

**BEFORE THE STATE CORPORATION COMMISSION  
OF THE STATE OF KANSAS**

In the Matter of the Application of Black Hills/Kansas Gas Utility Company, LLC, d/b/a Black Hills Energy, for Approval of the Commission to Make Certain Changes in its Rates for Natural Gas Service. )  
Docket No. 25-BHCG-298-RTS

**STAFF’S ERRATA TO THE TESTIMONY OF STAFF  
WITNESS ROBERT GLASS, Ph.D.**

COMES NOW, the Staff of the State Corporation Commission of the State of Kansas (hereafter referenced as “Staff”), makes this errata filing to correct testimony of Staff Witness Robert Glass, Ph.D. (“Glass”). For the convenience of the parties, this filing is provided instead of corrections at the hearing, so necessary clarifications of the testimony and position of Glass can be made available now, in advance of the hearing. The corrected testimony is attached. The following is an explanation of the corrected testimony:

1. An error was discovered on pages 39 and 42 of the testimony when it was originally filed, so we are filing an errata to correct it as set forth below.

**a. Page 39, Table 13.**

Under columns titled “Staff’s Weather Norm Adjustment (Therms)” and “Staff’s Adjusted Customer Usage (Therms)”.

Row “Small Commercial – Transportation”: 74,233 replaces 602,928 and 671,742 replaces 1,200,438.

Row “Subtotal”: 12,715,734 replaces 13,244,429 and 178,447,735 replaces 178,976,430.

Row “Total Sales and Transportation”: 10,377,973 replaces 10,906,668 and 215,120,426 replaces 215,649,121.

**b. Page 42, Table 15.**

Row “Staff Final Billing Determinants”: 215,120,426 replaces 215,649,121.

**c. Page 42, Text.**

Lines 7 and 8: 13,133,792 replaces 13,662,487.

Attached are the correct testimony pages 39 and 42.

**WHEREFORE**, Staff provides this errata filing.

Respectfully Submitted,

/s/ Patrick J. Hurley

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ATTORNEYS FOR STAFF

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**In the Matter of the Application of Black        )  
Hills/Kansas Gas Utility Company, LLC,        )  
d/b/a Black Hills Energy, for Approval of        ) Docket No. 25-BHCG-298-RTS  
the Commission to Make Certain Changes        )  
in its Rates for Natural Gas Service            )**

**DIRECT TESTIMONY**

**PREPARED BY**

**ROBERT H. GLASS, Ph.D.**

**UTILITIES DIVISION**

**KANSAS CORPORATION COMMISSION**

**May 9, 2025**

1                               **I.       STATEMENT OF QUALIFICATIONS**

2   **Q.     What is your name?**

3   A.     Robert H. Glass.

4   **Q.     By whom and in what capacity are you employed?**

5   A.     I am employed by the Kansas Corporation Commission (KCC or Commission) as  
6           Chief of the Economics and Rates Section within the Utilities Division.

7   **Q.     What is your business address?**

8   A.     1500 S.W. Arrowhead Road, Topeka, Kansas, 66604-4027.

9   **Q.     What is your educational background and professional experience?**

10   A.    I have a B.A. from Baker University with a major in history. I also have an M.A.  
11           and a Ph.D. in economics from the University of Kansas. For 22 years, I was  
12           employed by the Institute for Business and Economic Research at the University of  
13           Kansas, which later became the Institute for Public Policy and Business Research.  
14           My primary duty was doing economic research.

15   **Q.     Have you previously submitted testimony before this Commission?**

16   A.    Yes. I provided testimony as a Staff consultant for Docket Nos. 91-KPLE-140-  
17           SEC and 97-WSRE-676-MER. As an employee of the Commission, I have testified  
18           in numerous rate case and non-rate case dockets, which can be made available upon  
19           request.

## II. INTRODUCTION

### Purpose

**Q. What is the purpose of your testimony?**

A. The purpose of my testimony is to sponsor Staff's recommendations regarding billing determinants normalization.

### Black Hills' and Staff's Adjustments

**Q. What Black Hills Adjustments are you addressing?**

A. I will investigate IS-7, Revenue Synchronization, IS-8, Weather Normalization and Irrigation Adjustment, and IS-10, Expected Revenues from new Large Volume Transport customers, each of which are shown below in Table 1.

**Table 1**

Black Hills' Adjustments		
Adjustment	Name of Adjustment	Amount
IS-7	Revenue Synchronization	\$ 136,907
IS-8	Weather Normalization	\$ 269,391
	Irrigation	\$ (234,694)
	Total	\$ 34,697
IS-10	LVTS Revenues	\$ 419,027
Total		\$ 590,631

**Q. What adjustments are you sponsoring?**

A. I am sponsoring Staff's IS-19, Weather Normalization and Irrigation, and Staff's IS-20, Customer Annualization. These adjustments are shown in Table 2 below. Also, I recommend the Commission accept Black Hills' IS-7, Revenue Synchronization adjustment of \$136,907 and IS-7, Expected Revenues from new Large Volume Transport customers of \$419,027.

Table 2

Staff's Adjustments		
Adjustment	Name of Adjustment	Amount
IS-19	Weather Normalization	\$ 2,443,167
	Irrigation	\$ (165,451)
	Total	\$ 2,277,716
	BH Weather Normalization	\$ 34,697
	Staff's IS-19 Adjustment	\$ 2,243,019
IS-20	Customer Annualization*	\$ 121,746
NOTE*: Black Hills did not do a Customer Annualization.		

**Organization**

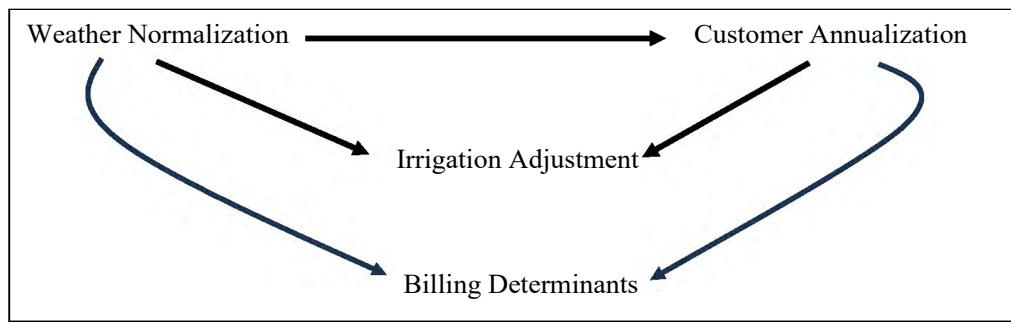
**Q. How is your testimony organized?**

A. My testimony is organized in six major sections: (1) Synchronization Adjustment, (2) Large Volume Transport New Customers Adjustment, (3) Weather Normalization Analysis, (4) Customer Annualization Analysis, (5) Irrigation Analysis; and (6) Staff Billing Determinants. I will conclude by recommending the Commission adopt Staff's adjustments for Weather Normalization, Customer Annualization, and adopt Staff's adjusted Billing Determinants for revenue allocation and rate design.

The analysis sections of my testimony, Weather Normalization Analysis, Customer Annualization Analysis, and the Irrigation Analysis, are organized around the flow of data from one section to the next. The weather normalization needs to be done first because it flows into both the customer annualization and irrigation. The customer annualization needs to be done second because part of it

1 flows into irrigation. Irrigation needs to be done after weather normalization and  
2 customer annualization because Black Hills' irrigation methodology conflates both  
3 weather normalization and customer annualization. Thus, to provide a  
4 commensurate comparison with Black Hills' irrigation adjustment, the weather  
5 normalization and customer annualization of irrigation must be pulled from where  
6 they are calculated and then combined to provide a commensurate irrigation  
7 adjustment with Black Hill's irrigation adjustment. All three analysis sections feed  
8 into Staff's final billing determinants that are used for revenue allocation and rate  
9 design. Figure 1 below illustrates the data flow.

10 **Figure 1**



11  
12 **III. ANALYSIS: SYNCHRONIZATION ADJUSTMENT**

13 **Q. What is the synchronization adjustment?**

14 **A.** It is an adjustment to booked revenues, so they are equal to current rates multiplied  
15 by test year billing determinants. It can be either negative or positive.

1    **Q.    How is the synchronization adjustment calculated?**

2    A.    The synchronization adjustment is the difference between booked revenues and test  
3           year billing determinants multiplied by current rates.<sup>1</sup>

4    **Q.    How large is the Black Hills' synchronization adjustment?**

5    A.    The addition of \$136,907 to book revenue will make it equal to base rate  
6           revenue—current rates times test year billing determinants.

7    Q.    Does Staff agree this is a reasonable approach?

8    A.    Yes. Staff agrees Black Hill's approach is reasonable and recommends the  
9           Commission accept Black Hills' adjustment.

10       **IV.    ANALYSIS: LARGE VOLUME TRANSPORT ADJUSTMENT**

11   **Q.    Did Black Hills do a customer annualization adjustment?**

12   A.    Black Hills did not do a standard customer annualization adjustment, but it did  
13           make an adjustment for new Large Volume Transport Customers that it signed  
14           contracts with and were coming online in the near future. Black Hills' adjustment  
15           for future customers consists of an increase of three customers, an increase of 36  
16           bills, a volumetric increase of 5,118,400 therms, and a revenue increase of  
17           \$419,027.

18   **Q.    Does Staff agree with this adjustment?**

19   A.    Yes. Staff recommends the Commission accept the Large Volume Transport Class  
20           adjustment from Black Hills.

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<sup>1</sup> Fritel Direct Testimony, p. 5.



