In the Matter of the Complaint of Kansas Gas Service, a Division of ONE Gas, Inc., Against Westar Energy, Inc., Regarding Westar's Practice of Offering Payments to Developers in Exchange for the Developers Designing All Electric Subdivisions.

Docket No. 19-WSEE-061-COM

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STAFF DIRECT TESTIMONY

PREPARED BY

LEO M. HAYNOS

UTILITIES DIVISION

KANSAS CORPORATION COMMISSION

July 22, 2019

1	Q.	Would you please state your name and business address?
2	A.	My name is Leo M. Haynos. My business address is 1500 Southwest Arrowhead Road,
3		Topeka Kansas, 66604.
4	Q.	By whom and in what capacity are you employed?
5	А.	I am employed by the Kansas Corporation Commission (Commission), Utilities Division
6		as the Chief Engineer.
7	Q.	Please state your educational and employment background.
8	А.	I received a Bachelor of Science Degree in Petroleum Engineering from New Mexico
9		Institute of Mining and Technology, Socorro, New Mexico. I have worked in various
10		capacities as an engineer for the past 37 years, primarily in positions related to the oil and
11		gas industry. I am licensed as a professional engineer in the State of Kansas. For the past
12		20 years, I have worked for the Kansas Corporation Commission where I have been
13		responsible for several functions including managing the pipeline safety program and the
14		administration and enforcement of the underground utility damage prevention program.
15		Prior to working for the Commission, I worked three years as an engineer for the Kansas
16		Department of Health and Environment Bureau of Air and Radiation and 13 years with
17		Atlantic Richfield Corporation.
18	Q.	Please describe the subject Complaint.
19	А.	In this Complaint, Kansas Gas Service, a division of ONE Gas, Inc. (KGS) is
20		complaining about a program instituted by Westar Energy, Inc. (Westar) that pays
21		property developers to build total electric properties. This program is known as the
22		"Westar Energy Total Electric Subdivision Heat Pump Program" ("Developer Program"

23 or "Program"). KGS notes the Program is funded by Westar ratepayers and the terms of

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1		the Program are not included in the General Terms and Regulations of the Westar Tariff.
2		KGS contends this practice is a violation of K.S.A. 66-101b. Furthermore, KGS alleges
3		the Developer Program ties the rebate payments to the developer's agreement to not
4		install or allow natural gas facilities in their subdivisions. As a remedy to this purported
5		unlawful practice, KGS requests the Commission prohibit the practice and find it to be
6		unlawful under the provisions K.S.A. 66-101f.
7	Q.	Does KGS seek any additional remedies from the Commission with respect to this
8		Complaint?
9	А.	Yes. Specifically, KGS requests the Commission find that: ¹
10	٠	Westar's Program and the practice of using customer funds to provide developers cash
11		rebates in exchange for building total electric housing subdivisions is in violation of the
12		Commission's Order issued in Docket 09-GIMX-160-GIV,
13	•	Westar failed to obtain approval from the Commission of the Program and practice;
14	•	The Program and practice should cease;
15	•	Westar should be required to pay sanctions and penalties for violating the statute and the
16	,	Commission's order; and
17	•	Westar's Program and the practice of tying payments to the developers' agreement for
18		building total electric housing in their subdivisions is not in the public interest and should
19		be prohibited.
20		
21		

¹ See lines 5-17, Page 4, Direct Testimony of Janet L. Buchanan.

1 Q. What is Westar's response to this Complaint?

Westar contends the agreement, signed by a developer who wishes to receive payments 2 Α. from Westar, is a letter of intent and should not be considered to be a contract or tariff 3 subject to Commission approval.² Westar states the Program is meant to help balance out 4 load from its power plants and increase off peak sales of electricity. Westar states that a 5 tariff is not required for the Program because it does not involve a rate being charged to 6 customers who purchase electricity from Westar. Westar further states that Commission 7 Staff (Staff) generally has been aware of this program, and has not addressed it in 8 previous docketed proceedings before the Commission. Westar implies the Commission 9 has approved of the Program by its approval of rate cases that contained expenses 10 associated with the rebate provisions.³ Westar further implies that Staff's silence on the 11 rebate issue also indicates Staff's acceptance of the rebate practice.⁴ Westar argues the 12 rebates under the Program are not being subsidized by Westar ratepayers because the 13 increase in electric sales associated with the Program is a net benefit to the ratepayers.⁵ 14 As such, Westar concludes the Program is a reasonable and prudent business decision 15 that is appropriately included in base rates and thereby promotes the public interest.⁶ 16

17 **Q.**

2. What is the purpose of your testimony?

A. My testimony provides background on Westar's incentive programs associated with the
 installation of Heat Pump equipment. It also provides an analysis of KGS's allegations
 and Westar's response with respect to the terms of the Westar tariff.

² Para. 11, Answer of Westar Energy, Inc.

³ See lines 4-10, Page 18 Direct Testimony of Larry Wilkus.

⁴ Ibid. See lines 13-17, Page 23.

⁵ See lines 3-11, Page 5, Direct Testimony of Rebecca Fowler.

