## BEFORE THE STATE CORPORATION COMMISSION OF THE STATE OF KANSAS

Before Commissioners:

Shari Feist Albrecht, Chairman Jay Scott Emler Dwight D. Keen

In the Matter of the Application of Western Cooperative Electric Association, Inc. Seeking Commission Approval to Update Its Local Access Delivery Service Tariff Pursuant to 34.5kV Formula Based Rate Plan Approved in Docket No. 16-MKEE-023-TAR.

Docket No. 18-WSTE-473-TAR

## **NOTICE OF FILING OF STAFF'S REPORT & RECOMMENDATION [REDACTED VERSION]**

COMES NOW, the Staff of the Kansas Corporation Commission (Staff and Commission,

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respectively), and files the redacted version of its Report and Recommendation regarding the

Western Cooperative Electric Association, Inc.'s (Western) application for approval to update

its local access delivery service tariff pursuant to the 34.5kV formula based rate plan approved in

Docket No. 16-MKEE-023-TAR.

WHEREFORE, Staff submits it's Report and Recommendation for Commission review

and consideration and for such other relief as the Commission deems just and proper.

Respectfully Submitted

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Attorney for Commission Staff

# STATE OF KANSAS

Corporation Commission Utilities Division 1500 SW Arrowhead Road Topeka, KS 66604-4027



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GOVERNOR JEFF COLYER, M.D. Shari Feist Albrecht, Chair | Jay Scott Emler, Commissioner | Dwight D. Keen, Commissioner

## REPORT AND RECOMMENDATION UTILITIES DIVISION REDACTED VERSION

- TO: Chair Shari Feist Albrecht Commissioner Jay Scott Emler Commissioner Dwight D. Keen
- **FROM:** Tim Rehagen, Senior Auditor Justin Grady, Chief of Accounting and Financial Analysis Jeff McClanahan, Director of Utilities
- **DATE:** August 23, 2018
- **SUBJECT:** Docket No. 18-WSTE-473-TAR In the Matter of the Application of Western Cooperative Electric Association, Inc. Seeking Commission Approval to Update Its Local Access Delivery Service Tariff Pursuant to the 34.5kV Formula Based Rate Plan Approved in Docket No. 16-MKEE-023-TAR.

## **EXECUTIVE SUMMARY:**

Staff recommends approval of the Western Cooperative Electric Association, Inc. – Mid-Kansas Division (Western Mid-Kansas) 34.5 kV monthly Local Access Charge (LAC) demand rate of \$1.73 per kilowatt month (kW-month). This rate was derived in accordance with the 34.5 kV Formula Based Rate (FBR) plan approved by the Kansas Corporation Commission (Commission) in Docket No. 16-MKEE-023-TAR (16-023 Docket). An Order is due in this matter by October 23, 2018.

## **BACKGROUND:**

Western Cooperative Electric Association, Inc. (Western) is a member-owned distribution electric cooperative and member-owners of Sunflower Electric Power Corporation, Inc. (Sunflower) and Mid-Kansas Electric Company, Inc. (Mid-Kansas). Western serves approximately 12,180 retail customers in its Sunflower and Mid-Kansas service areas, as well as wholesale customers over its 34.5 kV system located in the Mid-Kansas service region. According to Kansas law, the services rendered to customers of the 34.5 kV system have been designated as "transmission service."<sup>1</sup> Even though Western has elected to deregulate from the

<sup>&</sup>lt;sup>1</sup> See the Stipulation and Agreement and the Order Addressing Joint Motion to Approve Stipulation and Agreement issued under Docket No. 11-GIME-597-GIE on December 1, 2011, and January 11, 2012, respectively.

jurisdiction, regulation, and control of the Commission, the Commission retains jurisdiction over charges related to transmission services.<sup>2</sup>

In the 16-023 Docket, the Commission approved a 34.5 kV FBR plan which allows Western Mid-Kansas to make annual adjustments to its LAC demand rate assessed to wholesale customers receiving service off Western Mid-Kansas' 34.5 kV sub-transmission facilities.<sup>3</sup> On April 27, 2018, Western Mid-Kansas filed a request in the current Docket to update its monthly LAC demand rate in accordance with the established 34.5 kV FBR plan. Western Mid-Kansas is proposing to increase its monthly LAC rate from \$1.70 per kW-month to \$1.73 per kW-month.<sup>4</sup>

In determining the proposed LAC rate of 1.73 per kW-month, Western Mid-Kansas divided its original revenue requirement of 1,285,727 by the total billing demand in the amount of 743,499 kW.<sup>5</sup> This proposed rate represents an approximate 1.8% increase from Western Mid-Kansas' current LAC rate of 1.70 per kW-month. The primary drivers behind this increase are increases in transmission operating and maintenance expenses, administration and general expenses, and depreciation expense related to general plant from Docket No. 17-WSTE-477-TAR to the current Docket.<sup>6</sup>

### ANALYSIS:

At Staff's request, Western Mid-Kansas submitted a revised version of the Application to correct three minor errors discovered by Staff.<sup>7</sup> These corrections resulted in a \$110 decrease to the original revenue requirement and a revised revenue requirement of \$1,285,617. It should be noted that the amount of this adjustment ultimately has no impact on the resulting LAC rate of \$1.73 per kW-month. However, Staff is still recommending approval of the revised net revenue requirement as this reflects an accurate calculation of the LAC rate.

In this year's audit, Staff decided to inquire about the process whereby Western determines the salaries of its highest paid employees. The primary purpose of Staff's audit of Western's 34.5kV-FBR filing is to ensure that the proposed revenue requirement results in a just and reasonable rate. Payroll expense is an inherent component of the cost of service that flows through the 34.5kV-FBR calculation. Staff elected to expand its audit this year and review this

<sup>&</sup>lt;sup>2</sup> See K.S.A. 66-104d(f).

