	\$
1	Transmission	72,521,425	72,521,425				
2	Power Supply by Type of Generation						
3	Nuclear	227,931,745		227,931,745	194,427,647	33,504,098	
4	Steam	726,179,153		726,179,153	484,170,621	242,008,532	
5	Purchase Power	9,545,494		9,545,494	1,506,145	8,039,349	
6	Wind	13,933,911		13,933,911	28,839,383	(14,905,471)	
7	Subtotal	1,050,111,729	72,521,425	977,590,304	708,943,796	268,646,508	-
8	Other Generation (Peaking)	55,237,599		55,237,599	42,506,024	12,731,575	
9	Gross Revenue Requirements	1,105,349,328	72,521,425	1,032,827,903	751,449,820	281,378,083	-
10	Off-System Sales (Includes Miscella	(216,156,711)	(10,813,158)	(205,343,553)		(100,891,638)	(104,451,915)
11	Net Revenue Requirements	889,192,617	61,708,267	827,484,350	751,449,820	180,486,445	(104,451,915)

Allocation to Jurisdiction	Total Production and Transmission	Transmission Capacity	Power Supply				
			Total	Capacity	Energy	Off System Sales	
			\$	\$	\$	\$	
12	Allocation to Kansas						
13	Allocation Basis	LN 32		LN 32	LN 34	LN 36	
14	Allocation Factor	45.64%		45.64%	42.36%	47.70%	
15	Kansas Portion	397,757,416	28,162,812	369,594,605	342,951,453	76,461,858	(49,818,706)
16	Allocation to Missouri						
17	Allocation Basis	LN 30		LN 30	LN 34	LN 34	
18	Allocation Factor	53.18%		53.18%	57.01%	57.01%	
19	Missouri Portion	475,793,010	32,817,270	442,975,739	399,630,926	102,889,453	(59,544,640)
20	Allocation to FERC						
21	Allocation Basis	LN 32		LN 32	LN 34	LN 32	
22	Allocation Factor	0.68%		0.68%	0.63%	0.68%	
23	FERC Portion	5,935,629	417,987	5,517,641	5,090,024	1,135,134	(707,516)
24	Total Recovered	879,486,055	61,398,069	818,087,985	747,672,402	180,486,445	(110,070,862)
25	Total Unrecovered	9,706,562	310,198	9,396,365	3,777,417	-	5,618,947
26	Percent Unrecovered	1.09%	0.50%	1.14%	0.50%	0.00%	5.38%

Allocation Bases		Total	Kansas	Missouri	FERC
27	Coincident Peak Demand				
28	Single CP - MW	3,703	1,707	1,970	26
29	Capacity Responsibility	100.00%	46.10%	53.20%	0.70%
30	Four CP - Average MW	3,474	1,604	1,847	22
31	Capacity Responsibility	100.00%	46.18%	53.18%	0.64%
32	Twelve CP - Average MW	2,739	1,250	1,471	19
33	Capacity Responsibility	100.00%	45.64%	53.68%	0.68%
34	Annual Deliveries - MWH	16,120,868	6,829,497	9,189,983	101,389
35	Energy Responsibility	100.00%	42.36%	57.01%	0.63%
36	Unused Energy - MWH	25,664,638	12,240,839	13,242,150	181,649
37	Unused Energy Allocator	100.00%	47.70%	51.60%	0.71%

**Kansas City Power Light Company  
Merits of Alternative Allocation Bases  
1CP vs 4CP vs 12CP  
2008 Hourly Load**

	[A]	[B]	[C]	[D]	[E]	[F]	[G]
Line No.	Description	Rank	Total KCP&L MW	Ratio to Annual	Hours - Load at or Above		
					Summer MW	Winter MW	Other MW
1	Monthly Coincident Peak Demands						
2	08/04/08 15:00	1	3,495	100.00%	1	-	-
3	07/21/08 16:00	2	3,428	98.08%	5	-	-
4	06/25/08 16:00	3	3,194	91.39%	40	-	-
5	09/02/08 14:00	4	2,924	83.66%	164	-	-
6	12/15/08 17:00	5	2,670	76.39%	374	1	-
7	05/30/08 17:00	6	2,626	75.14%	409	3	1
8	01/24/08 07:00	7	2,523	72.19%	534	19	5
9	02/11/08 18:00	8	2,472	70.73%	592	35	5
10	03/07/08 19:00	9	2,209	63.20%	1,020	324	33
11	11/20/08 18:00	10	2,149	61.49%	1,131	470	40
12	10/28/08 07:00	11	1,980	56.65%	1,464	992	103
13	04/12/08 11:00	12	1,956	55.97%	1,508	1,064	122
14	Accredited Capacity		2,798	80.06%	258	-	-
15	Base Load Resources						
16	Total Hours in Period		8,784		2,928	2,928	2,928
17	Months in Period				August	December	May
18					July	January	November
19					June	February	October
20					September	March	April

**Kansas City Power Light Company  
Merits of Alternative Allocation Bases  
1CP vs 4CP vs 12CP  
2008 Monthly Load Levels**

