

In the Matter of the Application )  
of Kansas Gas Service, A )  
Division of ONEOK, Inc. for )  
Adjustment of its Natural Gas )  
Rates in the State of Kansas )

DOCKET NO. 12-KGSG-~~835~~RTS

Received  
on

MAY 18 2012

by  
State Corporation Commission  
of Kansas

**DIRECT TESTIMONY**  
**OF**  
**DAVID N. DITTEMORE**  
**ON BEHALF OF**  
**KANSAS GAS SERVICE**  
**A DIVISION OF ONEOK, INC**

**DIRECT TESTIMONY**  
**OF**  
**DAVID N. DITTEMORE**  
**KANSAS GAS SERVICE**  
**DOCKET NO. 12-KGSG-\_\_\_-RTS**

1 **I. INTRODUCTION**

2 **Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

3 A. My name is David N. Dittmore. My business address is 7421 West 129<sup>th</sup> Street,  
4 Overland Park, Kansas, 66213.

5 **Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?**

6 A. I am employed by Kansas Gas Service a Division of ONEOK Inc. (KGS or  
7 Company). I am the Manager of Rates and Regulatory Affairs.

8 **Q. PLEASE STATE YOUR EDUCATIONAL BACKGROUND AND BUSINESS**  
9 **EXPERIENCE.**

10 A. I received a Bachelor of Science Degree in Business Administration with a major  
11 in Accounting from the University of Central Missouri in 1982. I am a Certified  
12 Public Accountant. I was previously employed by the Kansas Corporation  
13 Commission ("Commission" or "KCC") in various capacities including Managing  
14 Auditor, Chief Auditor and Director of Utilities. During my career I have been  
15 employed by WorldCom (telecommunications) and the Williams Companies  
16 (Williams Energy Marketing and Trading). From 2003 – 2007 I was self  
17 employed providing regulatory consulting services on behalf of clients dealing  
18 with telecommunications, electric and natural gas regulatory issues.

19 **Q. HAVE YOU PREVIOUSLY TESTIFIED BEFORE THIS COMMISSION?**

20 A. Yes. I have testified before the Commission on a number of occasions.

1 **Q. COULD YOU PLEASE EXPLAIN THE SCOPE OF YOUR TESTIMONY?**

2 A. Yes. I am providing testimony supporting the Company's Revenue Normalization  
3 Adjustment (RNA) tariff proposal. In addition, I am sponsoring the following  
4 adjustments:

Adjustment Listing

Adjustment Number	Amount
PLT 1 CWIP	\$ 14,237,712
PLT 3 Asset Retirement	\$ (3,255,910)
ADA 2 Accumulated Depreciation - Asset Retirements	\$ 3,255,910
PLT 6 Reclassification of Plant	\$ 0
WC 2 ADIT	\$ 33,759,366
WC 3 ADIT	\$ 10,382,007
WC 4 ADIT	\$ 140,671
WC 5 ADIT	\$ (4,032,773)
IS 13 Pension/OPEB Expense	\$ 5,184,587
IS 14 Amort. Of Accum. Pension/OPEB Costs	\$ 4,602,429
IS 15 Employee Medical Reserve	\$ 587,928
IS 16 Elimination of Non-Recurring OPEB Costs	\$ (2,937,792)
IS 17 Charitable Contributions	\$ 75,443
IS 18 KCC/CURB Assessments	\$ 64,948
IS 19 Income Taxes	\$ (4,501,926)
IS 20 Out of Period Costs	\$ (225,411)
IS 21 Amort. Of Rate Case Expense	\$ 379,414

5 **II. REVENUE NORMALIZATION ADJUSTMENT**

6 **Q. PLEASE PROVIDE AN OVERVIEW OF THE REVENUE NORMALIZATION**  
7 **ADJUSTMENT (RNA).**

8 A. The RNA mechanism is a form of decoupling which eliminates the relationship  
9 between the level of consumption and revenue. As explained by the KCC,  
10 "decoupling" is the separation of fixed cost recovery from the volumetric portion  
11 of rates so the utility is able to maintain revenue stability.<sup>1</sup> The RNA mechanism

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<sup>1</sup> Final Order, Docket No. 08-GIMX-441-GIV ("441 Docket") dated November 14, 2008, page 19, paragraph 58.

1 is very straightforward. It simply compares future actual revenue results,  
2 computed based upon the average revenue per customer, with the revenue and  
3 billing determinants approved in this base rate proceeding. The difference  
4 (positive or negative) is refunded to or collected from customers of the affected  
5 classes ratably the following year through a fixed monthly surcharge or credit.  
6 Since this mechanism encompasses all changes in usage, regardless of the  
7 cause, the current Weather Normalization Adjustment (“WNA”) mechanism would  
8 be wound down and eventually eliminated. This process is described later in my  
9 testimony. The RNA mechanism would apply to the Residential, General Sales  
10 Service (Small) and General Sales Service (Large) rate classifications.

11 **Q. COULD YOU PROVIDE AN EXAMPLE OF HOW THE ANNUAL**  
12 **CALCULATION WOULD WORK?**

13 A. Yes. As contained in Exhibit PHR-5 of the testimony of Mr. Paul Raab, the  
14 proposed Residential Revenue is \$227,455,682, with a corresponding level of  
15 residential customers of 575,841. Dividing the two numbers produces an  
16 average base revenue per customer of \$395.00<sup>2</sup>. For purposes of this  
17 illustration, I will use a benchmark of \$395 annual revenue per customer.  
18 Assume after the first year that new base rates are implemented, KGS's actual  
19 residential revenue per customer from base rates is \$391. When the actual  
20 residential revenue per customer (\$391) is compared to the average base  
21 revenue per customer (\$395), there is a difference (negative) of \$4 per customer.  
22 Upon approval by the Commission of the calculation through a compliance filing,  
23 KGS would collect the \$4 shortfall through a charge of \$0.33/month, beginning in  
24 April the following year. Conversely, if the actual revenue per customer is \$399,

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<sup>2</sup> The numerator will be the Commission approved pro-forma revenue for each of the following classes; Residential, General Service (Small) and General Service (Large) classes. The KGS proposed revenue is shown for illustration purposes.