⁶ Lines 4-10, page 27 Wilkus testimony.

1	Q.	Do you address public policy aspects or the cost benefit analysis of the Program?
2	А.	No. Staff witness Dr. Robert Glass addresses those issues.
3	Q.	How is your testimony arranged?
4	А.	By topic, my testimony is arranged as follows:
5		1. Description of Westar Heat Pump Rebate Programs.
6		2. Whether the Program should be included in Westar tariff.
7		3. Impact of Rebate Programs on KGS.
8		4. Previous reviews by Staff of Westar incentive programs.
9		5. Conclusions
10		6. Recommendations.
11		DESCRIPTION OF THE WESTAR HEAT PUMP REBATE PROGRAMS
12	Q.	Please describe the Westar programs that pay developers, builders, and/or
13		contractors for installing electric appliances or building total electric buildings.
14	А.	Westar currently has the following three programs that provide payments as incentives to
15		install heat pumps or to build total electric buildings:
16	•	The HVAC Program, which provides incentives to mechanical contractors. Westar
17		records indicate 210 contractors collectively have received \$3.6 million in payments
18		since the HVAC program was first implemented in 2011.7 Exhibit LMH-1 provides a
19		copy of the HVAC Program agreement between Westar and the contractor;
20	•	The Builder Program, which provides incentives for heat pump installations that are not
21		included in the Total Electric Subdivision Heat Pump Program. Westar records indicate

⁷ See response to Staff Data Request 18 and response to KGS Data Request 23.

1		137 builders collectively have received \$488,000 in payments since the Builder Program
2		was first implemented in 2011.8 Exhibit LMH-2 provides a copy of the Builder Program
3		agreement between Westar and the builder; and
4	٠	The Total Electric Subdivision Heat Pump Program (Program), which is the reason for
5		this Complaint. The Program is only available to subdivision developers, ⁹ and it has paid
6		\$1.9 million to 75 developers since it was implemented in 2009. ¹⁰ Exhibit LMH-3
7		provides a copy of the Developer Program agreement between Westar and the
8		subdivision developer.
9	Q.	What are the terms of the HVAC Program?
10	А.	Westar has no written agreements with HVAC contractors. If the contractor turns in an
11		invoice and a certificate of installation, Westar provides a rebate payment of up to \$300
12		for each residential home. ¹¹
13	Q.	What is the difference between a builder and a subdivision developer?
14	А.	Westar indicates that the two terms are often used interchangeably. However, the
15		agreement for the Builder Program states that it cannot be used in conjunction with the
16		Developer Program.
17	Q.	What are the terms of the Builder Program?
18	А.	For the Builder Program, Westar will pay a rebate of \$250 for each total electric heat
19		pump installed or \$200 for a hybrid heat pump installation. Similar to the HVAC
20		program, the builder turns in an invoice and installation certificate to Westar in order to

⁸ Ibid.

⁹ Response to Staff Data Request 3.
¹⁰ Response to Staff Data Requests 2 and 5.
¹¹ See Exhibit LMH-1.

receive this payment. This program cannot be used in conjunction with the Developer
 Program.

3 Q. What is the difference between a total electric heat pump and a hybrid heat pump?

A. A total electric heat pump relies on electric resistance heating to supply supplemental
energy when the outside temperature approaches freezing. A Hybrid heat pump allows
the user to switch between the electric heat pump and a natural gas furnace for heating
requirements. It should be noted that hybrid units that qualify for the Builder Program
are required not to use natural gas heating until the outside temperature is below 30°F.

9

Q. What are the terms of the Developer Program?

A. For the Developer Program, Westar will pay up to \$1,500 per single family home that
installs a total electric heat pump as the primary heating source in a total electric home.
Furthermore, all buildings within the subdivision are required to be built as total electric
homes. Based on the terms of the agreement, Westar provides a payment once the heat
pump and electric meter are installed at the home.

Q. What is the maximum payment that would be ultimately charged to ratepayers for a total electric home?

17 A. Theoretically, ratepayers could be responsible for up to \$1,800 for a total electric house,

by providing a \$300 payment to the mechanical installer¹² and \$1,500 to the developer.¹³

19Q.You mentioned earlier that a developer must agree to build total electric homes for20the entire subdivision in order to be eligible for the Developer Program. Does

21 Westar enforce this requirement?

¹² See Exhibit LMH-1.

¹³ See Exhibit LMH-3.

