2006.09.27 13:06:33 Kansas Corporation Commission /S/ Susan K. Duffy

BEFORE THE CORPORATION COMMISSION

OF THE STATE OF KANSAS

)

STATE CORPORATION COMMISSION

SEP 2 7 2006

Susan Thangfor Docket Room.

In the Matter of the Application of Of Kansas Gas Service, a Division of ONEOK, Inc. for Adjustment of its Natural Gas Rates in the State of Kansas

Docket No. 06-KGSG-1209-RTS

DIRECT TESTIMONY OF MICHAEL J. MAJOROS, JR.

ON BEHALF OF

THE CITIZENS' UTILITY RATEPAYER BOARD And UNIFIED SCHOOL DISTRICT NO. 259

September 27, 2006

1 Introduction

- 2 Q. State your name, position, and business address.
- 3 Α. My name is Michael J. Majoros, Jr. I am Vice President of Snavely King 4 Majoros O'Connor & Lee, Inc. ("Snavely King"), located at 1220 L Street, N.W., 5 Suite 410, Washington, D.C. 20005.

6 Q. **Describe Snavely King.**

7 Α. My firm, Snavely King, is a progressive economic consulting firm founded in 8 1970 to conduct research on a consulting basis into the rates, revenues, costs 9 and economic performance of regulated firms and industries. Snavely King 10 represents the interests of government agencies, businesses, and individuals 11 who are consumers of telecom, public utility, and transportation services.

12 We have a professional staff of 11 economists, accountants, engineers 13 and cost analysts. Most of our work involves the development, preparation 14 and presentation of expert witness testimony before Federal and state regulatory agencies. Over the course of our 35-year history, members of the 15 16 firm have participated in more than 1,000 proceedings before almost all of the 17 state commissions and all Federal commissions that regulate utilities or 18 transportation industries.

19 Q.

Have you prepared a summary of your qualifications and experience?

20 Yes, Appendix A is a summary of my gualifications and experience. Appendix Α. 21 B contains a tabulation of my appearances as an expert witness before state 22 and Federal regulatory agencies.

1 Q. For whom are you appearing in this proceeding?

- 2 A. I am appearing on behalf of the Citizens' Utility Ratepayer Board ("CURB") and
- 3 the Unified School District No. 259 ("USD 259").

4 Subject and Purpose of Testimony

- 5 Q. What is the subject of your testimony?
- 6 A. My testimony addresses depreciation.

7 Q. What is the purpose of your testimony?

- 8 A. My testimony presents my recommendations regarding Kansas Gas Service's
- 9 ("KGS") depreciation proposals in this proceeding.

10 Q. Do you have any specific experience in the field of public utility 11 depreciation?

- A. Yes, I and other members of my firm specialize in the field of public utility depreciation. We have appeared as expert witnesses on this subject before the regulatory commissions of almost every state in the country. I have testified in over one hundred proceedings on the subject of public utility depreciation and represented various clients in several other proceedings in which depreciation was an issue but was settled. I have also negotiated on behalf of clients in fifteen of the Federal Communications Commissions'
- 19 ("FCC") Triennial Depreciation Represcription conferences.

20 Q. Does your experience specifically include gas company depreciation?

A. Yes, I have appeared as an expert on the subject of gas company depreciation
in several proceedings.

1Q.Have you ever appeared before the Kansas State Corporation2Commission ("KCC")?

3 A. Yes, I have appeared before the KCC on several occasions, including
4 appearances on behalf of Staff as well as my clients in this proceeding.

5 Summary of Recommendations

6 Q. What do you recommend?

7 Α. In recognition of current accounting rules, KGS has identified the non-legal 8 asset retirement obligations ("non-legal AROs") contained in its accumulated 9 depreciation account. These result from prior cost of removal charges to customers that exceeded KGS's actual cost of removal expenditures. 10 11 recommend that the KCC specifically recognize and reclassify these amounts 12 from KGS's account 108 - Accumulated provision for depreciation, to account 13 254 – Other regulatory liabilities (cost of removal), consistent with the 14 treatment prescribed by generally accepted accounting principles ("GAAP") 15 and required for financial reporting purposes by the Securities and Exchange 16 Commission ("SEC"), and consistent with the KCC's decision in Docket No. 17 05-WSEE-981-RTS.¹

18 The KCC should also consider returning this amount to ratepayers via 19 an amortization over a specific period, which could range from one year to the 20 average remaining life of the plant functions to which these regulatory liabilities 21 relate. At a minimum, however, the KCC must retain the non-legal ARO 22 balance as a permanent rate base offset.

1 On a going-forward basis, the KCC should change the inflated 2 approach KGS has used to calculate the annual net salvage costs for "non-3 legal AROs." Rather than KGS's inflated approach, I recommend an annual 4 normalized net salvage allowance based on the average of the most recent 5 five years of KGS's actual experience. This approach will keep KGS whole 6 regarding any cost of removal it actually incurs and will stop the significant 7 build-up of the regulatory liability. This approach will also facilitate the tracking 8 of the regulatory liability resulting from non-legal AROs.

- 9 In summary:
 - I recommend that the KCC recognize KGS's non-legal AROs as a regulatory liability for ratemaking purposes in Kansas.
 - I recommend that instead of the Company's inflated net salvage proposals, the KCC should adopt a normalized net salvage allowance approach based upon the most recent five years of actual experience. This will reduce KGS's depreciation proposal by approximately \$7.4 million.

10

11

12 13

14

15

16

17

18

19

KGS' Present Depreciation Rates

- 20 Q. What are KGS's present deprecation rates and when were they
 21 established?
- 22 A. Statement A of Dr. White's Exhibit REW-1 shows KGS's current depreciation
- rates, and the parameters underlying those rates are shown on Statement E.

¹ Order on Petitions for Reconsideration and Clarification, Docket No. 05-WSEE-981-RTS, issued February 13, 2006, p. 49.

1	Q.	Please explain the calculation of the present depreciation rates.
2	Α.	The present rates are straight-line remaining life depreciation rates, using the
3		broad group life procedure. ² They were calculated based on December 31,
4		2000 plant and reserve balances. ³
5	Q.	When did the KCC approve the Company's present depreciation rates?
6	A.	The KCC approved the present depreciation rates in its September 17, 2003
7		"Order Approving Stipulated Settlement Agreement and Adopting Staff's Rate
8		Design", in KGS's last rate case; Docket No. 03-KGSG-602-RTS. ⁴ The use of
9		the Company's proposed rates was agreed to as part of the Stipulated
10		Settlement Agreement in that Docket:
11 12 13 14 15 16 17 18 19 20 21 22 22	Trod	9. The signatory parties consent to use KGS's proposed depreciation rates. The signatory parties further agree that this consent does not mean that the signatory parties acquiesce to the propriety of KGS's depreciation parameters, methodology, procedure or techniques. This consent to use KGS's proposed depreciation rates should not be construed by any party or consultant as precedent concerning the merits of depreciation issues in any future proceeding in Kansas or in any other jurisdiction. ⁵
23	Trad	itional Inflated Future Cost Approach ("TIFCA")
24	Q.	Why are KGS's recoveries for future cost of removal grossly excessive?
25	Α.	KGS's recoveries for future cost of removal, also called non-legal asset
26		retirement obligations ("AROs"), are grossly excessive due to the process it
27		uses to derive these estimates and then convert them into depreciation

 ² Direct Testimony of Ronald E. White, p. 10.
 ³ Exhibit REW-1, p. 1.
 ⁴ See response to CURB 156.

expense. The process results in annual charges for future cost of removal that
 vastly exceed actual expenditures.

KGS's annual charge for cost of removal expense exceeds its actual
annual cost of removal because KGS uses a Traditional Inflated Future Cost
Approach ("TIFCA") to make its future cost of removal estimates. KGS has
bundled the inflated cost of removal factors in most of its depreciation rates,
and then applied those rates for years to an ever-expanding depreciable plant
base.

9 This latter feature of KGS's process, i.e., the application of inherently 10 inflated ratios to ever-expanding plant balances results in a geometric build-up 11 of the non-legal ARO regulatory liability. The accruals resulting from this 12 approach have vastly exceeded, year-by-year, the money that KGS actually 13 spent or allocated for cost of removal.

14 Q. Why do you say, "spent or allocated" for cost of removal?

A. Most of KGS's recorded cost of removal is actually an allocated or assigned
 portion of replacement asset costs to the cost of removal account. That is,
 KGS incurs costs associated with the replacement of an existing asset, and
 allocates a portion of those costs to "cost of removal" rather than "plant." KGS
 spends relatively little for pure cost of removal activities that involve no such
 allocation.⁶

⁵ Stipulated Settlement Agreement, Docket No. 03-KGSG-602-RTS, p. 4.

⁶Response to CURB 131.

1 Q. How does process result in inflated cost of removal factors?

2 Α. KGS's net salvage studies relate removal costs (largely allocated) in current dollars to asset retirements expressed in very old historical original cost 3 4 dollars. The inflation experienced between the original in service date and the 5 asset's ultimate retirement from service results in current removal cost dollars 6 that are many multiples of the historical original cost dollars of the retired 7 asset. Using that same ratio to predict future removal costs implicitly assumes 8 future inflation will be the same as experienced in the past. This ratio is 9 extrapolated into the future and then a portion of all "future" inflation is included 10 in the current depreciation rate and charged to today's ratepayers.

Q. Is there any doubt that KGS's cost of removal factors include a component for future inflation?

A. Exhibit____(MJM-1) is the Company's response to CURB 137 where we asked Dr. White the question. His answer was "Dr. White's net salvage estimates properly include a relative measurement of cost of removal associated with plant retirement from service." I think Dr. White agrees, but his answer is less than clear.

18 Q. Can you provide an example of KGS's net salvage studies?

A. Yes, I will provide a hypothetical example of KGS's studies in this case. These
studies are summaries of annual retirements, gross salvage, cost of removal
and net salvage, used as a basis for future net salvage proposals. The
following table is a hypothetical example of KGS's net salvage studies,
focusing on cost of removal.

1 2	Hypothetical KGS Net Salvage Study				
3			Original	Allocated	
4			Cost of Retirement	Portion of Replacement	Cost of
5	Add Year	Ret. Year	in Addition Year	Cost in Today's \$	Removal (%)
6	(a)	(b)	(c)	(d)	(e)=(d)/(c)
	1947	1997	1,000	(500)	(50)%
7	1948	1998	2,000	(1,500)	(75)
	1949	1999	2,500	(1,000)	(40)
8	1950	2000	3,000	(2,500)	(83)
	1951	2001	4,000	(5,000)	(125)
9		Total	12,500	(10,500)	(84)%
10		3-year Avg.	3,167	(2,833)	(89)%
10		5-year Avg.	2,500	(2,100)	(84)%

11

12 Q. Explain this table.

A. The "addition" years in column (a) are the years the assets in column (c) were
originally added to plant. The "retirement" years in column (b) are the years
these assets were retired from service. Note the fifty-year difference between
the original placement rears and the retirement years. KGS added these
assets to plant fifty years ago, they lived their service life, and then KGS
replaces them with new assets.

19 The cost of removal in column (d) is the portion of the current 20 replacement cost that KGS assigns to cost of removal in the replacement year. 21 For example, an asset purchased for \$4,000 in 1951 was replaced in 2001. At 22 the same time, KGS replaces the asset and assigns \$5,000 of the replacement 23 to cost of removal as shown in column (d). The ratios in column (e) are the

- cost of removal amount expressed as a percentage of the original cost of the
 retired assets: that is:
- 3 \$5,000 removal / \$4,000 original cost = 125 percent.
- 4 Q. How did KGS use these types of figures to estimate future net salvage
 5 ratios?
- A. KGS considered 5-year bands of data. I have used both a 3-year and a 5-year
 band in the hypothetical TIFCA example.

8 Q. Does TIFCA result in an increase to depreciation rates?

- 9 Yes, it does. Any negative net salvage ratio will increase a depreciation rate. Α. 10 KGS's net salvage ratios will increase the rates even further. As shown 11 above. TIFCA net salvage ratios depend on the relationship of the allocated 12 cost of removal in current dollars as a percentage of the original cost of the 13 The timing mismatch within this relationship results in an assets retired. 14 inflated negative net salvage ratio. The inflated negative net salvage ratio is then bundled into the depreciation rate calculation, and applied to the gross 15 16 plant balance. This procedure results in annual cost of removal charges to 17 ratepayers which vastly exceed KGS's annual costs.
- 18 Q. Would you please explain how this happens?
- A. The driving concept is that the retirements are expressed in very old original
 cost dollars versus retirement costs expressed in current dollars, thus resulting
 in a fundamental mismatch.
- As an additional example, assume that the \$4,000 of assets retired in 23 2001 were actually placed in service in 1951 or 50 years earlier. The cost of

removal in 2001 dollars is \$5,000, or 125 percent, of the 1951 addition. The
result is negative 125 percent because it fails to take into account the fact that
the \$5,000 cost of removal includes 50 years of inflation relative to what that
removal cost would have been in 1951.

5 If we assume the inflation rate has been 5 percent annually, the cost of 6 removal in 50-year old dollars would be only \$436 or 11 percent of the original 7 \$4,000 installation. TIFCA, however, shows 125 percent as a result of this 8 timing mismatch. The same disparity would be true for all other years in the 9 example. There is a fundamental mismatch between the dollars associated 10 with the installation dates of the assets and the dollars associated with the 11 dates they are removed from service.

12 Q. How would the TIFCA process use this ratio?

The TIFCA process would use a negative 125 percent ratio in the current 13 Α. depreciation rate calculation. This approach is equivalent to capitalizing 125 14 15 percent of the existing plant in service. The example above addresses only retirements of existing plant. But at the same time, the actual plant balance 16 17 has been growing for many reasons. The hypothetical company has been making additions every year due to growth and replacements. 18 These 19 additions have also experienced inflation.

Assume the current total plant balance in this account is \$100,000,000. Using TIFCA, a Company would calculate depreciation rates designed to collect \$225,000,000 from ratepayers, i.e. \$125,000,000 more than the company spent on the plant, and this would be based on the \$4,000 retirement

<u>discussed previously</u>. I have included this extreme example to demonstrate
the important "orders of magnitude" mismatch between the gross plant
balances to which depreciation rates are applied, and the relatively low levels
of retirements contained in many of the accounts covered by KGS's TIFCA
studies, from which the inflated cost of removal ratios are drawn.

6 These mismatches (orders of magnitude and dollar values) lead to 7 exorbitant current charges to current ratepayers for an inflated future cost of 8 removal. The charges far exceed the annual amounts KGS would record even if it had legal AROs on which to spend the money, which it does not.⁷ KGS's 9 future net salvage ratios are inflated, but not reduced to their fair or net present 10 11 value. They result in excessive charges because these inflated net salvage 12 ratios are applied to current plant balances. Thus, KGS charges current 13 ratepayers for inflated removal costs, a large portion of which will not be 14 incurred when the assets are retired.

Q. Can you provide an actual KGS example which demonstrates that it, in
 fact, follows the TIFCA process you have explained?

A. Yes. Exhibit (MJM-2) is a copy of KGS's response to CURB 131. It
contains documentation of an actual main replacement work order. In this
case, the total replacement cost was \$4,015.84. KGS allocated \$346.69 or
8.63 percent of the replacement cost to cost of removal. The work order shows

⁷ See response to CURB 169. If KGS had legal AROs for all of its plant, it would be required to reduce the estimated retirement costs to their fair net present value – not the inflated future value. Given this fact, it is not surprising that for the purposes of its depreciation study, KGS disavowed any legal AROs even under the principle of "promissory estoppel." Although KGS specifically

1 that the related retirement was only \$219.77. The \$346.69 allocated cost of 2 removal and \$219.77 are what finds their way into KGS's TIFCA studies. The 3 net salvage ratio for this retirement is 157.75 percent and that is what Dr. 4 White would propose as a negative net salvage – all other things equal. He 5 would apply the 157.75 percent to the \$3,669.15 net addition to arrive at a 6 future net salvage estimate of \$5.788.08 which he allocates over the remaining 7 life of the new addition. Instead of paying the Company \$346.69, ratepayers 8 would pay way more due to the inflation reflected in the 157.75 percent 9 calculation.

