

Exhibit No.  
Issue: Annual ECA-ACA Filing  
Witness: Todd W. Tarter  
Type of Exhibit: Direct Testimony  
Sponsoring Party: The Empire District  
Electric Company  
Docket No. 25-EPDE-245-ACA  
Date Testimony Prepared: January 17, 2025

**Before the State Corporation Commission of the State of Kansas**

**Direct Testimony**

**of**

**Todd W. Tarter**

**In Support of the  
Annual Energy Cost Adjustment ACA Filing**

**January 17, 2025**



**\*\*Denotes Confidential\*\***

**CONFIDENTIAL VERSION**

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THE EMPIRE DISTRICT ELECTRIC COMPANY  
BEFORE THE  
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**DIRECT TESTIMONY  
OF  
TODD W. TARTER  
THE EMPIRE DISTRICT ELECTRIC COMPANY  
BEFORE THE STATE  
CORPORATION COMMISSION OF THE STATE OF KANSAS  
DOCKET NO. 25-EPDE-245-ACA**

1 **I. INTRODUCTION**

2 **Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS?**

3 A. My name is Todd W. Tarter, and my business address is 602 South Joplin Avenue, Joplin,  
4 Missouri, 64801.

5 **Q. BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?**

6 A. I am employed by Liberty Utilities Service Corp. as the Senior Manager, Strategic Planning  
7 for Liberty Utilities' Central Region, which includes The Empire District Electric  
8 Company ("Liberty-Empire" or "Company").

9 **Q. PLEASE DESCRIBE YOUR EDUCATIONAL AND PROFESSIONAL**  
10 **BACKGROUND.**

11 A. I graduated from Pittsburg State University in 1986, with a Bachelor of Science Degree in  
12 Computer Science. After graduation, I received a mathematics education certification. I  
13 began my employment with Liberty-Empire in May 1989. During my tenure with the  
14 Company, I have worked in the Corporate Planning, Strategic Planning, Information  
15 Technology ("IT"), Planning and Regulatory, Electrical Procurement and Energy Supply  
16 Services departments. My primary responsibilities during the early parts of my career  
17 included work with the Company's construction budget, load forecasts, sales and revenue  
18 budgets, financial forecasts, fuel and purchased power projections, and IT projects among  
19 others. In 2004, I was promoted to Manager of Strategic Planning where I primarily

1 worked with fuel and purchased power projections, energy efficiency and integrated  
2 resource planning (“IRP”). In October 2016, I assumed the position Manager of Systems  
3 and Settlements where I was primarily responsible for market settlements; the computer  
4 systems used by the Electrical Procurement department; load forecasting; load research;  
5 transmission congestion hedging; and fuel and purchased power projections. I was  
6 promoted to Senior Manager, Strategic Planning in December 2019 where I continue to  
7 work with load forecasting, transmission congestion hedging, fuel and purchased power  
8 projections, and integrated resource planning. I have worked for the Company for over 35  
9 years.

10 **Q. HAVE YOU PREVIOUSLY PRESENTED TESTIMONY BEFORE THE KANSAS**  
11 **CORPORATION COMISSION (“COMMISSION”) OR ANY OTHER STATE**  
12 **COMMISSION?**

13 A. Yes, I have presented testimony in Kansas under the following dockets: 05-EPDE-980-  
14 RTS, 12-EPDE-392-ACA, 13-EPDE-385-ACA, 14-EPDE-270-ACA, 15-EPDE-228-  
15 ACA, 16-EPDE-260-ACA, 17-EPDE-101-RTS, 20-EPDE-242-ACA, 21-EPDE-198-  
16 ACA, 22-EPDE-261-ACA, 23-EPDE-547-ACA, and 24-EPDE-471-ACA. I have also  
17 presented testimony before the Arkansas Public Service Commission, the Missouri Public  
18 Service Commission (“MoPSC”), and the Oklahoma Corporation Commission.

19 **Q. WHAT IS THE PURPOSE OF YOUR DIRECT TESTIMONY IN THIS CASE?**

20 A. My testimony will support Liberty-Empire’s request to the Commission for an order  
21 approving the Annual Cost Adjustment (“ACA”) factor submitted to the Commission as  
22 part of Liberty-Empire’s approved Energy Cost Adjustment (“ECA”) tariff. In addition,  
23 my testimony supports and describes the costs and revenues that flow through the ECA.