<sup>&</sup>lt;sup>3</sup> See Order Approving Settlement, Docket No. 16-MKEE-023-TAR (March 10, 2016).

<sup>&</sup>lt;sup>4</sup> The LAC rate of \$1.70/kW-month was approved in Docket No. 17-WSTE-477-TAR. *See* Order Approving Western Cooperative's Application to Update its Local Access Delivery Serv. Tariff issued on September 12, 2017, in that Docket.

<sup>&</sup>lt;sup>5</sup> See Exhibit 5, page 1, of the Application for a detailed breakdown of the proposed monthly LAC rate calculation.

<sup>&</sup>lt;sup>6</sup> See pages 5 through 7 of the direct testimony of Dennis Deines for a more detailed explanation of these increases. <sup>7</sup> Total Administration and General payroll expense in Exhibit 5, page 2, of the Application originally didn't include the full amount of payroll expense in accounts 920-932 of the payroll expense journal. Western submitted a revised version of this page to include the full amount of payroll expense in these accounts. Also, Exhibit 9, page 7, of the Application (2018 Budgeted Debt Service) erroneously included principle and interest payments on loan number RI0428T03 for the twelve months of 2017. Western updated this page to include principle and interest payments on this loan for the 2018 budget year. Finally, the adjustment to Administration and General Expense on Exhibit 5, pages 1 and 7, was miscalculated because the adjustment calculation in Exhibit 10 did not capture all of the data from the detail tab. Western corrected this and reflected it in revised versions of Exhibit 5, pages 1 and 7. *See* Staff Exhibit 1 for revised versions of pages 1 through 4 and page 7 of Exhibit 5 and a revised version of Exhibit 9, page 7, which reflect these corrections. The amounts affected by the corrections are highlighted in yellow.

particular cost of service element, thereby obtaining further evidence that Western's cost of service and proposed revenue increase are just and reasonable.<sup>8</sup>

At Staff's request, Western provided the annual salaries of its three highest paid employees along with detailed narratives that explain the process utilized in determining its employees' salaries.



Staff concludes that Western has provided adequate information in order for Staff to ascertain the reasonableness of its three highest salaries. As a result of Staff's review of the information provided, Staff concludes that the salaries of Western's three highest paid employees are just and reasonable. Therefore, Staff is not proposing any adjustments to Western's payroll expense in the present Docket.

## **RECOMMENDATION:**

Staff recommends the Commission approve Western Mid-Kansas' revised revenue requirement of \$1,285,617 and the proposed monthly LAC rate of \$1.73 per kW-month.

<sup>&</sup>lt;sup>8</sup> It should be noted that only 2.66% of Western's Administration and General expense flows through the calculation of the 34.5 kV LAC rate. Therefore, only a minimal portion of the top three salaries is reflected in the revenue requirement. Nevertheless, salary expense is still included in Western's cost of service. Staff's review of Western's salaries further confirms the justness and reasonableness of Western's cost of service.

### Western Cooperative Electric Association Mid-Kansas Service Area 34.5kV Formula Based Rate Revised Revenue Requirement and Rate Calculation For Year 2018 Based on the Historical Test Year Ending December 31, 2017

(a)	(b)	(c )		(d) Inadjusted			(e)		(f) Adjusted	(g)	(h)	(i)
<b>T</b>				Historical		4:	t		Historical	Allege	tion Footon	FBR Revenue
Line No	Description	Source		Test Year 2017	No.		tments Amount		Test Year	Name	tion Factor Factor	Requirement
10	Description	Source		2017			e: WP2		2017		rce: WP3	Requirement
1	Operating Expenses					Sourc	e. wrz			300	ice. wrs	
2	Power Production Expense	WP1, L29, Col (d)		-				\$			0.000000	s -
3	Cost of Purchased Power	WP1, L30, Col ( d )	\$	12,471,285				\$	12,471,285		0.000000	
4	Transmission O&M	WP1, L31, Col ( d )	\$	271,261				\$	271,261		1.000000	
5	Distribution Expense-Operation	WP1, L32, Col ( d )	S	1,418,432	[1]	\$	_	\$	1,418,432	DOM	0.000000	•
6	Distribution Expense-Maintenance	WP1, L33, Col (d)	\$	902,417	[2]		_	\$	902,417	DOM	0.000000	
7	Consumer Accounts Expense	WP1, L34, Col ( d )	S	230,763	[]	Ψ		\$	230,763	Dom	0.000000	
8	Customer Service and Informational Expense	WP1, L35, Col ( d )	\$	136,400				\$	136,400		0.000000	
9	Sales Expense	WP1, L36, Col (d)	\$	150,400				\$	-		0.000000	
10	Administration & General	WP1, L37, Col (d)	\$	1,201,888	[3]	\$	(20,748)	-	1,181,140	LAB	0.026610	
10	Total O&M Expense		Φ	1,201,000	[2]	Ψ	(20,740)	φ	1,101,140	LAD		\$ 302,691
11	Depreciation and Amortization	Sum (L2:L10)										\$ -
12	Transmission		\$	255,474	[4b]	\$	2,737	¢	258,210		1.000000	
13	General Plant	WP1, L40, Col (d)	\$	123,110	[40] [4a]		32,754		155,864	TAD	0.026610	
		WP1, L41, Col ( d )	э \$	125,110	[4a]	Ф	32,734	э \$		LAB	0.026610	
15	Property Tax	WP1, L43, Col ( d )		-				-	-	NP		•
16	Other Taxes	WP1, L44, Col ( d )	\$	-			(17040)	\$	-	NP	0.264923	
17	L.T. Interest	WP1, L45, Col ( d )	\$	800,594	[5]	\$	(17,048)		783,546	NP	0.264923	
18	Interest Charged to Construction - Credit	WP1, L46, Col ( d )	\$	-	[6]	\$	-	\$	-	NP	0.264923	
19	Interest-Other	WP1, L47, Col ( d )	\$	-	[7]	\$	-	\$		NP	0.264923	
20	Other Deductions	WP1, L48, Col ( d )	\$	-	[8]	\$		\$	-	NP	0.264923	
21	Total Cost of Electric Service										_	\$ 772,629
22											-	
23	Margin Requirement										L	OTIER MDSC
24	Principal Payments	WP1, L62, Col ( d )	\$	1,030,983	[10]		50,115		1,081,097	NP	0.26492337	\$ 286,408
25	L.T. Interest	L17	\$	800,594		\$	(17,048)	\$	783,546	NP	0.26492337	
26	Subtotal	Sum (L24:25)										\$ 207,580 \$ 493,988
27	Required Coverage Ratio	WP1, L64, Col ( d )										1.80 1.80
28	Gross Margin Requirements	L26 x L27										373,644 889,178
29	Less: Offsets to Margin Requirements	WP4, L4 or L13, Col (i)										207,580 469,938
30	Net Margin Requirement	L28 - L29										<b>\$ 166,064 \$ 419,240</b>
31												
32	Total Revenue Requirements											
33	Greater of OTIER or MDSC Margin Requirements	L21 + L30										\$ 1,191,869
34	Plus: True-Up Amount	WP7, L13										\$ 93,748
35	Total Net Revenue Requirement	L33 + L34										\$ 1,285,617
36	Divided By Total Billing Demand	WP5, L28, Col (Total)										743,499 kW
37	Unadjusted Unit Rate	L35/L36									-	\$1.73/kW-mo.
38	Less: Property Tax Surcharge	N/A										\$0.00/kW-mo.
39	Resultant Unit Rate	- ***									-	\$1.73/kW-mo.
											-	