1                   V.       ANALYSIS: WEATHER NORMALIZATION

2       Purpose

3       **Q.       What is the purpose of weather normalizing gas usage?**

4       A.       Weather normalization minimizes the effect of non-normal weather conditions on  
5               test year usage and revenue collections. Some uses for natural gas, such as space  
6               heating and water heating, are sensitive to temperature—increasing when  
7               temperatures fall and decreasing when temperatures rise. Thus, if the test year is  
8               cooler than normal, test year usage and revenue will be higher than normal.  
9               However, if a test year is warmer than normal, test year usage and revenue will be  
10              lower than normal. Ultimately, this would result in rates being set too low when  
11              test year temperatures are lower than normal (or too high when test year  
12              temperatures are higher than normal) for the utility to collect its approved revenue  
13              requirement under normal conditions.<sup>2</sup>

14              Because test year revenue should reflect normal ongoing operations, the  
15              Commission sets rates based on weather-normalized usage. Through the weather  
16              normalization process, test year volumes and revenues are adjusted to reflect the  
17              difference between actual test year weather and normal weather. Hence, a weather  
18              normalization adjustment is applied to test year volumes and revenue, so the test  
19              year volumes and revenue are reflective of normal weather.

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<sup>2</sup> For example, during periods of colder than normal weather, a natural gas utility will sell more natural gas than they would otherwise have during normal weather. It would be inappropriate to use this above-average usage for setting rates because, as weather returns to normal, the natural gas utility will sell less natural gas than what is needed for the company to recover its revenue requirement at the lower rates.

1    **Process**

2    **Q.     Please provide the steps for the weather normalization process.**

3    A.     Staff’s weather normalization process can be divided into four steps. In the first  
4           step, historical monthly usage data and customer bills are collected for each of the  
5           relevant customer classes. Weather data is also collected for each of the agreed to  
6           weather stations within the service territory. In the second step, a regression  
7           analysis is performed on the data to develop coefficients called Weather Sensitivity  
8           Factors (WSFs), which measure the weather sensitivity of per capita customer  
9           usage for each customer class. In the third step, the WSFs are used to calculate  
10          volumetric adjustments. In the last step, these volumetric adjustments are  
11          multiplied by current rates to adjust for deviations from normal weather during the  
12          test year. Each of these steps is discussed in more detail below.

13    ***Data Collection***

14    ***Data Sources***

15    **Q.     Who provided the customer usage and customer bill data?**

16    A.     Black Hills Energy (Black Hills) provided the number of customer bills and the  
17          billed usage data<sup>3</sup> and customer bill data for its Sales and Transportation classes.<sup>4</sup>

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<sup>3</sup> Ideally, the data provided for weather normalization would be usage data. But in many cases, such as this docket, the only readily available data is billing data. The problems with billing data are multiple. For example, there can be a billing error in one month that is corrected in a different month, which reduces the correlation between weather and the billing data. Also, all customers are not billed on the same day of the month—instead, there is a monthly billing cycle. For these reasons and other reasons, billing data tends to be “noisy.” Through aggregation and averaging, some of the deficiencies in the data are reduced in classes with many customers, but smaller classes can still problems. In this regard, compensating errors are helpful.

<sup>4</sup> Black Hills provided data for the Residential Sales Class, Small Commercial Sales and Transport Classes, Small Volume Sales and Transport Classes, Large Volume Sales, Transport, and Interruptible Classes, and the Irrigation Transport and Interruptible Classes. The data for the 10 customer classes was from October 2014 through September 2024, although in some cases there were no data for particular weather stations for

1 Black Hills also assigned the members of the customer classes to their closest first-  
2 order weather station.<sup>5</sup> With this data, Staff was able to calculate the per capita  
3 usage by weather station for each customer class.

4 **Q. What is the source of weather data Staff used for its analysis?**

5 A. Staff collected daily weather data from the National Oceanic and Atmospheric  
6 Administration (NOAA) for the first-order weather stations closest to Black Hills'  
7 Kansas customers (Concordia, Dodge City, Goodland, Topeka and Wichita) for the  
8 period of October 1994 through September 2024. Staff then calculated test year  
9 monthly Heating Degree Days (HDDs), Cooling Degree Days (CDDs), and  
10 precipitation, and a 30-year normal (average) for each of these weather variables.

11 **Q. What are HDDs and CDDs?**

12 A. HDDs and CDDs are variables that measure deviations from an established base  
13 temperature (in this case, 65 degrees).<sup>6</sup> HDDs measure how cool the average daily  
14 temperature was relative to the base temperature, while CDDs measure how warm  
15 the average daily temperature was relative to the base temperature.<sup>7</sup> Figure 1 below

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all or parts of the period. Staff had data back to January 2011 for the Residential Class from the previous rate case which allowed Staff to extend the time period for regression analysis.

<sup>5</sup> First-order refers to weather stations that are professionally maintained, primarily through the National Weather Service or Federal Aviation Administration. Modernization of the National Weather Service during the 1990s resulted in the consolidation of many manned weather stations and the introduction of Automated Surface Observing System (ASOS) instrumentation throughout the United States. ASOS instrumentation is now in use at the vast majority of first-order sites, which are primarily located at airports. See <https://www.weather.gov/top/office> for more information.

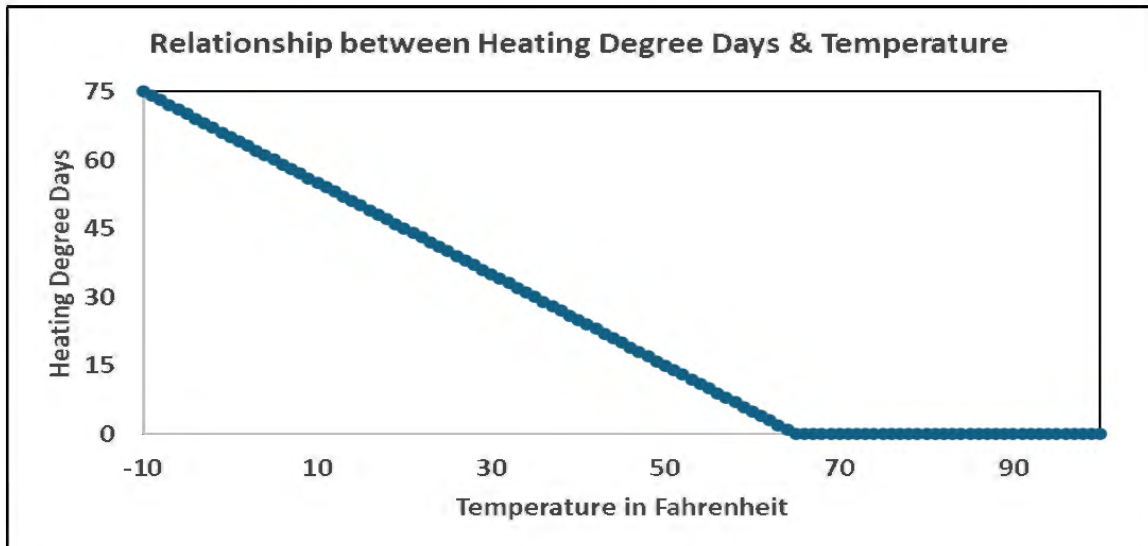
<sup>6</sup> Degree days are weather variables based on the assumption that when the outside temperature is 65 degrees Fahrenheit, an average person will not require heating or cooling to be comfortable. [https://www.weather.gov/key/climate\\_heat\\_cool](https://www.weather.gov/key/climate_heat_cool)

<sup>7</sup> Staff calculated HDD and CDD measures as follows.

$$HDD = \left( 65 - \frac{Max + Min}{2} \right) \text{ if } \frac{Max + Min}{2} < 65, \text{ otherwise } HDD = 0$$
$$CDD = \left( \frac{Max + Min}{2} - 65 \right) \text{ if } \frac{Max + Min}{2} > 65, \text{ otherwise } CDD = 0$$

1 shows the relationship between temperature (Fahrenheit) and HDDs; the  
2 relationship between CDDs and temperature is the reverse image of Figure 2.

3 **Figure 2**



4  
5  
6 **Q. Why were HDDs and CDDs used rather than temperature as weather**  
7 **variables?**

8 **A.** There are a couple of obvious advantages of using HDDs to measure weather that  
9 creates demand for heating. First, HDDs are strictly positive—there is no transition  
10 from positive to negative numbers, and second, above the base temperature, in this  
11 case 65°, HDDs are equal to zero.

12 HDDs are a good proxy for customer gas space heating demand—the greater  
13 the number of HDDs, the cooler the weather, and thus, a greater demand for space  
14 heating. Similarly, CDDs and precipitation serve as proxies for irrigation  
15 customers' demand for gas.

1    **Q.    What are normal weather variables?**

2    A.    We used 30-year rolling averages of the weather variables to represent normal  
3           weather.

4    **Q.    What is a 30-year rolling average?**

5    A.    We begin with the end of the test year, in the case of this docket, that is September  
6           2024 and go back 30 years to October 1994. Thus, the period for calculating the  
7           normals is October 1994 through September 2024.

8           *Data Problems*

9    **Q.    Are there any significant issues with the data collected?**

10   A.    The meaningful problems were with the data from Black Hills. And the problems  
11           are typical of the problems using billing data. Exhibit -RHG-1 has the details of  
12           the major data problems. Here I will only go over one extreme problem and Staff's  
13           proposed solution.

14   **Q.    What is the extreme example?**

15   A.    The Large Volume Firm Class for the Topeka weather station had negative  
16           customer usage for October 2022, which is an impossibility. Table 3 below  
17           presents the number of customers, the volume of gas usage, and the average usage  
18           per customer for the unadjusted data and the adjusted data. The October 2022 data  
19           is in red.

