

**BEFORE THE KANSAS CORPORATION COMMISSION**

**OF THE STATE OF KANSAS**

In the Matter of the Annual Filing of )  
Southern Pioneer Electric Company for )  
Approval to Make Certain Changes to Its ) Docket No. 15-SPEE-\_\_\_\_\_-RTS  
Charges for Electric Services Pursuant to )  
the Debt Service Coverage Formula Based )  
Ratemaking Plan Approved in Docket )  
No.13-MKEE-452-MIS.

**PREFILED DIRECT TESTIMONY OF**

**RICHARD J. MACKE**  
**VICE PRESIDENT, ECONOMICS, RATES, AND BUSINESS**  
**PLANNING**  
**POWER SYSTEM ENGINEERING, INC.**

**ON BEHALF OF**

**SOUTHERN PIONEER ELECTRIC COMPANY**

May 1, 2015

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**PART I - QUALIFICATIONS**

**Q. Please state your name and business address.**

A. My name is Richard J. Macke. My business address is 10710 Town Square Drive NE, Suite 201, Minneapolis, Minnesota 55449.

**Q. What is your profession?**

A. I am a Vice President and lead the Economics, Rates, and Business Planning Department at Power System Engineering, Inc. (“PSE”), which is headquartered at 1532 W. Broadway, Madison, Wisconsin 53713.

**Q. Please describe the business activities of PSE.**

A. PSE is a consulting firm serving electric utilities across the country, but primarily in the Midwest. Our headquarters is in Madison, Wisconsin with regional offices in Indianapolis, Indiana; Minneapolis, Minnesota; Marietta, Ohio; and Sioux Falls, South Dakota. PSE is involved in: power supply, transmission and distribution system planning; distribution, substation and transmission design; construction contracting and supervision; retail and wholesale rate and cost of service (“COS”) studies; economic feasibility studies; merger and acquisition feasibility analysis; load forecasting; financial and operating consultation; telecommunication and network design, mapping/GIS; and system automation including Supervisory Control and Data Acquisition (“SCADA”), Demand Side Management (“DSM”), metering, and outage management systems.

**Q. Please describe your responsibilities with PSE.**

A. I lead and direct staff in Indiana, Kansas, Minnesota, Ohio and Wisconsin who provide economic, financial, and rate-related consulting services to investor-owned, cooperative and municipal utilities as well as regulators and industry associations. These services include:

- Cost of Service Studies.
- Capital Credit Allocations.
- Demand Response.
- Distributed Generation Rates.
- Energy Efficiency.
- Financial Forecasting.
- Individual Customer Profitability.
- Large Power Contract Rates/Proposals.
- Line Extension Policies/Charges.
- Load Management Analysis.
- Load Forecasting.
- Market and Load Research.
- Merger Analysis.
- Pole Attachment Charges.
- Policy and Board Audits.
- Power Cost Adjustments.
- Rate Consolidation.
- Retail Rate Design and Analysis.
- Special Fees and Charges.
- Statistical Performance Measurement (Benchmarking).
- Value of Service.

**Q. What is your educational background?**

A. I graduated from Bethel University in St. Paul, Minnesota in 1996 with a Bachelor of Arts degree in Business, which included an emphasis in Finance and Marketing. In 2007, I received my Masters of Business Administration degree, with an emphasis in Finance and Strategic Management, from the University of Minnesota in Minneapolis, Minnesota. I have also attended numerous industry seminars/courses on cost of service, pricing, valuation, distributed generation, etc.

**Q. What is your professional background?**

A. From 1996 to 1998, I was employed by PSE in its Minneapolis, Minnesota office as a Financial Analyst in the Utility Planning and Rates Department. My work responsibilities primarily were focused on retail rate studies, including revenue requirements and bundled/unbundled COS studies. I also provided analyses used to support testimony, mergers and acquisitions analysis, and financial forecasting.

From 1998 to 1999, I was employed as a Senior Analyst by Energy & Resource Consulting Group, LLC in Denver, Colorado, a financial, engineering, and management consulting firm. I performed consulting services related to electric, gas, and water rate studies. As part of the Legend Consulting Advisor Team contracted to the City Council of

1 the City of New Orleans, Louisiana, I assisted in various electric and gas utility matters. I  
2 also provided general financial, management, and public policy support to clients.

