

BEFORE THE KANSAS CORPORATION COMMISSION
OF THE STATE OF KANSAS

In the Matter of the Annual Filing of)
Southern Pioneer Electric Company for)
Approval to Make Certain Changes to Its) Docket No. 16-SPEE-_____-RTS
Charges for Electric Services Pursuant to)
the Debt Service Coverage Formula Based)
Ratemaking Plan Approved in Docket)
No.13-MKEE-452-MIS.

PREFILED DIRECT TESTIMONY OF
RICHARD J. MACKE
VICE PRESIDENT, ECONOMICS, RATES, AND BUSINESS
PLANNING
POWER SYSTEM ENGINEERING, INC.

ON BEHALF OF
SOUTHERN PIONEER ELECTRIC COMPANY

May 2, 2016

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PART I - QUALIFICATIONS

Q. Please state your name and business address.

A. My name is Richard J. Macke. My business address is 10710 Town Square Drive NE, Suite 201, Minneapolis, Minnesota 55449.

Q. What is your profession?

A. I am a Vice President and lead the Economics, Rates, and Business Planning Department at Power System Engineering, Inc. (“PSE”), which is headquartered at 1532 W. Broadway, Madison, Wisconsin 53713.

Q. Please describe the business activities of PSE.

A. PSE is a consulting firm serving electric utilities across the country, but primarily in the Midwest. Our headquarters is in Madison, Wisconsin with regional offices in Indianapolis, Indiana; Minneapolis, Minnesota; Marietta, Ohio; and Sioux Falls, South Dakota. PSE is involved in: power supply, transmission and distribution system planning; distribution, substation and transmission design; construction contracting and supervision; retail and wholesale rate and cost of service (“COS”) studies; economic feasibility studies; merger and acquisition feasibility analysis; load forecasting; financial and operating consultation; telecommunication and network design, mapping/GIS; and system automation including Supervisory Control and Data Acquisition (“SCADA”), Demand Side Management (“DSM”), metering, and outage management systems.

Q. Please describe your responsibilities with PSE.

A. I lead and direct staff in Indiana, Kansas, Minnesota, Ohio and Wisconsin who provide economic, financial, and rate-related consulting services to investor-owned, cooperative and municipal utilities as well as regulators and industry associations. These services include:

- Cost of Service Studies.
- Capital Credit Allocations.
- Demand Response.
- Distributed Generation Rates.
- Energy Efficiency.
- Financial Forecasting.
- Individual Customer Profitability.
- Large Power Contract Rates/Proposals.
- Line Extension Policies/Charges.
- Load Management Analysis.
- Load Forecasting.
- Market and Load Research.
- Merger Analysis.
- Pole Attachment Charges.
- Policy and Board Audits.
- Power Cost Adjustments.
- Rate Consolidation.
- Retail Rate Design and Analysis.
- Special Fees and Charges.
- Statistical Performance Measurement (Benchmarking).
- Value of Service.

Q. What is your educational background?

A. I graduated from Bethel University in St. Paul, Minnesota in 1996 with a Bachelor of Arts degree in Business, which included an emphasis in Finance and Marketing. In 2007, I received my Masters of Business Administration degree, with an emphasis in Finance and Strategic Management, from the University of Minnesota in Minneapolis, Minnesota. I have also attended numerous industry seminars/courses on cost of service, pricing, valuation, distributed generation, etc.

Q. What is your professional background?

A. From 1996 to 1998, I was employed by PSE in its Minneapolis, Minnesota office as a Financial Analyst in the Utility Planning and Rates Department. My work responsibilities primarily were focused on retail rate studies, including revenue requirements and bundled/unbundled COS studies. I also provided analyses used to support testimony, mergers and acquisitions analysis, and financial forecasting.

From 1998 to 1999, I was employed as a Senior Analyst by Energy & Resource Consulting Group, LLC in Denver, Colorado, a financial, engineering, and management consulting firm. I performed consulting services related to electric, gas, and water rate studies. As part of the Legend Consulting Advisor Team contracted to the City Council of the City of New Orleans,

1 Louisiana, I assisted in various electric and gas utility matters. I also provided general
2 financial, management, and public policy support to clients.

