2013.03.13 16:52:07 Kansas Corporation Commission /S/ Patrice Petersen-Klein

#### THE STATE CORPORATION COMMISSION OF THE STATE OF KANSAS

Before Commissioners:

Mark Sievers, Chairman Thomas E. Wright Shari Feist Albrecht

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In the Matter of the Application of Boomerang Wireless, LLC for Designation as an Eligible Telecommunications Carrier on a Wireless Basis (Low Income Only).

Docket No. 13-BOWZ-121-ETC

#### ORDER GRANTING ELIGIBLE TELECOMMUNICATIONS CARRIER STATUS

The above-captioned matter comes before the State Corporation Commission of the State of Kansas (Commission) for consideration and determination. Having examined its files and record, and being duly advised in the premises, the Commission finds and concludes as follows:

1. On July 27, 2012, Boomerang Wireless, LLC d/b/a enTouch Wireless (Boomerang) filed an Application requesting designation as a wireless Eligible Telecommunications Carrier (ETC) for low-income Lifeline-Only Federal Universal Service Fund (FUSF) support purposes in the State of Kansas. On August 10, 2012, Boomerang filed a copy of the company's Revised Compliance Plan, as submitted to the Federal Communications Commission (FCC), and on January 31, 2013, filed an Amendment to its Application. Boomerang requests ETC designation to provide service to qualifying consumers in specific Southwestern Bell Telephone Company d/b/a AT&T Kansas (AT&T Kansas) and specific Rural Local Exchange Carrier (RLEC) exchanges.

2. In order for a carrier to receive low-income Lifeline wireless ETC designation from the Commission, the requesting carrier must make showings required under federal law. Pursuant to 47 U.S.C. §214(e)(1)-(2), §254(c), and 47 C.F.R. §54.101(a), the carrier must make the following showings:

- (a). The carrier will offer the services supported by federal universal service support mechanisms under 47 U.S.C. §254(c), either using its own facilities or a combination of its own facilities and resale of another carrier's services (including the services offered by another ETC) throughout the service area for which designation is received.<sup>1</sup>
- (b). The carrier will advertise the availability of such service and the charges therefor using media of general distribution.
- (c). Designation would be consistent with the public interest, convenience, and necessity.<sup>2</sup>
- 3. Pursuant to FCC Orders, Commission Orders, and Kansas law, the carrier

requesting low-income Lifeline wireless ETC designation must also show:

- (a). Lifeline customers will be able to apply the Lifeline discount to any calling plan offered by the carrier.<sup>3</sup>
- (b). The carrier will use the Kansas Lifeline Credit Application to enroll eligible Customers in the Lifeline Program or their own credit form which must contain all the data found in the Kansas Lifeline Credit Application.<sup>4</sup>
- (c). The carrier is financially and technically capable of providing the supported Lifeline service in compliance with all of the low-income program rules.<sup>5</sup>
- (d). The carrier has received approval of its Compliance Plan with the FCC (if Applicable).
- (e). The carrier undertakes efforts to eliminate waste, fraud, and abuse in the Lifeline Program.
- (f). The carrier, in its advertising, will use "meaningful language so that consumers

<sup>3</sup> See Docket No. 06-GIMT-446-GIT, Order Adopting Requirements for Designation of Eligible

<sup>&</sup>lt;sup>1</sup> The supported services codified in 47 C.F.R. §54.101(a), read as follows:

Voice Telephony services shall be supported by federal universal service support mechanisms. Eligible voice telephony services must provide voice grade access to the public switched network or its functional equivalent; minutes of use for local service provided at no additional charge to end users; access to the emergency services provided by local government or other public safety organizations, such as 911 and enhanced 911, to the extent the local government in an eligible carrier's service area has implemented 911 or enhanced 911 systems; and toll limitation services to qualifying low-income consumers as provided in subpart E of this part.

<sup>&</sup>lt;sup>2</sup> See Docket No. 04-RCCT-338-ETC, Order No. 14 Granting ETC Designation and Addressing Additional Issues, issued September 30, 2004, ¶29. See also 47 C.F.R. §214(e)(2).

Telecommunications Carriers, issued October 2, 2006, ¶77.

<sup>&</sup>lt;sup>4</sup> See Docket No. 10-GIMT-658-GIT, Order issued March 27, 2012, ordering ¶B. See also Docket No. 00-GIMT-910-GIT, Order issued January 21, 2003, ordering ¶A.

<sup>&</sup>lt;sup>5</sup> Id. (10-658), Order issued June 21, 2012, ordering ¶A; See also 47 C.F.R. §54.201 and §54.202.

will understand what they can expect from an ETC", and include contact information for the Commission's Office of Public Affairs and Consumer Protection (PACP), the Kansas Corporation Commission, and the Kansas Relay Center for the hearing or speech impaired.

- (g). The carrier has sufficient back-up power to remain functional without external power in emergency situations, is able to reroute traffic around damaged facilities, and can manage emergency traffic spikes.<sup>6</sup>
- (h). The carrier is properly registered with the Kansas Secretary of State's office.
- (i). The carrier will provide service throughout its designated service area to all customers making a reasonable request for service.
- (j). The carrier will comply with all applicable federal and state laws, rules, regulations, and orders. The carrier will inform the Commission of any changes in service made to comply with updated laws, rules, regulations, and orders.
- 4. On March 6, 2013, the Commission Staff (Staff) submitted its Report and Recommendation dated February 22, 2013, recommending Commission approval of Boomerang's Application, and designation of the company as an ETC for FUSF low-income purposes in the requested exchanges and study areas detailed in Exhibit A to Staff's Report and

Recommendation, which include the following:

(a). Southwestern Bell Telephone Company d/b/a AT&T Kansas exchanges;

(b). Study Areas of Blue Valley Tele-Communications, Inc., Cunningham Telephone Company, Inc., Haviland Telephone Company, Inc., Home Telephone Company, Inc., Kan-Okla Telephone Association, La Harpe Telephone Co., Inc., MoKan Dial, Inc., Moundridge Telephone Company, Peoples Telecommunications, LLC, Rainbow Telecommunications Association, Inc., S&A Telephone Company, Inc., The Southern Kansas Telephone Company, Inc., Wamego Telecommunications Company, Inc., Wheat State Telephone, Inc., Wilson Telephone Company, Inc., and Zenda Telephone Company, Inc.; and

(c). Rural Exchanges of Sunflower/Bluestem Telephone Company, Craw-Kan Telephone Cooperative, Inc., Golden Belt Telephone Association, Inc., J.B.N. Telephone Company, Inc., Madison Telephone, LLC, Totah Communications, Inc., Tri-County Telephone Association, Inc., Twin Valley Telephone, Inc., and United Telephone Companies of Kansas d/b/a CenturyLink.

<sup>&</sup>lt;sup>6</sup> See Docket No. 06-GIMT-446-GIT, Order Adopting Requirements for Designation of Eligible Telecommunications Carriers, issued October 2, 2006, ¶34.

Staff's Report and Recommendation reflects a very thorough examination of Boomerang's Application and accompanying exhibits and presents a detailed analysis of all aspects of the Application. A summary of Staff's findings follows in this Order. For a detailed account of Staff's examination of Boomerang's Application and evidentiary showings, reference is made to Staff's Report and Recommendation.

5. Staff's findings include the following: (i) Boomerang offers the services and functionalities supported by the federal universal service support mechanisms in the requested service area, (ii) Boomerang will properly advertise its services with meaningful language and include required contact information, (iii) Boomerang is technically and financially capable of providing Lifeline service and the company's Kansas Lifeline Credit Application meets the Kansas Lifeline program parameters, (iv) Boomerang's Compliance Plan has been approved by the FCC and Boomerang has demonstrated its efforts to eliminate waste, fraud, and abuse in the Lifeline program, (v) Boomerang, is a foreign limited liability company, properly registered with the Kansas Secretary of State's office, whose status with that office is *active and in good standing*, (vi) Boomerang has sufficient back-up power to remain functional without external power in emergency situations, is able to reroute traffic around damaged facilities, and can manage emergency traffic spikes, and (vii) designation of Boomerang as an ETC would be consistent with the public interest, convenience, and necessity.

6. Concluding its analysis, Staff recommends approval of Boomerang's request for designation as an ETC for FUSF low-income Lifeline-Only support purposes in the requested exchanges and study areas identified in subparagraphs 4. (a), (b), and (c) above. Staff notes that should the Commission approve the request for redefinition of the rural service areas identified in subparagraph 4. (c) above to the exchange level, Boomerang will not need to seek and receive

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concurrence from the FCC prior to receiving FUSF low-income support for such areas, as these areas have already received prior FCC approval. Staff further adds that Boomerang should be advised of the following:

- (a). That support received must be used for its intended purpose each year and the company and its parent, HH Ventures, must comply with other certification requirements developed by the Commission in Docket No. 05-GIMT-112-GIT and in any future proceedings.
- (b). That any future decisions made by the Commission resulting from the October 2, 2006 Order, issued in Docket No. 06-GIMT-446-GIT, and any future decisions made by the Commission regarding additional ETC requirements, may impact the company and Boomerang may be required to follow these requirements in order to continue receiving support.
- (c). That reporting and payment of KUSF assessments and any other reporting requirements imposed by the Commission must be done in a timely manner in order to retain ETC designation.

The Commission notes Staff's discussion of Boomerang's parent company, HH Ventures' past delinquencies in KUSF reporting and payments. While Staff confirms that these KUSF reporting and payment obligations are now current, the Commission re-emphasizes to the applicant in this matter, Boomerang, the critical importance of timely KUSF reporting and payment in retaining ETC designation and avoiding revocation of such designation.

7. The Commission adopts Staff's analysis and recommendations of February 22, 2012, as stated in its Report and Recommendation, which is attached hereto and made a part hereof, and finds that Boomerang's Application is reasonable, in the public interest, and should be granted. The Commission further finds that Boomerang should be designated as an ETC for FUSF low-income Lifeline-Only support purposes in the exchanges and study areas identified in subparagraphs 4. (a), (b), and (c) above.

# IT IS, THEREFORE, BY THE COMMISSION ORDERED THAT:

A. Boomerang Wireless, LLC's Application filed July 27, 2012, as amended January 31, 2013, is hereby granted and Boomerang is hereby designated an Eligible Telecommunications Carrier (ETC) for Federal Universal Service Fund (FUSF) low-income Lifeline-Only support purposes in the exchanges and study areas identified in subparagraphs 4.
(a), (b), and (c) above. Boomerang is further advised that its operations and service in the future may be affected by the conditions set forth in subparagraphs 6. (a), (b), and (c) above.

B. The parties have fifteen (15) days, plus three (3) days if service of this Order is by mail, from the date this order was served in which to petition the Commission for reconsideration of any issue or issues decided herein. K.S.A. 66-118b; K.S.A. 2012 Supp. 77-529.

C. The Commission retains jurisdiction over the subject matter and the parties for the purpose of entering such further order, or orders, as it may deem necessary.

#### BY THE COMMISSION IT IS SO ORDERED.

Sievers, Chmn.; Wright, Com.; Albrecht, Com.

Dated: MAR 1 3 2013

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Patrice Petersen-Klein Executive Director

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1500 SW Arrowhead Road Topeka, KS 66604-4027

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Mark Sievers, Chairman Thomas E. Wright, Commissioner Shari Feist Albrecht, Commissioner

#### REPORT AND RECOMMENDATION UTILITIES DIVISION

STATE CORPORATION COMMISSION

FEB 27 2013

PATRICE PETERSEN-KLEIN EXECUTIVE DIRECTOR

TO:	Chairman Mark Sievers
	Commissioner Thomas E. Wright
	Commissioner Shari Feist Albrecht

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- **FROM:** Paula Artzer, Senior Telecommunications Analyst Christine Aarnes, Chief of Telecommunications Jeff McClanahan, Director of Utilities
- **DATE:** February 22, 2013

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DATE SUBMITTED TO EXECUTI	VE DIRECTOR:	2	27/	13
DATE SUBMITTED TO LEGAL: _	2.28-13			
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DATE SUBMITTED TO COMMISSIONERS: 3/6/13

## SUBJECT: 13-BOWZ-121-ETC

In the Matter of the Application of Boomerang Wireless, LLC for Designation as an Eligible Telecommunications Carrier on a Wireless Basis (Low-Income Only)

## **EXECUTIVE SUMMARY:**

Boomerang Wireless, LLC d/b/a enTouch Wireless (Boomerang) has filed an Application for designation as a wireless Eligible Telecommunications Carrier (ETC) in the state of Kansas. Boomerang provides pre-paid wireless telecommunications service to consumers by using the Sprint Spectrum, L.P. (Sprint) and Verizon networks on a wholesale basis.