1

**Table 3**

<b>An Extreme Example &amp; Staff Solution to October 2022 Data Problem</b>						
<b>Month</b>	<b>Topeka: Large Volume Firm Class</b>					
	<b>Unadjusted Data</b>			<b>Adjusted Data</b>		
	<b>Bill Count</b>	<b>Customer Gas Usage</b>	<b>Average Uasge</b>	<b>Bill Count</b>	<b>Customer Gas Usage</b>	<b>Average Uasge</b>
Apr-22	13	127,301	<b>9,792</b>	13	127,301	<b>9,792</b>
May-22	14	80,441	<b>5,746</b>	14	80,441	<b>5,746</b>
Jun-22	15	44,150	<b>2,943</b>	15	44,150	<b>2,943</b>
Jul-22	14	25,485	<b>1,820</b>	14	25,485	<b>1,820</b>
Aug-22	13	21,738	<b>1,672</b>	13	21,738	<b>1,672</b>
Sep-22	12	29,548	<b>2,462</b>	12	29,548	<b>2,462</b>
<b>Oct-22</b>	<b>4</b>	<b>(14,319)</b>	<b>(3,580)</b>	<b>13</b>	<b>41,769</b>	<b>3,342</b>
Nov-22	13	53,990	<b>4,153</b>	13	53,990	<b>4,153</b>
Dec-22	12	127,034	<b>10,586</b>	12	127,034	<b>10,586</b>
Jan-23	13	183,331	<b>14,102</b>	13	183,331	<b>14,102</b>
Feb-23	13	158,694	<b>12,207</b>	13	158,694	<b>12,207</b>
Mar-23	12	161,969	<b>13,497</b>	12	161,969	<b>13,497</b>
Apr-23	13	114,044	<b>8,773</b>	13	114,044	<b>8,773</b>
<b>NOTE: The numbers in parentheses are negative numbers.</b>						
<b>NOTE: The data for October 2022 was adjusted by averaging the bill count and customer usage data for September and November 2022.</b>						

2

3 **Q. How did Staff adjust the October 2022 data?**

4 A. Staff first took the simple average of the month before and the month after October  
5 2022 for the bill count and customer usage and then calculated average customer  
6 usage by dividing the revised usage amount by the revised bill count. This  
7 interpolation resulted in a change in the average customer usage from **(3,580)** to  
8 3,342 therms per customer.

1    **Q.    Did the data adjustment affect the estimation of the weather sensitive factors?**

2    A.    Yes. The effect of the adjustment on the estimation of the weather sensitive factors  
3        will be discussed in the next section, which is devoted to Staff's regression analysis.

4    **Q.    Are there any cases of negative numbers or other adjustments to the customer**  
5        **usage data in the test year data?**

6    A.    Yes. The Irrigation Interruptible Class for the Goodland weather station had  
7        negative customer usage for December 2023.

8    **Q.    How did Staff handle the negative number for Interruptible Irrigation?**

9    A.    For the dataset used for regression estimation, Staff used the same method as  
10        described above to estimate a new value to replace the negative number. But, for  
11        the billing determinants for the test year, Staff left the negative number in the billing  
12        determinants. A general rule of thumb is that rate analysts do not change the initial  
13        billing determinants unless an error is found. The negative number could represent  
14        an overbilling in another month in the test year, causing an adjustment to overstate  
15        the test year billing determinants. And test year billing determinants are aggregated  
16        into annual numbers for the calculation of rates, so the negative number should  
17        remain part of the annual number.

18   **Q.    Did Black Hills change any of the billing determinants?**

19   A.    Yes. Staff noticed that the numbers extracted from the billing data worksheet  
20        provided by Black Hills were not the numbers found in the initial monthly billing  
21        determinants for the Large Volume Transportation Class.<sup>8</sup> Black Hills was asked

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<sup>8</sup> Staff extracted the monthly number of bills and customer gas usage from tab WP-2 from Fritel workpaper KSG Direct Exhibit EJF-2,3,4.xlsx. The adjusted Large Volume Transport Class test year billing determinants can be found in tab WP-12 in Fritel workpaper KSG Direct Exhibit EJF-6,7,8.xlsx.

1 about this in Staff Data Request No. 163. Black Hills acknowledged that they had  
2 used another dataset for the Large Volume Transportation billing determinants.  
3 “The billing data used for the weather normalization, customer growth and billing  
4 determinants are based upon the usage month (“BF Rev Mo”), with one exception.  
5 That exception is Large Volume Transportation customers.” They did this because  
6 they wanted to “to align the customer counts and usage with the month in which  
7 they actually occur. Due to the nature of transportation customers and their billing,  
8 the revenue month (“revmo”) aligns with their actual usage months.” For other  
9 classes the actual usage month and the revenue month do not necessarily align.

10 **Q. Does Staff accept Black Hills’ correction to the data issue with the Large**  
11 **Volume Transportation Class?**

12 A. Yes. The intent of the correction is what Staff would like in all cases—matching as  
13 close as possible actual usage with the month it was used in. The resulting Large  
14 Volume Transportation test year data looks much more reasonable.

15 ***Regression Analysis***

16 **Q. What is Regression Analysis?**

17 A. Regression Analysis is a bundle of statistical techniques used to estimate the  
18 strength of the relationship between a dependent variable and one or more  
19 independent variables.

20 **Q. What is the purpose of performing a regression analysis on weather variables**  
21 **and natural gas usage?**

22 A. Analysts employ regression analysis to derive statistical estimates of weather  
23 variables impact on average customer gas usage.



1   **Q.    How does regression analysis accomplish estimating the impact of the weather**  
2       **variables on average customer gas usage?**

3    A.    The coefficients estimated for the independent weather variables in the regression  
4           equation (WSFs) represent the estimated impact of each independent variable on  
5           the dependent variable. Put another way, as the independent variables change, the  
6           estimate of the dependent variable changes proportionally, and the estimated value  
7           of the dependent variable captures the variance explained by the independent  
8           variables. The change in the dependent variable that is not accounted for the change  
9           in the independent variables is the unexplained variance, which presents itself in  
10          the error term. One of the criteria used to evaluate regression equations is how  
11          much of the dependent variables' variance the independent variables explain.<sup>9</sup>

12   **Q.    What type of regression analysis does Staff use?**

13    A.    We use linear regression analysis to estimate the WSFs. The equation below is an  
14          example of a simple weather normalizing equation.

15                               
$$y = a + WSF_1 * HDD + WSF_2 * HDD(-1) + \varepsilon$$
<sup>10</sup>

16          In the equation above, the *a* is the intercept term, the  $\varepsilon$  is an error term, *HDD* and  
17          *HDD(-1)*<sup>11</sup> are the independent weather variables, and *WSF*<sub>1</sub> and *WSF*<sub>2</sub> are the  
18          weather sensitive parameters to be estimated. Using the data described in the **Data**  
19          **Collection** section of this testimony, Staff then estimates the WSFs. Attached to

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<sup>9</sup> Ordinary least squares (OLS) estimation minimizes the sum of the squared differences between the actual data and the predicted value of the dependent variable and is the best linear unbiased estimator. There are other methods for estimating the coefficients when OLS has problems, but it is the usual starting point.

<sup>10</sup> In the irrigation equations, the CDD and perception variables are added and nearly always the parameters on the HDD variables indicated the HDD variables are not statistically significant for estimating irrigation demand.

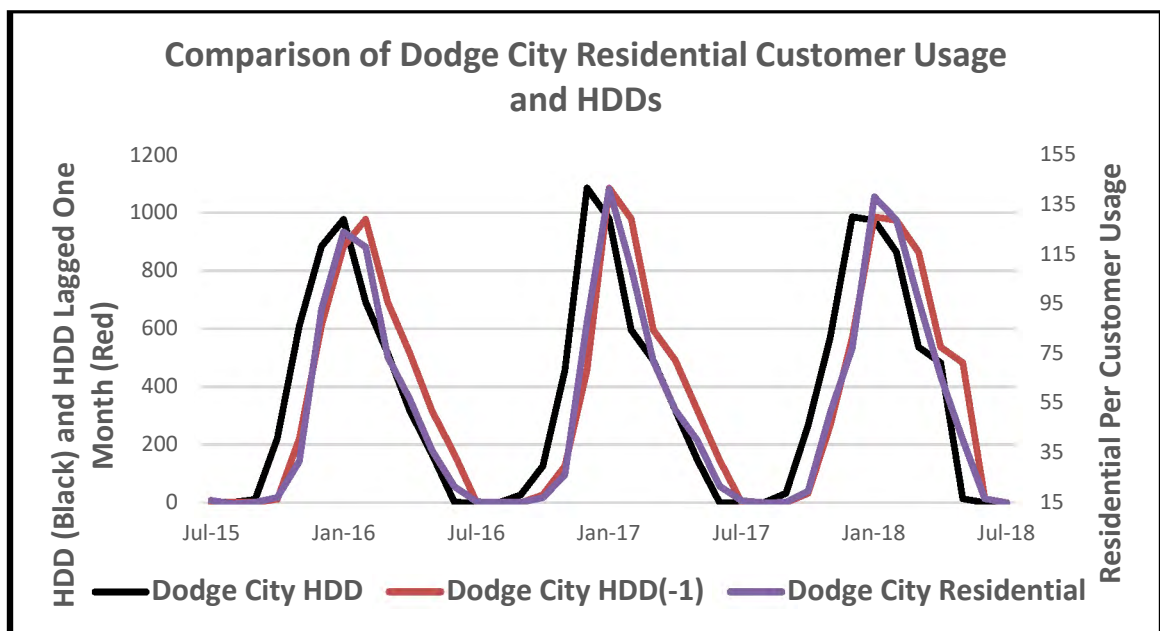
<sup>11</sup> A lagged variable (-1) is the previous month's value when looking at the current month. For example, if the month is October, September HDDs would be the lagged HDDs.

1 this testimony as Exhibit RHG-2 is a more detailed description of Staff's weather  
2 normalization regression analysis methodology.

3 **Q. How does a linear equation capture non-linear seasonal components to**  
4 **average customer gas usage?**

5 A. The HDD and HDD(-1) track average customer usage well for rate classes with a  
6 large number of customers. As an example, below in Figure 3 is a graph showing  
7 the relationship among HDDs, HDDs(-1), and Residential average customer usage  
8 for the Dodge City weather station.