3 I rejoined PSE in 1999; and from 1999 to 2002, I held the position of Rate and Financial
4 Analyst in the Rates and Financial Planning Department. From 2002 to March 2008, I held
5 the position of Senior Rate and Financial Analyst in the Utility Planning and Rate Division.
6 My responsibilities have included performing complex financial analyses, such as rate studies
7 consisting of determination of revenue requirements, bundled and unbundled COS analysis,
8 and rate design. Other responsibilities included performing analysis of special rates and
9 programs, key account analyses, financial forecasting, merger and acquisition analysis,
10 activity-based costing, policy development and evaluation, and other financial analyses for
11 various PSE clients. Additional responsibilities included strategic planning, litigation support,
12 regulatory compliance, capital expenditure and operational assessments, and advisement.
13 From April 2008 to June 2010, I held the position of Leader, Rates and Financial Planning. In
14 July 2010, my title changed to Vice President, Rates and Financial Planning. Since June 2011,
15 I have held the position of Vice President, Economics, Rates, and Business Planning. In this
16 capacity, I continue to provide, amongst other things: 1) rate, financial, and economic
17 consulting services to clients, 2) management and leadership to the Economics, Rates, and
18 Business Planning Department, and 3) management and leadership at the corporate level to
19 PSE through participation on the Executive Committee and Board of Directors.

20 **Q. Have you previously presented testimony before the Kansas Corporation Commission**
21 **(“KCC” or “Commission”)?**

22 A. Yes. I submitted testimony on behalf of: Pioneer Electric Cooperative, Inc. in Docket No. 09-
23 PNRE-563-RTS; Wheatland Electric Cooperative, Inc. in Docket No. 09-WHLE-681-RTS;
24 Mid-Kansas Electric Company, LLC in Docket Nos. 09-MKEE-969-RTS, 11-MKEE-439-
25 RTS, 12-MKEE-491-RTS, 12-MKEE-380-RTS, 13-MKEE-452-MIS, and 16-MKEE-023-

1 TAR; and Southern Pioneer Electric Company in Docket Nos. 14-SPEE-507-RTS, 15-SPEE-
2 161-RTS, and 15-SPEE-519-RTS.

3 **Q. Do you have any other relevant experience?**

4 A. Yes. I have directed well over 100 rate and COS studies and numerous other rate and financial
5 related projects. Many times these projects were conducted for self-regulated electric utilities.
6 I have also performed such analysis which was filed in regulated rate cases on behalf of
7 cooperatives in Iowa, Kansas, Michigan, Minnesota, New Hampshire, and Texas.

8 I have also conducted seminars and made presentations to utilities, consumers, and industry
9 groups on a variety of topics including: COS, rate design, rate change communications, line
10 extension policies, mergers and acquisitions, DSM pilot programs, conservation and energy
11 efficiency, distributed generation rates, and industry trends.

12
13 **PART II - SUMMARY OF DIRECT TESTIMONY**

14 **Q. What is the purpose of your testimony in this proceeding?**

15 A. The purpose of my testimony is to support the Application of Southern Pioneer Electric
16 Company (“Southern Pioneer”) for the approval of the Debt Service Coverage (“DSC”)
17 Formula Based Rate (“FBR”) annual ratemaking mechanism (“DSC-FBR Plan”) for the 2015
18 Test Year in the instant docket.