10 New Information and New Issues

11 Q. Describe the new information revealed by recent accounting 12 pronouncements.

A. Recent accounting pronouncements reveal that prior recognition of future cost
 of removal in current depreciation expense has resulted in significant liabilities
 to ratepayers. The Federal Energy Regulatory Commission ("FERC") defined
 these amounts as "non-legal asset retirement obligations" ("non-legal AROs").⁸

- 17 Q. What is the genesis of this new information?
- 18 A. The genesis is the Financial Accounting Standards KCC's ("FASB") 2002
- 19 Statement of Financial Accounting Standard No. 143 ("SFAS No. 143") which

disavowed any obligation to incur future removal costs, it proposes to charge inflated removal costs to today's customers.

⁸ See FERC Order No. 631, par.36.

1 addresses asset retirement obligations ("AROs") associated with long-lived plant.9 2

3 SFAS No. 143 addresses legal obligations to incur a cost when an 4 asset is retired - legal asset retirement obligations ("legal AROs"). SFAS No. 5 143 considers such an obligation to be a component of the original cost of the 6 asset. It requires capitalization and depreciation of the discounted fair value of 7 the estimated asset retirement cost over the asset's life.

8 SFAS No. 143 also identified a significant regulatory liability resulting 9 from public utilities' past inclusion of TIFCA-generated future cost of removal 10 and dismantlement factors in depreciation rates. FERC identified these 11 amounts as "non-legal" asset retirement obligations, meaning that the utilities 12 do not have actual legal obligations and liabilities to incur these costs in the 13 future. Consequently, they are not a capital cost of the asset. SFAS No. 143 14 requires reporting of non-legal AROs as liabilities to ratepayers - if the 15 requirements of SFAS 71 are met.¹⁰

16 Q. What conditions create a regulatory liability for GAAP purposes?

17 Α. SFAS 71, ¶11, provides that a regulator's rate actions impose a liability on the 18 utility to its customers (regulatory liability) if the regulator provides "current 19 rates intended to recover cost expected to be incurred in the future with the 20 understanding that if those costs are not incurred, future rates will be reduced

FERC Order No. 631 is that agency's implementation of SFAS No. 143 for regulatory purposes for utility operations subject to that agency's jurisdiction. ¹⁰ SFAS No. 143, paragraph B.73.

by corresponding amounts."¹¹ For KCC-regulated utilities, this "understanding" has been implicit. Nevertheless, it is sufficiently clear to KGS to warrant creation of the regulatory liability for GAAP financial reporting purposes. Now that SFAS No. 143 has identified the amounts, they should be recognized as the regulatory liabilities they are.

6 Q. Does KGS have any regulatory liabilities relating to non-legal AROs?

7 A. Yes, KGS's 2005 10-K Report states the following:

8 In accordance with long-standing regulatory 9 treatment, we collect through rates the estimated 10 costs of removal on certain regulated properties 11 through depreciation expense, with а 12 corresponding credit to accumulated depreciation. depletion and amortization. These removal costs 13 14 are non-legal obligations as defined by Statement 15 However, these non-legal asset removal 143. 16 obligations should be accounted for as a regulatory 17 liability under Statement 71. Historically, the regulatory authorities which have jurisdiction over 18 19 our regulated operations have not required us to 20 track this amount: rather these costs are addressed 21 prospectively as depreciation rates are set in each 22 general rate order. We have made an estimate of 23 our removal cost liability using current rates since 24 the last general rate order in each of our 25 However, significant uncertainty iurisdictions. 26 exists regarding the ultimate determination of this 27 liability pending, among other issues, clarification of 28 regulatory intent. We continue to monitor the 29 regulatory authorities and the liability may be 30 adjusted as more information is obtained. We have 31 reclassified the estimated non-legal asset removal 32 obligation from accumulated deprecation, depletion 33 and amortization to non-current liabilities in other 34 deferred credits on our balance sheets as of 35 December 31, 2005 and 2004. To the extent this 36 estimated liability is adjusted, such amounts will be 37 reclassified between accumulated depreciation,

¹¹ SFAS No. 71, ¶11 and 11(b).

1 depletion and amortization and other deferred 2 credits and thus will not have an impact on 3 earnings.¹²

- 5 Q. Did the Company state how much the regulatory liability for cost of
- 6 removal is in its 10-K Report?
- 7 A. No, it did not. However, in response to CURB 175, the Company provided the
- 8 following quantification of its cost of removal regulatory liability.

Asset Removal Costs Recovered In Excess of That Incurred¹³ \$000 <u>2005</u> <u>2004</u> <u>2003</u> KGS \$ 1.669 \$ 811 \$ 764

9

10 Q. Why did the Company not quantify the amount in its 10-K Report?

- 11 A. Data request CURB 175e asked, "Explain fully why ONEOK Inc. does not
- 12 disclose the actual amounts estimated for the cost of removal liability in the 10-
- 13 K Report." The Company responded:

14 Total amounts for all of ONEOK. Inc.'s regulated 15 entities are immaterial to ONEOK. Inc.'s consolidated 16 financial statements and notes thereto, for separate 17 disclosure. The entry for December 31, 2003, was 18 approximately 0.6% of the balance sheet. The entry 19 for December 31, 2004, was approximately 0.5% of 20 the balance sheet. The entry for December 31, 2005, was approximately 0.4% of the balance sheet.¹⁴ 21 22

¹² ONEOK, Inc., December 31, 2005 10-K Report, p. 73.

¹³ See response to CURB 175a.

¹⁴ See response to CURB 175e.

1	Q.	Do you agree with KGS's quantification of its regulatory liability?
2	A.	No, in my opinion it appears to be significantly understated. That is because
3		KGS appears to have netted gross salvage against the annual cost of removal
4		accrual. The accounting rules deal specifically with cost of removal.
5	Q.	Do these accounting rules require separation of non-legal cost of
6		removal contained in accumulated depreciation?
7	Α.	Yes, they do.
8	Q.	Is Dr. White familiar with SFAS No. 143 and FERC Order No. 631?
9	A.	Yes, he is.
10	Q.	Is KGS's regulatory liability recognizable in Dr. White's study?
11	Α.	No, Dr. White does not discuss this regulatory liability in his testimony or study.
12		Furthermore, when asked, "What impact, if any, did the application of FIN 47
13		[an interpretation of FASB 143] have upon the proposed depreciation rates
14		and expense in this rate case?," Dr. White responded, "None. FIN 47 is a
15		financial reporting standard unrelated to the development of depreciation rates
16		for a regulated entity." ¹⁵
17	Q.	Has Dr. White provided his rates separated into the capital recovery,
18		gross salvage and cost of removal components?
19	A.	No, he has not. Nor has he provided separated reserve amounts.
20	Q.	Do you recommend separation of reserves and rates?
21	A.	Yes, I recommend this separation. New regulatory accounting rules require
22		separation because it facilitates external reporting for regulatory analysis and

¹⁵ See response to CURB 174.

- rate-setting purposes. From a regulatory standpoint, I am unable to rationalize
 any reasonable objection to this separation.
- 3 Q. What portion of KGS's depreciation proposal relates to non-legal AROs?
- 4 Α. I am not able to provide those numbers because I do not know how much of 5 Dr. White's future net salvage proposals relate to cost of removal and how much relates to gross salvage. Consequently I am only able to provide the 6 7 "net salvage" component of KGS's depreciation proposal. Net salvage is the 8 difference between estimated gross salvage and cost of removal. KGS's 9 future net salvage is a net negative meaning that cost of removal exceeds 10 gross salvage. Negative future net salvage increases depreciation. KGS is 11 proposing the following capital recovery and net salvage annual depreciation 12 expense amounts based on December 31, 2005 balances.
- 13
- 14
- 15 16
- 17

Disaggregation of
KGS's Depreciation Proposal
Based on 2005 Plant Balances ¹⁶
(\$000)

		Annual Accrual <u>Expense</u>
1.	Capital Recovery	\$25,732
2.	Net salvage	9,726
3.	Total accrual	\$35,458

18

¹⁶ See Exhibit___(MJM-4)

Q. Has recovery of the non-legal AROs been a major subject in any of your
 prior testimony regarding KGS?

3 Α. Yes, it has. I discussed the requirements of SFAS No. 143 and FERC Order 4 No. 631 in my testimony in Docket No. 03-KGSG-602-RTS. In that docket I concluded that "on a going-forward basis, jurisdictional entities must be 5 6 prepared to specifically identify and justify any non-legal AROs that they propose to be included in their rates."¹⁷ At the time my testimony was filed, 7 8 KGS had not yet filed an annual report quantifying the collections for non-legal 9 AROs. I was unable to identify the amount of the cost of removal regulatory 10 liability, but I was able to conclude that KGS was proposing to collect \$7.9 11 million annual for net salvage in its depreciation proposal. In that case I 12 recommended a normalized net salvage allowance of \$1.1 million based on 13 KGS's most recent 5 years of net salvage activity at the time.¹⁸

14 Q. Explain the new issues that result from this new information provided by
 15 SFAS No. 143 and FERC Order No. 631.

A. There are several new issues. One important new issue is the need for the KCC to <u>recognize</u> KGS's non-legal ARO reserve as a regulatory liability for regulatory and ratemaking purposes. Although KGS has recognized these amounts as regulatory liabilities in its 10-K reports, it has not done so for regulatory and ratemaking purposes. KGS's application does not even disclose that FERC Order No. 631 changed the Uniform System of Accounts

¹⁷ Direct Testimony of Michael J. Majoros, Jr., Docket No. 03-KGSG-602-RTS, pp. 23-24.

¹⁸ Direct Testimony of Michael J. Majoros, Jr., Docket No. 03-KGSG-602-RTS, pp. 24-25.

1		to require these amounts to be recorded in separate sub-accounts of
2		depreciation expense and accumulated depreciation.
3		Summary of New Issues
4		1. The KCC should recognize and require separate identification and
5		regulatory reporting in Kansas.
6		2. The KCC should consider how to dispose of or reduce the regulatory
7		liability for ratemaking purposes.
8		3. The KCC should consider how to avoid the continued exponential build-
9		up of the regulatory liability on a going-forward basis.
10	The	KCC Should Require Separate Identification and Regulatory Reporting
11	Q.	What provisions of FERC Order No. 631 require separate identification
12		and reporting of non-legal AROs?
13	A.	FERC Order No. 631 requires jurisdictional entities such as KGS to "maintain
14		separate subsidiary records for cost of removal for non-legal retirement
15		obligations that are included as specific identifiable allowances recorded in
16		accumulated depreciation in order to separately identify such information to
17		facilitate external reporting and for regulatory analysis, and rate setting
18		purposes. Therefore, the Commission [amended] the instructions of accounts
19		108 in Parts 101 to require jurisdictional entities to maintain separate
20		records for the purposes of identifying the amount of specific allowances
21		collected in rates for non-legal retirement obligations included in the

- depreciation accruals."¹⁹ The KCC should extend this requirement to
 regulatory and ratemaking purposes in Kansas.
- 3 The KCC Should Specifically Recognize the Regulatory Liability
- Q. Why is it necessary for the KCC to recognize a regulatory liability for the
 non-legal cost of removal and dismantlement amounts?
- 6 Α. Although the FERC has recognized and identified the amounts involved, 7 FERC does not require reporting the non-legal AROs as regulatory liabilities. 8 FERC deferred to the states regarding specific recognition of a regulatory liability for ratemaking purposes. Consequently, while FERC Order No. 631 9 provides a new transparency by requiring identification of the amounts and 10 11 maintenance of separate subsidiary records for regulatory analysis and rate 12 setting purposes, it did not specifically recognize a regulatory liability for non-13 legal asset retirement obligations.

From a regulatory and ratemaking standpoint, <u>nothing holds KGS</u> <u>specifically accountable for these excess collections</u>, even though the public accounting profession and the Securities and Exchange Commission recognize that they are regulatory liabilities and that the KCC implicitly holds KGS accountable.

19 Regardless of the transparency provided by FERC, KGS does not 20 identify or even mention these requirements or the issue in its depreciation 21 study and general rate case filing. This is an intolerable situation. The 22 accountability must be explicit, and the KCC must establish that accountability.

¹⁹ FERC Docket No. RM02-7-000, Order No. 631, paragraph 38.

1 Later, I will demonstrate the unlikelihood that KGS will spend these 2 amounts for cost of removal in the magnitude that they have been collected. 3 Nevertheless, even if it was highly probable that KGS might spend all this 4 money for future cost of removal, it is fair and reasonable for the KCC to 5 recognize the ratepayers' claims on these monies until actually spent on their 6 intended purpose. Unless they are explicitly identified as "subject to refund," 7 there is an ongoing and wholly unnecessary risk that they are merely hidden 8 potential income to KGS.

9 Q. Does KGS have any legal obligations to incur the non-legal ARO costs?

A. No, KGS's non-legal AROs do not even meet baseline tests as liabilities to
incur asset removal costs. The KCC, therefore, should recognize the excess
collections as regulatory liabilities owed to ratepayers unless and until KGS
spends the funds on their intended purpose.

14 It is critical that the KCC require KGS to explicitly identify and report this 15 regulatory liability and all related activity in all future reports, rate cases and depreciation studies that it files with the KCC. The KCC should require 16 17 prominent disclosure of its explicit recognition of this amount as an intrastate 18 regulatory liability in KGS's future annual reports to ensure sufficient 19 recognition of and transparency concerning these amounts. Without a 20 requirement for separate identification and reporting of these amounts, they 21 are hidden from the ratemaking and regulatory process in Kansas. If it were 22 not for CURB and USD 259, the issue would not have come before the KCC in

this proceeding even though KGS has built a \$1.7 million regulatory liability
with no explicit plan to return it.

3 Q. Would it be sufficient to report the item as a "deferred credit"?

No, treatment as a deferred credit would fail to address the core issue - these 4 Α. 5 are costs recovered for a particular purpose and, if not used for that purpose, will result in future rates being decreased, as described in SFAS No. 71, ¶11. 6 7 KGS could easily assert in the future that ratepayers have no claim to a deferred credit. The KCC must specifically recognize and require reporting by 8 KGS as a regulatory liability for regulatory and ratemaking purposes. 9 Otherwise, KGS will identify the amounts as accumulated depreciation for 10 11 regulatory accounting purposes.

Q. What is wrong with continuing to record the regulatory liability as accumulated depreciation?

A. KGS and all utilities consider accumulated depreciation to represent a
 measure of their capital they have recovered from their ratepayers. As
 simplistic as it sounds, utilities consider any amount in accumulated
 depreciation to be "their money" even if they collected it for a fictitious future
 cost.²⁰

²⁰ KGS was asked specific questions regarding whose money the cost of removal regulatory liability represented in CURB 177. The Company objected to the data request and refused to answer.

- Is it true that accumulated depreciation is a rate base deduction and 1 Q. 2 therefore ratepayers are better off due to that fact? 3 Α. This is a false distinction between the two approaches. Accumulated 4 depreciation is indeed a rate base deduction. A regulatory liability also can 5 (and should) be a rate base deduction. 6 What is the appropriate treatment of KGS's non-legal ARO regulatory Q. liability? 7 The KCC must separate KGS's non-legal ARO regulatory liability from 8 Α. accumulated depreciation. The appropriate accounting entry is a debit to 9 10 account 108 - Accumulated depreciation and an equivalent credit to account 11 254 – Other regulatory liabilities. 12 Q. Has the KCC ever ordered regulatory liability treatment for non-legal 13 **AROs in a prior proceeding?** 14 Yes, in Docket No. 05-WSEE-981-RTS the KCC ordered regulatory liability Α. 15 treatment for terminal cost of removal which is also a non-legal ARO. The KCC said: 16 17 The regulatory liability imposed on terminal net salvage is a significant factor. Majoros seemed to be concerned 18 19 that even with a regulatory liability, an alternative
- regulatory scheme may allow Westar to divert the funds 20 21 collected for terminal net salvage. The Commission 22 reminds the parties that its intent in tracking the terminal net salvage values separately and determining that the 23 24 amounts should be considered a liability is to establish the fact that Westar has an obligation to refund to 25 26 ratepayers any amount of terminal net salvage not used 27 for demolishing, dismantlement or otherwise removing 28 plant. The point is this: The regulatory liability will track 29 these funds collected for terminal net salvage and will

1 2 3 4 5		ensure that when Westar dismantles existing plant to make room for additional generation, the cost of that dismantlement will not be capitalized and added to rate base. ²¹
6	Q.	How does GAAP define a regulatory liability?
7	A.	As summarized earlier, SFAS No. 71 - Accounting for the Effects of Certain
8		Types of Regulation defines regulatory liabilities from a GAAP perspective.
9		Paragraph 11, as excerpted below, defines a regulatory liability. Paragraphs
10		11 and 11.b. are particularly instructive.
11		SFAS No. 71 – Regulatory Liabilities ²²
12 13 14 15 16 17 18 19 20 21 22 23 24 25 26 27 28 29 30 31 32 33		 11. Rate actions of a regulator can impose a liability on a regulated enterprise. Such liabilities are usually obligations to the enterprise's customers. The following are the usual ways in which liabilities can be imposed and the resulting accounting: a. A regulator may require refunds to customers b. A regulator can provide current rates intended to recover costs that are expected to be incurred in the future with the understanding that if those costs are not incurred future rates will be reduced by corresponding amounts. If current rates are intended to recover such costs and the regulator requires the enterprise to remain accountable for any amounts charged pursuant to such rates and not yet expended for the intended purpose, the enterprise shall not recognize as revenues amounts charged pursuant to such rates and be recognized as liabilities and taken to income only when associated costs are incurred.

