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# BEFORE THE STATE CORPORATION COMMISSION OF THE STATE OF KANSAS

## Received on

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In the Matter of Staff's Motion Requesting ) the Commission Order LaHarpe Telephone ) Company, Inc. to Submit to an Audit for ) Purposes of Determining Its Cost-Based ) Kansas Universal Service Fund Support, ) Pursuant to K.S.A. 66-2008. )

Docket No. 12-LHPT-875-AUD

## REDACTED DIRECT TESTIMONY AND SCHEDULES

OF

## ROXIE MCCULLAR

### ON BEHALF OF

## KANSAS CORPORATION COMMISSION STAFF

December 19, 2012

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1		I. Introduction
2	Q.	Please state your name and business address?
3	A.	My name is Roxie McCullar. My business address is 8625 Farmington Cemetery
4		Road, Pleasant Plains, Illinois 62677.
5	Q.	What is your present occupation?
6	А.	Since 1997, I have been employed as a consultant with the firm of William
7		Dunkel and Associates and have regularly provided consulting services in
8		regulatory proceedings throughout the country.
9	Q.	On whose behalf are you testifying?
10	A.	I am testifying on behalf of the Staff of the Kansas Corporation Commission
11		(Staff).
12	Q.	Have you prepared an appendix that describes your qualifications?
13	A.	Yes. My qualifications and previous experiences are shown on the attached
14		Appendix A.
15		II. Purpose and Summary of Testimony
16	Q.	What is the purpose of your testimony?
17	A.	The purpose of this testimony is to address my review of LaHarpe Telephone
18		Company, Inc.'s (LaHarpe or the Company) separations study and to support the
19		separation factors used in Staff's allocation of the adjusted revenue requirement
20		between the interstate and intrastate jurisdictions. These allocations are done

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1		using separation factors calculated according to the Federal Communications
2		Commission's (FCC) Part 36 Separations Procedures. <sup>1</sup>
3		I am supporting Staff Adjustment IS-1 an increase of \$348,081 to LaHarpe's filed
4		Federal High Cost Loop support amount.
5		I also discuss the need to review the allocation of the Fiber to the Home (FTTH)
6		costs between the interstate and intrastate jurisdiction.
7		III. Analysis of Separations Study
8	Q.	Did you review the separations study provided by the Company in its August
9		15, 2012 filing?
10	A.	Yes. I first reviewed the 2011 NECA Cost Study which was provided in Section
11		15 of LaHarpe's August 15, 2012 filing. This 2011 NECA Cost Study calculates
12		the separation factors used to allocate its total test year costs to the intrastate
13		jurisdiction for the calculation of its intrastate revenue requirement. The FCC
14		Separations Procedures include specific requirements as to how investments,
15		reserves, and expenses (costs) must be allocated between the interstate and
16		intrastate jurisdictions.
17		In addition to the 2011 NECA Cost Study, the Company also provided
18		workpapers supporting the development of the 2011 NECA Cost Study in Section
19		15 of the August 15, 2012 filing and in response to discovery. <sup>2</sup>

<sup>&</sup>lt;sup>1</sup> FCC Rules, 47 C.F.R. § 36. <sup>2</sup> LaHarpe's Response to Staff Data Request Nos. 13 and 32.

1	Q.	Are you recommending any changes to the allocation factors included in the
2		Company's filing?
3	А.	Yes, there are two factors in the Company's filing that are not supported by the
4		2011 NECA Cost Study.
5		The intrastate allocation factors in Section 9(i) for Network Support Expense and
6		Interest & Related Items <sup>3</sup> are not the factors from the provided 2011 NECA Cost
7		Study.
8		The factors used in Staff's Schedules are the factors from the 2011 NECA Cost
9		Study.
10		IV. Staff Adjustment IS-1 to FHCL
11	Q.	Please explain Staff Adjustment IS-1.
12	A.	Staff Adjustment IS-1 increases LaHarpe's filed Federal High Cost Loop (FHCL)
13		Support amount by \$348,081 in order to recognize the FHCL Support the
14		Company is projected to receive from the Federal Universal Service Fund
15		(FUSF). Schedule RM-1, attached, shows the calculation of this adjustment
16		amount
17	Q.	Please explain Staff's adjustment that uses the latest USAC projected
18		Federal support amount.
19	A.	Staff's adjustment updates LaHarpe's FHCL support amount to include the latest
20		USAC projections.

<sup>&</sup>lt;sup>3</sup> LaHarpe's Response to Staff Data Request No. 31.

1		On November 2, 2012, the Universal Service Administrative Company (USAC)
2		released a report entitled "Federal Universal Service Support Mechanisms Fund
3		Size Projections for the First Quarter 2013." USAC is the administrator of the
4		FUSF and one of its responsibilities is the distribution of the support amounts.
5		Prior to the start of each quarter, USAC publishes a projection of the support
6		amounts the eligible companies will receive. Appendix HC01 of USAC's First
7		Quarter 2013 Report shows that LaHarpe is projected to receive \$59,231 of
8		monthly Federal High Cost Loop (FHCL) Support for an annual projected amount
9		of \$710,772. <sup>4</sup>
10	Q.	Why is it appropriate to include the FHCL support amounts in the
11		calculation of the intrastate revenue requirement?
12	А.	Subpart F of the FCC Part 36 Separation Procedures discusses the "Universal
13		Service Fund." Section 36.601(a) states:
13 14 15 16		
14 15		Service Fund." Section 36.601(a) states: The expense adjustment calculated pursuant to this subpart F shall be added to interstate expenses and deducted from state expenses
14 15 16		Service Fund." Section 36.601(a) states: The expense adjustment calculated pursuant to this subpart F shall be added to interstate expenses and deducted from state expenses after expenses and taxes have been apportioned
14 15 16 17		<ul> <li>Service Fund." Section 36.601(a) states:</li> <li>The expense adjustment calculated pursuant to this subpart F shall be added to interstate expenses and deducted from state expenses after expenses and taxes have been apportioned</li> <li>Therefore, the FHCL support amounts are equal to the expense that is deducted</li> </ul>
14 15 16 17 18		<ul> <li>Service Fund." Section 36.601(a) states:</li> <li>The expense adjustment calculated pursuant to this subpart F shall be added to interstate expenses and deducted from state expenses after expenses and taxes have been apportioned</li> <li>Therefore, the FHCL support amounts are equal to the expense that is deducted from the intrastate jurisdiction and added to the interstate jurisdiction. Since the</li> </ul>
14 15 16 17 18 19		<ul> <li>Service Fund." Section 36.601(a) states:</li> <li>The expense adjustment calculated pursuant to this subpart F shall be added to interstate expenses and deducted from state expenses after expenses and taxes have been apportioned</li> <li>Therefore, the FHCL support amounts are equal to the expense that is deducted from the intrastate jurisdiction and added to the interstate jurisdiction. Since the FHCL amounts represent costs that have been deducted from the intrastate</li> </ul>

<sup>&</sup>lt;sup>4</sup> (\$59,231 \* 12) = \$710,772. See Schedule RM-1 for the calculation of Staff IS-1.

1	Q.	Why is the Federal support shown as intrastate revenue in both the
2		Company's and Staff's schedules, if it is actually an intrastate expense
3		reduction?
4	A.	Whether the FHCL support is shown as an intrastate revenue addition or an
5		intrastate expense reduction, it still has the same overall impact on the intrastate
6		revenue requirement. Since this support amount has been traditionally shown as
7		an intrastate revenue amount in the filings, there is no reason to change the
8		presentation of this support amount on the schedules.
9	Q.	How reasonable are the USAC projections?
10	А.	Schedule RM-2 shows the USAC projections for 2008 through 2011 as compared
11		to the actual support received. Based on these observations, USAC's projections
12		are a reliable source of estimating the amount of FHCL support LaHarpe will
13		receive for its costs.
14		As is stated in ¶29 of the Commission's November 30, 2004 "Order" in the
15		United Telephone Association proceeding: <sup>5</sup>
16 17 18		Absolute precision is not required for the Commission to approve an adjustment as long as it is known and measurable within a degree of reasonable certainty. If the Commission, for articulated
19 20		reasons, had determined that reliable data supports an adjustment needed to ensure a representative test-year, the Commission is
21		allowed to exercise its discretion to adopt the adjustment even
22 23		though all relevant figures cannot be ascertained with complete exactitude. (Footnotes omitted)

<sup>5</sup> Docket No. 04-UTAT-690-AUD

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1	Q.	Is Staff's adjustment to include the latest USAC projection consistent with
2		the support adjustments accepted by this Commission in previous rural local
3		exchange carriers (RLEC) proceedings?
4	A.	Yes, in prior RLEC proceedings the Commission accepted the use of the most
5		recent support projections by USAC as a known and measurable change. <sup>6</sup>
6	Q.	In past RLEC KUSF proceedings, an issue has been made about the time
7		period in which the federal support amounts are received, versus the test
8		year used in the proceedings. Would you please comment on this issue?
9	А.	Yes. The outcome of this proceeding will be to set LaHarpe's cost-based KUSF
10		support amount. Part of the process in determining LaHarpe's intrastate costs is
11		the allocation of the Company's total costs between the interstate and intrastate
12		jurisdiction using the FCC Part 36 Separations Procedures. The FHCL support
13		calculation is described in Section 36.601(a) as an expense adjustment that is
14		"added to interstate expenses and deducted from state expenses." Since the
15		expenses equal to the support amounts are removed from the intrastate
16		jurisdiction, the intrastate revenue requirement is reduced. These expenses are in
17		the interstate jurisdiction and this Commission does not control how and in what
18		time period those costs are recovered.