1	А.	No. Westar pays the developer for each home completed as total electric with a heat
2		pump regardless of how many homes in the subdivision are equipped as total electric
3		homes. ¹⁴
4	Q.	Does the Developer Program prohibit the developer from installing natural gas
5		facilities in the subdivision?
6	А.	If one relies on the face value of the letter of intent (see Exhibit LMH-3), any developer
7		that equipped any home in the subdivision with natural gas appliances would be
8		ineligible to receive rebate payments from Westar for the rest of the subdivision. In
9		practice, however, Westar provides the rebate payment for any home completed as total
10		electric with a heat pump if the developer has signed the letter of intent.
11	<u>SHO</u>	ULD HEAT PUMP REBATE PROGRAMS BE INCLUDED IN WESTAR'S TARIFF
12	Q.	Would you consider the Developer Program letter of intent to be a contract?
13	А.	Yes. As shown in Exhibit LMH-3, the letter of intent states certain performance
14		requirements for both parties, and the document is signed. From Staff's perspective, it
15		appears to be a contract, but Westar does not enforce the terms of the agreement.
16	Q.	What is Westar's position regarding including the terms and conditions of the
17		Developer Program in its tariff?
18	A.	In his Direct Testimony, Staff witness Larry Wilkus addresses this topic as follows: ¹⁵
19 20 21 22		The Electric Subdivision Rebate is not a 'schedule of rates'. It does not set forth any terms or rates for service to be provided to Westar's customers. It is an agreement between Westar and a developer defining the terms of the business arrangement between Westar and that developer. K.S.A. 66-101c does not require this agreement to be in a tariff
22		not require this agreement to be in a tariff.

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 ¹⁴ Page 4, lines 18-21 and Page 5, lines 1-8 Direct Testimony of Larry Wilkus.
 ¹⁵ Page 28, lines 6-10

1 Q. Do you agree with Mr. Wilkus' description?

2	А.	No. While a developer is not a retail customer of Westar in the traditional sense, it does
3		represent an entity that is subject to Westar's electric distribution monopoly. In Staff's
4		opinion, "an agreement between Westar and a developer defining the terms of a business
5		arrangement between Westar and that developer" is the very definition of a contract.
6		Furthermore, the offering of any rebate for the installation equipment that increases the
7		sale of electricity clearly represents a "practice pertaining to the service of the public
8		utility". As such, under the provisions K.S.A. 66-117, Westar is required to file the
9		practice with the Commission at least 30 days before its effective date. ¹⁶
10	Q.	Why do you consider the developer to be affected by Westar's certificated
10 11	Q.	Why do you consider the developer to be affected by Westar's certificated monopoly?
	Q. A.	
11		monopoly?
11 12		monopoly? Under the Retail Electric Supply Act (RESA), ¹⁷ Westar has an exclusive service territory.
11 12 13		 monopoly? Under the Retail Electric Supply Act (RESA),¹⁷ Westar has an exclusive service territory. A developer building in Westar territory can obtain electric service only from Westar.
11 12 13 14		 monopoly? Under the Retail Electric Supply Act (RESA),¹⁷ Westar has an exclusive service territory. A developer building in Westar territory can obtain electric service only from Westar. Although the developer is not purchasing electricity from Westar, it is being offered a
11 12 13 14 15		 monopoly? Under the Retail Electric Supply Act (RESA),¹⁷ Westar has an exclusive service territory. A developer building in Westar territory can obtain electric service only from Westar. Although the developer is not purchasing electricity from Westar, it is being offered a service by Westar, and it is captive to Westar's monopoly power. Therefore, the filing of

¹⁶ K.S.A. 66-117(a) ... no ...public utility...shall make effective any ...practice pertaining to the service...of such public utility...except by filing the same with the commission at least 30 days prior to the proposed effective date.

^{....&}lt;sup>17</sup> K.S.A. 66-1,170 et seq.

1	Q.	Do you consider the Builder and HVAC rebate programs also to be practices
2		offered by Westar that are required by K.S.A. 66-117 to be filed with the
3		Commission?
4	А.	Yes. When Westar chose to offer the rebate programs, the programs became subject to
5		Commission oversight. Similar to the Developer Program, the Commission's role with
6		respect to the Builder and HVAC programs is to ensure the rebate transactions are not
7		unduly discriminatory to the participants (both rebate receivers and payers) and that the
8		rebate practices are in the public interest. ¹⁸
9	Q.	Are there similar practices included in the Westar tariff?
10	À.	Yes. Section 8 of the General Terms and Conditions of the Westar tariff provides the
11		terms of Westar's line extension policy, which applies to all of the same developers
12		requesting heat pump rebates. Similar to the heat pump rebate program, the line
13		extension policy also provides financial incentives to the developer for expanding the
14		Westar distribution system. Because the line extension policy is in Westar's tariff, it is
15		subject to review and approval by the Commission.
16		IMPACT OF HEAT PUMP REBATE PROGRAMS ON KGS GAS SALES
17	Q.	Do the rebate programs exclude KGS from providing natural gas service?
18	А.	The programs incentivize builders and installers to install heat pumps that displace (or
19		minimize in the case of hybrid units) the need for natural gas service. While the rebate
20		programs do not prohibit a customer that purchases a home from connecting it to natural

¹⁸ K.S.A. 66-101b and 66-101f.