9 **Figure 3**



10  
11 The graph is for only 37 months, July 2015 through July 2018, because if the  
12 full dataset was used, then the graph looks like three curves layered on top of each  
13 other. The point is the weather variables do an excellent job of explaining the  
14 movement of average customer usage when the average customer usage is well-  
15 behaved.

*The Effect of Bad Data on Regression Estimation*

**Q. How does bad data affect the regression estimation?**

A. Bad data thwarts regression analysis or any kind of statistical analysis. A general truism of statistics is that statistical analysis can only be as good as the data used—"garbage in, garbage out."

To illustrate this point, we will return to the Topeka weather station example of a negative customer usage in October 2022 for the Large Volume Firm Class. Table 4 below shows the estimation of the WSFs using two datasets: the whole dataset available for the regression estimation, October 2014 through September 2024, and a shortened estimation period of February 2022 through September 2024.

**Table 4**

<b>The Effect of Adjusting the Data on Regression Estimation</b>				
<b>Weather Sensitivity Factors</b>	<b>October 2014 - September 2024</b>			
	<b>Unadjusted</b>		<b>Adjusted</b>	
	<b>Coefficients</b>	<b>Std. Error</b>	<b>Coefficients</b>	<b>Std. Error</b>
<b>TOP_HDD</b>	1.374	0.662	1.537	0.613
<b>TOP_HDD(-1)</b>	9.764	0.663	9.490	0.614
<b>Sum of Coefficients</b>	11.138		11.027	
	<b>February 2022 - September 2024</b>			
<b>TOP_HDD</b>	0.798	1.099	1.640	0.638
<b>TOP_HDD(-1)</b>	11.848	1.050	10.683	0.610
<b>Sum of Coefficients</b>	12.646		12.323	

**Q. Why are there two estimation periods?**

A. One of the statistical tests that Staff uses is a test of whether there are breakpoints in the estimated model's results—points where the estimated parameters change significantly. The Large Volume Firm Class for the Topeka weather station had

1 multiple breakpoints. And as a result, Staff shortened the estimation period to  
2 eliminate the breakpoints from the estimation period.<sup>12</sup>

3 **Q. What is the effect of the adjustment on the estimation result?**

4 A. For the whole dataset, the adjustment changes the relative size of the WSFs with  
5 the current period HDD coefficient increasing from 1.374 to 1.537 and the previous  
6 period declining from 9.764 to 9.490. But the sums of the coefficients, basically  
7 the net effect of the HDD variables, for the estimates are about 1%: the difference  
8 in the sums of the coefficients is 11.138 vs. 11.027.

9 However, the regression estimation from the shorter period does show some  
10 substantial differences. First, the sum of the WSF values is larger between the  
11 unadjusted and adjusted datasets: with the unadjusted dataset 12.646 and 12.323  
12 for the adjusted dataset.

13 Second, the standard error for the current period HDD with the unadjusted  
14 dataset is large compared to the coefficient value, 0.798 vs. 1.099. That means that  
15 potential negative values of the HDD coefficient value and the adjusted coefficient  
16 value lie within one standard deviation of the estimated HDD coefficient value. In  
17 a normal distribution, approximately 68% of the data falls within one standard  
18 deviation of the mean which is the estimated coefficient value in this case, and the  
19 mean converges to a standard distribution. If this were the dataset and model  
20 chosen by Staff, the current HDD variable would be eliminated from the model  
21 because by traditional frequentist standards it is insignificant.

---

<sup>12</sup> More explanation of breakpoints is provided later in the current section of this testimony.

1 Third, all of the model test statistics, such as the adjusted  $R^2$ , F-statistic,  
2 loglikelihood function, and the information criteria, indicate that the model  
3 performs much better with the adjusted dataset than with the unadjusted dataset.  
4 Therefore, Staff concludes that adjusting and shorting the dataset provides a better  
5 estimate of the WSF coefficients.

6 **Q. Even though the adjustment adds to the total customer usage, the WSFs are**  
7 **smaller with the unadjusted dataset than with the adjusted dataset. Please**  
8 **explain the reason for this unintuitive result.**

9 A. Although the result seems unintuitive, there is an explanation for this conundrum,  
10 but it requires some explanation. As the variance in the dependent variable  
11 decreases, the coefficient values of the independent variables in a regression model  
12 tend to decrease. This is because when the variance in the dependent variable is  
13 smaller, there's less variation for the independent variables to capture. This leads  
14 to a smaller coefficient for each independent variable because it represents the  
15 proportion of the total variance explained by that particular variable. There are  
16 exceptions to this observation, but this case follows the usual behavior.<sup>13</sup>

17 *Other Potential Problems with Regression Analysis*

18 **Q. Were there any other regression estimation issues?**

19 A. Yes. Here are the three major problems.

20 (1) Even including the weather variables, it was not possible to capture all the  
21 seasonal effects in the data. Because the data was collected at regular

---

<sup>13</sup> Since the method of estimation used is OLS, the coefficients are calculated to reduce the variance of the dependent variable, average customer usage. The standard deviation of average customer usage, the square root of the variance, in the unadjusted shortened dataset is 5,002 while in the adjusted shortened dataset it is 4,705. With a larger variance, a larger coefficient is needed to minimize the variance.

1 intervals over an extended period of time, seasonal serial correlation was  
2 usually present in the data.<sup>14</sup>

3 (2) In addition, the HDD and HDD(-1) variables for all weather stations had  
4 unit roots as did most of the average customer usage variables.

5 (3) Finally, after estimating a model, Staff checked for breakpoints in the  
6 estimation—points where estimated parameters changed significantly

7 These issues and Staff's resolution are discussed in Exhibit RHG-2, which contains  
8 a fuller description of our weather normalization regression analysis.

9 ***Volumetric Adjustment***

10 **Q. Please describe the process used to calculate the volumetric usage adjustments.**

11 A. To calculate the appropriate adjustment to usage, the actual weather variables were  
12 subtracted from the normal weather variables for each month of the test year.<sup>15</sup>  
13 These calculated differences were multiplied by the WSFs and then multiplied by  
14 the number of class customer bills for each month since the WSFs were estimated  
15 for per capita customer usage. The result is the estimated change in usage  
16 attributable to deviations from normal weather.<sup>16</sup> This calculation is done for each

---

<sup>14</sup> Autocorrelation is the correlation of a time series variable with earlier and later value of itself. For example, the best predictor of next period US Gross Domestic Product (GDP) is current period's GDP plus or minus a small percentage change because US GDP is autocorrelated. Seasonality in time series data are regular patterns in the data. For example, air conditioning usage increases in the spring through the summer and then decreases in the fall through the winter.

<sup>15</sup> The reason for subtracting the actual weather variables from the normal weather variables is that if the weather was colder than normal, the resulting subtraction would be negative and reduce the customer usage. If it were warmer than usual, the reverse would happen.

<sup>16</sup> 
$$(Volumetric\ Adjustment) = \left[ \left( \left( \overset{Normal}{HDDs, CDDs, or\ Precipitation} \right) - \left( \overset{Actual}{HDDs, CDDs, or\ Precipitation} \right) \right) (WSF) \right] * (Customer\ count)$$

1 customer class for each weather station, and the sum of all those adjustments is the  
2 total weather normalized volumetric adjustment.

3 ***Revenue Adjustment***

4 **Q. Please describe the process used to calculate the revenue adjustment.**

5 A. The process began with the volumetric sales adjustments for each customer class.  
6 The volumetric sale adjustment was then multiplied by the appropriate rate for that  
7 customer class.<sup>17</sup> The result is the estimated revenue adjustment necessary to  
8 adjust test year revenues to reflect weather-normalized volumetric sales for that  
9 class. The sum of all those adjustments is the total weather-normalized revenue  
10 adjustment.

11 ***Results***

12 **Q. What were the results of Staff's weather normalization analysis?**

13 A. Staff's total volumetric adjustment is 12,715,734 therms<sup>18</sup> which translates into a  
14 revenue adjustment of \$2,443,167.

15 **Q. How do Staff's adjustments compare to Black Hills weather normalization**  
16 **adjustments?**

17 A. The answer to this question is a little more complex than it appears. Black Hills'  
18 weather normalization adjustments are 1,381,083 therms that translate into a  
19 revenue adjustment of \$269,391.

---

<sup>17</sup>  $(Revenue\ Adjustment) = \left( \frac{Volumetric}{Adjustment} \right) * \left( \frac{Applicable}{Tariff\ Rate} \right)$

<sup>18</sup> A therm is a measure of the heat energy. For contrast, a BTU is the fundamental unit of heat energy. "One BTU is the amount of heat it would take to raise the temperature in one pound of water by one degree Fahrenheit." A therm has slightly more heat energy on average than the BTUs created by burning 100 cubic feet of natural gas in the United States. <https://naturalgasplans.com/difference-between-ccf-mcf-therm/>

**Q. Are Staff's and Black Hills' weather normalizations commensurable?**

A. No. Black Hills' adjustments are not commensurable with Staff's adjustments. Black Hills only weather normalized Residential, Small Commercial, Small Volume Firm, and Large Volume Firm Classes. It made a normalizing adjustment for Irrigation Interruptible and Transport, but it was not formally a weather normalization adjustment.<sup>19</sup> We weather normalized all sales and transportation classes that gave reasonable results including the two irrigation classes. The appropriate weather normalization comparison is to include all the sales and transportation classes except for the irrigation classes, which can be found in Table 5 below.

**Table 5**

<b>Staff and Black Hills Weather Normalization</b>				
	<b>Staff</b>		<b>Black Hills</b>	
<b>Customer Classification</b>	<b>Volumetric Adjustment</b>	<b>Revenue Adjustment</b>	<b>Volumetric Adjustment</b>	<b>Revenue Adjustment</b>
Residential	8,524,700	1,726,337	1,024,730	207,518
Small Commercial	1,732,242	350,796	212,191	42,971
Small Voluum Firm	1,539,149	240,200	97,281	15,182
Large Voluum Firm	238,501	18,930	46,881	3,721
Large Voluum Interruptible	1,662	132		
Small Commercial Transport	74,233	12,496		
Small Voluum Transport	602,928	94,093		
Large Voluum Transport	2,317	184		
Total	12,715,734	2,443,167	1,381,083	269,391

<sup>19</sup> Staff and Black Hills' irrigation adjustments will be discussed after Staff's customer annualization discussion.