 ²¹ I/M/O Westar Energy, Docket No. 05-WSEE-981-RTS, Order on Petitions for Reconsideration and Clarification, Issued February 13, 2006, p. 49.
 ²² SFAS No. 71, paragraph 11. Only the first sentence of each subparagraph is included.

c. A regulator can require that a gain or other 1 2 reduction of net allowable costs be given to 3 customers over future periods. ... 4 5 Q. Does KGS agree that its collections for non-legal AROs result in a 6 regulatory liability? Yes, KGS reports a \$1.7 million regulatory liability as of December 31, 2005.²³ 7 Α. 8 Given that KGS can only create a regulatory liability consistent with the letter 9 and spirit of SFAS No. 71, the Company must have determined (at least for 10 financial reporting purposes) that, in its management's judgment, the amounts 11 it has collected but not vet spent for costs of removal are "probable" of being 12 credited to ratepavers through the ratemaking process. SFAS No. 71 clarifies 13 that the phrase "credited to ratepayers" means "if those costs are not incurred, future rates will be reduced by corresponding amounts."24 14 15 KGS does agree that both GAAP and the SEC recognize this fact, and 16 in order to get a "clean" audit opinion, it must report the amount as a regulatory 17 liability as long as it remains regulated, and subject to cost-based rate 18 base/rate of return regulation. 19 Why did you emphasize the proviso "as long as it remains regulated and Q. 20 subject to cost-based, rate base/rate of return regulation"? 21 Α. I am concerned because if KGS were to be deregulated, or if regulation were 22 to change from a "cost-based" to some form of alternative "price-based" 23 regulation, history tells us the Company would have every interest in 24 immediately transferring its \$1.7 million regulatory liability into its GAAP

²³See response to CURB 175.

income. This amount could well disappear from the scene unless the KCC
 protects it on behalf of ratepayers. Therefore, this amount should be
 specifically designated as a regulatory liability for ratemaking purposes.

Q. Why do you believe that KGS would transfer its \$1.7 million non-legal

4

5

- regulatory liability into GAAP income?
- 6 A. KGS will transfer the regulatory liability into GAAP income because that is
- 7 what GAAP requires. If deregulated, or if regulation changes significantly, the
- 8 provisions of SFAS No. 71 will no longer apply. The regulatory liability amount
- 9 will flow immediately and explicitly to GAAP income, because SFAS No. 143
- 10 requires it to flow to income if it is not payable to ratepayers. This is what
- 11 electric utilities did when their production plants were deregulated.

12 Q. Do you have any credible evidence of such treatment?

- 13 A. Yes, several utilities did that upon adoption of SFAS No. 143. For instance, as
- 14 noted in Public Service Enterprise Group's December 31, 2003 10-K report:
- 15Power also had \$131 million in cost of removal
liabilities recorded on its Consolidated Balance Sheet,
as of December 31, 2002, which did not meet the
requirements of an Asset Retirement Obligation
(ARO) and were therefore reversed and included in
the Cumulative Effect of a Change in Accounting
Principle recorded in the first quarter of 2003.25

²⁴ SFAS No. 71, ¶11b.

²⁵ Public Service Enterprise Group Inc., December 31, 2003 10-K Report, p. 138.

Do you have any similar examples of other utilities doing the same 1 Q. 2 thing? Yes, American Electric Power had several of its production plants deregulated. 3 Α. It immediately transferred \$473 million from accumulated depreciation into 4 income relating to those deregulated plants.²⁶ 5 In another example, Tucson Electric Power Company ("TEP") stated 6 7 that: \$113 million for final 8 TFP accrued had decommissioning of its generating facilities. ... this 9 amount was reversed for 2002 and included as part of 10 the cumulative effect adjustment of accounting 11 adjustment when FAS 143 was adopted on January 12 1, 2003.27 13 14 This means that TEP transferred non-legal AROs into income. 15 For its regulated operations, which include the transmission and 16 distribution portions of its business, TEP continued to apply SFAS 71. As a 17 result. TEP recorded the cost of removal collected for regulated non-legal 18 AROs as a regulatory liability. 19 20 As of December 31, 2004, TEP had accrued \$67 million for the net cost of removal of the interim 21 retirements from its transmission, distribution and 22 general plant. As of December 31, 2003, TEP had 23 accrued \$60 million for these removal costs. The 24 amount is recorded as a regulatory liability.²⁸ 25 26

²⁶ AEP 2003 Annual Report to Shareholders, page 69.

²⁷ Tucson Electric Power Company December 31, 2004 10 K Report, page K-59.

²⁸ Id., page K-60.

1		However, TEP also reported:
2 3 4 5 6 7		If TEP stopped applying FAS 71 to its remaining regulated operations, it would <u>write off</u> the related balances of its regulatory assets as an expense and its regulatory liabilities as income on its income statement. ²⁹
8		The term "write off" is a euphemism for transferring the money to income.
9	Q.	Is TEP aware that you have used the quotation above to make the point
10		that given the chance a utility will transfer the regulatory liability to
11		income?
12	Α.	Yes, in November 2005, the Public Utilities Fortnightly published an article I
13		wrote concerning the issues at hand in this proceeding. ³⁰ The article included
14		the quotation from TEP's Form 10K. Subsequently, Karen G. Kissinger, TEP's
15		Vice President, Controller & Chief Compliance Officer responded to my
16		article.31 Ms. Kissinger leveled several attacks against my logic, but her last
17		sentence corroborated the risk to ratepayers that I identified in the article. Ms.
18		Kissinger finished her letter saying: "Ratepayers are not entitled to a refund of
19		costs recognized to provide services they have already received."32 That
20		means that TEP believes that its ratepayers should pay it money in advance
21		for future costs of removal, with no expectation of a refund or future rate
22		decrease should TEP not use the funds for their intended purpose - in that
23		event, they belong to TEP. KGS's ratepayers are subject to the same risks.

 ²⁹ Id. (Emphasis added.)
 ³⁰ Public Utilities Fortnightly, "Rate Base Cleansings: Rolling Over Ratepayers", November 2005, p.58.
 ³¹ Id., April 2006.
 ³² Id.

		, , , , , , , , , , , , , , , , , , ,
1	Q.	Does KGS make a similar statement regarding charging to income the
2		amounts recorded as regulatory liabilities should it no longer be able to
3		apply SFAS No. 71 to its operations?
4	Α.	Yes, as quoted above from KGS's 2005 10-K Report, "these non-legal asset
5		removal obligations should be accounted for as a regulatory liability under
6		Statement 71."33 The quote below demonstrates that if KGS were no longer
7		subject to SFAS 71, it would take the regulatory liability into income.
8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25 26 27 28 29 30 31 32 33 34 35		Regulation - Our intrastate natural gas transmission pipelines and distribution operations are subject to the rate regulation and accounting requirements of the OCC, KCC, RRC and various municipalities in Texas. Other transportation activities are subject to regulation by the FERC. Oklahoma Natural Gas, Kansas Gas Service, Texas Gas Service and portions of our Pipelines and Storage segment follow the accounting and reporting guidance contained in Statement of Financial Accounting Standards No. 71, "Accounting for the Effects of Certain Types of Regulation" (Statement 71). During the rate-making process, regulatory authorities may require us to defer recognition of certain costs to be recovered through rates over time as opposed to expensing such costs as incurred. This allows us to stabilize rates over time rather than passing such costs on to the customer for immediate recovery. Accordingly, actions of the regulatory authorities could have an affect on the amount recoverable and the amount deferred would be recorded as income or expense at the time of the regulatory action. If all or a portion of the regulated operations becomes no longer subject to the provisions of Statement 71, a write-off of regulatory assets and stranded costs may be required. ³⁴

 ³³ ONEOK, Inc., December 31, 2005 10-K Report, p. 73.
 ³⁴ ONEOK, Inc., December 31, 2005 10-K Report, p. 72 (emphasis added).

1 Q. Have any other industries transferred non-legal ARO amounts into 2 income?

- 3 A. Yes, while still regulated, the telephone industry collected substantial amounts
- 4 of future cost of removal from its ratepayers through depreciation, just as KGS
- 5 is proposing here. Upon deregulation and the adoption of SFAS No. 143, the
- 6 major telephone companies transferred \$11.5 billion from accumulated
- 7 depreciation into their net income.³⁵

8 Q. Have any other state commissions recognized this regulatory liability?

- 9 A. Yes, the California Public Utility Commission recently recognized the
- 10 regulatory liability for Southern California Edison, stating,
- 11 TURN's request that the balance of funds collected 12 for cost of removal related to non-ARO assets be 13 recognized as a regulatory liability for ratemaking 14 purposes is reasonable and will be adopted.³⁶
- 15

16 The KCC Should Consider Disposing of the Existing Regulatory Liability

- 17 Q. What should the KCC do with KGS's regulatory liability on a going-
- 18 **forward basis**?
- 19 A. There are a number of alternatives to the treatment of the regulatory liability on
- 20 a going-forward basis. The KCC could require continued maintenance as a
- 21 permanent rate base offset representing customer-provided capital, or
- amortization back to ratepayers over some specified amortization period.

³⁵ Pre-tax gains of SBC (\$5.9 billion), Verizon (\$3.5 billion), Qwest (\$0.4 billion), BellSouth (\$1.3 billion) and Sprint (\$0.4 billion). See Companies' 2003 10K Reports and 2003 Annual Reports to Shareholders.

³⁶Application of Southern California Edison Company, A. 04-12-014, D.06-05-016, page 204, also Finding of Fact 122.

1	prefer an amortization, because I do not believe KGS will ever spend all of this
2	money on future cost of removal, and as long as the money remains in KGS's
3	hands, it will do whatever it can to convert the regulatory liability to income. An
4	amortization would reduce annual depreciation expense over the amortization
5	period. At a time of ever-increasing energy prices, this would be welcome
6	relief to KGS's customers, as well as a means to eliminate the regulatory
7	liability.

- 8 Q. Is the amortization a form of retroactive ratemaking?
- 9 A. No, it is merely a reduction to depreciation expense.

10 The KCC Should Change the Mechanism That Created KGS's Regulatory 11 Liability 12

Q. How much non-legal ARO cost is included in the annual depreciation
 expense under KGS's proposal?

A. As I mentioned earlier, KGS did not provide the information necessary for me
 to provide that amount. I am, however, able to estimate the \$9.9 million of
 annual negative net salvage included in KGS's proposed depreciation.³⁷
 Given that this is a net negative number, the cost of removal component is
 obviously much greater.

The \$9.9 million can be compared to KGS's actual unadjusted \$2.4 million average negative net salvage experience. Exhibit___(MJM-3) summarizes KGS's average annual net salvage experience from 2001 to 2005. It sums to \$2.4 million. KGS's \$9.9 million negative net salvage accrual is more than 4 times greater than KGS's actual negative net salvage. If this

1		pattern continues, KGS's regulatory liability will continue to grow at an
2		alarming rate.
3	Q.	What should the KCC do about new non-legal AROs on a going-forward
4		basis?
5	A.	The solution to that problem lies in the recognition of the excess charges
6		inherent in the depreciation mechanism that created the regulatory liability in
7		the first place. On a going-forward basis, the KCC should change the
8		mechanism it uses to allow KGS to collect non-legal AROs.
9	Q.	Is KGS's mechanism used in other jurisdictions or recognized in any
10		texts?
11	A.	Yes, KGS's mechanism is, and has been, used in various jurisdictions -
12		including Kansas. The NARUC's 1996 Public Utilities Depreciation Practices
13		Manual also addressed, and is even read by some as endorsing KGS's
14		approach:
15 16 17 18 20 21 22 23 24 25 27 28 29 30		Net salvage is expressed as a percentage of plant retired by dividing the dollars of net salvage by the dollars of original cost of plant retired. <u>The goal of accounting for net salvage is to allocate the net cost</u> of an asset to accounting periods, making due allowance for net salvage, positive or negative, that will be obtained when the asset is retired. This concept carries with it the premise that property ownership includes the responsibility for the property's ultimate abandonment or removal. Hence, if current users benefit from its use, they should pay their pro rata share of the costs involved in the abandonment or removal of the property and also receive their pro rata share of the benefits of the proceeds realized.

³⁷ Exhibit___(MJM-4) .

1	This treatment is in harmony with generally accepted
2	accounting principles and tends to remove from the
3	income statement any fluctuations caused by erratic,
4	although necessary, abandonment and removal
5	operations. It also has the advantage that current
6	<u>customers pay or receive a fair share of costs</u>
7	associated with the property devoted to their service,
8	even though the costs may be estimated. ³⁸
9	

- 10 Q. Is KGS's approach "in harmony with generally accepted accounting
- 11 principles"?
- A. No, KGS's approach is not in harmony with generally accepted accounting
 principles and never has been, as implicitly reaffirmed in SFAS No. 143. If
 NARUC were to update its 1996 manual, those words should no longer
 appear.
- 16 Q. What is at the heart of NARUC's thinking in this regard?
- A. The matching principle is at the heart of NARUC's thinking. NARUC focuses on the <u>timing</u> or <u>pattern</u> of cost of removal allocation and <u>intergenerational</u> <u>equity</u>. Unfortunately, NARUC does not address the fundamental questions of whether a company will actually incur the costs that the KGS's approach anticipates, and the intergenerational <u>inequity</u> of charging these inflated amounts to ratepayers when there is some doubt that KGS will ever spend the money on cost of removal, and the inflation element is so overstated.
- Again, it is worth noting that the 1996 NARUC manual pre-dates SFAS No. 143. Thus, it reflects earlier deliberations, and did not consider, or even

³⁸ NARUC Manual, page 18.

know about the huge regulatory liabilities emanating from the use of KGS's
 approach.