1		gas service, the economic reality of the developer taking advantage of the Westar rebates
2		is to effectively exclude natural gas from the home.
3	Q.	Do you agree with KGS's contention that creating a total electric subdivision creates
4		captive customers for the electric utility?
5	А.	I would agree with KGS that homes built with no natural gas service likely will remain
6		total electric homes, particularly if no natural gas distribution system is installed in the
7		subdivision.
8	Q.	Has gas service been installed in any of the subdivisions where the developer
9		participated in the Developer Program?
10	А.	As mentioned earlier, Westar has admitted it does not enforce the terms of the Developer
11		Program. For the most part, however, it appears the Program does result in total electric
12		subdivisions being constructed. In response to a Staff data request, ¹⁹ Westar and KGS
13		provided information on 25 subdivisions that participated in the Developer Program. For
14		those developments, only 163 out of 1,018 homes (16%) were provided natural gas
15		service. For the 25 subdivisions reviewed, Westar paid \$1.1 million in rebates associated
16		with the Developer Program.
17	Q.	Do you consider Westar's letter of intent for its Developer Program to be
18		misleading?
19	А.	Yes. In the case of this Complaint, KGS was obviously misled into assuming that Westar
20		would require developers to honor the terms of the letter of intent. On the other hand,
21		there are most likely additional developers that would have taken advantage of the rebate

¹⁹ Response to Staff Data Request 13.

1		payments if they knew they could receive the rebate for total electric homes while still
2		building homes with natural gas service.
3	Q.	Do you consider Westar's practice regarding the terms of the letter of intent to be
4		unduly discriminatory?
5	А.	I was unable to determine if any developers were not allowed to participate in the
6		programs to the extent they suffered undue discrimination. Dr. Glass also addresses
7		discrimination in his testimony. In any event, Westar's cavalier practice regarding the
8		terms of letter of intent combined with the fact that the program is funded by ratepayers
9		are reasons the rebate programs should be placed in a tariff if the Commission finds them
10		to be in the public interest.
11	Q.	Do you agree with KGS's contention that Westar's Program for building total
12		electric housing in their subdivisions is not in the public interest and should be
13		prohibited?
14	А.	Dr. Glass is addressing the public policy ramifications of the incentive programs in his
15		testimony.
16		PREVIOUS REVIEWS BY COMMISSION STAFF OF REBATE PROGRAMS
17	Q.	Has Staff reviewed the terms and implementation of the three rebate programs that
18		you have mentioned in previous dockets?
19	А.	No. In the dockets referenced in the filings in this Complaint by KGS and Westar, I can
20		find no record of Staff commenting on how the rebate programs are applied, are paid for,
21		or how such programs increase electricity sales in the winter.

1	Q.	Please describe the previous dockets ²⁰ discussed by KGS witness Janet Buchanan
2		and Westar witness Larry Wilkus that may have touched on recovery of costs for
3		heat pump installations.
4	А.	In all cases, any discussion of rebate programs related to heat pump installation was in
5		the context of energy efficiency initiatives. However, the purpose of the Developer
6		Program, which is the focus of this Complaint, is a load building program, not an energy
7		efficiency program. On this point, Staff agrees with Westar's witness Rebecca Fowler's
8		Direct Testimony which states, "The major benefits [of the Program] are load
9		enhancements and increased off-peak kWh sales that reduce the rates of Westar's
10		customers from what rates would be absent the program." ²¹
11	Q.	Do you agree with Mr. Wilkus' characterization that Westar was open and
11 12	Q.	Do you agree with Mr. Wilkus' characterization that Westar was open and transparent about the Developer Program through the testimony of Westar witness
	Q.	
12	Q. A.	transparent about the Developer Program through the testimony of Westar witness
12 13		transparent about the Developer Program through the testimony of Westar witness James Ludwig in the 08-1041 Docket?
12 13 14		transparent about the Developer Program through the testimony of Westar witness James Ludwig in the 08-1041 Docket? No. I would characterize the excerpts of Mr. Ludwig's testimony ²² that refer to heat
12 13 14 15		 transparent about the Developer Program through the testimony of Westar witness James Ludwig in the 08-1041 Docket? No. I would characterize the excerpts of Mr. Ludwig's testimony²² that refer to heat pump programs as discussing the prospective merits of such programs and alluding to the
12 13 14 15 16		 transparent about the Developer Program through the testimony of Westar witness James Ludwig in the 08-1041 Docket? No. I would characterize the excerpts of Mr. Ludwig's testimony²² that refer to heat pump programs as discussing the prospective merits of such programs and alluding to the existence of heat pump educational programs. In fact, in Mr. Ludwig's rebuttal
12 13 14 15 16 17		transparent about the Developer Program through the testimony of Westar witness James Ludwig in the 08-1041 Docket? No. I would characterize the excerpts of Mr. Ludwig's testimony ²² that refer to heat pump programs as discussing the prospective merits of such programs and alluding to the existence of heat pump educational programs. In fact, in Mr. Ludwig's rebuttal testimony in the 08-1041 Docket, he stated that he was not requesting Commission

²⁰ Dockets 07-GIMX-247-GIV; 08-KCPE-581-TAR; 08-KCPE-848-TAR; 08-WSEE-1041-RTS; 09-GIMX-160-GIV; and 11-WSEE-377-PRE.

²¹ See Page 7, lines 17-19, Direct Testimony of Rebecca Fowler.
²² See Exhibit LW-1, Direct Testimony of Larry Wilkus.