<sup>&</sup>lt;sup>6</sup> Southern Kansas Telephone Company proceeding (Docket No. 01-SNKT-544-AUD), the September 10, 2001 "Order Setting Revenue Requirements" and the October 29, 2001 "Order Denying Petition for Reconsideration and Setting Depreciation Expense."; Home Telephone Company proceeding (Docket No. 02-HOMT-209-AUD), in the "Summary of Adjustments to Operating Income," attached to the August 7, 2002 "Order Setting Revenue Requirements"; S&T Telephone Cooperative Association proceeding (Docket No. 02-S&TT-390-AUD), in the "Summary of Adjustments to Operating Income," attached to the October 15, 2002 "Order Setting Revenue Requirements"; Wheat State Telephone Company proceeding (Docket No. 03-WHST-503-AUD), the September 29, 2003 "Order"; Golden Belt Telephone Association proceeding (04-GNBT-130-AUD), the June 1, 2004 "Order" and the July 19, 2004 "Order Clarifying June 1, 2004, Order and Denying Petition for Reconsideration"; United Telephone Association, Inc.'s proceeding (04-UTAT-690-AUD), the November 30, 2004 "Order".

### 1 Why is the Federal support amount necessary to consider in the KUSF **Q**. 2 proceeding? 3 The support adjustment recognizes costs that are being recovered in the interstate A. jurisdiction. To recover these costs also from the KUSF would provide the 4 5 Company with a double recovery of its costs, which harms the Kansas ratepayers 6 since the Kansas ratepayer would be providing the recovery of these same costs 7 through both their interstate rates and their intrastate rates.

8

Q.

# Is this recognition of the Federal support a violation of Separations

- 10 A. No. As stated above the Separations Procedures include the removal of these costs
- 11 from the intrastate jurisdiction that are then recovered in the interstate jurisdiction.
- 12 To ignore these costs that are being recovered in the interstate jurisdiction would
- 13 allow the Company to double recover these costs. The FCC has taken jurisdiction
- 14 of these costs and is providing for the recovery of these costs. For the KUSF to
- also provide recovery for these costs would allow the double recovery of these
- 16 costs.

# 17 Q. Is it right for the State to consider the Federal support mechanism when

- 18 setting the State support amount?
- 19 A. Yes. The Universal Service Order<sup>7</sup> at ¶820 states:
- 20In any event, the statutory language envisions that both the federal21and state support mechanisms will support basic intrastate and22interstate services and, moreover, the statutory language plainly

<sup>&</sup>lt;sup>7</sup> ¶820 *Report and Order* in CC Docket Nos. 96-45 (FCC 97-157) released May 8, 1997 ("Universal Service Order")

1 2		envisions that the state mechanisms will be in addition to the federal mechanisms.
3		Therefore, the KUSF is in addition to the Federal support amount. It is proper to
4		recognize the Federal support amounts the Company receives for the test year
5		costs.
6		V. Fiber to the Home
7	Q.	Please explain why a Fiber to the Home (FTTH) allocation is needed.
8	А.	LaHarpe installed a Fiber to the Home (FTTH) network and I do not agree with
9		the allocation of some of the FTTH costs.
10		Mr. Wiemer states:
11 12 13 14		All of LaHarpe's customers have access to services over its fiber to the home (FTTH) network, including local, long distance, wholesale broadband and various other regulated and non-regulated services. <sup>8</sup>
15		This FTTH network is designed to provide voice and advanced broadband
16		services.9 LaHarpe and its affiliates offer voice, long distance, Internet access, and
17		Digital TV services over the FTTH network. <sup>10</sup> As of December 31, 2011, 28% of
18		LaHarpe's customers subscribed to all three services: voice, Internet, and digital
19		television. In addition, 24% of LaHarpe's customers subscribed to voice service
20		only, 26% of LaHarpe's customers subscribed to voice and Internet access

 <sup>&</sup>lt;sup>8</sup> Wiemer Direct, page 6, lines 24-27.
 <sup>9</sup> Advanced broadband services include Internet access and Digital TV service.
 <sup>10</sup> LaHarpe Response to Staff Data Request No. 17(b).

service, and 22% of LaHarpe's customers subscribed to voice and digital
 television service.<sup>11</sup>

### 3 Q. How does the Company allocate the FTTH costs?

4 A. The Company's method assigns all of the FTTH costs to joint use loop costs until 5 they start producing broadband revenues. Once the end-user subscribes to 6 broadband services (e.g. Internet service or Digital TV) then the Company 7 method assigns a portion of the ONT costs to broadband service. The workpapers 8 LaHarpe provided in response to discovery indicated that ONT costs are allocated between joint use and broadband based on customer counts.<sup>12</sup> So no costs are 9 10 allocated to broadband until a customer subscribes to an advanced broadband 11 service and starts producing non-state regulated revenues, and then only the ONT 12 costs are allocated to the advanced broadband service.

13 The amount of ONT costs that are assigned to broadband is allocated 0% to state 14 jurisdiction. The ONT costs that are assigned to joint use loop costs are allocated 15 25% to interstate and 75% to state jurisdiction. The state portion of the loop costs 16 will be supported by the FHCL, State Rates, and/or the KUSF. In essence, the 17 Company method, which recognizes that a portion of the ONT costs are related to 18 the provision of broadband service, have the States or the FHCL support those 19 costs until they produce revenues. Once these advanced broadband costs, which 20 had been supported by the State or FHCL start producing revenues, the Company

<sup>&</sup>lt;sup>12</sup> LaHarpe Response to Staff Data Request Nos. 13 and 20.

<sup>9</sup> 

1		will then allow these costs to be assigned to broadband services and the revenues
2		will not be assigned to the state. Basically, the state jurisdiction is supporting
3		costs that will never produce state revenues. In other words, by accepting the
4		Company's method that state jurisdiction will subsidize a non-intrastate service.
5	Q.	What impact does the allocation of the FTTH costs have on the Kansas
6		ratepayers?
7	A.	The KUSF fund should not be expected to subsidize the Company's provision of
8		an interstate or deregulated service. The Kansas ratepayers are the contributors to
9		the KUSF fund. It is important to allow a proper allocation of the FTTH costs to
10		both the voice and advanced broadband services since the provision of some
11		advanced broadband service should not be recovered in the state jurisdiction.
12	Q.	How does the deployment of the ONT in the FTTH network impact the
13		Company's intrastate-regulated costs?
14	А.	For FTTH networks, different electronics are needed to provide voice and
15		advanced broadband services as compared to the electronics used in the copper to
16		the home or the fiber/copper hybrid to the home network ("traditional network") it
17		replaced. One of these pieces of electronics is called an Optical Network
18		Termination (ONT) and is installed at every end-user's premise in the FTTH
19		network, whether or not that end-user subscribes to advanced broadband services.
20		In the traditional network only the DSL broadband service end-users have the
21		additional equipment placed at the premise.

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1		Due to the more sophisticated electronics in the ONT, it is much more expensive
2		than the traditional copper NID. In addition, unlike the traditional copper NID, the
3		ONT must have its own power supply and battery back-up, which adds to the cost
4		per ONT.
5	Q.	What cost separation issues does the ONT create?
6	А.	The ONT combines several functions. Most of those functions are similar to
7		functions previously performed by equipment that was not intrastate regulated,
8		but some of the equipment it replaces did have an intrastate allocation.
9	Q.	In a traditional network, where an end-user subscribes to both voice and
10		advanced broadband services, what electronics are at the premise and how
11		are they allocated to intrastate?
12	А.	The traditional network has copper facilities to the home. For an end-user with
13		voice and DSL broadband services, the premise costs are traditionally separated
14		under FCC Part 36 Separations Procedures <sup>13</sup> to intrastate as follows:
15		1. The Network Interface Device (NID) is a simple device that terminates the
16		copper drop at the side of the house and connects to the end-user's inside
17		wiring. The NID is generally treated as joint use voice service cost and
18		75% of it is allocated to the regulated intrastate jurisdiction. <sup>14</sup>

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<sup>&</sup>lt;sup>13</sup> FCC Separation Procedures, 47 C.F.R. § 36.
<sup>14</sup> The separation loop allocator is 25% interstate and 75% intrastate, 47 C.F.R. § 36.154(c). The NID is a simple and relatively inexpensive device that contains no active electronics. The 75% intrastate allocation is before the impact of any high cost loop expense adjustment. Also see, 47 C.F.R. § 36.126(c)(3).

1		2.	The equipment at the home ("splitters" or "filters") that separates the
2			voice service signal from the DSL broadband service signal is treated as
3			0% intrastate regulated cost. <sup>15</sup>
4		3.	The electronics equipment (external or internal "modem") that takes the
5			DSL broadband signal that came in on the copper telephone wire and
6			coverts it into a signal usable by the computer is 0% intrastate regulated
7			cost. <sup>16</sup>
8	Q.	In th	e FTTH network, which of the functions similar to those listed above
9		does	the ONT provide?
10	А.	Allo	f them:
11		1.	The ONT is the device that terminates the fiber drop and connects to the
12			inside wiring, similar to the functions of the NID.
13		2.	The ONT also separates the voice telephone signal from the advanced
14			broadband signals, similar to the function of the splitters and/or filters.
15			The voice and advanced broadband signals come into the ONT on the
16			same fiber drop, they are separated inside the ONT, then the voice service,
17			Internet broadband service, and the IPTV signal come out of separate ports
18			of the ONT.