19 **Q. Are there particular Exhibits to Southern Pioneer’s Application that you will be**
20 **describing and explaining?**

21 A. Yes. My testimony concerns, and is supported by, the following Exhibits to the Application
22 in the instant docket:

- 23 Exhibit 3 - DSC-FBR Calculation for Test Year
24 Exhibit 11 - Proposed Tariffs Including Rate Adjustment

25 **Q. Have the exhibits been prepared by you or under your supervision?**

1 A. Yes.

2 **Q. Please briefly recap the DSC-FBR Plan.**

3 A. The DSC-FBR Plan, as approved by the Commission in Docket No. 13-MKKEE-452-MIS
4 (“13-452 Docket”), provides a method for periodic adjustments to rates, as might be
5 necessary, to achieve a predetermined and agreed-upon DSC ratio of 1.75. If the result is a
6 DSC that is less than 1.75, then a rate increase would be implemented, so long as such an
7 increase does not exceed 10 percent calculated on an annual system-wide basis and the
8 equity ratio does not exceed 15 percent.¹ If the DSC is above 1.75, then a rate decrease
9 would be implemented. If the resultant DSC equals 1.75, there would be no change in rates.
10 The details of the calculations for the DSC and any corresponding rate adjustments are
11 outlined in Section E of the Protocols, which are attached to Southern Pioneer’s Application
12 as Attachment A.

13 **Q. What data formed the basis for the 2015 DSC-FBR calculation?**

14 A. Consistent with the Protocols, the calculation was based upon a 2015 Historical Test Year. As
15 such, it utilizes historical figures from Southern Pioneer’s December 2015 Financial and
16 Statistical Report (“Form 7”), Trial Balance, and Payroll Journal.²

17 **Q. Please summarize the results of the 2015 DSC-FBR calculation.**

18 A. Completing the DSC-FBR template calculation consistent with the Protocols approved by the
19 Commission in the 13-452 Docket results in the need for a slight revenue increase of \$679,308.
20 This reflects a Test Year DSC of approximately 1.63 compared to a Commission authorized
21 target DSC of 1.75, thereby requiring a revenue increase to bring the DSC up to the target
22

23
24 ¹ Unless such an increase was necessary for Southern Pioneer to avoid violating its debt covenants with its
25 lender, Protocols, Page 5, Section H. The Protocols were attached as Exhibit A to the 13-452 Docket
Settlement approved by the Commission.

² Included in Southern Pioneer’s Application as part of the Exhibits 2 (Form 7) and 10 (Trial Balance and
Payroll Journal).

level. In accordance with Section I of the Protocols, the increase is to be spread amongst the retail rate schedules of Southern Pioneer based upon the Test Year base revenue (i.e., gross revenue less purchased power expense). The DSC-FBR calculation for the Test Year is contained in **Exhibit 3**. Table 1 below summarizes the revenue adjustment in total and the allocation to each of the retail rate schedules.

Table 1

SOUTHERN PIONEER ELECTRIC COMPANY				
Allocation of DSC-FBR Rate Adjustment to Rate Schedules				
Line No.	Rate Schedule	Rate Schedule Revenue	DSC-FBR Adjustment	Change as Percent
		(\$)	(\$)	(%)
1	Residential Service (15-RS)			
2	General Use	15,768,066	275,411	1.7%
3	Space Heating	937,451	15,458	1.6%
4	General Service Small (15-GSS)	1,787,831	33,856	1.9%
5	General Service Large (15-GSL)	16,702,915	250,698	1.5%
6	General Service Space Heating	596,672	7,736	1.3%
7	Industrial Service (15-IS)	3,471,395	40,400	1.2%
8	Interruptible Industrial Service (15-INT)	-	-	N.A.
9	Real -Time Pricing (13-RTP)	(5,467,259)	-	N.A.
10	Transmission Level Service (15-STR)	23,263,116	9,690	0.0%
11	Municipal Power Service (15-M-I)	205,095	3,332	1.6%
12	Water Pumping Service (15-WP)	640,798	9,462	1.5%
13	Irrigation Service (15-IP-I)	308,410	5,262	1.7%
14	Temporary Service (15-CS)	19,574	408	2.1%
15	Lighting	1,039,269	27,594	2.7%
16	Total Retail Rates	59,273,330	679,308	1.1%

PART III - ADJUSTMENTS TO THE ACTUAL TEST YEAR RESULTS

Q. You stated that 2015 actual results formed the basis for the DSC-FBR calculation. The Protocols specify a limited number of adjustments to be made. What adjustments did you make to Southern Pioneer’s actual 2015 financial results in completing the DSC FBR template?