Boomerang seeks ETC designation to provide Lifeline service to qualifying consumers in specific Southwestern Bell Telephone Company d/b/a AT&T Kansas (AT&T Kansas) and specific Rural Local Exchange Carrier (RLEC) exchanges. Staff recommends approval of Boomerang's request for designation as a wireless Lifeline-Only ETC for Federal Universal Service Fund (FUSF) purposes in the requested service areas.

## **BACKGROUND:**

On July 27, 2012, Boomerang filed an Application requesting designation as an ETC for the purpose of receiving low-income Lifeline FUSF support within the state of Kansas. Boomerang's Application indicates it is not seeking to receive high-cost support, only low-



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Sam Brownback, Governor

income Lifeline support. In its initial Application, the Company requests ETC designation in specific exchanges that are served by Blue Valley Tele-communications (Blue Valley), Sunflower/Bluestem Telephone Company (Sunflower/Bluestem), Craw-Kan Telephone Cooperative (Craw-Kan), Cunningham Telephone Co. (Cunningham), Golden Belt Telephone Association (Golden Belt), Haviland Telephone Company (Haviland), Home Telephone Company (Home), J.B.N. Telephone Company (J.B.N.), Kan-Okla Telephone Association (Kan-Okla), LaHarpe Telephone Company (LaHarpe), Madison Telephone (Madison), MoKan Dial (Mo-Kan), Moundridge Telephone Company (Moundridge), Peoples Telecommunications (Peoples), Rainbow Telecommunications Association (Rainbow), S&A Telephone Company (S&A), Southern Kansas Telephone (Southern Kansas), Totah Communications (Totah), Tri-County Telephone Association (Tri-County), Twin Valley Telephone (Twin Valley), United Companies CenturyLink Telephone of Kansas d/b/a (CenturyLink), Wamego Telecommunication Company (Wamego), Wheat State Telephone (Wheat State), Wilson Telephone Company (Wilson), Zenda Telephone Company (Zenda), and specific AT&T Kansas exchanges.<sup>1</sup>

On February 24, 2012, Boomerang availed itself to the FCC's blanket forbearance from the facilities requirement in Section 241(e)(1)(A) that the FCC approved August 8, 2012.

On February 24, 2012, Boomerang filed its initial Compliance Plan with the FCC. On April 12, 2012; May 22, 2012; June 13, 2012; and June 29, 2012, Boomerang filed revised Compliance Plans with the FCC that included: a) providing the additional requirements specified in DA 12-314; b) confirming Boomerang's intent to serve residents on Tribal Lands; c) providing information relating to the Company's wholesale offerings; d) providing further details on Boomerang's relationship with its underlying carrier; e) extending the scope of the original Application to add Tribal locations in certain states; and f) making minor adjustments throughout its Compliance Plan, which was approved by the FCC on August 8, 2012, in FCC Public Notice DA 12-1286.

Boomerang is a reseller of CMRS, with Sprint, Verizon, and other GMS carriers as their underlying providers. Boomerang is headquartered in Hiawatha, Iowa, and the President and CEO is Dennis Henderson.

#### ANALYSIS:

Boomerang is a Foreign Limited Liability Company organized under the laws of the state of Iowa. Boomerang is authorized to conduct business as a Foreign Limited Liability Company in the state of Kansas. Boomerang is properly registered with the Kansas Secretary of State's Office and its status is "active and in good standing".

#### Federal ETC Requirements

Pursuant to 47 U.S.C. § 214(e)(1), a common carrier designated as an eligible telecommunications carrier shall be eligible to receive universal service support in accordance with Section 254 of the Federal Act and shall, throughout the service area for which the designation is received – (A) offer the services that are supported by federal universal service

<sup>&</sup>lt;sup>1</sup> Reference Exhibit [A] for exchange details.

support mechanisms under Section 254(c) of the Federal Act, either using its own facilities or a combination of its own facilities and resale of another carrier's services (including the services offered by another eligible telecommunications carrier); and (B) advertise the availability of such service and the charges therefore using media of general distribution.<sup>2</sup>

Congress empowers the states to designate a common carrier as an ETC. Federal law, 47 U.S.C.  $\S$  214 (e)(2), states that "Upon request and consistent with the public interest, convenience, and necessity, the State commission may, in the case of an area served by a rural telephone company, and *shall*, in the case of all other areas, designate more than one common carrier as an eligible telecommunications carrier for a service area designated by the State commission." (emphasis added).

#### Service or Functionalities

The FCC identifies the services or functionalities that shall be supported by the federal universal service support mechanisms, pursuant to 47 U.S.C. § 254 (c). The supported services are codified in 47 C.F.R. § 54.101(a),

Voice Telephony services shall be supported by federal universal service support mechanisms. Eligible voice telephony services must provide voice grade access to the public switched network or its functional equivalent; minutes of use for local service provided at no additional charge to end users; access to the emergency services provided by local government or other public safety organizations, such as 911 and enhanced 911, to the extent the local government in an eligible carrier's service area has implemented 911 or enhanced 911 systems; and toll limitation services to qualifying low-income consumers as provided in subpart E of this part.

In its Application, Boomerang provided the following explanations of how it proposes to provide Voice Telephony services.

**Voice-grade access to the public switched network** – Boomerang provides voice grade access to the public switched telephone network (PSTN) through the purchase of wholesale CMRS service from Sprint, Verizon, and other GSM's.

**Local usage** – As part of the voice grade access to the PSTN, an ETC must provide minutes of use for local service at no additional charge to end-users. The FCC has not specified a minimum amount of local usage that an ETC must offer.<sup>3</sup> Boomerang offers two rate plans that provide its customers with minutes of use for local service at no additional charge.

Access to emergency services – Boomerang provides 911 and E911 access for all of its customers to the extent the local government in its service area have implemented 911

<sup>2</sup> 47 U.S.C. § 254.

<sup>&</sup>lt;sup>3</sup> See e.g. In the Matter of Federal-State Joint Board on Universal Service, Recommended Decision 15 FCC Rcd 7331 (2002).

and E911 systems. Boomerang states they will also comply with the FCC's regulation governing the deployment and availability of E911 compatible handsets.

**Toll limitations for qualifying low-income consumers** – In its *Lifeline and Link Up Reform Order*, the FCC stated that toll limitation would no longer be deemed a supported service.<sup>4</sup> Nonetheless, Boomerang's offerings inherently allow Lifeline subscribers to control their usage, as its wireless service is offered on a prepaid, or pay-as-you-go, basis. Boomerang's service, moreover, is not offered on a distance-sensitive basis and local and domestic long distance minutes are treated the same. Boomerang will not seek reimbursement for toll limitation service (TLS).

Boomerang will make available to Lifeline customers two Lifeline Plan offerings: 1) Lifeline 150 Minute Plan; and 2) Lifeline 250 Minute Plan, both at zero cost to the Lifeline customer. With these two Lifeline plans, the Lifeline customer receives a free handset, several custom calling features, free calls to customer service, and 911 emergency services. Boomerang's parent company, HH Ventures, has a separate company, Ready Mobile, that offers wireless service to non-Lifeline users, therefore Boomerang does not have any larger plans to offer their Lifeline users at a discount.

The Commission determined in its October 2, 2006, Order in Docket No. 06-GIMT-446-GIT [446 Docket] ("October 2nd Order") that it would follow the FCC's guidance and evaluate local usage by considering the comparability of a Competitive Eligible Telecommunications Carrier's (CETCs) offering on a case-by-case basis "by evaluating the total service package, including the local calling scope, included features and usage that might otherwise be considered long distance." The Commission further stated that it would consider whether an ETC Applicant offers unlimited calling to government, social service, health facilities, educational institutions and emergency numbers when considering comparability.¶¶7-8.

AT&T Kansas' monthly rate for a residential access line is \$21.00 in the requested AT&T Kansas exchanges before the federal Lifeline discount is applied. The local calling scope is the exchange, but local calls are unlimited.

CenturyLink's<sup>5</sup> monthly rate for a residential access line is \$17.73 in the requested exchanges before the federal Lifeline discount is applied. The local calling scope is the exchange, but local calls are unlimited.

The monthly rate for a residential access line ranges from \$11.77 to \$15.24 in the Sunflower/Bluestem exchanges. The monthly rate for a residential access line in Craw-Kan is \$17.36. The monthly rate for a residential access line in Golden Belt is \$18.25. The monthly rate for a residential access line in Home is \$17.25. The monthly rate for a residential access line in MoKan is \$13.60. The monthly rate for a residential access line in Totah is \$17.15. The monthly rate for a residential access line in Blue Valley, Cunningham, Haviland, J.B.N., Kan-

<sup>&</sup>lt;sup>4</sup> See Lifeline Reform Order §54.401(a)(2). Toll limitation service does not need to be offered for any Lifeline service that does not distinguish between toll and non-toll calls in the pricing of the service.

<sup>&</sup>lt;sup>5</sup> Operating companies include United Telephone of Kansas, Embarq Missouri d/b/a United Southeast Kansas, United of Eastern-Kansas, and United of South Central Kansas.

Okla, LaHarpe, Madison, Moundridge, Peoples, Rainbow, S&A, Southern Kansas, Tri-County, Twin Valley, Wamego, Wheat State, Wilson and Zenda is \$16.75, prior to the Lifeline discount.<sup>6</sup>

Staff does not believe the local usage that will be offered in Boomerang's Lifeline Offerings is clearly comparable, but rather, Staff believes in this case local usage comparability would depend on the usage pattern of the particular customer. A customer that completes calls primarily within their exchange may not find the amount of local usage offered by Boomerang to be comparable to the offering of the incumbent. However, a customer that completes calls outside of their exchange may find that the local usage is comparable. When one considers the calling scope, usage that might otherwise be considered long distance and mobility, a consumer may find Boomerang's plans comparable to the incumbent's service offering.

Staff is satisfied that Boomerang has demonstrated an ability to provide "voice telephony service" in the requested service areas.

#### Lifeline Calling Plan Rule

In the Commission's October 2nd Order, the Commission determined that, among other things, ETCs must apply the Lifeline discount to the service plan a qualifying Lifeline customer chooses. The Commission specifically ordered the following:

ETCs are required to allow Lifeline customers to choose a calling plan and to apply the Lifeline discount to the plan selected by the customers. Any ETC that does not allow customer selection at this time must do so within 180 days of the date of this Order.<sup>7</sup>

Boomerang's offering of two Lifeline Credit Discount Plans satisfies the Commission's Order Adopting Requirement for Designation of Eligible Telecommunications Carriers; whereby, Lifeline subscribers may choose <u>any</u> standard Boomerang service plan and apply the available Lifeline credit.

#### **Consumer Eligibility and Enrollment**

In the Report and Order and Further Notice of Proposed Rulemaking,<sup>8</sup> the FCC comprehensively reformed and began the modernization of the Universal Service Fund's Lifeline program. Part of that reform was the establishment of uniform eligibility criteria application information in all states.<sup>9</sup> The Lifeline Credit Application is used to collect specific customer information on either of two qualifying programs (Income-Based or Program-Based) to make certain that the Lifeline subscriber is eligible to receive the Lifeline service. On July 26, 2012, Boomerang filed an amended Compliance Plan with the FCC, which included Boomerang's Lifeline Credit Application template as Exhibit [B].

<sup>&</sup>lt;sup>6</sup> The rural LEC rates will be effective March 1, 2013, ref. Docket No. 13-GIMT-130-GIT.

<sup>&</sup>lt;sup>7</sup> In the Matter of a General Investigation Addressing Requirements for Designation of Eligible Telecommunications Carriers, Docket No. 06-GIMT-446-GIT, Order Adopting Requirements for Designations of Eligible Telecommunications Carrier, October 2, 2006, (446 Docket), ¶ 77e.

<sup>&</sup>lt;sup>8</sup> See FCC R&O and FNPM, FCC12-11, released February 6, 2012.

<sup>&</sup>lt;sup>9</sup> 47 C.F.R. §§54.410(a), (b)(1), (c)(1), 54.410(d)(1), (d)(2), (d)(3)

When Boomerang filed its Application to be designated an ETC in the state of Kansas, the Company included its Lifeline Credit Application. However, Staff's analysis found that the Lifeline Credit Application failed to meet the Kansas Lifeline program for the Program-Based criteria.