 <sup>&</sup>lt;sup>15</sup> The splitter or filter are installed on the customer side of the NID and therefore are not considered regulated equipment in the FCC Part 36 Separations Procedures.
 <sup>16</sup> The modem is installed on the customer side of the NID and therefore is not considered regulated equipment in the FCC Part 36 Separations Procedures.

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1		3. The ONT takes the Internet broadband signal that come in on the fiber
2		drop and converts it into a signal usable by the computer, similar to the
3		function of the modem in the traditional copper network. The ONT
4		generally outputs the broadband signal as an Ethernet signal usable by the
5		end-user's computer. With the addition of a small piece of electronics, the
6		IPTV signal that comes in on the fiber drop is usable by the end-user's
7		television.
	6	
8	Q.	Please discuss the feeder, distribution, and drop fiber going to the ONT.
9	<b>A.</b>	The network the Company deployed was for the provision of Digital TV,
10		Internet, and voice. Even if the end-user only subscribes to voice service, the
11		fiber to their home carries the Digital TV signal. Q. Please explain why a
12		portion of the FTTH costs should be allocated to broadband service and
12 13		portion of the FTTH costs should be allocated to broadband service and removed from the intrastate jurisdiction.
	A.	
13	A.	removed from the intrastate jurisdiction.
13 14	A.	removed from the intrastate jurisdiction. The FTTH and ONTs installed by LaHarpe allow the Company to provide voice,
13 14 15	A.	removed from the intrastate jurisdiction. The FTTH and ONTs installed by LaHarpe allow the Company to provide voice, Internet broadband, and Digital TV services to the end-users. The revenues from
13 14 15 16	A.	removed from the intrastate jurisdiction. The FTTH and ONTs installed by LaHarpe allow the Company to provide voice, Internet broadband, and Digital TV services to the end-users. The revenues from the Internet broadband and Digital TV services are not regulated intrastate
13 14 15 16 17	A.	removed from the intrastate jurisdiction. The FTTH and ONTs installed by LaHarpe allow the Company to provide voice, Internet broadband, and Digital TV services to the end-users. The revenues from the Internet broadband and Digital TV services are not regulated intrastate revenues. Therefore, it is reasonable to remove the costs of providing the
13 14 15 16 17 18	A.	removed from the intrastate jurisdiction. The FTTH and ONTs installed by LaHarpe allow the Company to provide voice, Internet broadband, and Digital TV services to the end-users. The revenues from the Internet broadband and Digital TV services are not regulated intrastate revenues. Therefore, it is reasonable to remove the costs of providing the advanced broadband service from the intrastate jurisdiction since broadband is not
13 14 15 16 17 18	А. <b>Q.</b>	removed from the intrastate jurisdiction. The FTTH and ONTs installed by LaHarpe allow the Company to provide voice, Internet broadband, and Digital TV services to the end-users. The revenues from the Internet broadband and Digital TV services are not regulated intrastate revenues. Therefore, it is reasonable to remove the costs of providing the advanced broadband service from the intrastate jurisdiction since broadband is not

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1 2 3 4 5 6 7 8 9 10		The costs and revenues allocated to nonregulated activities are excluded from the jurisdictional separations process. In contrast, the costs and revenues allocated to regulated activities are apportioned between the state and interstate jurisdictions in accordance with the part 36 jurisdictional separations rules. Each regulatory jurisdiction applies its own ratemaking processes to the amounts assigned to it by part 36. <u>States, however, may add back</u> <u>costs that are identified as nonregulated under part 64, or remove</u> <u>additional costs that are identified as regulated under part 64</u> . <sup>17</sup> (Emphasis added, footnotes omitted)
11		Therefore, a state commission has the right to remove any reasonable amount of
12		the FTTH costs from the intrastate regulated services. For example, as pointed out
13		above the ONT not only replaced the old NID but it also replaced equipment that
14		was previously considered to be nonregulated or 100% interstate.
15	Q.	A 2005 FCC Order <sup>18</sup> did not require wireline broadband service providers to
16		separate out the underlying transmission on a common carrier basis and
17		classified that transmission as a regulated activity under Part 64. Did the
18		FCC recognize that would cause ratemaking adjustments in the intrastate
19		jurisdiction?
20	A.	Yes. The FCC in that Order noted that even though it declined to require such a
21		classification, a State may choose to reallocate those costs in its ratemaking
22		proceedings. Paragraph 135 of that FCC Order states:
23 24 25 26		Because the costs of requiring that incumbent LECs classify their non-common carrier, broadband Internet access transmission operations as nonregulated activities under part 64 exceed the potential benefits, we decline to require such a classification.

<sup>&</sup>lt;sup>17</sup> Paragraph 129 of the August 5, 2005 *Report and Order and Notice of Proposed Rulemaking* in CC Docket Nos. 02-33, 01-337, 95-20, and 98-10 and WC Docket Nos. 04-242 and 05-271 (FCC 05-150) ("WBI Order").
<sup>18</sup> The August 5, 2005 *Report and Order and Notice of Proposed Rulemaking* in CC Docket Nos. 02-33,

<sup>&</sup>lt;sup>18</sup> The August 5, 2005 *Report and Order and Notice of Proposed Rulemaking* in CC Docket Nos. 02-33, 01-337, 95-20, and 98-10 and WC Docket Nos. 04-242 and 05-271 (FCC 05-150) ("WBI Order").

1 2 3 4		<u>Classifying those operations as regulated under part 32 means that</u> any necessary ratemaking adjustments, including any reallocations of costs, will be addressed in the ratemaking process in the relevant regulatory jurisdiction. <sup>19</sup> (Emphasis added)
5		Therefore, it is expected and proper for the state to evaluate the costs of the
6		transmission of Internet broadband and Digital TV services.
7	Q.	What is the impact of the allocation of these FTTH costs?
8	A.	Staff supports allocating a portion of the costs of the ONTs and FTTH to
9		broadband service.
10		One option is to allocate these FTTH costs based on a capacity based allocator.
11		At a minimum broadband service requires 768 kbps bandwidth and joint use voice
12		service requires 64 kbps of bandwidth. In other words, the broadband service uses
13		at least 12 times <sup>20</sup> as much capacity as one voice service uses.
14		Based on the capability of providing two voice lines and minimum broadband
15		service for a total bandwidth of 896 kbps, <sup>21</sup> and 2 lines of voice service using 128
16		$kbps^{22}$ of that capacity, 14.29% <sup>23</sup> of the FTTH and ONT costs would be allocated
17		to joint use. The remainder of the costs would not be included in the costs
18		allocated to the state jurisdiction.

 <sup>&</sup>lt;sup>19</sup> Paragraph 135 of the August 5, 2005 *Report and Order and Notice of Proposed Rulemaking* in CC Docket Nos. 02-33, 01-337, 95-20, and 98-10 and WC Docket Nos. 04-242 and 05-271 (FCC 05-150).
 <sup>20</sup> 768 kbps/64 kbps = 12
 <sup>21</sup> 2 \* 64 kbps + 768 kbps = 896 kbps
 <sup>22</sup> 2 \* 64 kbps = 128 kbps
 <sup>23</sup> (2 \* 64 kbps) / 896 kbps = 14.29%

1	Q.	Is allocating the FTTH costs based on the voice grade equivalent bandwidth
2		a method recognized in separation practices?
3	A.	Yes, the existing separations procedures recognize that a service that uses a
4		greater bandwidth on the facility should be allocated more of the costs than a
5		smaller bandwidth service on the same facility. Separation procedures measure
6		the difference in bandwidth by what is called "voice grade equivalence." For
7		example, a wideband service that uses a bandwidth equivalent to 12 voice service
8		bandwidths is assigned 12 times the cost that is assigned to one voice service.
9		FCC Separations Procedures defines Loop as:
10 11 12		A pair of wire, <u>or its equivalent</u> , between a customer's station and the central office from which the station is served. <sup>24</sup> (Emphasis added)
13		"Or its equivalent" in the definition is determined by voice grade equivalency.
14		For example, Wideband Channel is defined as:
15 16		A communication channel of a bandwidth equivalent to twelve or more voice grade channels. <sup>25</sup>
17		In addition, the FCC defines voice-grade equivalent lines as:
18 19 20 21		Telephone lines terminating at most homes, and at many offices, are "voice grade" circuits. These are analog circuits having 3 to 4 kHz of bandwidth, the digital equivalent of which is a 64 Kbps circuit. <sup>26</sup>

<sup>&</sup>lt;sup>24</sup> Appendix to Part 36 – Glossary (47 CFR §36 App.)
<sup>25</sup> Appendix to Part 36 – Glossary (47 CFR §36 App.)
<sup>26</sup> Fn. 201 of the March 30, 2000 *Report and Order* in CC Docket No. 99-301 (FCC 00-114)

1		Therefore, the use of 64 Kbps voice-grade equivalence for the allocation of the
2		FTTH costs between the voice and broadband services is consistent with FCC
3		separation procedures.
4	Q.	Is the allocation reasonable even if the end-user does not subscribe to all
5		three services?
6	А.	Yes. 47 CFR §36.153 describes how the cable and wire facility costs are assigned
7		to the various separation categories. 47 CFR §36.153(a)(1)(A) states:
8 9 10		From an analysis of cable engineering and assignment records, determine in terms of equivalent gauge the <u>number of pairs in use</u> or reserved, for each category. The <u>corresponding percentages of</u>
11 12		<u>use, or reservation</u> , are applied to the cost of the section of cable, (Emphasis added)
13		Also, 47 CFR §64.901(b)(4) states: <sup>27</sup>
14 15 16 17 18 19 20		The allocation of central office equipment and outside plant investment costs between regulated and nonregulated activities shall be based upon the relative regulated and nonregulated usage of the investment during the calendar year when nonregulated usage is greatest in comparison to regulated usage during the three calendar years beginning with the calendar year during which the investment <u>usage forecast</u> is filed. (Emphasis added)
21		It is clear that the FCC Separations Procedures specifically allows for the
22		allocation to separations categories or to non-regulated activities based on the
23		reserved or future use of the costs. For example, the ONT has a data port that is
24		"reserved" for advanced broadband use and the fiber to the home has the reserved
25		capacity to provide the advanced broadband services.