1   **Q.   How much larger is Staff weather normalization adjustment than Black Hills’**  
2   **adjustment?**

3   A.   Staff’s weather normalization adjustment is a little over 9 times larger than Black  
4       Hills’ adjustment. If only the classes weather normalized by both Black Hills and  
5       Staff are considered, our adjustment is about  $8\frac{2}{3}$  larger.

6   **Q.   Why is Staff’s weather normalization adjustment so much larger than Black**  
7   **Hills’ adjustment?**

8   A.   The primary reason is that Staff’s WSFs (the coefficients in from the regression  
9       equations) are much larger than Black Hills’ WSF. Table 6 below shows Staff’s  
10      estimated coefficients for the last rate case (21-BHCG-418-RTS) along with Black  
11      Hills’ and our estimated coefficients for this rate case for the four rate classes that  
12      we both estimated.

Table 6

<b>Comparison of Staff &amp; Black Hills Heating Coefficients</b> <b>Dockets No. 21-BHCG-418-RTS and 25-BHCG-298-RTS</b>												
Docket and Weather Station	RESIDENTIAL			SMALL COMMERCIAL			SMALL VOLUME FIRM			LARGE VOLUME FIRM		
	HDD (a)	HDD-1 (b)	SUM (c)=(a)+(b)	HDD (d)	HDD-1 (e)	SUM (f)=(d)+(e)	HDD (g)	HDD-1 (h)	SUM (i)=(g)+(h)	HDD (j)	HDD-1 (k)	SUM (l)=(j)+(k)
<b>STAFF: 21-BHCG-418-RTS</b>												
Concordia <sup>1</sup>	(0.01)	0.12	0.11	0.01	0.20	0.20	0.01	0.20	0.20	0.01	0.20	0.20
Dodge City	0.04	0.08	0.12	0.07	0.20	0.27	0.45	1.00	1.45	0.00	0.00	0.00
Goodland	0.02	0.11	0.13	0.04	0.25	0.28	0.31	0.75	1.06	0.00	0.00	0.00
Topeka	0.03	0.09	0.12	0.09	0.32	0.41	0.09	0.32	0.41	0.00	23.70	23.70
Wichita	0.04	0.09	0.13	0.18	0.37	0.55	0.18	0.37	0.55	1.29	11.85	13.14
<b>25-BHCE-298-RTS</b>												
<b>STAFF</b>												
Concordia	(0.02)	0.11	0.10	(0.03)	0.19	0.16	0.00	0.00	0.00	0.00	0.00	0.00
Dodge City	0.04	0.08	0.12	0.07	0.20	0.28	0.47	1.18	1.65	0.00	0.00	0.00
Goodland	0.03	0.06	0.09	0.03	0.24	0.26	0.14	0.76	0.90	0.00	0.00	0.00
Topeka	0.03	0.10	0.13	0.06	0.24	0.30	0.34	1.33	1.67	1.64	10.68	12.32
Wichita	0.04	0.10	0.14	0.10	0.22	0.33	0.67	1.48	2.15	3.04	19.30	22.33
<b>BLACK HILLS</b>												
Concordia	0.00	0.03	0.03	0.00	0.04	0.04	0.00	0.06	0.06	0.08	0.00	0.08
Dodge City	0.01	0.02	0.02	0.01	0.04	0.05	0.08	0.21	0.29	1.68	0.89	2.57
Goodland	0.00	0.02	0.03	0.00	0.05	0.06	0.07	0.15	0.22	0.16	0.00	0.16
Topeka	0.00	0.02	0.02	0.01	0.04	0.05	0.05	0.23	0.28	0.25	1.99	2.24
Wichita	0.01	0.02	0.02	0.02	0.04	0.05	0.10	0.25	0.35	0.16	3.90	4.06
<b>NOTE<sup>1</sup>:</b> Concordia commercial classes were all estimated as one large group and then the estimated coefficients were applied to all commercial classes. Black Hills did this for all the weather stations, but Staff only did this for Concordia and then estimated the other weather station classes individually.												
<b>NOTE (General):</b> Zeros indicate that either there was no data for the class or we were unable to find an adequate model to estimate the class.												
<b>NOTE (General):</b> Because Black Hills estimated all of the Commercial classes together in the 21-BHCG-418 docket, any comparison of Black Hills commercial estimations in the 21-418 docket with Staff and Black Hills' commercial estimations in the current docket, are not commensurable.												

1   **Q.     How large are the differences between Staff’s WSFs and Black Hills’ WSFs?**  
2   A.     Table 7 on the next page shows the result of dividing Staff’s WSFs by Black Hills’  
3           WSFs. The blank space in Table 7 are a result of Black Hills eliminating estimated  
4           coefficients that are negative because it results in dividing by zero. Notice how  
5           large the difference in the coefficients is.

6   **Q.     Why the large difference between Staff’s and Black Hills’ WSFs?**  
7   A.     Staff has been unable to identify the reason for the large difference. Staff uses  
8           Eviews statistical software to do our econometric estimation. Black Hills revealed  
9           that they used the R statistical software to do their estimation. We estimated the  
10          four classes that Black Hills estimated in both Eviews and R. Our results were  
11          similar—the first two digits for the estimations were almost always the same for  
12          Eviews and R. However, as noted above, our estimates of the WSFs in this docket  
13          are close in most cases to our estimates in the last Black Hills rate case.  
14

1

Table 7

<b>Comparision of Staff &amp; Black Hills Heating Coefficients: Docket No. 25-BHCG-298-RTS</b> <b>Staff estimated coefficients divided by Black Hills estimated coefficients</b>								
Weather Station	RESIDENTIAL		SMALL COMMERCIAL		SMALL VOLUME FIRM		LARGE VOLUME FIRM	
	HDD (a)	HDD-1 (b)	HDD (d)	HDD-1 (e)	HDD (g)	HDD-1 (h)	HDD (j)	HDD-1 (k)
<b>STAFF/BLACK HILLS</b>								
Concordia		4.38		4.55		0.00	0.00	
Dodge City	5.36	5.27	5.49	5.02	6.07	5.61	0.00	0.00
Goodland	7.57	2.71	7.52	4.37	1.97	5.09	0.00	
Topeka	5.81	5.66	9.54	6.04	6.99	5.76	6.59	5.37
Wichita	6.85	5.62	6.82	6.15	6.63	5.91	19.19	4.94
<b>NOTE:</b> Black Hills eliminated negative coefficients when calculating its weather normalization. That is the reason for the blank cells. Staff retained the negative coefficients if the absolute value of the negative coefficient was smaller than the positive coefficient. Staff's reason for retaining the negative coefficient is that the incorporation of the current and lagged value of the HDD variables results in the data choosing the relative weights of each variable. If the negative coefficient is eliminated, then the equation needs to be reestimated so that the proper impact of the weather on average usage is estimated. That is the reason that it is the sum of the coefficients that reveals the impact of the weather.								

2

3



1    **Q.     How do the WSFs compare across the two rate cases?**

2    A.     The best comparison is to compare the sum of the coefficients. Notice that the  
3           WSFs from the previous rate case are about 4 to 5 times larger than the coefficients  
4           in the current rate case.

5                   **VI.     ANALYSIS: CUSTOMER ANNUALIZATION**

6    **Purpose**

7    **Q.     What is the purpose of annualizing customer bills?**

8    A.     Because test-year revenue should reflect normal ongoing operations, the  
9           Commission sets rates based on the current number of customers and their usage.  
10          Through the customer annualization process, test year customer bills, volumes, and  
11          revenues are adjusted to reflect the number of customers in each customer class  
12          Black Hills was serving at the end of the test year. In other words, the adjustment  
13          represents the revenue Black Hills would have received if the number of customers  
14          at year-end had received service throughout the entire test year.

15   **Process**

16          ***Data Collection***

17   **Q.     Who supplied Staff with the customer bills and customer usage for customer**  
18          **class by weather station?**

19   A.     As discussed above, Black Hills supplied monthly customer bills and usage for its  
20          Sales and Transportation Classes by weather station.

1       ***Customer Coefficient Calculation***

2       **Q.     What is the customer coefficient?**

3       A.     The customer coefficient represents the change in the number of customers each  
4             month, assuming the change occurred at a constant rate throughout the test year.

5       **Q.     How did Staff calculate the customer coefficients?**

6       A.     Staff calculated customer coefficients by subtracting September 2023 customer  
7             bills from September 2024 customer bills for each class by weather station. This  
8             value was then divided by twelve to evenly spread the difference across the test-  
9             year months.<sup>20</sup>

10       ***Customer Bill Adjustment***

11       **Q.     Please describe how the customer coefficients are used to calculate annualized**  
12             **monthly customer bills?**

13       A.     Beginning in October 2023 of the test year, the customer coefficient is multiplied  
14             by 11.5 (November 2023 by 10.5, and so on) and continues until the actual customer  
15             bills and annualized customer bills are equal.

16       **Q.     Why did Staff annualize customer bills using this method?**

17       A.     We annualize customer bills using this method for two reasons. First, it simulates  
18             the number of customers Black Hills was serving at the end of the test year as if  
19             they were served throughout the entire test year. Second, by multiplying by 11.5  
20             and so on, Staff is approximating the change in the number of bills resulting from  
21             the increase/decrease of customers joining at different times throughout the month

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<sup>20</sup> *Customer Coefficient* =  $\frac{\text{September 2023 Customer Count} - \text{September 2022 Customer Count}}{12}$

1           instead of all joining at the beginning of the month. This is the same method Staff  
2           has used in other recent gas rate cases.