3 I rejoined PSE in 1999; and from 1999 to 2002, I held the position of Rate and Financial  
4 Analyst in the Rates and Financial Planning Department. From 2002 to March 2008, I held  
5 the position of Senior Rate and Financial Analyst in the Utility Planning and Rate Division.  
6 My responsibilities have included performing complex financial analyses, such as rate  
7 studies consisting of determination of revenue requirements, bundled and unbundled COS  
8 analysis, and rate design. Other responsibilities included performing analysis of special rates  
9 and programs, key account analyses, financial forecasting, merger and acquisition analysis,  
10 activity-based costing, policy development and evaluation, and other financial analyses for  
11 various PSE clients. Additional responsibilities included strategic planning, litigation  
12 support, regulatory compliance, capital expenditure and operational assessments, and  
13 advisement. From April 2008 to June 2010, I held the position of Leader, Rates and  
14 Financial Planning. In July 2010, my title changed to Vice President, Rates and Financial  
15 Planning. Since June 2011, I have held the position of Vice President, Economics, Rates,  
16 and Business Planning. In this capacity, I continue to provide, amongst other things: 1) rate,  
17 financial, and economic consulting services to clients, 2) management and leadership to the  
18 Economics, Rates, and Business Planning Department, and 3) management and leadership at  
19 the corporate level to PSE through participation on the Executive Committee and Board of  
20 Directors.

21 **Q. Have you previously presented testimony before the Kansas Corporation Commission**  
22 **(“KCC” or “Commission”)?**

23 A. Yes. I submitted testimony on behalf of: Pioneer Electric Cooperative, Inc. in Docket No.  
24 09-PNRE-563-RTS; Wheatland Electric Cooperative, Inc. in Docket No. 09-WHLE-681-  
25 RTS; Mid-Kansas Electric Company, LLC in Docket Nos. 09-MKEE-969-RTS, 11-MKEE-

1 439-RTS, 12-MKEE-491-RTS, 12-MKEE-380-RTS, and 13-MKEE-452-MIS; and Southern  
2 Pioneer Electric Company in Docket Nos. 14-SPEE-507-RTS and 15-SPEE-161-RTS.

3 **Q. Do you have any other relevant experience?**

4 A. Yes. I have directed well over 100 rate and COS studies and numerous other rate and  
5 financial related projects. Many times these projects were conducted for self-regulated  
6 electric utilities. I have also performed such analysis which was filed in regulated rate cases  
7 on behalf of cooperatives in Iowa, Kansas, Michigan, Minnesota, New Hampshire, and  
8 Texas.

9 I have also conducted seminars and made presentations to utilities, consumers, and  
10 industry groups on a variety of topics including: COS, rate design, rate change  
11 communications, line extension policies, mergers and acquisitions, DSM pilot programs,  
12 conservation and energy efficiency, distributed generation rates, and industry trends.

13  
14 **PART II - SUMMARY OF DIRECT TESTIMONY**

15 **Q. What is the purpose of your testimony in this proceeding?**

16 A. The purpose of my testimony is to support the Application of Southern Pioneer Electric  
17 Company (“Southern Pioneer”) for the approval of the Debt Service Coverage (“DSC”)   
18 Formula Based Rate (“FBR”) annual ratemaking mechanism (“DSC-FBR Plan”) for the 2014  
19 Test Year in the instant docket.