1 A. Consistent with Section E.1 of the Protocols, adjustments were made to the following
2 categories of revenues and/or costs:

- 3 • Operating Revenue and Patronage Capital
- 4 • Tax Expense - Other
- 5 • Interest on Long-Term Debt
- 6 • Interest Expense - Other
- 7 • Debt Service Payments

8 Further, per Section G(f) of the Protocols and in recognition of the Commission policy
9 adopted per K.S.A. 66-101f (a), the following expense categories were adjusted to remove
10 certain amounts associated with the dues, donations, charitable contributions, promotional
11 advertising, penalties and fines, and entertainment expenses incurred during the Test Year:³

- 12 • Distribution Expense - Operation
- 13 • Customer Accounts Expense
- 14 • Customer Service and Informational Expense
- 15 • Sales Expense
- 16 • Administrative and General Expense
- 17 • Other Deductions

18 The position and reasoning in support of inclusion or exclusion of these items is provided
19 in the testimony of Mr. Randy Magnison filed on behalf of Southern Pioneer in the instant
20 docket. Additionally, Section E.3 of the Protocols mandates that certain revenue and expense
21 categories be further allocated to remove the costs associated with Southern Pioneer's 34.5kV
22 facilities.

24 ³ K.S.A. 66-101f (a) allows adoption of a policy of " disallowing a percentage, not to exceed 50%, of utility
25 dues, donations and contributions to charitable, civic and social organizations and entities, in addition to
disallowing specific dues, donations and contributions which are found unreasonable or inappropriate."

1 **Q. Please describe the adjustments made to the 2015 Test Year Operating Revenue and**
2 **Patronage Capital.**

3 A. The amount of \$388,168 was added to recognize a rate adjustment (increase) approved by the
4 Commission on July 30, 2015 in Southern Pioneer's second annual DSC-FBR update filed in
5 the 15-SPEE-519-RTS Docket. The entire adjustment is further detailed in **Exhibit 3**, Page 4,
6 Lines 2-7. Accordingly, actual Operating Revenue and Patronage Capital of \$61,904,720,
7 reported on Southern Pioneer's December 2015 Form 7, was increased by \$388,168, resulting
8 in an adjusted Operating Revenue and Patronage Capital of \$62,292,888.

9 **Q. Please describe the adjustments made to the 2015 Test Year Tax Expense - Other.**

10 A. Section E.1.b of the Protocols calls for an adjustment to reflect only cash tax expense. In
11 addition, Section E.1.b. also directs to make an incremental adjustment to include cash tax
12 obligation associated with any revenue adjustment made in accordance with Section E.1.a of
13 the Protocols. This is to be calculated by applying an applicable effective tax rate. In 2015,
14 the total amount of taxes paid by Southern Pioneer in cash was \$222,928, as evidenced in Work
15 Paper 3 attached to Exhibit 3.⁴ Out of that amount, \$129,440 was directly associated with the
16 2015 income, whereas the remainder represented Alternative Minimum Tax ("AMT") and a
17 portion associated with the 2014 test year period. Accordingly, to calculate the effective tax
18 rate, only the portion associated with the 2015 revenue was used, resulting in a 20 percent ratio,
19 as noted in **Exhibit 3**, Page 5, Lines 44-46. Applying this effective tax rate to the \$388,168 in
20 revenue adjustment made in accordance with Section E.1.a results in a \$78,469 incremental
21 adjustment to historical cash tax, bringing the entire adjusted historical Test Year Tax Expense
22 - Other to \$310,497, as noted in Exhibit 3, Page 5, Lines 48-49. Therefore, a downward
23

24
25 ⁴ Sum of amounts from General Ledger ("GL") accounts 236.7 and 409.1.

1 adjustment of \$1,018,679 was made to the historical amount booked in Tax Expense - Other
2 to reflect only the cash tax portion, as detailed in **Exhibit 3**, Page 5, Lines 52-54.