1 **Q. PLEASE DESCRIBE HOW THE SOUTHWEST POWER POOL (“SPP”)**  
2 **INTEGRATED MARKETPLACE (“IM”) IMPACTS LIBERTY-EMPIRE’S**  
3 **OPERATIONS.**

4 A. Since March 1, 2014, Liberty-Empire submits its generation into the SPP market on a daily  
5 basis, and the SPP market determines the most economical and reliable solution for  
6 providing energy to customers. When the SPP IM went live, it created one consolidated  
7 balancing authority in SPP. Prior to the SPP IM, there were several balancing authorities  
8 within SPP. In the past, Liberty-Empire functioned as a balancing authority and dispatched  
9 its generators to serve its native load, while buying and selling energy when it was  
10 economical to do so, mostly through bilateral contracts. Since the SPP IM began, Liberty-  
11 Empire purchases energy from the market to serve native load, sells generation into the  
12 market, and receives revenue from selling its generation into the market.

13 **Q. PLEASE GENERALLY DESCRIBE LIBERTY-EMPIRE’S ELECTRIC SYSTEM**  
14 **OPERATING CHARACTERISTICS.**

15 A. Liberty-Empire generally has dual (winter/summer) system peaks almost equal to each  
16 other. The system peak in the twelve-month ending period October 31, 2024 was 1,239  
17 megawatts (“MW”), which occurred in January, 2024. The following table shows that  
18 the summer peak during the ACA period was about 87% of the winter peak. In the period  
19 2010 through 2024, Liberty-Empire recorded its annual peak during the winter season ten  
20 times and during the summer season five times. The following table displays the actual  
21 Liberty-Empire peak demands by month for the twelve-months ending (“TME”) October  
22 31, 2024 along with the native load in megawatt-hours (“MWh”) for each month.

Month	Peak - MW	Percent of Annual Peak	Native Load - MWh
Nov-23	829	67%	381,351
Dec-23	839	68%	435,746
Jan-24	1,239	100%	563,245
Feb-24	804	65%	387,901
Mar-24	784	63%	373,253
Apr-24	670	54%	345,363
May-24	787	64%	383,696
Jun-24	1,074	87%	471,317
Jul-24	1,061	86%	501,605
Aug-24	1,039	84%	500,808
Sep-24	926	75%	402,611
Oct-24	791	64%	369,140
Total			5,116,036

1 This summer/winter relationship can affect fuel procurement and power plant operation  
2 because Liberty-Empire must have sufficient fuel procured to cover the resources offered  
3 into the SPP IM.

4 **Q. PLEASE DESCRIBE THE MAKEUP OF LIBERTY-EMPIRE'S SUPPLY-SIDE**  
5 **RESOURCES.**

6 A With the advent of the SPP IM, Liberty-Empire purchases energy from the market to serve  
7 native load, sells generation into the market, and receives revenue from selling its  
8 generation into the market. Liberty-Empire's supply-side resources for the ACA true-up  
9 period ending October 31, 2024 are illustrated in the table below. This table includes total  
10 Company values and the operations of about 600 MW of new wind resources that began  
11 commercial operation in early to mid-2021. However, these wind facilities have been

TODD W. TARTER  
DIRECT TESTIMONY

1 excluded from the 2025 Kansas ECA/ACA calculation of rates in accordance with the  
2 Company's Motion to Withdraw its Request to Recover Acquisition and Operating Costs  
3 of Wind Projects in Rates filed in Docket No. 21-EPDE-444-RTS. All unit ratings in this  
4 testimony are for the summer season unless specified otherwise.