1 there would be an equivalent credit to customers of \$0.33 per month. The  
2 process is identical for the two General Sales Service classes.

3 **Q. WILL THERE BE A TRUE-UP MECHANISM ASSOCIATED WITH THE RNA?**

4 A. Yes. Authorized true-up revenues will be compared with actual RNA revenues  
5 and any differences will be incorporated into the next RNA calculation. KGS  
6 would make an annual compliance filing for Commission approval of the annual  
7 surcharge.

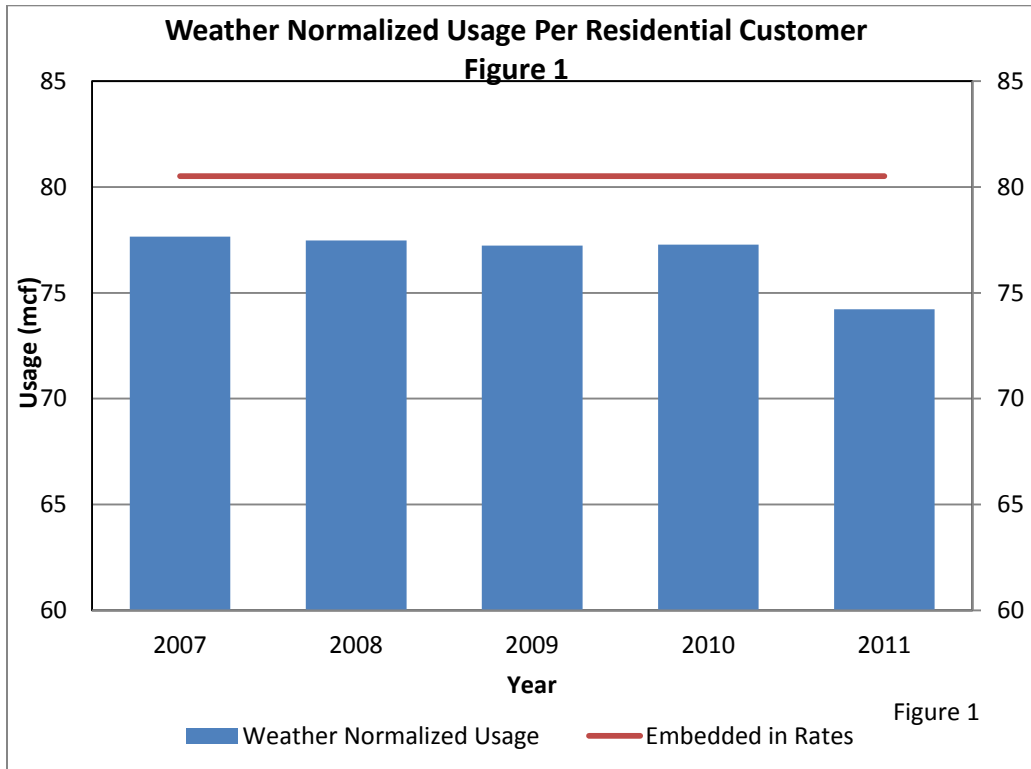
8 **Q. YOU'VE USED THE PHRASE 'BASE REVENUE'. PLEASE EXPLAIN THE  
9 SIGNIFICANCE OF BASE REVENUE IN THE RNA CALCULATION.**

10 A. Base revenue is derived from rates established in a general rate proceeding and  
11 consists of revenues collected from the service charge and volumetric commodity  
12 rates. New revenue sources, such as subsequently approved Gas System  
13 Reliability Surcharge ("GSRS") rates would not factor into the calculation since  
14 the corresponding GSRS investment is not included in this base rate proceeding.  
15 Other revenue sources, such as the recovery of increasing levels of ad-valorem  
16 taxes and the weather normalization recoveries would not be included in base  
17 revenues, nor the actual revenues to which the base revenues are compared.  
18 Thus, the mechanism applies only to those revenue levels authorized in this  
19 proceeding, compared with actual revenue generated from rates approved in this  
20 proceeding.

21 **Q. PLEASE EXPLAIN WHY KGS IS PROPOSING A REVENUE  
22 NORMALIZATION ADJUSTMENT AT THIS TIME.**

23 A. KGS's revenue stream is heavily dependent upon throughput. In the most recent  
24 KGS rate proceeding, Docket No. 06-KGSG-1209-RTS ("1209 Docket"), 53.76%  
25 of the KGS Residential revenue requirement was designed to be derived from  
26 revenue generated from throughput. As the following Figure 1 demonstrates,

1 KGS Residential Sales (Weather Normalized) per customer have decreased  
2 significantly from the level used to establish base rates in the 1209 Docket, which  
3 utilized a test year ending December 31, 2005. The existing Residential  
4 volumetric rate of \$2.123/MCF, applied to the decline in the weather normalized  
5 usage per customer, imposes a significant financial burden on KGS.



6 As shown in Figure 1 above, the weather normalized consumption used to  
7 establish base rates for Residential customers in the 1209 Docket was 80.52  
8 MCF/yr. For the 2011 test year, weather normalized consumption dropped to  
9 74.23/MCF/yr.