#### Western Cooperative Electric Association Mid-Kansas Service Area 34.5kV Formula Based Rate Revised Work Paper 1 - Input Data

Line			Historical Test Year 1					lear Input
No	Description	Source	Amount	Notes	Source	Amour		Notes
	(a)	(b)	(c) (d	(e)	(f)	(g)	(h)	(i)
1 2 3 4 5 6 7 8 9	A. Net Plant in Service - Using Average Monthly Balance     Transmission Facilites     350 Land and Land Rights     352 Structures and Improvements     353 Station Equipment     355 Poles and Fixtures     355 Poles and Fixtures     356 Co.H. Conductors and Devices	Trial Balance - 12 month avg. Trial Balance - 12 month avg.	2017           Plant in Service         Accum. for Dr           \$ 38.031         \$ 243,772           \$ 5,940,769         \$ 2,731,879           \$ 2,731,879         \$ 2,738,059				Projected Accum. Res. for Depr.	Protocols, Definition Section
10 11 12 13 14 15 16	358 U.G. Conductors and Devices Subtolal Distribution Facilities (If Applicable ) 360 Land and Land Rights 361 Structures and Improvements 362 Station Equipment Subtolal	Trial Balance - 12 month avg. Sum(L.5:L10) Company Direct Assessment Company Direct Assessment Company Direct Assessment L13 + L15	S - S 11,692,510 S 5,40 N/A N// N/A N// N/A N// S - S	-	Exhibit 9, page 3	\$ 11,816,737 \$ 5 - \$	-	
17 18	Total	L11+L16	\$ 11,692,510 \$ 5,40	0,704		\$ 11,816,737 \$	5,658,915	
19 20 21 22 23 24 25 26	2. All Facilities 301-301 Intangible Plant 350-359 Transmission Plant 360-373 Distribution Plant 389-399 General Plant Total	Trial Balance - 12 month avg. Trial Balance - 12 month avg. Trial Balance - 12 month avg. Trial Balance - 12 month avg.		0,311 GL acet. 108.6,108.61 3.051 GL acet. 108.7-108.78	Exhibit 9, page 4 Exhibit 9, page 5	S         -         S           \$         11,816,737         \$           \$         22,825,064         \$           \$         4,755,070         \$           \$         39,396,871         \$	5,658,915 8,218,416 1,998,915	
29 30 31 32 33 34 35 36 37 38 39 40 41 42 43 44 45 46 47 8 49	B. Onerating Expenses     Power Production Expense     Cost of Purchased Power     Transmission O&M     Distribution Expense-Operation     Distribution Expense-Operation     Distribution Expenses     Consumer Accounts Expense     Customer Service and Informational Expense     Sales Expense     Administrative and General     Depreciation Expenses - Distribution     Depreciation Expenses - Distribution     Depreciation Expenses - Oneral Plant     Amortization of AP (booked within Depreciation Expense)     Property Tax     Other Taxes     L.T. Interest     Interest - Charged to Construction - Credit     Interest-Other     Other Deductions     C. Pavroll	Statement of Operations Statement of Operations Trial Balance - 12/31/2017 Trial Balance - 12/31/2017 Trial Balance - 12/31/2017 Trial Balance - 12/31/2017 Trial Balance - 12/31/2017 Statement of Operations Statement of Operations Statement of Operations Statement of Operations Statement of Operations Statement of Operations Statement of Operations	\$ 2 \$ 1.4 \$ 9 \$ 2 \$ 1.2 \$ 1.0 \$ 1.0 \$ 2 \$ 1.0 \$ 2 \$ 1.0 \$ 1 \$ 1 \$ 1 \$ 1 \$ 1 \$ 2 \$ 2 \$ 1.4 \$ 1.4 \$ 1.4 \$ 1.4 \$ 1.4 \$ 1.4 \$ 5 \$ 2 \$ 2 \$ 5 \$ 1.4 \$ 5 \$ 9 \$ 2 \$ 2 \$ 5 \$ 1.4 \$ 5 \$ 9 \$ 2 \$ 5 \$ 1.4 \$ 5 \$ 9 \$ 1.4 \$ 5 \$ 9 \$ 1.4 \$ 5 \$ 1.0 \$ 5 \$ 1.0 \$ 5 \$ 5 \$ 5 \$ 5 \$ 5 \$ 5 \$ 5 \$ 5 \$ 5 \$ 5	2 1,285 1,261 8,432 2,417 0,763 6,400 1,588 9,325 1,620 GL <i>u/c</i> 403.6 5,474 GL <i>u/c</i> 403.5 3,110 GL <i>u/c</i> 403.7 9,121 GL <i>u/c</i> 403.8 - - - - - - - - - - - - -	Exhibit 9, page 3 Exhibit 9, page 5 Exhibit 9, page 7	2 2 2 3 2 2	155,864 783,546	Protocols, Calculation section, parts 1.c and 2.b Protocols, Calculation section, parts 1.c and 2.b Protocols, Calculation section, part 1.d Protocols, Calculation section, part 1.d
51 52 53 54 55 56 57 58 59	Transmission Distribution Customer Accounting Customer Service and Information Sales Administration and General Total	Payroll Journal (Labor Amt) Payroll Journal (Labor Amt)	5 7: 5 11 5 5: 5 5:	Part of GL acct           4,852         560-573           6,474         580-598           9,936         901-905           2,798         907-910           -         911-916           3,253         920-932           7,042         Non-capitalized items				
60 61 62 63 64 65	<u>D. Mixeellaneoux</u> 1. Debt Service Principal Payments 2. Target OTIER/MDSC	Exhibit 9, page 6	S 1,0	0.983 Per Company records 1.80 Protocols, Calculation section, part 3	Exhibit 9, page 7	5	1,081,097	Protocols, Calculation section, part 1.f
66 67 68 69 70 71 72	3. Margin Requirement Offsets Investment in Associate Organizations - Patronage Capital Generation & Transmission Capital Credits Other Capital Credits and Patronage Dividends Non-Operating Margins - Interest Cash Received from G&T/Lenders	Balance Sheet Statement of Operations Statement of Operations Statement of Operations Exhibit 9, page 8	Prior TY \$ 3,506,873 \$ 4,8 \$ 1,3 \$ \$ \$ \$ \$ \$ \$	3,781 Ln 8 6,908 - Per Company records				
73	4. Other AP Amortization Booked in Other Deductions	N/A	s	- N/A				

