

**BEFORE THE STATE CORPORATION COMMISSION
OF THE STATE OF KANSAS**

REBUTTAL TESTIMONY OF

GEOFFREY T. LEY

**ON BEHALF OF EVERGY KANSAS CENTRAL, INC.
AND EVERGY KANSAS SOUTH, INC.**

**IN THE MATTER OF THE APPLICATION OF
EVERGY KANSAS CENTRAL, INC. AND
EVERGY KANSAS SOUTH, INC. FOR APPROVAL TO MAKE
CERTAIN CHANGES IN THEIR CHARGES FOR ELECTRIC SERVICE
PURSUANT TO K.S.A. 66-117.**

Docket No. 25-EKCE-294-RTS

JULY 3, 2025

1 **Q. Please state your name and business address.**

2 A. My name is Geoffrey Ley. My business address is 1200 Main, Kansas City, Missouri
3 64105.

4 **Q. Are you the same Geoffrey Ley who prefiled direct testimony in this docket on**
5 **January 31, 2025?**

6 A. Yes.

7 **Q. On whose behalf are you testifying?**

8 A. I am testifying on behalf of the applicant, Evergy Kansas Central (“EKC” or the “Company”).

9 **Q. What is the purpose of your rebuttal testimony?**

10 A. The purpose of my rebuttal testimony is to address the direct testimony of Mr. Gatewood
11 on behalf of Staff asserting that a significant amount of Evergy, Inc.’s debt should be
12 allocated to EKC. I also address Mr. Gatewood’s assertion that the debt balances used to
13 calculate EKC’s revenue requirement should be based on updated actual balances as of
14 March 31, 2025, rather than on the Company’s proforma projections as of June 30, 2025.

15 Ms. Nelson, Ms. Bulkley and Mr. Ives respond in more detail to Mr. Gatewood’s
16 direct testimony on capital structure. Mr. Gatewood’s direct testimony on return on equity
17 is addressed in the rebuttal testimony of Ms. Bulkley.

18 **Q. What recommendations did Mr. Gatewood make regarding EKC’s capital structure**
19 **and cost of debt?**

20 A. As Mr. Gatewood explains in his direct testimony, Staff is asking the Commission to
21 disregard the actual, standalone capital structure used to finance EKC’s utility operations
22 and utilize a consolidated approach to capital structure for ratemaking purposes. Mr.
23 Gatewood first allocated to EKC a portion of Evergy, Inc.’s long-term debt based on EKC’s

1 proportionate share of net property, plant, and equipment (PP&E),¹ which he computed as
2 approximately 51.7% as of Q4 2024. He then reduced the allocation of Evergy, Inc.'s long-
3 term debt by 50% to comport with his view of what was included in the 2023 rate case
4 settlement. The net effect is an allocation of approximately \$700 million of nonutility
5 parent company debt to EKC, resulting in a capital structure comprised of 48.74% common
6 equity, 44.94% long-term debt, and 6.36% holding company debt, with a weighted average
7 cost of capital ("WACC") of 7.01%.

8 **Q. Did you discover an error in the cost of debt used by Mr. Gatewood?**

9 A. Yes, and Mr. Gatewood agrees it was an error and should be corrected. For actual cost of
10 debt, Mr. Gatewood used 4.38%, which matches the EKC cost of debt used in the 2023 rate
11 case. EKC identified an inconsistency between his testimony, workpapers and the
12 discovery responses provided by EKC during the case. When asked about this
13 inconsistency, Mr. Gatewood agreed it was error, and the error has been corrected to align
14 EKC's position of utility cost of debt. The correction is documented in discovery materials
15 posted by Staff to Core Share on June 26, 2025, in the confidential folder titled "Revenue
16 Requirement Revisions."

17 EKC's true up and Staff's revised revenue requirement both reflect an EKC cost of
18 debt rate of 4.63%. This is the actual cost of debt for EKC as of March 31, 2025; and it
19 aligns to the 52.05% actual equity capitalization of EKC as of the same date. In his
20 testimony, Mr. Gatewood incorrectly stated that I had used a June 30, 2025, pro forma cost
21 of debt and capital structure in my direct testimony. What was filed in my direct testimony
22 in Exhibit GTL-2 was EKC's pro forma cost of debt and capital structure as of March 31,

¹ Direct Testimony of Adam Gatewood, pp. 19, 27.

1 2025. Since actual data as of March 31, 2025, was not available at the time we filed direct
2 testimony, I relied on pro forma data as of that date to more closely approximate what
3 would be filed once March 31, 2025, actuals were available.