Unit/Purchase	Summer 2024 Rated Capacity <sup>1</sup> (MW)	Actual Generation (MWh)	Energy Cost TME Oct-2024 (\$000) <sup>2</sup>	Average Cost (\$/MWh)	Primary Fuel Type
Iatan 1-2	189.3	468,381	12,300	26.26	Coal
Plum Point (own)	50	212,528	4,066	19.13	Coal
Riverton 10-12	260.3	1,160,274	24,211	20.87	Natural Gas
Energy Center 1-4	206	140,849	7,818	55.51	Natural Gas
State Line	133	1,523,294	33,386	21.92	Natural Gas
Ozark Beach	316	52,661	0	0	Hydro
Plum Point PPA	50	256,152	8,990	35.10	Coal
North Fork Ridge	21	521,854	0	0	Wind
Kings Point	12	570,428	0	0	Wind
Neosho Ridge	47	1,266,404	0	0	Wind
Wind PPA <sup>3</sup>	24	471,445	25,897	54.93	Wind
Load Adjustment <sup>4</sup>	N/A	-1,038	0	0	N/A
<b>Total</b>	<b>1,308</b>	<b>6,643,232</b>	<b>116,669</b>	<b>17.56</b>	

<sup>1</sup> Rated Capacity based on summer ratings submitted to SPP in the 2024 Resource Adequacy submission. This chart does not recognize a capacity sale of 78 MW that began in June 2020.

<sup>2</sup> This is the cost of Liberty-Empire's resource generation for November 1, 2023 through October 31, 2024 and excludes: the cost of fixed gas transportation, resettlements and adjustments, purchased power agreement ("PPA") demand charges, environmental costs, the cost of consumables, SPP IM costs and revenues and generation plant O&M (except the PPA's)

<sup>3</sup> Wind PPA Rated Capacity based on the month of July.

<sup>4</sup> Meter adjustment at former Asbury site to match reported load. Includes maintenance shop, office buildings, fire pump for ash pond closure project, and other auxiliaries at the former Asbury Power Station. The Asbury unit was de-designated in the SPP market as of the end of March 1, 2020.

5 **Q. PLEASE DESCRIBE THE RATE BASIS LIBERTY-EMPIRE OPERATES UNDER**  
6 **IN ARKANSAS, OKLAHOMA AND MISSOURI.**

1 A. All three states use historical test years to establish electric base rates in a manner similar  
2 to the process used in Kansas. In addition, Arkansas, Oklahoma, and Missouri also use  
3 adjustment mechanisms to pass on changes in fuel and energy costs to retail customers.

4 **Q. WHAT IS THE RELATIONSHIP OF THE SALES LEVELS WITHIN EACH OF**  
5 **THE JURISDICTIONS?**

6 A. Missouri is by far the largest jurisdiction with 88.1 percent of total sales made by Liberty-  
7 Empire during the twelve months ended October 31, 2024. The following table displays  
8 the actual sales levels in each of the jurisdictions.

Jurisdiction	MWh Sales	Ratio
Wholesale	10,587	0.2%
Kansas	228,803	4.8%
Arkansas	175,713	3.7%
Oklahoma	155,585	3.2%
Missouri	4,218,052	88.1%
Total	4,788,740	100%

9  
10  
11 Based on TME October 2024 calendar sales

12

13 **II. FUEL AND PURCHASED POWER PROCUREMENT PRACTICE SUMMARY**

14 **Q. HOW DOES LIBERTY-EMPIRE ACQUIRE THE FUEL AND PURCHASED**  
15 **POWER USED TO SUPPLY ELECTRICITY TO ITS CUSTOMERS?**

16 A. Liberty-Empire’s fuel and purchased power acquisition planning is performed using a  
17 three-step process. The steps in this process are:

- 18 • Long-term Integrated Resource Plan (“IRP”)
- 19 • An annual and six-year business plan
- 20 • Updates to the annual and six-year business plans as conditions change.



1 **Q. PLEASE DESCRIBE THE IRP PROCESS.**

2 A. Liberty-Empire utilizes the IRP process to develop a long-term strategy to reliably serve  
3 its customers at the lowest reasonable cost while considering other relevant factors. This  
4 planning process uses Liberty-Empire's entire load in all five of its jurisdictions. This  
5 formal IRP process has been in place since the early 1990's when the MoPSC implemented  
6 a formal IRP rule. Since that time Oklahoma and Arkansas have implemented IRP rules.  
7 Liberty-Empire filed its most recent triennial IRP in Missouri on April 1, 2022, submitted  
8 it in Arkansas on July 1, 2022 and in Oklahoma in June 2023, all based on a three-year  
9 cycle. Liberty-Empire plans its resources on a system-wide basis. The IRP process  
10 Liberty-Empire uses results in a target list of future resources designed to serve Liberty-  
11 Empire's projected customer needs in all jurisdictions. The fundamental objective of the  
12 IRP process requires the utility to consider demand-side, traditional supply-side and  
13 renewable resources on an equivalent basis and utilize the minimization of long-run utility  
14 costs as a primary criterion while also considering other factors such as risk mitigation,  
15 reliability, environmental sustainability, legal mandates, energy policy, safety and rate  
16 impacts. The Company is currently developing its next triennial IRP which is planned to  
17 be filed in Missouri in April, 2025. In accordance with past practices, Liberty-Empire will  
18 provide the Commission Staff the Executive Summary of the next triennial IRP when it is  
19 filed with the MoPSC.