8/23/2018

## Staff Exhibit 1

Exhibit 5, Page 3 of the Application

### Western Cooperative Electric Association Mid-Kansas Service Area 34.5kV Formula Based Rate Revised Work Paper 2 - Adjustments To Historical Test Year Expenses For the Historical Test Year Ending December 31, 2017

	For the Historical Test Year	Ending December 3	1, 2017	
Line <u>No</u>	Type	Source	Amount	Notes
1 2	<ol> <li>Adjustment to Distribution Operations Expense per K.S.A. 66-101f(a), if any: Applicable Disallowance - Distribution Operations</li> </ol>	WP6	\$ -	not applicable
3	Total Adjustment	L2	<del>5</del> -	not applicable
4				
5	2. Adjustment to Distribution Maintenance Expense per K.S.A. 66-101f(a), if any:			
6	Applicable Disallowance - Distribution Maintainance	WP6	<u>s</u> -	not applicable
7	Total Adjustment	L6	<u>s</u> -	
8 9	2 Adjustment to Administrative & Constal new K.S.A. (6 1018(a) if any			
10	3. Adjustment to Administrative & General per K.S.A. 66-101f(a), if any: Applicable Disallowance - A&G	WP6	\$ 20,748	
11	Total Adjustment	L10	\$ (20,748)	
12		210		
13	4. Adjustment to Depreciation Expense			Protocols, Calculation section, parts 1.c and 2.b
14	a. Transmission			
15	Historical Amount	Pg.1, L13, Col ( d	) \$ 255,474	
16	Projected	WP1, L40, Col ( h		
17	Total Adjustment	L16 - L15	\$ 2,737	
18	b. General Plant			
19	Historical Amount	Pg.1, L14, Col ( d		
20 21	Projected	WP1, L41, Col ( h		
21	Total Adjustment	L20 - L19	\$ 32,754	
22	5. Adjustment to LT Interest			
24	Historic Amount	Pg.1, L17, Col ( d	) \$ 800,594	Protocols, Calculation section, parts 1.d
25	Projected Amount	WP1, L45, Col (h)		Theorems, Calculation section, parts 1.4
26	Total Adjustment	L25 - L24	\$ (17,048)	
27	9-3 000000 • Jeneration (80)			
28	6. Adjustment to Interest Charged To Construction			N/A
29	Historical Amount	Pg.1, L18, Col ( d	.)\$-	
30	Projected Amount	WP1, L46, Col ( h		
31	Total Adjustment	L30 - L29	\$ -	
32				
33	7. Adjustment to Interest-Other			
34 35	Historical Amount Projected Amount	Pg.1, L19, Col ( d WP1, L47, Col ( h		Protocols, Calculation section, parts 1.d
36	Total Adjustment	L35 - L34	\$ -	
37	x our xxg uoment	<u> </u>	•	
38	8. Adjustment to Other Deductions:			
39	Historical Amount	Pg.1, L20, Col ( d	)\$ -	
40	Less: Amortization of AP booked in Other Deductions	WP1, L74, Col ( d	1) \$ -	not applicable
41	Historical Amount with AP removed	L39 - L40	\$ -	
42	Sub-total Adjustment	L36 - L34	\$ -	
43	Less: Applicable Disallowance - Other Deductions	WP6	<u>s</u> -	not applicable
44	Total Adjustment	L42 - L43	\$ -	
45	0.1.1			
46	9. Adjustment to Principal Payments	D-1104 014	) ¢ 1.020.082	Protocolo Colorilation contian and 1.6
47 48	Historical Amount Projected Amount		) \$ 1,030,983 1) <b>\$ 1,081,097</b>	Protocols, Calculation section, parts 1.f
48 49	Total Adjustment	WP1, L62, Col ( h L48 - L47	\$ 1,081,097 \$ 50,115	
50	a our rayustiteit	L+0 - L+/	<u> </u>	
50				