20 **Q. Are there particular Exhibits to Southern Pioneer’s Application that you will be**  
21 **describing and explaining?**

22 A. Yes. My testimony concerns, and is supported by, the following Exhibits to the  
23 Application in the instant docket:

24 Exhibit 3 - DSC-FBR Calculation for Test Year  
25 Exhibit 11 - Proposed Tariffs Including Rate Adjustment

1 **Q. Have the exhibits been prepared by you or under your supervision?**

2 A. Yes.

3 **Q. Please briefly recap the DSC-FBR Plan.**

4 A. The DSC-FBR Plan, as approved by the Commission in Docket No. 13-MKEE-452-MIS (the  
5 “13-452 Docket”), provides a method for periodic adjustments to rates, as might be necessary,  
6 to achieve a predetermined and agreed-upon DSC ratio of 1.75. If the result is a DSC that is  
7 less than 1.75, then a rate increase would be implemented, so long as such an increase does not  
8 exceed 10 percent calculated on an annual system-wide basis and the equity ratio does not  
9 exceed 15 percent.<sup>1</sup> If the DSC is above 1.75, then a rate decrease would be implemented. If  
10 the resultant DSC equals 1.75, there would be no change in rates. The details of the  
11 calculations for the DSC and any corresponding rate adjustments are outlined in Section E of  
12 the Protocols, which are attached to the Southern Pioneer’s Application as Attachment A.

13 **Q. What data formed the basis for the 2014 DSC-FBR calculation?**

14 A. Consistent with the Protocols, the calculation was based upon a 2014 Historical Test Year.  
15 As such, it utilizes historical figures from Southern Pioneer’s December 2014 Financial  
16 and Statistical Report (“Form 7”), Trial Balance, and Payroll Journal.<sup>2</sup>

17 **Q. Please summarize the results of the 2014 DSC-FBR calculation.**

18 A. Completing the DSC-FBR template calculation consistent with the Protocols approved by  
19 the Commission in the 13-452 Docket results in the need for a slight revenue increase of  
20 \$899,288. This reflects a Test Year DSC of approximately 1.58 compared to a  
21 Commission authorized target DSC of 1.75, thereby requiring a revenue increase to bring  
22

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23 1 Unless such an increase was necessary for Southern Pioneer to avoid violating its debt covenants with its lender,  
24 Protocols, p. 5, Section H. The Protocols were attached as Exhibit A to the 13-452 Docket Settlement approved  
25 by the Commission.

2 2 Included in Southern Pioneer’s Application as part of the Exhibits 2 (Form 7) and 10 (Trial Balance and Payroll  
Journal).

the DSC up to the target level. In accordance with Section I of the Protocols, the increase is to be spread amongst the retail rate schedules of Southern Pioneer based upon the Test Year base revenue (i.e., gross revenue less purchased power expense). The DSC-FBR calculation for the Test Year is contained in **Exhibit 3**. Table 1 below summarizes the revenue adjustment in total and the allocation to each of the retail rate schedules.

**Table 1**

<b>SOUTHERN PIONEER ELECTRIC COMPANY</b>				
<b>Allocation of DSC-FBR Rate Adjustment to Rate Schedules</b>				
<b>Line No.</b>	<b>Rate Schedule</b>	<b>Rate Schedule Revenue</b>	<b>DSC-FBR Adjustment</b>	<b>Change as Percent</b>
		(\$)	(\$)	(%)
1	Residential Service (14-RS)			
2	General Use	16,914,331	364,299	2.2%
3	Space Heating	1,066,200	21,315	2.0%
4	General Service Small (14-GSS)	2,018,111	45,892	2.3%
5	General Service Large (14-GSL)	17,375,773	324,687	1.9%
6	General Service Space Heating	674,402	10,600	1.6%
7	Industrial Service (14-IS)	3,637,130	47,606	1.3%
8	Interruptible Industrial Service (14-INT)	-	-	N.A.
9	Real -Time Pricing (RTP)	(124,847)	-	N.A.
10	Transmission Level Service (14-STR)	26,309,065	24,674	0.1%
11	Municipal Power Service (14-M-I)	205,602	4,157	2.0%
12	Water Pumping Service (14-WP)	738,740	13,228	1.8%
13	Irrigation Service (14-IP-I)	293,579	6,178	2.1%
14	Temporary Service (14-CS)	17,462	467	2.7%
15	Lighting	1,068,488	36,187	3.4%
16	<b>Total Retail Rates</b>	<b>70,194,035</b>	<b>899,288</b>	<b>1.3%</b>