20 **Q. PLEASE DESCRIBE ANY RECENT CAPACITY ADDITIONS TO LIBERTY-  
21 EMPIRE'S GENERATING FLEET.**

22 A. The most recent additions were a total of approximately 600 megawatts of wind resources  
23 from three wind farm sites. These wind farms are known as North Fork Ridge (located in

1 southwest Missouri and nominally rated at 149.4 MW), Kings Point (located in southwest  
2 Missouri and nominally rated at 149.4 MW) and Neosho Ridge (located in Southeast  
3 Kansas and nominally rated at 301 MW). These wind resources became commercially  
4 operational during the first and second quarters of 2021. However, as previously  
5 mentioned, these resources were not included in the model run that calculated the 2025  
6 Kansas ECA rates. This approach is consistent with the Company's Motion to Withdraw  
7 its Request to Recover Acquisition and Operating Costs of Wind Projects in Rates filed in  
8 Docket No. 21-EPDE-444-RTS.

9 **Q. DID LIBERTY-EMPIRE HAVE ANY RECENT CAPACITY RETIREMENTS?**

10 A. No, there have not been any recent retirements since the last Kansas ACA filing. The most  
11 recent unit to retire was the Asbury coal-fired generation plant ("Asbury"). Asbury was  
12 de-designated in the SPP market as of the end of March 1, 2020.

13 **Q. HAS THE COMPANY MADE ANY RECENT CAPACITY SALES?**

14 A. Yes. Consistent with what was reported in last year's Kansas ACA filing, following the  
15 loss of some on-system wholesale load, Liberty-Empire entered into a five-year power  
16 purchase agreement with the Missouri Joint Municipal Utility Commission ("MJMEUC")  
17 on behalf of the Southwest Missouri Power Electric Pool ("SWMPEP") for a capacity and  
18 energy sale beginning June 1, 2020 and ending May 31, 2025 for two Missouri municipals  
19 (the cities of Monett and Mount Vernon). The capacity sale is based on a "slice of Liberty-  
20 Empire system" approach, with a total capacity sale of 78 MW during the agreement  
21 period. The MJMEUC agreement also enables MJMEUC to receive payment from SPP for  
22 energy sold into the market from Liberty-Empire resources that are allocated to MJMEUC  
23 by this agreement. MJMEUC will pay Liberty-Empire for the capacity and for their

1 allocated portion of the fuel costs, startup costs, an additional amount per unit of energy  
2 and some transmission costs as described by the agreement. In February 2024, this contract  
3 was amended and extended through May 31, 2027. The net energy benefits from this sale  
4 have been included in the model run used to calculate the 2025 Kansas ECA rates.

5 **Q. HOW DOES THE SECOND STEP OF THE PLANNING PROCESS WORK?**

6 A. In addition to the long-range planning, Liberty-Empire conducts annual financial and  
7 operational planning, which is used to develop a six-year business forecast. This planning  
8 process includes a detailed load forecast, detailed generation unit modeling, detailed O&M  
9 and capital budget planning, and a revenue forecast. The detailed generation unit modeling  
10 developed in this phase of the planning process is used as the primary source of information  
11 for the development of the fuel and purchased power procurement plan.

12 **Q. ARE THE ANNUAL AND SIX-YEAR BUSINESS PLANS ADJUSTED TO**  
13 **REFLECT CHANGES IN THE BUSINESS ENVIRONMENT?**

14 A. Yes. The annual and six-year business plans are periodically refined to consider changes  
15 since the plans were initially developed. Liberty-Empire considers changes in such things  
16 as weather, number of customers, fuel prices, purchased power prices, plant outages, and  
17 fuel availability. As these refinements are made to the near-term forecasts, Liberty-Empire  
18 adjusts its fuel procurement plans as necessary.