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# Staff Exhibit 1 Exhibit 5, Page 4 of the Application

## Western Cooperative Electric Association Mid-Kansas Service Area 34.5kV Formula Based Rate Revised Work Paper 3 - Allocation Factors

¥ •	Kevised work Paper 5 - Allocal	ion ractors			
Line		C			· · · · ·
<u>No.</u>	Description	Source	Allocator		<u>Amount</u>
1	Distribution O&M Allocation Factor - Using Budget Year Input			Φ.	
2	Distr. Plant used to provide Local Access Delivery Service	WP1, L16, Col (g)		\$	-
3	Total Distribution Plant	WP1, L22, Col (g)		\$	22,825,064
4			DOM		
5	Allocation Factor	L2 / L3	DOM		-
6	I show All softing Tracton. This of Westerian Tract Many Insurt				
7	Labor Allocation Factor - Using Historical Test Year Input			ድ	24 592
8	Transmission Wages	WP1, L51, Col (d)		\$	24,582
9	Allocated Distribution Wages			¢	756 171
10	Total Distribution Wages	WP1, L52, Col (d)	DOM	\$	756,474
11	Allocation Factor	L5	DOM	\$	-
12	Total I AC Wares	L10 * L11		\$ \$	
13	Total LAC Wages	L8+L12		- <b>P</b>	24,582
14					
15	Total Wages Other than A&G			đ	1 407 040
16	Total Wages - Historical Test Year	WP1, L57, Col (d)		\$	1,427,042
17	Less: Administration & General Wages	WP1, L56, Col (d)			503,253
18		L16 - L17		\$	923,789
19		X 10 / X 10	TAD		0.0000010
20	Transmission Labor Allocator	L13 / L18	LAB		0.026610
21	N. ( Direct Allers the Frederic Million De Josef Ware Land				
22	Net Plant Allocation Factor - Using Budget Year Input				
23	Plant-in-Service	WD1 111 (-1(-)		¢	11 016 727
24 25	Transmission	WP1, L11, Col (g)		\$ \$	11,816,737
	Distr. used to provide Local Access Service General Plant	L2		Φ	
26	Total General Plant	WD1 L02 $C_{a1}(a)$		\$	1 755 070
27 28	Allocation Factor	WP1, L23, Col (g)	LAB	Ф	4,755,070 0.026610
28 29	Allocation Factor	L20 L27 * L28	LAD	\$	126,532
30	Total LAC Plant-in-Service	L27 + L28 L24 + L25 + L29		\$	11,943,269
	Total LAC T lant-in-Set vice			Ψ	11,945,209
31	A				
32	Accumulated Reserves for Depreciation	WD1 I 11 Cal (b)		¢	5 659 015
33	Transmission Distribution Used in LAC	WP1, L11, Col (h)		\$ \$	5,658,915
34 35	Allocated General Plant	WP1, L16, Col (h)		φ	-
36	Total General Plant	WD1 $122$ Col(b)		\$	1,998,915
30 37	Allocation Factor	WP1, L23, Col (h)	LAB	φ	0.026610
38	Anocation Factor	L20 L36 * L37	LAD	¢	53,191
39	Total LAC Accum. Depr. Res.	L33 + L34 + L38		\$	5,712,106
40	Total LAC Accum. Dept. Res.	T22 + T24 + T29		φ	5,712,100
40	Net Plant Used in LAC	L30 - L39		\$	6,231,163
		D20 - D22		Ψ	0,231,103
42 43	Total Plant in Service	WD1 I 24 Cal (a)		\$	39,396,871
4 <i>5</i> 44	Less: Total Accum. Reserves for Depr.	WP1, L24, Col (g) WP1, L24, Col (h)		э \$	15,876,245
44 45	Total Net Plant	L43 - L44		\$	23,520,626
		<u>Б43 - Р44</u>		φ	23,320,020
46 47	Transmission Net Plant Allocator - Budget Year	T /1 / T /5	ND		0.264923
47	Transmission iver riant Anocator - Duuget Tear	L41 / L45	NP		0.204923

### Western Cooperative Electric Association Mid-Kansas Service Area 34.5kV Formula Based Rate Revised Work Paper 4 - Margin Requirement Offsets For the Historical Test Year Ending December 31, 2017