3 **Q. Please describe the adjustments made to the 2015 Test Year Interest on Long-Term**
4 **Debt.**

5 A. The historical amount of Interest on Long-Term Debt for the 2015 Test Year was \$ \$5,645,848
6 as reported on Southern Pioneer's Form 7. The Protocols, in Section E.1.c., specify that the
7 actual amount be adjusted to reflect Southern Pioneer's budgeted amount for 2016. Southern
8 Pioneer's budgeted long-term interest expense is \$5,660,152, and so an adjustment of \$14,304
9 was included. The details of this adjustment are shown in **Exhibit 3**, Page 5, Lines 56-60.

10 **Q. Please describe the adjustments made to the 2015 Test Year Interest Expense - Other.**

11 A. The historical amount of Other Interest Expense for the 2015 Test Year was \$24,974 as
12 reported on Southern Pioneer's Form 7. Consistent with Section E.1.d of the Protocols, the
13 amount has been adjusted to reflect Southern Pioneer's 2016 Budget for short-term interest
14 expense of \$48,227. To accomplish this, an adjustment in the amount of \$23,253 was included.
15 The details of the adjustment can be found in **Exhibit 3**, Page 5, Lines 62-66.

16 **Q. Please describe the adjustments made to the 2015 Test Year Debt Service Payments.**

17 A. Debt Service Payments are comprised of interest and principal payments on debt outstanding.
18 Since I previously discussed the adjustments to interest expense, I will here focus on the
19 adjustment to principal payments. The historical amount of Principal Payments for the 2015
20 Test Year was \$1,788,305 (as reported on Southern Pioneer's Form 7). The Protocols, in
21 Section E.1.e, require that the Test Year be adjusted to reflect Southern Pioneer's budgeted
22 amount for 2016. Southern Pioneer's budget for 2015 principal payments is \$2,223,486, so an
23 adjustment in the amount of \$435,181 was included. This adjustment is detailed in **Exhibit 3**,
24 Page 5, Lines 68-72.

1 **Q. Please describe the adjustments made to the 2015 Test Year Operating Expenses in**
2 **conjunction with Section G(f) of the Protocols and the Commission's policy per K.S.A.**
3 **66-101f (a).**

4 A. The historical amounts of the following operating expenses were adjusted as shown:

- 5 • 2015 Distribution Expense - Operation expense of \$3,469,012 was reduced by \$23,637,
6 resulting in the \$3,445,375 adjusted amount.
- 7 • Customer Accounts Expense of \$1,323,317 was reduced by \$14,008, resulting in the
8 \$1,322,383 adjusted amount.
- 9 • Customer Service and Informational Expense of \$184,350 was reduced by \$17,607,
10 resulting in the \$166,743 adjusted amount.
- 11 • Sales Expense of \$17,789 was reduced by \$14,638, resulting in the \$3,151 adjusted
12 amount.
- 13 • Administrative and General Expense of \$1,833,655 was reduced by \$25,328, resulting in
14 the \$1,808,327 adjusted amount.
- 15 • Other Deductions of \$1,424,762 was reduced by \$38,610, resulting in the \$1,386,152
16 adjusted amount.

17 Overall, \$133,828 was removed. The details are shown in Exhibit 3, Page 4, Lines 32-39.

18 **Q. Please describe the allocations made to remove the costs associated with the 34.5kV**
19 **system.**

20 A. Section E.3 of the Protocols specifies the methodology for removal of costs associated with
21 Southern Pioneer's 34.5kV facilities. Following is an explanation of the allocations.