<sup>&</sup>lt;sup>27</sup> Outside plant includes cable and wire facilities (C&WF)

1		In addition, the Telecommunications Act of 1996 (TA96) requires that residential
2		basic exchange service "bear no more than a reasonable share of the joint and
3		common costs of facilities used to provide those services". The TA96 specifically
4		states:
5 6 7 8 9 10 11 12 13 14		Section 254(k)SUBSIDY OF COMPETITIVE SERVICES PROHIBITEDA telecommunications carrier may not use services that are not competitive to subsidize services that are subject to competition. The Commission, with respect to interstate services, and the States, with respect to intrastate services, shall establish any necessary cost allocation rules, accounting safeguards, and guidelines to ensure that services included in the definition of universal service bear no more than a reasonable share of the joint and common costs of facilities used to provide those services.
15	Q.	Could you summarize your testimony on FTTH costs?
16	A.	The Company's method of assigning the FTTH costs to joint use telephone until
17		the Company starts receiving revenues for advanced broadband services causes
18		the regulated voice service to subsidize the costs to provide those advanced
19		broadband services. It is unreasonable for the regulated voice service or the KUSF
20		to support the Company's ability to provide advanced broadband services that are
21		not regulated by the State.
22	Q.	What is your proposal regarding the allocation of a portion of the FTTH
23		costs to broadband services?
24	A.	The allocation of the FTTH costs is an issue that the Commission will need to
25		address in a future generic proceeding. A reasonable allocation method of the
26		FTTH costs in Kansas would ensure that the Kansas ratepayers are not providing

18

1	Q.	If Staff believes the allocation of the FTTH costs is an issue, why is Staff not
2		making an adjustment in this proceeding?
3	A.	Staff continues to believe that a generic proceeding regarding the allocation of the
4		FTTH costs is needed. However, the FCC is currently reviewing the FHCL
5		support mechanism in the Connect America Fund (CAF) proceeding. <sup>28</sup> Staff
6		believes it is prudent to wait until the FCC has made its decisions in the CAF
7		proceeding before initiating a generic proceeding, since any FCC decision could
8		possibly impact the FTTH allocation issues to be addressed by this Commission.
9		VI. Conclusion
10	Q.	Does this conclude your Direct testimony?
11	A.	Yes.

<sup>&</sup>lt;sup>28</sup> FCC WC Docket No. 10-90.

Roxie McCullar, Consultant 8625 Farmington Cemetery Road Pleasant Plains, IL 62677

Roxie McCullar is a regulatory consultant. She received her Master of Arts degree in Accounting from the University of Illinois-Springfield. She received her Bachelor of Science degree in Mathematics from Illinois State University. Over the past 15 years Ms. McCullar has filed testimony in over 35 state regulatory proceedings on cost allocation, universal service, and depreciation issues. In addition, Ms. McCullar has assisted Mr. Dunkel in numerous other proceedings.

## PRESENT POSITION

William Dunkel and Associates Position: Consultant

- Prefiled on behalf of the Kansas Corporation Commission Staff in an audit involving Gorham Telephone Company, Docket No. 12-GRHT-633-KSF in which I addressed cost study issues, allocation of FTTH equipment, and support fund adjustments.
- Prefiled on behalf of the Kansas Corporation Commission Staff in an audit involving S&T Telephone Cooperative Association, Inc., Docket No. 12-S&TT-234-KSF in which I addressed cost study issues, allocation of FTTH equipment, and support fund adjustments.
- Prefiled on behalf of the Kansas Corporation Commission Staff in general rate proceeding and audit involving Cunningham Telephone Company, Inc., Docket No. 11-CNHT-659-KSF in which I addressed cost study issues, allocation of FTTH equipment, and support fund adjustments.
- Prefiled on behalf of the Kansas Corporation Commission Staff in general rate proceeding and audit involving Rainbow Telephone Association, Docket No. 11-RNBT-608-KSF in which I addressed cost study issues, allocation of FTTH equipment, and support fund adjustments.
- Prefiled on behalf of the Kansas Corporation Commission Staff in general rate proceeding and audit involving Pioneer Telephone Association, Docket No. 11-PNRT-315-KSF in which I addressed cost study issues, allocation of FTTH equipment, and support fund adjustments.
- Assisted Kansas Corporation Staff in audit involving Golden Belt Telephone Association, Docket No. 10-GNBT-526-KSF in which I addressed cost study issues and support fund adjustments.
- Assisted Kansas Corporation Staff in audit involving United Telephone Association, Docket No. 10-UTAT-525-KSF in which I addressed cost study issues and support fund adjustments.
- Prefiled on behalf of the Kansas Corporation Commission Staff in general rate proceeding and audit involving Haviland Telephone Company, Inc., Docket No. 10-HVDT-288-KSF in which I addressed cost study issues and support fund adjustments.

- Prefiled on behalf of the Kansas Corporation Commission Staff in general rate proceeding and audit involving Blue Valley Tele-Communications, Inc., Docket No. 09-BLVT-913-KSF in which I addressed cost study issues, allocation of FTTH equipment, and support fund adjustments.
- Assisted Kansas Corporation Staff in audit involving Twin Valley Telephone Company, Docket No. 09-TVWT-069-KSF in which I addressed cost study issues, allocation of FTTH equipment, and support fund adjustments.
- Prefiled on behalf of the Kansas Corporation Commission Staff in general rate proceeding and audit involving Mutual Telephone Company, Docket No. 09-MLTL-091-KSF in which I addressed cost study issues and support fund adjustments.
- Assisted Kansas Corporation Staff in audit involving Columbus Telephone Company, Docket No. 08-CBST-400-KSF in which I addressed cost study issues, allocation of FTTH equipment, and support fund adjustments.
- Prefiled on behalf of the Kansas Corporation Commission Staff in general rate proceeding and audit involving Moundridge Telephone Company, Docket No. 08-MRGT-221-KSF in which I addressed cost study issues and support fund adjustments.
- Prefiled on behalf of the Kansas Corporation Commission Staff in general rate proceeding and audit involving Peoples Telecommunications, LLC, Docket No. 07-PLTT-1289-AUD in which I addressed cost study issues and support fund adjustments.
- Prefiled on behalf of the Kansas Corporation Commission Staff in general rate proceeding and audit involving Madison Telephone, LLC, Docket No. 07-MDTT-195-AUD in which I addressed cost study issues and support fund adjustments.
- Prefiled on behalf of the Kansas Corporation Commission Staff in general rate proceeding and audit involving Rainbow Telecommunications Association, Inc., Docket No. 06-RNBT-1322-AUD in which I addressed cost study issues and support fund adjustments.
- Prefiled on behalf of the Kansas Corporation Commission Staff in general rate proceeding and audit involving Wamego Telecommunications Company, Inc., Docket No. 06-WCTC-1020-AUD in which I addressed cost study issues, allocation of FTTH equipment, and support fund adjustments.
- Prefiled on behalf of the Kansas Corporation Commission Staff in general rate proceeding and audit involving H&B Communications, Inc., Docket No. 06-H&BT-1007-AUD in which I addressed cost study issues, allocation of FTTH equipment, and support fund adjustments.
- Prefiled on behalf of the Kansas Corporation Commission Staff in general rate proceeding and audit involving Elkhart Telephone Company, Inc., Docket No. 06-ELKT-365-AUD in which I addressed cost study issues, allocation of FTTH equipment, and support fund adjustments.
- Prefiled on behalf of the Kansas Corporation Commission Staff in general rate proceeding and audit involving South Central Telephone Association, Inc., Docket No. 05-SCNT-1048-AUD in which I addressed cost study issues and support fund adjustments.
- Prefiled on behalf of the Utah Committee of Consumer Services in general rate case involving Carbon/Emery Telecom, Inc., Docket No. 05-2302-01 in which I addressed cost study issues and depreciation rates.