(a) Line	(b)	(c)		(d) Historical		(e)	(f) Adjusted		(g) Allo	(h) cation Factor		
No	Metric	Source	Total Amount			justment	Amount		<u>Name</u> <u>Factor</u> pg.1 Col (g) and (h)			to FBR
1	OTIER				pg 1, Col (e)				pg.1 Col (g) and (ii)			
2	LT Interest Expense	Pg.1, L17, Col ( d )	\$	800,594	\$	(17,048)	\$	783,546	NP	0.264923	\$	207,580
3	Cash Received from G&T/lenders	WP1, Col (d), L71	\$	-	\$	-	\$	-	NP	0.264923	\$	-
4			\$	800,594	\$	(17,048)	\$	783,546			\$	207,580
5												
6	MDSC											
7	LT Interest Expense	L2	\$	800,594	\$	(17,048)	\$	783,546	NP	0.264923	\$	207,580
8	Depreciation Expense											
9	Transmission	Pg.1, L13, Col ( d )	\$	255,474	\$	2,737	\$	258,210		1.000000	\$	258,210
10	General Plant	Pg.1, L14, Col ( d )	\$	123,110	\$	32,754	\$	155,864	LAB	0.026610	\$	4,148
11	Non-Operating Margins - Interest	WP1, L70, Col ( d )	\$	-	\$	-	\$	-	NP	0.264923	\$	-
12	Cash Patronage Capital*	L20	\$	0	\$	-	\$	0	NP	0.264923	\$	0
13	Resultant Amount	Sum (L7:L12)	\$	1,179,178			\$	1,197,621			\$	469,938
14												
15	*Calculate Pat. Cap. (Cash):											
16	Inv. in Assoc. Org Patr. Capital - Current Yr.	WP1, L67, Col ( d )	\$	4,853,781								
17	Inv. in Assoc. Org Patr. Capital - Prior Yr.	WP1, L67, Col(c)	\$	3,506,873								
18	Generation & Transmission Capital Credits	WP1, L68, Col ( d )	\$	1,346,908								
19	Other Capital Cr. and Patronage Dividends	WP1, L69, Col ( d )	\$	-								
20	Resultant Amount	L17+L18+L19-L16	\$	0								

### Western Cooperative Electric Association Mid-Kansas Service Area 34.5kV Formula Based Rate Revised Work Paper 6a - Summary of Exclusions For the Historical Test Year Ending December 31, 2017

		Total	Total
ACCOUNT	DESCRIPTION	Amount	Adjustment
921	OFFICE SUPPLIES & EXPENSES		492.44
925	LOSS CONTROL & SAFETY		95.68
926	EMPLOYEE PENSIONS AND BENEFITS		2,494.98
930.1	GENERAL ADVERTISING EXPENSE		9,948.89
930.2	MISCELLANEOUS GENERAL EXPENSE		3,259.88
930.4	MISC GENERAL EXPENSE-MEETINGS		383.01
930.41	MISCELLANEOUS GENERAL EXPENSE-ANNUAL MEETING		2,503.87
930.42	MISCELLANEOUS EXPENSE-DIRECTORS		1,428.45
930.5	DIRECTORS FEE AND MILEAGE		33.75
935.2	MAINT PLANT-COMMUNICATION EQUIPMENT		107.00
		-	20,747.95

Notes:

Western's review of General and Administrative expenses by category:

#### Employee Benefits:

Meals provided to employees, clothing purchased for promotioanl reasons, and retirement party expenses and gifts were excluded 100%. Costs associated with short term disability, safety related clothing, and expenses for job-required physicals were not excluded.

### Advertising:

Expenses related to company image and general advertising were excluded at 100%, all other advertising related to member safety, legal ads, and meeting announcements were not excluded.

### Misc General:

Miscellaneous & General expenses were carefully looked as to the true business expense versus other indirect expenses. Expenses related to travel, software support fees, property taxes, liability insurance, and labor were not excluded. Expenses for meals, subcriptions to publications, and retirement meals were excluded at 100%. Donations and dues that may have been included in this category were excluded at 50%

### Dues:

Dues to associated organization were excluded at 50% with the exception of Kansas Electric Cooperative (KEC) monthly assessment due. KEC provides needed service and programs to electric cooperatives for the mutual benefit of its member cooperatives. The dues associated with KEC represent services KEC provides for our cooperative, which include our safety program, OSHA compliance, saftey inspections, staff & board training, and administrative functions on a statewide level.

Donations:

50% of all donations were excluded.

#### Annual Meeting:

Expenses with the publication, balloting, office notice mailings, and expenses with regard to holding the annual meeting were not excluded. However, expenses concerning gifts for members were excluded 100%

### Staff Exhibit 1

Exhibit 5, Page 9 of the Application

### Western Cooperative Electric Association Mid-Kansas Service Area 34.5kV Formula Based Rate Revised Work Paper 7 - Annual True-Up Calculation Summary Section E.6 of the 34.5kV FBR Protocols

Line				Day in	Wtd.	
No.	I. Calculate Weighted Pr	rojected FBR Revenue Requirement		Effect Re	v. Req.	Notes/Source
1	Budget Year 2016	Projected FBR Revenue Requirement	\$ 1,160,521 x	273 = \$	868,006	16-WSTE-496-TAR
2	Budget Year 2017	Projected FBR Revenue Requirement	\$ 1,244,727 x	92 = \$	313,739	17-WSTE-477-TAR, Effective Date of 10/01/2017 per KCC-stamped tariff
3				\$	1,181,746	L1 + L2
4	II. Compare against Act	ual Revenue Requirement				
5						
6	Test Year 2017	Actual FBR Revenue Requirement		\$	1,272,023	WP8a, L33
7		Annual True-Up Before Interest		\$	90,277	L6 - L3
8						
9	III. Include Interest for	Over or Under-recovery				
10		Applicable Interest Rate			3.85%	L18 or L19
11						
12		Interest on Annual True-Up Amount		\$	3,471	L7 x L10
13		Total		\$	93,748	L7 + L12
14						
15						
16						
17	Interest Rates					
18		Short term Interest Rate	N/A		n	o short-term debt in 2017
19		FERC Quarterly Interest Rate	3.85%			vg. for 2017, see https://www.ferc.gov/enforcement/acct-matts/interest-rates.asp
			No. of Concession, Table of Concession, State of Co			· · · · · · · · · · · · · · · · · · ·