3 Q. Has anybody addressed these fundamental questions?

- A. Yes, FASB addressed the fundamental questions in SFAS No. 143. The
 matching principle is in harmony with GAAP when the future costs are genuine
 obligations and recognized at their fair value. However, the matching principle
 of accounting does not require allocation of a fallacious future expenditure to
 any accounting period.
- 9 NARUC focuses on an objective of achieving a particular expense 10 recognition pattern rather than the need to recognize whether or not an actual 11 obligation and liability exists. In paragraph B21, SFAS 143 specifically 12 addresses the tendency to focus on the expense pattern rather than the reality
- 13 of the cost, and the problems that can result:
- 14 B21. Prior to this Statement, the objective of many 15 accounting practices was not to recognize and 16 measure obligations associated with the retirement of 17 long-lived assets. Rather, the objective was to 18 achieve a particular expense recognition pattern for 19 those obligations over the operating life of the 20 associated long-lived asset. Using that objective, 21 some entities followed an approach whereby they 22 estimated an amount that would satisfy the costs of 23 retiring the asset and accrued a portion of that 24 amount each period as an expense and a liability. 25 Other entities used that objective and the provision in 26 paragraph 37 of FASB Statement No 19, Financial 27 Accounting and Reporting by Oil and Gas Producing 28 Companies, that allows them to increase periodic 29 depreciation expense by increasing the depreciable 30 base of a long-lived asset for an amount representing 31 estimated asset retirement costs. Under either of 32 those approaches, the amount of liability or

1 2 3 4 5 6 7 8 9		accumulated depreciation recognized in a statement of financial position usually differs from the amount of obligation that an entity actually has incurred. In effect, by focusing on an objective of achieving a particular expense recognition pattern, accounting practices developed that disregarded or circumvented the recognition and measurement requirements of FASB Concepts Statements. ³⁹
10		KGS's approach focuses on achieving a particular expense pattern rather than
11		"recognition and measurement requirements," that is, the reality of the cost.
12		As NARUC recognizes, these are estimates - forecasts of future costs.
13		However, thanks again to SFAS No. 143, we now know that TIFCA future cost
14		of removal estimates do not meet baseline tests as legal liabilities.
15	Q.	Why do you say that KGS's cost of removal estimates do not meet
15 16	Q.	Why do you say that KGS's cost of removal estimates do not meet baseline tests as liabilities?
	Q. A.	
16		baseline tests as liabilities?
16 17		baseline tests as liabilities? KGS acknowledges that it does not have any legal AROs. Some utilities,
16 17 18		baseline tests as liabilities? KGS acknowledges that it does not have any legal AROs. Some utilities, however, do have certain costs that meet these baseline tests. There are
16 17 18 19		baseline tests as liabilities? KGS acknowledges that it does not have any legal AROs. Some utilities, however, do have certain costs that meet these baseline tests. There are assets for which they have identified legal asset retirement obligations
16 17 18 19 20		baseline tests as liabilities? KGS acknowledges that it does not have any legal AROs. Some utilities, however, do have certain costs that meet these baseline tests. There are assets for which they have identified legal asset retirement obligations ("AROs") as defined by SFAS No. 143. For example, there are legal
16 17 18 19 20 21		baseline tests as liabilities? KGS acknowledges that it does not have any legal AROs. Some utilities, however, do have certain costs that meet these baseline tests. There are assets for which they have identified legal asset retirement obligations ("AROs") as defined by SFAS No. 143. For example, there are legal obligations associated with the retirement of nuclear plants. The AROs meet

occurring and is unavoidable as a result of operating the plant. ... the

25

³⁹ Id., paragraph B21, (emphasis supplied).
obligation to perform decontamination activities at that plant results from the
 normal operation of the plant."⁴⁰

On the other hand, KGS has collected, and will continue to collect, if the company has its way, estimates of future cost of removal relating to its plant for which it does not have any such legal retirement obligation. These are the non-legal AROs. KGS does not have any probable obligation to make these expenditures, as "probable" is used in SFAS No. 143. They therefore do not meet the definition of a liability.⁴¹

9 While this may sound outlandish, consider the fact that all that is 10 necessary to create a legal obligation is for KGS to promise the KCC and the 11 public at large that it will do the work, incur the cost, and spend the money it 12 collects for that cost on that cost. I expect KGS will protest that it has an 13 implicit obligation to remove most if not all of its non-legal ARO assets. If true, 14 let KGS make such a promise and treat all of its plant as AROs. The utility 15 seems unwilling to make such a promise.⁴²

As explained earlier, FERC Order No. 631 defines KGS's future cost of
 removal proposals as non-legal AROs. Non-legal AROs apply to plant for

⁴⁰ Statement of Financial Accounting Standards No. 143 ("SFAS 143"), Accounting for Asset *Retirement Obligations*, paragraph A12.

⁴¹ Id., paragraph 4. "Liabilities are *probable* future sacrifices of economic benefits arising from present obligations of a particular entity to transfer assets or provide services to other entities in the future as a result of past transactions or events. Probable is used with its general meaning, rather than in a specific accounting or technical sense (such as Statement 5, par.3), and refers to that which can reasonably expected or believed on a basis of available evidence or logic but neither certain nor proved (Webster's New World Dictionary, p.1132). Its inclusion in the definition is intended to acknowledge that business and other economic activities occur in an environment characterized by uncertainty in which few outcomes are certain."

¹² See response to CURB 181. Note that KGS <u>did not explicitly promise</u> to remove its non-legal ARO assets.

which KGS has no "legal obligations that a party is required to settle as a
 result of an existing or enacted law, statute, ordinance, or written or oral
 contract or by legal construction of a contract under the doctrine of promissory
 estoppel."⁴³

Non-legal AROs would become AROs, that is, liabilities to incur future 5 removal costs if they were "probable (that which can be reasonably expected 6 or believed on the basis of available evidence or logic but is neither certain nor 7 proved) future sacrifices of economic benefits arising from present obligations 8 9 of a particular entity to transfer or provide services to other entities in the future as a result of past transactions or events."44 If KGS has not deemed them 10 AROs, it is because KGS has determined that the costs are not such "probable 11 ... future sacrifices." 12

Whether these obligations exist is at best ambiguous; but "in most 13 cases involving asset retirement obligations, the determination of whether a 14 legal obligation exists should be unambiguous. However, in situations in 15 which no law, statute, ordinance, or contract exists, but an entity makes a 16 promise to a third party (which may include the public at large) about its 17 18 intention to perform retirement activities, facts and circumstances need to be 19 considered carefully in determining whether that promise has imposed a legal obligation upon the promisor under the doctrine of promissory estoppel."45 20 KGS has not made any specific or unambiguous promise to the KCC or the 21

⁴⁴ Id., paragraph 4.

⁴³ SFAS No. 143, paragraph 2.

⁴⁵ Id., paragraph A3.

public at large about any intention to perform the retirement activities, or spend
 money, relating to non-legal AROs.

"A conditional obligation to perform a retirement activity is within the
scope of SFAS No. 143" thus producing AROs. "Uncertainty about whether
performance will be required does not defer the recognition of a retirement
obligation; rather, that uncertainty is factored into the measurement of the fair
value of the liability Uncertainty about performance of conditional
obligations shall not prevent the determination of a reasonable estimate of fair
value."⁴⁶

10 Paragraph 2 of SFAS 143 "limits the obligations included within the 11 scope to those that are unavoidable by an entity as a result of the acquisition, 12 construction, or development and (or) the normal operation of a long-lived asset, except for certain obligations of lessees."47 Legal obligations, as used 13 14 in SFAS No. 143, "encompass both legally enforceable obligations and constructive obligations."48 The future cost of removal included in KGS's 15 current and proposed depreciation rates is avoidable, and KGS has neither 16 17 legal, nor constructive, nor conditional obligations associated with these non-18 legal AROs.

"Any asset retirement obligation associated with the retirement of or the
 retirement and replacement of a component of a larger system [interim
 retirements] qualifies for recognition provided that the obligation meets the

⁴⁶ Id., paragraph A17. Notwithstanding this clear language from SFAS No. 143, KGS did not identify any conditional obligations, uncertain or not.

⁴⁷ Id., paragraph B15.

definition of a liability."⁴⁹ KGS's non-legal AROs for interim retirements (if any)
 do not meet the definition of a liability.

3 "Uncertainty about the timing of the settlement date does not change
4 the fact that an entity has a legal obligation."⁵⁰ Even the judgmental nature of
5 plant lives does not eliminate an ARO, and yet KGS does not have any AROs
6 for its non-legal ARO accounts.

KGS is well aware of these SFAS No. 143 requirements regarding 7 8 AROs, yet it has determined for its non-ARO assets that it does not have any 9 obligation to remove its plant or to spend the money it collects from ratepayers 10 for that presumed purpose. As a result, KGS has, in effect, explicitly not 11 promised to spend the money for its intended purpose, and it has recognized that it is not even reasonable to assume that it will incur these future removal 12 costs.⁵¹ Given these facts, and the actual numbers I have provided to the 13 14 KCC, the only reasonable conclusion is that KGS will never spend the money 15 for cost of removal relating to non-legal AROs at the level it is charging to 16 ratepayers.

17 **Q**.

Q. Does the NARUC Manual recognize other net salvage approaches?

18 A. Even though the NARUC Manual seems to endorse KGS's approach, it

- 19 recognizes that some jurisdictions have reconsidered:
- 20Some commissions have abandoned the above21procedure [gross salvage and cost of removal22reflected in depreciation rates] and moved to current-

⁴⁸ Id., paragraph B16.

⁴⁹ Id., paragraph B17.

⁵⁰ Id., Paragraph B19.

⁵¹ See responses to CURB 180 and 181.

period accounting for gross salvage and/or cost of 1 2 removal. In some jurisdictions gross salvage and cost 3 of removal are accounted for as income and expense. 4 respectively, when they are realized. Other 5 consider only gross iurisdictions salvage in 6 depreciation rates, with the cost of removal being expensed in the year incurred.52 7 8 The NARUC depreciation manual further opines on the underlying rationale for 9 10 treating removal cost as a current-period expense, instead of incorporating it in 11 depreciation rates: 12 It is frequently the case that net salvage for a class of 13 property is negative, that is, cost of removal exceeds 14 gross salvage. This circumstance has increasingly 15 become dominant over the past 20 to 30 years; in some cases negative net salvage even exceeds the 16 17 original cost of plant. Today few utility plant 18 categories experience positive net salvage; this means that most depreciation rates must be designed 19 to recover more than the original cost of plant. The 20 21 predominance of this circumstance is another reason 22 why some utility commissions have switched to current-period accounting for gross salvage and, 23 particularly, cost of removal.53 24 25 Setting aside ratemaking, one of the mechanical problems with KGS's 26 approach is that it can result in a depreciation reserve actually exceeding the 27 28 gross plant balance. That is because the depreciation rate is excessive; it is 29 more than necessary to fully depreciate the plant. Therefore, at the end of its

- 30 life, the accumulated depreciation account <u>exceeds</u> the plant account balance.

⁵² NARUC Manual, page 157.

⁵³ Id., page 158.

- 1 Q. Has anybody addressed this accumulated depreciation excess?
- 2 A. Yes, FASB has also addressed accumulated reserve excesses in SFAS No.
- 3 143. Paragraph B22 says the following:

4 Paragraph 37 of Statement 19 states that B22. 5 "estimated dismantlement. restoration. and 6 abandonment costs ... shall be taken into account in 7 determining amortization and depreciation rates." 8 Application of that paragraph has the effect of 9 accruing an expense irrespective of the requirements 10 for liability recognition in the FASB Concepts 11 Statements. In doing so, it results in recognition of 12 accumulated depreciation that can exceed the 13 historical cost of a long-lived asset. The Board 14 concluded that an entity should be precluded from 15 including an amount for and asset retirement 16 obligation in the depreciable base of a long-lived 17 asset unless that amount also meets the recognition 18 criteria in this Statement. When an entity recognizes 19 a liability for an asset retirement obligation, it also will 20 recognize an increase in the carrying amount of the 21 related long-lived asset. Consequently, depreciation 22 of that asset will not result in the recognition of 23 accumulated depreciation in excess of the historical 24 cost of a long-lived asset.⁵⁴ 25

- 26 As one can see from the above, the public accounting profession does not
- 27 approve of depreciating an asset beyond its original cost.
- 28 Q. Are you advocating that the KCC adopt GAAP as the single appropriate
- 29 standard for ratemaking?
- 30 A. No, GAAP does not control ratemaking, but the rationale described above is
- 31 both informative and makes sense.

⁵⁴ SFAS No. 143, paragraph B22, (emphasis added).

1 Q. What do you conclude?

2 I conclude that KGS's net salvage proposals will exacerbate an already bad Α. 3 situation. Due to the inflationary assumptions and orders of magnitude mismatches combined with plant growth, KGS's proposals will cause the 4 5 regulatory liability to continue to grow at an exponential rate. Regardless of 6 KGS's claims otherwise, it will not spend all of that money on cost of removal, 7 so why let it continue to grow at the expense of ratepayers? The KCC must 8 change the procedure it uses to provide for cost of removal.

9 Q. Has KGS quantified the going-forward amount of the regulatory liability

10 for cost of removal?

- A. I do not know. We asked KGS to provide a projection of the regulatory liability,
 assuming its proposed depreciation rates were adopted. The Company
 refused to provide the projection.⁵⁵
- 14 Alternatives to KGS's Approach

15 **Q.** Are there any alternatives to KGS's Approach?

A. Yes, there are alternatives to KGS's approach. Below I will briefly discuss a
 "cash basis" alternative, and three "accrual basis" alternatives. There are
 probably more alternatives but these are the ones that I believe are
 reasonable.

20	Cash Basis:	- Expensing
21	Accrual Basis:	- SFAS No. 143 Fair Value Approach
22		- Net Present Value Approach
23		- Normalized Cost of Removal Approach

⁵⁵ Response to CURB 176.

All of these have, in one form or another, been adopted by certain other state
 agencies.

3 Cash Basis Alternative

4 Q. What is the cash basis alternative?

5 Α. The cash basis alternative removes non-legal removal and dismantlement costs from the depreciation rate process. Those costs would no longer be 6 charged to accumulated depreciation, but instead be either capitalized or 7 8 expensed. KGS allocates a portion of the cost of a replacement project to cost 9 of removal. The allocation, like all allocations, is at least somewhat arbitrary. 10 Thus, one component of the cash basis alternative would be to consider 11 capitalizing the entire cost of replacements to plant in service, rather than 12 allocating a portion to cost of removal. This would have the same effect on 13 rate base as the Company's current accounting and would eliminate the 14 problems created by the allocation. It would have the same effect on rate 15 base because the current accounting debits actual cost to accumulated 16 depreciation which increases rate base.

Q. What if the company incurs cost of removal or dismantlement which is not accompanied by a replacement?

A. If there is not a replacement, the cost of removal or dismantlement would be
charged to operating expense.

Q. Is it necessary, under the cash basis alternative, to have a combination
 of capitalization and expensing?

A. No, KGS could charge all of its non-ARO cost of removal and dismantlement
to operating expense. It would be eliminated from depreciation expense and
treated as any other operating expense. If there are concerns that KGS or its
customers could unduly suffer from an over-or under-estimation of this
expense, the KCC could adopt balancing account treatment for the actual
recorded expenses, subject to reasonableness review.

9 Accrual Basis Alternatives

- 10 Q. What are the accrual basis alternatives to KGS's approach?
- A. There are three accrual basis alternatives: the SFAS No. 143 ARO fair value
 approach, the net present value approach, and the normalized net salvage
 allowance approach.
- 14 SFAS No. 143 Fair Value Accrual Approach

15 Q. What is the SFAS No. 143 Fair Value Approach?

- A. The SFAS No. 143 Fair Value Approach calculates the costs for KGS 's non legal AROs as if they were legal AROs. They are estimated at their future
- 18 value and then reduced to their fair net present value. Several opening entries
- 19 are required under SFAS No. 143 and FERC Order no. 631.
- 20 Net Present Value Accrual Approach
- 21 **Q.** What is the net present value approach?
- A. The net present value approach is less complicated than the SFAS No. 143
 fair value approach. The net present value would merely discount KGS's

future cost of removal estimates back to 2003 values using an appropriate
 inflation factor. Alternatively, the inflation implicit in KGS's studies could be
 eliminated through the use of indices such as the Handy-Whitman Index.

4

Normalized Net Salvage Allowance Approach

5 Q. Explain the normalized net salvage allowance approach.

A. The normalized net salvage allowance approach is similar to the cash basis
approach except that the annual average net salvage, which includes cost of
removal, is included as a specifically identifiable amount or rate within the
annual depreciation accrual. In other words, a normalized net salvage amount
is still a component of the depreciation expense accrual and is credited to
accumulated depreciation and actual cost of removal continues to be charged
to accumulated depreciation.

13 Q. Is the annual net salvage accrual a fixed amount?

A. The annual net salvage allowance could be either a fixed amount or a rolling
five-year average amount.

16 Q. What do you recommend?

A. I recommend that the regulatory liability resulting from KGS's collection of
 excessive non-legal ARO charges be separated from accumulated
 depreciation and specifically recognized by the KCC as a regulatory liability for
 regulatory reporting, regulatory analysis and ratemaking purposes in Kansas.
 On a going-forward basis, I recommend discontinuation of KGS's approach
 and the adoption of the normalized net salvage allowance approach.

1 Q. Why do you recommend discontinuation of KGS's approach?

A. The inflationary and orders of magnitude mismatches inherent in KGS's
approach have resulted in the build-up of its' \$1.7 million regulatory liability,
and excessive cost of removal collections on an annual basis; but the
problems do not end there.⁵⁶

6 There is little, if any, relationship between the cost of removal and 7 retirements amounts in KGS's studies. Furthermore, the data is unreliable, it 8 is typically sporadic, and entirely subject to the control of KGS's accounting 9 department.

Q. Why is there little or no relationship between the cost of removal and the retirement amounts in KGS's studies?

A majority of KGS's retirements result from replacements. KGS determines a 12 Α. 13 need to replace assets in conjunction with its obligation to provide service. 14 When it is determined that assets should be replaced, KGS estimates the 15 entire replacement cost, and then allocates a portion of the replacement cost 16 to cost of removal. Each such allocation is unique to the replacement at hand. The cost of removal in KGS's studies is a function of and derived directly from 17 18 plant additions - not retirements. This is corroborated by KGS's response to 19 CURB 131.

