# THE STATE CORPORATION COMMISSION OF THE STATE OF KANSAS

Jay Scott Emler, Chairman

Before Commissioners:

Shari Feist Albi Pat Apple	echt	
In the matter of a Compliance Agreement between Steven A. Leis and Commission Staff regarding	)	Docket No.: 16-CONS-3876-CMSC
bringing the twenty-eight wells in Woodson County into compliance with K.A.R. 82-3-111.	) )	CONSERVATION DIVISION
	<u> </u>	License No. 33900

# ORDER GRANTING INTERVENTION OF LD AND CHERYL MCCORMICK, GRANTING RECONSIDERATION, DESIGNATING A PREHEARING OFFICER, AND SCHEDULING A PREHEARING CONFERENCE

The above-captioned matter comes before the State Corporation Commission of the State of Kansas. Having examined the files and records, and being duly advised in the premises, the Commission finds and concludes as follows:

- 1. On March 10, 2016, the Commission Staff ("Staff") filed a motion requesting the Commission adopt a compliance agreement between Staff and Steven A. Leis with regard to 28 wells located in Woodson County.
- 2. On March 15, 2016, the Commission issued its Order Approving Compliance Agreement, incorporating the terms of the compliance agreement into the Order.
- 3. On March 29, 2016, LD and Cheryl McCormick filed a Petition of Landowner for Intervention and a Petition for Reconsideration.
  - 4. On April 8, 2016, Staff filed responses opposing each of the two petitions.

#### I. INTERVENTION

5. The threshold issue is whether intervention is appropriate. K.S.A. 77-521 governs intervention in Commission proceedings. Subsection (a) governs interventions as a matter of right, and subsection (b) allows the Commission discretion to grant intervention "at any time

upon determining that the intervention sought is in the interests of justice and will not impair the orderly and prompt conduct of the proceedings."

- 6. In *Mobil Exploration & Producing U.S. Inc. v. Kansas Corporation Commission*, 258 Kan. 796, 846-47, 908 P.2d 1276, 1309 (1995), the Kansas Supreme Court affirmed permissive intervention and stated the following:
  - K.S.A. 77–521(b) allows the KCC discretion to grant a petition for intervention upon a determination that the intervention sought is in the interests of justice and will not impair the orderly and prompt conduct of the proceedings. While the evidence of record supporting the decision that intervention was in the best interests of justice is sparse, the intervention did not impair the orderly and prompt conduct of the proceedings. Further, OXY provides no evidence of prejudice other than its contention that intervention caused unnecessary delays. OXY does argue that allowing the intervention of the pipeline companies permitted those companies to inquire about matters which were not pertinent to the BPO and were of questionable relevance. However, OXY makes no attempt to show how these matters in any way affected any of the amendments to the BPO of which OXY now complains. Indeed, the intervention of the pipelines had no effect on any of the amendments adopted by the KCC. Thus, like the trial court, we conclude that there is no abuse of discretion established and further conclude that no prejudice to any party has been established. Id (citing Zinke & Trumbo, Ltd. v. Kansas Corporation Commission, 242 Kan. at 475, 749 P.2d 21 (1988)).
- 7. LD and Cheryl McCormick, being landowners of the acreage upon which the subject wells are located, certainly have an interest in this proceeding. Allowing the McCormicks to participate in proceedings to determine the schedule for addressing wells located on their land is in the interest of justice.
- 8. While an evidentiary hearing takes more time and resources than a summary proceeding, K.S.A. 77-521 does not preclude an evidentiary hearing as long as it is conducted in an "orderly and prompt" manner. This language seeks to avoid undue disruption in proceedings

which include an evidentiary hearing. The McCormicks' intervention will not prove disruptive to an evidentiary hearing provided arguments are tailored to the Commission's jurisdiction.