## Western Cooperative Electric Association Mid-Kansas Service Area 34.5kV Formula Based Rate Revised Work Paper 8a - Actual Revenue Requirement for the True-Up For the Historical Test Year Ending December 31, 2017

(a)	(b)	(c)	т	(d) Inadjusted			(e)	(f) Adjusted	(g)	(h)	(i)
				Historical				Historical			FBR
Line				Test Year	Δ	ding	stments	Test Year	Allocati	on Factor	Revenue
No	Description	Source		2017	No.	<u>v</u>	Amount	2017	Name	Factor	Requirement
		Source		2027		_	ce: WP2			e: WP8b	
1	Operating Expenses					Dom					
2	Power Production Expense	WP1, L29, Col (d)		-				\$ -		0.000000	\$ -
3	Cost of Purchased Power	WP1, L30, Col (d)	\$	12,471,285				\$12,471,285		0.000000	\$ -
4	Transmission O&M	WP1, L31, Col (d)	\$	271,261				\$ 271,261		1.000000	\$ 271,261
5	Distribution Expense-Operation	WP1, L32, Col ( d )	\$	1,418,432	[1]	\$	-	\$ 1,418,432	DOM	0.000000	
6	Distribution Expense-Maintenance	WP1, L33, Col (d)	\$	902,417	[2]		-	\$ 902,417	DOM	0.000000	\$ -
7	Consumer Accounts Expense	WP1, L34, Col (d)	\$	230,763				\$ 230,763		0.000000	\$ -
8	Customer Service and Informational Expense	WP1, L35, Col (d)	\$	136,400				\$ 136,400		0.000000	\$ -
9	Sales Expense	WP1, L36, Col ( d )	\$	-				\$ -		0.000000	
10	Administration & General	WP1, L37, Col (d)	\$	1,201,888	[3]	\$	(20,748)	\$ 1,181,140	LAB	0.026610	
11	Total O&M Expense	Sum (L2:L10)									\$ 302,691
12	Depreciation and Amortization										\$ -
13	Transmission	WP1, L40, Col ( d )	\$	255,474				\$ 255,474		1.000000	\$ 255,474
14	General Plant	WP1, L41, Col (d)	\$	123,110				\$ 123,110	LAB	0.026610	
15	Property Tax	WP1, L43, Col (d)	\$	-				\$ -	NP	0.294019	
16	Other Taxes	WP1, L44, Col (d)	\$	-				\$ -	NP	0.294019	\$ _
17	L.T. Interest	WP1, L45, Col (d)	\$	800,594				\$ 800,594	NP	0.294019	
18	Interest Charged to Construction - Credit	WP1, L46, Col (d)	\$	-				\$ -	NP	0.294019	
19	Interest-Other	WP1, L47, Col (d)	\$	-				\$ -	NP	0.294019	\$ -
20	Other Deductions	WP1, L48, Col (d)	\$	-	[9]	\$	-	\$ -	NP	0.294019	\$ -
21	Total Cost of Electric Service										\$ 796,830
22										=	
23	Margin Requirement									Г	OTIER MDSC
24	Principal Payments	WP1, L62, Col ( d )	\$	1,030,983				\$ 1,030,983	NP	0.294019	\$ 303,128
25	L.T. Interest	L17	\$	800,594		\$	-	\$ 800,594	NP	0.294019	
26	Subtotal	Sum (L24:25)						,			\$ 235,390 \$ 538,518
27	Required Coverage Ratio	WP1, L64, Col ( d )									1.80 1.80
28	Gross Margin Requirements	L26 x L27								-	423,701 969,332
29	Less: Offsets to Margin Requirements	WP8c, L4 or L13, Col (i)									235,390 494,139
30	Net Margin Requirement	L28 - L29								-	\$ 188,312 \$ 475,192
31	5									=	
32	Total Revenue Requirements										
33	Using the greater of OTIER or MDSC Margin Requirements	L21 + L30								Γ	\$1,272,023
	Contraction of the state of the										

8/23/2018

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## Staff Exhibit 1 Exhibit 1, Page 11 of the Application

# Western Cooperative Electric Association Mid-Kansas Service Area 34.5kV Formula Based Rate Revised Work Paper 8b - Allocation Factors for the True-Up Calculation For the Historical Test Year Ending December 31, 2016