20 Most of the retirements in KGS's studies are after-the-fact accounting 21 entries, bearing little if any relationship at all to the recorded cost of removal. It

⁵⁶ As I stated earlier, in my opinion the \$1.7 million figure is understated.

is doubtful that the cost of removal in any given year relates in anyway to the
 retirements recorded in that year.

3 Q. Why do you say the data in the KGS's studies is unreliable?

4 Α. Not only is the data sporadic in many instances, it is subject to the control of 5 the accounting department. Changes in accounting procedures impact what is 6 reported as cost of removal. Furthermore, significant portions of the recorded 7 cost of removal are the results of allocations. All allocation factors are at least 8 somewhat arbitrary. Consequently, it is reasonable to assume that two 9 independent estimators reviewing the same project could reach different 10 conclusions concerning the portion of a replacement project to be allocated to 11 cost of removal.

12 Q. Does KGS agree that its cost of removal is under the control of its 13 accounting department?

14 A. We asked that question, but KGS refused to provide an answer.⁵⁷

15 Q. Do you consider the amounts in KGS's studies to be unreliable?

A. I assume that once allocated or assigned, KGS has properly recorded the
amounts, but sporadic figures resulting from arbitrary allocations are unreliable
for use in a procedure designed to collect huge amounts of money in advance
from ratepayers, particularly when the Company's management will not even
commit to spending the money for its ostensible purpose.

⁵⁷ Response to CURB 130.

1 Q. Why do you propose the normalized net salvage approach as opposed to 2 the other alternatives you have discussed? 3 The cash-basis alternative might be deemed not acceptable as too large a Α. 4 shift from existing accounting practices. The other accrual basis alternatives 5 involve the extrapolation of inflated figures into the future, and then the 6 imposition of substantial judgment in the determination of inflation and 7 discount rates. 8 There is no need for any of that. The normalized net salvage allowance 9 approach eliminates the need to make predictions about inflation and discount 10 rates. It keeps the company whole and charges its customers the correct 11 amount. The normalized net salvage allowance approach is, in my opinion, 12 the best approach. 13 Q. Have other jurisdictions approved the normalized net salvage allowance 14 approach? 15 Α. The net salvage allowance method has been adopted in several recent New 16 Jersey rate cases in which I participated. In Rockland Electric Company's 17 2002 rate case, the New Jersey Board of Public Utilities ("BPU") endorsed my

testimony regarding SFAS No. 143, but used a net salvage allowance based
 on the average net salvage over a 10-year period, as recommended by Staff,
 instead of the five-year average I recommended.⁵⁸ In Jersey Central Power &
 Light Company's 2002 rate case, the BPU agreed with me that the inclusion of
 net salvage in depreciation rates was inappropriate. It adopted my

recommendation of a \$4.8 million net salvage allowance, based on the cost of 1 removal included in JCP&L's test year budget for transmission, distribution and 2 general plant.⁵⁹ As agreed to in the settlement of their last rate case, Atlantic 3 City Electric Company also uses the net salvage allowance method to accrue 4 net salvage.⁶⁰ However, their previous rates did not have a provision for net 5 salvage at ail. In Public Service Electric and Gas Company's most recent 6 electric case. I recommended retention of the existing 2.49 percent composite 7 rate. Some of the parties originally stipulated to a 2.75 percent rate, but the 8 BPU rejected the stipulation and adopted my 2.49 percent recommendation. 9 That rate, which the Company calculated in a previous case, did not have a 10 provision for net salvage.⁶¹ 11

12 Q. Have any other Commissions accepted the normalized net salvage 13 allowance approach?

A. Yes, the Pennsylvania Public Utility Commission uses the normalized net salvage allowance as a matter of course. Most recently, the Delaware Public
Service Commission adopted the normalized net salvage allowance approach based on the five-year average for Delmarva Power & Light, the largest electric utility in that state.

⁵⁸ I/M/O Rockland Electric Company, KCC Docket Nos. ER02080614 and ER02100724, Initial Decision, June 10, 2003 and Summary Order, July 31, 2003.

⁵⁹ I/M/O Jersey Central Power & Light Company, KCC Docket Nos. ER0208056, ER0208057, EO02070417 and ER02030173, Summary Order, August 1, 2003.

⁶⁰ I/M/O Atlantic City Electric Company, KCC Docket Nos. ER03020110, ER04060423, EO03020091 and EM02090633, Decision and Order Adopting Initial Decision and Stipulation of Settlement, May 26, 2005.

⁶¹ I/M/O Public Service and Gas Company, KCC Docket No. ER02050303, Decision and Order, Issued April 22, 2004.

Q. Have you incorporated a 5-year normalized net salvage allowance in your
 depreciation recommendations?

3 Yes. Exhibit (MJM-4) summarizes my recommendations. I have removed Α. 4 Dr. White's proposed future net salvage factors from his proposed 5 depreciation. The result is plant-only" or "capital recovery" depreciation rates. This yields annual plant-only depreciation, based on December 31, 2005 plant 6 balances of \$23,732,350. To that amount, I have added a \$2,369,227 annual 7 net salvage allowance based on KGS's actual unadjusted experience for the 8 9 five-years ending December 31, 2005. This yields total annual depreciation of 10 \$28,101,577 which is less than Dr. White's amount by \$7,356,457.

11 Q. Mr. Majoros, are you aware that KGS is proposing a \$5 million
 12 depreciation expense decrease?

A. Yes, I am aware of that. I recognize that the KCC may consider my
adjustment to be "piling on." If the Commission decides to adopt the
Company's proposal in its entirety, it should adopt my recommendations, but
use Dr. White's \$9,725,684 annual net salvage allowance. In that way, KGS
will get the same depreciation it proposed, and ratepayers will get the
protections they deserve.

19 Q. Does this conclude your testimony?

20 A. Yes, it does.

VERIFICATION

WASHINGTON,)

DISTRIC OF COLUMBIA) ss:

Michael Majoros, being fully sworn upon his oath, deposes and states that he is a consultant for the Citizens' Utility Ratepayer Board, that he has read and is familiar with the foregoing testimony, and that the statements made herein are true to the best of his knowledge, information and belief.

Michael Majoros

SUBSCRIBED AND SWORN to before me this 26^{th} day of September, 2006.

Angel L. Funch Notary Public

My Commission expires: March 14,2011

.

Experience

Snavely King Majoros O'Connor & Lee, Inc.

Vice President and Treasurer (1988 to Present) Senior Consultant (1981-1987)

Mr. Majoros provides consultation specializing in accounting, financial, and management issues. He has testified as an expert witness or negotiated on behalf of clients in more than one hundred thirty regulatory federal and state regulatory proceedings involving telephone, electric, gas, water, and sewerage companies. His testimony has encompassed a wide array of complex issues including taxation, divestiture accounting, revenue requirements, rate base, nuclear decommissioning, plant lives, and capital recovery. Mr. Majoros has been responsible for developing the firm's consulting services on depreciation and other capital recovery issues into a major area of practice. In addition to traditional regulatory engagements, Mr. Majoros has also provided consultation to the U.S. Department of Justice. His expertise has been called upon to address the accounting and plant life effects of electric plant modifications in environmental proceedings and lawsuits, and to estimate economic damages suffered by black farmers in discrimination suits.

Van Scoyoc & Wiskup, Inc., Consultant (1978-1981)

Mr. Majoros conducted and assisted in various management and regulatory consulting projects in the public utility field, including preparation of electric system load projections for a group of municipally and cooperatively owned electric systems; preparation of a system of accounts and reporting of gas and oil pipelines to be used by a state regulatory commission; accounting system analysis and design for rate proceedings involving electric, gas, and telephone utilities. Mr. Majoros provided onsite management accounting and controllership assistance to a municipal electric and water utility. Mr. Majoros also assisted in an antitrust proceeding involving a major electric utility. He submitted expert testimony in FERC Docket No. RP79-12 (El Paso Natural Gas Company), and he coauthored a study entitled Analysis of Staff Study on Comprehensive Tax Normalization that was submitted to FERC in Docket No. RM 80-42.

Handling Equipment Sales Company, Inc. Controller/Treasurer (1976-1978)

Mr. Majoros' responsibilities included financial management, general accounting and reporting, and income taxes.

Ernst & Ernst, Auditor (1973-1976)

Mr. Majoros was a member of the audit staff where his responsibilities included auditing, supervision, business systems analysis, report preparation, and corporate income taxes.

University of Baltimore - (1971-1973)

Mr. Majoros was a full-time student in the School of Business.

During this period Mr. Majoros worked consistently on a parttime basis in the following positions: Assistant Legislative Auditor – State of Maryland, Staff Accountant – Robert M. Carney & Co., CPA's, Staff Accountant – Naron & Wegad, CPA's, Credit Clerk – Montgomery Wards.

Central Savings Bank, (1969-1971)

Mr. Majoros was an Assistant Branch Manager at the time he left the bank to attend college as a full-time student. During his tenure at the bank, Mr. Majoros gained experience in each department of the bank. In addition, he attended night school at the University of Baltimore.

Education

University of Baltimore, School of Business, B.S. – Concentration in Accounting

Professional Affiliations

American Institute of Certified Public Accountants Maryland Association of C.P.A.s Society of Depreciation Professionals

Publications, Papers, and Panels

"Analysis of Staff Study on Comprehensive Tax Normalization," FERC Docket No. RM 80-42, 1980.

"Telephone Company Deferred Taxes and Investment Tax Credits – A Capital Loss for Ratepayers," Public Utility Fortnightly, September 27, 1984.

"The Use of Customer Discount Rates in Revenue Requirement Comparisons," Proceedings of the 25th Annual Iowa State Regulatory Conference, 1986

"The Regulatory Dilemma Created By Emerging Revenue Streams of Independent Telephone Companies," Proceedings of NARUC 101st Annual Convention and Regulatory Symposium, 1989.

"BOC Depreciation Issues in the States," National Association of State Utility Consumer Advocates, 1990 Mid-Year Meeting, 1990.

"Current Issues in Capital Recovery" 30th Annual Iowa State Regulatory Conference, 1991.

"Impaired Assets Under SFAS No. 121," National Association of State Utility consumer Advocates, 1996 Mid-Year Meeting, 1996.

"What's 'Sunk' Ain't Stranded: Why Excessive Utility Depreciation is Avoidable," with James Campbell, Public Utilities Fortnightly, April 1, 1999.

"Local Exchange Carrier Depreciation Reserve Percents," with Richard B. Lee, Journal of the Society of Depreciation Professionals, Volume 10, Number 1, 2000-2001

"Rolling Over Ratepayers," Public Utilities Fortnightly, Volume 143, Number 11, November, 2005.

Federal Regulatory Agencies

Date	Agency	Docket	Utility
1979	FERC-US 19/	RP79-12	El Paso Natural Gas Co.
1980	FERC-US 19/	RM80-42	Generic Tax Normalization
1996	CRTC-Canada 30/	97-9	All Canadian Telecoms
1997	CRTC-Canada 31/	97-11	All Canadian Telecoms
1999	FCC 32/	98-137 (Ex Parte)	All LECs
1999	FCC 32/	98-91 (Ex Parte)	All LECs
1999	FCC 32/	98-177 (Ex Parte)	All LECs
1999	FCC <u>32</u> /	98-45 (Ex Parte)	All LECs
2000	EPA <u>35</u> /	CAA-00-6	Tennessee Valley Authority
2003	FERC 48/	RM02-7	All Utilities
2003	FCC <u>52</u> /	03-173	All LECs
2003	FERC	ER03-409-000,	Pacific Gas and Electric Co.
		ER03-666-000	
2005	US District Court,	CV 01-B-403-NW	Tennessee Valley Authority
	Northern District of	,	
	AL, Northwestern		
	Division 55/56/57/	1	
		State Regulatory Agen	cies
1982	Massachusetts <u>17</u> /	DPU 557/558	Western Mass Elec. Co.
1982	Illinois 16/	ICC81-8115	Illinois Bell Telephone Co.
1983	Maryland <u>8</u> /	7574-Direct	Baltimore Gas & Electric Co.
1983	Maryland 8/	7574-Surrebuttal	Baltimore Gas & Electric Co.
1983	Connecticut 15/	810911	Woodlake Water Co.
1983	New Jersey 1/	815-458	New Jersey Bell Tel. Co.
1983	New Jersey 14/	8011-827	Atlantic City Sewerage Co.
1984	Dist. Of Columbia 7/	785	Potomac Electric Power Co.
1984	Maryland 8/	7689	Washington Gas Light Co.
1984	Dist. Of Columbia 7/	798	C&P Tel. Co.
1984	Pennsylvania 13/	R-832316	Bell Telephone Co. of PA
1984	New Mexico 12/	1032	Mt. States Tel. & Telegraph
1984	Idaho 18/	U-1000-70	Mt. States Tel. & Telegraph
1984	Colorado 11/	1655	Mt. States Tel. & Telegraph
1984	Dist. Of Columbia 7/	813	Potomac Electric Power Co.
1984	Pennsylvania <u>3</u> /	R842621-R842625	Western Pa. Water Co.
1985	Maryland <u>8</u> /	7743	Potomac Edison Co.
1985	New Jersey <u>1</u> /	848-856	New Jersey Bell Tel. Co.
1985	Maryland <u>8</u> /	7851	C&P Tel. Co.
1985	California <u>10</u> /	1-85-03-78	Pacific Bell Telephone Co.

1985	Pennsylvania 3/	R850178	Pennsylvania Gas & Water Co.
1985	Pennsylvania 3/	R-850299	General Tel. Co. of PA
1986	Maryland 8/	7899	Delmarva Power & Light Co.
1986	Maryland 8/	7754	Chesapeake Utilities Corp.
1986	Pennsylvania <u>3</u> /	R-850268	York Water Co.
1986	Maryland <u>8</u> /	7953	Southern Md. Electric Corp.
		U-1002-59	General Tel. Of the Northwest
1986	Idaho <u>9</u> /	7973	Baltimore Gas & Electric Co.
1986	Maryland <u>8</u> /		
1987	Pennsylvania 3/	R-860350	Dauphin Cons. Water Supply
1987	Pennsylvania <u>3</u> /	C-860923	Bell Telephone Co. of PA
1987	lowa <u>6/</u>	DPU-86-2	Northwestern Bell Tel. Co.
1987	Dist. Of Columbia 7/	842	Washington Gas Light Co.
1988	Florida <u>4/</u>	880069-TL	Southern Bell Telephone
1988	lowa <u>6</u> /	RPU-87-3	Iowa Public Service Company
1988	lowa <u>6</u> /	RPU-87-6	Northwestern Bell Tel. Co.
1988	Dist. Of Columbia <u>7/</u>	869	Potomac Electric Power Co.
1989	lowa <u>6</u> /	RPU-88-6	Northwestern Bell Tel. Co.
1990	New Jersey <u>1</u> /	1487-88	Morris City Transfer Station
1990	New Jersey <u>5</u> /	WR 88-80967	Toms River Water Company
1990	Florida <u>4</u> /	890256-TL	Southern Bell Company
1990	New Jersey <u>1</u> /	ER89110912J	Jersey Central Power & Light
1990	New Jersey <u>1</u> /	WR90050497J	Elizabethtown Water Co.
1991	Pennsylvania <u>3</u> /	P900465	United Tel. Co. of Pa.
1991	West Virginia <u>2</u> /	90-564-T-D	C&P Telephone Co.
1991	New Jersey <u>1</u> /	90080792J	Hackensack Water Co.
1991	New Jersey <u>1</u> /	WR90080884J	Middlesex Water Co.
1991	Pennsylvania <u>3</u> /	R-911892	Phil. Suburban Water Co.
1991	Kansas <u>20</u> /	176, 716-U	Kansas Power & Light Co.
1991	Indiana <u>29</u> /	39017	Indiana Bell Telephone
1991	Nevada <u>21</u> /	91-5054	Central Tele. Co. – Nevada
1992	New Jersey <u>1</u> /	EE91081428	Public Service Electric & Gas
1992	Maryland <u>8</u> /	8462	C&P Telephone Co.
1992	West Virginia <u>2</u> /	91-1037-E-D	Appalachian Power Co.
1993	Maryland <u>8</u> /	8464	Potomac Electric Power Co.
1993	South Carolina 22/	92-227-C	Southern Bell Telephone
1993	Maryland <u>8</u> /	8485	Baltimore Gas & Electric Co.
1993	Georgia <u>23</u> /	4451-U	Atlanta Gas Light Co.
1993	New Jersey 1/	GR93040114	New Jersey Natural Gas. Co.
1994	lowa <u>6</u> /	RPU-93-9	U.S. West – Iowa
1994	lowa <u>6</u> /	RPU-94-3	Midwest Gas
1995	Delaware <u>24</u> /	94-149	Wilm. Suburban Water Corp.
1995	Connecticut 25/	94-10-03	So. New England Telephone
1995	Connecticut <u>25</u> /	95-03-01	So. New England Telephone
1995	Pennsylvania <u>3</u> /	R-00953300	Citizens Utilities Company
	and a second and the second	5503-0	Southern Bell