Boomerang's Lifeline Credit Application, as filed, was not in compliance with the Commission's 446 Docket. On November 9, 2012, Staff submitted RFI 3.1 addressing that the Program-Based criteria was missing three Kansas eligible programs listed on Boomerang's submitted Lifeline Credit Application. Staff noted all Income-Based criteria indicated 135% of the Federal Poverty Level (FPL) on the Lifeline Credit Application submitted by Boomerang. Kansas parameters are based on 150% of the FPL, which did not meet Kansas Lifeline requirements. Staff submitted RFI 3.2 requesting the Lifeline Credit Application be modified to reflect the 150% FPL guidelines for Kansas.

In response to Staff's RFI 3.1 and 3.2, Boomerang revised its Kansas Lifeline Credit Application and resubmitted the Form on February 1, 2013, which now conforms to the eligible Program-Based and Income-Based criteria, Staff is satisfied that Boomerang's Kansas Lifeline Credit Application now meets the Kansas Lifeline program parameters.

#### **Financially and Technically Capable**

#### 1. Requirements

The FCC, in its Lifeline Reform Order, amended sections 54.201 and 54.202 of its rules, governs ETC designation by states to require a carrier seeking designation as a wireless Lifeline-Only ETC to demonstrate that it is financially and technically capable of providing the supported Lifeline service in compliance with all of the low-income program rules. Therefore, in order to ensure wireless Lifeline-Only ETCs are financially and technically capable to provide Lifeline service, the FCC included an explicit requirement in both 54.201 and 54.202 for a common carrier seeking to be designated as a Lifeline-Only ETC demonstrate its financial and technical capability to provide the supported service.

The FCC stated that among the relevant considerations for such a showing are:

- a) Whether the Applicant previously offered services to non-Lifeline consumers;
- b) How long the Company has been in business;
- c) Whether the Applicant intends to rely exclusively on USF disbursements to operate;
- d) Whether the Applicant receives or will receive revenue from other sources; and
- e) Whether the Company has been subject to enforcement action or ETC revocation proceeding in any state.

The Commission requested comment in its March 27, 2012, Order in Docket No. 10-GIMT-658-GIT on what additional information should be provided by wireless Lifeline-Only ETCs to demonstrate their financial and technical capability. After reviewing the Comments filed, the Commission determined in its June 21, 2012, Order that:

The FCC requires Lifeline-only ETC applicants to provide, in their Compliance Plan, a detailed description of how the carrier offers service, the geographic areas in which it offers service, and a description of the carrier's various Lifeline service plan offerings, including subscriber rates, number of minutes included and types of plans available. Lifeline-only ETC applicants should file Kansas-specific information regarding financial and technical capacity similar to the information provided in the carrier's FCC Compliance Plan when filing for Lifeline-only ETC status in Kansas.

2. Boomerang's Demonstration of Financial and Technical Capacity

In Boomerang's Application and Compliance Plan, the Company states the following regarding the five considerations of its financial and technical capabilities:

- a) Boomerang states they are financially and technically capable of providing Lifelinesupported services. Boomerang indicates its parent company, HH Ventures, has more than 350,000 wireless subscribers and over 50,000 retail customers. HH Ventures offers non-Lifeline service through its Ready Mobile wireless company. Boomerang states they have access to capital from the parent company's non-Lifeline customers and from their investors.
- b) Boomerang's parent, HH Ventures, is based in Hiawatha, Iowa, and has been in business since 2008 providing service to non-Lifeline customers.
- c) Boomerang has not and will not be relying exclusively on Lifeline reimbursements for the Company's operating revenues and is therefore not exclusively dependent on universal service funds.
- d) Boomerang states they have <u>not</u> been subject to any enforcement actions by the FCC nor has it been subject to any ETC revocation proceedings in any state.

However, in performing our normal investigations, Staff found Boomerang's parent company, HH Ventures, and Ready Mobile have been delinquent numerous times in their KUSF reporting and payments. GVNW, the Administrator of the KUSF fund, furnished delinquency letters back to 2009 on almost a monthly basis indicating contact with the Company regarding payments that were overdue. The records indicate payments would be made eventually, but in arrears for the majority of the time. The Company is current as of now and has indicated they have hired a third party to administer their reporting and payments to the Commission in order to rectify this problem. Staff recommends the reporting and payments be monitored to assure HH Ventures, Ready Mobile and Boomerang continue to stay current in the Universal Service payments, but is of the opinion the Company has made a good faith effort to remedy the issue.

Boomerang further stated in its Application that the Company has contracted with CGM, LLC, a Lifeline service bureau, to edit all subsidy request data including: 1) a check for duplicate samemonth Lifeline subsidies (double dip); and 2) inactive lines receiving subsidies, based on same name and/or same address.

Staff is satisfied that Boomerang meets the FCC's rules pursuant to section 54.202 as being financially and technically capable to offer Lifeline-Only support in its requested service areas as long as their KUSF reporting and payments remain current both for Boomerang and the parent company, HH Ventures d/b/a Ready Mobile.

#### **Types of Facilities Used to Provide Service**

Boomerang is a provider of CMRS and, since receiving the approval from the FCC, has been granted ETC designation in several states. Boomerang obtains from Sprint and Verizon the network infrastructure, including wireless transmission facilities, to allow the Company to operate as a Mobile Virtual Network Operator (MVNO). The Company is designated as an ETC in Maryland, Michigan, Texas, Iowa, Kentucky, Louisiana, Ohio, Oklahoma, South Carolina, Wisconsin and West Virginia. Pending Applications have been filed in Illinois and Colorado. The Company states that no petitions have been denied.

On August 9, 2012, the FCC approved Boomerang's Compliance Plan, which was filed as a condition of Boomerang's FCC blanket forbearance, where the FCC in the *Lifeline Reform Order* found that a grant of blanket forbearance of the facilities requirement, subject to certain public safety and compliance obligations, is appropriate for carriers seeking to provide Lifeline-Only service.<sup>10</sup>

There are four conditions that Boomerang is required to implement to prevent waste, fraud and abuse in the Lifeline program. They are as follows:

- 1. Make available state-specific subscriber data, including the names and addresses of Lifeline subscribers, to the Universal Service Administrative Company (USAC) and to each state public utilities commission where the Company operates for the purpose of determining whether an existing Lifeline subscriber receives Lifeline service from another carrier;
- 2. Assist the Commission, USAC, state commissions, and other ETCs in resolving instances of duplicative enrollment by Lifeline subscribers, including by providing to USAC and/or any state commission, upon request, the necessary information to detect and resolve duplicative Lifeline claims;
- 3. Promptly investigate any notification that it receives from the Commission, USAC, or a state commission to the effect that one of its customers already receives Lifeline services from another carrier; and
- 4. Immediately de-enroll any subscriber whom the Company has a reasonable basis to believe<sup>11</sup> is receiving Lifeline-supported service from another ETC or is no longer eligible whether or not such information is provided by the Commission, USAC, or a state commission.

Staff is satisfied that Boomerang has applied for, and received approval of, its Compliance Plan with the FCC. The four aforementioned conditions in Boomerang's Compliance Plan demonstrate its efforts to eliminate waste, fraud, and abuse in the Lifeline program, an objective that both the FCC and state Commissions are striving to achieve.

<sup>&</sup>lt;sup>10</sup> See Lifeline Reform Order, FCC 12-11 at ¶¶ 368-381.

<sup>&</sup>lt;sup>11</sup> See 47 C.F.R. § 54.405(e)(1).

#### Service Areas

Section 214(e)(5) of the Federal Act defines "service area" as:

The term "service area" means a geographic area established by a State commission for the purpose of determining universal service obligations and support mechanisms. In the case of an area served by a rural telephone company, "service area" means such company's "study area" unless and until the [Federal Communications] Commission and the States, after taking into account recommendations of a Federal-State Joint Board instituted under section 410(c), establish a different definition of service area for such company.

"Service areas" or "operating areas" are defined by the state act in K.S.A. 66-1,187(k) the act provides that:

- (1) In the case of a rural telephone company, operating area or service area means such company's study area or areas as approved by the federal communications commission; and
- (2) in the case of a local exchange carrier, other than a rural telephone company, operating area or service area means such carrier's local exchange service area or areas as approved by the commission.

AT&T Kansas is considered a non-rural telephone company for federal support purposes. The wire center/exchange is the designated service area for federal support purposes for AT&T Kansas.

CenturyLink is considered a rural telephone company for federal support purposes. Blue Valley, Sunflower/Bluestem, Craw-Kan, Cunningham, Golden Belt, Haviland, Home, J.B.N., Kan-Okla, LaHarpe, Madison, Mo-Kan, Moundridge, Peoples, Rainbow, S&A, Southern Kansas, Totah, Tri-County, Twin Valley, Wamego, Wheat State, Wilson and Zenda are considered rural telephone companies for federal support purposes. Thus, the service area is the study area unless the Commission redefines the service area and the FCC concurs.

Boomerang requests ETC designation throughout the entire study areas of Blue Valley, Cunningham, Haviland, Home, Kan-Okla, LaHarpe, MoKan, Moundridge, Peoples, Rainbow, S & A, Southern Kansas, Wamego, Wheat State, Wilson and Zenda; therefore, there is no need to redefine those study areas. However, Boomerang's licensed service areas overlap several other rural carriers in Kansas, including exchanges served by Sunflower/Bluestem, Craw-Kan, Golden Belt, JBN, Madison, Totah, Tri-County, Twin Valley, and Embarq Missouri d/b/a CenturyLink Telephone that require redefinition. These exchanges will be discussed further below.

AT&T Kansas is a non-rural carrier for federal support purposes; therefore, Boomerang is required to provide service throughout each exchange. Reference Exhibit [A] for list of exchanges.

Staff believes Boomerang is licensed to provide service to the requested exchanges and will provide the supported services. Consequently, Staff believes Boomerang is eligible to be granted

ETC designation in the requested AT&T Kansas exchanges, if the Commission deems it is in the public interest.

#### <u>Blue Valley, Cunningham, Haviland, Home, Kan-Okla, LaHarpe, MoKan, Moundridge,</u> <u>Peoples, Rainbow, S & A, Southern Kansas, Wamego, Wheat State, Wilson and Zenda</u>

Boomerang requests ETC designation throughout the entire study areas served by the aforementioned companies. Staff believes Boomerang is licensed to provide service throughout the study areas served by these aforementioned companies, therefore, Staff believes Boomerang is eligible to be designated as an ETC in these companies' study areas, if the Commission determines it is in the public interest.

#### **Redefinition of Rural Local Exchange Carrier Service Areas**

Seventeen of the requested rural telephone company service areas have previously been redefined: Blue Valley, CenturyLink-Eastern, CenturyLink-United, Craw-Kan, Golden Belt, Haviland, Home, J.B.N., Kan-Okla, Madison, Southern Kansas, Totah, Tri-County, Twin Valley, Sunflower/Bluestern, Wheat State, and Wilson. The Commission previously redefined the Haviland, Sunflower/Bluestem, and CenturyLink-United service areas to the wire center level in Docket No. 04-RCCT-338-ETC, and the FCC concurred with this Commission's decision on May 23, 2005 (by taking no action on the matter). The Commission approved the redefinition of the CenturyLink United-Eastern service area to the exchange in Docket No. 04-HBCT-1107-ETC, and the FCC concurred with this Commission's decision on March 7, 2005 (by taking no action on the matter). The Commission approved the redefinition of the Home service area to the exchange in Docket No. 08-NTWZ-1076-ETC, and the FCC concurred with this Commission's decision on March 16, 2009 (by taking no action on the matter). The Commission approved the redefinition of the Golden Belt, Tri-County, Twin Valley, and Wheat State's service area to the exchange level in Docket No. 09-NECZ-747-ETC, and the FCC concurred with this Commission's decision on May 3, 2012 (by taking no action on the matter). The Commission previously redefined the Blue Valley, Craw-Kan, J.B.N., Kan-Okla, Madison, Southern Kansas, Totah, and Wilson's service area to the exchange in Docket No. 10-VMBZ-657-ETC, and the FCC concurred with this Commission's decision on May 4, 2012 (by taking no action on the matter). The Commission approved the redefinition of the Cunningham, LaHarpe, Mo-Kan, Moundridge, Peoples, Rainbow, S&A, Wamego, and Zenda areas in Docket No. 12-IRWZ-848-ETC. On December 21, 2012, i-Wireless, LLC (i-Wireless) filed a Petition with the FCC requesting redefinition to the wire center for the aforementioned service areas approved by the Kansas Corporation Commission (KCC).<sup>12</sup> Boomerang is requesting the entire service area in these rural telephone companies; therefore, awaiting redefinition from the FCC is not required.