Line <u>No.</u>	Description	Source	Allocator	Amount
1	Distribution O&M Allocation Factor	Bource	Anocator	Amount
2	Distr. Plant used to provide Local Access Delivery Service	WP1, L16, Col (c)		5 -
3	Total Distribution Plant	WP1, L22, Col (c)		\$ 20,332,237
4		, 22-, 001 (0)		
5	Allocation Factor	L2/L3	DOM	-
6				
7	Labor Allocation Factor			
8	Transmission Wages	WP1, L51, Col (d)	5	\$ 24,582
9	Allocated Distribution Wages			
10	Total Distribution Wages	WP1, L52, Col (d)	S	\$ 756,474
11	Allocation Factor	L5	DOM	\$ -
12		L10 * L11	2	\$-
13	Total LAC Wages	L8+L12		\$ 24,582
14			_	
15	Total Wages Other than A&G			
16	Total Wages	WP1, L57, Col (d)		\$ 1,427,042
17	Less: Administration & General Wages	WP1, L56, Col (d)		503,253
18		L16 - L17		\$ 923,789
19				
20	Transmission Labor Allocator	L13/L18	LAB	0.026610
21			_	
22	Net Plant Allocation Factor			
23	Plant-in-Service			
24	Transmission	WP1, L11, Col (c)	2	\$ 11,692,510
25	Distr. used to provide Local Access Service	L2	2	\$-
26	General Plant			
27	Total General Plant	WP1, L23, Col (c)		\$ 4,378,096
28	Allocation Factor	L20	LAB	0.026610
29		L27 * L28		\$ 116,501
30	Total LAC Plant-in-Service	L24 + L25 + L29		\$ 11,809,011
31				
32	Accumulated Reserves for Depreciation			
33	Transmission	WP1, L11, Col (d)	9	\$ 5,400,704
34	Distribution Used in LAC	WP1, L16, Col (d)	5	\$-
35	Allocated General Plant			
36	Total General Plant	WP1, L23, Col (d)		\$ 1,843,051
37	Allocation Factor	L20	LAB	0.026610
38		L36 * L37		\$ 49,043
39	Total LAC Accum. Depr. Res.	L33 + L34 + L38		\$ 5,449,748
40				
41	Net Plant Used in LAC	L30 - L39		\$ 6,359,263
42				
43	Total Plant in Service	WP1, L24, Col (c)		\$ 36,402,843
44	Less: Total Accum. Reserves for Depr.	WP1, L24, Col (d)		\$ 14,774,066
45	Total Net Plant	L43 - L44	5	\$ 21,628,776
46				
47	Transmission Net Plant Allocator	L41/L45	NP	0.294019

### Staff Exhibit 2 Exhibit 9, Page 7 of the Application

#### Western Cooperative Electric Association, Inc. Mid-Kansas Service Area 34.5kV Formula Based Rate Revised Exhibit 9 - Supplemental Information 2018 Budgeted Debt Service - SUMMARY<sup>1</sup>

Loan Number	Rate Type	Stated Rate	Туре	Amort Type	Outsta	nding Balance		riginal Adv Amount		2018 Principal ments Scheduled		2018 Interest Payments Scheduled <sup>2</sup>	FFB 0.125% Sec. 9 Interest		Loan Designation Code	Repricing Date	Original Note Date	Advance Date	Final Payment Date
H0010	LTF	2.892%	FFB	LDS	\$	12,274,779	\$	14,529,805	\$	341,646	\$	349,083	\$	15,088	W8	N/A	1/15/2009	1/15/2009	12/31/2042
H0015	LTF	3.403%	FFB	LDS	\$	617,542	\$	721,195	\$	16,065	\$	20,680	\$	760	W8	N/A	1/27/2009	1/27/2009	12/31/2042
H0020	LTF	2.080%	FFB	LDS	S	349,681	\$	404,490	\$	10,821	\$	7,150	\$	430	W8	N/A	6/4/2012	6/4/2012	12/31/2042
H0025	LTF	2.613%	FFB	LDS	\$	3,494,816	\$	3,763,756	\$	82,214	\$	90,018	\$	4,306	X8	N/A	12/20/2012	12/20/2012	12/31/2046
H0030	LTF	2.643%	FFB	LDS	\$	4,773,395	S	5,037,120	\$	106,487	\$	124,419	\$	5,884	Y8	N/A	8/3/2015	8/3/2015	12/31/2047
H0035	LTF	2.090%	FFB	LDS	\$	1,509,861	\$	1,552,740	\$	36,767	\$	31,096	\$	1,860	Y8	N/A	9/12/2016	9/12/2016	12/31/2047
H0040	LTF	2.875%	FFB	LDS	\$	-	\$	1,633,250	\$	26,025	\$	42,449	\$	1,846	Y8	N/A	2/14/2018	2/14/2018	12/31/2047
RI0428T02	LTF	2.960%	CoBank	LDS	\$	687,447	\$	1,223,858	\$	119,272	\$	22,205	\$	-	N/A	N/A	3/27/2013	3/27/2013	03/31/2023
RI0428T03	LTF	3.070%	CoBank	LDS	\$	2,016,362	\$	2,340,000	\$	212,907	\$	60,088	\$	-	N/A	N/A	5/17/2016	5/17/2016	05/20/2026
61919	CL	3.000%	CoBank Farm Credit		\$	176,951	\$	634,218	\$	128,895	\$	6,184	\$	-	N/A	N/A	4/11/2014	4/11/2014	04/11/2019
N/A	LTLOC	3.000%	WCE Intercompany <sup>3</sup>		\$	3,419,801	\$	1,528,927	\$	-	\$	-	S	-	N/A	N/A	1/1/2010	1/1/2010	unknown
			GF	AND TOTAL	\$	29,320,634			S	1,081,097	]		S	783,546					

LTF - Long-Term Fixed CL - Capital Lease LTLOC - Long-Term Line of Credit

<sup>1</sup> Monthly/quarterly detail per amortization schedules is available in Excel format. It will be shared on the designated website that will be made accessible for the parties to the Docket as appropriate under the Protocols.

<sup>2</sup> Please note that the interest rates listed here for the FFB loans do not include the additional 0.125% Section 9 Interest. To arrive at the total interest expense, include amount in the "FFB 0.125% Sec. 9 Interest"

<sup>3</sup> The Board voted to begin recording interest expense on the long-term payable /receivable between companies (native and acquired). This debt has been carried by the native system since the acquisition but interest expense for the borrowing was not being charged. to the acquired company until January 2015. The current rate of interest being charged on the outstanding monthly payable balance is 3%. At this time, no amounts are budgeted for repayment on this loan for 2018.

### CERTIFICATE OF SERVICE

### 18-WSTE-473-TAR

I, the undersigned, certify that a true and correct copy of the above and foregoing Notice of Filing of Staff's Report and Recommendation was served via electronic service this 27th day of August, 2018, to the following:

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