	[A]	[B]	[C]	[D]	[E]	[F]
Line No.	Description	Rank	Total KCPL MW	Kansas MW	Missouri MW	FERC MW
1	Monthly Coincident Peak Demands					
2	08/04/08 15:00	1	3,495	1,603	1,869	23
3	07/21/08 16:00	2	3,428	1,576	1,830	22
4	06/25/08 16:00	3	3,194	1,450	1,726	18
5	09/02/08 14:00	4	2,924	1,347	1,559	18
6	12/15/08 17:00	5	2,670	1,220	1,430	20
7	05/30/08 17:00	6	2,626	1,192	1,421	14
8	01/24/08 07:00	7	2,523	1,139	1,365	19
9	02/11/08 18:00	8	2,472	1,103	1,351	18
10	03/07/08 19:00	9	2,209	982	1,210	17
11	11/20/08 18:00	10	2,149	934	1,200	15
12	10/28/08 07:00	11	1,980	853	1,114	13
13	04/12/08 11:00	12	1,956	780	1,163	13
14	Average					
15	1CP		3,495	1,603	1,869	23
16	Portion of Total		100.00%	45.88%	53.47%	0.65%
17	4CP		3,260	1,494	1,746	20
18	Portion of Total		100.00%	45.83%	53.55%	0.62%
19	4 Winter Months		2,469	1,111	1,339	19
20	Portion of Total		100.00%	45.01%	54.24%	0.75%
21	4 Spring and Fall Months		2,178	940	1,224	14
22	Portion of Total		100.00%	43.15%	56.22%	0.62%
23	12CP		2,636	1,182	1,436	17
24	Portion of Total		100.00%	44.83%	54.50%	0.66%
25						
26						
27	Average Monthly Deliveries					
28	Aug 08	2	2,153	922	1,218	13
29	Jul 08	1	2,256	972	1,271	13
30	Jun 08	3	2,040	872	1,156	12
31	Sep 08	7	1,738	723	1,006	10
32	Dec 08	4	1,953	840	1,099	13
33	May 08	10	1,618	671	938	9
34	Jan 08	5	1,929	821	1,094	14
35	Feb 08	6	1,909	811	1,084	13
36	Mar 08	9	1,664	696	957	11
37	Nov 08	8	1,670	694	966	10
38	Oct 08	11	1,584	650	925	9
39	Apr 08	12	1,575	646	919	10
40	Annual		1,841	777	1,053	11
41	Portion of Total		100.00%	42.19%	57.19%	0.62%
42	Load Factor					
43	Aug 08		61.60%	57.49%	65.20%	55.56%
44	Jul 08		65.81%	61.66%	69.45%	60.90%
45	Jun 08		63.88%	60.18%	66.99%	62.63%
46	Sep 08		59.45%	53.64%	64.54%	53.85%
47	Dec 08		73.14%	68.87%	76.85%	67.71%
48	May 08		61.63%	56.35%	66.02%	65.22%
49	Jan 08		76.46%	72.11%	80.18%	70.57%
50	Feb 08		77.22%	73.56%	80.28%	72.53%
51	Mar 08		75.32%	70.87%	79.07%	65.68%
52	Nov 08		77.70%	74.23%	80.48%	70.62%
53	Oct 08		79.98%	76.16%	83.01%	69.82%
54	Apr 08		80.50%	82.87%	78.99%	73.79%
55	Annual		52.68%	48.45%	56.35%	49.87%

**Kansas City Power Light Company**  
**Merits of Alternative Allocation Bases 1CP vs 4CP vs 12CP**  
**2006 - 08 Monthly Load Levels**