3           ***Volumetric Adjustment***

4   **Q.   How did Staff calculate the volume adjustment?**

5   A.   In order to derive annualized monthly volumes, Staff multiplied the annualized  
6       customer bill times the monthly weather normalized volumes per customer across  
7       each rate class and corresponding weather station. The use of the weather  
8       normalization volumes and the interaction between weather normalization and  
9       customer annualization is illustrated in Figure 4 on the next page.

10       ***Revenue Adjustment***

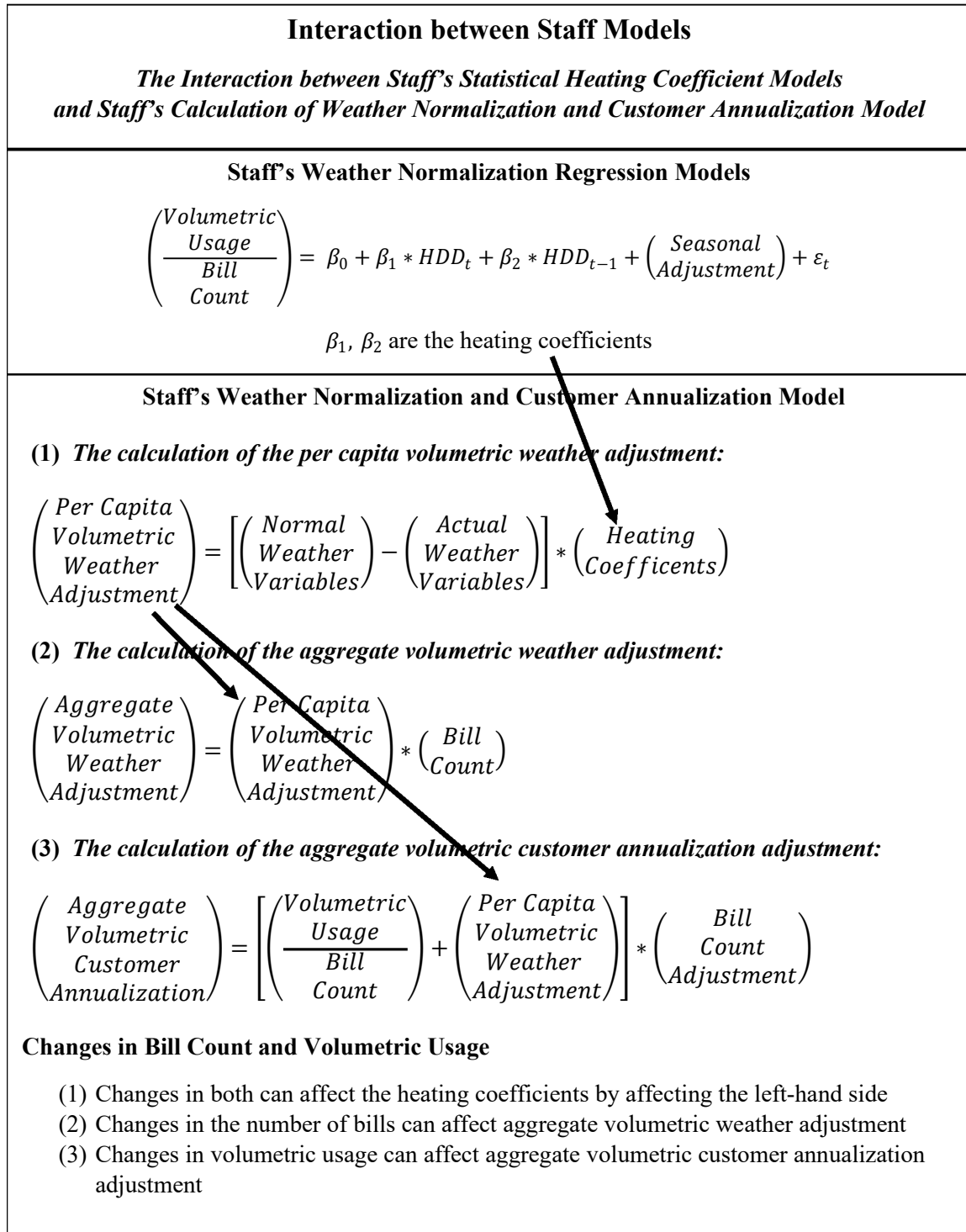
11   **Q.   How did Staff calculate the revenue adjustment?**

12   A.   In order to arrive at monthly adjusted revenues, we added the product of the  
13       annualized monthly volumes and the corresponding volumetric charge to the  
14       product of the annualized customer bill and the corresponding basic service charge.  
15       The final test year adjustment is the sum of adjusted revenues across all months in  
16       the test year associated for each customer class and weather station.



1

**Figure 4**



2

**Results**

**Q. What customer annualization adjustment is Staff recommending?**

A. Staff's calculation of the customer annualization results for changes in customer bill, volumetric, and revenue adjustments are shown in Table 8 below. The Large Volume Transport Class and the two irrigation classes are not included. The Large Volume Transport Class will be discussed later in this section and the irrigation customer annualization adjustments will be added to the irrigation weather normalization adjustment and discussed in the next section. The customer bill adjustment is 363, volumetric adjustment is 209,411 therms, and a total revenue increase is \$121,746.

**Table 9**

<b>Staff's Customer Annualization</b>			
<b>Customer Classification</b>	<b>Customer Bill Adjustment</b>	<b>Volumetric Adjustment</b>	<b>Revenue Adjustment</b>
Residential	328	267,574	127,002
Small Commercial	50	84,315	33,875
Small Volum Firm	(7)	(78,227)	(17,668)
Large Volum Firm	1	104,411	12,547
Large Volum Interruptible	0	0	0
Small Commercial Transport	(2)	(6,643)	(1,585)
Small Volum Transport	(9)	(162,019)	(32,425)
Total	363	209,411	121,746

**Q Did Black Hills do a customer annualization adjustment?**

A. No. The three new customers in the Large Volume Transport Class discussed above are the only change in the number of customers made by Black Hills.

1                   **VII. ANALYSIS: IRRIGATION ADJUSTMENTS**

2    **Black Hills' Method for Normalizing Irrigation**

3    **Q. Why is there an irrigation adjustment separate from the other class**  
4       **adjustments?**

5    A. Black Hills estimated an irrigation adjustment using a different normalization  
6       process than the process generally used for either weather normalization or  
7       customer annualization.

8    **Q. What method did Black Hills use to estimate its irrigation adjustments?**

9    A. Black Hills used a three-step method to estimate its irrigation adjustments.

10       Step 1. Black Hills used a ten-year average of the monthly average usage per  
11       customer as normal irrigation conditions.

12       Step 2. Black Hills calculated the difference between the ten-year average and the  
13       actual test year average customer usage.

14       Step 3. Black Hills took the difference between the ten-year average and the test  
15       year average usage and multiplied by the delivery (volumetric) charge.

16   **Q. What is Black Hills justification for using a different method for estimating an**  
17       **irrigation adjustment?**

18    A. Black Hills justifies its use of a ten-year average of annual average usage as a  
19       “normal” by pointing out that, “A ten-year average takes into account multiple  
20       considerations that can affect irrigation usage from year-to-year, including HDDs,  
21       localized precipitation, crop rotations, improved efficiency, and various other  
22       factors.”<sup>21</sup> Earlier in his testimony, Mr. Fritel notes again that multiple causes could

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<sup>21</sup> Ethan Fritel, Direct Testimony, Docket No. 25-BHCG-298-RTS, pp. 15-16.

1           have caused the increased irrigation during the test year, however he does suggest  
2           that “the higher irrigation usage during the Test Year was likely the result of drier  
3           conditions that resulted in the need for increased irrigation.”<sup>22</sup>

4    **Staff’s Objections to Black Hills’ Method of Estimating an Irrigation Adjustment**

5    **Q.    Does Staff think this method is appropriate for normalizing irrigation?**

6    A.    No. Staff determined that using the standard weather normalization and customer  
7           annualization methods provide a better estimate of the irrigation adjustment.

8    **Q.    Why?**

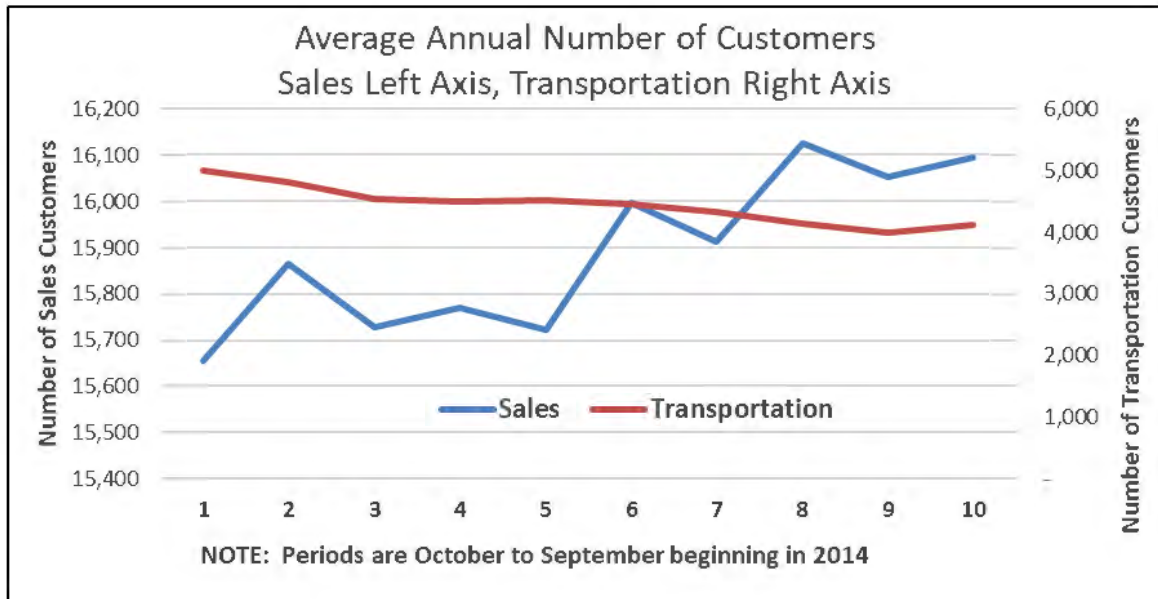
9    A.    (1) Using the average of average usage for 10 years for normalization is more than  
10          just weather normalization and customer annualization. It is protection from  
11          technological improvements in irrigation such as drip irrigation and smart irrigation  
12          with soil sensors. It is protection from secular trends in the natural gas industry.  
13          (2) There have been substantial changes in both the number of customers and the  
14          average customer usage over the 10 year period. Figure 5 below shows the change  
15          in the average annual number of customers for Sales and Transportation Irrigation  
16          Customers, and Figure 6 below Figure 5 shows the annual average use per customer  
17          for both classes.<sup>23</sup> Because of the substantial changes, it is not average annual  
18          customer usage that should be normalized, but the major cause of the changes in  
19          average annual customer usage, which leads to number (3).

