

**BEFORE THE STATE CORPORATION COMMISSION  
OF THE STATE OF KANSAS**

**DIRECT TESTIMONY**

**OF**

**DENNIS L. REED**

**WESTAR ENERGY**



**MAY 03 2013**

by  
State Corporation Commission  
of Kansas

**DOCKET NO. 13-WSEE-676-MIS**

**I. INTRODUCTION**

**Q. PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.**

A. Dennis L. Reed, 818 South Kansas Avenue, Topeka, Kansas  
66612.

**Q. BY WHOM AND IN WHAT CAPACITY ARE YOU EMPLOYED?**

A. I am employed by Westar Energy (Westar) as Director, FERC  
Compliance. In that capacity, I am responsible for monitoring  
Westar's compliance with various federal reporting obligations and  
regulations. This includes monitoring activity at the Federal Energy  
Regulatory Commission (FERC). I also work actively in the  
Southwest Power Pool (SPP) as a representative on various  
committees and working groups, primarily associated with SPP's  
Open Access Transmission Tariff. I am currently Chairman of the  
Regional Tariff Working Group.

1       **Q.    PLEASE DESCRIBE YOUR EDUCATIONAL BACKGROUND**  
2       **AND PROFESSIONAL EXPERIENCE.**

3       A.    I graduated from Wichita State University with a degree of Bachelor  
4       of Science, Electrical Engineering in December of 1980. I was  
5       employed by Kansas Gas and Electric Company (KG&E) in 1974  
6       and worked in the Engineering Department as an Engineering  
7       Technician in Overhead Transmission Line Design. I transferred to  
8       the Regulatory Department in 1979 to take over the Load Research  
9       program. As part of my duties, I also did rate design and revenue  
10      impact analysis on our retail customers for several rate cases. In  
11      1987, I transferred to the Forecasting Department where I  
12      performed long-range economic studies, energy forecasts and peak  
13      demand forecasts for the company. I remained in the Forecasting  
14      Department after KG&E merged with The Kansas Power and Light  
15      Company (now Westar) in 1992. I transferred to Transmission  
16      Services as Manager of Transmission Services in 1996 and I  
17      advanced to Director of Transmission Services in 2004. In October  
18      2009, I moved to my current position as Director, FERC  
19      Compliance.

20      **Q.    WHAT IS THE PURPOSE OF YOUR TESTIMONY?**

21      A.    I will describe the cost recovery mechanism by which Westar  
22      expects to receive revenue for its proposed project.

1       **Q.     PLEASE DESCRIBE HOW THE SPP TARIFF COMPENSATES**  
2               **TRANSMISSION OWNERS FOR THEIR TRANSMISSION**  
3               **FACILITIES.**

4       A.   First, each Transmission Owner (TO) that has facilities under the  
5           SPP Open Access Transmission Tariff (OATT) must apply to FERC  
6           to establish a revenue requirement. SPP takes these approved  
7           values and incorporates them into Attachment H of its OATT for  
8           revenue requirements. The point-to-point transmission service  
9           rates are stated in Schedule 11 (for Base Plan Funded projects)  
10          and Attachment T (local facilities). SPP then charges its  
11          transmission customers based upon these approved values. For  
12          example, transmission customers that have retail or wholesale load  
13          attached to Westar's transmission system are in the Westar pricing  
14          zone. Westar is also required to purchase transmission service  
15          from SPP to serve its retail customers.

16       **Q.     HOW DOES A TRANSMISSION OWNER UPDATE ITS REVENUE**  
17               **REQUIREMENT?**

18       A.   FERC allows a TO a choice in how it updates its revenue  
19           requirement. The TO may file a traditional rate case or implement  
20           a transmission formula rate. As the Commission is aware, starting  
21           in 2005, Westar received approval from FERC to implement a  
22           formula rate approach in setting its transmission revenue  
23           requirements. The formula is designed to update Westar's revenue

1 requirements annually. Use of the formula rate reduces the lag  
2 between completion of major projects and their inclusion in rates.  
3 Conversely, reductions in costs are also reflected in transmission  
4 rates to customers on a timelier basis.