4 **Q. How do you respond to Mr. Gatewood's proposal to allocate roughly \$700 million of**
5 **Evergy, Inc.'s debt to EKC?**

6 A. As I stated above, Mr. Ives and Ms. Nelson address Mr. Gatewood's improper consolidated
7 capital structure recommendation in detail in their rebuttal testimony. It is important to
8 reinforce that EKC's capital structure is independent of Evergy, Inc.'s. EKC issues its own
9 short- and long-term debt to finance its utility operations, and it has maintained consistent
10 access to the capital markets when needed. In accordance with the 2018 merger conditions,
11 EKC customers are paying only for the costs associated with the regulated service they
12 receive from EKC, and they have not been exposed to parent company interest expense.

13 Additionally, it is important to note that attributing holding company debt to a
14 company like EKC, which routinely issues its own debt financing, is an outlier position
15 across the industry. As was stated in my direct testimony, EKC reviewed research on 109
16 recent rate case decisions and did not find any evidence of holding company debt being
17 attributed to subsidiary utilities which routinely raise their own debt financing. As Mr. Ives
18 and Ms. Bulkley have discussed in their testimony, the 52.05% equity capitalization of
19 EKC is well within the ranges maintain by other operating utilities. Further, I demonstrated
20 in Figure 4 of my direct testimony that Evergy, Inc.'s consolidated equity capitalization is
21 comparable to its industry peers.

22 In its recent investor presentations, Evergy, Inc. has disclosed the need to raise
23 approximately \$2.8 billion of equity and/or equity-like securities in 2025-2029 to fund its
24 \$17.5 billion capital investment plan which is needed to enable economic growth in the

1 regions we serve. The phenomenon of economic expansion, growing population, more
2 stringent requirements of our regional transmission organization, large customer load
3 growth and accompanying capital investments is not unique to Evergy, Inc., EKC or our
4 region. As a result, the entire industry is forecasting the need to raise equity capital at
5 unprecedented levels. Equity investors have a finite supply of equity capital available to
6 invest in the industry, and with the rapid growth of equity capital demand to finance the
7 industry's growth, investors will choose to invest in the companies and jurisdictions that
8 provide the most competitive risk-adjusted returns. The consequence of an outlier position
9 - such as attributing \$700 million of Evergy, Inc. long-term debt to EKC - will drive the
10 lowest-cost equity capital to other companies and other jurisdictions.

11 **Q. Attempting to support Staff's proposal to allocate \$700 million of nonutility parent**
12 **company debt to EKC's balance sheet, Mr. Gatewood testified that Moody's 2024**
13 **rating methodology indicates "ratings of individual entities within a utility family can**
14 **be pulled up or down due to interrelationships within the family."**² **How do you**
15 **respond to Mr. Gatewood's testimony on this point?**

16 A. There are two issues with Mr. Gatewood's conclusion from the Moody's rating
17 methodology. First, Moody's chooses their words very carefully in their rating
18 methodology because such criteria need to fit a broad array of companies that they rate.
19 Yes, Moody's ratings *can* be pulled up or down due to interrelationships within the family;
20 but the criteria do not stipulate that they *must* be. In fact, recent evidence within the Evergy
21 consolidated companies confirms that company ratings may be changed independently. On
22 April 29, 2025, Moody's downgraded the credit rating of Evergy Missouri West citing

² Direct Testimony of Adam H. Gatewood, p. 22.

1 many factors which were specific to Evergy Missouri West’s standalone credit profile. This
2 action followed a negative outlook Moody’s established for Evergy Missouri West in May
3 2024. Notably, in both the May 2024 and April 2025 actions, neither the ratings or outlooks
4 of Evergy, Inc. and EKC were impacted. The downgrade of Evergy Missouri West was
5 cited as a product of the weakness of its standalone credit metrics, elevated capital
6 expenditures, higher debt issuances, and lack of timely cost recovery mechanisms.³

7 The second issue is that Mr. Gatewood implies Evergy, Inc.’s holding company debt
8 causes an interrelationship under the Moody’s rating methodology which increases the risk
9 of downgrade, which increases the cost of short- and long-term debt that EKC issues. *He*
10 *presents no evidence of such a linkage.* Further, in none of Evergy, Inc.’s or EKC credit
11 reports has Evergy, Inc.’s holding company debt been cited among the myriad of ratings
12 factors the rating agencies describe as risks to Evergy’s or EKC’s ratings. Instead, the issues
13 that are cited are the companies’ operating risk profile, ownership of coal and nuclear
14 assets, carbon transition risks, and physical climate risks.⁴ Only Moody’s, in its Evergy,
15 Inc. credit reports, discusses any potential linkage between Evergy, Inc.’s holding company
16 debt as possibly affecting ratings, and that statement is listed as a positive factor. In their
17 latest Credit Opinion, Moody’s states that Evergy, Inc.’s credit rating could be upgraded if,
18 in addition to other things, holding company debt as a percentage of consolidated debt was
19 maintained below 20%. There is no such statement of a potential downgrade condition
20 related to Evergy, Inc.’s holding company debt, and Moody’s later states in its report that
21 the current rating incorporates a view that holding company debt will be maintained at 20-
22 25% of consolidated debt.⁵

³ Moody’s Press Release, April 29, 2025, p. 1

⁴ Moody’s Credit Opinion, Evergy, Inc., May 21, 2025, p. 1.