Staff believes Boomerang is qualified to provide service to the requested exchanges and will provide the supported services. Consequently, Staff believes Boomerang is eligible to be granted ETC designation in the requested AT&T Kansas and rural telephone exchanges for Lifeline-Only, if the Commission deems it is in the public interest, and if Boomerang and their parent

<sup>&</sup>lt;sup>12</sup> On January 4, 2013, the FCC requested comments on i-Wireless' Petition filed with the FCC on December 21, 2012, to redefine the service areas of Cunningham, LaHarpe, Mo-Kan, Moundridge, Peoples, Rainbow, S&A, Wamego and Zenda rural telephone companies, WC Docket 09-197. If i-Wireless' petition receives FCC approval, then redefinition of these service areas by Boomerang becomes unnecessary.

company, HH Ventures, continue to provide their reports and payments in a timely manner to the Commission regarding KUSF.

#### Advertising

Eligibility for federal universal service support is addressed by Section 214(e) of the Federal Act. Section 214(e)(1) of the Federal Act states as follows:

(1) ELIGIBLE TELECOMMUNICATIONS CARRIERS – A common carrier designated as an eligible telecommunications carrier under paragraph (2) or (3) shall be eligible to receive universal service support in accordance with Section 254 and shall, throughout the service area for which the designation is received – (A) offer the services that are supported by Federal universal service support mechanisms under Section 254(c), either using its own facilities or a combination of its own facilities and resale of another carrier's services (including the services offered by another eligible telecommunications carrier); and (B) advertise the availability of such services and the charges therefore using media of general distribution.

Regarding its advertising, Boomerang states it regularly advertises the availability and rates for the services using media of general distribution as required by 47 C.F.R. §54.201(d)(2) of the FCC's regulations and the rules adopted by this Commission. The Company will advertise its services in a manner reasonably designed to reach those likely to qualify for Lifeline service, using mediums for outreach such as direct mail, community events, and the Internet, and promoting the availability of cost-effective wireless services to this neglected consumer segment. Boomerang may also promote the availability of its Lifeline offering by distributing brochures at various state and local social service agencies and may partner with nonprofit assistance organizations in order to inform customers of the availability of its Lifeline service. Lastly, Boomerang states its intention to utilize its distribution network to help promote the availability of its Lifeline plans, especially those within its 428 retail locations in Kansas that are frequented by low-income consumers.

Staff notes that the Commission required CETCs to develop "meaningful language so that consumers will understand what they can expect from an ETC" and provide it to Staff to review within 90 days as directed by the Commission's October 2nd Order ¶12. In addition, the Commission determined that all CETCs shall include contact information for the Commission's Office of Public Affairs and Consumer Protection (PACP) in its advertisements to make sure that customers know where to turn with questions and complaints.

Boomerang's Application provided Staff with advertising language Boomerang intends to use for its Lifeline wireless customers. Moreover, Boomerang stated in it Application that the Company is aware that the Commission, in Docket No. 06-GIMT-446-GIT ¶12, requires all competitive ETCs to include contact information for the Commission's PACP in their advertisement so the customer knows where to turn with questions and complaints, and the Company will include the necessary language in its advertising. Below is that advertising language provided to Staff for review.

As a designated telecommunications carrier eligible to receive universal service support, Boomerang Wireless, LLC is proud to offer the Lifeline programs in the state of Kansas. We will provide discounts off service activation (if applicable) and one basic monthly service for residential customers who qualify for certain medical, energy, or income-assisted programs. To determine if you qualify for Kansas Lifeline service, customers may call (800) 516-0414. For unresolved questions or complaints, you may contact the Kansas Corporation Commission. Office of Public Affairs and Consumer Protection, at KCC – Consumer Protection, 1500 SW Arrowhead Road, Topeka, KS 66604 or toll-free (800) 662-0027, in Topeka (785) 271-3140, or hearing or speech impaired TDD Kansas Relay Center (800) 766-3777.

#### **Public Interest**

The FCC, in its Virginia Cellular Order,<sup>13</sup> made new findings regarding determination of the public interest. While the FCC's decision is not binding on this Commission, the Commission found in its ALLTEL and RCC Minnesota Orders that examination of the additional factors enumerated in the FCC's Order is reasonable.

In Boomerang's Application, the Company provided the following explanations of how it meets the guidelines that the FCC suggested for evaluation in the Virginia Cellular Order:

- Benefits of Increased Competitive Choice Designation of Boomerang as an ETC will promote competition and innovation, and spur other carriers to target low-income consumers with service offerings tailored to their needs and to improve their existing networks to remain competitive, resulting in improved services to consumers. Designating Boomerang as an ETC will help assure that quality services are available at "just, reasonable, and affordable rates" as envisioned in the Act. Introducing Boomerang into the market as an additional wireless ETC provider will afford low-income Kansas residents a wider choice of providers and available services while enhancing a competitive marketplace as ETCs compete for a finite number of Lifeline-eligible customers. Increasing the competitive marketplace of providers has the potential to effectively increase the penetration rate and reduce the number of individuals not connected to the PSTN.
- Competitive ETC's Ability to Provide the Support Services Throughout the Designated Service Area Within a Reasonable Time Frame Boomerang provides service in Kansas by reselling service which it obtains from its underlying facilities-based providers. The providers' networks are operational and largely built out. Thus, Boomerang will be able to commence offering its Lifeline service to all locations served by its underlying carrier very soon after receiving approval from the Commission. Boomerang commits to comply with the service requirements applicable to the support that it receives.
- Impact of Multiple Designations on the Universal Service Fund The amount of support available to an eligible subscriber is exactly the same whether the support is

<sup>&</sup>lt;sup>13</sup> See In the Matter of Federal State Joint Board on Universal Service: Virginia Cellular, LLC Petition for Designation as an Eligible Telecommunications Carrier In the Commonwealth of Virginia, Released: January 22, 2004, ("Virginia Cellular Order"), FCC Docket No. DA 03-338.

given through a company such as Boomerang or the Incumbent LEC operating in the same service area. Boomerang will only increase the amount of USF Lifeline funding in situations where it obtains Lifeline customers not enrolled in another ETCs' Lifeline program. By implementing the safeguards set forth in the *Lifeline and Link Up Reform Order*, Boomerang will minimize the likelihood that its customers are not eligible or are receiving duplicative support either individually or within their household. In addition, designation of the Company as an ETC will not pose any adverse effect in the growth in the high cost portions of the USF, nor will it create or contribute to an erosion of high cost funding from any rural or non-rural telephone company.<sup>14</sup>

- Unique Advantages and Disadvantages of the Competitor's Service Offering The public interest benefits of the Company's wireless service include local calling areas (as compared to traditional wireline carriers), the convenience and security afforded by mobile telephone service, the opportunity for customers to control cost by receiving a preset amount of monthly airtime at no charge, the ability to purchase additional usage at flexible and affordable amounts in the event that included usage has been exhausted, 911 service and, where available, E911 service in accordance with current FCC requirements. Boomerang's Lifeline plans will not only allow mobile connectivity for qualifying subscribers at no cost to the subscriber, but also will bring a choice of rate plans into the reach of Lifeline customers that are comparable in minutes and features to those available to post-paid wireless subscribers – but at low Lifeline rates and without the burden of credit checks or contracts. In sum, ETC designation in the State of Kansas would enable Boomerang to provide all of the public benefits cited by the FCC in its analysis in the Virgin Mobile Order. Namely, Boomerang would provide "increased consumer choice, high-quality service offerings, and mobility", as well as the safety and security of effective 911 and E911 services.
- Commitments Made Regarding High-quality Telecommunications Services By Company – One of the principal goals of the Act, as amended by the Telecommunications Act of 1996, is "to secure lower prices and higher quality for American telecommunications consumers and encourage the rapid deployment of new telecommunications technologies" to all citizens regardless of geographic location or income. Designation of Boomerang as an ETC in Kansas will further the public interest by providing Kansas consumers, especially low-income consumers, with low price and high-quality services.

The Commission determined in its October 2nd Order that an ETC Applicant shall demonstrate that it has sufficient back-up power to remain functional without external power in emergency situations, is able to reroute traffic around damaged facilities, and can manage emergency traffic spikes. In Boomerang's Application, the Company stated that it commits to remain functional pursuant to Section 54.202(a)(2) of the FCC rules. Boomerang further states that through its underlying carriers, it has the ability to remain functional in emergency situations. Through its

<sup>&</sup>lt;sup>14</sup> On February 20, 2013, Staff submitted RFI 6.1 to obtain Boomerang's specific impact to the federal USF from a Kansas perspective. In response to Staff's RFI 6.1, *Based on the company data, Boomerang calculations anticipate impacting the USF by 10% or 12,000-15,000 unserved eligible households for an approximate \$111,000-\$138,750 impact to the USF (penetration multiplied by \$9.25).* 

agreement with Sprint and Verizon, Boomerang provides to its customers the same ability to remain functional in emergency situations as currently provided by Sprint and Verizon to their own customers, including access to a reasonable amount of the back-up power to ensure functionality without an external power source, the ability to reroute traffic around damaged facilities, and the capability of managing traffic spikes resulting from emergency situations.

Also, in the October 2nd Order, the Commission requires all CETCs to file two-year Service Quality Improvement Plans demonstrating progress, including maps and, if targets were not met, an explanation of why on an annual basis beginning in August 2007. Because Boomerang is not seeking high-cost support for its wireless service, certain requirements<sup>15</sup>concerning ETC Applications specific to high-cost support are inapplicable, and Boomerang's situation is such that submission of a service quality improvement is not applicable to the Company as a Lifeline-Only ETC Applicant. Staff concurs with this requirement given that the FCC revised its rules so that only high-cost ETCs are required to submit network improvement plans. The FCC amended section 54.202 to clarify that a common carrier seeking designation as a Lifeline-only ETC is not required to submit a five-year network improvement plan as part of its Application for designation as an ETC.<sup>16</sup>

After reviewing Boomerang's Application and its responses to Staff RFIs, Staff believes that Boomerang has demonstrated that it is in the public interest to designate it as a wireless Lifeline-Only ETC for federal USF purposes in the requested service areas.

#### **RECOMMENDATION:**

Staff recommends approval of Boomerang's request for designation as an ETC for FUSF lowincome purposes in the requested AT&T Kansas exchanges. (Reference Exhibit [A] for AT&T Kansas exchange detail.)

Staff recommends approval of Boomerang's request for ETC designation for FUSF low-income purposes in the study areas of Blue Valley, Cunningham, Haviland, Home, Kan-Okla, LaHarpe, MoKan, Moundridge, Peoples, Rainbow, S & A, Southern Kansas, Wamego, Wheat State, Wilson and Zenda.

Staff also recommends approval of Boomerang's request for ETC designation for FUSF lowincome purposes in specific Sunflower/Bluestem, CenturyLink-United, Craw-Kan, Golden Belt, JBN, Madison, Totah, Tri-County, and Twin Valley exchanges. (Reference Exhibit [A] for complete list of rural exchanges.)

Staff notes that should the Commission approve the request for redefinition of the aforementioned rural service areas to the exchange level, Boomerang will not need to seek and receive concurrence from the FCC prior to receiving any FUSF low-income support for such areas as these areas have already received prior FCC approval.