- Prefiled on behalf of the Kansas Corporation Commission Staff in general rate proceeding and audit involving Totah Communications, Inc., Docket No. 05-TTHT-895-AUD in which I addressed cost study issues and support fund adjustments.
- Prefiled on behalf of the Maine Office of Public Advocate in Docket No. 2005-155, an investigation of Verizon's alternative form of regulation in which I addressed depreciation calculations.
- Prefiled on behalf of the Kansas Corporation Commission Staff in general rate proceeding and audit involving Tri-County Telephone Association, Docket No. 05-TRCT-607-KSF in which I addressed cost study issues and support fund adjustments.
- Prefiled on behalf of the Kansas Corporation Commission Staff in general rate proceeding and audit involving KanOkla Telephone Association, Inc, Docket No. 05-KOKT-060-AUD in which I addressed cost study issues and support fund adjustments.
- Prefiled on behalf of the Kansas Corporation Commission Staff in general rate proceeding and audit involving Cunningham Telephone, Inc, Docket No. 05-CNHT-020-AUD in which I addressed cost study issues and support fund adjustments.
- Testified on behalf of the Kansas Corporation Commission Staff in general rate proceeding and audit involving United Telephone Association, Inc, Docket No. 04-UTAT-690-AUD in which I addressed cost study issues and support fund adjustments.
- Prefiled testimony on behalf of the Kansas Corporation Commission Staff in general rate proceeding and audit involving Council Grove Telephone Company, Docket No. 04-CGTT-679-KSF in which I addressed cost study issues and support fund adjustments.
- Testified on behalf of the Kansas Corporation Commission Staff in general rate proceeding and audit involving Golden Belt Telephone Association, Docket No. 04-GNBT-130-AUD in which I addressed cost study issues and support fund adjustments.
- Prefiled testimony on behalf of the Kansas Corporation Commission Staff in general rate proceeding and audit involving Twin Valley Telephone, Inc., Docket No. 03-TWVT-1031-AUD in which I addressed cost study issues.
- Prefiled testimony on behalf of the Kansas Corporation Commission Staff in general rate proceeding and audit involving Haviland Telephone Company, Docket No. 03-HVDT-664-RTS in which I addressed cost study issues and support fund adjustments.
- Testified on behalf of the Kansas Corporation Commission Staff in general rate proceeding and audit involving Wheat State Telephone Company, Docket No. 03-WHST-503-AUD, in which I addressed cost study issues and support fund adjustments.
- Prefiled testimony on behalf of the Kansas Corporation Commission Staff in general rate proceeding and audit involving S&A Telephone Company, Docket No. 03-S&AT-160-AUD, in which I addressed cost study issues.
- Prefiled testimony on behalf of the Kansas Corporation Commission Staff in a general rate proceeding and audit involving JBN Telephone Company, Docket No. 02-JBNT-846-AUD, in which I addressed cost study issues.
- Prefiled testimony on behalf of the Kansas Corporation Commission Staff in a general rate proceeding and audit involving Blue Valley Telephone Company, Inc., Docket No. 02-BLVT-377-AUD, in which I addressed cost study issues.
- Prefiled testimony on behalf of the Kansas Corporation Commission Staff in a general rate proceeding and audit involving S&T Telephone Cooperative Association, Inc., Docket No. 02-S&TT-390-AUD, in which I addressed cost study issues.

- Prefiled testimony on behalf of the Kansas Corporation Commission Staff in a general rate proceeding and audit involving Craw-Kan Telephone Cooperative, Docket No. 01-CRKT-713-AUD, in which I addressed cost study issues.
- Prefiled testimony on behalf of the Kansas Corporation Commission Staff in a general rate proceeding and audit involving Sunflower Telephone Company, Inc., Docket No. 01-SFLT-879-AUD, in which I addressed cost study issues.
- Prefiled testimony on behalf of the Kansas Corporation Commission Staff in a general rate proceeding and audit involving Bluestem Telephone Company, Inc., Docket No. 01-BSST-878-AUD, in which I addressed cost study issues.
- Prefiled testimony on behalf of the Kansas Corporation Commission Staff in a general rate proceeding and audit involving Pioneer Telephone Company, Docket No. 01-PNRT-929-AUD, in which I addressed cost study issues.
- Prefiled testimony on behalf of the Kansas Corporation Commission Staff in a general rate proceeding and audit involving Southern Kansas Telephone Company, Docket No. 01-SNKT-544-AUD, in which I addressed cost study issues.
- Prefiled testimony on behalf of the Kansas Corporation Commission Staff in a general rate proceeding and audit involving Rural Telephone Company, Docket No. 01-RRLT-518-KSF, in which I addressed cost study issues.
- Testified on behalf of the Government and Consumers Intervenors (GCI) before the Illinois Commerce Commission in an Alternative Regulation case involving Ameritech Illinois, Docket No. 98-0252, in which I addressed cost study issues.

Participated in, but did not testify in, the following proceedings:

- DC Formal Case No. 1093 (Washington Gas Light General Rate Proceeding)
- Kansas Docket No. 12-KGSG-835-RTS (Kansas Gas Rate Proceeding)
- Kansas Docket No. 12-KCPE-764-RTS (Kansas City Power & Light General Rate Proceeding)
- Indiana Cause No. 44075 (Indiana Michigan Power Company General Rate Proceeding)
- Kansas Docket No. 12-ATMG-564-RTS (Atmos Energy General Rate Proceeding)
- Maryland Case No. 9286 (Potomac Electric Power Company General Rate Proceeding)
- Maryland Case No. 9285 (Delmarva Power & Light Company General Rate Proceeding)
- Kansas Docket No. 12-WSEE-112-RTS (Westar Energy, Inc. General Rate Proceeding)
- Kansas Docket No. 11-MDWE-609-RTS (Midwest Energy General Rate Proceeding)
- Kansas Docket No. 08-GIMX-1142-GIV (Generic Depreciation Docket)
- New Mexico Case No. 10-00086-UT (Public Service Company of New Mexico General Rate Proceeding)
- Georgia Public Service Commission Docket No. 31647 (Atlanta Gas Light Company Rate Proceeding)
- Kansas Docket No. 10-KCPE-415-RTS (Kansas City Power & Light General Rate Proceeding)
- DC Formal Case No. 1076 (PEPCO General Rate Proceeding)
- Missouri Case No. ER-2010-0036 (AmerenUE Electric Rate Proceeding)

- Michigan Case No. U-15981 (Wisconsin Electric Power Company Depreciation Rate Proceeding)
- Alaska Docket No. U-09-097 (Chugach Electric Association, Inc. Depreciation Rate Proceeding)
- Alaska Docket No. U-09-077 (Homer Electric Association, Inc. Depreciation Rate Proceeding)
- Alaska Docket No. U-09-029 (TDX Sand Point Generating, Inc. Depreciation Rate Proceeding)
- Michigan Case No. U-15778 (SEMCO Energy Gas Company Depreciation Rate Proceeding)
- Michigan Case No. U-15699 (Michigan Consolidated Gas Company Depreciation Rate Proceeding)
- Michigan Case No. U-15629 (Consumers Energy Company Depreciation Rate Proceeding)
- New Mexico Case No. 08-00273-UT (Public Service Company of New Mexico General Rate Proceeding)
- Missouri Case No. ER-2008-0318 (AmerenUE Electric Rate Proceeding)
- Missouri Case No. ER-2008-0093 (Empire District Electric Company General Rate Proceeding)
- Kansas Docket No. 08-MDWE-594-RTS (Midwest Energy General Rate Proceeding)
- Alaska Docket No. U-07-174 (Enstar Natural Gas Company and Alaska Pipeline Company Depreciation Rate Proceeding)
- Alaska Docket No. U-08-004 (Anchorage Water and Wastewater Utility Depreciation Rate Proceeding)
- Kansas Case No. 08-ATMG-280-RTS (Atmos Energy General Rate Proceeding)
- Kansas Case No. 08-SEPE-257-DRS (Sunflower Electric Depreciation Rate Proceeding)
- Maryland Case No. 9103 (WGL Depreciation Rate Proceeding)
- Maryland Case No. 9096 (BGE Depreciation Rate Proceeding)
- Maryland Case No. 9092 (PEPCO General Rate Proceeding)
- Missouri Case No. ER-2007-0002 (AmerenUE Electric Rate Proceeding)
- Maryland Case No. 9062 (Chesapeake Utility Corporation General Rate Proceeding)
- Indiana Cause No. 42959 (Indiana Michigan Power Company Depreciation Rate Case)
- Arizona Docket No. T-0151B-03-0454 (Qwest Renewed Price Regulation Plan)
- Illinois Docket No. 04-0461 (SBC Imputation Requirements)
- Utah Docket No. 04-049-62 (Qwest Price Cap Compliance Filing)
- Utah Docket No. 03-049-49 (Qwest Price Flexibility-Residential)
- Utah Docket No. 03-049-50 (Qwest Price Flexibility-Business)
- Alaska Docket Nos. U-1-83, U-01-85, U-01-87 (General Rate Proceeding)
- Maryland Case No. 8960 (Washington Gas Light Company Depreciation Rate
- Proceeding)
- Pennsylvania Docket Nos. C-200271905 (Access Charge Complaint Proceeding)
- Illinois Docket No. 03-0323 (IL UNE Law Proceeding)
- Illinois Docket No. 02-0864 (SBC UNE Rate Proceeding)

