BEFORE THE STATE CORPORATION COMMISSION OF THE STATE OF KANSAS

In the Matter of the Application of The Empire)	
District Electric Company's Proposed Tariff)	Docket No. 20-EPDE-459-TAR
Revision of the Credit/Debit Card Transaction)	
Amounts.)	

PETITION TO INTERVENE AND MOTION FOR PROTECTIVE ORDER AND DISCOVERY ORDER

COMES NOW, the Citizens' Utility Ratepayer Board ("CURB") and petitions the Corporation Commission of the State of the Kansas ("Commission") for intervention in the above-captioned case pursuant to K.S.A. 66-1223 and K.S.A. 77-521(a). In support of its petition and motion, CURB states and alleges as follows:

- 1. On May 8, 2020, Empire District Electric Company ("Liberty-Empire") filed an application with the Kansas Corporation Commission for approval of its proposed tariff revision of the credit/debit card transaction amounts.
 - 2. CURB is composed of five volunteer board members.¹
- 3. CURB has specific statutory authority to "represent residential and small commercial ratepayers before the state corporation commission" and to "function as an *official intervenor in cases* filed with the state corporation commission." CURB's authority and role as the official intervenor in cases filed with the Commission has been recognized by the Kansas Supreme Court.⁴ CURB also has specific statutory authority to seek judicial review of Commission orders and

¹ K.S.A. 66-1222(a).

² K.S.A. 66-1223(a).

³ K.S.A. 66-1223(b).

⁴ K.S.A. 66-1223(b). See, Citizens' Utility Ratepayer Board v. Kansas Corporation Comm'n, 24 Kan. App.2d 63, 68, rev. den. 262 Kan. 959 (1997) ("CURB v. KCC"). See also, Farmland Industries, Inc. v. Kansas Corp. Comm'n, 29 Kan.App.2d 1031, 1047-48, 37 P.3d 640 (2001) ("The bulk of current customers otherwise entitled to receive refunds are statutorily represented by CURB. See K.S.A. 66-1223(a)")

decisions on behalf of residential and small commercial ratepayers.⁵

- 4. CURB's express statutory authority referenced above reflects the intent of the Legislature that CURB should participate in cases filed with the Commission. This fulfills the requirement under K.S.A. 77-521(a)(2) because CURB "qualifies as an intervener under any provision of law."
- 5. The residential and small commercial ratepayers whose interests CURB represents will be bound by any Commission order or activity in this proceeding. The rates paid and the services received by residential and small commercial ratepayers may be substantially affected by any Commission order or activity in this proceeding with respect to Liberty-Empire's proposed revision of the credit/debit card transaction amounts set forth in its tarrifs, as described in its application.
- 6. The representation of CURB's interests in this proceeding by existing parties is inadequate. No other party to this proceeding is authorized to (a) specifically represent residential and small commercial ratepayers before the Commission, (b) function as the statutory official intervenor in cases filed with the Commission, or (c) seek judicial review of Commission orders and decisions on behalf of residential and small commercial ratepayers. While Commission Staff may have authority to investigate, evaluate, testify and offer exhibits on behalf of the *general public* pursuant to a definition contained in a Commission regulation, ⁶ Staff does not specifically represent residential and small commercial ratepayers and is expressly denied the right to appeal Commission orders. ⁷

⁵ K.S.A. 66-1223.

⁶ Staff's authority to represent the general public is not specifically authorized by statute, but merely referenced in the definition section of Commission regulations. K.A.R. 82-1-204(q) ("Technical staff may conduct investigations and otherwise evaluate issues raised, and may testify and offer exhibits on behalf of the *general public*.") (emphasis added). ⁷ K.A.R. 82-1-204(i)(3).

7. Accordingly, CURB has a substantial and vital interest in the outcome of this

proceeding which cannot be adequately represented by any other party. Pursuant to K.S.A. 77-

521(a)(2), CURB qualifies as an intervenor (a) under provision of law and (b) because the rights,

duties, privileges, immunities, or other legal interests of residential and small commercial ratepayers

may be substantially affected by this proceeding.⁸

8. CURB's requested intervention is in the interests of justice and will not impair the

orderly and prompt conduct of the proceedings. 9

9. CURB therefore requests that the Commission grant CURB's Petition to Intervene

and allow CURB to participate fully in this docket, including but not limited to the right to conduct

discovery, file pleadings and testimony, present oral argument, and fully participate in any scheduled

hearings.