19 **Q. HOW ARE THE NEAR TERM, ONE AND SIX-YEAR FUEL REQUIREMENTS**  
20 **DETERMINED?**

21 A. Liberty-Empire utilizes a chronological dispatch model known as EnCompass to develop  
22 an hourly dispatch of its units in the SPP market. Liberty-Empire uses this model under a  
23 license agreement it has with the model's owner, Anchor Power Solutions, which was

1 recently acquired by Yes Energy. The EnCompass model considers fuel prices, market  
2 prices, wind profiles, generating plant efficiencies, generating plant outages and many of  
3 the other characteristics of Liberty-Empire's generation resources and develops a dispatch  
4 versus a market price curve to determine sales into the market. Liberty-Empire's native  
5 load cost is based on projected market prices and a weather normal forecast of Liberty-  
6 Empire's native load. The model output includes the projected MWh generation from each  
7 generation unit, projected fuel usage, hours of operation, number of unit starts, unit margin  
8 and native load costs. Monthly reports are generated from this output and are used to  
9 develop plans for the acquisition of the fuel required to operate the generating units.

10  
11 **III. EXISTING SUPPLY-SIDE RESOURCES**

12 **Q. PLEASE DESCRIBE LIBERTY-EMPIRE'S SUPPLY-SIDE RESOURCES IN**  
13 **GREATER DETAIL.**

14 **BASE LOAD FACILITIES**

15 A. The Company is currently a joint owner at two coal-fired generation facilities. This  
16 includes Iatan (12% ownership of Units 1 and 2) and Plum Point (7.52% ownership).  
17 Iatan Unit 1 is approximately a 700 MW coal-fired unit operated by Evergy Metro, Inc.  
18 ("Evergy"), formerly Kansas City Power & Light ("KCPL"). Liberty-Empire owns  
19 12% or about 84 MW of this unit. Iatan Unit 2, which went into service in late 2010, is  
20 approximately an 877 MW unit. Liberty-Empire owns 12% or around 105 MW of this  
21 unit. Like Unit 1, Iatan Unit 2 is a base load resource and Liberty-Empire is not directly  
22 responsible for fuel procurement at the Iatan facility. Plum Point is approximately a  
23 665 MW base load coal-fired unit located in Northeastern Arkansas. Liberty-Empire

1 owns 7.52% or approximately 50 MW of Plum Point. In addition, Liberty-Empire has  
2 entered into a long-term purchased power agreement (“PPA”) contract for  
3 approximately 50 MW from this unit. This unit went into commercial operation in  
4 August 2010. As with the Iatan facility, Liberty-Empire is not directly responsible for  
5 the coal procurement at Plum Point.

6  
7 **INTERMEDIATE AND PEAKING RESOURCES**

8 Liberty-Empire owns natural gas-fired resources at three locations: the Riverton, Energy  
9 Center and State Line generation facilities. The Riverton generating station is located in  
10 Kansas and the other two natural gas/fuel oil facilities are located in Missouri. The Riverton  
11 facility consists of a combined cycle unit and two small simple cycle natural gas-fired units.  
12 Riverton Unit 12 is the newest unit at this location. It is a natural gas-fired combined cycle  
13 unit that is currently rated at 247 MW for the summer season. The original simple cycle  
14 combustion turbine was installed in 2007 and the unit was converted to a combined cycle  
15 in 2016. As mentioned, the Riverton site also has two relatively small simple cycle natural  
16 gas units (Riverton Units 10 and 11<sup>1</sup>) that are rated a combined 13 MW. Liberty-Empire  
17 has four natural gas-fired turbines at the Energy Center generation facility. Two of these  
18 units (Energy Center Units 1 and 2) have combined summer capacity rating of  
19 approximately 162 MW. They went into service in 1978 and 1981. They tend to operate  
20 for reliability purposes. Due to their ability to burn fuel oil as a back-up fuel, they can also  
21 operate for economic or natural gas transportation curtailment reasons. Energy Center  
22 Units 1 and 2 were modeled to be offered into the SPP market on a natural gas with fuel

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<sup>1</sup> Riverton Unit 11 was on outage from August 1, 2023, throughout the period twelve months ending October 31, 2024 (the period described in this testimony)