22 Per Section E.3.a of the Protocols, 34.5kV system-related revenues are to be direct-
23 assigned using 34.5kV system rates effective during the Test Year. An amount of \$4,487,807
24 was removed to account for the 34.5kV system direct-assigned revenues. This includes
25 \$3,894,258 in base rate revenues obtained by multiplying the total 34.5kV system billing

1 demand by the Local Access Delivery Service (“LADS”) rate effective during the Test Year.⁵
2 In addition, it includes \$112,635 in 2015 property tax rider revenues to reflect the portion
3 attributable to the 34.5kV system. The latter amount was obtained by multiplying the total
4 34.5kV system billing demand by the property tax rate effective during the Test Year.⁶
5 Furthermore, Southern Pioneer elected to apply a payment received from the Kansas Municipal
6 Energy Agency (“KMEA”) in accordance with the Commission Order in Docket No. 15-
7 MKEE-461-TAR. The \$444,800 of the total payment was attributable to the LADS, and the
8 remaining \$36,114 accounted for the property taxes. Southern Pioneer noted the entire
9 payment was booked in the 2015 operating revenues. Since the payment was made in
10 conjunction with the LADS service over Southern Pioneer’s 34.5kV system, it is recognized
11 as 34.5kV system revenues. The entire adjustment is further detailed in **Exhibit 3**, Page 4,
12 Lines 9-27. Consequently, after the removal of the direct-assigned 34.5kV system revenues,
13 the resultant DSC-FBR Operating Revenue and Patronage Capital is \$57,805,081, as evident
14 on Page 1, Line 2, Column “DSC-FBR” of the **Exhibit 3**.

15 For Depreciation and Amortization Expense, as per Section E.3.c of the Protocols,
16 \$847,378 was deducted from the historical Form 7 amount of \$2,866,993 to produce a
17 remainder of \$ 2,019,615 to be included in the DSC-FBR.

18 For Administrative and General (“A&G”), Property and Gross Receipts Tax, Tax-Other,
19 Interest on Long-Term Debt, Other Interest, Other Capital Credits, Principal Payments, and
20 other applicable items per Sections E.3.b, E.3.d, and E.3.f of the Protocols, the following two
21 allocation ratios are calculated: Transmission Labor Ratio and Net Transmission Plant Ratio.⁷
22

23
24 ⁵ As already noted on Page 4 of Exhibit 3, the \$2.78/kW LADS rate effective during the Test Year changed
to \$4.51/kW in May per Commission Order issued in 15-SPEE-161-RTS docket.

25 ⁶ Per 15-SPEE-267-TAR.

1 Subtracting their values from 1 (where “1” is representative of 100 percent, or the total system)
2 to determine a remainder produces the corresponding Distribution Allocation factors used to
3 define the amounts to be included in the DSC-FBR.⁸ These allocation factors, as well as the
4 corresponding resultant expense amounts, are listed on **Exhibit 3**, Pages 1-2, “Distribution
5 Allocation Factor” and “DSC-FBR” Columns, Lines 2-46. The calculation is detailed in Work
6 Paper 1 attached to Exhibit 3.

7 Tax Expense - Other (cash portion) was allocated to the DSC-FBR based on Operating
8 Margins per Section E.3.e. The resulting allocation factor was calculated at 0.8354, as
9 evidenced in **Exhibit 3**, Page 1, “Distribution Allocation Factor” and “DSC-FBR” Columns,
10 Line 16.

11
12 **PART IV - CALCULATED DSC AND RATE REVENUE ADJUSTMENT**

13 **Q. Using the DSC-FBR template, what is Southern Pioneer’s DSC ratio for the 2015 Test**
14 **Year after performing all of the adjustments detailed above?**

15 A. The DSC-FBR template with the adjustments and allocations prescribed by the Protocols
16 produces a DSC ratio of 1.63 for the 2015 Test Year. This is calculated by dividing the Total
17 Adjusted Debt Service Margins of \$9,213,563 by the Total Adjusted Debt Service Payments
18 of \$5,660,899 as detailed in **Exhibit 3**, Page 2, DSC-FBR Column, Line 48. This resultant
19 ratio is below the 1.75 target DSC. Consistent with the provisions of Section G of the
20 Protocols, an upward rate adjustment is being requested.

21 **Q. Please identify and explain how the revenue adjustment was determined within the DSC-**
22 **FBR template for the 2015 Test Year.**

23
24
25 ⁸ Meaning the remaining portion is attributable to the 34.5kV system portion.