	[A]	[B]	[C]	[D]	[E]	[F]
Line No.	Description	Rank	Average MW	2006 MW	2007 MW	2008 MW
1	Monthly Coincident Peak Demands - MW					
2	July	1	3,575	3,609	3,689	3,428
3	August	2	3,470	3,480	3,436	3,495
4	June	3	3,298	3,267	3,431	3,195
5	September	4	3,046	2,970	3,243	2,924
6	May	5	2,650	2,564	2,761	2,625
7	December	6	2,579	2,623	2,443	2,670
8	January	7	2,553	2,550	2,588	2,522
9	February	8	2,445	2,438	2,425	2,473
10	October	9	2,308	2,392	2,552	1,981
11	November	10	2,298	2,505	2,239	2,150
12	March	11	2,198	2,187	2,197	2,209
13	April	12	2,123	2,110	2,301	1,957
14	Ratio to Annual Maximum Demand					
15	July		100.00%	100.00%	100.00%	98.08%
16	August		97.05%	96.42%	93.13%	100.00%
17	June		92.23%	90.51%	93.00%	91.42%
18	September		85.18%	82.31%	87.89%	83.66%
19	May		74.11%	71.04%	74.83%	75.11%
20	December		72.13%	72.69%	66.22%	76.39%
21	January		71.41%	70.66%	70.15%	72.16%
22	February		68.39%	67.54%	65.72%	70.76%
23	October		64.56%	66.27%	69.16%	56.68%
24	November		64.27%	69.42%	60.68%	61.52%
25	March		61.47%	60.60%	59.55%	63.20%
26	April		59.36%	58.46%	62.36%	55.99%
27	Monthly Average Demands - MW					
28	July	1	2,286	2,267	2,336	2,254
29	August	2	2,206	2,195	2,274	2,150
30	June	3	2,035	2,017	2,051	2,037
31	September	7	1,786	1,788	1,834	1,737
32	May	10	1,636	1,619	1,672	1,616
33	December	5	1,884	1,832	1,870	1,951
34	January	4	1,906	1,871	1,920	1,926
35	February	6	1,837	1,777	1,829	1,906
36	October	11	1,588	1,568	1,614	1,583
37	November	8	1,660	1,653	1,658	1,668
38	March	9	1,641	1,634	1,625	1,663
39	April	12	1,551	1,518	1,562	1,573
40	Monthly Load Factor					
41	July		63.92%	62.81%	63.32%	65.75%
42	August		63.58%	63.08%	66.19%	61.52%
43	June		61.71%	61.73%	59.77%	63.76%
44	September		58.65%	60.19%	56.58%	59.39%
45	May		61.73%	63.17%	60.55%	61.58%
46	December		73.07%	69.83%	76.55%	73.07%
47	January		74.64%	73.37%	74.20%	76.38%
48	February		75.14%	72.90%	75.43%	77.08%
49	October		68.81%	65.55%	63.26%	79.90%
50	November		72.23%	65.99%	74.08%	77.60%
51	March		74.65%	74.72%	73.97%	75.26%
52	April		73.07%	71.93%	67.87%	80.39%

**Kansas City Power Light Company**  
**Impact of 4CP Capacity Cost Allocator**  
**2008 Adjusted**

	[A]	[B]	[C]	[D]	[E]	[F]
Line No.	Revenue Requirements	Reference	Total KCPL	Fixed Cost	Variable Cost	
			\$	\$	\$	
1	Revenue Requirements by Type of Generation					
2	Nuclear	LWL-4	227,931,745	194,427,647	33,504,098	
3	Wind	LWL-4	13,933,911	28,839,383	(14,905,471)	
4	Steam	LWL-4	726,179,153	484,170,621	242,008,532	
5	Purchase Power	LWL-4	9,545,494	1,506,145	8,039,349	
6	Subtotal	LWL-4	977,590,304	708,943,796	268,646,508	
7	Other Generation (Peaking)	LWL-4	55,237,599	42,506,024	12,731,575	
8	Gross Revenue Requirements	LWL-4	1,032,827,903	751,449,820	281,378,083	
9	Off-System Sales	LWL-4	(205,343,553)	(104,451,915)	(100,891,638)	
10	Net Revenue Requirements	LWL-4	827,484,350	646,997,905	180,486,445	
	Allocation to Jurisdiction		Total	Capacity	Energy	Off-System Sales
			\$	\$	\$	\$
11	12CP/Unused Energy Allocation of Off-System Sales					
12	Gross Revenue Requirements	LN8	1,032,827,903	751,449,820	281,378,083	
13	Off-System Sales	LN9	(205,343,553)		(100,891,638)	(104,451,915)
14	Net Revenue Requirements	SUM	827,484,350	751,449,820	180,486,445	(104,451,915)
15	Kansas Portion					
16	Gross Revenue Requirements	LN12 * LN31,36&38	462,155,369	342,951,453	119,203,916	-
17	Off-System Sales	LN13 * LN31,36&38	(92,560,764)	-	(42,742,058)	(49,818,706)
18	Net Revenue Requirements	SUM	369,594,605	342,951,453	76,461,858	(49,818,706)
19	Kansas Portion of Total	LN18 / LN14	44.66%	45.64%	42.36%	47.70%
20	4CP/Unused Energy Allocation of Off-System Sales					
21	Gross Revenue Requirements	LN8	1,032,827,903	751,449,820	281,378,083	
22	Off-System Sales	LN9	(205,343,553)	-	(100,891,638)	(104,451,915)
23	Net Revenue Requirements	SUM	827,484,350	751,449,820	180,486,445	(104,451,915)
24	Kansas Portion					
25	Gross Revenue Requirements	LN21 * LN34&36	466,236,669	347,032,752	119,203,916	-
26	Off-System Sales	LN22 * LN34&36	(92,560,764)	-	(42,742,058)	(49,818,706)
27	Net Revenue Requirements	SUM	373,675,904	347,032,752	76,461,858	(49,818,706)
28	Kansas Portion of Total	LN27 / LN23	45.16%	46.18%	42.36%	47.70%
	Allocation Factors		Total	Kansas	Other	
29	Coincident Peak Demand - MW					
30	12 CP (Average)		2,739	1,250	1,489	
31	Capacity Responsibility	LN30	100.00%	45.64%	54.36%	
32	Coincident Peak Demand - MW					
33	4 CP (Average)		3,474	1,604	1,869	
34	Capacity Responsibility	LN33	100.00%	46.18%	53.82%	
35	Annual Deliveries - MWH					
36	Energy Responsibility	LN35	16,120,868	6,829,497	9,291,372	
			100.00%	42.36%	57.64%	
37	Unused Energy - MWH					
38	Unused Energy Responsibility	LN37	25,664,638	12,240,839	13,423,799	
			100.00%	47.70%	52.30%	