1996	Maryland 8/	8715	Bell Atlantic
1996	Arizona 26/	E-1032-95-417	Citizens Utilities Company
1996	New Hampshire 27/	DE 96-252	New England Telephone
1997	lowa 6/	DPU-96-1	U S West – Iowa
1997	Ohio <u>28</u> /	96-922-TP-UNC	Ameritech – Ohio
1997	Michigan <u>28</u> /	U-11280	Ameritech – Michigan
1997	Michigan <u>28</u> /	U-112 81	GTE North
1997	Wyoming <u>27</u> /	7000-ztr-96-323	US West – Wyoming
1997	lowa 6/	RPU-96-9	US West – Iowa
1997	Illinois 28/	96-0486-0569	Ameritech – Illinois
1997	Indiana <u>28</u> /	40611	Ameritech – Indiana
1997	Indiana <u>27</u> /	40734	GTE North
1997	Utah <u>27</u> /	97-049-08	US West – Utah
1997	Georgia <u>28</u> /	7061-U	BellSouth – Georgia
1997	Connecticut 25/	96-04-07	So. New England Telephone
1998	Florida <u>28</u> /	960833-TP et. al.	BellSouth – Florida
1998	Illinois <u>27</u> /	97-0355	GTE North/South
1998	Michigan <u>33</u> /	U-11726	Detroit Edison
1999	Maryland 8/	8794	Baltimore Gas & Electric Co.
1999	Maryland <u>8</u> /	8795	Delmarva Power & Light Co.
1999	Maryland <u>8</u> /	8797	Potomac Edison Company
1999	West Virginia <u>2</u> /	98-0452-E-GI	Electric Restructuring
1999	Delaware <u>24</u> /	98-98	United Water Company
1999	Pennsylvania <u>3</u> /	R-00994638	Pennsylvania American Water
1999	West Virginia <u>2</u> /	98-0985-W-D	West Virginia American Water
1999	Michigan <u>33</u> /	U-11495	Detroit Edison
2000	Delaware <u>24</u> /	99-466	Tidewater Utilities
2000	New Mexico <u>34</u> /	3008	US WEST Communications, Inc.
2000	Florida <u>28</u> /	990649-TP	BellSouth -Florida
2000	New Jersey <u>1</u> /	WR30174	Consumer New Jersey Water
2000	Pennsylvania <u>3</u> /	R-00994868	Philadelphia Suburban Water
2000	Pennsylvania <u>3</u> /	R-0005212	Pennsylvania American Sewerage
2000	Connecticut 25/	00-07-17	Southern New England Telephone
2001	Kentucky <u>36</u> /	2000-373	Jackson Energy Cooperative
2001	Kansas <u>38/39/40</u> /	01-WSRE-436-RTS	Western Resources
2001	South Carolina 22/	2001-93-E	Carolina Power & Light Co.
2001	North Dakota <u>37/</u>	PU-400-00-521	Northern States Power/Xcel Energy
2001	Indiana <u>29/41</u> /	41746	Northern Indiana Power Company
2001	New Jersey <u>1</u> /	GR01050328	Public Service Electric and Gas
2001	Pennsylvania <u>3</u> /	R-00016236	York Water Company
2001	Pennsylvania <u>3</u> /	R-00016339	Pennsylvania America Water
2001	Pennsylvania <u>3</u> /	R-00016356	Wellsboro Electric Coop.
2001	Florida <u>4</u> /	010949-EL	Gulf Power Company
2001	Hawaii <u>42</u> /	00-309	The Gas Company
2002	Pennsylvania <u>3/</u>	R-00016750	Philadelphia Suburban

2002	Nevada 43/	01-10001 &10002	Nevada Power Company
2002	Kentucky 36/	2001-244	Fleming Mason Electric Coop.
2002	Nevada 43/	01-11031	Sierra Pacific Power Company
2002	Georgia 27/	14361-U	BellSouth-Georgia
2002	Alaska 44/	U-01-34,82-87,66	Alaska Communications Systems
2002	Wisconsin 45/	2055-TR-102	CenturyTel
		5846-TR-102	TelUSA
2002	Wisconsin 45/	· · · · · · · · · · · · · · · · · · ·	
2002	Vermont 46/	6596	Citizen's Energy Services Montana Dakota Utilities
2002	North Dakota 37/	PU-399-02-183	
2002	Kansas 38/	02-MDWG-922-RTS	Midwest Energy
2002	Kentucky 36/	2002-00145	Columbia Gas
2002	Oklahoma 47/	200200166	Reliant Energy ARKLA
2002	New Jersey 1/	GR02040245	Elizabethtown Gas Company
2003	New Jersey 1/	ER02050303	Public Service Electric and Gas Co.
2003	Hawaii 42/	01-0255	Young Brothers Tug & Barge
2003	New Jersey 1/	ER02080506	Jersey Central Power & Light
2003	New Jersey 1/	ER02100724	Rockland Electric Co.
2003	Pennsylvania 3/	R-00027975	The York Water Co.
2003	Pennsylvania /3	R-00038304	Pennsylvania-American Water Co.
2003	Kansas 20/ 40/	03-KGSG-602-RTS	Kansas Gas Service
2003	Nova Scotia, CN 49/	EMO NSPI	Nova Scotia Power, Inc.
2003	Kentucky 36/	2003-00252	Union Light Heat & Power
2003	Alaska 44/	U-96-89	ACS Communications, Inc.
2003	Indiana 29/	42359	PSI Energy, Inc.
2003	Kansas 20/ 40/	03-ATMG-1036-RTS	Atmos Energy
2003	Florida 50/	030001-E1	Tampa Electric Company
2003	Maryland 51/	8960	Washington Gas Light
2003	Hawaii 42/	02-0391	Hawaiian Electric Company
2003	Illinois 28/	02-0864	SBC Illinois
2003	Indiana 28/	42393	SBC Indiana
2004	New Jersey 1/	ER03020110	Atlantic City Electric Co.
2004	Arizona 26/	E-01345A-03-0437	Arizona Public Service Company
2004	Michigan 27/	U-13531	SBC Michigan
2004	New Jersey 1/	GR03080683	South Jersey Gas Company
2004	Kentucky 36/	2003-00434,00433	Kentucky Utilities, Louisville Gas &
			Electric
2004	Florida 50/ 54/	031033-EI	Tampa Electric Company
2004	Kentucky 36/	2004-00067	Delta Natural Gas Company
2004	Georgia 23/	18300, 15392, 15393	Georgia Power Company
2004	Vermont 46/	6946, 6988	Central Vermont Public Service
			Corporation
2004	Delaware 24/	04-288	Delaware Electric Cooperative
2004	Missouri 58/	ER-2004-0570	Empire District Electric Company
2005	Florida 50/	041272-EI	Progress Energy Florida, Inc.
2005	Florida 50/	041291-El	Florida Power & Light Company

2005	California 59/	A.04-12-014	Southern California Edison Co.
2005	Kentucky 36/	2005-00042	Union Light Heat & Power
2005	Florida 50/	050045 & 050188-EI	Florida Power & Light Co.
2005	Kansas 38/ 40/	05-WSEE-981-RTS	Westar Energy, Inc.
2006	Delaware 24/	05-304	Delmarva Power & Light Company
2006	California 59/	A.05-12-002	Pacific Gas & Electric Co.
2006	New Jersey 1/	GR05100845	Public Service Electric and Gas Co.

PARTICIPATION AS NEGOTIATOR IN FCC TELEPHONE DEPRECIATION RATE REPRESCRIPTION CONFERENCES

COMPANY	YEARS	CLIENT
Diamond State Telephone Co. <u>24</u> /	1985 + 1988	Delaware Public Service Comm
Bell Telephone of Pennsylvania <u>3</u> /	1986 + 1989	PA Consumer Advocate
Chesapeake & Potomac Telephone Co Md. <u>8</u> /	1986	Maryland People's Counsel
Southwestern Bell Telephone – Kansas <u>20</u> /	1986	Kansas Corp. Commission
Southern Bell – Florida <u>4</u> /	1986	Florida Consumer Advocate
Chesapeake & Potomac Telephone CoW.Va. <u>2</u> /	1987 + 1990	West VA Consumer Advocate
New Jersey Bell Telephone Co. <u>1</u> /	1985 + 1988	New Jersey Rate Counsel
Southern Bell - South Carolina <u>22</u> /	1986 + 1989 +	S. Carolina Consumer Advocate
GTE-North – Pennsylvania <u>3</u> /	1989	PA Consumer Advocate

PARTICIPATION IN PROCEEDINGS WHICH WERE SETTLED BEFORE TESTIMONY WAS SUBMITTED

<u>STATE</u>

UTILITY

DOCKET NO.

Maryland <u>8</u> / Nevada <u>21</u> / New Jersey <u>1</u> / New Jersey <u>1</u> / West Virginia <u>2</u> / Nevada <u>21</u> / Pennsylvania <u>3</u> / West Virginia <u>2</u> / West Virginia <u>2</u> / New Jersey <u>1</u> / New Jersey <u>1</u> / New Jersey <u>1</u> /	7878 88-728 WR90090950J WR900050497J WR91091483 91-1037-E 92-7002 R-00932873 93-1165-E-D 94-0013-E-D WR94030059 WR95080346 WR95050219	Potomac Edison Southwest Gas New Jersey American Water Elizabethtown Water Garden State Water Appalachian Power Co. Central Telephone - Nevada Blue Mountain Water Potomac Edison Monongahela Power New Jersey American Water Elizabethtown Water Toms River Water Co.
Maryland <u>8</u> /	8796	Potomac Electric Power Co.
South Carolina <u>22</u> / South Carolina <u>22</u> / Kentucky <u>36</u> /	1999-077-E 1999-072-E 2001-104 & 141	Carolina Power & Light Co. Carolina Power & Light Co. Kentucky Utilities, Louisville Gas
Kentucky <u>36</u> /	2002-485	and Electric Jackson Purchase Energy Corporation
Florida 50/ 54/	030157-EI	Progress Energy Florida

<u>Clients</u>

1/ New Jersey Rate Counsel/Advocate	33/ Michigan Attorney General
2/ West Virginia Consumer Advocate	34/ New Mexico Attorney General
3/ Pennsylvania OCA	<u>35</u> / Environmental Protection Agency Enforcement Staff
4/ Florida Office of Public Advocate	36/ Kentucky Attorney General
5/ Toms River Fire Commissioner's	37/ North Dakota Public Service Commission
6/ Iowa Office of Consumer Advocate	38/ Kansas Industrial Group
7/ D.C. People's Counsel	39/ City of Witchita
8/ Maryland's People's Counsel	40/ Kansas Citizens' Utility Rate Board
9/ Idaho Public Service Commission	41/ NIPSCO Industrial Group
10/ Western Burglar and Fire Alarm	<u>42</u> / Hawaii Division of Consumer Advocacy
11/ U.S. Dept. of Defense	43/ Nevada Bureau of Consumer Protection
12/ N.M. State Corporation Comm.	44/ GCI
13/ City of Philadelphia	45/ Wisc. Citizens' Utility Rate Board
14/ Resorts International	46/ Vermont Department of Public Service
15/ Woodlake Condominium Association	47/ Oklahoma Corporation Commission
16/ Illinois Attorney General	48/ National Association of Utility Consumer Advocates
17/ Mass Coalition of Municipalities	49/ Nova Scotia Utility and Review Board
18/ U.S. Department of Energy	50/ Florida Office of Public Counsel
<u>19</u> / Arizona Electric Power Corp.	51/ Maryland Public Service Commission
20/ Kansas Corporation Commission	52/ MCI
21/ Public Service Comm. – Nevada	53/ Transmission Agency of Northern California
22/ SC Dept. of Consumer Affairs	54/ Florida Industrial Power Users Group
23/ Georgia Public Service Comm.	55/ Sierra Club
24/ Delaware Public Service Comm.	56/ Our Children's Earth Foundation
25/ Conn. Ofc. Of Consumer Counsel	57/ National Parks Conservation Association, Inc.
26/ Arizona Corp. Commission	58/ Missouri Office of the Public Counsel
<u>27</u> / AT&T	59/ The Utility Reform Network
<u>28</u> / AT&T/MCI	
29/ IN Office of Utility Consumer	
Counselor	
<u>30</u> / Unitel (AT&T – Canada)	
31/ Public Interest Advocacy Centre	
32/ U.S. General Services Administration	

Citizens Utility Ratepayer Board Docket Number 06-KGSG-1209-RTS Information Request

Data Request: CURB 137::Net Salvage Estimates Company Name: Kansas Gas Service, a Division of ONEOK, Inc. Request Date: Sep 06, 2006 Date Information Needed: Sep 20, 2006 Requested By: Springe, David

Page 1of 1

Do Dr. White's net salvage estimates for mass property accounts incorporate inflation expected to be incurred in the future? If yes, provide the net present value of all of these ratios.

Dr. White's net salvage estimates properly include a relative measurement of cost of removal associated with plant retired from service. Absent a per-unit net salvage analysis, it is not posible to calculate the present value of future inflation from historical ratios. Dr. White did not conduct a per-unit net salvage analysis.

Prepared By: White, Ron

Verification of Response

I have read the foregoing Information Request and answer(s) thereto and find answer(s) to be true, accurate, full and complete and contain no material misrepresentations or omissions to the best of my knowledge and belief; and I will disclose to the Commission Staff any matter subsequently discovered which affects the accuracy or completeness of the answer(s) to this Information Request

igned: Jarry S. Willer Date: 9/20/06 Signed:

Citizens Utility Ratepayer Board Docket Number 06-KGSG-1209-RTS Information Request

Data Request: CURB 131::Company Policy Company Name: Kansas Gas Service, a Division of ONEOK. Inc. Request Date: Sep 06, 2006 Date Information Needed: Sep 20, 2006 Requested By: Springe, David

Page 1 of 1

Provide all manuals, guidelines, memoranda or other documentation that deals with the Company's policies on the assignment of capital costs and net salvage with regard to the replacement of retired plant. Also, provide a sample workorder for a replacement project, showing these cost assignments.

Company Policy - Removal of a Property Unit: When an item of property is removed, sold, lost or abandoned which entails a property unit, a retirement job order should be prepared to retire and remove the orginal cost from the plant investment. The cost to dismantle, remove and dispose of the property should be charged to account 108 - RWIP (Task 2XXX). If any proceeds are received from the sale of the disposed property it should be credited to salvage under the retirement job order.

The attached file [CURB DR 131.pdf] contains a job order for replacement project example.

Prepared By: Whitlock, Don

Verification of Response

I have read the foregoing Information Request and answer(s) thereto and find answer(s) to be true, accurate, full and complete and contain no material misrepresentations or omissions to the best of my knowledge and belief; and I will disclose to the Commission Staff any matter subsequently discovered which affects the accuracy or completeness of the answer(s) to this Information Request.