²³ Page 11, lines 16-18 Rebuttal Testimony of James Ludwig, Docket 08-WSEE-1041-RTS.

1	А.	No. But I am uncertain if Staff was aware of the rebate program expenses being included
2		in the rate case or of the merits of the programs. Certainly, Mr. Ludwig's testimony did
3		not provide sufficient detail of the rebate programs that would cause Staff to evaluate the
4		reasonableness of the program costs to ratepayers.
5	Q.	Do you believe Staff's silence on the recovery of heat pump rebate programs
6		indicates Staff's acceptance of the validity of the expense recovery?
7	А.	No. There has never been an explicit request for approval of the heat pump rebate
8		programs and Staff was focused on the explicit requests made by Westar during the rate
9		cases. In any case, I contend it is Westar's burden not Staff's to seek Commission
10		approval of a practice pertaining to the service of the public utility as required by K.S.A.
		((117
11		66-117.
11 12	Q.	66-117. Are there examples in past dockets where Staff has expressed its opinion regarding
	Q.	
12	Q. A.	Are there examples in past dockets where Staff has expressed its opinion regarding
12 13		Are there examples in past dockets where Staff has expressed its opinion regarding the transparency of programs similar to the heat pump rebate programs?
12 13 14		Are there examples in past dockets where Staff has expressed its opinion regarding the transparency of programs similar to the heat pump rebate programs? Yes. In Docket 08-WSEE-862-ACT, Westar requested an accounting order for recovery
12 13 14 15		Are there examples in past dockets where Staff has expressed its opinion regarding the transparency of programs similar to the heat pump rebate programs? Yes. In Docket 08-WSEE-862-ACT, Westar requested an accounting order for recovery of certain costs incurred for various energy efficiency programs, which included
12 13 14 15 16		Are there examples in past dockets where Staff has expressed its opinion regarding the transparency of programs similar to the heat pump rebate programs? Yes. In Docket 08-WSEE-862-ACT, Westar requested an accounting order for recovery of certain costs incurred for various energy efficiency programs, which included programs associated with heat pump installations. In response to this Application and in
12 13 14 15 16 17		Are there examples in past dockets where Staff has expressed its opinion regarding the transparency of programs similar to the heat pump rebate programs? Yes. In Docket 08-WSEE-862-ACT, Westar requested an accounting order for recovery of certain costs incurred for various energy efficiency programs, which included programs associated with heat pump installations. In response to this Application and in reference to energy efficiency programs, Staff filed a Report and Recommendation that
12 13 14 15 16 17 18		Are there examples in past dockets where Staff has expressed its opinion regarding the transparency of programs similar to the heat pump rebate programs? Yes. In Docket 08-WSEE-862-ACT, Westar requested an accounting order for recovery of certain costs incurred for various energy efficiency programs, which included programs associated with heat pump installations. In response to this Application and in reference to energy efficiency programs, Staff filed a Report and Recommendation that stated, "Because separation and identification of program costs are essential for program

²⁴ Page 4 Staff Report and Recommendation, Docket 08-WSEE-862-ACT.

Q. Did the Commission address filings for energy efficiency programs in the 08-862 Docket?

11	Q.	Has the Commission approved the recovery of the rebate programs' expenses in
10		the programs.
9		contends that Westar is required to file for Commission approval if they wish to continue
8		that the Builder Program or HVAC program are energy efficiency programs. Staff
7		to be a load building program. As stated in Dr. Glass' testimony, it is unclear to Staff
6		where applicable". ²⁵ As addressed by Dr. Glass, Staff considers the Developer Program
5		programs (included in that docket) with such filings including tariffs (rates or riders)
4		applications seeking Commission approval for each of the three energy efficiency
3	А.	Yes. The Commission's Order in that Docket stated, "Westar is required to file separate

12 Westar rate cases?

A. Yes. As noted earlier, without Staff's or the Commission's full knowledge or agreement, recovery of the expenses associated with heat pump rebate programs has been included in Westar's most recent rate cases, which have been approved by the Commission.

16

CONCLUSION

17 Q. Please summarize your testimony.

18 A. My major points of my testimony can be summarized as follows:

Westar has three rebate programs associated with installation of heat pump
 equipment. All of the programs will increase wintertime usage of electric load if
 they are used to supply space heat.

²⁵ See Ordering Clause B, Docket 08-WSEE-862-ACT.

1		• The cost for the rebate programs is recovered as a utility expense from ratepayers.
2		Recovery of the rebate expense has been approved by the Commission in
3		Westar's latest rate case. But Westar has not sought specific approval of the
4		programs and the Commission has not granted such a request.
5		• Each of the three programs constitute a practice pertaining to the service of the
6		public utility, and as such, are required to be reviewed and approved by the
7		Commission under the requirements of K.S.A. 66-117. Although the Commission
8		clearly required similar programs to be filed with the Commission in the 08-862
9		Docket, Westar has concluded tariff filings for the HVAC rebate programs are not
10		required for the existing programs.
11		• The "letter of intent" associated with The Developer Program is a contract for all
12		intents and purposes; however, the terms of the contract are not enforced by
13		Westar. Failure to enforce the contract terms, makes the Developer Program
14		simply a \$1,500 payment to a developer for building a total electric home.
15		RECOMMENDATIONS
16	Q.	Do you have any recommendations for the Commission?
17	А.	Yes. For the Commission's consideration, I offer the following recommendations:
18		• As explained in Dr. Glass' testimony, Staff recommends the Commission
19		terminate the Developer Program because it is not in the public interest.
20		• Staff recommends Westar cease the HVAC and Builder programs. If Westar
21		wishes to continue these programs, I recommend the Commission require Westar
22		to file tariff applications for the programs.