**Kansas City Power Light Company**  
**Impact of Properly Classifying and Allocating**  
**Off-System Sales Margin**  
**4CP Capacity Cost Allocator**  
**2008 Adjusted**

	[A]	[B]	[C]	[D]	[E]	[F]
Line No.	Revenue Requirements	Reference	Total KCPL \$	Fixed Cost \$	Variable Cost \$	
1	Revenue Requirements by Type of Generation					
2	Nuclear	LWL-4	227,931,745	194,427,647	33,504,098	
3	Wind	LWL-4	13,933,911	28,839,383	(14,905,471)	
4	Steam	LWL-4	726,179,153	484,170,621	242,008,532	
5	Purchase Power	LWL-4	9,545,494	1,506,145	8,039,349	
6	Subtotal	LWL-4	977,590,304	708,943,796	268,646,508	
7	Other Generation (Peaking)	LWL-4	55,237,599	42,506,024	12,731,575	
8	Gross Revenue Requirements	LWL-4	1,032,827,903	751,449,820	281,378,083	
9	Off-System Sales	LWL-4	(205,343,553)	(104,451,915)	(100,891,638)	
10	Net Revenue Requirements	LWL-4	827,484,350	646,997,905	180,486,445	
	Allocation to Jurisdiction		Total \$	Capacity \$	Energy \$	Off-System Sales \$
11	12CP/Unused Energy Allocation of Off-System Sales					
12	Gross Revenue Requirements	LN8	1,032,827,903	751,449,820	281,378,083	
13	Off-System Sales	LN9	(205,343,553)		(100,891,638)	(104,451,915)
14	Net Revenue Requirements	SUM	827,484,350	751,449,820	180,486,445	(104,451,915)
15	Kansas Portion					
16	Gross Revenue Requirements	LN12 * LN31,35&37	462,155,369	342,951,453	119,203,916	-
17	Off-System Sales	LN13 * LN31,35&37	(92,560,764)	-	(42,742,058)	(49,818,706)
18	Net Revenue Requirements	SUM	369,594,605	342,951,453	76,461,858	(49,818,706)
19	Kansas Portion of Total	LN18 / LN14	44.66%	45.64%	42.36%	47.70%
20	4CP Allocation Recognizing Nature of Off-System Sales					
21	Gross Revenue Requirements	LN8	1,032,827,903	751,449,820	281,378,083	
22	Off-System Sales	LN9	(205,343,553)	(104,451,915)	(100,891,638)	
23	Net Revenue Requirements	SUM	827,484,350	646,997,905	180,486,445	
24	Kansas Portion					
25	Gross Revenue Requirements	LN21 * LN33&35	466,236,669	347,032,752	119,203,916	
26	Off-System Sales	LN22 * LN33&35	(90,979,791)	(48,237,733)	(42,742,058)	
27	Net Revenue Requirements	SUM	375,256,878	298,795,020	76,461,858	
28	Kansas Portion of Total	LN27 / LN23	45.35%	46.18%	42.36%	
	Allocation Factors		Total	Kansas	Other	
29	Coincident Peak Demand - MW					
30	12 CP (Average)		2,739.28	1,250.17	1,489.11	
31	Capacity Responsibility	LN30	100.00%	45.64%	54.36%	
29	Coincident Peak Demand - MW					
32	4 CP (Average)		3,473.67	1,604.20	1,869.47	
33	Capacity Responsibility	LN32	100.00%	46.18%	53.82%	
34	Annual Deliveries - MWH		16,120,868	6,829,497	9,291,372	
35	Energy Responsibility	LN34	100.00%	42.36%	57.64%	
36	Unused Energy - MWH		25,664,638	12,240,839	13,423,799	
37	Unused Energy Responsibility	LN36	100.00%	47.70%	52.30%	

**Kansas City Power Light Company**  
**Impact of Properly Classifying and Allocating**  
**Off-System Margin and Environmental Costs**  
**4CP Capacity Cost Allocator**  
**2008 Adjusted**

	[A]	[B]	[C]	[D]	[E]	[F]
Line No.	Description	Reference	Total KCPL \$	Fixed Cost \$	Variable Cost \$	
1	Revenue Requirements by Type of Generation (Adjusted)					
2	Nuclear	LWL-4	227,931,745	194,427,647	33,504,098	
3	Wind	LWL-4	13,933,911	28,839,383	(14,905,471)	
4	Steam - Fixed Environmental Cost		118,307,423	118,307,423		
5	Steam - Other	LWL-4	607,871,730	365,863,198	242,008,532	
6	Purchase Power	LWL-4	9,545,494	1,506,145	8,039,349	
7	Subtotal	LWL-4	977,590,304	708,943,796	268,646,508	
8	Other Generation (Peaking)	LWL-4	55,237,599	42,506,024	12,731,575	
9	Gross Revenue Requirements	LWL-4	1,032,827,903	751,449,820	281,378,083	
10	Off-System Sales (Includes Miscellaneous R	LWL-4	(205,343,553)	(104,451,915)	(100,891,638)	
11	Net Revenue Requirements	LWL-4	827,484,350	646,997,905	180,486,445	

