

**BEFORE THE STATE CORPORATION COMMISSION  
OF THE STATE OF KANSAS**

In the Matter of the Application of Grain )  
Belt Express, LLC for a Siting Permit for the )  
Construction of Two 345 kV Transmission ) Docket No. 24-GBEE-\_\_\_\_-STG  
Lines and Associated Facilities through )  
Gray, Meade, and Ford Counties, Kansas. )

**DIRECT TESTIMONY OF**

**DAVID GELDER**

**ON BEHALF OF**

**GRAIN BELT EXPRESS LLC**

**May 31, 2024**

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1       **I.       INTRODUCTION**

2           **Q.       Please state your name, business address, and present position.**

3           A.       My name is David Gelder. I am a Senior Engineering Manager at Invenergy LLC  
4 (“Invenergy”). My business address is One South Wacker Drive, Suite 1800, Chicago, IL 60606.

5           **Q.       On whose behalf are you testifying?**

6           A.       I am testifying on behalf of Grain Belt Express LLC (“Grain Belt Express”).

7           **Q.       Please describe your educational background and employment experience.**

8           A.       A copy of my curriculum vitae is attached as Exhibit DG-1.

9           **Q.       Do you have experience in engineering, construction and project management  
10 of high voltage electric transmission lines?**

11          A.       Yes. I have nearly 12 years of collective experience in or directly related to the  
12 engineering, construction and project management of high voltage electric transmission lines. As  
13 a company Invenergy has developed in aggregate hundreds of miles of high voltage transmission  
14 lines. I’ve worked on many of these projects, including: the Samson 345 kV transmission line in  
15 Texas, the Traverse 345 kV transmission line in Oklahoma, the Maverick 138 kV transmission line  
16 in Oklahoma, and many others. Currently Invenergy has dozens of AC transmission projects in  
17 various stages of development and construction in more than 20 states.

18          **Q.       What are your duties and responsibilities in your present position?**

19          A.       I am the Engineering Manager for the two alternating-current (“AC”) 345 kV  
20 transmission lines that feed into the Grain Belt Express Project. In this role, my responsibilities  
21 include managing development support, early construction activities, and engineering services for  
22 the AC Collector Lines.

1           **Q.     What is the purpose of your testimony?**

2           A.     I am testifying on behalf of Grain Belt Express, which has filed an application  
3 requesting that the State Corporation Commission of the State of Kansas (“Commission”) issue a  
4 siting permit establishing routes for two inter-related transmission lines and associated facilities:  
5 (1) a double-circuit<sup>1</sup> 345 kV transmission line of approximately 46 miles in length across portions  
6 of Gray, Meade, and Ford Counties (the “Meade-Dodge City Line”); and (2) a single or double-  
7 circuit 345 kV transmission line of approximately 16 miles in length traversing a portion of Ford  
8 County (the “Bucklin-Dodge City Line”). Together, Grain Belt Express may refer to these lines  
9 as the “AC Collector Lines,” which make up a portion of the AC Collector System.

10          A.     Specifically, the purpose of my testimony is to:

- 11           • Describe Grain Belt Express’ technical resources, experience, and approach to
- 12           safety;
- 13           • Describe the transmission line design for the AC Collector Lines;
- 14           • Provide a high-level overview of the AC Collector Lines and the Proposed Routes;
- 15           and,
- 16           • Describe the construction process and construction schedule.

17  
18          **Q.     Are you sponsoring any exhibits as part of your direct testimony?**

19          A.     Yes, I am sponsoring the following exhibit:

- 20           • Exhibit DG-1 – David Gelder’s Curriculum Vitae

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<sup>1</sup> The Meade-Dodge City Line is currently planned as a double circuit transmission line, but further refinements to Grain Belt Express’ design and engineering may occur. Grain Belt Express will update the Commission throughout this proceeding regarding significant design and engineering modifications.