**PART III - ADJUSTMENTS TO THE ACTUAL TEST YEAR RESULTS**

**Q. You stated that 2014 actual results formed the basis for the DSC-FBR calculation. The Protocols specify a limited number of adjustments to be made. What adjustments did you make to Southern Pioneer’s actual 2014 financial results in completing the DSC**



1 **FBR template?**

2 A. Consistent with Section E.1 of the Protocols, adjustments were made to the following  
3 categories of revenues and/or costs:

- 4 • Operating Revenue and Patronage Capital
- 5 • Tax Expense - Other
- 6 • Interest on Long-Term Debt
- 7 • Interest Expense - Other
- 8 • Debt Service Payments

9 Further, per Section G(f) of the Protocols and in recognition of the Commission policy  
10 adopted per K.S.A. 66-101f (a), the following expense categories were adjusted to remove  
11 certain amounts associated with the dues, donations, charitable contributions, promotional  
12 advertising, penalties and fines, and entertainment expenses incurred during the Test Year:<sup>3</sup>

- 13 • Distribution Expense - Operation
- 14 • Distribution Expense - Maintenance
- 15 • Customer Accounts Expense
- 16 • Customer Service and Informational Expense
- 17 • Sales Expense
- 18 • Administrative and General Expense
- 19 • Other Deductions

20 The position and reasoning in support of inclusion or exclusion of these items is provided in  
21 the testimony of Mr. Magnison filed on behalf of Southern Pioneer in the instant docket.

22 Additionally, Section E.3 of the Protocols mandates that certain revenue and expense  
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24 <sup>3</sup> K.S.A. 66-101f (a) allows adoption of a policy of “ disallowing a percentage, not to exceed 50%, of utility dues,  
25 donations and contributions to charitable, civic and social organizations and entities, in addition to disallowing  
specific dues, donations and contributions which are found unreasonable or inappropriate.”

1 categories be further allocated to remove the costs associated with Southern Pioneer's 34.5  
2 kV facilities.

3 **Q. Please describe the adjustments made to the 2014 Test Year Operating Revenue and**  
4 **Patronage Capital.**

5 A. The amount of (\$347,091) was added to recognize a rate adjustment (a decrease) approved  
6 by the Commission in Southern Pioneer's first annual DSC-FBR update filed in the 14-  
7 SPEE-507-RTS Docket (the "14-507 Docket").<sup>4</sup> The entire adjustment is further detailed in  
8 **Exhibit 3**, page 4, lines 2-7. Accordingly, actual Operating Revenue and Patronage Capital  
9 of \$71,770,254, reported on Southern Pioneer's December 2014 Form 7, was decreased by  
10 \$347,091, resulting in an adjusted Operating Revenue and Patronage Capital of \$71,423,163.

11 **Q. Please describe the adjustments made to the 2014 Test Year Tax Expense - Other.**

12 A. Section E.1.b of the Protocols calls for an adjustment to reflect only cash tax expense.  
13 Therefore, an adjustment was made to first remove \$1,680,605 of non-cash tax expense from  
14 the Test Year. Next, and per the Protocols, another adjustment was made to include \$1,354  
15 of taxes paid in cash by Southern Pioneer in the Test Year. The entire adjustment is detailed  
16 in **Exhibit 3**, page 5, lines 32-36. The same section in the Protocols allows for a further  
17 incremental adjustment to be made to the cash tax associated with any corresponding revenue  
18 adjustment, if appropriate. However, the cash taxes paid during the Test Year were due to  
19 the Alternative Minimum Tax ("AMT"), and the amount would not be affected by revenue  
20

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21 <sup>4</sup> Although the rate adjustment in the 14-507 Docket was approved by the Commission in its July 31, 2014 Final  
22 Order, Southern Pioneer subsequently filed a Petition for Reconsideration ("PFR") on August 18, 2014. The  
23 Commission subsequently ruled on the PFR on September 16, 2014, by denying Southern Pioneer's request.  
24 Accordingly, Southern Pioneer did not begin billing the new rates until the first billing cycle in early October,  
25 2014. Please note a minor exception - due to cycle billing, Southern Pioneer's Cycle 25, containing Sub-  
transmission customers, Real Time Pricing, and several Large General Service accounts were billed the new  
rate in September, 2014 for September's usage. Consequently, the Cycle 25 usage for the month of September  
is being subtracted when applying the adjustment to annualize the rate adjustment during the Test Year to the  
usage for January through September, 2014.