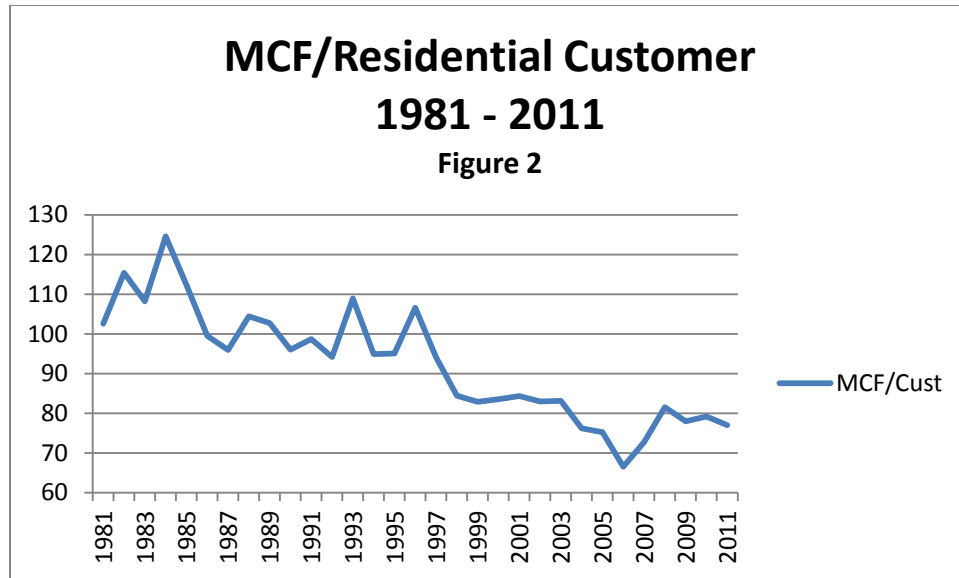
10 **Q. COULD YOU EXPLAIN THE SIGNIFICANCE OF YOUR REFERENCE TO**  
11 **WEATHER NORMALIZED CONSUMPTION RATHER THAN SIMPLY ACTUAL**  
12 **CONSUMPTION?**

1 A. Yes. In 2000 the Commission authorized KGS to implement a weather  
2 normalization adjustment which provides protection to both customers and  
3 shareholders from abnormal weather on an annual basis. Each year in March,  
4 KGS submits a filing with the Commission identifying the variation in  
5 consumption due to abnormal weather based upon coefficients established in the  
6 last base rate case proceeding. The weather variation is tracked by KGS and if  
7 weather is colder than normal, a refund is established. If the weather is warmer  
8 than normal, a charge is implemented for the subsequent year. The credit or  
9 charge is assessed on a volumetric basis and includes a reconciliation  
10 component in the annual filing. This weather adjustment applies only to the  
11 portion of the customers' bill associated with KGS base rates. It does not apply  
12 to the gas cost portion of customers' bills. Therefore, when evaluating usage  
13 patterns over time it is essential to eliminate the variation due to abnormal  
14 weather, consistent with the treatment of variable weather through the WNA  
15 mechanism.

16 **Q. MR. DITTEMORE, DO YOU THINK THE TREND OF REDUCED**  
17 **CONSUMPTION WILL CONTINUE?**

18 A. Yes. Despite the significant reduction in customer bills due to the decline in  
19 natural gas prices, consumption continues to decline as it has for the past thirty  
20 years. As customers continue to replace older less efficient appliances with  
21 newer more efficient models, the long-term trend of declining consumption will  
22 continue.

23 The following Figure 2 depicts the trend in actual residential consumption over  
24 the past thirty years.



1 The long-term results shown in Figure 2 are consistent with the short-term results  
 2 shown in Figure 1 and demonstrate the decline in consumption. This data  
 3 represents actual rather than weather normalized consumption.

4 **Q. HAS THE COMMISSION ACKNOWLEDGED THE TREND OF DECLINING**  
 5 **CONSUMPTION?**

6 A. Yes. In Docket No. 08-GIMX-441-GIV (the "441 Docket"), the KCC in its final  
 7 order stated:

8  
 9 *The Commission is aware that natural gas utilities face a unique*  
 10 *situation in that natural gas usage per customer in general has*  
 11 *declined over recent years<sup>3</sup>.*

12  
 13 **Q. HAS THE KCC INDICATED IN PREVIOUS DOCKETS THAT IT IS OPEN TO**  
 14 **DECOUPLING PROPOSALS?**

15 A. Yes. In the same docket, the KCC stated:

16  
 17 *However, the Commission wishes to acknowledge that it will consider*  
 18 *decoupling proposals from natural gas companies with concerns about*  
 19 *revenue stability. Gas companies with such concerns are invited to make*  
 20 *an application to the Commission, and the Commission will address each*  
 21 *application on a case-by-case basis<sup>4</sup>.*

<sup>3</sup> Final Order, page 19, paragraph 56.

<sup>4</sup> Final Order, page 20, paragraph 60.



1 **Q. DOES KGS PROPOSE TO EXTEND THE RNA PROPOSAL BEYOND THE**  
2 **RESIDENTIAL CLASS?**

3 A. Yes. KGS proposes to implement the RNA for the GS Small and GS Large  
4 classes. This proposal is designed to more closely match the cost to serve these  
5 customers and the rates charged to them. Those two classes represent 70.7%  
6 for GS Small and 27.9% for GS Large of the total GS class. Like the residential  
7 customers, the customers in these two GS classes continue to replace their older  
8 less efficient appliances and equipment with newer more efficient models, which  
9 also reduces their consumption.

10 **Q. WHY IS KGS NOT APPLYING THE RNA MECHANISM TO THE THIRD**  
11 **GENERAL SERVICE CLASS (“GENERAL SALES TRANSPORT ELIGIBLE”)?**

12 A. The largest class, General Sales Transport Eligible (“GSTE”) contains customers  
13 whose volumes are significant enough to currently qualify for transportation  
14 service, but who have voluntarily chosen to remain a sales customer. These  
15 transport eligible customers may elect to migrate to the transportation class  
16 where they then are responsible for arranging their own gas supply. Thus, to the  
17 extent these GSTE customers migrate to transportation service, KGS may  
18 experience no underlying economic harm, but the revenue per customer within  
19 this class would decline. Since customers within this newly proposed class are  
20 subject to migration, KGS is not proposing to apply the RNA to this class.