1       **II.     GRAIN BELT EXPRESS’ TECHNICAL RESOURCES, EXPERIENCE AND**  
2       **APPROACH TO SAFETY**

3           **Q.     Please describe the business of Grain Belt Express.**

4           A.     As set forth in the testimony of Kevin Chandler, Grain Belt Express is a limited  
5 liability company organized under the laws of the State of Indiana. Grain Belt is a wholly owned  
6 subsidiary of Invenergy Transmission LLC (“Invenergy Transmission”), a Delaware limited  
7 liability company, which is a wholly owned subsidiary of Invenergy Renewables LLC (“Invenergy  
8 Renewables”), also a Delaware limited liability company. Invenergy Transmission and its affiliate  
9 company, Invenergy LLC, are global leaders in renewable energy and transmission development.  
10 Invenergy or its affiliates are providing engineering, procurement and construction support and  
11 management for Grain Belt Express pursuant to agreements with Grain Belt Express.

12           Invenergy Transmission’s mission is to construct and operate high voltage transmission  
13 lines and associated facilities for the purpose of connecting renewable resources in the U.S. and  
14 delivering their output to load and population centers that have an increasing demand for electricity  
15 produced from renewable resources.

16           **Q.     Please describe Invenergy Transmission’s and Invenergy Renewable’s recent**  
17 **transmission projects.**

18           A.     Invenergy Transmission through its wholly owned direct and indirect subsidiaries  
19 is developing two significant high-voltage transmission line projects in different regions of the  
20 United States. It is also associated with the development of a third significant high-voltage  
21 transmission line in the United States through its parent company, Invenergy Renewables.

22           Invenergy Renewables has developed and constructed over 4,000 miles of transmission  
23 and collection lines located throughout the United States and internationally, covering nearly all  
24 ice and wind structural loading regions, through various air contaminants and lightning isokeraunic

1 levels, tying into weak and strong power grids while meeting interconnection requirements,  
2 traversing geographical regions such as the Nevada desert, the mountainous terrain of Idaho, the  
3 wetlands of Texas, the farmland of Illinois, the swamps of Georgia, and more. All this work has  
4 been performed utilizing various local and regional contractors. The company's success comes  
5 from a culture which strives for technical expertise, versatility and accountability. This culture is  
6 dominant throughout the company and is maintained throughout the corporate structure.

7 For example, Invenergy Renewables and its affiliate companies recently developed and  
8 constructed, and is currently operating, a 27-mile transmission line in eastern Texas. The  
9 transmission line includes seven miles of single-circuit 345 kV and 20 miles of double-circuit 345  
10 kV designed to deliver 1,600 MW of solar generation. Large areas of the planned transmission  
11 corridor were surveyed and classified as wetlands during early-stage development. A strategy was  
12 developed and discussed with the United States Army Corp of Engineers ("USACE") to perform  
13 the construction under what was Nationwide Permit 12, Utility Line Activities (prior to 2021  
14 renewal, now Nationwide Permit 57, Electric Utility Line and Telecommunications Activities).  
15 Permit requirements included limiting the loss of waters of the United States or permanent  
16 disturbance to wetlands. Components of the strategy developed in coordination with the USACE  
17 included using non-mechanized methods to clear vegetation from the right-of-way, incorporating  
18 a foundation design which did not require the removal of any soil and designing and planning for  
19 structure erection to be performed by helicopter to avoid heavy crane access within delineated  
20 wetlands located along the transmission corridor

21 **Q. Please describe Grain Belt Express' approach to safety.**

22 A. Worker safety and the safety of the public is our number one priority through  
23 design, construction, and operations. Evaluating health and safety reports or Occupational Safety

1 and Health Administration (“OSHA”) Work-Related Injuries and Illnesses is critical when  
2 selecting the general and sub-contractors for each project to promote the success of any project. If  
3 a situation which risks the safety of the public or those working on the project is observed, it is  
4 Grain Belt Express’ and its affiliates’ practice to stop work and perform a full inspection of  
5 operations and equipment. This practice is called “stop work authority” and extends to anyone  
6 present on the job site, irrespective of role.