1 oil backup for this ECA filing. Liberty-Empire also has two FT8 Twin Pac aero-derivative  
2 units known as Energy Center Units 3 and 4 at the Energy Center facility, with a combined  
3 summer rating of about 87 MW. These units have quick start capability and are typically  
4 on-line at full load in less than 10 minutes. With their quick start characteristics, these  
5 units can be utilized for reliability, economics, and for load balancing. The State Line  
6 facility consists of State Line Unit 1 and the jointly owned State Line combined cycle.  
7 State Line Unit 1 is a 90 MW 1995 vintage combustion turbine. Liberty-Empire operates  
8 a combined cycle unit at its State Line facility (Liberty-Empire's 60% share is about 316  
9 MW). This unit is jointly owned with Westar Generation Inc. ("Westar")<sup>2</sup>, which holds a  
10 40% ownership share. It is a 2X1 (two by one) unit consisting of two gas turbines and one  
11 steam turbine. The unit has the ability to operate in 1X1 (one by one) mode or 2X1 mode.

#### **OTHER RESOURCES**

12  
13 Liberty-Empire also owns and operates the Ozark Beach hydro facility located near  
14 Forsyth, Missouri. It has a capacity of about 16 MW. The output of this unit is limited by  
15 the water released upstream from Table Rock Lake by the Corp of Engineers and the level  
16 of water maintained by the Corp of Engineers on Bull Shoals Lake, which is downstream  
17 from the Ozark Beach facility.

18 At the end of 2005, Liberty-Empire began receiving output from the 150 MW Elk River  
19 Wind Project located in Butler County, Kansas via a purchased power agreement ("PPA").  
20 Liberty-Empire has a contractual commitment to purchase 100 percent of the output from  
21 this project for 20 years. Near the end of 2008, Liberty-Empire began receiving output  
22 from 105 MWs of the Meridian Way Wind Project located in Cloud County, Kansas. This

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<sup>2</sup> Westar Energy, Inc. merged with Kansas City Power & Light to form Evergy, Inc.

1 is also a 20-year PPA. The energy from both of these wind farms is purchased at a cost  
2 per MWh established by contract.

3 Finally, as introduced earlier in this testimony, the Company has three additional wind  
4 resources that began commercial operation in 2021. The Company purchased the North  
5 Fork Ridge wind project on January 27, 2021, and purchased the Kings Point and Neosho  
6 Ridge projects on May 5, 2021. The North Fork Ridge Wind Project, which was constructed  
7 by Mortenson Construction, has a capacity of approximately 149.4 MW and interconnects  
8 at Liberty-Empire's substation at Asbury. This wind project consists of sixty-nine wind  
9 turbine generators. The Kings Point Wind Project was also constructed by Mortenson  
10 Construction and also has a capacity of approximately 149.4 MW. It interconnects at the  
11 substation at Liberty-Empire's La Russell Energy Center and it consists of sixty-nine wind  
12 turbine generators. Neosho Ridge, the largest of the three new wind projects, was  
13 constructed by IEA Constructors, LLC. It has a capacity of approximately 301 MW and  
14 interconnects to a new substation on Evergy Kansas Central, Inc.'s Neosho-to-Caney River  
15 345 kV transmission line. Neosho Ridge consists of 139 wind turbine generators. Again,  
16 these wind resources were not included in the model run that calculated the 2025 Kansas  
17 ECA rates, in accord with the Company's Motion to Withdraw its Request to Recover  
18 Acquisition and Operating Costs of Wind Projects in Rates filed in Docket No. 21-EPDE-  
19 444-RTS.

20 **COAL AND FREIGHT**

21 **Q. WHAT APPROACH DOES LIBERTY-EMPIRE USE TO PURCHASE ITS COAL**  
22 **REQUIREMENTS?**

1 A. As previously mentioned, Liberty-Empire is not directly responsible for the coal  
2 procurement at the jointly owned Iatan and Plum Point facilities.