1 A. Section G of the Protocols directs that the revenue adjustment is to be determined by comparing
2 the Test Year DSC to a 1.75 DSC Ratio. Specifically, Subsection G.c addresses the scenario
3 when the Test Year DSC is lower than the target DSC, specifically instructing that an increase
4 in rates will be necessary to bring the Test Year DSC back up to 1.75. The first step then is to
5 subtract the Test Year DSC from the target DSC, which would be 1.75 minus 1.63, for a
6 variance of 0.12. Multiplying this variance by the Test Year debt service payments yields a
7 \$679,308 revenue increase requirement. When compared to the DSC-FBR Plan revenue of
8 \$57,805,081, this represents a 1.18 percent in revenue increase.

9
10 **PART V - ALLOCATION OF THE REVENUE ADJUSTMENT TO RATE SCHEDULES**

11 **Q. Please describe how you allocated the \$679,308 revenue increase to the individual rate**
12 **schedules.**

13 A. Section I of the Protocols details that any rate adjustment resulting from the DSC-FBR Plan is
14 to be allocated to the retail rate classes on the Test Year base revenues by rate schedule unless
15 Southern Pioneer files a COS supporting something different and the Commission approves
16 such a request for variance. For purposes of this 2015 Test Year DSC-FBR adjustment,
17 Southern Pioneer is not submitting a COS study and has apportioned the rate adjustment to
18 retail rate classes using the Test Year base revenues, as initially approved in the 13-452 Docket.

19 Consistent with the Protocols, the 2015 Test Year DSC-FBR Retail Rate Adjustment was
20 apportioned accordingly:

- 21 1. First, all power costs recovered in rates were removed from the historical revenues
22 recorded for each schedule to arrive at the base revenues by rate schedule.
 - 23 2. Next, the ratio (expressed in percentages) of base revenue by schedule to the total base
24 revenues was determined.
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3. The base revenue ratios were then applied to the DSC-FBR determined revenue adjustment to establish each rate schedule's apportioned revenue adjustment.⁹

Table 2 on the following page summarizes the results of this process. **Exhibit 3**, Page 6 provides further detail.

⁹ As per the Protocols, Section J, the FBR adjustment for the STR class was determined first and system-wide without the impact of additional debt service for investments in distribution plant in the Budget Year. This resulting revenue adjustment was then allocated to the STR class based upon its base revenue. This STR class revenue adjustment was then subtracted from the total to be allocated to the remaining retail rate classes, as detailed in Exhibit 3, Page 6 and corresponding work papers containing the electronic format of Exhibit 3.

Table 2

SOUTHERN PIONEER ELECTRIC COMPANY				
Allocation of DSC-FBR Rate Adjustment to Rate Schedules				
Line No.	Rate Schedule	Rate Schedule Revenue	DSC-FBR Adjustment	Change as Percent
		(\$)	(\$)	(%)
1	Residential Service (15-RS)			
2	General Use	15,768,066	275,411	1.7%
3	Space Heating	937,451	15,458	1.6%
4	General Service Small (15-GSS)	1,787,831	33,856	1.9%
5	General Service Large (15-GSL)	16,702,915	250,698	1.5%
6	General Service Space Heating	596,672	7,736	1.3%
7	Industrial Service (15-IS)	3,471,395	40,400	1.2%
8	Interruptible Industrial Service (15-INT)	-	-	N.A.
9	Real -Time Pricing (13-RTP)	(5,467,259)	-	N.A.
10	Transmission Level Service (15-STR)	23,263,116	9,690	0.0%
11	Municipal Power Service (15-M-I)	205,095	3,332	1.6%
12	Water Pumping Service (15-WP)	640,798	9,462	1.5%
13	Irrigation Service (15-IP-I)	308,410	5,262	1.7%
14	Temporary Service (15-CS)	19,574	408	2.1%
15	Lighting	1,039,269	27,594	2.7%
16	Total Retail Rates	59,273,330	679,308	1.1%

Q. How do you recommend the resulting increases by rate schedule be implemented?

A. The Protocols do not specify how the rate schedule components (i.e., Customer Charge, Energy Charge, Demand Charge, etc.) should be revised to implement rate adjustments. I recommend that the increases by rate schedule be implemented as a slight increase to each rate schedule's energy charges only. This is easily determined by dividing the revenue adjustment for each schedule by the historical energy sales. The result is the amount that the current energy charges need to be increased by class and is shown in Column (k) of **Exhibit 3**, Page 6.