1 adjustments during the Test Year. It is therefore not necessary to make a further adjustment  
2 to the cash taxes paid in the Test Year.

3 **Q. Please describe the adjustments made to the 2014 Test Year Interest on Long-Term**  
4 **Debt.**

5 A. The historical amount of Interest on Long-Term Debt for the 2014 Test Year was \$5,595,089  
6 as reported on Southern Pioneer's Form 7. The Protocols, in Section E.1.c., specify that the  
7 actual amount be adjusted to reflect Southern Pioneer's budgeted amount for 2015. Southern  
8 Pioneer's budgeted long-term interest expense is \$5,699,926, and so an adjustment of  
9 \$74,837 was included. The details of this adjustment are shown in **Exhibit 3**, page 5, lines  
10 38-42.

11 **Q. Please describe the adjustments made to the 2014 Test Year Interest Expense - Other.**

12 A. The historical amount of Other Interest Expense for the 2014 Test Year was \$35,291 as  
13 reported on Southern Pioneer's Form 7. Consistent with Section E.1.d of the Protocols, the  
14 amount has been adjusted to reflect Southern Pioneer's 2015 Budget for short-term interest  
15 expense of \$54,769. To accomplish this, an adjustment in the amount of \$19,478 was  
16 included. The details of the adjustment can be found in **Exhibit 3**, page 5, lines 44-48.

17 **Q. Please describe the adjustments made to the 2014 Test Year Debt Service Payments.**

18 A. Debt Service Payments are comprised of interest and principal payments on debt outstanding.  
19 Since I previously discussed the adjustments to interest expense, I will here focus on the  
20 adjustment to principal payments. The historical amount of Principal Payments for the 2014  
21 Test Year was \$1,594,429 (as reported on Southern Pioneer's Form 7). The Protocols, in  
22 Section E.1.e, require that the Test Year be adjusted to reflect Southern Pioneer's budgeted  
23 amount for 2015. Southern Pioneer's budget for 2015 principal payments is \$1,751,653, so  
24 an adjustment in the amount of \$157,224 was included. This adjustment is detailed in  
25 **Exhibit 3**, page 5, lines 50-54.

1 **Q. Please describe the adjustments made to the 2014 Test Year Operating Expenses in**  
2 **conjunction with Section G(f) of the Protocols and the Commission's policy per**  
3 **K.S.A. 66-101f (a).**

4 A. The historical amounts of the following operating expenses were adjusted as shown:

- 5 • 2014 Distribution Expense - Operation expense of \$3,326,733 was reduced by  
6 \$22,305, resulting in the \$ 3,304,428 adjusted amount.
- 7 • Distribution Expense - Maintenance expense of \$1,839,580 was reduced by around  
8 \$13, resulting in the \$1,839,568 adjusted amount.<sup>5</sup>
- 9 • Customer Accounts Expense of \$1,323,317 was reduced by \$934, resulting in the  
10 \$1,322,383 adjusted amount.
- 11 • Customer Service and Informational Expense of \$184,522 was reduced by \$18,908,  
12 resulting in the \$165,614 adjusted amount.
- 13 • Sales Expense of \$3,450 was reduced by \$2,150, resulting in the \$1,300 adjusted  
14 amount.
- 15 • Administrative and General Expense of \$1,838,163 was reduced by \$14,667,  
16 resulting in the \$1,823,496 adjusted amount.
- 17 • Other Deductions of \$1,171,274 was reduced by \$46,513, resulting in the \$1,124,761  
18 adjusted amount.

19 Overall, \$105,489 was removed. The details are shown in **Exhibit 3**, page 4, lines 20-30.

20 **Q. Please describe the allocations made to remove the costs associated with the 34.5 kV**  
21 **system.**

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24 <sup>5</sup> What appears to be a \$1 discrepancy is due to the Excel rounding: before rounding to the nearest dollar, the  
25 exact amount of adjustment is \$12.50; hence, the exact resultant adjusted amount - \$1,839,567.50. However, the  
latter amount is rounded "up" to the nearest dollar, making it \$1,839,568.