- Pennsylvania Docket Nos. A-310200F0002, A-311350F0002, A-310222F0002, A-310291F0003 (Verizon for Approval of Agreement and Plan of Merger)
- California Docket A.02-01-004 (Kerman General Rate Case)
- Pennsylvania Docket Nos. P-00991649, P-00991648, M-00021596 (Joint Petition for Global Resolution of Telecommunications Proceedings)
- Illinois Docket No. 02-0560 (Verizon Advanced Services Waiver)
- Utah Docket No. 01-2383-01 (Qwest Price Flexibility-Residential)
- Utah Docket No. 02-049-82 (Qwest Price Flexibility-Business)
- Missouri Docket No. TR-2001-65 (Cost of Access Proceeding)
- Kansas Docket No. 02-WLST-210-AUD (Audit and General Rate Proceeding)
- Kansas Docket No. 02-HOMT-209-AUD (Audit and General Rate Proceeding)
- New Mexico Case No. 3223 (Universal service fund proceeding)
- Arizona Docket No. T-00000A-00-0194 (Wholesale cost/UNE proceeding of Qwest)
- Arizona TX 98-00716 (Tax Case of Citizens Telecommunications Company of White Mountain, et. al.)
- Maryland Case No. 8862 (PIC change charge case of Verizon Maryland)
- Maryland Case No. 8745 (Universal Service Proceeding of Verizon-Maryland)
- Arizona Docket No. T-01051B-99-0105 (General rate case of Qwest)
- New Mexico Case No. 3300 (Subsidy case of VALOR)
- New Mexico Case No. 3325 (Subsidy case of Qwest)
- New Mexico Case No. 3008 (General Rate/Depreciation case of USWest)
- Arizona Docket No. T-02724A-00-0595 (Earnings Review of Table Top Telephone Co.)
- Arizona Docket No. T-01051B-97-0689 (Depreciation case of US West)
- Illinois Docket No. 99-0412 (EAS case involving Geneseo Telephone Company)
- Kansas Docket No. 00-UTDT-455-GIT (Universal Service Fund case involving Sprint)
- Kansas Docket No. 98-SWBT-677-GIT (Universal Service Fund case involving SWBT)
- Illinois Docket Nos. 98-0200/98-0537 (Consolidated) (Usage sensitive service of GTE)
- Kansas Docket No.98-SWBT-431-DRS (Depreciation case of SWBT)
- Florida Undocketed Special Project (Fair and Reasonable Rates of GTE, BellSouth, and Sprint)
- Pennsylvania Docket No. A-310125F002 (GTE North Interconnection Proceeding)
- Oklahoma Cause No. PUD 96-0000214 (Public Service of Oklahoma Depreciation Case)
- Hawaii Docket No. 7702 (GTE Hawaiian Tel Interconnection/avoided cost proceeding)
- Washington Docket No. UT-960369 (US West avoided cost proceeding)

Participation in the above proceeding included some or all of the following:

Developing analyses, preparing data requests, analyzing issues, writing draft testimony, preparing data responses, preparing draft questions for cross examination, drafting briefs, and developed various quantitative models.

# **EDUCATION**

Master of Arts in Accounting from the University of Illinois-Springfield, Springfield, Illinois.

12 hours of Business and Management classes at Benedictine University-Springfield College in Illinois, Springfield, Illinois.

27 hours of Graduate Studies in Mathematics at Illinois State University, Normal, Illinois.

Bachelor of Science in Mathematics from Illinois State University, Normal, Illinois.

Relevant Coursework: -Calculus -Number Theory -Linear Programming -Finite Sampling -Introduction to Micro Economics -Principles of MIS -Intermediate Managerial Accounting -Intermediate Financial Accounting I -Advanced Financial Accounting -Accounting Information Systems -Fraud Forensic Accounting -Commercial Law -Advanced Auditing

-Discrete Mathematics
-Mathematical Statistics
-Differential Equations
-Statistics for Business and Economics
-Introduction to Macro Economics
-Introduction to Financial Accounting
-Introduction to Managerial Accounting
-Intermediate Financial Accounting II
-Auditing Concepts/Responsibilities
-Federal Income Tax
-Accounting for Government & Non-Profit
-Advanced Utilities Regulation
-Advanced Corporation & Partnership Taxation

# ADJUSTMENT TO FEDERAL UNIVERSAL SERVICE SUPPORT

Description	Projected Monthly Amounts per USAC Report	Annualize	Projected Annual Amounts	Intrastate Percentage	Total Intrastate Adjustment
USAC Projected Monthly High Cost Loop Support for 2012	\$59,231	12	\$710,772		
Less: Support Amount included in Section 9 of Company's filing			(\$362,691)		
Staff Adjustment IS-1 to Company's Filed Amount			\$348,081	100%	\$348,081

Source:

USAC Projected Amounts from Appendix HC01 USAC's November 2, 2012 Report for the First Quarter 2013. High Cost Loop Support based on 12-months ended December 31, 2010, see Response to Staff Data Request No. 16.

# COMPARISON OF USAC PROJECTIONS AND ACTUAL SUPPORT RECEIVED JANUARY - DECEMBER 2008

	Projected Monthly Amounts per USAC Report	Quarterly	Projected Quarterly Amounts	Total Amounts	_
Actual 2008 Support Amount				**	** A
<u>January - March 2008</u> First Quarter 2008 Projected High Cost Loop Support	\$40,794	3	\$122,382		
<u>April - June 2008</u> Second Quarter 2008 Projected High Cost Loop Support	\$42,511	3	\$127,533		
<u>July - September 2008</u> Third Quarter 2008 Projected High Cost Loop Support	\$42,764	3	\$128,292		
<u>October - December 2008</u> Fourth Quarter 2008 Projected High Cost Loop Support	\$42,764	3	\$128,292		
Total 2008 Projected Support Amounts				\$506,499	В
Difference				**	** C = A-B

Sources:

Actual 2008 support amount from Confidential Section 8(ii) of the Company filing

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First Quarter projections from Appendix HC01 of USAC's November 2, 2007 Report for the First Quarter 2008 Second Quarter projections from Appendix HC01 of USAC's February 1, 2008 Report for the Second Quarter 2008 Third Quarter projections from Appendix HC01 of USAC's May 2, 2008 Report for the Third Quarter 2008 Fourth Quarter projections from Appendix HC01 of USAC's August 1, 2008 Report for the Fourth Quarter 2008

# COMPARISON OF USAC PROJECTIONS AND ACTUAL SUPPORT RECEIVED JANUARY - DECEMBER 2009

	Projected Monthly Amounts per USAC Report	Quarterly	Projected Quarterly Amounts	Total Amounts	_
Actual 2009 Support Amount				**	** A
<u>January - March 2009</u> First Quarter 2009 Projected High Cost Loop Support	\$47,548	3	\$142,644		
<u>April - June 2009</u> Second Quarter 2009 Projected High Cost Loop Support	\$47,511	3	\$142,533		
<u>July - September 2009</u> Third Quarter 2009 Projected High Cost Loop Support	\$48,845	3	\$146,535		
<u>October - December 2009</u> Fourth Quarter 2009 Projected High Cost Loop Support	\$48,845	3	\$146,535		
Total 2009 Projected Support Amounts				\$578,247	В
Difference				**	** C = A-B

Sources:

Actual 2009 support amount from Confidential Section 8(ii) of the Company filing

First Quarter projections from Appendix HC01 of USAC's October 31, 2008 Report for the First Quarter 2009 Second Quarter projections from Appendix HC01 of USAC's January 30, 2009 Report for the Second Quarter 2009 Third Quarter projections from Appendix HC01 of USAC's May 1, 2009 Report for the Third Quarter 2009 Fourth Quarter projections from Appendix HC01 of USAC's July 31, 2009 Report for the Fourth Quarter 2009

# COMPARISON OF USAC PROJECTIONS AND ACTUAL SUPPORT RECEIVED JANUARY - DECMEBER 2010

	Projected Monthly Amounts per USAC Report	Quarterly	Projected Quarterly Amounts	Total Amounts	_
Actual 2010 Support Amount			**		** A
January - March 2010 First Quarter 2010 Projected High Cost Loop Support	\$57,772	3	\$173,316		
<u>April - June 2010</u> Second Quarter 2010 Projected High Cost Loop Support	\$57,644	3	\$172,932		
<u>July - September 2010</u> Third Quarter 2010 Projected High Cost Loop Support	\$57,644	3	\$172,932		
<u>October - December 2010</u> Fourth Quarter 2010 Projected High Cost Loop Support	\$57,644	3	\$172,932		
Total 2010 Projected Support Amounts				\$692,112	_ В
Difference			**		** C = A-B

Sources:

Actual 2010 support amount from Confidential Section 8(ii) of the Company filing

First Quarter projections from Appendix HC01 of USAC's November 2, 2009 Report for the First Quarter 2010 Second Quarter projections from Appendix HC01 of USAC's January 29, 2010 Report for the Second Quarter 2010 Third Quarter projections from Appendix HC01 of USAC's April 30, 2010 Report for the Third Quarter 2010 Fourth Quarter projections from Appendix HC01 of USAC's August 2, 2010 Report for the Fourth Quarter 2010

# COMPARISON OF USAC PROJECTIONS AND ACTUAL SUPPORT RECEIVED JANUARY - DECMEBER 2011

	Projected Monthly Amounts per USAC Report	Quarterly	Projected Quarterly Amounts	Total Amounts	
Actual 2011 Support Amount				\$723,095	А
<u>January - March 2011</u> First Quarter 2011 Projected High Cost Loop Support	\$56,709	3	\$170,127		
<u>April - June 2011</u> Second Quarter 2011 Projected High Cost Loop Support	\$58,361	3	\$175,083		
<u>July - September 2011</u> Third Quarter 2011 Projected High Cost Loop Support	\$60,452	3	\$181,356		
<u>October - December 2011</u> Fourth Quarter 2011 Projected High Cost Loop Support	\$60,452	3	\$181,356		
Total 2011 Projected Support Amounts				\$707,922	В
Difference				\$15,173	C = A-B

Sources:

Actual 2011 support amount from Section 9(i) of the Company filing

First Quarter projections from Appendix HC01 of USAC's November 2, 2010 Report for the First Quarter 2011 Second Quarter projections from Appendix HC01 of USAC's January 31, 2011 Report for the Second Quarter 2011 Third Quarter projections from Appendix HC01 of USAC's May 2, 2011 Report for the Third Quarter 2011 Fourth Quarter projections from Appendix HC01 of USAC's August 2, 2011 Report for the Fourth Quarter 2011 Schedule RM-3

Responses to Staff Data Request

Nos. 13, 16, 17, 18, 20, 31, and 32

Note: In an effort to conserve resources, Staff has excluded portions of the Responses to Staff Data Request Nos. 13 and 17 not applicable to the particular discussion. Staff can provide the complete Response upon request.