The one exception required is for lighting. Since the lighting rate schedules do not have an energy charge, the monthly charge must be adjusted. The lighting rate schedules do have an estimated energy use for the various sizes/types of lights, and so the energy adjustment can still be applied so as to affect the monthly charge in a way that is proportionate to usage. This approach then provides consistency between all the retail rates being adjusted.

1 **Q. Why do you recommend that the revenue increase be implemented by increasing the**
2 **current energy charges?**

3 A. Handling this type of adjustment as an energy adjustment is simple, common, reasonably
4 accurate, and particularly appropriate given the relatively minor magnitude of the adjustment.
5 Energy adjustments are an industry-accepted approach for flowing through cost changes that
6 occur between full or “traditional” rate cases. For example, Southern Pioneer’s current Energy
7 Cost Adjustment (“ECA”) is an energy-based charge established to flow through not only
8 energy costs, but also demand cost changes from the amount embedded in rates during the last
9 full rate case. Similarly, Southern Pioneer’s property tax surcharge rider is an energy
10 adjustment established to pass through changes in property tax expense increases since the last
11 full rate case. The DSC-FBR Plan is not a full rate case with its own COS study. Therefore it
12 is reasonable to treat any resulting rate adjustments similar to how the ECA and Property Tax
13 Surcharge are treated; i.e., as a per kWh adjustment.

14 Further, similar methodology was accepted by the Commission in Southern Pioneer’s
15 earlier DSC-FBR annual update filings submitted and approved in Docket Nos. 14-SPEE-507-
16 RTS and 15-SPEE-519-RTS. I would also point out that, especially given the results (i.e.,
17 increase of around one percent), the additional effort required to attempt a sort of proportionate
18 change for each rate component is neither economical nor a good use of resources and defeats
19 the intent to minimize consulting and regulatory cost. However, it is possible that this
20 adjustment methodology could change in future years of the DSC-FBR Plan; but given the
21 minor change being made, the benefits of an energy-based adjustment outweigh doing
22 something more detailed, expensive, potentially controversial, and time consuming.

23 **Q. Have the proposed tariffs as required in the Protocols in Section J.11 been provided?**

24 A. Yes, they are included as **Exhibit 11** of the Application.
25

1 **Q. Do you have any recommendation to the Commission concerning the implementation**
2 **of the rates resulting from the DSC-FBR?**

3 A. Yes, I do. Coincident with the instant filing, Southern Pioneer is also submitting its first annual
4 update filing under its Commission-approved 34.5kV FBR providing for the adjustment of
5 Southern Pioneer's 34.5kV system-related rates, which also impacts Southern Pioneer's retail
6 rates. Therefore, for logistical purposes and ease of billing, the Commission, if at all possible,
7 should attempt to sync the time frame for the approval of both filings so as to allow Southern
8 Pioneer to combine the final approved adjustments in both 34.5kV FBR and the DSC-FBR in
9 order to facilitate a single rate change for its retail customers.

10 **Q. Does this conclude your prefiled Direct Testimony?**

11 A. Yes, it does.
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VERIFICATION

STATE OF MINNESOTA)
) ss
COUNTY OF ANOKA)

The undersigned, Richard J. Macke, upon oath first duly sworn, states that he is an employee of Power System Engineering, Inc., and that the foregoing rebuttal testimony was prepared by him or under his supervision, that he is familiar with the contents thereof, and that the statements contained therein are true and correct to the best of his knowledge and belief.

Richard J. Macke
Richard J. Macke

Subscribed and sworn to before me this 29th day of April, 2016.

Marilyn M. Cuellar
Notary Public

My appointment expires: 1/31/20