7 **Q. Does Grain Belt Express have specific experience constructing electric**  
8 **transmission lines and other linear infrastructure projects across agricultural lands, wooded**  
9 **lands and other rural properties?**

10 A. Yes. The management team for Grain Belt Express has significant experience in  
11 each of these environments. As an example, the management team for Grain Belt Express  
12 developed the Traverse Wind Project, which crossed more than 85 miles of rural properties,  
13 including agricultural properties on which crops such as soybeans, corn, hay, and alfalfa were  
14 being grown. The development and construction site team worked diligently with landowners to  
15 minimize impacts to individual properties by keeping structures out of areas which would  
16 negatively impact agricultural operations, such as avoiding pivot circles and coordinating specific  
17 access to the right-of-way and individual structures. The Traverse Wind Project also crossed rivers  
18 and other sensitive or protected environments. The management team for Grain Belt Express was  
19 responsible for mapping access routes, conducting extensive surveys of endangered species (both  
20 plant and animal), designating wetlands and other sensitive areas and training over 400 workers  
21 on environmental compliance.

1 Grain Belt Express' environmental regulatory specialists also have experience managing  
2 environmental construction concerns and will do the same for the AC Collector Lines being sited  
3 in this proceeding.

4 **III. TRANSMISSION LINE DESIGN**

5 **Q. What type of transmission conductor does Grain Belt Express plan to use for**  
6 **the AC Collector Lines?**

7 A. Conductor studies have not yet been finalized and the exact conductor is therefore  
8 subject to change during detailed design. Conductor selection is based on a combination of typical  
9 practice, economics, and project-specific needs (e.g., line losses, special requirements, future  
10 planning, etc.) For reference, a commonly used conductor on Invenergy 345 kV lines is double-  
11 bundled 954 ACSR "Cardinal." However, for capacity purposes this project may need a larger  
12 ACSR conductor.

13 **Q. What type of transmission structures does Grain Belt Express propose to use**  
14 **for the AC Collector Lines?**

15 A. Grain Belt Express plans to use single- or double-circuit tubular steel poles for the  
16 majority of the AC Collector Lines, per Invenergy's typical design practice for 345 kV  
17 transmission lines. Project-specific needs may warrant the need for alternative structure types (e.g.,  
18 multi-pole structures for crossing above/below existing transmission lines, lattice poles or towers  
19 for longer than average spans.). The insulator configuration will likely be a V-string, which  
20 facilitates larger conductors and consequently additional transmission capacity.

21 **Q. Why did Grain Belt Express select these transmission structures for the AC**  
22 **Collector Lines?**

23 A. Tubular steel poles have a relatively smaller total footprint (compared to guyed  
24 structures), which is less disruptive to agriculture. Additionally, the V-string insulator



1 configuration facilitates additional transmission capacity. The V-string insulator configuration is  
2 designed to support larger conductors and minimize conductor movement.

3 **Q. Will Grain Belt Express design its facilities to meet necessary reliability and**  
4 **safety requirements or concerns?**

5 A. Yes. Grain Belt Express will design the AC Collector Lines according to applicable  
6 Commission requirements, minimum code requirements (e.g., National Electric Safety Code  
7 (“NESC”), and good utility practice. Some of the guidelines and standards that are typically  
8 referenced during design include publications by: Institute of Electrical and Electronics Engineers  
9 (“IEEE”), American Society of Engineers (“ASCE”), American National Standards Institute  
10 (“ANSI”), and the North American Electric Reliability Corporation (“NERC”). Public safety and  
11 worker safety are critical considerations in the design, construction, and operation of transmission  
12 facilities, and safety and security have been and will continue to be a major focus in the preparation  
13 of specifications and designs. Grain Belt Express will require that construction of the lines include  
14 initial clearing and continuous vegetation management to maintain clearances and access points in  
15 accordance with the NESC, the Commission’s Wire-Stringing Rules contained in K.A.R. 82-2-1  
16 *et seq.* and NERC requirements.