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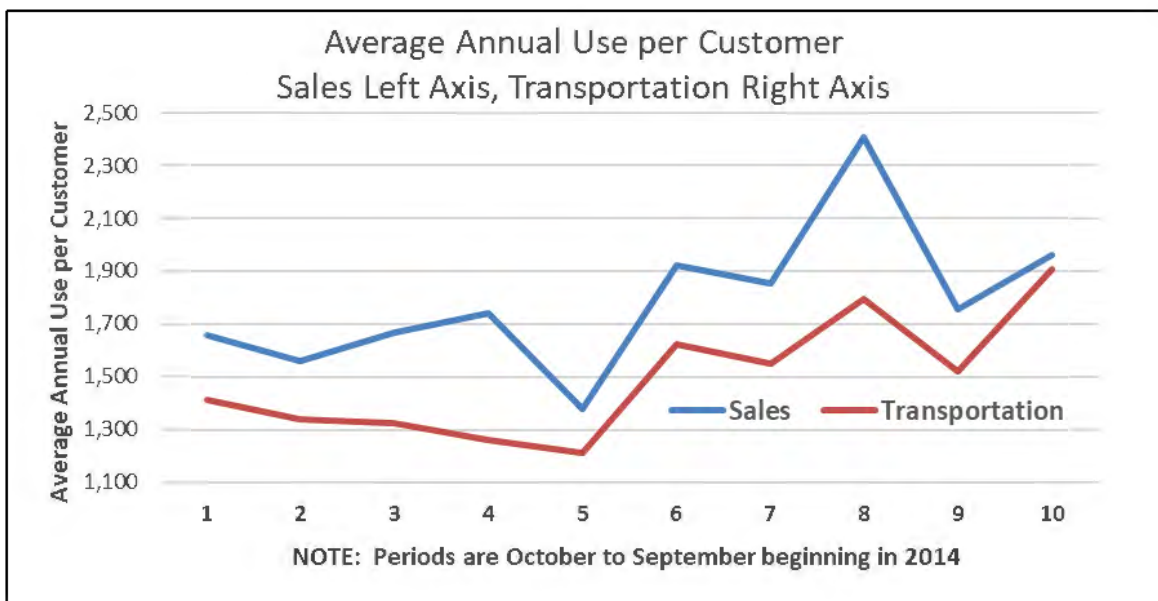
<sup>22</sup> *Ibid.* p. 15.

<sup>23</sup> The data underlying Figures 5 and 6 are from Exhibit EJF-5.

**Figure 5**



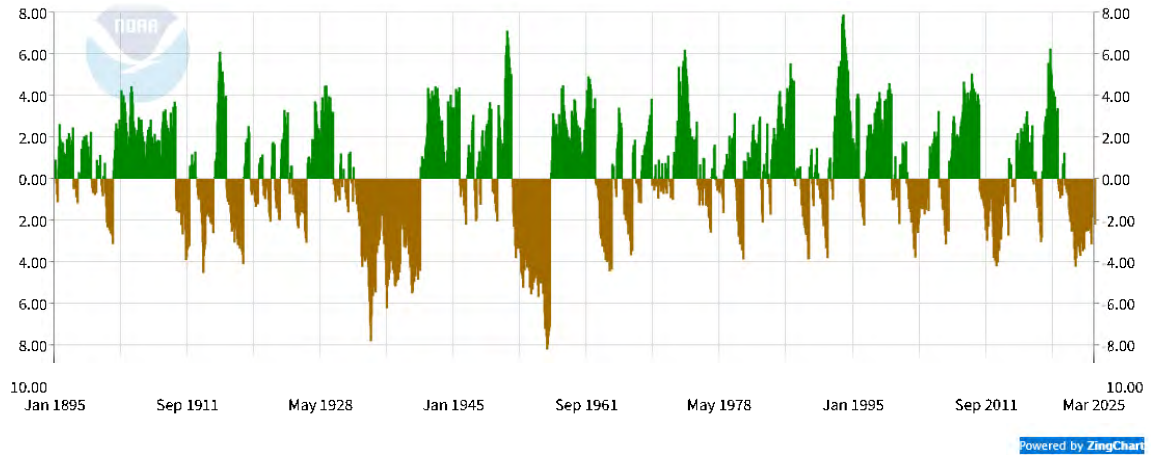
**Figure 6**



(3) Kansas has been in a drought for the past few years, as Figure 7 below illustrates, which would explain increased irrigation. The brown areas below zero in the graph show months below average wetness using the Palmer Drought Severity Index whose classification is shown in Table 10 below Figure 7.

**Figure 7**

**Kansas Palmer Drought Severity Index (PDSI)**



**Table 10**

<b>Classification of the Palmer Drought Severity Index (PDSI)</b> <b>Near Normal Conditions Are 0.49 to (0.49)</b>			
Wet Conditions		Dry Conditions	
PDSI value	Classification	PDSI value	Classification
0.5 to 0.99	Incipient Wet Spell	(0.5) to (0.99)	Incipient Dry Spell
1.0 to 1.99	Slightly Wet	(1.0) to (1.99)	Mild Drought
2.0 to 2.99	Moderate Wet	(2.0) to (2.99)	Moderate Drought
3.0 to 3.99	Very Wet	(3.0) to (3.99)	Severe Drought
4.0 or more	Extremely Wet	(4.0) or Less	Extreme Drought
<b>NOTE:</b> Numbers in paranthesis and red are negative numbers.			

Figure 7 illustrates that 10 years is not long enough to get the full Kansas drought cycle. Thus, using a shorter period of time for calculating an irrigation normal is inadequate. Just to capture the current cycle, one would need to go back to 2011 or 2012. And the drought part of the cycle is not over yet.

**Staff's Irrigation Adjustment**

**Q. How did Staff estimate its irrigation adjustments?**

A. We used the same techniques we did to estimate the adjustments in the other classes. First, we weather normalized the irrigation classes using primarily precipitation, but also cooling degree days (CDD), which capture the warmth of Spring, Summer, and Autumn. Second, we used customer annualization to capture the changes in customer bill count. Table 11 shows our results.

**Table 11**

Staff Irrigation Adjustment					
Customer Classification	Weather Normalization		Customer Annualization		
	Volumetric Adjustment	Revenue Adjustment	Customer Count Adjustment	Volumetric Adjustment	Revenue Adjustment
Irrigation Interruptible	(1,929,031)	(103,743)	(258)	(366,214)	(33,518)
Irrigation Transport	(408,730)	(21,981)	(54)	(70,262)	(6,209)
Total	(2,337,761)	(125,725)	(312)	(436,476)	(39,727)

**Q. How does Staff's irrigation adjustment compare to Black Hills' adjustment?**

A. Table 12 compares our irrigation adjustments to Black Hills's irrigation adjustments. Staff's adjustments are in the same direction as Black Hills' adjustments, but substantially smaller in absolute value terms.

**Table 12**

<b>Staff and Black Hills Irrigation Adjustment</b>				
	<b>Staff</b>		<b>Black Hills</b>	
<b>Customer Classification</b>	<b>Volumetric Adjustment</b>	<b>Revenue Adjustment</b>	<b>Volumetric Adjustment</b>	<b>Revenue Adjustment</b>
Irrigation Interruptible	(2,295,246)	(137,261)	(3,099,240)	(166,677)
Irrigation Transport	(478,991)	(28,190)	(1,264,726)	(68,017)
Total	(2,774,237)	(165,451)	(4,363,967)	(234,694)

**Recommendations**

**Q. Now that Staff's weather normalization, customer annualization, and irrigation analysis are complete, do you have any recommendations?**

A. Yes. I recommend the Commission accept our weather normalization and irrigation adjustment (Staff IS-19) of \$2,243,019. Additionally, I recommend the Commission accept our customer annualization adjustment (Staff IS-20) of \$121,746.

**Q. Because Staff used both the weather normalization analysis and the customer annualization analysis to create the irrigation analysis, did you make sure to not include any double counting?**

A. Yes. First, we pulled the irrigation classes out of both the weather normalization and customer annualization analysis. Next, to make a separate irrigation adjustment, we combined the weather normalization and customer annualization for the irrigation. The combining of Staff's weather normalization and irrigation adjustments allowed for a commensurate comparison to Black Hills IS-8 adjustment. Put another way, Staff's IS-19 and Black Hills IS-8 adjustments are commensurable.