15

5	Q.	Does this conclude your testimony?
4		evaluate the recovery of these costs in future rate cases.
3		presented to the builders, developers, and contractors. This will allow Staff to
2		expenses for the existing three rebate programs with respect to the terms
1		• I also recommend the Commission require Westar to maintain records of past

A. Yes.

Westar Energy.

2019 HEAT PUMP DEALER ALLY RESIDENTIAL PROGRAM

REQUIREMENTS:

- 1. Unless otherwise specified, the program effective dates are **January 1, 2019** through December 31, 2019.
- 2. All installations must be completed during the program period.
- 3. All units are to receive electric service directly from Westar Energy.
- 4. A *Certificate of Installation* must be completed and furnished to Westar Energy along with a copy of the sale information showing equipment model numbers for all units.
- 5. Outdoor thermostats on residential hybrid heat pumps to be set at the economic balance point of the equipment installed, but in no case higher than 30 degrees.

PROGRAM GUIDELINES:

- 1. The contractor may choose to receive payment per the residential schedule upon submission of the certificates, or may choose to accrue Consumer Education Credits to be used as described in items 2 and 3.
- 2. Consumer Education Credits will be added to your accrual account after receipt of the completed *Certificate of Installation* form. The credits may be "spent" on advertising as deemed appropriate by the dealer. Payment will be made upon submission of invoices and copy of the promotion subject to the items listed in #3 below.
- 3. Consumer Education accrual credits may be carried over up to 6 months after the end date of the program period. The promotional copy must include the endorsement of *geothermal* systems, or full or hybrid *high efficiency heat pumps.* <u>All copy shall be approved in advance</u> by Westar Energy.
- 4. For more information, please contact an account manager listed below:

Tim Goulding (785) 575-6571 Drew Torkelson (785) 575-1156

Subject to change without notice. Effective 01/01/19

Westar Energy. 2019 HEAT PUMP DEALER ALLY RESIDENTIAL PROGRAM

Single Family, Duplex, or 4-Plex Homes:	Per System *Credit Rebate		
 Installation of a Full Electric Heat Pump System: In a new home or room addition In an existing home that did not previously have a full heat pump As a new supplemental unit (includes ductless systems) As a geothermal to geothermal replacement system 	\$300	\$150	
 Installation of a Hybrid Heat Pump System: In a new home In an existing home that did not previously have a hybrid heat pump 	\$250	\$125	
 Other Installations: Replace a heat pump with a heat pump All PTAC HP unit installations 	\$100	\$50	
 Installation of Geothermal or Inverter Heat Pump: In a new home – ducted or multi-head whole-home system Existing home – upgrade from a non-HP whole-home system 	\$450	\$225	

Buildings (Anortheants larger then a 4 plan **	Per Dwelling		
Buildings/Apartments larger than a 4-plex: **	*Credit	Rebate	
Installation of a Heat Pump Split System or PTAC HP U	Jnits:	A sub- a sub- sub-sub-sub-sub-sub-sub-sub-sub-sub-sub-	
Split System HP units – new construction	\$200	\$100	
Split System HP units – remodel or replacement	\$100	\$50	
All PTAC HP Installations	\$100	\$50	

* Consumer Education Credits can be used as detailed in the program description.

** Payments for buildings/apartments larger than a 4-plex are limited to 200 dwellings per project.

Westar Energy recommends 9 HSPF and above

Subject to change without notice. Effective 01/01/19



2019 HEAT PUMP DEALER ALLY Commercial Building Heat Pump Program

Contractor Installs	Unit Rating	Cash Rebate	
Full Electric Heat Pump Air-Cooled Heat Pump	1-5 ton units	\$25/ton	
Includes ductless/VRF/VRV & PTACs Includes heat pump swimming pool systems	6 ton units & up	\$50/ton	
Geothermal Heat Pump or Water Source Heat Pump Water Loop (Cooling Tower/Boiler), Geo Loop, pond or Well Water Application	All Systems	\$50/ton	

PROGRAM GUIDELINES:

- 1. This rebate is available only to the mechanical contractor or equipment vendor who directly sold the equipment to the commercial project.
- 2. System tons are determined by the nominal cooling capacity of the compressor-containing equipment at standard rated conditions.
- 3. Rebates are limited to \$20,000 per project.
- 4. All units are to receive electric service directly from Westar Energy.
- 5. A *Certificate of Installation* must be completed and furnished to Westar Energy along with a copy of the sale information showing equipment model numbers for all units.
- 6. Unless otherwise specified, the effective dates of the program are January 1, 2019 thru December 31, 2019.