17 **Q. Does the design of Grain Belt Express’ facilities conform to generally accepted**  
18 **practices for a project of this type?**

19 A. Yes. Grain Belt Express will utilize experienced design, procurement, and  
20 construction personnel to prepare the design(s) specifications, drawings, and plans for the AC  
21 Collector Lines. A competent Professional Engineer(s), licensed by the Kansas State Board of  
22 Technical Professions, will be responsible for the design(s) and will seal and sign construction  
23 drawings. Also, Grain Belt Express’ construction management team, safety personnel, engineering

1 consultants, and the respective contractors assigned to the AC Collector Lines will complete field  
2 verification and validations to witness that the facilities are constructed to the approved design so  
3 that the transmission facilities can be operated reliably and safely.

4 **Q. Will the AC Collector Lines comply with the requirements of K.S.A. 66-183**  
5 **regarding stringing and maintenance of wires?**

6 A. Yes. Grain Belt Express will comply with the requirements of K.S.A. 66-183 to  
7 string and maintain wires to avoid unreasonable injury or interference from or with the wires of  
8 other utilities and the requirement that the height of any wires which cross above the tracks of a  
9 railway company shall not be less than twenty-five feet from the top of the rails. Grain Belt  
10 Express expects to submit a wire-stringing application pursuant to K.A.R. 82-12-1 *et seq.* for the  
11 Commission’s review and approval after design of the facilities are complete.

12 **Q. What other approvals are required for the AC Collector Lines?**

13 A. Grain Belt Express will undertake coordination with, and as necessary, obtain  
14 approvals and permits from the following agencies and governmental entities: the U.S. Army  
15 Corps of Engineers (“USACE”); the U.S. Fish and Wildlife Service (“FWS”); the Kansas State  
16 Historic Preservation Office (“SHPO”); the Kansas Department of Wildlife and Parks (“KDWP”);  
17 the Kansas Department of Agriculture – Division of Water Resources (“DWR”); the Kansas  
18 Department of Health and Environment (“KDHE”); the Kansas Department of Transportation  
19 (“KDOT”); and the various counties in which the AC Collector Lines will be located.

20 **IV. AC COLLECTOR LINES’ LOCATIONS, INTERCONNECTIONS, AND**  
21 **PROPOSED ROUTES**

22 **Q. Where will the AC Collector Lines be located?**

23 A. The Meade-Dodge City Line is located along a 46-mile corridor across portions of  
24 Gray, Meade, and Ford Counties. The Bucklin-Dodge City-Bucklin Line traverses 16 miles in Ford

1 County. The Proposed Routes are described in detail in the Routing Study provided as Exhibit JP-  
2 2 to Ms. Precht’s testimony, detailed maps of the Proposed Routes are provided in Exhibits JP-3  
3 and JP-4, and a legal description of the Proposed Routes is provided as Exhibit JP-5.

4 **Q. How did Grain Belt Express select the Proposed Routes for the AC Collector**  
5 **Lines?**

6 A. Grain Belt Express assembled a cross-functional team of internal and external  
7 subject-matter experts (“SME”) to develop the Proposed Routes, including development,  
8 legal/regulatory, land services, environmental, engineering, construction, and operations team  
9 members. As part of this team, Grain Belt Express retained Burns & McDonnell Engineering  
10 Company, Inc. (“Burns & McDonnell”), an experienced transmission line design and permitting  
11 firm with transmission project experience in Kansas and Missouri, to assist with the engineering,  
12 environmental, and routing aspects of the AC Collector Lines. Burns & McDonnell prepared a  
13 preliminary routing analysis, through which Grain Belt Express identified preliminary proposed  
14 routes for the AC Collector Lines. Grain Belt Express has continued to refine the preliminary  
15 proposed routes, including through its outreach to and coordination with landowners and county  
16 officials. Ms. Precht describes the routing process in more detail in her Direct Testimony.

17 **Q. How will the AC Collector Lines be interconnected to the transmission grid?**

18 A. The AC Collector Lines are expected to have switchyards and/or metering  
19 equipment within the corridors of the lines. A switchyard in Ford County adjacent to the Grain  
20 Belt Express’ converter station will facilitate interconnection to the grid via Grain Belt Express  
21 and/or other future interconnections.