5 Q. **PLEASE EXPLAIN HOW THESE COSTS ARE RECOVERED**  
6 **THROUGH THE SPP OATT.**

7 A. There are 17 pricing zones in the SPP. Each zone is defined by  
8 the primary TO that owns the transmission facilities in that zone.  
9 The transmission rates paid by a customer are based upon  
10 Schedules 7, 8, 9, and 11 of the SPP OATT which are calculated  
11 based upon the revenue requirements stated in Attachment H to  
12 the OATT. The specific charges to a transmission customer are  
13 determined based on the type of service and the location where the  
14 power is delivered or "sunk." The transmission rate charged to  
15 transmission customers consist of four components: 1) Existing  
16 Zonal Revenue Requirements; 2) Base Plan Zonal Revenue  
17 Requirements, 3) Base Plan Regional Revenue Requirements, and  
18 4) direct assigned costs. SPP determines the charges to each  
19 customer based upon the customer's transmission reservations and  
20 issues a bill to each customer. SPP then collects the revenue from  
21 each customer and distributes the money among the TOs pursuant  
22 to the terms of Attachment L of the OATT.

1       Q.     **PLEASE DESCRIBE THE FOUR COMPONENTS THAT MAKE**  
2             **UP THE SPP TRANSMISSION RATES IN MORE DETAIL.**

3       A.     For new or upgraded transmission facilities (transmission  
4             upgrades) required to meet new service requests from customers,  
5             the underlying premise for cost recovery in the SPP OATT is to  
6             directly assign the costs related to those transmission upgrades to  
7             the customer requiring the transmission upgrades.

8             Under certain circumstances, a customer may qualify for  
9             those costs to be rolled into the SPP OATT rates in accordance  
10            with the rules as described in Attachments J, Z1, and other areas of  
11            the SPP OATT (Base Plan Funding). In addition, any transmission  
12            upgrades that are required to meet various reliability criteria, or are  
13            identified as having regional benefits through the SPP study  
14            process (Attachment O) are also Base Plan Funded. The method  
15            of recovering the transmission costs which qualify for Base Plan  
16            Funding is described in Attachment J of the SPP OATT. The costs  
17            associated with Base Plan Funded Projects are allocated between  
18            costs collected from the customers in the zone where the upgrade  
19            is built (or host zone) and all customers in the SPP. Only facilities  
20            built after December 31, 2005, are qualified to be Base Plan  
21            Funded. A facility directed to be built by SPP between December  
22            31, 2005, and June 19, 2010, has its costs allocated 33% to the

1 entire SPP region and the remaining 67% allocated to the host  
2 zone.

3 Effective June 19, 2010, FERC authorized a change in the  
4 way that SPP allocates Base Plan Funded projects. FERC  
5 approved the use of a Highway/Byway cost allocation method. The  
6 revised cost allocation method allocates costs between the region  
7 and the host zone based upon the operating voltage of the project.  
8 For projects SPP authorized to be built after June 19, 2010,  
9 projects operating at or above 300 kV are recovered 100% from the  
10 SPP region. Projects operating between 100 kV and 300 kV are  
11 recovered 33% regional and 67% from the host zone. Projects  
12 which operate at voltages below 100 kV are recovered 100% from  
13 the host zone's customers.

14 The first category, Existing Zonal Revenue Requirements,  
15 refers to the Revenue Requirements related to transmission  
16 facilities that were in service or required to be in service prior to  
17 December 31, 2005. Any costs associated with these facilities are  
18 collected from service that sinks in the pricing zone where those  
19 facilities are located. The second category refers to the Base Plan  
20 Funded costs assigned to the host zone.

21 The third category includes those Base Plan Funded  
22 regional costs which are recovered from all customers taking  
23 transmission service under the SPP OATT. The total amount of

1 Base Plan Funded regional revenue requirements is listed in Table  
2 2 of Attachment H. These costs are allocated to each zone based  
3 on the load-ratio share of the zone in comparison to the SPP  
4 region.

5 The final category is direct assigned costs. These costs are  
6 charged directly to a customer if the total project cost of the Base  
7 Plan upgrades allocated to the customer exceeds certain limits in  
8 the SPP OATT or if the requested transmission service does not  
9 qualify for Base Plan Funding.

10 Q. **WHICH COST RECOVERY METHOD WILL APPLY TO THE ELM**  
11 **CREEK TO SUMMIT PROJECT?**

12 A. As explained in the testimony of Kelly Harrison, the Elm Creek to  
13 Summit project is a base plan project and the notification to  
14 construct was issued after the approval of the change in Base Plan  
15 Funding cost allocation by FERC. As a result, 100% of the costs  
16 associated with the Elm Creek to Summit project will be allocated  
17 regionally.