	Total \$	Capacity \$	Energy \$	Off-System Sales		
12	12CP/Unused Energy Allocation of Off-System Sales					
13	Gross Revenue Requirements					
14	Excluding Environmental Costs	Balance	914,520,480	633,142,396	281,378,083	
15	Environmental Costs	LN5	118,307,423	118,307,423	-	
16	Off-System Sales	LN10	(205,343,553)		(100,891,638)	(104,451,915)
17	Net Revenue Requirements	LN11	827,484,350	751,449,820	180,486,445	(104,451,915)
18	Kansas Portion					
19	Gross Revenue Requirements					
20	Excluding Environmental Costs	LN14 * LN40,45&47	408,161,474	288,957,558	119,203,916	-
21	Environmental Costs	LN15 * LN40,45&47	53,993,895	53,993,895	-	-
22	Off-System Sales	LN16 * LN40,45&47	(92,560,764)	-	(42,742,058)	(49,818,706)
23	Net Revenue Requirements	SUM	369,594,605	342,951,453	76,461,858	(49,818,706)
24	Kansas Portion of Total	LN23 / LN17	44.66%	45.64%	42.36%	47.70%
25	4CP Allocation Recognizing Nature of Off-System Sales and Environmental Costs					
26	Gross Revenue Requirements					
27	Excluding Environmental Costs	Balance	914,520,480	633,142,396	281,378,083	
28	Environmental Costs	LN5	118,307,423		118,307,423	
29	Off-System Sales	LN10	(205,343,553)	(78,929,018)	(126,414,535)	
30	Net Revenue Requirements	LN11	827,484,350	554,213,379	273,270,971	
31	Kansas Portion					
32	Gross Revenue Requirements					
33	Excluding Environmental Costs	LN27 * LN43&45	411,600,218	292,396,302	119,203,916	
34	Environmental Costs	LN28 * LN43&45	50,120,137	-	50,120,137	
35	Off-System Sales	LN29 * LN43&45	(90,005,470)	(36,450,810)	(53,554,660)	
36	Net Revenue Requirements	SUM	371,714,886	255,945,492	115,769,393	
37	Kansas Portion of Total	LN36 / LN30	44.92%	46.18%	42.36%	

Allocation Factors		Total MW	Kansas MW	Other MW	
38	Coincident Peak Demand - MW				
39	12 CP (Average)	2,739	1,250	1,489	
40	Capacity Responsibility	LN39	100.00%	45.64%	54.36%
41	Coincident Peak Demand - MW				
42	4CP (Average)	3,474	1,604	1,869	
43	Capacity Responsibility	LN42	100.00%	46.18%	53.82%
44	Annual Deliveries - MWH	16,120,868	6,829,497	9,291,372	
45	Energy Responsibility	LN44	100.00%	42.36%	57.64%
46	Unused Energy - MWH	25,664,638	12,240,839	13,423,799	
47	Unused Energy Responsibility	LN46	100.00%	47.70%	52.30%

**Kansas City Power Light Company**  
**Impact of Properly Classifying and Allocating**  
**Off-System Sales, Environmental Costs, and Boiler Maintenance**  
**4CP Capacity Cost Allocator**  
**2008 Adjusted**

