BEFORE THE STATE CORPORATION COMMISSION OF THE STATE OF KANSAS

In the Matter of Certification of Compliance with Section 254(e) of the Federal)	5 1 .37	40 CD (T 200 CUT
Telecommunications Act of 1996 and)	Docket No.	19-GIMT-399-GIT
Certification of Appropriate Use of Kansas)		
Universal Service Fund Support			

PETITION OF TOTAH COMMUNICATIONS, INC FOR RECONSIDERATION OF ORDER IMPOSING PENALTY

Comes now Totah Communications, Inc. ("Totah") and requests reconsideration of that portion of the Commission's Order Adopting Staff's Report and Recommendation and Imposing Penalties, dated January 28, 2020 herein, which imposes a penalty on Totah. In support of its petition for reconsideration Totah states as follows:

- 1. Regarding the propriety of assessing penalties generally against small rate of return rural telephone companies, and regarding the determination of the amounts of such penalties, Totah adopts by reference the petition for reconsideration of the Independent Telecommunications Group, Columbus *et al.*, ("Columbus") filed herein February 12, 2020. This individual petition additionally addresses the circumstances specific to the imposition of a penalty against Totah.
- 2. The Order's direction that Totah pay a penalty is factually unsupported, arbitrary, capricious, unlawful and unreasonable. In its Separate Response dated October 11, 2019 herein Totah stated facts, adopted here by reference and unchallenged in any response, establishing that its actions did not constitute a failure, neglect or refusal to obey any lawful requirement or order made by the Commission (see K.S.A.

66-138). The Commission therefore lacks statutory authority to impose a penalty on Totah.

- 3. In the fifteen weeks between Totah's Separate Response and the Commission's Order of January 28, 2020 Commission Staff submitted no response challenging the factual assertions of Totah's Separate Response. Similarly, the Commission's Order makes no effort to consider or address the factual circumstances regarding Totah's initial filing of June 28, 2019 in this Docket. The failure or refusal to consider Totah's factual explanation of its compliance with Commission Orders, absent any factual assertion refuting such explanation, renders the imposition of a penalty without factual support and therefore arbitrary and capricious.
- 3. At the time Staff contacted Totah to discuss Staff's subjective view of two Totah responses as "errors," Staff additionally requested certain additional information on an unrelated issue related to federal A-CAM support to a rural telephone company. Totah's delay in response generally, in order to respond to all Staff inquiries at once, was reasonable. Staff failed to inform Totah that a delay in response for the purpose of completeness would result in recommendation for an enhanced penalty due solely to that reasonable delay. It is noteworthy that Staff has not categorized the delayed response relative to A-CAM information as an issue in considering the sufficiency or accuracy of Totah's filing.
- 4. Totah was not involved, nor in any way at fault, in Staff's delay in reviewing the Totah ETC filing of June 28. Totah was ready and able, from the date of its original filing, to respond to Staff's subjective characterization of two intentionally blank responses as "errors," but Staff did not inform Totah of that characterization for some 43 days after the filing.

- 5. Other rural local exchange carriers' ETC filings were selected by Staff for review far earlier than Totah's review. This choice by Staff, together with the unavoidable delay to provide additional information requested by Staff, is the cause of the greater period of time on which Totah's penalty was based. The resulting penalty is therefore arbitrary and capricious even if the provided information had been erroneous.
- 6. The Report and Recommendation cites only the intentionally blank and wholly accurate answers to questions 2 and 3 as "issues," indicating Staff takes no exception to the A-CAM information provided in response to Staff's inquiry. It was Staff's request for that information that is the cause of Totah's delay in response, while Totah secured the responsive A-CAM information from its outside cost consultants.
- 7. It is unreasonable, arbitrary and capricious to impose a penalty for a period during which neither Totah nor Staff was aware of concern over the blank response to questions for which the accurate response was zero. That claimed "error," readily clarified, posed no material impediment to staff's performance of its responsibilities in this Docket.

WHEREFORE Totah requests that the Commission reconsider its Order of January 28, 2020 herein and upon reconsideration rescind the penalty ordered as to Totah.

Respectfully Submitted,

Thomas E. Gleason, Jr. #077

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Attorney for Totah Communications, Inc.

VERIFICATION

STATE OF KANSAS, DOUGLAS COUNTY, ss:

Thomas E. Gleason, Jr., of lawful age, being first duly sworn, on his oath states: He is the attorney for Totah Communications, Inc.; that he has read the above and foregoing Petition for Reconsideration; that the statements, allegations and matters contained therein are true and correct.

Thomas E. Gleason, Jr.

Subscribed and sworn to before me this 124day of February, 2020.

Notary Public

My Appointment Expires: 8-29-2020

NOTARY PUBLIC - State of Kans ANN L. GARDNER My Appt. Exp. 29-20-20

CERTIFICATE OF SERVICE

Thomas E. Gleason, Jr., hereby certifies that a true and correct copy of the above and foregoing Petition for Reconsideration was served electronically on the following on this 12th day of February, 2020:

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