Signed:

igned: Tarry S. Willer Date: 9/20/06

Unitization Results

Cunitiliem PPE MASS. 21				
Conjoany- 05: Kansas Gree		TREPPENIASS 2010		
CLASSING INDIGENESS		le Pecasian n. 9602-Malas		
Worke Order and Stroke Of Lands		n Million or one Unspectied to		
Nysei Addition		(y.3)500 fic		
				6.0000
Nocated Materials	A/G Labor Overhead AFUDC Debt	Allocated	\$986.02 \$7.98	0.0000 0.0000
Niocated Arobe Deut	Company Labor	Allocated	\$7.90 \$1,131.04	0.0000
llocated Materials	Labor Overhead - Attends	Allocated	\$627.73	0.0000
liocated Materials	Stores Material Issues	Allocated	\$474.12	0.0000
Liocated Materials	Stores Material Returns	Allocated	(\$59.10)	0.0000
Niocated Materials	Stores Overhead	Allocated	\$165.11	0.0000
Viocated Materials	Vehicle Allocation	Allocated	\$336.25	0.0000
	0 4 40	And and the second s	\$3,669.15	0.0000
,		Avg. Cost:	\$7.34	
	9.13		• • • • •	
	9,159,4 4,10,5 P			0.0000
, ·,		Total Additions:	\$3,669.15	0.0000
Unitional Pipe costinues	TMAINS SERVES DEELE 20 NEW PORTON	om Hereiter		
de Company, a la sinsander :		and the second		
GLAccounts followersmiths				
ALLOUGH AND AND A		nie 37000 Name on Monsteinen Unspecificiere		
La sea MANNEL Returneds		ty Previousierers frage (or	the set of	
IPE, GAS-LINES/MAINS/SERV-S	-	Directly Assigned	\$219.77	500.0000
Viocated Removal/Salvage	A/G Labor Overhead	Allocated	\$93.28 \$142.22	0.0000 0.0000
Allocated Removal/Salvage	Company Labor Labor Overhead - Attends	Allocated Allocated	\$142.32 \$78.99	0.0000
-	25	Allocated	\$32.10	0.0000
TTO DE LO TO TTO TO T	~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~		\$346.69	0.0000
	Vehicle Allocation 300		4410100	
-	746.67			
	The second se			
	17 m	Total Retirements:	\$219.77	0.0000
		Total COR: Total Salvace:	\$346.69 \$0.00	
		Total Salvage:		

Work Order Total:

\$4,015.84 0.0000

7/29/2005

COMPLETION REPORT FORM 766-K (01-98)

FINAL

Estimate Number: 2005003131

			•									J	OB OF	RDER	UMBER		
'R IMBER							Confirm	ing) 5	10	5'4	3	6'4	101	'0'1'	50
ITLE						SCRIPTION											
Tesco	ott				REF	PLACE	2" MAI	N @ 312 K	(AN	NSA	<u>S S</u> .	TO	3RI	D			
QUANTITY	UOM				DESCH	NOLLAR					INST	SALV	ABAN	REM	FERC	PROP	ERTY
		INSTALLE	D FACILITIES			with the second second second											
3	EA	ELBOW-BUTT	USION, 2", 90 E	DEGR	EE, MD PE 2	406					1				3760	0	
2		FITTING-TRANS			A		06				1						
2					····						1				3760	0	
			VD STOP, 2", 3-WAY, SCFD WD THRD CAP E-ZINC, BARE, 3/4 LB, WITH 2" CONNECTORS												3760		
1					and the second										5700		70020
500	FT	PIPE-PE 2406, 2"	PS, .216" WALL, S	DR 11,	YELLOW, MAL	DE FROM TR	(418, GULF 93					<u> </u>				15	- 24
		ABANDO	N FACILITIES			14										10-1	12020
500	FT	RETIRE-PIPE-B	ARE STEEL 2 I	N (Or	rig WO = N/A	/ 1931)							X			15	2020
		[·.,		ļ					
								••									
												1					
											1			1			
								······································					1	1			
											+	+		+			
DESCRIBEW	OBK C	OMPLETED										1	1	1	1		
		. 500' 2" PE GAS	MAIN AT 312 K	ANSA	AS THEN SO	UTH											
		ST., DUE TO LE															
\RKS		IS TO INSTALL	FOR 01 01 0C 0 10	MAIN		AT 242 MA											
		G SOUTH TO 3F															
		E 2 SERVICES															
		2" BS MAIN E 1931															
va		2 1001															
LOCATION/	0776 5	EC.,TWP.,RGE.)			AD VALOREM RE	FNO	REGULATO	R STATION NO				CITY/COI	INTY				
		T12S-R05W		· 1	072006000						1			/OT	TAWA		
		ENTRY NET INVEST				CURRENT EXP		PERCENT DIFFE				CONTRA	CT NO				
06/200		\$5,437.	25 / \$5,437.2	25	1	\$2,126.0	0	-60.90% /			100.50						
CONTRACTO		AS SERVICE							- i	SPECTOF			WO				
TYPE OF SC		NO OLIVIOL	TOTAL FEET INSE	RTED	1	TOTAL FEET B	ORED	TOTAL SO						CATHO	DIC PROTECT	ION	
CLAY														INSULA	TING FITTING		T SUPPLY ANODE
PIPE SIZE &	KIND		IDPE						_						YES NO	<u>х</u>	RECTIFIER
DEPTH	500 U	32'	1	L				1]								
		ESS TIME THAN	ESTIMATED														
TEST DATA										PR	REPAREF	{	DE	BBIE I	REINBOL	D	
MEDIUM			DURATION		S & FAILURES							785) 8	322-3	567 E>	d()	DATE	06/02/05
			04/29/05	NO	TYPE	HOW REPAIR	ED			AF	PROVE				dun	un	-
WATER			0900 04/29/05	0									CON	STRUCTI	ON JOB RET	REMENT JOI	3
OTHER			1000	0				· · · · · · · · · · · · · · · · · · ·			ATE STA		04/	26/05	04/	28/05	
	USION	TECHNICIAN NAME		4	RESSURE TEST B							PLETED		26/05		28/05	
JOHN K	RIE	GBAUM		N	ARCIE SC	ARROW				M	AN HRS	NORKED	47	HRS	161	IRS	

ORIGINAL CAPITAL JOB ORDER \boxtimes Area Approval FORM 765-K (11-97) Fetimate Number: 2005003131

Job Order No.

District Approval \sim

051.054.3641.XXXXXX

		2000		v .		Rein	nbursa	ble		Gene	ral Offi	ce Approval		01	0 150
escott						•	2" N	AIN @	312	2 KA	NSAS	5 S. TO 3RI)		
cope Of Work														RETIREMENT COST	CONSTRUCTION
NSTALL 30					AT 31	12 KA	NSAS	S THEN	SOL	JTH			Material Amt	0	415
O 3RD ST.	DUE	TOI	LEA	KAGE									Stores Exp-45%	0	187
								N		() ++= =1			Purchase Material	0	0
ate Prepared T 4/05/05		1/6	1	District/Ar WESTE			i	Contributor's N	vame	(Attaci	n Agreena	anty	Co. Const. Lab	142	1,694
rig JO or Acquis				Related J				Connecting JC) Nos				Other Co. Labor	0	0
I/A 1931		.,											Total Co. Labor	142	1,694
tlas Pg.		County		·····	Locati	on (Qtr.,	Sec., Tv	vp., Rge.)	Grid	id No. MR No.		Ind. Labor-55.5%	79	94(
36-3-A		COTT			1/4N	IE-S1	6-T12	S-R05W	DE	BBIE	R		Vehicle Costs	38	460
re-Const US I	Hwy. St.	Hwy.	Co. Ro	a. RRC	ross E	nviron.	R/W	Survey	KCC		Ad Valore		R/W & Damages	0	(
Permits			<u> </u>				<u> </u>		1	1	07200	5000	Pvg. Repairs	0	{
ipe Size & Kii	nd 21	NDPE										Total Feet	Contract Costs	0	(
stall			300									300	Contract S/Tax-0%	0	(
ipe Size & Ki	nd			2 BS									Contract Costs-Ex	0	
					300			+				300	1	0	(
bandon/Salvag	1				_300							Const. Cost/Ft.	Subtotal	259	3,69
est Medium	10							1				16.94	Salvage	0	
est Duration								<u>+</u>				Class	Const Over-37.5%	97	1,380
	De	sign				Actual				Allow			Net Cost	356	5,08
PRESSURE DA	ATA 66	#				15# 25#			Deposit/Contrib.	0	(
ressure &			Load I	NCF/H		Cap	acity	Upst	tream	n Pressure Downstream		Downstream	Net Invesments	356	5,08
apacity		Minim	um	Maxin	num	M	CF/H	Minimu	m	Maximum Pressure			QUANTITY	TOTAL COST	
ח <u>t</u>								<u> </u>					Services		
ed	<u>]</u>					1		j					Month Scheduled		
								MA	IER	IALS	š				
Est. Quantity	Unit P	rice	A	mount								Material Items			
		10.44	+				ONICON	INSTALL					P07		
1		46.41	<u> </u>			and the second second second		MATERIAL		111	B, IUFI	LEAD, D3 HIGH			
3		1.94						SION, 2", 90		DEE	MD PE	2406			·····
2		16.00	-									ION, MD, 2406	·····		
2		46.85						3-WAY, S							
		1.31						RE, 3/4 LB,							
300	<u> </u>	0.39										OW, MADE FRO	M TR 418, GULF	9300T, O	
								ABANDO							
300			1		ORET	IRE-PI	PE-BAR	RE STEEL 2	IN (Orig V	NO = N/A	A / 1931)			
						R	EMAR	KS							
									STAL	LL 30	0' 2" PI	E GAS MAIN S	FARTING AT 3	12 KANSAS	
						Н	EADIN	IG SOUTH	TO	3RD	<u>ST T</u>	ESCOTT, KS			
					_	R	EPLA	CE 2 SER	/ICE	<u>s</u>					
	ļ														
	L			-				2" BS MA	<u>NN</u>						
	ļ					V	INTAG	E 1931							
	l					••••••••									• <u>.</u>
				·····									······································		
			+	·····											
		101		A 4	E								******		
OVALS/D		AL		41	31		······································								
A yllard	r416		A	/											
AUGO		1	1. 1.1	.05			1								
۷۷ ا <i>لي:</i>		1	4.0		U	4	12/05								

5-Year Average Net Salvage Experience

Year (a)	Gross Salvage <u>Code 54</u> (b)	Gross Salvage Code 50 (c)	Cost of Removal Code 51 (d)	Net Salvage Adjusted 1/ (e)=(c)-(d)	Net Salvage <u>Unadjusted</u> (f)=(b)+(c)-(d)
2001 2002 2003 2004 2005	264,010 2,091,056 1,161,123 333,805	109,791 33,380 - 2,301 <u>667,470</u>	1,326,908 2,429,695 3,511,515 5,312,059 3,928,895	(1,217,117) (2,396,314) (3,511,515) (5,309,758) (3,261,426)	(1,217,117) (2,132,305) (1,420,459) (4,148,635) (2,927,620)
5-Year Total 5-Year Avg.	3,849,993 769,999	812,943 162,589	16,509,072 3,301,814	(15,696,130) (3,139,226)	(11,846,136) (2,369,227)

1/ Excludes all Code 54 Gross Salvage.

Source: Response to CURB-111.

Calculation of Depreciation Rates and Accruals As of December 31, 2005 Based on Company's Parameters, No Future Net Salvage and COR Reserve Removed

	Account(a)	12/31/05 Plant Balance (b)	Accumulated Depreciation (c)	Life/ Survivor <u>Curve</u> (d)	Average Remaining Life (e)	Future Net Salvage (f)	Annual Depreciation <u>Rate</u> (g)	Annual Depreciation <u>Accrual</u> (h)=(g)*(b)
TRANSM	ISSION PLANT							
365.20	Rights of Way	10,119,694	2,036,449	70 R1.5	62.91	0%	1.27%	128,520
366.10	Compressor Station Structures	4,038,803	1,515,357	42 L1.5	30.02	0%	2.08%	84,007
366.20	Meas. and Reg. Station Structures	1,257,571	588,216	55 S1.5	39.81	0%	1.34%	16,851
367.00	Mains	147,880,397	56,348,506	53 S0	42.25	0%	1.47%	2,173,842
368.00	Compressor Station Equipment	20,889,103	8,538,435	42 R1	30.78	0%	1.92%	401,071
369.00	Meas. and Reg. Station Equipment	13,189,892	2,698,282	45 R0.5	39.39	0%	2.02%	266,436
Total Transmission Plant		197,375,460	71,725,246				1.56%	3,070,727
DISTRIBU	UTION PLANT							
374.20	Rights of Way	1,230,558	271,243	70 R1.5	60.55	0%	1.29%	15,874
375.00	Structures and Improvements	362,713	90,758	25 L0	19.94	0%	3.76%	13,638
376.10	Mains - Metallic	258,294,042	80,644,546	70 R1.5	55.42	0%	1.24%	3,202,846
376.20	Mains - Plastic	214,445,982	68,211,914	45 R2.5	35.95	0%	1.90%	4,074,474
378.00	Meas. and Reg. Station Equip General	17,176,759	6,267,912	45 L1.5	34.75	0%	1.83%	314,335
379.00	Meas. and Reg. Station Equip City Gate	5,716,674	2,333,398	55 R2	40.76	0%		82,892
380.10	Services - Metallic	33,180,615	8,900,335	45 L1	28.34	0%		856,060
380.20	Services - Plastic	274,659,331	129,795,497	40 S3	27.89	0%		5,191,061
381.00	Meters	67,622,824	26,838,413	38 R3	28.4	0%		1,433,604
382.00	Meter Installations	63,633,947	17,293,504	45 R1.5	36.83	0%		1,259,952
383.00	House Regulators and Installations	13,590,288	6,594,945	55 R3	38.2	0%		183,469
386.00	Other Property - Customer Premises	224,125	53,056	10 S3	8.5	0%	8.98%	20,126
Total	Distribution Plant	950,137,858	347,295,522				1.75%	16,648,331

Calculation of Depreciation Rates and Accruals As of December 31, 2005 Based on Company's Parameters, No Future Net Salvage and COR Reserve Removed

	Account	12/31/05 Plant Balance	Accumulated Depreciation	Life/ Survivor Curve	Average Remaining Life	Future Net Salvage	Annual Depreciation Rate	Annual Depreciation Accrual		
	(a)	(b)	(c)	(d)	(e)	(f)	(g)	(h)=(g)*(b)		
GENERA										
Dep	reciable									
390.10	General Structures	21,475,552	3,807,409	55 R0.5	46.9	0%		375,822		
392.00	Transportation Equipment	14,694,213	6,964,159	10 L1.5	5.73	0%		1,348,929		
396.00	Power Operated Equipment	8,282,226	3,662,282	10 L3	5.75	0%		803,376		
397.00	Communication Equipment	7,838,932	1,742,003	23 L1	17.77	0%	4.38%	343,345		
Tota	l Depreciable	52,290,923	16,175,852				5.49%	2,871,472		
Amo	rtizable									
391.10	Office Furniture and Equipment	4,321,849	1,897,583	20 SQ	13.58	0%	4.13%	178,492		
391.25	Computer Equipment	16,876,123	9,328,180	7 SQ	3.13	0%		2,411,598		
393.00	Stores Equipment	713,490	544,892	20 SQ	6.63	0%	3.56%	25,400		
394.00	Tools, Shop and Garage Equipment	12,116,799	8,745,170	15 SQ	6.98	0%	3.99%	483,460		
395.00	Laboratory Equipment	919,958	789,105	15 SQ	3.4	0%	4.18%	38,454		
398.00	Miscellaneous Equipment	141,504	109,014	20 SQ	7.35	0%	3.12%	4,415		
Tota	I Amortizable	35,089,723	21,413,944				8.95%	3,141,820		
Tota	l General Plant	87,380,646	37,589,796				6.88%	6,013,292		
Line										
1	TOTAL GAS UTILITY	1,234,893,964	456,610,564				2.08%	25,732,350		
2	NORMALIZED NET SALVAGE ALLOWANCE							2,369,227		
3	TOTAL DEPRECIATION AND NET SALVAGE	:						28,101,577		
4	COMPANY PROPOSAL WITH NET SALVAGE	E (REW-1, Stateme	nt B)					35,458,034		
5	WHITE ALLOWANCE FOR FUTURE NET SALVAGE (L. 4 - L. 1) 9,725									
6	DIFFERENCE BETWEEN CURB AND COMPANY (L. 4 - L. 3) 7,356,4									
0	Cole (b) (d) $f(a)$ from Exhibit DEW 1. Col. (c) fr									

Source: Cols. (b), (d) & (e) from Exhibit REW-1. Col. (c) from page 3.