3 **NATURAL GAS AND RELATED TRANSPORTATION**

4 **Q. PLEASE DESCRIBE HOW LIBERTY-EMPIRE ACQUIRES ITS NATURAL GAS**  
5 **REQUIREMENTS.**

6 A. All of Liberty-Empire's natural gas-fired generation resources are located on the Southern  
7 Star Central Gas Pipeline ("SSCGP"). Liberty-Empire currently has approximately 75,000  
8 MMBtu/day firm production zone capacity and more than 110,000 MMBtu/day firm  
9 market zone capacity. If natural gas transportation is not available, most of Liberty-  
10 Empire's simple cycle natural gas turbines have the ability to operate on fuel oil. Liberty-  
11 Empire acquires physical natural gas on a long-term, monthly, and daily basis. Typically,  
12 these physical purchases are competitively bid when possible. Additionally, in May 2024,  
13 the Company extended its natural gas firm transportation contracts with SSCGP through  
14 May 1, 2035 to help ensure the reliability of its natural gas generation fleet into the future.

15 **MANAGING PRICE VOLATILITY OF NATURAL GAS**

16 **Q. HOW HAS LIBERTY-EMPIRE'S MANAGEMENT CHOSEN TO MANAGE**  
17 **NATURAL GAS PRICE VOLATILITY?**

18 A. Liberty-Empire works diligently to mitigate the price volatility associated with changes in  
19 natural gas pricing. From an historical perspective, Liberty-Empire developed and  
20 implemented a Risk Management Policy ("RMP") in 2001 to help manage fuel price  
21 volatility. The RMP outlines the instruments that may be used to help manage volatility.  
22 The current RMP was revised and formally adopted on July 19, 2019 by the Company's  
23 Risk Management Oversight Committee ("RMOC"). Under the current policy, the only



1 fixed price instruments used are forward contracts unless the Energy Supply Services  
2 department petitions for and receives a waiver from the RMOc. However, some financial  
3 hedges may be in place as a result of the legacy natural gas hedging policy. Under the new  
4 policy, allowable advance procurement vehicles include Forward Physical Index Contracts  
5 and Forward Physical Fixed Contracts triggered by historical pricing levels. The natural  
6 gas hedging policy also addresses how far in the future advanced procurement may take  
7 place and for which months the hedging is required. This approach is intended to protect  
8 customers from volatility in the marketplace and provide the ability to procure natural gas  
9 in advance when pricing indicates economic value as defined by the price matrices  
10 described in the RMP. In addition, the approach protects against volatility in local natural  
11 gas supply, ensuring the supply management group will have the required natural gas  
12 available to meet budgeted native load targets.

13 **2023 PROCUREMENT PLAN FOR 2024**

14 **Q. PLEASE DESCRIBE THE STATUS OF THE NATURAL GAS PROCUREMENT**  
15 **PROCESS AT THE BEGINNING OF CALENDAR YEAR 2024.**

16 A. As of December 31, 2023, Liberty-Empire had \*\* [REDACTED] \*\* MMBtu of its estimated  
17 2024 calendar year natural gas requirements for native load either physically purchased at  
18 a fixed price or financially hedged out of a total expected natural gas requirement for native  
19 load customers of \*\* [REDACTED] \*\* MMBtu. The \*\* [REDACTED] \*\* MMBtu represented  
20 about 28% of Liberty-Empire's anticipated 2024 natural gas requirement for native load  
21 and carried an average cost of \$\*\* [REDACTED] \*\*/MMBtu. All of the \*\* [REDACTED] \*\* MMBtu  
22 were physical hedges. As previously mentioned, in 2019 Liberty-Empire, with stakeholder  
23 input, updated the Company's hedging policy to continue to protect customers from

1 volatility in the natural gas market while providing the ability to procure fuel supply in  
2 advance to mitigate risk associated with local natural gas supply volatility. The updated  
3 policy focuses on the utilization of a historical price matrix to trigger fixed physical  
4 forward purchases, rather than requiring a timely hedge percentage consisting of financial  
5 instruments. Additional physical gas requirements are purchased daily or weekly on a  
6 competitive basis to balance the system natural gas requirements.