[A]	[B]	[C]	[D]	[E]	[F]	
Line No.	Description	Reference	Total KCPL \$	Fixed Cost \$	Variable Cost \$	
1	Revenue Requirements by Type of Generation (Adjusted)					
2	Nuclear	LWL-4	227,931,745	194,427,647	33,504,098	
3	Wind	LWL-4	13,933,911	28,839,383	(14,905,471)	
4	Steam - Non-Labor Boiler Maintenance		22,475,258	22,475,258		
5	Steam - Fixed Environmental Cost	LWL-9	118,307,423	118,307,423		
6	Steam - Other	LWL-4	585,396,472	343,387,940	242,008,532	
7	Purchase Power	LWL-4	9,545,494	1,506,145	8,039,349	
8	Subtotal	LWL-4	977,590,304	708,943,796	268,646,508	
9	Other Generation (Peaking)	LWL-4	55,237,599	42,506,024	12,731,575	
10	Gross Revenue Requirements	LWL-4	1,032,827,903	751,449,820	281,378,083	
11	Off-System Sales (Includes Miscellaneous Revenues)	LWL-4	(205,343,553)	(104,451,915)	(100,891,638)	
12	Net Revenue Requirements	LWL-4	827,484,350	646,997,905	180,486,445	
			Total	Capacity	Energy	Off-System Sales
			\$	\$	\$	
13	12CP/Unused Energy Allocation of Off-System Sales					
14	Gross Revenue Requirements					
15	Excluding Environmental & Boiler	Balance	892,045,222	610,667,138	281,378,083	
16	Boiler Maintenance (Non-Labor Portion)	LN4	22,475,258	22,475,258	-	
17	Environmental Costs	LN5	118,307,423	118,307,423	-	
18	Off-System Sales	LN11	(205,343,553)		(100,891,638)	(104,451,915)
19	Net Revenue Requirements	LN12	827,484,350	751,449,820	180,486,445	(104,451,915)
20	Kansas Portion					
21	Gross Revenue Requirements					
22	Excluding Environmental & Boiler	LN15 * LN45,49&51	397,904,073	278,700,156	119,203,916	-
23	Boiler Maintenance (Non-Labor Portion)	LN16 * LN45,49&51	10,257,401	10,257,401	-	-
24	Environmental Costs	LN17 * LN45,49&51	53,993,895	53,993,895	-	-
25	Off-System Sales	LN18 * LN45,49&51	(92,560,764)		(42,742,058)	(49,818,706)
26	Net Revenue Requirements	SUM	369,594,605	342,951,453	76,461,858	(49,818,706)
27	Kansas Portion of Total	LN24 / LN18	44.66%	45.64%	42.36%	47.70%
28	4CP Allocation Recognizing Nature of Off-System Sales, Environmental Costs, and Boiler Maintenance					
29	Gross Revenue Requirements					
30	Excluding Environmental & Boiler	Balance	892,045,222	610,667,138	281,378,083	
31	Boiler Maintenance	LN4	22,475,258	-	22,475,258	
32	Environmental Costs	LN5	118,307,423		118,307,423	
33	Off-System Sales	LN11	(205,343,553)	(74,080,347)	(131,263,205)	
34	Net Revenue Requirements	LN12	827,484,350	536,586,791	290,897,559	
35	Kansas Portion					
36	Gross Revenue Requirements					
37	Excluding Environmental & Boiler	LN30 * LN47&49	401,220,749	282,016,832	119,203,916	
38	Boiler Maintenance	LN31 * LN47&49	9,521,491	-	9,521,491	
39	Environmental Costs	LN32 * LN47&49	50,120,137	-	50,120,137	
40	Off-System Sales	LN33 * LN47&49	(89,820,375)	(34,211,608)	(55,608,767)	
41	Net Revenue Requirements	SUM	371,042,002	247,805,224	123,236,778	
42	Kansas Portion of Total	LN39 / LN33	44.84%	46.18%	42.36%	
	Allocation Factors		Total MW	Kansas MW	Other MW	
43	Coincident Peak Demand - MW					
44	12 CP (Average)		2,739	1,250	1,489	
45	Capacity Responsibility	LN44	100.00%	45.64%	54.36%	
43	Coincident Peak Demand - MW					
46	4 CP (Average)		3,474	1,604	1,869	
47	Capacity Responsibility	LN46	100.00%	46.18%	53.82%	
48	Annual Deliveries - MWH		16,120,868	6,829,497	9,291,372	
49	Energy Responsibility	LN48	100.00%	42.36%	57.64%	
50	Unused Energy - MWH		25,664,638	12,240,839	13,423,799	
51	Unused Energy Responsibility	LN50	100.00%	47.70%	52.30%	

**Kansas City Power Light Company**  
**Impact of Single CP Allocation of Capacity Costs**  
**2008 Adjusted**

[A]	[B]	[C]	[D]	[E]	[F]	
Line No.	Description	Reference	Total \$	Capacity \$	Energy \$	Off-System Sales
1	Unused Allocation of Off-System Sales and Capacity Allocation of Environmental Cost and Boiler Maintenance					
2	Gross Revenue Requirements					
3	Excluding Environmental & Boiler	LWL-10	892,045,222	610,667,138	281,378,083	-
4	Boiler Maintenance	LWL-10	22,475,258	22,475,258	-	-
5	Environmental Costs	LWL-10	118,307,423	118,307,423	-	-
6	Off-System Sales	LWL-10	(205,343,553)	-	(100,891,638)	(104,451,915)
7	Net Revenue Requirements	LWL-10	827,484,350	751,449,820	180,486,445	(104,451,915)
8	Kansas Portion					
9	Gross Revenue Requirements					
10	Excluding Environmental & Boiler	LN3 * LN33,35&37	400,693,309	281,489,393	119,203,916	-
11	Boiler Maintenance	LN4 * LN33,35&37	10,360,058	10,360,058	-	-
12	Environmental Costs	LN5 * LN33,35&37	54,534,267	54,534,267	-	-
13	Off-System Sales	LN6 * LN33,35&37	(92,560,764)	-	(42,742,058)	(49,818,706)
14	Net Revenue Requirements	SUM	373,026,869	346,383,717	76,461,858	(49,818,706)
15	Kansas Portion of Total	LN12 / LN6	45.08%	46.10%	42.36%	47.70%
16	Allocation Recognizing Nature of Off-System Sales, Environmental Cost, and Boiler Maintenance					
17	Gross Revenue Requirements					
18	Excluding Environmental & Boiler	LWL-10	892,045,222	610,667,138	281,378,083	-
19	Boiler Maintenance	LWL-10	22,475,258	-	22,475,258	-
20	Environmental Costs	LWL-10	118,307,423	-	118,307,423	-
21	Off-System Sales	LWL-10	(205,343,553)	(74,080,347)	(131,263,205)	-
22	Net Revenue Requirements	LWL-10	827,484,350	536,586,791	290,897,559	-
23	Kansas Portion					
24	Gross Revenue Requirements					
25	Excluding Environmental & Boiler	LN18 * LN33&35	400,693,309	281,489,393	119,203,916	-
26	Boiler Maintenance	LN19 * LN33&35	9,521,491	-	9,521,491	-
27	Environmental Costs	LN20 * LN33&35	50,120,137	-	50,120,137	-
28	Off-System Sales	LN21 * LN33&35	(89,756,391)	(34,147,624)	(55,608,767)	-
29	Net Revenue Requirements	SUM	370,578,546	247,341,768	123,236,778	-
30	Kansas Portion of Total	LN27 / LN21	44.78%	46.10%	42.36%	-
			Total	Kansas	Other	
			MW	MW	MW	
31	Coincident Peak Demand (1CP) - MW					
32	1 CP (Average)		3,703	1,707	1,996	
33	Capacity Responsibility	LN32	100.00%	46.10%	53.90%	
34	Annual Deliveries - MWH					
35	Energy Responsibility	LN34	100.00%	42.36%	57.64%	
36	Unused Energy - MWH					
37	Unused Energy Responsibility	LN36	100.00%	47.70%	52.30%	