21 **Q. DOES KGS REALIZE ANY MATERIAL REDUCTIONS IN ITS COSTS AS A**  
22 **RESULT OF THE REDUCTION IN THROUGHPUT PER CUSTOMER THE**  
23 **UTILITY HAS EXPERIENCED?**

24 A. No. As discussed by Mr. Paul Raab, the only material costs that vary with  
25 throughput are those costs covered by the Company’s Cost of Gas Rider. KGS’s  
26 costs included in base rates are by and large fixed in nature. Therefore, there is

1 a mismatch between the fixed costs KGS incurs and the related revenue  
2 collection, which is dependent upon throughput. As recognized by the KCC in  
3 the 441 Docket, the RNA mechanism reconciles this mismatch.<sup>5</sup>

4 **Q. HAVE YOU QUANTIFIED THE REVENUE EFFECT OF NOT HAVING AN RNA**  
5 **IN PLACE FROM THE TIME OF YOUR LAST RATE CASE?**

6 A. Yes. Figure 1 above demonstrates the significant decline in Residential volumes.  
7 The average Residential customer usage has dropped approximately 6.29 MCF  
8 from the level adopted by the Commission to set rates in the 1209 Docket.  
9 The 6.29 MCF applied to the current commodity rate of \$2.123 multiplied by  
10 KGS's Residential customer base indicates a revenue decline of approximately  
11 \$7.7 Million in 2011 compared to revenues calculated for the Residential class in  
12 the 1209 Docket.

13 **Q. HAS KGS PROPOSED TO RECOVER THE RNA THROUGH A VOLUMETRIC**  
14 **SURCHARGE?**

15 A. No. The RNA would be collected, or refunded through a fixed monthly charge.  
16 As discussed earlier, KGS currently has a disparity between how its costs are  
17 incurred (fixed) and its rate structure which is heavily dependent upon  
18 throughput. Since the RNA is intended to solve the problem created by having  
19 fixed costs recovered through a volumetric rate, the collection or refund of RNA  
20 amounts should not be recovered through a volumetric charge. KGS believes it  
21 is appropriate to move towards a rate structure that more closely reflects how its  
22 costs are incurred, and thus recommends that the RNA balance be recovered or  
23 credited through a fixed rate.

24 **Q. WHAT IMPACT WILL WEATHER HAVE ON THE RNA?**

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<sup>5</sup> Final Order, page 19, paragraph 58.

1 A. The weather will be the controlling factor impacting the outcome of the RNA. If  
2 weather is abnormally cold, the RNA will most likely produce a credit; if the  
3 weather is abnormally warm, the RNA will most likely produce a surcharge. The  
4 surcharge or credit will also be impacted by customer usage for reasons  
5 unrelated to the weather.

6 **Q. ARE YOU AWARE OF HOW WIDESPREAD REVENUE DECOUPLING IS**  
7 **AMONG NATURAL GAS UTILITIES?**

8 A. The American Gas Association reports that as of March, 2012, 48 natural gas  
9 utilities operating in twenty-one states have approved decoupling tariffs.  
10 Company witness Paul Raab provides additional testimony regarding decoupling.

11 **Q. EARLIER YOU MENTIONED THAT KGS PROPOSES TO WIND DOWN THE**  
12 **WNA MECHANISM. PLEASE EXPLAIN HOW THAT PROCESS WOULD**  
13 **OCCUR.**

14 A. The current WNA process includes a calculation period (twelve months ended  
15 February 28<sup>th</sup>) and a collection period (twelve month period ending March 31<sup>st</sup>).  
16 The calculation period is the basis for the subsequent WNA charge or credit,  
17 while the collection period is the annual period over which the charge or credit is  
18 applied. Upon approval of the RNA by the KCC, and the Commission's  
19 subsequent approval of the filed RNA tariff, KGS would terminate the calculated  
20 WNA. At that time, the WNA balance would be determined (including the  
21 cumulative adjustment from prior periods). No further WNA accruals to KGS  
22 revenue would occur. This final WNA balance would then either be recovered  
23 from, or credited to, customers over the subsequent twelve months. Therefore,  
24 there would be no overlap between the WNA mechanism and the RNA  
25 mechanism other than the collection or refund of amounts previously accrued on  
26 the books of KGS pursuant to the WNA.

1 **Q. DOES THE RNA MECHANISM HAVE IMPLICATIONS FOR THE MANNER IN**  
 2 **WHICH KGS RECORDS REVENUE?**

3 A. Yes. KGS will record a monthly accrual to increase or decrease actual  
 4 Residential revenue to match the calculated monthly revenue according to Figure  
 5 3 below. The total of the monthly residential volumes equals the weather  
 6 normalized residential volumes used in Paul Raab's adjustment IS 8. Similar  
 7 calculations will be performed to determine the monthly GS Small and GS Large  
 8 revenue that ties to the approved revenue per customer authorized in this  
 9 proceeding.

**Figure 3**  
**Kansas Gas Service**  
**Calculation of Monthly Revenue Accruals**

	Designed Volumes	Monthly Revenue Target
January	16.81	55.86
February	15.13	52.21
March	9.68	40.34
April	6.33	33.03
May	2.97	25.72
June	1.18	21.81
July	1.39	22.28
August	1.22	21.91
September	0.92	21.25
October	1.32	22.13
November	5.46	31.14
December	12.89	47.32
<b>Total</b>	<b>75.31</b>	<b>\$395.00</b>

<b>Proposed Rates</b>	
Service Charge	19.25
Commodity Charge	2.1777

10 **III. CONSTRUCTION WORK IN PROGRESS AND RETIREMENT AND**  
 11 **RECLASSIFICATION OF PLANT ADJUSTMENTS**

12 **Q. PLEASE TURN TO THE ADJUSTMENTS YOU ARE SPONSORING BY**  
 13 **EXPLAINING ADJUSTMENT PLT 1.**

1 **A,** Adjustment PLT 1 increases Rate Base \$14,237,712. The adjustment reflects  
2 balances of Construction Work in Progress (“CWIP”) at the end of the test period  
3 which will be in-service by December 31, 2012.

4 **Q. WHAT IS THE BASIS FOR INCLUDING PLANT IN RATE BASE THAT WILL**  
5 **BE COMPLETED SUBSEQUENT TO THE TEST PERIOD?**

6 **A.** This adjustment is consistent with K.S.A. 66-128(b)(2) which states:

7 "(b) (1) For the purposes of this act, except as provided by subsection (b)(2),  
8 property of any public utility which has not been completed and dedicated to  
9 commercial service shall not be deemed to be used and required to be used in the  
10 public utility's service to the public.