Boomerang should be advised that support received must be used for its intended purpose each year and the Company and its parent, HH Ventures, must comply with other certification

<sup>&</sup>lt;sup>15</sup> See C.F.R. §54.202(a)(1)(ii)

<sup>&</sup>lt;sup>16</sup> See Lifeline and Link Up Reform Order at ¶ 386.

requirements developed by the Commission in Docket No. 05-GIMT-112-GIT and in any future proceedings. Additionally, Boomerang should be reminded that any future decisions made by the Commission resulting from the October 2nd Order, and any future decisions made by the Commission regarding additional ETC requirements, may impact the Company and the Company may be required to follow these to continue to receive support. The Company should be advised that reporting and payment of KUSF assessments and any other reporting requirements imposed by the Commission must be done in a timely manner in order to retain ETC designation.

cc: Patrice Petersen-Klein, Executive Director

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620	438		BURDEN	BRDNKSXA	532
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785	200	٢S	ABILENE	ABLNKSCD	534
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620	446	<s< td=""><td>ARKANSASCY</td><td>ARCYKSSO</td><td>532</td></s<>	ARKANSASCY	ARCYKSSO	532
620	442	<s< td=""><td>ARKANSASCY</td><td>ARCYKSSO</td><td>532</td></s<>	ARKANSASCY	ARCYKSSO	532
620	441	<s< td=""><td>ARKANSASCY</td><td>ARCYKSSO</td><td>532</td></s<>	ARKANSASCY	ARCYKSSO	532
620	741	<s< td=""><td>ARKANSASCY</td><td>ARCYKSSO</td><td>532</td></s<>	ARKANSASCY	ARCYKSSO	532
785	322	<s< td=""><td>HERNDON</td><td>ATWDKSST</td><td>534</td></s<>	HERNDON	ATWDKSST	534
785	626	<s< td=""><td>ATWOOD</td><td>ATWDKSST</td><td>534</td></s<>	ATWOOD	ATWDKSST	534
620	826 1	<s< td=""><td>BUCKLIN</td><td>BCKLKSSM</td><td>532</td></s<>	BUCKLIN	BCKLKSSM	532
785	738	<s< td=""><td>BELOIT</td><td>BELTKS02</td><td>534</td></s<>	BELOIT	BELTKS02	534
785	569	<s< td=""><td>BELOIT</td><td>BELTKS02</td><td>534</td></s<>	BELOIT	BELTKS02	534
785	527	<s< td=""><td>BELLEVILLE</td><td>BLVLKSMS</td><td>534</td></s<>	BELLEVILLE	BLVLKSMS	534
785	734	٢S	BIRD CITY	BRCYKSRE	534
620	726	٢S	BURNS	BRNSKSPA	532
620	758	<s< td=""><td>CEDAR VALE</td><td>CDVAKSPL</td><td>532</td></s<>	CEDAR VALE	CDVAKSPL	532
620	582	<s< td=""><td>COLDWATER</td><td>CDWRKSLU</td><td>532</td></s<>	COLDWATER	CDWRKSLU	532
620	948	٢S	COFFEYVL	CFVLKSDE	532
620	938	Ś	CHASE	CHASKSWE	532
620	902	<s< td=""><td>CHANUTE</td><td>CHNTKSSS</td><td>532</td></s<>	CHANUTE	CHNTKSSS	532
620	431	٢S	CHANUTE	CHNTKSSS	532
620	432	<s< td=""><td>CHANUTE</td><td>CHNTKSSS</td><td>532</td></s<>	CHANUTE	CHNTKSSS	532
620	433 I	<s< td=""><td>CHANUTE</td><td>CHNTKSSS</td><td>532</td></s<>	CHANUTE	CHNTKSSS	532
316	540 I	<s< td=""><td>CHENEY</td><td>CHNYKSKI</td><td>532</td></s<>	CHENEY	CHNYKSKI	532
316	542	<s< td=""><td>CHENEY</td><td>CHNYKSKI</td><td>532</td></s<>	CHENEY	CHNYKSKI	532
620	236	<s< td=""><td>CHETOPA</td><td>CHTPKSBE</td><td>532</td></s<>	CHETOPA	CHTPKSBE	532
620	336	<s< td=""><td>CHERRYVALE</td><td>CHVAKSEM</td><td>532</td></s<>	CHERRYVALE	CHVAKSEM	532
620	702	<s< td=""><td>CHERRYVALE</td><td>CHVAKSEM</td><td>532</td></s<>	CHERRYVALE	CHVAKSEM	532
785	632	<s< td=""><td>CLAYCENTER</td><td>CLCTKS06</td><td>534</td></s<>	CLAYCENTER	CLCTKS06	534
785	275 I	<s< td=""><td>CONCORDIA</td><td>CNCRKSBR</td><td>534</td></s<>	CONCORDIA	CNCRKSBR	534
785	243 I	<s< td=""><td>CONCORDIA</td><td>CNCRKSBR</td><td>534</td></s<>	CONCORDIA	CNCRKSBR	534
785	262 I	<s< td=""><td>CONCORDIA</td><td>CNCRKSBR</td><td>534</td></s<>	CONCORDIA	CNCRKSBR	534
620	628	٢S	CANTON	CNTNKSSM	532
785	922	<s< td=""><td>CHAPMAN</td><td>CPMNKS04</td><td>534</td></s<>	CHAPMAN	CPMNKS04	534
620	273	٢S	COTONWDFLS	CTFLKSBR	532
913	583 I	(S	DE SOTO	DESTKSLU	524
913	585 H	<s< td=""><td>DE SOTO</td><td>DESTKSLU</td><td>524</td></s<>	DE SOTO	DESTKSLU	524
316	746	٢S	DOUGLASS	DGLSKSPI	532
316	747	<s< td=""><td>DOUGLASS</td><td>DGLSKSPI</td><td>532</td></s<>	DOUGLASS	DGLSKSPI	532
316	321	٢S	EL DORADO	ELDOKSST	532
316	323 H	٢S	EL DORADO	ELDOKSST	532
316	322	<s< td=""><td>EL DORADO</td><td>ELDOKSST</td><td>532</td></s<>	EL DORADO	ELDOKSST	532

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316	320 KS	EL DORADO	ELDOKSST	532
785	472 KS	ELLSWORTH	ELWOKSNO	534
620	699 KS	READING	EMPRKS08	532
620	412 KS	EMPORIA	EMPRKS08	532
620	803 KS	EMPORIA	EMPRKS08	532
620	340 KS	EMPORIA	EMPRKS08	532
620	341 KS	EMPORIA	EMPRKS08	532
620	342 KS	EMPORIA	EMPRKS08	532
620	343 KS	EMPORIA	EMPRKS08	532
785	263 KS	ABILENE	ENTRKSCT	534
620	244 KS	ERIE	ERIEKSCI	532
620	912 KS	ERIE	ERIEKSCI	532
785	542 KS	EUDORA	EUDRKSKI	534
620	583 KS	EUREKA	EURKKSEL	532
620	878 KS	FLORENCE	FLRNKSTR	532
785	292 KS	FRANKFORT	FRFTKSLO	534
620	646 KS	FOWLER	FWLRKSMI	532
785	899 KS	GOODLAND	GDLDKSAB	534
620	723 KS	GREENSBURG	GNBGKSFL	532
620	805 KS	GARDENCITY	GRCYKS07	532
620	272 KS	GARDENCITY	GRCYKS07	532
620	272 KS	GARDENCITY	GRCYKS07	532
620	765 KS	GARDENCITY	GRCYKS07	532
		GARDENCITY	GRCYKS07	
620	275 KS		GRCYKS07	532
620	271 KS 260 KS	GARDENCITY	GRCYKS07	532 532
620			GRDPKSLE	532
316	531 KS	GARDEN PL	and a second	
316	535 KS	GARDEN PL	GRDPKSLE	532
785	536 KS	GYPSUM	and a manufacture state of works to	534
620	277 KS	GARDENCITY	HLCMKSMA	532
316	830 KS	HALSTEAD	HLSTKSTE	532
316	835 KS	HALSTEAD	HLSTKSTE	532
785	258 KS	HERINGTON	HNTNKSNA	534
785	337 KS	HANOVRHNBG	NAMES AND ADDRESS OF A DECEMPTION OF A A DECEMPTION OF A DECEMPTIO A DECEMPTION OF A DECEMPTIO	534
785	675 KS	HOXIE	HOXIKSTR	534
620	392 KS	HARTFORD	HRFRKSAA	532
· 620	896 KS	HARPER	HRPRKSMA	532
620	921 KS	HUTCHINSON	HTSNKS02	532
620	474 KS	HUTCHINSON	HTSNKS02	532
620	259 KS	HUTCHINSON	HTSNKS02	532
620	669 KS	HUTCHINSON	HTSNKS02	532
620	665 KS	HUTCHINSON	HTSNKS02	532
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620	802 KS	HUTCHINSON	HTSNKS02	532
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620	662 KS	HUTCHINSON	HTSNKS02	532
620	727 KS	HUTCHINSON	HTSNKS02	532
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620	931 KS	HUTCHINSON	HTSNKS02	532
620	694 KS	HUTCHINSON	HTSNKS02	532
620	374 KS	HOWARD	HWRDKSWA	532
620	330 KS	INDEPNDNCE	INDPKSMA	532
620	331 KS	INDEPNDNCE	INDPKSMA	532
620	332 KS	INDEPNDNCE	INDPKSMA	532
620	365 KS	IOLA	IOLAKSSY	532
620	380 KS	IOLA	IOLAKSSY	532
620	901 KS	IOLA	IOLAKSSY	532
785	428 KS	JEWELL	JEWLKSHA	534
620	532 KS	KINGMAN	KGMNKSMA	532
620	659 KS	KINSLEY	KNSLKSNI	532
913	724 KS	BASEHOR	KSCYKSBN	524
·913	728 KS	BASEHOR	KSCYKSBN	524
913	721 KS	BONNER SPG	KSCYKSBN	524
913	667 KS	BONNER SPG	KSCYKSBS	524
913	441 KS	BONNER SPG	KSCYKSBS	524
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913	317 KS	KANSASCITY	KSCYKSCB	524
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913	234 KS	KANSASCITY	KSCYKSCB	524
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913	523 KS	KANSASCITY	KSCYKSCB	524
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913	451 KS	KANSASCITY	KSCYKSCB	524
913	345 KS	KANSASCITY	KSCYKSCB	524
913	323 KS	KANSASCITY	КЅСҮКЅСВ	524
913	458 KS	KANSASCITY	KSCYKSCB	524
913	315 KS	KANSASCITY	KSCYKSCB	524
913	469 KS	KANSASCITY	KSCYKSCB	524