1 A. Section E.3 of the Protocols specifies the methodology for removal of costs associated with  
2 Southern Pioneer's 34.5 kV facilities. Following is an explanation of the allocations.

3 Per Section E.3.a of the Protocols, 34.5 kV system-related revenues are to be direct-  
4 assigned. An amount of \$3,193,433 was removed to account for the 34.5 kV system direct-  
5 assigned revenues. This includes \$2,953,622 in base rate revenues obtained by multiplying  
6 the total 34.5 kV system billing demand by the Local Access Charge ("LAC") rate effective  
7 during the Test Year. In addition, it includes \$239,812 in 2014 property tax rider revenues to  
8 reflect the portion attributable to the 34.5 kV system. The entire adjustment is further  
9 detailed in **Exhibit 3**, page 4, lines 9-18. Consequently, the resultant DSC-FBR Operating  
10 Revenue and Patronage Capital is \$68,229,730, as evident on page 1, Line 2, Column "DSC-  
11 FBR" of the **Exhibit 3**.

12 For Depreciation and Amortization Expense, as per Section E.3.c of the Protocols,  
13 \$817,639 was deducted from the historical Form 7 amount of \$2,799,696 to produce a  
14 remainder of \$ 1,982,057 to be included in the DSC-FBR.<sup>6</sup>

15 For Administrative and General ("A&G"), Property and Gross Receipts Tax, Tax-Other,  
16 Interest on Long-Term Debt, Other Interest, Other Capital Credits, Principal Payments, and  
17 other applicable items per Sections E.3.b, E.3.d, and E.3.f of the Protocols, the following two  
18 allocation ratios are calculated: Transmission Labor Ratio and Net Transmission Plant  
19 Ratio.<sup>7</sup> Subtracting their values from 1 (where "1" is representative of 100 percent, or the  
20 total system) to determine a remainder produces the corresponding Distribution Allocation

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22 <sup>6</sup> The \$817,639 amount attributable to the 34.5 kV system was arrived at by using the historical spread of the  
23 depreciation and amortization amounts as recorded for the corresponding GL accounts (403.5, 403.6, 403.7, and  
24 406), with the depreciation and amortization on A&G plant allocated between distribution and the 34.5 kV  
25 system on Transmission Labor.

<sup>7</sup> Tax Expense - Other is the only item to be allocated based upon Operating Margins, with the non-cash tax  
expense removed (per Section E.3.e of the Protocols). However, in this year's filing, due to the nature of the  
cash tax (described on page 8 above), its allocation on Operating Margins was omitted.

1 factors used to define the amounts to be included in the DSC-FBR. These allocation factors,  
2 as well as the corresponding resultant expense amounts, are listed on **Exhibit 3**, pages 1-2,  
3 “Distribution Allocation Factor” and “DSC-FBR” columns, lines 2-46.

4  
5 **PART IV - CALCULATED DSC AND RATE REVENUE ADJUSTMENT**

6 **Q. Using the DSC-FBR template, what is Southern Pioneer’s DSC ratio for the 2014 Test**  
7 **Year after performing all of the adjustments detailed above?**

8 A. The DSC-FBR template with the adjustments and allocations prescribed by the Protocols  
9 produces a DSC ratio of 1.58 for the 2014 Test Year. This is calculated by dividing the Total  
10 Adjusted Debt Service Margins of \$8,344,445 by the Total Adjusted Debt Service Payments  
11 of \$5,289,931 as detailed in **Exhibit 3**, page 2, DSC-FBR Column, line 48. This resultant  
12 ratio is below the 1.75 target DSC. Consistent with the provisions of Section G of the  
13 Protocols, an upward rate adjustment is being requested.