10. In addition to undersigned counsel, please include the following CURB

representatives with all electronic notices, pleadings, and correspondence regarding this Application

as follows:

Shonda Rabb

Public Service Administrator Citizens' Utility Ratepayer Board

Citizens' Utility Ratepayer Boar 1500 SW Arrowhead Road

Topeka, KS 66604

Email: s.rabb@curb.kansas.gov

Della Smith

Senior Administrative Specialist

Citizens' Utility Ratepayer Board

1500 SW Arrowhead Road

Topeka, KS 66604

Email: d.smith@curb.kansas.gov

11. Pleadings, testimony, and exhibits and may contain confidential information. CURB

is requesting the Commission issue a Protective Order and Discovery Order in this docket to allow

CURB and its consultant access to the full information contained in this filing.

⁸ K.S.A. 77-521(a)(2).

⁹ K.S.A. 77-521(a)(3).

WHEREFORE, CURB respectfully requests the Commission grant its Petition for Intervention and Motion for Protective Order and Discovery Order in this Docket.

Respectfully submitted,

David W. Nickel, Consumer Counsel #11170

Todd E. Love, Attorney #13445

Joseph R. Astrab, Attorney #26414

Citizens' Utility Ratepayer Board

1500 SW Arrowhead Road

Topeka, KS 66604

(785) 271-3200

d.nickel@curb.kansas.gov

t.love@curb.kansas.gov

j.astrab@curb.kansas.gov

VERIFICATION

STATE OF KANSAS)	
)	ss:
COUNTY OF SHAWNEE)	

I, David W. Nickel, of lawful age and being first duly sworn upon my oath, state that I am an attorney for the Citizens' Utility Ratepayer Board; that I have read and am familiar with the above and foregoing document and attest that the statements therein are true and correct to the best of my knowledge, information, and belief.

David W. Nickel

SUBSCRIBED AND SWORN to before me this 11th day of May, 2020.

DELLA J. SMITH
Notary Public - State of Kansas
My Appt. Expires Jan. 26, 2021

Notary Public

My Commission expires: 01-26-2021.

CERTIFICATE OF SERVICE

20-EPDE-459-TAR

I, the undersigned, hereby certify that a true and correct copy of the above and foregoing document was served by electronic service on this 11th day of May, 2020, to the following:

JAMES G. FLAHERTY, ATTORNEY ANDERSON & BYRD, L.L.P. 216 S HICKORY PO BOX 17 OTTAWA, KS 66067 jflaherty@andersonbyrd.com

DIANA CARTER, DIRECTOR OF LEGAL SERVICES
EMPIRE DISTRICT ELECTRIC COMPANY
602 S JOPLIN AVE
JOPLIN, MO 64801
Diana.Carter@libertyutilities.com

SHERI RICHARD, DIRECTOR, RATES AND REGULATORY AFFAIRS
EMPIRE DISTRICT ELECTRIC COMPANY
602 S JOPLIN AVENUE
PO BOX 127
JOPLIN, MO 64802
Sheri.Richard@libertyutilities.com

GREG TILLMAN, SENIOR MANAGER EMPIRE DISTRICT ELECTRIC COMPANY 602 S JOPLIN AVE JOPLIN, MO 64801 Greg.Tillman@libertyutilities.com

COLE BAILEY, LITIGATION COUNSEL KANSAS CORPORATION COMMISSION 1500 SW ARROWHEAD RD TOPEKA, KS 66604 c.bailey@kcc.ks.gov

TERRI PEMBERTON, CHIEF LITIGATION COUNSEL KANSAS CORPORATION COMMISSION 1500 SW ARROWHEAD RD TOPEKA, KS 66604 t.pemberton@KCC.KS.GOV

ANGELA CLOVEN, PLANNING AND REG SPECIALIST LIBERTY UTILITIES CORP 602 S JOPLIN AVE PO BOX 127 JOPLIN, MO 64802-0127 angela.cloven@libertyutilities.com

Della Smith

Senior Administrative Specialist