# Exhibit A Page 7

913	789	KS	KANSASCITY	KSCYKSJO	524
913	362	KS	KANSASCITY	KSCYKSJO	524
913	912		KANSASCITY	KSCYKSJO	524
913	574	A	KANSASCITY	KSCYKSJO	524
913	624		KANSASCITY	KSCYKSJO	524
913	676		KANSASCITY	KSCYKSJO	524
913	565		LEAVENWTH	KSCYKSJO	524
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913	297		LEAVENWTH	KSCYKSJO	524
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913	832	assessed as the t	KANSASCITY	KSCYKSJO	524
913	364		LEAVENWTH	KSCYKSJO	524
913	236	STREET, ALADINA.	KANSASCITY	KSCYKSJO	524
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913	748		KANSASCITY	KSCYKSJO	524
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913	730		KANSASCITY	KSCYKSJO	524
913	514	500 March 100 (1990)	KANSASCITY	KSCYKSJO	524
913	725		KANSASCITY	KSCYKSJO	524
913	722	LANCING AND ADDRESS	KANSASCITY	KSCYKSJO	524
913	831	· · · · · · · · · · ·	KANSASCITY	KSCYKSJO	524
913	403		KANSASCITY	KSCYKSJO	524
913	384		KANSASCITY	KSCYKSJO	524
913	432		KANSASCITY	KSCYKSJO	524
913	954		KANSASCITY	KSCYKSJO	524
913	227	KS	KANSASCITY	KSCYKSLE	524
913	564		KANSASCITY	KSCYKSLE	524
913	487		KANSASCITY	KSCYKSLE	524
913	708		KANSASCITY	KSCYKSLE	524
913	599		KANSASCITY	KSCYKSLE	524
913	424	the set of second	KANSASCITY	KSCYKSLE	524
913	752	KS	KANSASCITY	KSCYKSLE	524
913	555		KANSASCITY	KSCYKSLE	524
913	859	ter an ear e	KANSASCITY	KSCYKSLE	524
913	541	A	KANSASCITY	KSCYKSLE	524
913	928	KS	KANSASCITY	KSCYKSLE	524
913	577	KS	KANSASCITY	KSCYKSLE	524
913	410	KS	KANSASCITY	KSCYKSLE	524
913	827	KS	KANSASCITY	KSCYKSLE	524
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913	894	KS	KANSASCITY	KSCYKSLE	524
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913	438	1999 - B. 1995 - MARA - St.	KANSASCITY	KSCYKSLE	524
913	993		KANSASCITY	KSCYKSLE	524
913	477	KS	KANSASCITY	KSCYKSLE	524
913	890	KS	KANSASCITY	KSCYKSLE	524
913	888	KS	KANSASCITY	KSCYKSLE	524
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913	492	KS	KANSASCITY	KSCYKSLE	524
913	381	KS	KANSASCITY	KSCYKSNA	524
913	383	KS	KANSASCITY	KSCYKSNA	524
913		KS	KANSASCITY	KSCYKSNA	524
913	341	KS	KANSASCITY	KSCYKSNA	524
913	649	KS	KANSASCITY	KSCYKSNA	524
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913	652	KS	KANSASCITY	KSCYKSNA	524
913	967	KS	KANSASCITY	KSCYKSNA	524
913	642	KS	KANSASCITY	KSCYKSNA	524
913	385	KS	KANSASCITY	KSCYKSNA	524
913	695	KS	OLATHE	KSCYKSOL	524
913	780	KS	OLATHE	KSCYKSOL	524
913	971	KS	OLATHE	KSCYKSOL	524
913	764	KS	OLATHE	KSCYKSOL	524
913	791		OLATHE	KSCYKSOL	524
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913	393		OLATHE	KSCYKSOL	524
913	254	KS	OLATHE	KSCYKSOL	524
913	397	KS	OLATHE	KSCYKSOL	524
913	287	KS	KANSASCITY	KSCYKSPA	524
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913	788	KS	KANSASCITY	KSCYKSPA	524
913	328		KANSASCITY	KSCYKSPA	524
913	299	and shows drawn and	KANSASCITY	KSCYKSPA	524
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913	409	100 PT-200 A 140	KANSASCITY	KSCYKSPA	524
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	13	239	····		KANSASCIT		KSCYKSST		524
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6	20	482	KS		LIBERAL		LBRLKS04		532
6	20	417	KS		LIBERAL		LBRLKS04	1	532
6	20	624	KS		LIBERAL		LBRLKS04		532
6	20	626	KS		LIBERAL		LBRLKS04		532
6	20	629	KS	1987-199-19 19	LIBERAL	\$ \$*\$.C.\$ = \$P\$	LBRLKS04		532
3	16	742	KS		LEON	****	LEONKSPI		532
	16	745	KS		LEON		LEONKSPI		532
	85	227		2· · · · · · · · · · · · · · · · · · ·	LINDSBORG		LNBGKSLI		534
	85	524			LINCOLN		LNCLKSLI		534
	20	285		<b></b>	LARNED	and the second	LRNDKSBR		532
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	13	727	KS		LEAVENWT	· · · · · · · · · · · · · · · · · · ·	LVWOKSLN	**	524
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620	257	KS	LYONS	LYNSKSEA	532
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785	538	VA ALEA WY WALK	MCDONALD	MCDDKSKE	534
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620	504	KS	MCPHERSON	MCSNKSAS	532
620	873		MEADE	MEADKSSL	532
785	770		MANHATTAN	MNHTKSFA	534
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785	537		MANHATTAN	MNHTKSFA	534
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785	323		MANHATTAN	MNHTKSFA	534
785	776		MANHATTAN	MNHTKSFA	534
785	340		MANHATTAN	MNHTKSFA	534
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785	378	KS	MANKATO	MNKTKSCO	534
620	885	KS	MINNEOLA	MNNLKSTU	532
620	647	KS	MOLINE	MOLNKSMI	532
785	392	KS	MINNEAPOLS	MPLSKS02	534
785	546	KS	MARQUETTE	MRQTKSKI	534
316	661	KS	MOUNT HOPE	MTHPKS04	532
316	667	KS	MOUNT HOPE	MTHPKS04	532
785	629	KS	MARYSVILLE	MYVIKSEL	534
785	562	KS	MARYSVILLE	MYVIKSEL	534
620	422	KS	NICKERSON	NCSNKSHA	532
620	325	KS	NEODESHA	NDSHKS04	532
620	716	KS	NEODESHA	NDSHKS04	532
785	871	KS	NORTON	NRTNKSLI	534
785	877	KS	NORTON	NRTNKSLI	534
785	693	KS	NORCATUR	NRTNKSLI	534
785	475	KS	OBERLIN	OBRLKSHA	534
785	672	KS	OAKLEY	OKLYKS03	534

785	229	KS	OTTAWA	OTWAKSMA	534
785	418	KS	OTTAWA	OTWAKSMA	534
785	242		OTTAWA	OTWAKSMA	534
913	294		PAOLA	PAOLKSPE	524
913	259		PAOLA	PAOLKSPE	524
913	557		PAOLA	PAOLKSPE	524
785	543	The second second second second second	PHILLIPSBG	PHBGKS04	534
620	563	and a construction of the second	PLAINS	PLNSKSLO	534
785	434	· • ·····	PLAINVILLE	PLVLKSMI	532
620	622	water a second to the second	PROTECTION	PRTCKSMA	532
620	235	A State of the second s	PITTSBURG	PSBGKSLO	532
620	233	STORE STREET, STRE	PITTSBURG	PSBGKSLO	
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620	240	An	PITTSBURG	PSBGKSLO	532
620	231		PITTSBURG	PSBGKSLO	532
620	230		PITTSBURG	PSBGKSLO	532
620	675		SUBLETTE	SBLTKSOR	532
620	510		SUBLETTE	SBLTKSOR	532
785	284		SABETHA	SBTHKSVI	534
620	874	مرددرة الارا العامة سعارها	SCOTT CITY	SCCYKSMA	532
620	872		SCOTT CITY	SCCYKSMA	532
785	425	KS	STOCKTON	SKTNKSAS	534
785	655	KS	SOLOMON	SLMNKSOL	534
785	282	KS	SMITH CTR	SMCTKSMA	534
620	234	KS	STAFFORD	STFRKSBO	532
620	736	KS	SEVERY	SVRYKSRE	532
913	· 845	KS	TONGANOXIE	TNGNKS06	524
913	369	KS	TONGANOXIE	TNGNKS06	524
785	836	KS	ΤΟΡΕΚΑ	TPKAKSCA	534
785	271	KS	ТОРЕКА	TPKAKSFA	534
785	228	KS	ТОРЕКА	TPKAKSFA	534
785	256	KS	ТОРЕКА	TPKAKSFA	534
785	273	KS	ТОРЕКА	TPKAKSFA	534
785	555	KS	ТОРЕКА	TPKAKSFA	534
785	272	KS	ТОРЕКА	TPKAKSFA	534
785	478	20. Mar. 1. 101. Abdam. P.	ТОРЕКА	TPKAKSFA	534
785	438	AND DESCRIPTION OF STREET, SALES THE STREET, SALES	ТОРЕКА	TPKAKSFA	534
785	559		ТОРЕКА	ΤΡΚΑΚSJA	534
785	560		MANHATTAN	TPKAKSJA	534
785	670	CONTRACTOR OF A DESCRIPTION OF A DESCRIPTION	ТОРЕКА	TPKAKSJA	534
785	580	second a second	ТОРЕКА	TPKAKSJA	534
785	615	<b></b>	EUDORA	TPKAKSJA	534
785	506	VA WAYS PROPERTY 24	ТОРЕКА	TPKAKSJA	534
785	409	The star water of the start of the start	ТОРЕКА	TPKAKSJA	534
785	430	SERVICE A COMPANY MADE	ТОРЕКА	TPKAKSJA	534
785	492		JUNCTIONCY	TPKAKSJA	534
785	350	And the second s	ТОРЕКА	TPKAKSJA	534
785	676	CONTRACTOR OF A PROPERTY AND A DESCRIPTION OF A DESCRIPTI	ТОРЕКА	TPKAKSJA	534
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785	640	KS	ТОРЕКА	TPKAKSJA	534
785	435		ТОРЕКА	TPKAKSJA	534
785	431		ТОРЕКА	TPKAKSJA	534
785	633	NAMES AND ADDRESS OF A DESCRIPTION OF A	ΤΟΡΕΚΑ	TPKAKSJA	534
785	234		ТОРЕКА	TPKAKSJA	534
785	297	B 145 S 149 M 11 - SUP 119 - 1	ΤΟΡΕΚΑ	TPKAKSJA	534
785	296	• • • • • • • • • • • • • • • • • • •	ТОРЕКА	TPKAKSJA	534
785	290	NAME AND A DESCRIPTION OF ADDRESS OF	ΤΟΡΕΚΑ	TPKAKSJA	534
785	293 291		ΤΟΡΕΚΑ	TPKAKSJA	
785	730	NAMES OF COMPANY OF COMPANY OF COMPANY	ΤΟΡΕΚΑ	19 - A.P. 2019 11.5.5. IN 1918 1415 1700 1818 1819 1819 1819 1819	534
785		and an	HIAWATHA	TPKAKSJA TPKAKSJA	534
	741	NAMES OF TAXABLE AND ADDRESS OF TAXABLE	1	T OF A SUBJECT A SUB-CONTRACT OF A SUB-	534
785	270		ТОРЕКА	TPKAKSJA	534
785	850	Martinese AND 15 - WARANT WE MANY	TROY	TPKAKSJA	534
785	724		ТОРЕКА	TPKAKSJA	534
785	235	The second se	ТОРЕКА	TPKAKSJA	534
785	276		ТОРЕКА	TPKAKSJA	534
785	233		ΤΟΡΕΚΑ	TPKAKSJA	534
785	232		ТОРЕКА	TPKAKSJA	534
785	231	KS	ΤΟΡΕΚΑ	TPKAKSJA	534
785	806	KS	ТОРЕКА	TPKAKSJA	534
785	224	KS	ΤΟΡΕΚΑ	TPKAKSJA	534
785	220	KS	ΤΟΡΕΚΑ	TPKAKSJA	534
785	215	KS	ΤΟΡΕΚΑ	TPKAKSJA	534
785	206	KS	MORRILL	TPKAKSJA	534
785	817	KS	ТОРЕКА	TPKAKSJA	534
785	260	KS	ТОРЕКА	TPKAKSJA	534
785	357	KS	ТОРЕКА	TPKAKSJA	534
785	379	KS	ΤΟΡΕΚΑ	TPKAKSJA	534
785	354	KS.	ΤΟΡΕΚΑ	TPKAKSJA	534
785	575	KS	ТОРЕКА	TPKAKSJA	534
785	368	KS	ТОРЕКА	TPKAKSJA	534
785	318	KS	LECOMPTON	TPKAKSJA	534
785	393	KS	LAWRENCE	TPKAKSJA	534
785	851	TO THE R. P. LEWIS CO., NAMES AND ADDRESS OF	HOLTON	TPKAKSJA	534
785	887	124 SP3	LECOMPTON	TPKAKSLE	534
785	246	1. Make water and the second	ТОРЕКА	TPKAKSNO	534
785	286		ТОРЕКА	TPKAKSNO	534
316	536		TOWANDA	TWNDKSJE	532
316	541		TOWANDA	TWNDKSJE	532
785	325		WASHINGTON	WASHKS03	534
316	670		WICHITA	WCHTKS47	532
316	554	Carborn Schelaria room when the A	WICHITA	WCHTKS47	532
316	529	en anna ser character c	WICHITA	WCHTKS47	532
316	525	where the second s	WICHITA	WCHTKS47	532
316	523		WICHITA	WCHTKS47	532
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316	517	A COLOR AND AND AND A THINK AND A STATE	WICHITA	WCHTKS47	
510	), TT			1000111(347	532