**Kansas City Power Light Company**  
**Impact of Twelve CP Allocation of Capacity Costs**  
**2008 Adjusted**

[A]	[B]	[C]	[D]	[E]	[F]	
Line No.	Description	Reference	Total \$	Capacity \$	Energy \$	Off-System Sales
1	Unused Allocation of Off-System Sales and Capacity Allocation of Environmental Cost and Boiler Maintenance					
2	Gross Revenue Requirements					
3	Excluding Environmental & Boiler	LWL-10	892,045,222	610,667,138	281,378,083	-
4	Boiler Maintenance	LWL-10	22,475,258	22,475,258	-	-
5	Environmental Costs	LWL-10	118,307,423	118,307,423	-	-
6	Off-System Sales	LWL-10	(205,343,553)	-	(100,891,638)	(104,451,915)
7	Net Revenue Requirements	LWL-10	827,484,350	751,449,820	180,486,445	(104,451,915)
8	Kansas Portion					
9	Gross Revenue Requirements					
10	Excluding Environmental & Boiler	LN3 * LN33,35&37	397,904,073	278,700,156	119,203,916	-
11	Boiler Maintenance	LN4 * LN33,35&37	10,257,401	10,257,401	-	-
12	Environmental Costs	LN5 * LN33,35&37	53,993,895	53,993,895	-	-
13	Off-System Sales	LN6 * LN33,35&37	(92,560,764)	-	(42,742,058)	(49,818,706)
14	Net Revenue Requirements	SUM	369,594,605	342,951,453	76,461,858	(49,818,706)
15	Kansas Portion of Total	LN14 / LN7	44.66%	45.64%	42.36%	47.70%
16	Allocation Recognizing Nature of Off-System Sales, Environmental Cost, and Boiler Maintenance					
17	Gross Revenue Requirements					
18	Excluding Environmental & Boiler	LWL-10	892,045,222	610,667,138	281,378,083	
19	Boiler Maintenance	LWL-10	22,475,258	-	22,475,258	
20	Environmental Costs	LWL-10	118,307,423	-	118,307,423	
21	Off-System Sales	LWL-10	(205,343,553)	(74,080,347)	(131,263,205)	
22	Net Revenue Requirements	LWL-10	827,484,350	536,586,791	290,897,559	
23	Kansas Portion					
24	Gross Revenue Requirements					
25	Excluding Environmental & Boiler	LN18 * LN33&35	397,904,073	278,700,156	119,203,916	
26	Boiler Maintenance	LN19 * LN33&35	9,521,491	-	9,521,491	
27	Environmental Costs	LN20 * LN33&35	50,120,137	-	50,120,137	
28	Off-System Sales	LN21 * LN33&35	(89,418,027)	(33,809,261)	(55,608,767)	
29	Net Revenue Requirements	SUM	368,127,673	244,890,896	123,236,778	
30	Kansas Portion of Total	LN29 / LN22	44.49%	45.64%	42.36%	
			Total	Kansas	Other	
			MW	MW	MW	
31	Monthly Coincident Peak Demand - MW					
32	12 CP (Average)		2,739	1,250	1,489	
33	Capacity Responsibility	LN32	100.00%	45.64%	54.36%	
34	Annual Deliveries - MWH					
35	Energy Responsibility	LN34	16,120,868	6,829,497	9,291,372	
			100.00%	42.36%	57.64%	
36	Unused Energy - MWH					
37	Unused Energy Responsibility	LN36	25,664,638	12,240,839	13,423,799	
			100.00%	47.70%	52.30%	