1        **V.        CONSTRUCTION PROCESS AND CONSTRUCTION SCHEDULE**

2            **Q.        How much ROW is needed for the AC Collector Lines?**

3            A.        Grain Belt Express will seek to obtain easements that are typically 150 feet wide,  
4 as is Invenergy’s standard practice for 345 kV lines. This width will be verified for minimum  
5 clearances in each span, based upon the final design, including structure configurations, span  
6 lengths, terrain, vegetation, and other constraints. This proposed ROW width may vary at some  
7 locations to accommodate topographic features and crossing requirements and to provide  
8 flexibility in final structure placement. The width of the ROW will be sufficient to provide for the  
9 safe and reliable operation of the AC Collector Lines.

10          A.        Grain Belt Express also anticipates acquiring land rights associated with  
11 construction, stringing, and ongoing access, as well as material and equipment laydown yards.  
12 This additional ROW may be required where Grain Belt Express cannot access the ROW directly  
13 from the road, for example, due to water bodies or wetlands or other environmentally significant  
14 terrain features. Laydown areas will generally require approximately 25-50 acres and will be  
15 spaced approximately 15-25 miles apart to allow the contractor to efficiently store and source the  
16 materials and equipment to complete construction. These laydown yards are typically graded,  
17 rocked, and fenced, but only used temporarily. Upon construction completion, the landowner’s  
18 property will be restored to its original use or left as is otherwise agreed to with the landowner.

19            **Q.        When will full-scale construction on the AC Collector Lines begin?**

20          A.        Early construction activities, including civil site work (e.g., access roads, and  
21 vegetation clearing) are anticipated to start as early as Q2 2026. Detailed structural design and  
22 procurement activities are anticipated to begin in late 2024. Other material sourcing activities for  
23 the conductor, line hardware, and insulator assemblies are also anticipated to commence in late

1 2024 or early 2025. Limited geotechnical investigations will begin in 2024, with additional  
2 investigations anticipated to further inform design and construction of structure foundations.

3 **Q. What is the current in-service date for the AC Collector Lines?**

4 A. The current in-service date is anticipated to be in 2028.

5 **Q. Does Grain Belt Express compensate landowners for crop damage, crop loss,  
6 field repair, damage to drainage tiles, temporary or permanent impacts to center pivot  
7 irrigators or other similar impacts, should they occur?**

8 A. Yes. As discussed in the Direct Testimony of Brad Fine, Grain Belt Express will  
9 make payments and/or hire contractors to repair, remediate, and make landowners whole for any  
10 such impacts.

11 **Q. How does Grain Belt Express plan to treat trees that must be removed from  
12 the ROW?**

13 A. In preparing the ROW for construction, precautions are taken to protect the  
14 environment and limit disturbance, scarring, or defacing of the natural surroundings. Minimum  
15 clearing takes into consideration safety required for construction, operation, and maintenance  
16 activities of the transmission line. Cleared timber is felled and limbed. Care is taken to prevent  
17 removal of ground cover and erosion of the soil. If required, stumps are removed or treated with  
18 an acceptable herbicide. Danger trees outside the ROW (meaning trees that are sufficiently tall that  
19 if felled could make contact with the line) are also removed.

20 **Q. Will construction remove any agricultural land from cultivation?**

21 A. The micro-siting of structures and access routes will minimize permanent impacts  
22 to landowners, land resources, and the environment. During construction temporary impacts to  
23 land may include use and/or disturbance of up to the entire 150-foot ROW. However, permanent

1 impacts to land will typically be limited to the actual structure footprint, required access, and  
2 vegetation clearing. Typical structural footprints may vary from approximately 6-12 feet,  
3 depending on structure loading (e.g., “in-line” versus “90 degree”). Permanent access roads (if  
4 required) may be up to 16-feet wide.