11 (2) Any public utility property described in subsection (b)(1) shall be deemed to  
12 be completed and dedicated to commercial service if: **(A) Construction of the**  
13 **property will be commenced and completed in one year or less;** (B) the property is an  
14 electric generation facility that converts wind, solar, biomass, landfill gas or  
15 any other renewable source of energy; (C) the property is an electric generation  
16 facility or addition to an electric generation facility; or (D) the property is an  
17 electric transmission line, including all towers, poles and other necessary  
18 appurtenances to such lines, which will be connected to an electric generation  
19 facility." (Emphasis added)

20 **Q. DOES THE PROPERTY INCLUDED IN THE CWIP ADJUSTMENT MEET THE**  
21 **CRITERIA SPECIFIED IN THE STATUTE?**

22 **A.** Yes. As allowed under (b)(2)(A), KGS’s CWIP adjustment is limited to projects  
23 that have been or will be completed within one year or less after the test year.  
24 Items (b)(2)(B-D) are unique to the electric industry and thus do not apply to the  
25 KGS CWIP adjustment.

26 **Q. COULD YOU PLEASE INDICATE HOW THE ADJUSTMENT WAS**  
27 **DETERMINED?**

28 **A.** Yes. I included the costs of CWIP projects on the books of KGS as of December  
29 31, 2011, of \$14,237,712. This is a conservative amount of the ultimate cost of  
30 projects that will be in-service within twelve months of the end of the test period.

31 **Q. WHY SHOULD THIS BE CONSIDERED A CONSERVATIVE AMOUNT?**

1 A. The costs of projects included in this account will grow as they are completed  
2 and in-service. KGS will monitor the costs associated with these projects and  
3 update Staff periodically during the course of its investigation. KGS requests that  
4 as the actual costs of these completed projects become known they be included  
5 by Staff in its audit review with appropriate adjustments to rate base.

6 **Q. PLEASE CONTINUE WITH AN EXPLANATION OF ADJUSTMENT PLT 3 AND**  
7 **ADA 2.**

8 A. KGS Adjustment PLT 3 reflects the amount of retired assets associated with the  
9 inclusion of CWIP in Rate Base identified in Adjustment PLT 1. The adjustment  
10 has no effect on net plant in service as the amount of the adjustment  
11 (\$3,255,910) reduces gross plant and its offset, Accumulated Reserve for  
12 Depreciation, Adjustment ADA 2, by the same amount.

13 **Q. IF THE ADJUSTMENT HAS NO IMPACT ON RATE BASE, WHY IS IT**  
14 **NECESSARY?**

15 A. The adjustment is necessary to reflect the appropriate balance of depreciable  
16 plant in this proceeding upon which to determine the proper level of pro-forma  
17 depreciation expense. Therefore, while the adjustment does not impact the  
18 nominal value of Rate Base, it does impact the overall revenue requirement  
19 through the annualized depreciation adjustment calculation. The support for the  
20 adjustment is that some KGS assets will be retired as a result of the installation  
21 of new assets associated with Adjustment PLT 1 and to ensure a proper  
22 matching, the retirements associated with the new CWIP projects should be  
23 recognized.

24 **Q. PLEASE CONTINUE WITH AN EXPLANATION OF ADJUSTMENT PLT 6.**

25 A. Adjustment PLT 6 reclassifies \$227,227 from Account 380, Services to Account  
26 376.4 Mains-Cathodic Protection. This adjustment is necessary to transfer

1 Cathodic Protection associated with the Services account to the Amortizable  
2 cathodic protection account. Dr. White supports the amortization proposal  
3 related to the adjusted balance of Account 376.4 within his study. Because it is a  
4 reclassification adjustment between plant accounts, there is no net change to  
5 rate base.

6 **IV. ACCUMULATED DEFERRED INCOME TAX LIABILITY**

7 **A. INTRODUCTION**

8 **Q. MR. DITTEMORE, YOU SPONSOR FOUR DIFFERENT ADJUSTMENTS TO**  
9 **THE ACCUMULATED DEFERRED INCOME TAX LIABILITY. PLEASE BEGIN**  
10 **BY DEFINING ACCUMULATED DEFERRED INCOME TAXES (ADIT).**

11 A. ADIT is the account used to record the cumulative differences between Income  
12 Tax Expense recorded pursuant to Generally Accepted Accounting Principles  
13 (GAAP) for financial reporting purposes and actual income taxes paid to taxing  
14 authorities. While there are a number of contributing factors impacting ADIT  
15 balance, generally, the ADIT is a net liability rather than an asset. Significant  
16 activity in this account is driven by accelerated tax depreciation contrasted with  
17 more conservative book depreciation. These differences in depreciation levels  
18 create a difference between 'book income' and 'taxable income' which, when  
19 applied to the effective tax rate, results in an entry to the ADIT account, usually  
20 creating a liability. The difference between book and tax depreciation rates turns  
21 around over time and thus is an example of what is termed a temporary  
22 difference. As an asset becomes fully depreciated for tax purposes, the book  
23 depreciation continues and the difference between the two cumulative  
24 depreciation balances is reduced until it is eventually eliminated, resulting in the  
25 elimination of the ADIT balance for that particular asset. Temporary differences  
26 affect the timing of the payment of income taxes contrasted with the recognition

1 of Income Tax Expense per GAAP. Over time, however, these temporary  
2 differences are eliminated. During the period of time when the annual tax  
3 depreciation amount is greater than the annual book depreciation of an asset, the  
4 taxable income will be lower and thus taxes paid will be lower than the related  
5 book income tax expense, creating a deferred tax liability. When the turn-around  
6 occurs the book depreciation will be higher than the tax depreciation, thus  
7 producing a lower book income, resulting in a lower income tax expense  
8 compared with taxes paid, which reduces the deferred tax liability.

9 **Q. PLEASE EXPLAIN HOW THE ADIT ACCOUNT IS TREATED FOR**  
10 **RATEMAKING PURPOSES?**

11 A. The typical regulatory treatment of the ADIT balance is to reflect it as an offset to  
12 Rate Base. This is appropriate because the ADIT liability represents a source of  
13 financing to the utility. The application of the ADIT balance as a Rate Base offset  
14 is generally not a source of contention in rate proceedings. As shown in  
15 Schedule 6-D of the Application, KGS has recorded a net ADIT Liability of  
16 (\$254,920,319) as of 12/31/11. The pro-forma balance of \$214,671,048 is  
17 treated as an offset to Rate Base, consistent with traditional regulatory treatment.