14 **Q. Please identify and explain how the revenue adjustment was determined within the**  
15 **DSC-FBR template for the 2014 Test Year.**

16 A. Section G of the Protocols directs that the revenue adjustment is to be determined by  
17 comparing the Test Year DSC to a 1.75 DSC Ratio. Specifically, Subsection G.c addresses  
18 the scenario when the Test Year DSC is lower than the target DSC, specifically instructing  
19 that an increase in rates will be necessary to bring the Test Year DSC back up to 1.75. The  
20 first step then is to subtract the Test Year DSC from the target DSC, which would be 1.75  
21 minus 1.58 for a variance of 0.17. Multiplying this variance by the Test Year debt service  
22 payments yields a \$899,288 revenue increase requirement. When compared to the DSC-FBR  
23 Plan revenue of \$68,229,730, this represents a 1.32 percent in revenue increase.

1 **PART V - ALLOCATION OF THE REVENUE ADJUSTMENT TO RATE SCHEDULES**

2 **Q. Please describe how you allocated the \$899,288 revenue increase to the individual rate**  
3 **schedules.**

4 A. Section I of the Protocols details that any rate adjustment resulting from the DSC-FBR Plan  
5 is to be allocated to the retail rate classes on the Test Year base revenues by rate schedule  
6 unless Southern Pioneer files a COS supporting something different and the Commission  
7 approves such a request for variance. For purposes of this 2014 Test Year DSC-FBR  
8 adjustment, Southern Pioneer is not submitting a COS study and has apportioned the rate  
9 adjustment to retail rate classes using the Test Year base revenues, as initially approved in  
10 the 13-452 Docket.

11 Consistent with the Protocols, the 2014 Test Year DSC-FBR Retail Rate Adjustment was  
12 apportioned accordingly:

- 13 1. First, all power costs recovered in rates were removed from the historical revenues  
14 recorded for each schedule to arrive at the base revenues by rate schedule.
- 15 2. Next, the ratio (expressed in percentages) of base revenue by schedule to the total  
16 base revenues was determined.
- 17 3. The base revenue ratios were then applied to the DSC-FBR determined revenue  
18 adjustment to establish each rate schedule's apportioned revenue adjustment.<sup>8</sup>

19 Table 2 on the following page summarizes the results of this process. **Exhibit 3**, page 6  
20 provides further detail.

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21  
22  
23 <sup>8</sup> As per the Protocols, Section J, the FBR adjustment for the STR class was determined first and system-wide  
24 without the impact of additional debt service for investments in distribution plant in the Budget Year. This  
25 resulting revenue adjustment was then allocated to the STR class based upon its base revenue. This STR class  
revenue adjustment was then subtracted from the total to be allocated to the remaining retail rate classes, as  
detailed in Exhibit 3, page 5 and corresponding work papers containing the electronic format of Exhibit 3.

**Table 2**

<b>SOUTHERN PIONEER ELECTRIC COMPANY</b>				
<b>Allocation of DSC-FBR Rate Adjustment to Rate Schedules</b>				
<b>Line No.</b>	<b>Rate Schedule</b>	<b>Rate Schedule Revenue</b>	<b>DSC-FBR Adjustment</b>	<b>Change as Percent</b>
		(\$)	(\$)	(%)
1	Residential Service (14-RS)			
2	General Use	16,914,331	364,299	2.2%
3	Space Heating	1,066,200	21,315	2.0%
4	General Service Small (14-GSS)	2,018,111	45,892	2.3%
5	General Service Large (14-GSL)	17,375,773	324,687	1.9%
6	General Service Space Heating	674,402	10,600	1.6%
7	Industrial Service (14-IS)	3,637,130	47,606	1.3%
8	Interruptible Industrial Service (14-INT)	-	-	N.A.
9	Real -Time Pricing (RTP)	(124,847)	-	N.A.
10	Transmission Level Service (14-STR)	26,309,065	24,674	0.1%
11	Municipal Power Service (14-M-I)	205,602	4,157	2.0%
12	Water Pumping Service (14-WP)	738,740	13,228	1.8%
13	Irrigation Service (14-IP-I)	293,579	6,178	2.1%
14	Temporary Service (14-CS)	17,462	467	2.7%
15	Lighting	1,068,488	36,187	3.4%
16	<b>Total Retail Rates</b>	<b>70,194,035</b>	<b>899,288</b>	<b>1.3%</b>