7 **Q. PLEASE DESCRIBE HOW THE UPDATED NATURAL GAS ADVANCED**  
8 **PROCUREMENT PROCESS CHANGES THE DISCUSSION OF THE STATUS**  
9 **OF AMOUNT OF NATURAL GAS HEDGED AT THE BEGINNING OF A**  
10 **REVIEW PERIOD.**

11 A. In the past, the Company discussed the percentage of natural gas hedged at the beginning  
12 of a review period since that value was relevant to the legacy hedging policy. For example,  
13 the legacy policy required a specific amount of the expected annual natural gas requirement  
14 hedged at the beginning of the calendar year. That is no longer the case. Additionally, the  
15 new policy only requires hedging for the summer (June-August) and winter (December-  
16 February) months. As mentioned, the Company had about 28% of its 2024 calendar year  
17 natural gas requirements hedged at the beginning of 2024. However, this would be about  
18 38.4% of its 2024 summer and winter season requirements hedged at the beginning of 2024  
19 (the months the new policy allows natural gas hedging). While these beginning of the  
20 calendar year values are informative, they no longer translate to how well the advanced  
21 procurement policy is being met. The RMP sets forth an Advanced Procurement Plan,  
22 which outlines the timing and volume for purchases associated with the expected natural  
23 gas burn. The summer and winter months subject to the Advanced Procurement Plan, must

1 have 50% of the expected natural gas burn procured for the next month via forward  
2 monthly index and/or fixed physical pricing. Therefore, the percentage of natural gas  
3 hedged at the beginning of the year is not as pertinent as it once was. While the target  
4 hedge amount is 50% for the required summer and winter months, the timeframe to meet  
5 the target is any time prior to the operating month. Because the Company is using an  
6 historical pricing matrix to determine fixed price hedging triggers, requiring a fixed  
7 percentage of hedged volumes more than a month in advance of the operating month would  
8 shrink the window of time for natural gas forward prices to fall within the price matrix.

9 **Q. ARE THE BENEFITS AND COSTS OF LIBERTY-EMPIRE'S ENERGY RISK**  
10 **MANAGEMENT POLICY RECORDED ON THE GENERAL LEDGER?**

11 A. Yes. The results of Liberty-Empire's risk management policies, including the settlement  
12 of financial hedges, are reflected in the fuel expense accounts on the general ledger, namely  
13 accounts 501 and 547 in accordance with Generally Accepted Accounting Principles  
14 ("GAAP"). The gains/losses arising from the periodic settlement of the financial  
15 instruments have been eliminated from the Kansas ECA filing as have the gains/losses that  
16 arose from the periodic sale of financial instruments related to excess natural gas during  
17 the ACA period. This is in accordance with an agreement reached with the Staff and  
18 approved by the Commission in Docket No. 07-EPDE-712-ACA ("712 Docket"). The  
19 Company continues to discuss the possibility of inclusion of these financial instruments  
20 with Stakeholders.

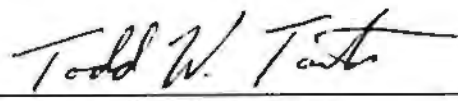
21 **Q. DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?**

22 A. Yes.

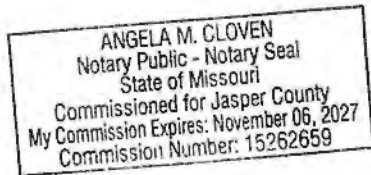
**AFFIDAVIT OF TODD W. TARTER**

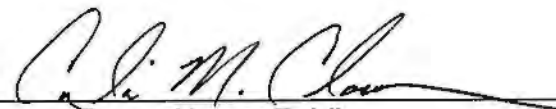
STATE OF MISSOURI )  
   ) ss  
COUNTY OF JASPER )

On the 17<sup>th</sup> day of January, 2025, before me appeared Todd W. Tarter, to me personally known, who, being by me first duly sworn, states that he is Senior Manager, Strategic Planning of The Empire District Electric Company and acknowledges that he has read the above and foregoing document and believes that the statements therein are true and correct to the best of his information, knowledge and belief.

  
\_\_\_\_\_  
Todd W. Tarter

Subscribed and sworn to before me this 17<sup>th</sup> day of January, 2025.



  
\_\_\_\_\_  
Notary Public

My commission expires: 11/06/2027.

## CERTIFICATE OF SERVICE

I hereby certify that a copy of the above and foregoing was sent via electronic mail, this 17<sup>th</sup> day of January, 2025, addressed to:

JOSEPH R. ASTRAB  
[Joseph.Astrab@ks.gov](mailto:Joseph.Astrab@ks.gov)

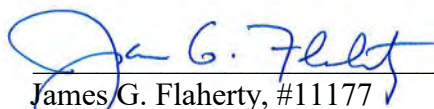
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