For more information, please contact:

Drew Torkelson Manager, Trade & Ally Services Phone: (785) 575-1156 email: <u>drew.torkelson@westarenergy.com</u>



REQUIREMENTS:

Westar Energy.

- 1. Unless otherwise specified, the program effective dates are **January 1, 2019** through December 31, 2019.
- 2. All installations must be completed during the program period. A permanent electric meter must be set.
- 3. All units are to receive electric service directly from Westar Energy.
- 4. The builder rebate will be generated upon receipt of a completed *Heat Pump Installation Certificate* from the HVAC contractor.

TERMS & CONDITIONS:

- 1. Outdoor thermostats on residential hybrid heat pumps are to be set at the thermal balance point of the equipment installed in the structure, but in no case higher than 30 degrees.
- 2. For more information, please contact an account manager listed below:

Tim Goulding	(785) 575-6571
Drew Torkelson	(785) 575-1156

Heat Pump split system installed in a new home, duplex or quad	Rebate per HP Unit
Full Electric Heat Pump	\$250
Hybrid Heat Pump	\$200

Larger Buildings and all PTAC units	Rebate per HP Unit
Full or Hybrid split system heat pump system in a new structure with more than 4 residences *	\$100 per HP Unit
All PTAC HP Installations *	\$ 50 per HP Unit

* Payments for buildings/apartments larger than a 4-plex are limited to 200 dwellings per project.

This program may not be used in conjunction with the Westar Energy Total Electric Development Program.

Subject to change without notice. Effective 01/01/19

Westar Energy.

Please return completed form via email or fax to: <u>tim.goulding@westarenergy.com</u> or Fax: (785) 575-1146 or <u>drew.torkelson@westarenergy.com</u> or Fax: (785) 575-1146

RESIDENTIAL HEAT PUMP CERTIFICATE OF INSTALLATION

2019 Credit to Consumer Education Accrual Account or Rebate Reimbursement Request

*Equipment must receive electric service directly from Westar

	CONTRACTOR	INFORMA	TION		
Contractor		and a second	Contact Na	me	
Address	City	n an	State	Zip	
Contact Phone		Contact I			
	CUSTOMER 1	INFORMATI	ION		
Customer Name		Date of I	nstallation		
Installation Address		City			
	the second s	MP SPECS			
Brand	SEER	# Units	Total To	ns	
New Const. Air-C Existing Const. Wate Additional Unit Geo I	less HP cooled HP er Source HP Loop HP	No Heat to HP Elec. Ht. to Full HP Nat. Gas to Hybrid HP Nat. Gas to Full HF Propane to Hybrid HP Propane to Full HF Hybrid to Hybrid Full HP to Full HP veloper's Name and Development:			
TYPE OF RI Credit to Accrual Acc Please Attach Copy	AND DESCRIPTION OF THE OWNER	Rebat	e Amount	: \$	
	JRSEMENT CH		the second s	and the second se	
Contractor Chec	k if same as abov	ve Contact Name			
Address	City		State	Zip	
	ERVED FOR IN	NTERNAL U	the second se		
Approved by:			and the second s	ate:	
Premise #:		Account a	#:		



Please return completed form via email or fax to: Drew Torkelson: drew.torkelson@westarenergy.com or Fax: 785-575-1146

COMMERCIAL HEAT PUMP CERTIFICATE OF INSTALLATION

2019 Rebate Reimbursement Request Equipment must receive electric service directly from Westar

	CC	ONTRA	CTOR	INFOR	MATI	ON		
Company Name		C	Contact Name					
	and the second second					1		
Address			City		S	tate		Zip
Contact Phone				Conta	ct E-m	ail		
		PROJE	CT IN	FORM	ATION			
Date Unit Sold	a ana ang karangan Karangan	er an de ser an de ser Ortenen	n to star			allation	a tanàn an Ngana	
Project Name	and the second sec							n an
Installation Add	ress		City		S	tate		Zip
		HE	AT PU	MP SP	ecs			
Brand		EER		# of U	Inits	Total '	Tons	Installed*
New Const. One Stage Comp. New Addition Two Stage Comp. Existing Const. Variable Comp.				* VRF/VRV tons based on condensing units Commercial Pool Dehumidification Heat Pump				
Full Air-Cooled Hybrid Ground Loop VRF/VRV Ground Water WSHP/Clg Tower			OLD SYSTEM to NEW SYSTEM (for existing const) No heat to HP Hybrid to Full HP Electric heat to HP Gas to Full HP Gas to Hybrid HP Full HP to Full HP					
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Attach Proof of and Mo		e with	Quan	Statistics of the local division of the	the second data and			
	REIMBUR	SEMEN	T CHI	ЕСК МА	DE PA	YABLE	то	
Name Check	Contact Name				All and a second se			
Address City				0	State Zip			
	RESER	VED F	ORIN	ITERNA	L USE	ONLY		
APPROVED BY	Signatur					and the second se	Date	
Premise #:	Account #:							

page 1

Westar Energy. 2019 Total Electric Subdivision Heat Pump Program

Person's Name Company Name Company Address City, State, Zip

LETTER OF INTENT: Total Electric Heat Pump Subdivision Development Name, Development City, KS

MAXIMUM NUMBER OF BUILDINGS:

XX buildings. All buildings within the subdivision to be built Total Electric with a Full Heat Pump split system as the primary heating source. All buildings to be served directly by Westar Energy.