18 **Q. HOW IS THE RELATED INCOME TAX EXPENSE DETERMINED FOR**  
19 **RATEMAKING PURPOSES?**

20 A. Income Tax Expense for ratemaking purposes is comprised of two components,  
21 current and deferred income tax expense. The current tax expense is that which  
22 is calculated from taxable income using accelerated tax depreciation, while the  
23 deferred component utilizes the difference between the accelerated and straight  
24 line depreciation, using KCC approved depreciation rates. Recognition of  
25 Deferred Tax Expense is required pursuant to GAAP as well as for establishing



1 rates. The ADIT balance is used to track the difference between taxes paid and  
2 that recorded on the books of KGS as the total income tax expense.

3 **B. ADJUSTMENT WC 2**

4 **Q. PLEASE NOW TURN TO ADJUSTMENT WC 2 AND EXPLAIN WHY THIS**  
5 **ADJUSTMENT IS NECESSARY.**

6 A. Adjustment WC 2 reduces the ADIT Liability (thus increasing Rate Base)  
7 \$33,759,366. This adjustment is necessary to eliminate the impact of pension  
8 and Other Post Employment Benefit (OPEB) funding on KGS ADIT balance and  
9 is consistent with the Stipulation and Agreement in Docket No. 10-KGSG-130-  
10 ACT ("130 Docket").

11 **Q. PLEASE BEGIN BY PROVIDING AN OVERVIEW OF THE 130 DOCKET.**

12 A. The 130 Docket dealt with fairly complex accounting/funding issues related to  
13 utility pension and OPEB costs. Essentially, OPEB costs are those costs  
14 accrued to provide retiree benefits such as medical and dental coverage. The  
15 Order permitted KGS to defer, as a regulatory asset or liability, differences  
16 between current year GAAP Pension/OPEB expense and those corresponding  
17 expense levels included in each utility's revenue requirement determined in its  
18 most recent rate case<sup>6</sup>. The other major element of the approved Order was that  
19 the utilities were required to make contributions to an external trust fund. KGS  
20 has greatly exceeded the funding requirements set forth in the Order.

21 **Q. WHAT IS THE IMPLICATION OF THIS OVER-FUNDING ON THE BALANCE**  
22 **OF ADIT?**

23 A. The cumulative pension/OPEB funding in excess of that recorded as a book  
24 expense has resulted in an increase in the ADIT balance of \$33,759,366. The  
25 reason is that the funding is deductible for tax purposes, while the lower book

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<sup>6</sup> The amortization of this balance is presented as adjustment IS 14.

1 expense is used within the calculation of the deferred tax expense. This  
2 difference between the funding level and the book expense creates a deferred  
3 tax liability.

4 **Q. DO CUSTOMERS BENEFIT FROM FUNDING IN EXCESS OF THAT**  
5 **REQUIRED IN THE 130 DOCKET?**

6 A. Yes. The increased funding reduces future years' annual expense because one  
7 component within the annual expense calculation is the expected return on  
8 assets. The contributions contribute to the pension/OPEB asset base, thus  
9 increasing the expected return. The increase in the expected return has the  
10 effect of reducing the annual expense for both the pension and OPEB expense,  
11 thus benefitting customers.

12 **Q. DOES THIS EXCESS FUNDING RESULT IN AN ASSET THAT IS INCLUDED**  
13 **IN RATE BASE?**

14 A. No. The Order in the 130 Docket provided there would be no rate base  
15 recognition for any excess contributions beyond the pension/OPEB funding  
16 requirements. KGS has not included a rate base additive for its level of funding  
17 in this application. The pertinent language from the KCC's order in the 130  
18 Docket is:

19 *B. KGS's application with respect to Tracker 2, to establish a regulatory*  
20 *asset/liability account to accumulate the difference between the current year*  
21 *pension/OPEB contribution to its established trusts and current year GAAP*  
22 *pension/OPEB costs, not as a component of rate base as set forth by Staff's*  
23 *recommendation is hereby approved.*

24  
25 **Q. HOW DOES THIS LANGUAGE SUPPORT YOUR ADJUSTMENT TO**  
26 **ELIMINATE THE ADIT LIABILITY ASSOCIATED WITH THIS EXCESS**  
27 **FUNDING?**

1 A. Absent this adjustment, KGS would be penalized for its excess funding through a  
2 reduction in rate base. The excess funding has benefited customers and KGS  
3 should not be faced with a reduction to its rate base, through its ADIT account,  
4 as a direct result of its level of funding. The language in the Order indicates  
5 there should be no rate base recognition of the excess funding as an additive to  
6 rate base. To be consistent with the intent of the Order, rate base should not be  
7 reduced for the tax liability generated as a result of the funding.

8 **C. ADJUSTMENT WC 3**

9 **Q. PLEASE IDENTIFY ADJUSTMENT WC 3 TO RATE BASE?**

10 A. Adjustment WC 3 increases rate base \$10,382,007 by reducing the ADIT Liability  
11 to update the Net Operating Loss (NOL) balance for KGS for 2011 results.

12 **Q. PLEASE DEFINE NOL'S AND EXPLAIN THEIR IMPACT ON RATE BASE**

13 A. When a company's tax deductions exceeds its taxable income, it cannot realize  
14 the cash benefits of its deductions. This can occur due to a lack of profitability, or  
15 from other factors such as bonus tax depreciation.