⁵ Moody’s Credit Opinion, Evergy, Inc., May 21, 2025, pp. 2-3 and 6

1 **Q. While you have been clear that you do not agree with Mr. Gatewood's attribution of**
2 **Evergy holding company long-term debt to EKC, do you need to provide a correction**
3 **to Mr. Gatewood's cost of Evergy holding company debt that he used in his analysis?**

4 A. Yes. While I reiterate there should be no Evergy holding company long-term debt attributed
5 to EKC, in his analysis Mr. Gatewood understates the cost of Evergy holding company
6 long-term debt at 5.03%, using that incorrect number in calculating his recommended
7 weighted-average cost of capital.

8 **Q. Please describe Mr. Gatewood's error and what should be the corrected Evergy**
9 **holding company cost of long-term debt.**

10 A. Mr. Gatewood's computation of the weighted average cost of long-term debt for Evergy,
11 Inc. neglects the financial impact evident in Evergy, Inc's financial statements of the \$1.4
12 billion convertible bond issued in December 2023. This convertible bond issued by Evergy,
13 Inc. differs from other forms of long-term debt in that the redemption amount increases if
14 the stock price increases above a certain threshold level called the Conversion Premium.
15 For the Evergy, Inc. convertible bond, the Conversion Premium was set at \$61.80. The total
16 redemption premium paid to investors can be settled in equity or cash at maturity, and
17 accounting guidance requires that this premium is converted into diluted shares that the
18 company reports in its quarterly financial filings.

19 As of March 31, 2025, Evergy, Inc. reported 1.3 million shares in its diluted average
20 shares outstanding which were directly attributable to this convertible bond issuance.⁶
21 These diluted shares outstanding were based on the \$65.44 average closing price of Evergy,
22 Inc.'s common stock during Q1 2025 and translate to \$82.5 million of additional value on

⁶ Evergy, Inc. Form 10-Q as of March 31, 2025, p. 26.

1 the convertible bonds which would be paid to investors at maturity. This redemption value
2 is a cost affecting Evergy, Inc's earnings per share today and needs to be reflected in its
3 weighted average cost of long-term debt calculation. Adding this \$82.5 million redemption
4 premium as of March 31, 2025, into the yield to maturity calculation increases the
5 convertible bond's effective yield to 6.26% compared to the 4.93% cited and used in Mr.
6 Gatewood's workpapers. This increases Evergy, Inc.'s weighted average cost of long-term
7 debt to 5.73% (from 5.03% in Mr. Gatewood's testimony).

8 **Q. Although you are correcting the record for the Evergy holding company cost of debt,**
9 **you still recommend the Commission reject Mr. Gatewood's recommended capital**
10 **structure for EKC, correct?**

11 A. Yes, I do. The Commission should accept EKC's submitted March 31, 2025, actual capital
12 structure of 52.05% equity capitalization as discussed and presented by Ms. Bulkley and
13 supported by the direct and rebuttal testimonies of myself, Ms. Bulkley and Mr. Ives, and
14 the rebuttal testimony of Ms. Nelson.

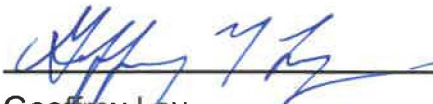
15 **Q. Does that conclude your rebuttal testimony?**

16 A. Yes.

STATE OF KANSAS)
) ss:
COUNTY OF SHAWNEE)

VERIFICATION

Geoffrey Ley, being duly sworn upon his oath deposes and states that he is the Vice President, Corporate Planning and Treasurer, for Evergy, Inc., that he has read and is familiar with the foregoing Testimony, and attests that the statements contained therein are true and correct to the best of his knowledge, information and belief.



Geoffrey Ley

Subscribed and sworn to before me this 3rd day of July 2025.



Notary Public

My Appointment Expires May 30, 2026



CERTIFICATE OF SERVICE

I do hereby certify that a true and correct copy of the foregoing document has been emailed, this 3rd day of July 2025, to all parties of record as listed below:

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