Request No: 13

Company Name	LAHARPE TELEPHONE COMPANY, INC.	LHPT
Docket Number	12-LHPT-875-AUD	
Request Date	October 19, 2012	
Date Information Needed	October 27, 2012	
RE: 2011 NECA Cost Stu	dy	

### **Please Provide the Following:**

Please provide the supporting workpapers for the 2011 NECA Cost Study provided in response to Initial DR2. These workpapers should include the calculation of the category assignments, the calculation of the traffic factors, the calculation of the non-regulated adjustments, the calculation of the other cost study adjustments, etc.

Submitted By McCullar / Bowman

Submitted To Dion Nero

#### **Response:**

Please see the attached files. Where possible, the files have been provided in electronic form with formulas intact in support of data requests 11 and 12. In some cases, the calculations are a part of Alexicon's proprietary separations software and cannot be provided in electronic format with formulas intact.

If for some reason, the above information cannot be provided by the date requested, please provide a written explanation of those reasons.

#### Verification of Response

I have read the foregoing Information Request and answer(s) thereto and find answer(s) to be true, accurate, full and complete

and contain no material misrepresentations or omissions to the best of my knowledge and belief; and I will disclose to the Commission Staff any matter subsequently discovered which affects the accuracy or completeness of the answer(s) to this Information Request.

Signed: <u>Hincent Sphnemen</u> Date: <u>10/25/2012</u>

# Categorization Allocation

Terminations:	December 31, 2011		%
Exchange Telephone		310	57.6208%
Digital Television High Speed Internet ILEC Broadband	145 83	228	42.3792%
Total Terminations		538	100.0000%
Category 4.13 allocation Category 4.11 allocation	57.6208% 42.3792%		

# Categorization Amount

1.1

		tical Network Terminals		T AFUDC / Interest Expense
		\$ 1,714	\$ en die 🛲 e	\$ 
Category 4.13	57.6208%	\$ 988	\$ -	\$ -
Category 4.11	42.3792%	\$ 726	\$ -	\$ -

Request No: 16

Company Name	LAHARPE TELEPHONE COMPANY, INC.	LHPT
Docket Number	12-LHPT-875-AUD	
Request Date	October 19, 2012	
Date Information Needed	October 27, 2012	
RE: FHCL Support		

## **Please Provide the Following:**

Appendix HC01 of USAC's August 2, 2012 Fourth Quarter 2012 Fund Projections show the Company will receive \$62.046 per month of High Cost Loop Support.

a. Has the Company received notification from USAC showing it will receive a different amount of Federal High Cost Loop Support for the fourth quarter of 2012 than that shown in the August 2, 2012 report? If yes, please provide a copy of the documentation from USAC?

b. Are the USAC projected support amounts in the "Federal Universal Service Support Mechanisms Fund Size Projections for the Fourth Quarter 2012" based on the Company's calendar year 2010 NECA cost study filed in July 2011 or a supplemental cost study filing as allowed in Section 36.612 of the FCC Rules (47 CFR 36.612)? If the USAC projected support is based on a supplemental filing please provide the date of the filing and the 12-month period for which the latest USAC projected support amounts are based.

c. Does this USAC projected High Cost Loop Support amount of \$62,046 per month includes the limit on the amount of capital and operating expenses as described beginning in paragraph 210 of FCC 11-161?

#### Submitted By McCullar / Bowman

#### Submitted To Dion Nero

**Response:** a) No. Yes, the amounts are based upon the 2010 cost study. b) Yes. c)

If for some reason, the above information cannot be provided by the date requested, please provide a written explanation of those reasons.

#### Verification of Response

I have read the foregoing Information Request and answer(s) thereto and find answer(s) to be true, accurate, full and complete

and contain no material misrepresentations or omissions to the best of my knowledge and belief; and I will disclose to the Commission Staff any matter subsequently discovered which affects the accuracy or completeness of the answer(s) to this Information Request.

Signed: <u>Incent Sphaenin</u> Date: <u>10/25/2012</u>

#### Request No: 17

Company Name	LAHARPE TELEPHONE COMPANY, INC.	LHPT
Docket Number	12-LHPT-875-AUD	
Request Date	October 19, 2012	
Date Information Needed	October 27, 2012	
RE: FTTH		

# **Please Provide the Following:**

Please provide the following information regarding the Company's installed Fiber to the Home:

a. State the total bandwidth available, the total upstream bandwidth available, and the total downstream bandwidth available.

b. Please identify and explain all services that are currently being provided by the Company and its affiliates using FTTH.

c. Please identify and explain all services that are planned by the Company and its affiliates in using FTTH.

Provide all reference sources, materials and or documents the Company is relying upon to support its position that its d. FTTH investment should be allowed in its KUSF audit filing for purposes of determining cost of service.

#### Submitted By McCullar / Bowman

#### Submitted To Dion Nero

#### **Response:**

- a. Total available upstream 25Mb, total available downstream 25Mb.
- b. LaHarpe and its affiliates provide Voice, Long Distance, Video and Ethernet services via FTTH.
- c. All future plans for FTTH services encompass the services listed in (b).
- d. See attached sheet.

If for some reason, the above information cannot be provided by the date requested, please provide a written explanation of those reasons.

#### Verification of Response

I have read the foregoing Information Request and answer(s) thereto and find answer(s) to be true, accurate, full and complete

and contain no material misrepresentations or omissions to the best of my knowledge and belief; and I will disclose to the Commission Staff any matter subsequently discovered which affects the accuracy or completeness of the answer(s) to this Information Request.

Signed: <u>Timent Principes</u> Date: 10/25/2012

## LaHarpe Telephone Company

## 12-LHPT-875-AUD

<u>Data Request 17(d)</u>: Provide all reference sources, materials and or documents the Company is relying upon to support its position that its FTTH investment should be allowed in its KUSF audit filing for purposes of determining cost of service.

### **Response:**

LaHarpe Telephone Company is relying on numerous support including Kansas statutes; KUSF audits of other companies; relevant sections of the 1934 Communications Act, amended; the Federal Code of Regulations, Title 47, Parts 32, 36, and 64; as well as NECA Cost Issues and Guidelines. Please note that certain portions of state and federal statutes and regulations rely on other portions of the regulations. In these circumstances, we have provided the directly relevant sections as opposed to the entire federal regulation (for example, 47 CFR §36 – Jurisdictional Separations is all interrelated).

The following attached references support the inclusion of fiber-to-the-home in the Company's cost of service:

- 47 USC §153 Definitions
- 47 USC §157 New Technologies
- 47 CFR §32.1-32.4 Preface
- 47 CFR §32.14 Regulated Accts
- 47 CFR §32.23 Nonregulated Activities
- 47 CFR §32.27 Transactions w Affiliates
- 47 CFR §32.2212 Digital Switching
- 47 CFR §32.2232 Circuit Equipment
- 47 CFR §32.2422 Underground Cable
- 47 CFR §32.2423 Buried Cable
- 47 CFR §32.2441 Conduit
- 47 CFR §32.9000 Glossary
- 47 CFR §36.2 Separations Fundamental Principles
- 47 CFR §36.121 COE General
- 47 CFR §36.125 Local Switching
- 47 CFR §36.126 Circuit Equipment
- 47 CFR §36.151 CWF General
- 47 CFR §36.153 CWF Assign to Cat
- 47 CFR §36.154 CWF Cat 1
- 47 CFR §64.9 Alloc of Non-reg Costs
- NECA Cost Issues Manual
- NECA DSL Apportionment Cost Guideline
- NECA DSL Separations Cost Guideline

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- NECA INID Cost Guideline
- NECA Softwitch Cost Guideline
- NECA VOIP Cost Guideline
- NECA Wideband Categorization Cost Guideline

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• NECA Wideband Internet Cost Guideline

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# **Kansas Corporation Commission**

Information Request

Request No: 18

Company Name	LAHARPE TELEPHONE COMPANY, INC.	LHPT
Docket Number	12-LHPT-875-AUD	
Request Date	October 19, 2012	
Date Information Needed	October 27, 2012	
RE: FTTH Services Provi	ided	
Please Provide the Follow	ving:	
As of December 31, 201	1, what percent of the Company's FTTH end-users' subscribe to the following servi	ices or

- combination of services:
- a. just voice service;
- b. just internet access service;
- c. just access to digital television service;
- d. voice and internet access services;
- e. voice and digital television services;
- f. internet access and digital television services;
- g. all three services, voice, internet access, and digital television services.

#### Submitted By McCullar / Bowman

### Submitted To Dion Nero

#### **Response:**

- a. just voice service; 24%
- b. just internet access service; 0%
- c. just access to digital television service; 0%
- d. voice and internet access services; 26%
- e. voice and digital television services; 22%
- f. internet access and digital television services; 0%
- g. all three services, voice, internet access, and digital television services; 28%

If for some reason, the above information cannot be provided by the date requested, please provide a written explanation of those reasons.