16 **Q. PLEASE DISCUSS THE IMPLICATIONS OF BONUS DEPRECIATION.**

17 A. Bonus depreciation was enacted through legislation applicable to property placed  
18 in service in 2008 and 2009. Then in 2010, legislation was passed which  
19 extended bonus depreciation in 2010 and 2011. These accelerated tax  
20 deductions associated with property created significant ADIT Liabilities in the  
21 early years of the life of an asset, which as discussed earlier, is a deduction to  
22 rate base. While there are a number of items that factor into the determination  
23 of Taxable Income, the tax depreciation deduction is a major component. The  
24 NOL for a given year is multiplied by the effective tax rate to determine the ADIT  
25 Asset to record on the books, which offsets the underlying ADIT Liability created  
26 due to the excess tax deductions compared with book deductions. This means

1 that the Company cannot realize the cash benefit of all the deductions, because  
2 it cannot reduce its tax payments below zero. Although KGS was in tax loss  
3 situation in 2011, the corresponding accounting adjustment was not made until  
4 March, 2012. Therefore, this adjustment is necessary to properly reflect the  
5 reduction in ADIT Liability necessary to match the net 2011 ADIT balance with  
6 other aspects of the revenue requirement.

7 **D. ADJUSTMENT WC 4**

8 **Q. PLEASE CONTINUE WITH AN EXPLANATION OF ADJUSTMENT WC 4.**

9 A. Adjustment WC 4 reduces the ADIT Liability \$140,671 and is necessary to  
10 remove the impacts associated with KGS's Cost of Gas Rider. At any point in  
11 time, customers have either under or over funded the cost of gas, transportation  
12 and storage costs KGS incurs to deliver natural gas to consumers. KGS  
13 monitors the status of the over/under account and reports monthly to the KCC  
14 Staff. This difference is either taxable or tax deductible depending upon the  
15 balance. Since there is an equal likelihood of a positive or negative balance in  
16 this account going forward, I recommend that the impact of the balance at the  
17 end of the test period be removed for purposes of establishing the appropriate  
18 ADIT Liability balance used as a rate base deduction. There is no income  
19 statement impact from this issue, thus an adjustment to pro-forma revenues or  
20 expenses is unnecessary.

21 **E. ADJUSTMENT WC 5**

22 **Q. PLEASE EXPLAIN ADJUSTMENT WC 5**

23 A. Adjustment WC 5 reduces rate base \$4,032,773 and is necessary to attribute a  
24 portion of ADIT Liability to KGS associated with the allocation of corporate plant  
25 as described by Company witness Stacey Borgstadt in Adjustment PLT 2. As  
26 discussed in her testimony, these assets are used in the provision of utility

1 service and because they are not recorded on the books of KGS, they must be  
2 allocated. Similarly the ADIT liability associated with these assets is not  
3 recorded on the books of KGS and thus, an adjustment is necessary to properly  
4 allocate this customer provided capital to KGS.

5 **V. PENSION/OPEB EXPENSES – ADJUSTMENT IS 13**

6 **Q. PLEASE TURN TO THE INCOME STATEMENT ADJUSTMENTS YOU ARE**  
7 **SPONSORING AND BEGIN WITH AN EXPLANATION OF ADJUSTMENT IS**  
8 **13.**

9 A. Adjustment IS 13 increases Pension/OPEB expense \$5,184,587 to reflect the  
10 known and measurable 2012 costs for these items. The adjustment was  
11 computed by comparing the pro-forma 2012 KGS costs with those costs  
12 expensed in the test period. These test period costs were established in the  
13 1209 Docket.

14 **Q. EARLIER YOU REFERENCED THE 130 DOCKET, IN WHICH KGS RECEIVED**  
15 **PERMISSION TO ESTABLISH A REGULATORY ASSET OR LIABILITY FOR**  
16 **THE DIFFERENCE BETWEEN PENSION/OPEB COSTS ESTABLISHED IN**  
17 **ITS LAST RATE PROCEEDING AND THOSE IT INCURRED IN THE**  
18 **CURRENT PERIOD. HOW DOES THAT ORDER IMPACT THIS PROPOSED**  
19 **ADJUSTMENT?**

20 A. Adjustment IS 13 measures the difference between the 2012 pro-forma costs for  
21 Pension and OPEB expense and that used as the baseline costs currently  
22 embedded in rates. The annual differences between such costs and the baseline  
23 established in the 1209 Docket have been deferred and are the subject of  
24 Adjustment IS 14.

1 **Q. WILL THERE BE A NEW BENCHMARK ESTABLISHED FOR PENSION AND**  
2 **OPEB COSTS INCORPORATED INTO FUTURE DEFERRALS FOR PENSION**  
3 **AND OPEB COSTS?**

4 A. Yes. In accordance with the Commission's Order in the 130 Docket, KGS will  
5 defer the difference between its actual costs and the benchmarks established in  
6 this case for Pension and OPEB costs respectively, as a regulatory asset or  
7 liability. KGS will continue to adhere to the funding obligations as set forth in the  
8 130 Docket. For purposes of the deferral mechanism the new benchmarks  
9 incorporated into rates are:

10 Pension Expense: \$9,143,934  
11 OPEB Expense: \$8,271,630

12 These amounts represent the total pro-forma Pension and OPEB costs  
13 respectively requested in Adjustment IS 13, less the portion of pro-forma costs  
14 associated with general corporate employees, since those are allocated through  
15 the ONEOK DistriGas mechanism. These common employee costs are not  
16 included in the new benchmark since they were not a component of the original  
17 costs established in the 130 Docket.

18 **VI. AMORTIZATION OF ACCUMULATED PENSION AND OPEB EXPENSES –**  
19 **ADJUSTMENT IS 14**

20 **Q. PLEASE CONTINUE WITH AN EXPLANATION OF ADJUSTMENT IS 14.**

21 A. Adjustment IS 14 amortizes the accumulated balance of Pension and OPEB  
22 costs to expense over a three year period. As discussed above these costs were  
23 deferred pursuant to the KCC's Order in the 130 Docket. The specific balances  
24 of the deferred Pension and OPEB balances are shown below:

25 Pension: \$ 15,273,391  
26 OPEB \$ (1,466,105)

1                    Total                    \$        13,807,286

2                    Divided by 3 Years                    \$        4,602,429

3 **Q.    PLEASE EXPLAIN WHY THE BALANCE OF THE OPEB DEFERRAL IS**  
4 **NEGATIVE?**

5 A.    The annual OPEB costs have declined from those included in the 1209 Docket,  
6        therefore, this reduction in costs is reflected as a regulatory liability on the books  
7        of KGS.