**VIII. ANALYSIS: BILLING DETERMINANTS**

**Staff's Proposed Billing Determinants**

**Q. Have you put together a table that shows the initial billing determinants and Staff's adjustments?**

A. Yes. Table 13 on the next page shows the initial billing determinants, the same initial billing determinants used by Black Hills, and then shows Staff's adjustments to those billing determinants. The initial number of bills are shown in column (a). Column (b) has Staff's customer bill adjustment from its customer annualization. Column (b) also includes Black Hills Large Volume Transport Class customer additions: 3 customers, 36 bills. Column (c) combines the initial number of bills with Staff's bill adjustments. Column (d) has the initial customer usage in therms. Column (e) has Staff's customer usage adjustment from our customer annualization. Column (f) has Staff's customer usage adjustment from our weather normalization analysis. Finally, Column (g) has Staff's final estimate of customer usage, adding together Columns (d), (e), and (f).

1

Table 13

Staff's Billing Determinants							
Customer Class	Number of Bills	Staff's Customer Adjustment	Staff's Adjusted Number of Bills	Customer Usage (Therms)	Staff's Customer Adjustment (Therms)	Staff's Weather Norm Adjustment (Therms)	Staff's Adjusted Customer Usage (Therms)
	(a)	(b)	(c)	(d)	(e)	(f)	(g)
Residential	1,271,308	328	1,271,636	61,963,635	267,574	8,524,700	70,755,908
Small Commercial - Sales	116,091	50	116,141	12,196,387	84,315	1,732,242	14,012,944
Small Commercial - Transportation	2,452	(2)	2,451	604,152	(6,643)	74,233	671,742
Small Volume Firm	15,397	(7)	15,391	12,889,053	(78,227)	1,539,149	14,349,976
Small Volume Transportation	5,511	(9)	5,503	6,600,794	(162,019)	602,928	7,041,703
Large Volume Firm	505	1	506	3,879,337	104,411	238,501	4,222,250
Large Volume Transportation	1,429	36	1,465	59,860,668	5,118,400	2,317	64,981,385
Large Volume Interruptible	181	0	181	2,410,164	0	1,662	2,411,826
<b>Subtotal</b>	1,412,874	399	1,413,273	160,404,190	5,327,811	12,715,734	178,447,735
Irrigation Service	16,095	(258)	15,837	31,586,269	(366,214)	(1,929,031)	29,291,023
Irrigation Transportation	4,123	(54)	4,069	7,860,659	(70,262)	(408,730)	7,381,668
<b>Total Sales and Transportation</b>	1,433,092	87	1,433,179	199,851,118	4,891,335	10,377,973	215,120,426

2

- 1    **Q.    How do Black Hills’ final billing determinants compare with Staff’s estimates?**
- 2    A.    Table 14 on the next page has Black Hills’ final billing determinants. Columns (a)
- 3            and (b) have the initial number of bills and customer usage. Column (c) has only
- 4            the 36 additional bills from the new Large Volume Transport customers, and
- 5            Column (d) has the expected usage by these new customers. Column (e) has Black
- 6            Hills weather normalization and their irrigation adjustment. Finally, Columns (f)
- 7            and (g) have the final estimated number of bills and customer usage.

1

Table 14

Black Hills Customer Count and Customer Usage							
Customer Class	Number of Bills	Customer Usage (Therms)	Customer Additions Bills	Customer Additions (Therms)	Weather Norm Adjustment (Therms)	Adjusted Number of Bills	Adjusted Customer Usage (Therms)
	(d)	(b)	(c)	(d)	(e)	(f)	(g)
Residential	1,271,308	61,963,635			1,024,730	1,271,308	62,988,365
Small Commercial - Sales	116,091	12,196,387			212,191	116,091	12,408,578
Small Commercial - Transportation	2,452	604,152				2,452	604,152
Small Volume Firm	15,397	12,889,053			97,281	15,397	12,986,334
Small Volume Transportation	5,511	6,600,794				5,511	6,600,794
Large Volume Firm	505	3,879,337			46,881	505	3,926,218
Large Volume Transportation	1,429	59,860,668	36	5,118,400		1,465	64,979,068
Large Volume Interruptible	181	2,410,164				181	2,410,164
<b>Subtotal</b>	<b>1,412,874</b>	<b>160,404,190</b>	<b>36</b>	<b>5,118,400</b>	<b>1,381,083</b>	<b>1,412,910</b>	<b>166,903,673</b>
Irrigation Service	16,095	31,586,269			(3,099,240)	16,095	28,487,029
Irrigation Transportation	4,123	7,860,659			(1,264,726)	4,123	6,595,933
<b>Total Sales and Transportation</b>	<b>1,433,092</b>	<b>199,851,118</b>	<b>36</b>	<b>5,118,400</b>	<b>(2,982,884)</b>	<b>1,433,128</b>	<b>201,986,634</b>
<b>NOTE:</b> Black Hills only weather normalized the Residential, Small Commercial, Small Volume, and Large Volume Sales Classes. Black Hills used another normalizing technique for normalizing the Irrigation Classes.							

2

3

1 Although Staff and Black Hills started with the same initial billing  
2 determinants, Staff's final number of bills and customer usage were larger than  
3 Black Hills'. Table 15 below has a comparison of the total sales and transportation  
4 billing determinants.

5 **Table 15**

<b>Staff and Black Hills' Final Billing Determinants</b>		
<b>Total Sales and Transportation</b>	<b>Number of Bills</b>	<b>Customer Usage (Therms)</b>
<b>Initial Billing Determinants</b>	1,433,092	199,851,118
<b>Staff Final Billing Determinants</b>	1,433,179	215,120,426
<b>Black Hills Final Billing Determinants</b>	1,433,128	201,986,634

6  
7 Staff's final billing determinants have 51 more bills and 13,133,792 therms  
8 than Black Hills. The difference in therms is almost all due to Staff's much larger  
9 weather normalization adjustment.

10 **IX. CONCLUSION**

11 **Q. Please summarize your recommendation.**

12 A. I recommend that the Commission accept Staff's weather normalization and  
13 Irrigation adjustment (Staff IS-19) of \$2,243,019 and customer annualization  
14 adjustment (Staff IS-20) of \$121,746. In addition, I recommend the Commission  
15 accept Black Hills' revenue synchronization adjustment of \$136,907 and Large  
16 Volume Transport adjustment of \$419,027.

17 Finally, I recommend the Commission accept Staff's adjusted billing  
18 determinants, which include Staff's weather normalization and customer  
19 annualization number of customer bills and customer adjustments for use in  
20 revenue allocation and rate design.

1    **Q.**    **Does this conclude your testimony?**

2    **A.**    Yes. Thank you.

1

Table 13

Staff's Billing Determinants							
Customer Class	Number of Bills	Staff's Customer Adjustment	Staff's Adjusted Number of Bills	Customer Usage (Therms)	Staff's Customer Adjustment (Therms)	Staff's Weather Norm Adjustment (Therms)	Staff's Adjusted Customer Usage (Therms)
	(a)	(b)	(c)	(d)	(e)	(f)	(g)
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						74,233	671,742
Small Commercial - Transportation	2,452	(2)	2,451	604,152	(6,643)	<del>602,928</del>	<del>1,200,438</del>
Small Volume Firm	15,397	(7)	15,391	12,889,053	(78,227)	1,539,149	14,349,976
Small Volume Transportation	5,511	(9)	5,503	6,600,794	(162,019)	602,928	7,041,703
Large Volume Firm	505	1	506	3,879,337	104,411	238,501	4,222,250
Large Volume Transportation	1,429	36	1,465	59,860,668	5,118,400	2,317	64,981,385
Large Volume Interruptible	181	0	181	2,410,164	0	1,662	2,411,826
						12,715,734	178,447,735
<b>Subtotal</b>	1,412,874	399	1,413,273	160,404,190	5,327,811	<del>13,244,429</del>	<del>178,976,430</del>
Irrigation Service	16,095	(258)	15,837	31,586,269	(366,214)	(1,929,031)	29,291,023
Irrigation Transportation	4,123	(54)	4,069	7,860,659	(70,262)	(408,730)	7,381,668
						10,377,973	215,120,426
<b>Total Sales and Transportation</b>	1,433,092	87	1,433,179	199,851,118	4,891,335	<del>10,906,668</del>	<del>215,640,121</del>

2

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<b>Staff Final Billing Determinants</b>	1,433,179	<del>215,649,121</del>
<b>Black Hills Final Billing Determinants</b>	1,433,128	201,986,634

6  
7 Staff's final billing determinants have 51 more bills and ~~13,662,487~~  
8 ~~13,133,792~~ therms than Black Hills. The difference in therms is almost all due to  
9 Staff's much larger weather normalization adjustment.

10 **IX. CONCLUSION**

11 **Q. Please summarize your recommendation.**

12 A. I recommend that the Commission accept Staff's weather normalization and  
13 Irrigation adjustment (Staff IS-19) of \$2,243,019 and customer annualization  
14 adjustment (Staff IS-20) of \$121,746. In addition, I recommend the Commission  
15 accept Black Hills' revenue synchronization adjustment of \$136,907 and Large  
16 Volume Transport adjustment of \$419,027.

17 Finally, I recommend the Commission accept Staff's adjusted billing  
18 determinants, which include Staff's weather normalization and customer



STATE OF KANSAS )  
 ) ss.  
COUNTY OF SHAWNEE )

## VERIFICATION

Bob Glass, being duly sworn upon his oath deposes and states that he is Chief of Economic Policy and Planning for the Utilities Division of the Kansas Corporation Commission of the State of Kansas, that he has read and is familiar with the foregoing *Errata Testimony*, and attests that the statements contained therein are true and correct to the best of his knowledge, information and belief.

Bob Glass

Bob Glass  
Chief of Economic Policy and Planning  
State Corporation Commission of the  
State of Kansas

Subscribed and sworn to before me this 13 day of May 2025.

  
\_\_\_\_\_  
Notary Public

My Appointment Expires: 4/28/29



NOTARY PUBLIC - State of Kansas  
ANN N. MURPHY  
My Appt. Expires 4/25/29

## **CERTIFICATE OF SERVICE**

25-BHCG-298-RTS

I, the undersigned, certify that a true and correct copy of the above and foregoing Errata Testimony was served via electronic service this 14th day of May, 2025, to the following:

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