- 9. For these reasons, the Commission permits the McCormicks' intervention under K.S.A. 77-521(b). It is unnecessary to consider whether K.S.A. 77-521(a) would provide the McCormicks with a right to intervene.
- 10. The Commission finds and concludes that limitations should be placed on the McCormick's intervention pursuant to K.S.A. 77-521(c)(1). The Commission does not have jurisdiction over any civil remedies by and between the McCormicks and Mr. Leis, and testimony offered solely in furtherance of any private cause of action may be stricken. The parties' testimony should instead address Mr. Leis's regulatory duties to the Commission as addressed by the compliance agreement. Testimony may be offered regarding additional wells alleged to exist that are not within the original compliance agreement.

#### II. RECONSIDERATION

11. The Commission grants reconsideration and vacates its Order Approving Compliance Agreement pending the evidentiary hearing on this matter.

#### III.PREHEARING OFFICER AND PREHEARING CONFERENCE

12. Upon its own motion and pursuant to K.S.A. 77-551(c), the Commission finds that a Prehearing Officer should be designated in this proceeding to address any matters listed in K.S.A. 77-517(b), and that a prehearing conference should be scheduled.

### THEREFORE, THE COMMISSION ORDERS:

A. The petition by LD and Cheryl McCormick to intervene in this docket is granted.

Service of all pleadings in this docket shall be delivered to the McCormicks' counsel.

Intervention is subject to the limitations specified in Paragraph 10.

- B. The petition for reconsideration is granted. The Order Approving Compliance Agreement is vacated pending additional proceedings.
- C. The Prehearing Officer in this proceeding is Lane R. Palmateer, Counsel, Kansas Corporation Commission, 266 N. Main, Ste. 220, Wichita, Kansas 67202, telephone number 316-337-6200, email address l.palmateer@kcc.ks.gov.
- D. A Prehearing Conference is scheduled for Tuesday, May 17, 2016. The Prehearing Conference shall begin at 11:00 a.m. and end by 11:30 a.m., at the Commission's offices, 266 N. Main St., Ste. 220, Wichita, Kansas 67202. Telephonic attendance may be permitted upon advance request. The Prehearing Conference will focus on the development of a procedural schedule for this docket.
- E. At the Prehearing Conference, parties shall be prepared to discuss deadlines for filing testimony and briefs, discovery procedures, scheduling of a hearing with the Commission, and any other issues that will promote the orderly and prompt resolution of this proceeding.
- F. At the Prehearing Conference, without further notice, this proceeding may be converted into a conference hearing or a summary proceeding for disposition of this matter as provided by the Kansas Administrative Procedure Act ("KAPA"). Any party that fails to attend or participate in the Prehearing Conference, hearing, or other stage of this proceeding shall be held in default under the KAPA.
- G. Pursuant to K.A.R. 82-1-228(d)(2), corporations must enter an appearance via an attorney. If a corporation fails to enter an appearance via an attorney prior to the Prehearing Conference, it shall be held in default under the KAPA.
- H. The attorney designated to appear on behalf of the agency in this proceeding is Jon Myers, Litigation Counsel, telephone number 316-337-6200, j.myers@kcc.ks.gov.

I. The Commission retains jurisdiction over the subject matter and parties for the purpose of entering such further orders as it may deem necessary.

# BY THE COMMISSION IT IS SO ORDERED.

Emler, Chairman; Albrecht, Commissioner; Apple, Commissioner

Dated:	APR 2 6 2016	Amy I Treen
		Amy L. Green
		Secretary to the Commission
Mailed Date:	April 26, 2016	
LRP		

## **CERTIFICATE OF SERVICE**

I certify that on	April 26, 2016	, I caused a complete and accurate copy
of this Order to be served	via United States mail,	with the postage prepaid and properly
addressed to the following	ī.	

David J. Bideau Bideau Law Offices, LLC P.O. Box 945 Chanute, Kansas 66720 Attorney for LD & Cheryl McCormick

Steven A. Leis 1135 30th Road Yates Center, Kansas 66783

And delivered by email to:

Jonathan R. Myers Conservation Division Central Office

John Almond KCC District #3

/s/ Cynthia K. Maine Cynthia K. Maine Administrative Assistant Kansas Corporation Commission