REBATE AMOUNTS:

Westar Energy Agrees to provide a cash rebate for each building, once a full heat pump system and permanent residential meter have been set. The cash rebate amounts are as follows:

	PER BUILI	DING PAYOUT			
Building Type*	14 SEER HP	16+ SEER HP	Notes		
Single Family	\$1,200.00	\$1,500.00	1 or more heat pump system per building		
Duplexes	\$1,600.00	\$2,000.00	2 or more heat pump systems per building		
Triplexes	\$2,100.00	\$2,700.00	3 or more heat pump systems per building		
Quads	\$2,400.00	\$3,000.00	4 or more heat pump systems per building		
Greater than Quad	\$500.00 per l	HP unit, 14+ SEER	Maximum \$20,000.00 rebate per building		

*Must be within a total electric subdivision containing multiple buildings of quads or less.

COMPLETION DATE:

This agreement is in effect for five years from the date of signature.

ACCEPTANCE:

Westar Energy agrees to the above and accepts the above conditions.

Drew Torkelson Westar Energy Manager, Trade and Ally Services Date

Company Name agrees to the above and accepts the above conditions.

Person's Name

Date

Title

STATE OF KANSAS

COUNTY OF SHAWNEE

) ss.

VERIFICATION

Leo M. Haynos, being duly sworn upon his oath deposes and states that he is the Pipeline Safety Chief Engineer for the Utilities Division of the Kansas Corporation Commission of the State of Kansas, that he has read and is familiar with the foregoing *Direct Testimony*, and attests that the statements contained therein are true and correct to the best of his knowledge, information and belief.

m Leo M. Haynos

Chief Engineer State Corporation Commission of the State of Kansas

Subscribed and sworn to before me this 22^{n^2} day of July, 2019.

VICKI D. JACOBSEN Notary Public - State of Kansas My Appt. Expires (0-

Jacobsi Notary Public

My Appointment Expires: June 30, 2022

CERTIFICATE OF SERVICE

19-WSEE-061-COM

I, the undersigned, certify that a true and correct copy of the above and foregoing Staff Direct Testimony was served via electronic service this 22nd day of July, 2019, to the following:

JAMES G. FLAHERTY, ATTORNEY ANDERSON & BYRD, L.L.P. 216 S HICKORY PO BOX 17 OTTAWA, KS 66067 Fax: 785-242-1279 jflaherty@andersonbyrd.com

DARI R. DORNAN, ASSOCIATE GENERAL COUNSEL BLACK HILLS/KANSAS GAS UTILITY COMPANY, LLC D/B/A BLACK HILLS ENERGY 1102 East 1st Street Papillion, NE 68046 dari.dornan@blackhillscorp.com

GLENDA CAFER IDEATEK TELCOM, LLC CAFER PEMBERTON LLC 3321 SW 6TH AVE TOPEKA, KS 66606 Fax: 785-233-3040 glenda@caferlaw.com

COLE BAILEY, LITIGATION COUNSEL KANSAS CORPORATION COMMISSION 1500 SW ARROWHEAD RD TOPEKA, KS 66604 Fax: 785-271-3354 c.bailey@kcc.ks.gov

ROBERT VINCENT, LITIGATION COUNSEL KANSAS CORPORATION COMMISSION 1500 SW ARROWHEAD RD TOPEKA, KS 66604 Fax: 785-271-3354 r.vincent@kcc.ks.gov ROBERT J. AMDOR, MANAGER, REGULATORY SERVICES BLACK HILLS/KANSAS GAS UTILITY COMPANY, LLC D/B/A BLACK HILLS ENERGY 1102 E FIRST ST PAPILLION, NE 68046 Fax: 402-829-2227 robert.amdor@blackhillscorp.com

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MICHAEL DUENES, ASSISTANT GENERAL COUNSEL KANSAS CORPORATION COMMISSION 1500 SW ARROWHEAD RD TOPEKA, KS 66604 Fax: 785-271-3354 m.duenes@kcc.ks.gov

JUDY JENKINS HITCHYE, MANAGING ATTORNEY KANSAS GAS SERVICE, A DIVISION OF ONE GAS, INC. 7421 W 129TH ST OVERLAND PARK, KS 66213-2713 Fax: 913-319-8622 judy.jenkins@onegas.com

CERTIFICATE OF SERVICE

19-WSEE-061-COM

CATHRYN J. DINGES, CORPORATE COUNSEL WESTAR ENERGY, INC. 818 S KANSAS AVE PO BOX 889 TOPEKA, KS 66601-0889 Fax: 785-575-8136 cathy.dinges@westarenergy.com

/s/ Vicki Jacobsen

Vicki Jacobsen