# THE STATE CORPORATION COMMISSION OF THE STATE OF KANSAS

In the Matter of a General Investigation	)
Regarding the U.S. Environmental	) Docket No. 16-GIME-242-GIE
Protection Agency's Final Rule on Carbon	
Pollution Emission Guidelines for Existing	)
Stationary Sources: Electric Utility	)
Generating Units.	)

#### **CURB'S AMENDED PETITION TO INTERVENE**

COMES NOW, the Citizens' Utility Ratepayer Board ("CURB") and petitions the Corporation Commission of the State of the Kansas ("Commission") for intervention in the above-captioned case pursuant to K.S.A. 66-1223 and K.S.A. 77-521(a). In support of its petition, CURB states and alleges as follows:

- 1. On December 3, 2015, the Kansas Corporation Commission issued an order opening this docket to investigate the U.S. Environmental Protection Agency's Final Rule on Carbon Pollution Emission Guidelines for Existing Stationary Sources: Electric Utility Generating Units.
  - 2. CURB is composed of five volunteer board members.<sup>1</sup>
- 3. CURB has specific statutory authority to "represent residential and small commercial ratepayers before the state corporation commission" and to "function as an *official intervenor in cases* filed with the state corporation commission." CURB's authority and role as the official intervenor in cases filed with the Commission has been recognized by the Kansas Supreme Court.

<sup>&</sup>lt;sup>1</sup>K.S.A. 66-1222(a).

<sup>&</sup>lt;sup>2</sup>K.S.A. 66-1223(a).

<sup>&</sup>lt;sup>3</sup> K.S.A. 66-1223(b).

<sup>&</sup>lt;sup>4</sup> K.S.A. 66-1223(b). See, Citizens' Utility Ratepayer Board v. Kansas Corporation Comm'n, 24 Kan. App.2d 63, 68, rev. den. 262 Kan. 959 (1997) ("CURB v. KCC"). See also, Farmland Industries, Inc. v. Kansas Corp. Comm'n, 29 Kan. App.2d 1031, 1047-48, 37 P.3d 640 (2001) ("The bulk of current customers otherwise entitled to receive refunds are statutorily represented by CURB. See K.S.A. 66-1223(a)")

CURB also has specific statutory authority to seek judicial review of Commission orders and decisions on behalf of residential and small commercial ratepayers. <sup>5</sup>

- 4. CURB's express statutory authority referenced above reflects the intent of the Legislature that CURB should participate in cases filed with the Commission. This fulfills the requirement under K.S.A. 77-521(a)(2) because CURB "qualifies as an intervener under any provision of law."
- 5. The residential and small commercial ratepayers whose interests CURB represents will be bound by any Commission order or activity in this proceeding.
- 6. The representation of CURB's interests in this proceeding by existing parties is inadequate. No other party to this proceeding is authorized to (a) represent residential and small commercial ratepayers before the Commission, (b) function as the statutory official intervenor in cases filed with the Commission, or (c) seek judicial review of Commission orders and decisions on behalf of residential and small commercial ratepayers. While Commission Staff may have authority to investigate, evaluate, testify and offer exhibits on behalf of the *general public* pursuant to a definition contained in a Commission regulation, <sup>6</sup> Staff does not represent residential and small commercial ratepayers and is expressly denied the right to appeal Commission orders. <sup>7</sup>
- 7. Accordingly, CURB has a substantial and vital interest in the outcome of this proceeding which cannot be adequately represented by any other party. Pursuant to K.S.A. 77-521(a)(2), CURB qualifies as an intervenor (a) under provision of law and (b) because the rights,

<sup>&</sup>lt;sup>5</sup> K.S.A. 66-1223.

<sup>&</sup>lt;sup>6</sup> Staff's authority to represent the general public is not specifically authorized by statute, but merely referenced in the definition section of Commission regulations. K.A.R. 82-1-204(q) ("Technical staff may conduct investigations and otherwise evaluate issues raised, and may testify and offer exhibits on behalf of the *general public*.") (emphasis added). <sup>7</sup> K.A.R. 82-1-204(i)(3).

duties, privileges, immunities, or other legal interests of residential and small commercial ratepayers may be substantially affected by this proceeding. 8

- 8. CURB's requested intervention is in the interests of justice and will not impair the orderly and prompt conduct of the proceedings. 9
- 9. CURB therefore requests that the Commission grant CURB's Amended Petition to Intervene and participate fully in this docket pursuant to the guidance set forth in the Order Opening General Investigation filed on December 3, 2015.
- 10. In addition to undersigned counsel, please include the following CURB representatives with all electronic notices, pleadings, and correspondence regarding this Application as follows:

Shonda Smith Office Manager Citizens' Utility Ratepayer Board 1500 SW Arrowhead Road Topeka, KS 66604

Email: sd.smith@curb.kansas.gov

Della Smith Administrative Specialist Citizens' Utility Ratepayer Board 1500 SW Arrowhead Road Topeka, KS 66604 Email: d.smith@curb.kansas.gov

WHEREFORE, CURB respectfully requests the Commission grant its Petition for Intervention in this Docket.

<sup>&</sup>lt;sup>8</sup> K.S.A. 77-521(a)(2).

<sup>&</sup>lt;sup>9</sup>K.S.A. 77-521(a)(3).

## Respectfully submitted,

Niki Christopher, #19311

Acting Consumer Counsel
Citizens' Utility Ratepayer Board

1500 SW Arrowhead Road

Topeka, KS 66604 (785) 271-3200

(785) 271-3116 Fax

#### **VERIFICATION**

STATE OF KANSAS	)		
	)	ss:	
COUNTY OF SHAWNEE	)		

I, Niki Christopher, of lawful age and being first duly sworn upon my oath, state that I am an attorney for the Citizens' Utility Ratepayer Board; that I have read and am familiar with the above and foregoing document and attest that the statements therein are true and correct to the best of my knowledge, information, and belief.

Niki Christopher

SUBSCRIBED AND SWORN to before me this 10<sup>th</sup> day of December, 2015.

DELLA J. SMITH

Notary Public - State of Kansas
My Appt. Expires January 28, 2017

Notary Public

My Commission expires: 01-26-2017.

### **CERTIFICATE OF SERVICE**

#### 16-GIME-242-GIE

I, the undersigned, hereby certify that a true and correct copy of the above and foregoing document was served by electronic service on this 10<sup>th</sup> day of December, 2015, to the following:

SAMUEL FEATHER, OFFICE OF GENERAL COUNSEL KANSAS CORPORATION COMMISSION 1500 SW ARROWHEAD RD TOPEKA, KS 66604-4027 <a href="mailto:s.feather@kcc.ks.gov">s.feather@kcc.ks.gov</a>

ANDREW FRENCH, SENIOR LITIGATION COUNSEL KANSAS CORPORATION COMMISSION 1500 SW ARROWHEAD RD TOPEKA, KS 66604-4027 a.french@kcc.ks.gov

Della Smith

Administrative Specialist