#### Verification of Response

I have read the foregoing Information Request and answer(s) thereto and find answer(s) to be true, accurate, full and complete

and contain no material misrepresentations or omissions to the best of my knowledge and belief; and I will disclose to the Commission Staff any matter subsequently discovered which affects the accuracy or completeness of the answer(s) to this Information Request.

Signed: <u>Uncent Sphemen</u> Date: 10/25/2012

Request No: 20

Company Name	LAHARPE TELEPHONE COMPANY, INC.	LHPT
Docket Number	12-LHPT-875-AUD	
Request Date	October 19, 2012	
Date Information Needed	October 27, 2012	
RE: FTTH		

#### **Please Provide the Following:**

a. Which separations category (ies) are the ONT costs assigned? What total investment amount is included in each category and which portion of that amount is assigned to the intrastate jurisdiction?

b. Which separations category (ies) are the fiber drop costs assigned? What total investment amount is included in each category and which portion of that amount is assigned to the intrastate jurisdiction?

c. Which separations category (ies) are the fiber cable loop costs assigned? What total investment amount is included in each category and which portion of that amount is assigned to the intrastate jurisdiction?

d. Provide any supporting work papers showing the calculation of the allocation of the FTTH investments to the separations categories and jurisdictions.

#### Submitted By McCullar / Bowman

#### Submitted To Dion Nero

#### **Response:**

- a) ONT costs are assigned to category 4.11 and 4.13 circuit equipment. Investment and allocations were provided in response to DR# 13.
- b) All fiber drop costs fall into C&WF category 1.0. However is fiber loop and drop costs are not separately identified from other category 1.0 costs. Approximately 75.3% of category 1 costs are assigned to the intrastate jurisdiction through the separations process.
- c) See b. above.
- d) The workpapers supporting the allocations to jurisdictions were provided in Section 15 of the Company's initial filing and in response to DR #13.

If for some reason, the above information cannot be provided by the date requested, please provide a written explanation of those reasons.

#### Verification of Response

I have read the foregoing Information Request and answer(s) thereto and find answer(s) to be true, accurate, full and complete

and contain no material misrepresentations or omissions to the best of my knowledge and belief; and I will disclose to the Commission Staff any matter subsequently discovered which affects the accuracy or completeness of the answer(s) to this Information Request.

Signed: <u>Incint Spilmemen</u> Date: <u>10/25/2012</u>

Request No: 31

Company Name	LAHARPE TELEPHONE COMPANY, INC.	LHPT
Docket Number	12-LHPT-875-AUD	
Request Date	November 17, 2012	
Date Information Needed	November 26, 2012	

RE: Section 9(i)

#### **Please Provide the Following:**

Line 43 of Section 9(i) shows the allocation of account 7500-Interest and Related Items 100% to intrastate. Please provide support for this amount to be directly assigned to intrastate.

#### Submitted By McCullar / Bowman

Submitted To Vince Wiemer

#### **Response:**

The allocation factor for account 7500-Interest and Related Items in the Initial Filing is an error. The correct Intrastate factor should be .714035.

If for some reason, the above information cannot be provided by the date requested, please provide a written explanation of those reasons.

#### **Verification of Response**

I have read the foregoing Information Request and answer(s) thereto and find answer(s) to be true, accurate, full and complete and contain no material misrepresentations or omissions to the best of my knowledge and belief; and I will disclose to the Commission Staff any matter subsequently discovered which affects the accuracy or completeness of the answer(s) to this Information Request.

Signed: <u>Incent Sprimen</u> Date: <u>11/20/2012</u>

Request No: 32

Company Name	LAHARPE TELEPHONE COMPANY, INC.	LHPT
Docket Number	12-LHPT-875-AUD	
Request Date	November 17, 2012	
Date Information Needed	November 26, 2012	

RE: Response to Staff DR No. 13

#### **Please Provide the Following:**

a. Line 93 of Schedule EX page 3 of the 2011 NECA cost study shows the Carrier Billed Revenue Allocator and points to Schedule C line 7 as the support for that allocator. Schedule C provided in response to Staff Data Request No. 13 shows a different allocator than the one used in the 2011 NECA cost study. Please reconcile the allocator shown in the supporting workpapers and the allocator used in the 2011 NECA cost study.

b. The allocators shown on lines 85, 90 and 96 also reference Schedule C as the supporting workpaper, however the allocators in the 2011 NECA cost study are different than the allocator shown on the supporting workpaper. Please also reconcile these allocators shown in the support workpapers with the allocators used in the 2011 NECA cost study.

#### Submitted By McCullar / Bowman

Submitted To Vince Wiemer

#### **Response:**

The allocator submitted as Schedule C was incorrect (not the final version submitted with the Cost Study). The correct allocator which matches the NECA Cost Study is attached.

If for some reason, the above information cannot be provided by the date requested, please provide a written explanation of those reasons.

#### Verification of Response

I have read the foregoing Information Request and answer(s) thereto and find answer(s) to be true, accurate, full and complete and contain no material misrepresentations or omissions to the best of my knowledge and belief; and I will disclose to the Commission Staff any matter subsequently discovered which affects the accuracy or completeness of the answer(s) to this Information Request.

Signed: <u>Mincent Spharemen</u> Date: <u>11/20/2012</u>

### LaHarpe Telephone Company, Inc. Interstate Separations Study For the Year Ended 12/31/2011 COMMERCIAL FACTORS

Septre 12 ddn 7/25/12 10:18 AM X:/Client Active/DDN

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Schedule:	C

				INTE	RSTATE	STATE INTE	ERLATA	STATE IN	NTRALATA	LO	CAL
Line	Factor	Source	Total	MTS	Private Line	MTS	Private Line	MTS	Private Line	MTS	Private Line
1	Marketing Factor	CM-1 (7)	1.000000	0.318863		0.081874		0.427451		0.171812	
2	End User Service Order Processing Factor	CM-2 (5)	1.000000	ula alla di la companya di la company	0.106240		0.178983		0.178983		0.535794
3	End User Presub Service Order Processing Factor	Direct Asgn	1.000000	1.000000		The second				i de la companya de A companya de la comp	
4	End User Payment & Collection Factor	CM-1 (12)	1.000000	0.265047		0.072681		0.509752		0.152520	
5	End User Bill Inquiry Factor	CM-2 (7)	1.000000	0.559813	0.000000	0.133971	0.000000	0.133971	0.000000	0.172245	
6	IXC Service Order Processing Factor	CM-2 (16)	1.000000	1.000000	0.000000	0.000000	0.000000	0.000000	0.000000		
7	Carrier Billed Revenue Factor	CM-1 (18)	1.000000	0.293376	0.000000	0.109272	0.000000	0.597352	0.000000		
8	IXC Bill Inquiry Factor	CM-2 (18)	1.000000	1.000000	0.000000	0.000000	0.000000	0.000000	0.000000		
9	Coin Collection and Administration Factor	CM-1 (22)	1.000000	0.493438		0.048969		0.333523		0.124070	
10	Toll Ticket Processing Factor	CM-1 (26)	1.000000	0.241267		0.114986		0.643747		and the second sec	
11	Other Billing and Collection Factor	CM-2 (34)	1.000000	0.333333		0.166667		0.166667		0.333333	
12	End User Billing and Collection Factor	Direct Asgn	1.000000	1.000000							가 가 물통을 가지? 1월 1일 - 1일 - 1일 - 1일 1월 1일 - 1일 - 1일 - 1일 - 1일
13	Carrier Access Billing Expense Factor	CM-1 (20)	1.000000	0.500000		0.077320		0.422680		사업화법을	

## **CERTIFICATE OF SERVICE**

#### 12-LHPT-875-AUD

I, the undersigned, hereby certify that a true and correct copy of the above and foregoing Direct Testimony was served by electronic service on this 19th day of December, 2012, to the following parties who have waived receipt of follow-up hard copies.

VINCENT H. WIEMER, PRINCIPAL ALEXICON TELECOMMUNICATIONS CONSULTING 10318 N 138TH EAST AVE OWASSO, OK 74055 Fax: 918-376-9280 vwiemer@alexicon.net

ROBERT A. FOX, SENIOR LITIGATION COUNSEL KANSAS CORPORATION COMMISSION 1500 SW ARROWHEAD ROAD TOPEKA, KS 66604-4027 Fax: 785-271-3167 b.fox@kcc.ks.gov \*\*\*Hand Delivered\*\*\*

HARRY J. LEE, JR., PRESIDENT/GENERAL MANAGER LAHARPE TELEPHONE COMPANY, INC. D/B/A LAHARPE LONG DISTANCE 109 W 6TH ST PO BOX 100 LA HARPE, KS 66751 harry.lee@laharpetel.com THOMAS E. GLEASON, JR., ATTORNEY GLEASON & DOTY CHTD PO BOX 6 LAWRENCE, KS 66049-0006 Fax: 785-856-6800 gleason@sunflower.com

ANDREW FRENCH, ADVISORY COUNSEL KANSAS CORPORATION COMMISSION 1500 SW ARROWHEAD ROAD TOPEKA, KS 66604-4027 Fax: 785-271-3314 a.french@kcc.ks.gov \*\*\*Hand Delivered\*\*\*

Fill to Partela Griffeth

Administrative Specialist