5 **VI. CONCLUSION**

6 **Q. Does this conclude your testimony?**

7 **A. Yes, it does.**

**VERIFICATION**

I, David Gelder, do solemnly, sincerely and truly declare and affirm that I am a Senior Engineering Manager for Invenegy Transmission, LLC, that I have read the foregoing testimony and know the contents thereof, and that the facts set forth therein are true and correct to the best of my knowledge and belief, and this I do under the pains and penalties of perjury.

By:     /s/ David Gelder      
David Gelder

May 31, 2024

# **Exhibit DG-1**



# DAVID GELDER

SENIOR MANAGER, ENGINEERING | P E , P M P , M B A

## PROFILE

David Gelder is a dynamic and innovative leader with nearly 12 years of progressive engineering, project management, and leadership experience. Mr. Gelder's background includes proficiency in engineering, contracts, risk, proposals, and strategy. He has written 6 publications, managed dozens of projects, and led complex/multi-year EPC contracts. Clients include Invenergy, Doral, Ignis Energia, GE Renewables, 174 Power Global, Highland Fairview, LS Power, PG&E, AEP, Mortenson, and SDG&E. He takes interest in FERC regulation and market trends.

## EXPERIENCE

**SENIOR MANAGER, TRANSMISSION** Invenergy | UT | 2023 –Present  
Directs a portfolio of 60+ greenfield "gentie" (transmission generation tie in) projects in approximately 23 states in various stages of development, engineering, and construction—totalling nearly 25 GW of generation (solar, wind, BESS). Mentors and co-manages a team of 7 junior engineers.

**SENIOR PROJECT MANAGER & PRACTICE LEAD** Stantec | UT | 2021 –2023  
Directed a portfolio of approximately \$30M. Managed a team of 10 engineers. Technical practice leader for 150 transmission and distribution engineers and designers in U.S. and Canada. Lead engineer on one of the largest solar projects in the U.S. at 1.2 GW. Project manager on a cross-border 500 kV gentie wind project requiring a presidential permit.

**PROJECT MANAGER** TRC | UT | 2018 – 2021  
Managed a portfolio of approximately \$20M, including multi-year EPC projects. Led more than a dozen projects through the entire project lifecycle. Handled risk and complexity while maintaining a high level of client satisfaction.

**LEAD TRANSMISSION ENGINEER** TRC | UT | 2013 – 2018  
Led challenging projects with progressive leadership responsibilities. Presented a technical paper to more than 800 conference attendees. Directly managed project execution, including delegation and QA/QC of multiple engineers and designers.

**ASSOCIATE ENGINEER** MWH | UT | 2012 – 2013  
Supported design projects. Led research & development of patent-pending technologies.

## CERTIFICATIONS

- Project Management Professional, 2020 (2703790)
- Professional Engineer, Utah, 2015 (8841925-2202)
- Professional Engineer, California, 2014 (C83706)
- Cardiopulmonary Resuscitation (CPR) Training, 2018

## PUBLICATIONS/AWARDS

- Gelder, D.C., Vorwaller, S. (2022) "Should interconnection participant funding be reformed or replaced?" POWERGRID International.
- Gelder, D.C. (2018). "Transmission Engineers, Sharpen Your Pencils!" Transmission & Distribution World (TDWorld),
- Gelder, D.C. (2017). "The Catenary Exposed – Understanding Theoretical Conductor Behavior in Transmission Lines." Proc., Transmission and Substation Design and Operation Symposium (TSDOS), University of Texas at Arlington, Arlington, TX.
- Gelder, D.C. (2015). "A 'Plug' for Power Line Structures." STRUCTURE Magazine, 82.
- Received 2016 ASCE/SEI Young Professional Scholarship



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## EDUCATION

### M. B. A.

University of Utah, Salt Lake City, UT, 2019

### M. S. | STRUCTURAL ENGINEERING

*Thesis and Study Abroad in China*

Brigham Young University, Provo, UT, 2012

### B. S. | CIVIL ENGINEERING

Brigham Young University, Provo, UT, 2011

## SKILLS

- Leadership
- Engineering
- EPC Contracts
- Strategy
- Project Accounting
- Spanish
- Power / Renewables