**Q. How do you recommend the resulting increases by rate schedule be implemented?**

A. The Protocols do not specify how the rate schedule components (i.e. Customer Charge, Energy Charge, Demand Charge, etc.) should be revised to implement rate adjustments. I recommend that the increases by rate schedule be implemented as a slight increase to each rate schedule's energy charges only. This is easily determined by dividing the revenue adjustment for each schedule by the historical energy sales. The result is the amount that the current energy charges need to be increased by class and is shown in Column (k) of **Exhibit 3**, page 6.

The one exception required is for lighting. Since the lighting rate schedules do not have an energy charge, the monthly charge must be adjusted. The lighting rate schedules do have



1 an estimated energy use for the various sizes/types of lights, and so the energy adjustment  
2 can still be applied so as to affect the monthly charge in a way that is proportionate to usage.

3 This approach then provides consistency between all the retail rates being adjusted.

4 **Q. Why do you recommend that the revenue increase be implemented by increasing the**  
5 **current energy charges?**

6 A. Handling this type of adjustment as an energy adjustment is simple, common, reasonably  
7 accurate, and particularly appropriate given the relatively minor magnitude of the adjustment.

8 Energy adjustments are an industry-accepted approach for flowing through cost changes that  
9 occur between full or “traditional” rate cases. For example, Southern Pioneer’s current  
10 Energy Cost Adjustment (“ECA”) is an energy-based charge established to flow through not  
11 only energy cost but also demand cost changes from the amount embedded in rates during  
12 the last full rate case. Similarly, Southern Pioneer’s property tax surcharge rider is an energy  
13 adjustment established to pass through changes in property tax expense increases since the  
14 last full rate case. The DSC-FBR Plan is not a full rate case with its own cost of service  
15 study. Therefore it is reasonable to treat any resulting rate adjustments similar to how the  
16 ECA and Property Tax Surcharge are treated; i.e., as a per kWh adjustment.

17 Further, similar methodology was accepted by the Commission in Southern Pioneer’s  
18 first DSC-FBR filing submitted and approved in Docket No. 14-SPEE-507-RTS. I would  
19 also point out that, especially given the results (i.e. increase of around one percent), the  
20 additional effort required to attempt a sort of proportionate change for each rate component is  
21 neither economical nor a good use of resources and defeats the intent to minimize consulting  
22 and regulatory cost. However, it is possible that this adjustment methodology could change  
23 in future years of the DSC-FBR Plan; but given the minor change being made, the benefits of  
24 an energy-based adjustment outweigh doing something more detailed, expensive, potentially  
25 controversial, and time consuming.

1 **Q. Have the proposed tariffs as required in the Protocols in Section J.11 been provided?**

2 A. Yes, they are included as **Exhibit 11** of the Application.

3 **Q. Does this conclude your prefiled Direct Testimony?**

4 A. Yes, it does.

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VERIFICATION

STATE OF MINNESOTA )  
 ) ss  
COUNTY OF ANOKA )

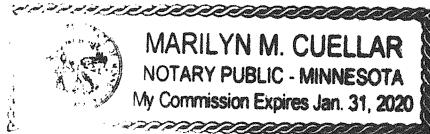
The undersigned, Richard J. Macke, upon oath first duly sworn, states that he is an employee of Power System Engineering, Inc., and that he has prepared the foregoing testimony, that he is familiar with the contents thereof, and that the statements contained therein are true and correct to the best of his knowledge and belief.

*Richard J. Macke*  
Richard J. Macke

Subscribed and sworn to before me this 30th day of April, 2015.

*Marilyn M. Cuellar*  
Notary Public

My appointment expires: 1/31/2020



**CERTIFICATE OF SERVICE**

I, the undersigned, hereby certify that a true and correct copy of the above *Application and Direct Testimony of Randall Magnison and Richard Macke* were electronically served, hand-delivered or mailed, postage prepaid, this 1<sup>st</sup> day of May, 2015 to:

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