8 **Q.    DID THE KCC'S ORDER IN THE 130 DOCKET DISCUSS THE REGULATORY**  
9 **TREATMENT TO BE PROVIDED TO THE CUMULATIVE DEFERRALS IN**  
10 **KGS' NEXT RATE PROCEEDING?**

11 A.    Yes. Paragraph 9 of the KCC's Order in the 130 Docket states:

12                    *Under Tracker 1, each company will establish a regulatory asset or*  
13 *liability to record differences between current year GAAP Pension/OPEB*  
14 *Expenses and Pension/OPEB Expenses in Rates. The regulatory liabilities and*  
15 *assets recorded in Tracker 1 will be amortized in rates on a straight line basis*  
16 *over a reasonable period of time, not exceeding five years, and will become*  
17 *effective when new rates become effective in each Applicant's next general rate*  
18 *proceeding.*

19        The KGS treatment of its net regulatory asset is consistent with the language in  
20        the Commissions' Order.

21 **Q.    EXPLAIN WHY KGS IS RECOMMENDING THAT THE ACCUMULATED**  
22 **PENSION/OPEB EXPENSES BE AMORTIZED OVER THREE YEARS?**

23 A.    KGS is required to amortize the cumulative difference over a reasonable period  
24        of time not to exceed five years under the KCC Order in the 130 Docket. The  
25        three year amortization period proposed by KGS is within the time frame set forth  
26        by the Commission. KGS is not allowed to earn a return on the deferred amount.  
27        Therefore, a period shorter than five years is reasonable.

28 **VII.    EMPLOYEE MEDICAL RESERVE ADJUSTMENT IS 15**

1 **Q. PLEASE CONTINUE WITH AN EXPLANATION OF ADJUSTMENT IS 15.**

2 A. Adjustment IS 15 increases Operating Expenses \$587,928 by reflecting the  
3 increase in 2012 employee medical reserve accruals compared with 2011 levels.

4 **VIII. ELIMINATION OF NON-RECURRING DEFERRED PENSION/OPEB COSTS**  
5 **ADJUSTMENT IS 16**

6 **Q. PLEASE CONTINUE WITH AN EXPLANATION OF ADJUSTMENT IS 16.**

7 A. Adjustment IS 16 decreases Operating Expenses \$2,937,792. This adjustment  
8 is necessary to eliminate the amortization of deferred OPEB costs that are non-  
9 recurring in nature. In KGS's 2003 rate case, Docket No. 03-KGSG-602-RTS,  
10 the Commission approved an S&A whereby KGS would be permitted to amortize  
11 its previously deferred OPEB costs. The amortization period expires in 2012 and  
12 thus KGS's test period Amortization Expense should be reduced by \$2,937,792.

13 **IX. CHARITABLE AND CIVIC CONTRIBUTIONS ADJUSTMENT IS 17**

14 **Q. PLEASE CONTINUE WITH AN EXPLANATION OF ADJUSTMENT IS 17.**

15 A. Adjustment IS 17 increases Operating Expenses \$75,443. This adjustment  
16 enables the Company to recover 50% of its charitable and civic contributions.  
17 K.S.A. 66-1,206(a) provides that public utilities shall recover in rates 50% or  
18 more of dues, donations and contributions to charitable, civic and social  
19 organizations. This adjustment is consistent with past Commission practice of  
20 authorizing recovery of 50% of such expenditures through rates. The adjustment  
21 also eliminates costs for sports tickets and sponsorships incurred during the test  
22 year.

23 **X. KCC/CURB ASSESSMENTS ADJUSTMENT IS 18**

24 **Q. PLEASE CONTINUE WITH AN EXPLANATION OF ADJUSTMENT IS 18.**

25 A. Adjustment No. IS 18 increases Operating Expenses \$64,948 as a result of post  
26 test period increases in KCC and CURB assessments. This adjustment was



1 determined by totaling the fiscal quarterly assessments recorded in the 3<sup>rd</sup> and  
2 4<sup>th</sup> quarters of 2011, plus those recorded in the 1<sup>st</sup> and 2<sup>nd</sup> quarters of 2012  
3 compared with those costs recorded in the test period. The result is an increase  
4 in such costs of \$64,948.

5 **XI. INCOME TAX EXPENSE**

6 **Q. PLEASE EXPLAIN ADJUSTMENT IS 19.**

7 A. Adjustment IS 19 reduces Operating Expenses \$4,501,926 by updating Income  
8 Tax Expense for the various adjustments proposed by KGS in this application.  
9 This adjustment is necessary to synchronize income tax expense with the pro-  
10 forma adjustments as shown on Schedule 11-A. It also incorporates the interest  
11 synchronization as shown on Schedule 11-G.

12 **XII. NON-RECURRING COSTS**

13 **Q. PLEASE EXPLAIN ADJUSTMENT IS 20.**

14 A. Adjustment IS 20 reduces Operating Expenses \$225,411 by eliminating costs  
15 associated with lease expense and Sales Tax that were recorded in the test  
16 period, but relate to prior periods. This adjustment is necessary to normalize test  
17 period costs.

18 **XIII. AMORTIZATION OF RATE CASE COSTS**

19 **Q. WHAT IS THE PURPOSE OF ADJUSTMENT IS 21?**

20 A. Adjustment IS 21 increases Operating Expenses \$379,414 to reflect a three-year  
21 amortization of estimated rate case expenses arising from this application. These  
22 costs should be trued up at the end of the proceeding based upon the actual  
23 costs incurred.

24 **Q. DOES THIS CONCLUDE YOUR TESTIMONY?**

25 A. Yes.

**VERIFICATION**

STATE OF KANSAS                    )  
  ) ss.  
COUNTY OF JOHNSON            )

David Dittmore, being duly sworn upon his oath, deposes and states that he is Manager of Rates and Regulatory Affairs for Kansas Gas Service, a Division of ONEOK, Inc.; that he has read and is familiar with the foregoing Direct Testimony filed herewith; and that the statements made therein are true to the best of his knowledge, information, and belief.

David N. Dittmore  
NAME

Subscribed and sworn to before me this 14th day of May 2012.

[Signature]  
NOTARY PUBLIC

My appointment Expires:  
9/28/2012