Exhibit___(MJM-4) Page 3 of 5

Kansas Gas Service

Redistribution of Book Reserve Based on Theoretical Reserve As of December 31, 2005 Based on Company's Parameters, No Future Net Salvage and COR Reserve Removed

				12/31/05 COR	Accumulated	Life/		Average	Eutora	A			
	Account	12/31/05 Plant Balance	12/31/05 Book Reserve	Regulatory Liability	Depreciation 12/31/05	Survivor Curve	VG A.S.L.	Average Remaining Life	Future Net Salvage	Avg. Net Salvage	Calculated Reserve	Redistributed Reserve	Reserve Ratio
	(a)	(b)	(c)	(d)	(e)=(c)-(d)	(f)	(g)	(h)	(i)	(j)	(k)	(1)	(m)
	1	(-)	(-)	(-)			(0)	· /	()	•/		.,	
	SSION PLANT									• ·			
365.20	Rights of Way	10,119,694	2,061,195	110,098	1,951,098	70 R1.5	70.47	62.91	0.0%	0.9%	1,166,944	2,036,449	20.12%
366.10	Compressor Station Structures	4,038,803	3,527,674	72,268	3,455,406	42 L1.5	43.29	30.02	0.0%	-13.2%	868,344	1,515,357	37.52%
366.20	Meas. and Reg. Station Structures	1,257,571	889,180	(82,465)	971,645	55 S1.5	55.04	39.81	0.0%	-1.2%	337,065	588,216 56.348,506	46.77% 38.10%
367.00	Mains	147,880,397	41,330,953	(4,937,895)	46,268,848	53 S0 42 R1	53.89	42.25	0.0% 0.0%	0.3% -7.9%	32,289,324 4,892,770	8,538,435	40.88%
368.00 369.00	Compressor Station Equipment Meas, and Reg. Station Equipment	20,889,103	18,214,685 1,462,434	428,798 170,072	17,785,887 1,292,362	42 R I 45 R0.5	43.37 45.29	30.78 39.39	0.0%	-7.9%	1,546,194	2,698,282	20.46%
		13,189,892				45 K0.5		39.39	0.076	-1.5%			20.40%
Totai	Transmission Plant	197,375,460	67,486,121	(4,239,125)	71,725,246		52.26				41,100,640	71,725,246	
DISTRIBU	TION PLANT												
374.20	Rights of Way	1,230,558	243,057	-	243,057	70 R1.5	70.38	60.55	0.0%	0.0%	171,872	271,243	22.04%
375.00	Structures and Improvements	362,713	111,107	(103,507)	214,614	25 L0	25.83	19.94	0.0%	-9.0%	57,509	90,758	25.02%
376.10	Mains - Metallic	258,294,042	147,681,319	3,242,742	144,438,578	70 R1.5	70.47	55.42	0.0%	-2.0%	51,100,216	80,644,546	31.22%
376.20	Mains - Plastic	214,445,982	-		-	45 R2.5	45.16	35.95	0.0%	-0.3%	43,222,309	68,211,914	31.81%
378.00	Meas, and Reg. Station Equip General	17,176,759	6,714,162	(3,140,813)	9,854,975	45 L1.5	44.84	34.75	0.0%	0.8%	3,971,647	6,267,912	36.49%
379.00	Meas. and Reg. Station Equip City Gate	5,716,674	3,084,596	(351)	3,084,947	55 R2	54.76	40.76	0.0%	0.4%	1,478,552	2,333,398	40.82%
380.10	Services - Metallic	33,180,615	161,491,958	4,484,230	157,007,728	45 L1	43.84	28.34	0.0%	-28.4%	5,639,675	8,900,335	26.82%
380.20	Services - Plastic	274,659,331	-		-	40 S3	40.05	27.89	0.0%	-0.6%	82,244,594	129,795,497	47.26%
381.00	Meters	67,622,824	14,297,747	31,793	14,265,954	38 R3	37.79	28.40	0.0%	0.4%	17,006,093	26,838,413	39.69%
	Meter Installations	63,633,947	12,136,638	420,930	11,715,708	45 R1.5	45.07	36.83	0.0%	-1.3%	10,957,986	17,293,504	27.18%
	House Regulators and Installations	13,590,288	6,278,843	(192,227)	6,471,071	55 R3	54.61	38.20	0.0%	1.0%	4,178,870	6,594,945	48.53%
386.00	Other Property - Customer Premises	224,125	39,054	40,164	(1,110)	10 S3	10.00	8.50	0.0%	0.0%	33,619	53,056	23.67%
Total	Distribution Plant	950,137,858	352,078,482	4,782,960	347,295,522		47.46		0.0%		220,062,942	347,295,522	
GENERAL	PLANT												
Depre	ciable												
390.10	General Structures	21,475,552	6,714,095	71,481	6,642,614	55 R0.5	56.29	46.90	0.0%	1.9%	3,922,407	3,807,409	17. 7 3%
392.00	Transportation Equipment	14,694,213	6,643,300	655,160	5,988,140	10 L1.5	10.29	5.73	0.0%	8.1%	7,174,503	6,964,159	47.39%
396.00	Power Operated Equipment	8,282,226	1,111,387	270,673	840,714	10 L3	9.79	5.75	0.0%	7.3%	3,772,897	3,662,282	44.22%
397.00	Communication Equipment	7,838,932	3,034,746	(9,824)	3,044,569	23 L1	23.00	17.77	0.0%	0.2%	1,794,618	<u> 1,742,003 </u>	22.22%
Total	Depreciable	52,290,923	17,503,529	987,491	16,516,038		17.45				16,664,425	16,175,852	
Amor	tizable												
391.10	Office Fumiture and Equipment	4,321,849	1,385,595	13,698	1,371,896	20 SQ	20.00	13.58	0.0%	0.0%	1,897,583	1,897,583	43.91%
391.25	Computer Equipment	16,876,123	12,379,155	-	12,379,155	7 SQ	7.00	3.13	0.0%	0.0%	9,328,180	9,328,180	55.27%
393.00	Stores Equipment	713,490	414,983	-	414,983	20 SQ	20.00	6.63	0.0%	0.0%	544,892	544,892	76.37%
394.00	Tools, Shop and Garage Equipment	12,116,799	6,372,362	116,889	6,255,474	15 SQ	15.00	6.98	0.0%	0.0%	8,745,170	8,745,170	72.17%
395.00	Laboratory Equipment	919,958	528,350	-	528,350	15 SQ	15.00	3.40	0.0%	0.0%	789,105	789,105	85.78%
398.00	Miscellaneous Equipment	141,504	123,900	-	123,900	20 SQ	20.00	7.35	0.0%	0.0%	109,014	109,014	77.04%
Total	Amortizable	35,089,723	21,204,345	130,587	21,073,758		9.92				21,413,944	21,413,944	
Total	General Plant	87,380,646	38,707,874	1,118,078	37,589,796		13.37				38,078,369	37,589,796	
ΤΟΤΑ	L GAS UTILITY	1,234,893,964	458,272,477	1,661,913	456,610,564		40.7 1				299,241,951	456,610,564	

Source: Cols. (b), (c), (f), (g) & (h) from Exhibit REW-1. Col. (d) from CURB 175. Col. (j) from pages 4-5.

Calculation of Average Net Salvage As of December 31, 2005 Based on Company's Parameters, No Future Net Salvage and COR Reserve Removed

		Plant Investment		Salvage	e Rate	Net Sa	alvage		Average	
	Account	Additions	Additions Retirements Survivors		Realized	Future	Realized	Future	Total	Rate
	(a)	(b)	(c)	(d)	(e)	(f)	(g)=(e)*(c)	(h)=(f)*(d)	(i)=(g)+(h)	(j)=(i)/(b)
TRANSM	ISSION PLANT									
365.20	Rights of Way	10,162,184	42,490	10,119,694	216.2%	0.0%	91,863	-	91,863	0.9%
366.10	Compressor Station Structures	4,664,108	625,305	4,038,803	- 9 8.4%	0.0%	(615,300)	-	(615,300)	-13.2%
366.20	Meas. and Reg. Station Structures	1,313,595	56,024	1,257,571	-29.2%	0.0%	(16,359)	-	(16,359)	-1.2%
367.00	Mains	161,389,065	13,508,668	147,880,397	3.0%	0.0%	405,260	-	405,260	0.3%
368.00	Compressor Station Equipment	23,615,038	2,725,935	20,889,103	-68.5%	0.0%	(1,867,265)	-	(1,867,265)	-7.9%
369.00	Meas. and Reg. Station Equipment	14,480,209	1,290,317	13,189,892	-16.4%	0.0%	(211,612)		(211,612)	-1.5%
Tota	Total Transmission Plant		18,248,739	197,375,460	-12.1%	0.0%	(2,213,413)	-	(2,213,413)	-1.0%
DISTRIB	UTION PLANT									
374.20	Rights of Way	1,230,629	71	1,230,558	-7.8%	0.0%	(6)	-	(6)	0.0%
375.00	Structures and Improvements	652,462	289,749	362,713	-20.3%	0.0%	(58,819)	-	(58,819)	-9.0%
376.10	Mains - Metallic	284,625,990	26,331,948	258,294,042	-21.9%	0.0%	(5,766,697)	-	(5,766,697)	-2.0%
376.20	Mains - Plastic	217,550,724	3,104,742	214,445,982	-21.9%	0.0%	(679,938)	~	(679,938)	-0.3%
378.00	Meas. and Reg. Station Equip General	19,051,046	1,874,287	17,176,759	7.9%	0.0%	148,069	-	148,069	0.8%
379.00	Meas. and Reg. Station Equip City Gate	6,081,622	364,948	5,716,674	7.0%	0.0%	25,546	-	25,546	0.4%
380.10	Services - Metallic	67,947,663	34,767,048	33,180,615	-55.6%	0.0%	(19,330,479)	-	(19,330,479)	-28.4%
380.20	Services - Plastic	277,454,750	2,795,419	274,659,331	-55.6%	0.0%	(1,554,253)	-	(1,554,253)	-0.6%
381.00	Meters	79,577,729	11,954,905	67,622,824	2.5%	0.0%	298,873	-	298,873	0.4%
382.00	Meter Installations	69,638,563	6,004,616	63,633,947	-14.6%	0.0%	(876,674)	-	(876,674)	-1.3%
383.00	House Regulators and Installations	14,946,946	1,356,658	13,590,288	11.4%	0.0%	154,659	-	154,659	1.0%
386.00	Other Property - Customer Premises	224,125		224,125	0.0%	0.0%	-	<u> </u>		0.0%
Tota	I Distribution Plant	1,038,982,249	88,844,391	950,137,858	-31.1%	0.0%	(27,639,719)	-	(27,639,719)	-2.7%

		Average Rate (j)=(i)/(b)	1.9% 8.1% 7.3% 0.2% 5.1%	0.0% 0.0% 0.0% 0.0% 0.0% 0.0%	3.3% -1.9%
		Total (i)=(g)+(h)	461,642 2,172,486 1,399,163 20,619 4,053,909		4,053,909 (25,799,223)
		vage Future (h)=(f)*(d)			
	Removed	Net Salvage Realized Fi (g)=(e)*(c) (h)=	461,642 2,172,486 1,399,163 20,619 4,053,909		4,053,909 (25,799,223)
	R Reserve ^I	Rate Future (f)	0.0 0.0 0.0 0.0 0.0	0.0% 0.0% 0.0% 0.0% 0.0%	0.0%
Ċ,	Salvage 005 Ivage and COI	Salvage Rate Realized Futu (e) (f)	15.4% 17.8% 1.2% 14.6%	0.0% 0.0% 0.0% 0.0% 0.0%	11.5% -18.1%
Kansas Gas Service	Calculation of Average Net Salvage As of December 31, 2005 ameters, No Future Net Salvage and	Survivors (d)	21,475,552 14,694,213 8,282,226 7,838,932 52,290,923	4,321,849 16,876,123 713,490 12,116,799 919,958 141,504 35,089,723	87,380,646 1,234,893,964
¥:	Calculatic As o s Parameters,	Plant Investment Retirements (c)	2.997,673 12,204,975 10,762,791 1,718,267 27,683,706	629,358 3,849,558 133,073 2,703,529 79,041 7,491,638	35,175,344 142,268,474
	Calculation of Average Net Salvage As of December 31, 2005 Based on Company's Parameters, No Future Net Salvage and COR Reserve Removed	PI Additions (b)	24,473,225 26,899,188 19,045,017 9,557,199 79,974,629	4,951,207 20,725,681 846,563 14,820,328 999,037 238,545 42,581,361	122,555,990 1,377,162,438
		Account (a)	GENERAL PLANT Depreciable 390.10 General Structures 392.00 Transportation Equipment 396.00 Power Operated Equipment 397.00 Communication Equipment Total Depreciable	Amortizable 391.10 Office Furniture and Equipment 391.25 Computer Equipment 393.00 Stores Equipment 394.00 Tools, Shop and Garage Equipment 395.00 Laboratory Equipment 398.00 Miscellaneous Equipment Total Amortizable	Total General Plant TOTAL GAS UTILITY

Exhibit (MJM-4) Page 5 of 5

Source: Cols. (b) through (e) from Exhibit REW-1.

CERTIFICATE OF SERVICE

06-KGSG-1209-RTS

I, the undersigned, hereby certify that a true and correct copy of the above and foregoing docket was placed in the United States mail, postage prepaid, or hand-delivered this 27th day of September, 2006, to the following:

JAY C. HINKEL, ASSISTANT CITY ATTORNEY CITY OF WICHITA CITY HALL 13TH FLOOR 455 N MAIN STREET WICHITA, KS 67202 Fax: 316-268-4335 jhinkel@wichita.gov

GARY E. REBENSTORF, CITY ATTORNEY CITY OF WICHITA CITY HALL 13TH FLOOR 455 N MAIN STREET WICHITA, KS 67202 Fax: 316-268-4335 grebenstorf@wichita.gov

SUSAN CUNNINGHAM, GENERAL COUNSEL KANSAS CORPORATION COMMISSION 1500 SW ARROWHEAD ROAD TOPEKA, KS 66604-4027 Fax: 785-271-3354 s.cunningham@kcc.state.ks.us **** Hand Deliver ****

JOHN P. DECOURSEY, DIRECTOR, LAW KANSAS GAS SERVICE, A DIVISION OF ONEOK, INC. KANSAS GAS SERVICE, A DIVISION OF ONEOK, INC 7421 W 129TH STREET STE 300 (66213) PO BOX 25957 SHAWNEE MISSION, KS 66225 Fax: 913-319-8622 jdecoursey@kgas.com

LARRY WILLER, DIRECTOR RATES & REGULATIONS KANSAS GAS SERVICE, A DIVISION OF ONEOK, INC. MORRIS, LAING, EVANS, BROCK & KENNEDY, 7421 W 129TH STREET STE 300 (66213) PO BOX 25957 SHAWNEE MISSION, KS 66225 Fax: 913-319-8675 lwiller@kgas.com

DAVID A. MCCORMICK, ATTORNEY U.S. ARMY LEGAL SERVICES AGENCY JALS-RL 4070 901 N STUART STREET ROOM 713 ARLINGTON, VA 22203-1837 Fax: 703-696-2960 david.mccormick@hqda.army.mil

JOE ALLEN LANG, FIRST ASST. CITY ATTORNEY CITY OF WICHITA CITY HALL 13TH FLOOR 455 N MAIN STREET WICHITA, KS 67202 Fax: 316-268-4335

' JARAH J. LOQUIST, ATTORNEY HINKLE ELKOURI LAW FIRM L.L.C. 2000 EPIC CENTER 301 N MAIN STREET WICHITA, KS 67202-4820 Fax: 316-264-1518 sloquist@hinklaw.com

LAURIE PICKLE, ASSISTANT GENERAL COUNSEL KANSAS CORPORATION COMMISSION 1500 SW ARROWHEAD ROAD TOPEKA, KS 66604-4027 Fax: 785-271-3354 1.pickle@kcc.state.ks.us **** Hand Deliver ****

WALKER HENDRIX, DIRECTOR, REGULATORY LAW 7421 W 129TH STREET STE 300 (66213) PO BOX 25957 SHAWNEE MISSION, KS 66225 Fax: 913-319-8622 whendrix@oneok.com

MICHAEL LENNEN, ATTORNEY CHARTERED OLD TOWN SQUARE 300 N MEAD STREET SUITE 200 WICHITA, KS 67202-2722 Fax: 316-262-5991 mlennen@morrislaing.com

DAVID BANKS, ENERGY MANAGER UNIFIED SCHOOL DISTRICT 259 SCHOOL SERVICE CENTER COMPLEX 3850 N HYDRAULIC WICHITA, KS 67219-3399 Fax: 316-973-2150 dbanks@usd259.net

Beth Runnebaum