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	316	636	······	WICHITA	WCHTKSAH	532
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	316	630		WICHITA	WCHTKSAH	
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	316	631	KS	WICHITA	WCHTKSAH	532
	316	634	Parameters of Aller Sciences Aller S	WICHITA	WCHTKSAH	532
	316	315	KS	WICHITA	WCHTKSAH	532
and the second second second	316	263	KS	WICHITA	WCHTKSAM	532
	316	436	KS	WICHITA	WCHTKSAM	532
Sec. e water her o	316	383	KS	WICHITA	WCHTKSAM	532
	316	352	KS	WICHITA	WCHTKSAM	532
	316	337	KS	WICHITA	WCHTKSAM	532
1000 F 100 BALLIN CO. 100000	316	303	KS	WICHITA	WCHTKSAM	532
Contraction and the second	316	299	KS	WICHITA	WCHTKSAM	532
	316	295	KS	WICHITA	WCHTKSAM	532
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\$1.17.5AP7107	316	292	KS	WICHITA	WCHTKSAM	532
	316		1996 C. S. C.	WICHITA		A 4. 6 . 100
30.00		262	KS	Server and a service providence of the service of t	WCHTKSAM	532
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A wanter a war	316	264	and the transmission of the state	WICHITA	WCHTKSAM	532
1728.544 Hit N. 178A	316	265	second reasons to seasons to	WICHITA	WCHTKSAM	532
	316	291	KS	WICHITA	WCHTKSAM	532
	316	266	KS	WICHITA	WCHTKSAM	532
-	316	290	KS	WICHITA	WCHTKSAM	532
	316	269	KS	WICHITA	WCHTKSAM	532
	316	268	KS	WICHITA	WCHTKSAM	532
	316	261	KS	WICHITA	WCHTKSAM	532
	316	677	KS	WICHITA	WCHTKSAM	532
	316	730	KS	WICHITA	WCHTKSAM	532
And the second s	316	882	KS	WICHITA	WCHTKSAM	532
	316	671		WICHITA	WCHTKSAM	532
4	316	660	water the analysis of the	WICHITA	WCHTKSAM	532
	316	833		WICHITA	WCHTKSAM	532
	316	570		WICHITA	WCHTKSAM	532
	316	300		WICHITA	WCHTKSAN	532
	316	555	analahan sarahan sarahan sarahan sarahan s	WICHITA	enter a constante constante constante de la seconda de	••••••••
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A. Record Street an analysis	316	218	construction for a low time, we approximately	WICHITA	WCHTKSAN	532
	316	733		WICHITA	WCHTKSAN	532
	316	778	The second se	BENTON	WCHTKSBE	532
	316	796	COMPANY STATES AND AND ADDRESS OF	WICHITA	WCHTKSCB	532
e ware a course	316	721	A WORK SALE TARRACTION AND A	WICHITA	WCHTKSCE	532
	316	729		WICHITA	WCHTKSCE	532
	316	722	KS	WICHITA	WCHTKSCE	532
	316	773	KS	WICHITA	WCHTKSCE	532
t .	316	215	ĸs	WHITEWATER	WCHTKSCZ	532

316	772	KS	WHITEWATER	WCHTKSCZ	532
316	789	KS	WICHITA	WCHTKSDE	532
316	788		WICHITA	WCHTKSDE	532
316	794	······································	GODDARD	WCHTKSGM	532
316	744		WICHITA	WCHTKSKE	532
316	777		WICHITA	WCHTKSML	532
316	946	*****	WICHITA	WCHTKSNW	532
316	942		WICHITA	WCHTKSNW	532
316	943	· · · · ·	WICHITA	WCHTKSNW	532
316	945		WICHITA	WCHTKSNW	532
316	941		WICHITA	WCHTKSNW	532
			s a construction of the second s	. A STANDARD AND A MARKAN AND AND AND AND AND AND AND AND AND A	and the second dates
316	944	••••	WICHITA	WCHTKSNW WCHTKSOL	532
316	683	an an an an an an Anna	an sa ana ana ana ang ang ang ang ang ang an	t dealer (S. P. 1. State and the Section of State and State Spectra and and the Section	532
316	691		WICHITA	WCHTKSOL	532
316	220	A1607 A.M	WICHITA	WCHTKSOL	532
316	618		WICHITA	WCHTKSOL	532
316	612		WICHITA	WCHTKSOL	532
316	The second	KS	WICHITA	WCHTKSOL	532
316	652		WICHITA	WCHTKSOL	532
316	682		WICHITA	WCHTKSOL	532
316		KS	WICHITA	JWCHTKSOL	532
316	685		WICHITA	WCHTKSOL	532
316	686		WICHITA	WCHTKSOL	532
316	759	KS	WICHITA	WCHTKSOL	532
316	687	KS	WICHITA	WCHTKSOL	532
316	689	KS	WICHITA	WCHTKSOL	532
316	681	KS	WICHITA	WCHTKSOL	532
316	978	KS	WICHITA	WCHTKSOL	532
316	688	KS	WICHITA	WCHTKSOL	532
316	776	KS	WICHITA	WCHTKSRH	532
316	831	KS	WICHITA	WCHTKSTE	532
316	828	KS	WICHITA	WCHTKSTE	532
316	832	KS	WICHITA	WCHTKSTE	532
316	821	KS	WICHITA	WCHTKSTE	532
316	838	KS	WICHITA	WCHTKSTE	532
316	755	KS	WICHITA	WCHTKSVC	532
316	416	KS	WHITEWATER	WCHTKSWW	532
316	799	KS	WHITEWATER	WCHTKSWW	532
620	359	KS	WELLINGTON	WGTNKSNF	532
620	326	KS	WELLINGTON	WGTNKSNF	532
620	968	KS	WELLINGTON	WGTNKSNF	532
620	507	KS	WELLINGTON	WGTNKSNF	532
620	399	KS	WELLINGTON	WGTNKSNF	532
785	746	www.chi	WILLIAMSBG	WLBGKSMA	534
620	705		WINFIELD	WNFDKSMI	532
620	229	a na sa ang ang ang ang ang	WINFIELD	WNFDKSMI	532
620	221		WINFIELD	WNFDKSMI	532
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620	222	KS	WINFIELD	WNFDKSMI	532
620	611	KS	and the second	WTVLKSST	
316	877	KS	Same and the factor and an end of the second s	WTVLKSST	
785	719	KS		WTVLKSST	
913	958	KS		WTVLKSST	
620	620	KS		WTVLKSST	
913	913	KS	and the second secon	WTVLKSST	
913	950	KS	and a second	WTVLKSST	
316	311	KS		WTVLKSST	
785	711	KS	and a second sec	WTVLKSST	
316	769	KS		WTVLKSST	
316	228	KS		WTVLKSST	
620	700	KS		WTVLKSST	
913	316	KS		WTVLKSST	
620	950	KS		WTVLKSST	
316	823	KS		WTVLKSST	
913	311	KS		WTVLKSST	
316	811	KS	2017 - 1 1 1 1 1 1 1	WTVLKSST	
316	211	KS	and a second	WTVLKSST	
620	811	KS	1. Machine Spectrum Society in Actual 21, pp. 400 and an anti- stration of the second society of the second	WTVLKSST	
620	785	KS		WTVLKSST	
620	316	KS	and the second strategy and the second states of a	WTVLKSST	
785	811	KS	an a	WTVLKSST	
913	959	KS	In the rest of the second sec second second sec	WTVLKSST	
316	233	KS	a ha about the hand the second to	WTVLKSST	
316	238	KS	an angaga sa si si sa	WTVLKSST	
620	411	KS	1	WTVLKSST	
785	785	KS		WTVLKSST	
620	958	KS		WTVLKSST	
620	311	KS		WTVLKSST	
620	959	KS		WTVLKSST	
316	255	KS		WTVLKSST	
785	211	KS		WTVLKSST	
316	785	KS		WTVLKSST	
785	958	KS		WTVLKSST	
316	696	KS		WTVLKSST	
620	511	KS		WTVLKSST	
913	611	KS		WTVLKSST	
785	611	KS		WTVLKSST	
620	918	KS		WTVLKSST	
316	566	KS		WTVLKSST	
620	911	KS		WTVLKSST	
316	589	KS	Same are constant and the second	WTVLKSST	
316	950			WTVLKSST	
316	611	KS		WTVLKSST	
913	211	KS		WTVLKSST	
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785	950	KS		WTVLKSST
316	411	Augustanian and Alla Production and	9. 1899 1897 1998 1997 1997 1998 1997 1997	WTVLKSST
316	996		4 30 At 17 A 19 A	WTVLKSST
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913	511	AND THE R A REAL POST OFFICE AND ADDRESS OF		WTVLKSST
316	620			WTVLKSST
316	959	201 - Con 1047 (1997) - Con 1040	a votanistatin konseptente al. 1 Dathart 1 i	WTVLKSST
316	958		a an an an a that a star that an a should be a start and a star	WTVLKSST
785	970	and a support of the second support	a Name - Frank Frank and a strand	WTVLKSST
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316	639	construction and the second second second second	standar an	WTVLKSST
785	959 402	9		WTVLKSST
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316	911		an and an and a second statements and an an an and a second statements of the second statements of the second s	WTVLKSST
785		KS		WTVLKSST
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913	911		······································	WTVLKSST
620	580	Call and a state a strengthing of the second		WTVLKSST
913	816			WTVLKSST
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785	660		and a suma contractional contractory of	WTVLKSST
785	AND A CONTRACTOR OF THE OWNER OF THE OWNER			WTVLKSST
620	555			WTVLKSST
316	349	-	) (1997) (1977) (1977) (1977) (1977) (1977) (1977) (1977)	WTVLKSST
785	308		NUMBER OF STREET, STREE	WTVLKSST
913	411	PETERS AND ADDRESS OF MANAGEMENT	and a second second contract of the second second	WTVLKSST
316	533			WTVLKSST
785	913	a The State of the		WTVLKSST
913	785		· ···· ·····	WTVLKSST
785	700			WTVLKSST
316	929			WTVLKSST
785	316	we also show to them hand, the blue	1.477 WWW. WWW. W ALLAND. V. W. W. W.	WTVLKSST
316	511	**************************************		WTVLKSST
913	711	Manage Art 1222 . Phase States a William W	1. paya dara tala 101. Kati 101 katana tang t	WTVLKSST
316	498			WTVLKSST
785	511	AND CONTRACTORS OF A DESCRIPTION OF		WTVLKSST
316	711	were an every the dynamic of the company	and a star of the	WTVLKSST
913	700	AND COMPANY AND IN MARKING		WTVLKSST
785	311			WTVLKSST
316	913			WTVLKSST
785	363		BLRP-WTVL	WTVLKSST
620	711	KS		WTVLKSST

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620	625	KS	YATES CTR	YTCTKSST	532
620	473	KS	HUMBOLDT	HMBLKSBR	532
316	444		ANDALE	ANDLKSHI	532
316	445		ANDALE	ANDLKSHI	532
620	842		ANTHONY	ANTHKSWS	532
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913	367	KS	ATCHISON	ATSNKSSF	524
913	360	A 14 14 14 14 14 14 14 14 14 14 14 14 14	ATCHISON	ATSNKSSF	524
620	791		GREAT BEND	GRTBKSST	532
620	868		GREAT BEND	GRTBKSST	532
620	786		GREAT BEND	GRTBKSST	532
620	TALL PROPERTY AND THE REPORT OF	KS	GREAT BEND	GRTBKSST	532
620	400		GREAT BEND	GRTBKSST	532
620	792	KS	GREAT BEND	GRTBKSST	532
620	982	KS	PAWNEEROCK	PWRKKSYU	532
785	342	KS	SALINA	SALNKSTA	534
785	635		HAYS	SALNKSTA	534
785	279	KS	LA CROSSE	SALNKSTA	534
785	404	KS	SALINA	SALNKSTA	534
785	493	KS	SALINA	SALNKSTA	534
785	827	KS	SALINA	SALNKSTA	534
785	452	KS	SALINA	SALNKSTA	534
785	787	KS	SALINA	SALNKSTA	534
785	823	KS	SALINA	SALNKSTA	534
785	822	KS	SALINA	SALNKSTA	534
785	203	KS	PLAINVILLE	SALNKSTA	534
785	309	KS	SALINA	SALNKSTA	534
785	814	KS	WAKEENEY	SALNKSTA	534
785	432	KS	HAYS	SALNKSTA	534
785	208	KS	PHILLIPSBG	SALNKSTA	534
785	407	WART WILLOW THE AVAILANCE	MINNEAPOLS	SALNKSTA	534
785	826		SALINA	SALNKSTA	534
785	498	NAMES OF A DESCRIPTION OF ADDRESS	HAYS	SALNKSTA	534
785			STOCKTON	SALNKSTA	534
785	820	and any contract to an even of the	SALINA	SALNKSTA	534
785	201	THE REAL ROOM STORE & THE CARD OF	SALINA	SALNKSTA	534
785	825		SALINA	SALNKSTA	534
785	335		SCANDIA	SCNDKSFE	534
620	725	Service States and Sta	SEDAN	SEDNKSCH	532
620	710	BURNING STRATES	SEDAN	SEDNKSCH	532
785	336	replaced and a set of the last of the	SENECA	SENCKSDE	534
785	332		ST FRANCIS	STFNKSWA	534
620	449	111 MAR 1411 NOV 1011 NOV 1011	ST PAUL	STPLKSHI	534
785	274	as dealer a constraint	ТОРЕКА	TPKAKS37	534
785	we are any here we have	1979-5-476-5-28/14- 1-8-19-1-5-1	ТОРЕКА	TPKAKS37	534
. 785	862		ТОРЕКА	TPKAKS37	534
785	CONTRACTOR OF STREET	-78-STORES . P.F. 6-5-198 55445	ТОРЕКА	TPKAKS37	534
785	Carlor and a second second second		TOPEKA	TPKAKS37	the second concerned of
100	200				534