18 Q. **WHAT PERCENTAGE OF THE COSTS FOR THE ELM CREEK**  
19 **TO SUMMIT PROJECT WILL BE ALLOCATED TO KANSAS**  
20 **CUSTOMERS?**

21 A. Approximately 19% of the costs of the Elm Creek to Summit project  
22 will be allocated to all the pricing zones in Kansas when those costs  
23 are allocated regionally on a load-ratio share basis based upon the

1           2012 zonal peak demands. This amount will be added to the rates  
2           that SPP charges to Westar and other utilities in Kansas for  
3           transmission service. Specifically, 11.42% of the project cost will  
4           be allocated to customers in the Westar pricing zone. A  
5           spreadsheet showing this calculation is attached as Exhibit DLR-1.

6           Q.    **HOW WILL THE COSTS RELATED TO THE ELM CREEK TO**  
7                **SUMMIT PROJECT AFFECT THE RATES PAID BY WESTAR'S**  
8                **RETAIL CUSTOMERS?**

9           A.    For Westar's retail customers, the amount paid by Westar to SPP  
10           for transmission service is recovered through the transmission  
11           delivery charge (TDC). As explained by Mr. Harrison, Westar  
12           estimates that its portion of the proposed project will cost  
13           approximately \$66 million and will be in service in 2016. The cost  
14           to customers will be the highest the first year the project is in  
15           service and will decline over time. Based on the cost estimate  
16           provided by Mr. Harrison, the impact to an average residential  
17           customer using 1000 kWh/month will peak at \$0.67 per year in  
18           2016 and decline by approximately 2.5% per year thereafter due to  
19           depreciation. A spreadsheet showing the calculation of the initial  
20           cost to customers is attached hereto as Exhibit DLR-2. These  
21           calculations do not take into account any benefits or other cost  
22           reductions that may be produced by having the transmission  
23           facilities built.



1 Q. THANK YOU.

**Exhibit DLR-1**

Southwest Power Pool, Inc.

Regional and Zonal Transmission System Peak Loads (MW)

Calendar Year 2012

<b>Zone</b>	<b>Total Peak Load (MW)</b>	<b>12 Month Avg. Peak Load (MW)</b>	<b>Load Ratio Share</b>	<b>% KS Load</b>	<b>KS Alloc</b>
CSWS (AEP)	97,887.04	8,157.25	22.3092%	0.0%	0.00%
EDE	11,043.03	920.25	2.5168%	20.0%	0.50%
GMO	18,239.00	1,519.92	4.1568%	0.0%	0.00%
GRDA	8,781.00	731.75	2.0013%	0.0%	0.00%
KCPL	34,296.60	2,858.05	7.8165%	45.0%	3.52%
LES	8,862.00	738.50	2.0197%	0.0%	0.00%
MKEC	6,189.00	515.75	1.4105%	100.0%	1.41%
MIDW	3,702.20	308.52	0.8438%	100.0%	0.84%
NPPD	29,176.43	2,431.37	6.6495%	0.0%	0.00%
OKGE	63,115.88	5,259.66	14.3846%	0.0%	0.00%
OPPD	22,313.85	1,859.49	5.0855%	0.0%	0.00%
SECI	4,718.00	393.17	1.0753%	100.0%	1.08%
SPRM	6,935.00	577.92	1.5805%	0.0%	0.00%
SPS	59,156.00	4,929.67	13.4821%	0.0%	0.00%
WFEC	14,265.00	1,188.75	3.2511%	0.0%	0.00%
Westar	50,094.00	4,174.50	11.4168%	100.0%	11.42%
Total		36,564.50	100.0000%		18.7671%

**Exhibit DLR-2****Estimated Cost impact on Retail Energy Cost**

Est. Cost <sup>[1]</sup>	\$	66,000,000
2013 NPCC <sup>[2]</sup>		17.64%
First Year ATRR <sup>[3]</sup>	\$	11,642,400
Regional Allocation <sup>[4]</sup>		11.42%
Westar's Retail LRS <sup>[5]</sup>		83.81%
2012 Retail energy <sup>[6]</sup>		19,935,750,000
Cost per 1000 kWh/mo <sup>[7]</sup>	\$	0.06
Cost per Year <sup>[8]</sup>	\$	0.67

**Notes:**

- [1] Estimated Cost of Westar's portion of the Elm Creek Summit line
- [2] NPCC = Net Plant Carrying Charge as calculated in 2013 Transmission Formula Rate
- [3] Annual Transmission Revenue Requirement (ATRR) = Est. Cost \* 2013 NPCC
- [4] From Exhibit DLR-1, Regional Allocation of costs to Westar's Zone
- [5] From Westar's 2013 TDC filing
- [6] 2012 Westar Energy Form 1 and KGE Form 1
- [7] First Year ATRR \* Regional Allocation \* Westar's Retail LRS / 2012 Retail Energy \* 1000
- [8] Cost per 1000 kWh/mo \* 12