**Kansas City Power Light Company**  
**Summary of Allocation Results**

Line No.	[A] Description	[B] Reference Schedule	[C] Total \$	[D]                      [E]	
				Applicable to Kansas Amount \$	Of Total %
1	Total KCPL Power Supply Revenue Requirement	LWL 8	827,484,350		
2	12CP Allocation of Demand Costs				
3	No Recognition of Nature of Off-System Sales, etc.	LWL 7		369,594,605	44.66%
2	4 CP Allocation of Demand Costs				
4	No Recognition of Nature of Off-System Sales, etc.	LWL 7		373,675,904	45.16%
5	Recognizing Nature of:				
6	Off-System Sales	LWL 8		375,256,878	45.35%
7	Off-System Sales and Environmental Costs	LWL 9		371,714,886	44.92%
8	Off-System, Environmental, and Boiler Maintenance	LWL 10		371,042,002	44.84%
9	No Recognition of Nature of Off-System Sales, etc.				
10	1 CP	LWL 11, Sheet 1		373,026,869	45.08%
11	12 CP	LWL 11, Sheet 2		369,594,605	44.66%
12	Allocations Recognizing Nature of Off-System, Environmental, & Boiler Maintenance				
13	1 CP	LWL 11, Sheet 1		370,578,546	44.78%
14	12 CP	LWL 11, Sheet 2		368,127,673	44.49%
15	Basic Allocation Factors				
16	4CP		3,474	1,604	46.18%
17	Annual Sales		16,120,868	6,829,497	42.36%

**Kansas City Power Light Company  
Impact of Recommended Method  
2008 Adjusted**

Line No.	[A] Functional Revenue Requirements - Schedule LWL-4	[B] Total Production and Transmission	[C] Total Transmission	[D] [E] [F] Power Supply		
				Total Production	Fixed Cost	Variable Cost
		\$	\$	\$	\$	\$
1	Transmission	72,521,425	72,521,425			
2	Power Supply by Type of Generation					
3	Nuclear	227,931,745		227,931,745	194,427,647	33,504,098
4	Steam	726,179,153		726,179,153	484,170,621	242,008,532
5	Purchase Power	9,545,494		9,545,494	1,506,145	8,039,349
6	Wind	13,933,911		13,933,911	28,839,383	(14,905,471)
7	Subtotal	1,050,111,729	72,521,425	977,590,304	708,943,796	268,646,508
8	Other Generation (Peaking)	55,237,599		55,237,599	42,506,024	12,731,575
9	Gross Revenue Requirements	1,105,349,328	72,521,425	1,032,827,903	751,449,820	281,378,083
10	Off-System Sales (Includes Miscellaneous Revenues)	(216,156,711)	(10,813,158)	(205,343,553)	(104,451,915)	(100,891,638)
11	Net Revenue Requirements	889,192,617	61,708,267	827,484,350	646,997,905	180,486,445
12	Classification Adjustments					
13	Environmental				(118,307,423)	118,307,423
14	Boiler Maintenance				(22,475,258)	22,475,258
15	Off-System Sales			-	30,371,567	(30,371,567)
16	Reclassified Total	889,192,617	61,708,267	827,484,350	536,586,791	290,897,559

Allocation to Jurisdiction	Total Production and Transmission	Transmission Capacity	Power Supply			
			Total Production	Capacity	Energy	
			\$	\$	\$	
17	Allocation to Kansas					
18	Allocation Basis	LN 35		LN 35	LN 39	
19	Allocation Factor	46.18%		46.18%	42.36%	
20	Kansas Portion	399,539,965	28,497,964	371,042,002	247,805,224	123,236,778
21	Allocation to Missouri					
22	Allocation Basis	LN 35		LN 35	LN 39	
23	Allocation Factor	53.18%		53.18%	57.01%	
24	Missouri Portion	484,012,442	32,817,270	451,195,172	285,363,933	165,831,239
25	Allocation to FERC					
26	Allocation Basis	LN 35		LN 35	LN 39	
27	Allocation Factor	0.64%		0.64%	0.63%	
28	FERC Portion	5,640,209	393,033	5,247,176	3,417,634	1,829,542
29	Total Recovered	889,192,617	61,708,267	827,484,350		
30	Total Unrecovered	-	-	-		
31	Percent Unrecovered	0.00%	0.00%	0.00%		

Allocation Bases	Total	Kansas	Missouri	FERC	
32	Coincident Peak Demand				
33	Single CP - MW	3,703	1,707	1,970	26
34	Capacity Responsibility	100.00%	46.10%	53.20%	0.70%
35	Four CP - Average MW	3,474	1,604	1,847	22
36	Capacity Responsibility	100.00%	46.18%	53.18%	0.64%
37	Twelve CP - Average MW	2,739	1,250	1,471	19
38	Capacity Responsibility	100.00%	45.64%	53.68%	0.68%
39	Annual Deliveries - MWH	16,120,868	6,829,497	9,189,983	101,389
40	Energy Responsibility	100.00%	42.36%	57.01%	0.63%
41	Unused Energy - MWH	25,664,638	12,240,839	13,242,150	181,649
42	Unused Energy Allocator	100.00%	47.70%	51.60%	0.71%