620	983	ĸs	PEABODY	PBDYKSWA	532
620	820		PARSONS	PRSSKSWA	532
620	423		PARSONS	PRSSKSWA	532
620	423		PARSONS	PRSSKSWA	532
620	719		PITTSBURG	PRSSKSWA	532
620	434		MAYFIELD	CLWLKSXA	532
620	434 693		NOMANCHETR	CLWLKSXA	A DOD TO THE PARTY OF
620	984	AT \$142 (MOSTOLIUS 211-1000000	WALDRON	CLWLKSXA	532 532
620	845		CALDWELL	CLWLKSXA	532
620	447		GEUDA SPG	CLWLKSXA	532
620	962		FREEPORT	CLWLKSXA	532
620	863		CORBIN	CLWLKSXA	532
620	296	···· · · · · · · · · · · · · · · · · ·	HARDTNER	CLWLKSXA	532
620	250 967		BLUFF CITY	CLWLKSXA	532
620	892		SOUTHHAVEN	CLWLKSXA	532
620	346	1.1.1.2.2.1.1.2.1.1.1.1.1.1.1.1.1.1.1.1	ELGIN	ELGNKSXA	532
785	949	••••••••••••••••••••••••••••••••••••••	CARLTON	HOPEKSXA	534
785	257	CONTRACT POSTORS	WOODBINE	HOPEKSXA	534
785	482		DWIGHT	HOPEKSXA	534
785	482 497	**************************************	WILSEY	HOPEKSXA	534
785	479		NAVARRE	HOPEKSXA	534
785	479 598		BUCKEYE	HOPEKSXA	534
785	349		WHITE CITY	HOPEKSXA	534
785	983	TANK COLORATE CONTRACTOR	LOST SPG	HOPEKSXA	534
785	965		RAMONA	HOPEKSXA	534
785	466		DELAVAN	HOPEKSXA	534
785	366		HOPE	HOPEKSXA	534
785	488	· · · · · · · · · · · · · · · · · · ·	BENNINGTON	BGTNKSXA	534
785	388		LONGFORD	BGTNKSXA	534
785	446		CLYDE	MLVAKSXA	534
785	747		GREENLEAF	MLVAKSXA	534
785	427		MILTONVALE	MLVAKSXA	534
785	926		MORGANVL	MLVAKSXA	534
785	455	and a second second state of the second s	CLIFTON	MLVAKSXA	534
785	464		AURORA	MLVAKSXA	534
785	463	THE PARTY AND A	MILFORD	MLVAKSXA	534
785	461		WAKEFIELD	RILYKSXA	534
785	468		OLSBURG	RILYKSXA	534
785	944		GREEN	RILYKSXA	534
785	485	. 24	RILEY	RILYKSXA	534
785	436	[···	BEVERLY	TSCTKSXA	534
785	283	where the second state of	TESCOTT	TSCTKSXA	534
785	792	**************************************	BARNARD	TSCTKSXA	534
785	523	A STATE OF A STATE OF A STATE A STATE OF A	DELPHOS	TSCTKSXA	534
785	568	• • • • • •	GLASCO	TSCTKSXA	534
785	582		SILVERLAKE	SLLKKSXA	534
785	499	concerns electronic matrix and	ALTA VISTA	ALTVKSXA	534
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620	538 KS	ARLINGTON	ARTNKSXA	532
913	533 KS	BUCYRUS	BCYRKSXA	524
913	879 KS	BUCYRUS	BCYRKSXA	524
620	537 KS	BUFFALO	BFLOKSXA	532
620	488 KS	BELLEPLAIN		532
620	790 KS	BELLEPLAIN	an a	532
913	756 KS	BLUE MOUI	**************************************	524
620	298 KS	CUNNINGH	The ASS (HW) 1711 Area through an area when a second of a	532
785	255 KS	CENTROPO		534
620	834 KS	CONWAY	CNWYKSXA	532
785	924 KS	CIRCLEVL	CRVLKSXA	534
785	771 KS	DELIA	DELIKSXA	534
785	935 KS	DENISON	DESNKSXA	534
913	893 KS	EDGERTON	EGTNKSXA	524
- manual rates increased and water and	- S. LENDER & MERLAND MARCH MARK VIEWS	EDGERTON	EGTNKSXA	524
913 785	882 KS 535 KS	EMMETT	EGTINKSXA	524
913	773 KS	EASTON	ESTNKSXA	524
and share to make the second sec	A MART 2" - A MARTIN AND THE ST.	ALTANCE THE SECOND PARAMINED AND ALT AT		
913	849 KS	FONTANA	FNTAKSXA	524
913	938 KS	GARDNER	GRNRKSXA	524
913	884 KS	GARDNER	GRNRKSXA	524
913	856 KS	GARDNER	GRNRKSXA	524
913	732 KS	OLATHE	GRNRKSXA	524
913	605 KS	GARDNER	GRNRKSXA	524
620	327 KS	HESSTON	HETNKSXA	532
785	986 KS	HOYT	HOYTKSXA	534
785	589 KS	HARVEYVL	HVVLKSXA	534
620	585 KS	INMAN	INMNKSXA	532
785	869 KS	LANE	LANEKSXA	534
620	256 KS	LEBO	LEBOKSXA	532
913	255 KS	LANCASTER	9.775 TO REAL PROPERTY OF A SHEAR A 12 TO REAL AND A SHEAR A 12 TO REAL A 12 TO REAL A 12 TO REAL AND A 12 TO R	524
913	874 KS	LANCASTER	All consistent and an an an and the second and the second se	524
913	301 KS	LINWOOD	LNWDKSXA	524
913	723 KS	NAN MANAGEMENT AND A CONSTRAINT STORE AND AND A STREET	LNWDKSXA	524
913	796 KS	MCLOUTH	MCLTKSXA	524
785	453 KS	MAY TEL CARACTERS AND A TEL CARACTERS AND A CARACTERS AND A CARACTERS	·	534
913	795 KS	MOUND CI	· • • • • • • • • • • • • • • • •	524
620	743 KS	- ATT - A	MPTNKSXA	532
620	297 KS	and a surface and the second for some shares and the second second second second second second second second se	MRDCKSXA	532
785	484 KS	a service a second s	MRDNKSXA	534
913	886 KS		NRVLKSXA	524
620	884 KS	www.anternet.com.com.com.com.com.com.com.com.com.com	salaharan di kaji san makimaka di kunangan kaji ji ji	532
620	963 KS			532
785	528 KS	OSAGE CITY	OSCYKSXA	534
785	665 KS	OVERBROO	K OVBKKSXA	534
620	455 KS	AND	OXFRKSXA	532
785	876 KS	OZAWKIE	OZWKKSXA	534
620	468 KS	PIQUA	PIQUKSXA	532

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620	459 K	S	PRETTYPRRI	PRPRKSXA	532
785	597 K	S	PERRY	PRRYKSXA	534
785	937 K	S	PRINCETON	PRTNKSXA	534
620	656 K	S	PRESTON	PSTNKSXA	532
785	835 K		RICHMOND	RCMDKSXA	534
785	584 K		ROSSVILLE	ROVLKSXA	534
785	437 K	a a seguration and recording	ST MARYS	STMYKSXA	534
620	839 K	with the second second	THAYER	THYRKSXA	532
620	837 K		WALTON	WLTNKSXA	532
785	883 K	and the second second	WELLSVILLE	WLVLKSXA	534
913	774 K	the second second	WINCHESTER	WNCHKSXA	524
620	489 K		WINDOM	WNDMKSXA	532
785	765 K		ALMA	ALMAKSXA	534
620	784 K	************	ALTAMONT	ALMTKSXA	532
" As a first of the second state of the		an more company	ere. Calibration and the second statements of the second statements in the second statements of the second statements and the second statements and the second statements and the second statements are second statements and the second statements are se	BHLRKSXA	1412
620	466 K	and a second	HAVEN		532
620	543 K		BUHLER	BHLRKSXA	532
785	594 K	All has been dealers and the second sec	BALDWIN	BLDWKSXA	534
785	654 K		BURLINGAME	BRLNKSXA	534
620	463 K		BURRTON	BRRTKSXA	532
785	449 K		ESKRIDGE	ESRGKSXA	534
785	364 K		HOLTON	HLTNKSXA	534
785	362 K	ALTER THE PROPERTY AND	HOLTON	HLTNKSXA	534
785	305 K		HOLTON	HLTNKSXA	534
620	465 K		HAVEN	HVENKSXA	532
785	761 K	S	JUNCTIONCY	JNCYKSXA	534
785	210 K	S	JUNCTIONCY	JNCYKSXA	534
785	784 K	S	JUNCTIONCY	JNCYKSXA	534
785	238 K	S	JUNCTIONCY	JNCYKSXA	534
785	223 K	S	JUNCTIONCY	JNCYKSXA	534
785	717 K	S	JUNCTIONCY	JNCYKSXA	534
785	226 K	S	JUNCTIONCY	JNCYKSXA	534
785	762 K	S	JUNCTIONCY	JNCYKSXA	534
785	240 K	S	JUNCTIONCY	JNCYKSXA	534
785	239 K	S	JUNCTIONCY	JNCYKSXA	534
620	439 K	S	KINCAID	KNCDKSXA	532
785	828 K	S	LYNDON	LYNDKSXA	534
785	549 K	S	MELVERN	MLVRKSXA	534
620	328 K	state to be because of the other states	MOUND VLY	MNVYKSXA	532
785	459 K	and the second second second	MORRILL	MORLKSXA	534
620	237 K	and the second real and the	MORAN	MORNKSXA	532
785	863 K		OSKALOOSA	OSKLKSXA	534
620	795 K	warms to recorde	OSWEGO	OSWGKSXA	532
913	755 K	M	OSAWATOMIE	OSWTKSXA	524
913	256 K	899995 2 marginal at 1 mil	OSAWATOMIE	OSWTKSXA	524
785	566 K		POMONA	POMNKSXA	534
	000/1	-			
785	759 K	S	QUENEMO	QUNMKSXA	534

# Exhibit A Page 21

785	945	KS	VALLEY FLS	VLFLKSXA	534
785	595	KS	WHITECLOUD	WHCLKSXA	534
785	989	KS	WATHENA	WTHNKSXA	534
785	733	KS	WAVERLY	WVRLKSXA	534
785	636	KS	PAXICO	PAXCKSXA	534
785	494	KS	ST GEORGE	STGRKSXA	534
785	456	KS	WAMEGO	WAMGKSXA	534
785	458	KS	WAMEGO	WAMGKSXA	534
620	735	KS	CASSODAY	CSSDKSXA	532
620	753	KS	MATFLDGREN	MTGRKSXA	532
620	986	KS	ROCK	ROCKKSXA	532
620	475	KS	OLPE	OLPEKSXA	532
620	752	KS	POTWIN	PTWNKSXA	532
620	782	KS	UDALL	UDLLKSXA	532
785	373	KS	TIPTON	WLSNKSXA	534
785	529	KS	HUNTER	WLSNKSXA	534
785	658	KS	WILSON	WLSNKSXA	534
785	525	KS	LUCAS	WLSNKSXA	534
785	526	KS	SYLVAN GRV	WLSNKSXA	534
785	277	KS	DENMARK	WLSNKSXA	534
785	225	KS	BROOKVILLE	WLSNKSXA	534
620	243	KS	ZENDA	ZENDKSXA	532

# PLEASE FORWARD THE ATTACHED DOCUMENT (S) ISSUED IN THE ABOVE-REFERENCED DOCKET TO THE FOLLOWING:

	NO.	NO.
	CERT.	PLAIN
NAME AND ADDRESS	COPIES	COPIES

JAMES T. BALVANZ BOOMERANG WIRELESS, LLC 955 KACENA RD STE A HIAWATHA, IA 52233

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MARGARET A JOHNSON JONES WALKER WAECHTER POITEVENT CARRERE & DENEGRI 190 E CAPITOL STREET, STE. 800 PO BOX 427 JACKSON, MS 39205-0427

OTTO NEWTON, LITIGATION COUNSEL 1500 SW ARROWHEAD ROAD TOPEKA, KS 66604 \*\*\*Hand Delivered\*\*\*

ORDER MAILED MAR 1 4 2013

The Docket Room hereby certified that on this day of , 20 , it caused a true and correct copy of the attached ORDER to be deposited in the United States Mail, postage prepaid, and addressed to the above persons.